

# Racial and Ethnic Disparities in Opioid Access and Urine Drug Screening Among Older Patients With Poor-Prognosis Cancer Near the End of Life

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**PURPOSE** To characterize racial and ethnic disparities and trends in opioid access and urine drug screening (UDS) among patients dying of cancer, and to explore potential mechanisms.

**METHODS** Among 318,549 non-Hispanic White (White), Black, and Hispanic Medicare decedents older than 65 years with poor-prognosis cancers, we examined 2007-2019 trends in opioid prescription fills and potency (morphine milligram equivalents [MMEs] per day [MMEDs]) near the end of life (EOL), defined as 30 days before death or hospice enrollment. We estimated the effects of race and ethnicity on opioid access, controlling for demographic and clinical factors. Models were further adjusted for socioeconomic factors including dual-eligibility status, community-level deprivation, and rurality. We similarly explored disparities in UDS.

**RESULTS** Between 2007 and 2019, White, Black, and Hispanic decedents experienced steady declines in EOL opioid access and rapid expansion of UDS. Compared with White patients, Black and Hispanic patients were less likely to receive any opioid (Black, -4.3 percentage points, 95% CI, -4.8 to -3.6; Hispanic, -3.6 percentage points, 95% CI, -4.4 to -2.9) and long-acting opioids (Black, -3.1 percentage points, 95% CI, -3.6 to -2.8; Hispanic, -2.2 percentage points, 95% CI, -2.7 to -1.7). They also received lower daily doses (Black, -10.5 MMED, 95% CI, -12.8 to -8.2; Hispanic, -9.1 MMED, 95% CI, -12.1 to -6.1) and lower total doses (Black, -210 MMEs, 95% CI, -293 to -207; Hispanic, -179 MMEs, 95% CI, -217 to -142); Black patients were also more likely to undergo UDS (0.5 percentage points; 95% CI, 0.3 to 0.8). Disparities in EOL opioid access and UDS disproportionately affected Black men. Adjustment for socioeconomic factors did not attenuate the EOL opioid access disparities.

**CONCLUSION** There are substantial and persistent racial and ethnic inequities in opioid access among older patients dying of cancer, which are not mediated by socioeconomic variables.

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## BACKGROUND

Opioids are a cornerstone of managing cancer pain, particularly for patients with advanced malignancies.<sup>1</sup> Yet, the ongoing US epidemic of opioid misuse has prompted numerous regulations aimed at curbing opioid prescribing and mitigating their risks.<sup>2-5</sup> Although not the intended targets, patients with cancer have experienced substantial declines in opioid access—even at the end of life (EOL).<sup>6,7</sup> We recently reported that between 2007 and 2017, the number and dose of opioid prescriptions filled by patients with cancer near EOL declined by 34% and 38%, respectively, while pain-related emergency department visits rose by 50%.<sup>8</sup>

An important unanswered question is how these declines have affected patients of color, who are known to receive fewer opioids than White patients across multiple conditions.<sup>9-14</sup> Specific to cancer, studies have shown Black patients to be twice as likely as White patients to

have their pain undertreated,<sup>15</sup> and 25% less likely to receive opioids following definitive cancer treatment.<sup>16</sup> Importantly, these and most studies of cancer pain management inequities<sup>15-19</sup> predate the 2012 peak in opioid prescribing and subsequent intensification of opioid regulations and stigma. Moreover, few, if any, have focused on advanced cancer populations—for whom opioids are widely agreed to be appropriate treatment for moderate-to-severe pain,<sup>20,21</sup> unlike treatment guidelines for chronic noncancer pain. Evaluating and ensuring racial and ethnic parity in opioid access among EOL cancer populations is therefore of utmost importance.

The opioid crisis has also prompted numerous efforts to mitigate risk of misuse and overdose. Notably, the Centers for Disease Control recommends that all patients on opioids for chronic noncancer pain undergo baseline and annual urine drug screening (UDS).<sup>4,22</sup> Yet, Black compared with White individuals are substantially

## ASSOCIATED CONTENT

See accompanying editorial on page 2474

## Appendix

Author affiliations and support information (if applicable) appear at the end of this article.

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## CONTEXT

### Key Objective

To quantify racial and ethnic disparities in opioid access and urine drug screening among patients with poor-prognosis cancers near the end of life, and to explore potential mechanisms.

### Knowledge Generated

Among 318,549 Medicare beneficiaries with poor-prognosis cancers who died between 2007 and 2019, Black and Hispanic patients were substantially less likely to receive any opioids or long-acting opioids and received lower doses than White patients, while Black compared with White patients were also more likely to undergo urine drug screening. These inequities disproportionately affected Black men, and were not mitigated by adjusting for measures of poverty, community-level deprivation, or rurality.

### Relevance (S.B. Wheeler)

This epidemiologic analysis demonstrates that there are ongoing racial and ethnic inequities in opioid access among Medicare-insured patients dying of cancer not explained by clinical or contextual factors, potentially representing prejudice and structural racism within the health care system that must be addressed.\*

\*Relevance section written by JCO Associate Editor Stephanie B. Wheeler, PhD, MPH.

more likely to undergo UDS and to have their opioids discontinued in response.<sup>23-26</sup> As UDS is increasingly incorporated into cancer care,<sup>20,27,28</sup> guidelines regarding triggers or the optimal frequency for testing are lacking. This could amplify racial biases in UDS, yet little is known about the prevalence or inequities in UDS among cancer populations.

Here, we investigate recent trends and racial and ethnic inequities in opioid access and UDS among patients with poor-prognosis cancers near EOL. Recognizing that health care inequities are often a function of societal structures that have historically deprived people of color from privilege and resources,<sup>29-31</sup> we also explore the contributions of socioeconomic variables to disparities in opioid access and UDS near EOL.

## METHODS

### Data/Study Population

Using the Centers for Medicare & Medicaid Services (CMS) administrative data for a 20% random sample of beneficiaries, we identified decedents with poor-prognosis cancers who died between January 1, 2007, and December 31, 2019, years spanning the initial recognition of the opioid crisis,<sup>32,33</sup> ensuing legislative reforms,<sup>2,34</sup> and prescribing declines.<sup>35</sup> We focused on decedents age  $\geq 66$  years continuously enrolled in fee-for-service Medicare Parts A, B, and D  $\geq 12$  months before death. To identify patients who likely died from cancer, decedents had to have  $\geq 1$  inpatient or  $\geq 2$  outpatient claims with an *International Classification of Diseases Ninth (ICD-9)* or *Tenth (ICD-10) Revision* code for a poor-prognosis cancer,<sup>8</sup> including the 10 most common causes of cancer death reported by the American Cancer Society<sup>36</sup> and National Vital Statistics System,<sup>37</sup> supplemented by *ICD-9/10* codes for lethal rare cancers (eg, cholangiocarcinoma, acute myeloid leukemia).

Concurrent nonlymphatic metastatic codes were required for solid tumors frequently diagnosed at early stages (eg, breast, prostate, and colorectal). We restricted this analysis to decedents identified as non-Hispanic White (hereafter, White), non-Hispanic Black (Black), or Hispanic using the Research Triangle Institute race and ethnicity indicator.<sup>38</sup> The Harvard Medical School institutional review board approved the study.

### Outcomes

We used National Drug Codes<sup>39</sup> to identify all Medicare Part D claims for outpatient opioid prescriptions, excluding addiction treatments, cough suppressants, and parenteral opioids. We focused on prescriptions filled  $\leq 30$  days before death or hospice enrollment (hereafter referred to as near EOL), excluding the hospice period when the hospice benefit covers symptom-relieving medications.<sup>8</sup> We examined long-acting opioids separately because there are often more restrictions for prescriptions and insurance coverage. We determined decedents' mean daily opioid dose in morphine milligram equivalents (MMEs) per day (MMEDs) by multiplying the total dose of each prescription filled near EOL by standard conversion factors,<sup>39</sup> summing all prescriptions, and averaging over 30 days. We also calculated the total opioid dose filled per decedent near EOL, averaged across opioid recipients and nonrecipients. To assess opioid risk reduction strategies, we identified codes for presumptive (i.e., screening) urine drug tests (H0003, H0049, 80100-80104, 80300-80307, G0434, G0477, G0478, and G0477-G0479) among opioid recipients.<sup>22</sup> Because of relatively low rates of UDS, we expanded this time horizon to 180 days before death or hospice.

### Patient Demographics

We identified age at death, documented sex, census region, and 11 Chronic Conditions Data Warehouse diagnoses

**TABLE 1.** Patient Characteristics

Characteristic	Overall (N = 318,549), %	White (n = 272,358), %	Black (n = 29,555), %	Hispanic (n = 16,636), %
Sex				
Female	51.7	51.7	53.0	49.2
Male	48.3	48.3	47.0	50.8
Age, years				
65-74	43.8	43.0	49.7	45.5
75-84	38.1	38.3	35.7	38.7
≥ 85	18.2	18.7	14.6	16.2
Cancer diagnosis				
Lung	33.3	34.1	32.0	23.4
GI				
Colorectal or anal <sup>a</sup>	8.0	7.7	10.1	9.8
Pancreas	6.8	6.8	7.2	7.1
Esophagogastric	5.0	4.7	6.29	7.6
Liver, gallbladder, biliary	5.2	4.9	5.4	10.0
Genitourinary				
Prostate <sup>a</sup>	6.6	6.2	9.7	7.8
Bladder <sup>a</sup>	2.6	2.7	1.8	2.2
Kidney <sup>a</sup>	2.4	2.4	1.8	3.0
Hematologic				
Non-Hodgkin lymphomas	6.0	6.2	3.5	6.3
Acute leukemias	4.3	4.4	2.8	4.1
Breast <sup>a</sup>	5.8	5.8	6.8	5.3
Gynecologic				
Ovarian <sup>a</sup>	2.6	2.7	2.0	2.4
Uterine <sup>a</sup>	1.2	1.1	1.6	1.1
Brain				
Melanoma <sup>a</sup>	1.4	1.5	0.2	0.6
Other—everything else	6.0	5.9	7.1	6.6
Presence of chronic illness				
Acute myocardial infarction	9.1	9.4	8.0	7.7
Ischemic heart disease	65.8	65.6	65.3	68.2
Heart failure	48.4	47.6	54.2	51.6
Atrial fibrillation	27.0	28.5	17.8	18.5
Stroke or transient ischemic attack	23.8	23.4	27.9	23.3
Chronic obstructive pulmonary disease	53.6	54.1	52.3	48.1
Chronic kidney disease	55.1	53.6	66.7	59.4
Rheumatoid arthritis or osteoarthritis	61.3	61.4	60.3	60.7
Hip or pelvic fracture	7.3	7.8	4.1	5.2
Depression	43.2	43.8	36.1	45.2
Alzheimer or other dementias	24.2	23.0	32.8	28.3
Region				
Northeast	20.7	21.4	16.3	17.6
West	15.3	15.0	6.7	36.4
Mid-West	25.1	26.7	19.9	7.9
South	38.8	36.9	57.1	38.1

(continued on following page)

**TABLE 1.** Patient Characteristics (continued)

Characteristic	Overall (N = 318,549), %	White (n = 272,358), %	Black (n = 29,555), %	Hispanic (n = 16,636), %
Rurality				
Urban	76.3	74.7	83.8	88.7
Large rural	11.9	12.6	8.9	6.8
Small rural	6.9	7.3	5.1	2.8
Isolated	4.9	5.4	2.2	1.6
Community-level deprivation <sup>b</sup>				
SDI quintile 1 (least deprived)	20.4	23.0	4.6	7.2
SDI quintile 2	20.6	22.6	8.0	9.3
SDI quintile 3	20.4	21.9	11.2	13.4
SDI quintile 4	19.3	19.3	20.4	17.9
SDI quintile 5 (most deprived)	19.3	13.3	55.8	52.3
Patient-level measure of low income				
Dual-eligibility status	23.9	18.1	53.9	65.4

Abbreviation: SDI, Social Deprivation Index.

<sup>a</sup>Cancer types for which the presence of a nonlymphatic metastatic code was required.

<sup>b</sup>Assessed via the SDI. Patients were assigned an SDI score based upon their last recorded ZIP code.

possibly associated with receipt of an opioid prescription (Table 1).

### Socioeconomic Factors

We assessed dual-eligibility for Medicare and Medicaid as an indicator of low income.<sup>40</sup> Older Medicare beneficiaries may qualify for Medicaid based upon state-specific thresholds for low income and resources—typically < 100% of the federal poverty level and three times the Supplemental Security Income resource limit, respectively.<sup>41</sup> We measured community-level socioeconomic deprivation by assigning each decedent a Social Deprivation Index (SDI) score based upon the ZIP code tabulation area corresponding to their five-digit ZIP code. The SDI is a composite measure of seven items from the American Community Survey (including the percentage of adults living in poverty; with < 12 years education; unemployed; living in rented or crowded housing, single-parent households, or without a car), weighted and scaled from 0 to 100 and categorized into quintiles, with higher scores indicating worse deprivation.<sup>42</sup> Higher SDI scores are associated with worse health outcomes than lower scores across a range of measures.<sup>43-46</sup> Recognizing that the opioid crisis has affected many rural communities more severely than some urban communities<sup>47,48</sup> and patients of color may face added barriers to accessing health care in rural communities<sup>49</sup>—we used Rural Urban Commuting Area codes<sup>50</sup> for decedents' ZIP codes, categorized as urban and rural (including large rural, small rural, and isolated rural areas).

### Statistical Analysis

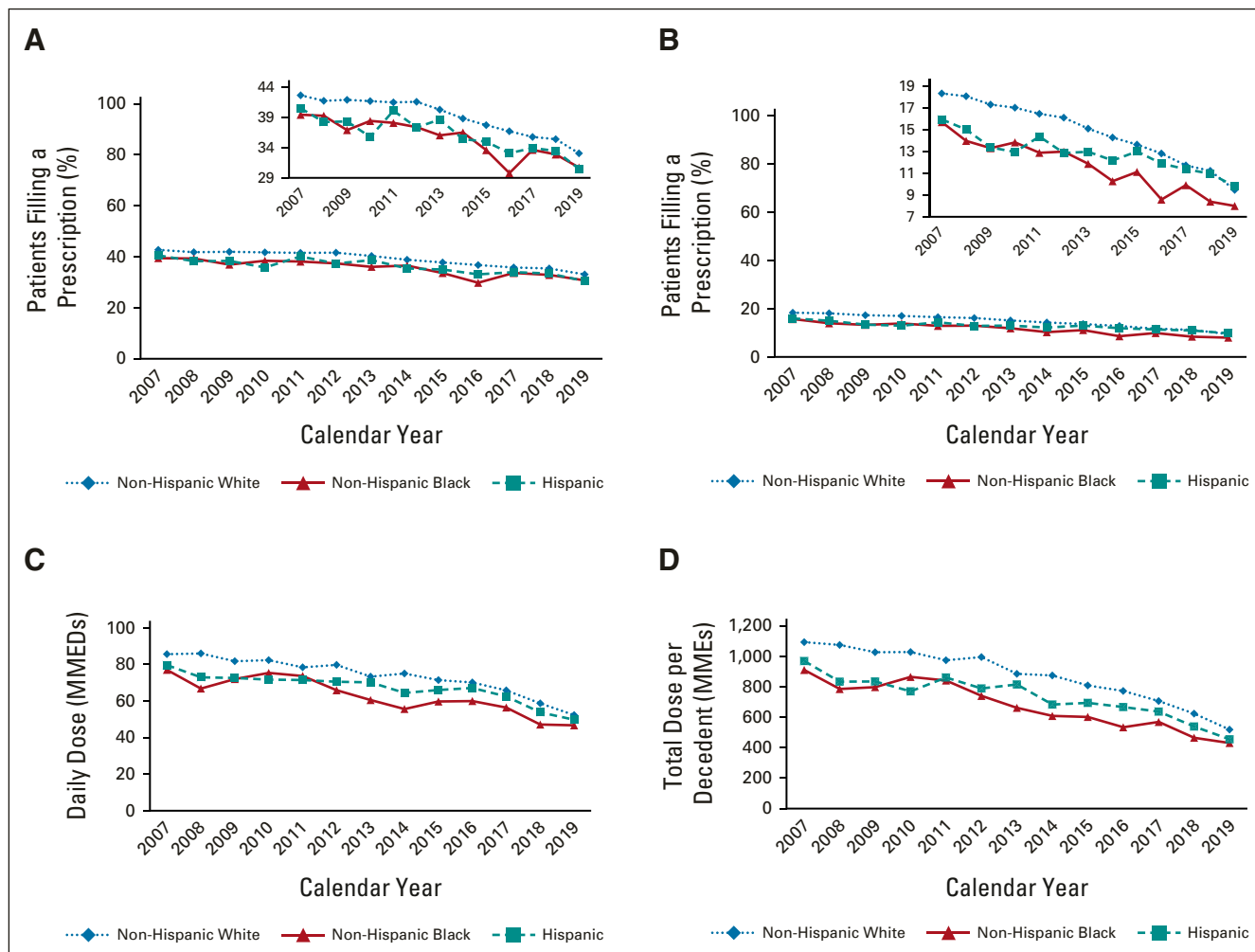
Descriptive statistics characterized annual trends among White, Black, and Hispanic decedents in the proportion filling  $\geq 1$  opioid prescription near EOL (overall and for long-acting opioids), opioid potency among decedents filling  $\geq 1$

prescription, the average total dose of opioids filled per decedent near EOL (averaged across those who did and did not fill an opioid), and the proportion of opioid users with  $\geq 1$  screening UDS. We fit linear probability models to examine associations between race and ethnicity and each outcome, controlling for demographic and clinical factors, including age, documented sex, cancer type, comorbidities, census region, and year. Consistent with the framework of health care disparities proposed by the Institute of Medicine,<sup>51</sup> these base models provided our main effect estimates for race and ethnicity and were not adjusted for socioeconomic factors that could potentially mediate unequal treatment. In additional models, we adjusted for dual-eligibility, SDI quintile, and rural/urban residence. To more fully explore race- and ethnicity-based disparities, separate models included interactions for race and ethnicity by documented sex, dual-eligibility, and rural/urban residence and we calculated adjusted differences in absolute rates of each outcome among White, Black, and Hispanic decedents with each of these characteristics. We present point estimates and 95% CIs; analyses were conducted using STATA software, version 17.0, and SAS software, version 9.4.

## RESULTS

### Cohort Characteristics

We studied 272,358 White, 29,555 Black, and 16,636 Hispanic patients with poor-prognosis cancers who died between 2007 and 2019 (Table 1). Decedents' mean age was 77.6 years. Baseline characteristics differed by patient race and ethnicity in expected ways. Compared with White patients, Black and Hispanic patients were more likely to be dually eligible and live in the South, urban areas, and the most deprived SDI quintile.



**FIG 1.** Annual trends in opioid access and UDS among White, Black, and Hispanic poor-prognosis cancer decedents near EOL. Unadjusted annual trends in opioid access among patients with poor-prognosis cancers near EOL, by race and ethnicity: (A) the proportion of decedents with poor-prognosis cancers filling any opioid near EOL, by race and ethnicity; (B) the proportion filling a long-acting opioid near EOL; (C) mean opioid dose in MMEDs among patients filling at least one opioid; and (D) the mean total dose of opioids (in morphine milligram equivalents) filled by patients with poor-prognosis cancers near EOL. All trends are presented separately for non-Hispanic White, non-Hispanic Black, and Hispanic decedents. Near EOL is considered the 30 days before death or hospice enrollment. EOL, end of life; MMEDs, morphine milligram equivalents per day; UDS, urine drug screening.

### Temporal Trends in EOL Opioid Utilization and Urine Drug Screens

From 2007 to 2019, we observed steady declines in EOL opioid access overall, and among White, Black, and Hispanic patients (Fig 1; Appendix Table A1, online only). Overall, the proportion of patients near EOL receiving any opioid or long-acting opioids decreased from 42.2% to 32.7%, and 17.9% to 9.4%, respectively. Among those filling  $\geq 1$  opioid, the mean daily dose fell from 84.6 to 51.8 MMED, and the total dose of opioids filled per decedent (averaged across those who did and did not fill an opioid) fell from 1,067 to 508 MME. Black and Hispanic decedents received fewer opioids at lower doses than White decedents throughout the study, except in 2019, when long-acting opioid access equalized between Hispanic and White patients. The proportion of patients undergoing UDS increased from 0.6% to 6.7% in the 180 days before death

or hospice; Black decedents were tested more often than White or Hispanic decedents (Appendix Table A1, Appendix Fig A1, online only).

### Racial Disparities in EOL Opioid Access and UDS

After adjustment for demographic and clinical factors (Table 2), Black and Hispanic patients were statistically less likely than White patients to receive  $\geq 1$  opioid prescription near EOL (Black,  $-4.3$  percentage points, 95% CI,  $-4.8$  to  $-3.6$ ; Hispanic,  $-3.6$  percentage points, 95% CI,  $-4.4$  to  $-2.9$ ) and  $\geq 1$  long-acting opioid prescription (Black,  $-3.1$  percentage points, 95% CI,  $-3.6$  to  $-2.8$ ; Hispanic,  $-2.2$  percentage points, 95% CI,  $-2.7$  to  $-1.7$ ). Among those filling  $\geq 1$  opioid prescription, Black patients received daily doses that were 10.5 MMEs lower (95% CI,  $-12.8$  to  $-8.2$ ) and Hispanic patients received daily doses that were 9.1 MMEs lower (95% CI,  $-12.1$  to  $-6.1$ ) than

**TABLE 2.** Associations Between Patient Race and Ethnicity and EOL Opioid Management, Without and With Adjustment for Socioeconomic Factors

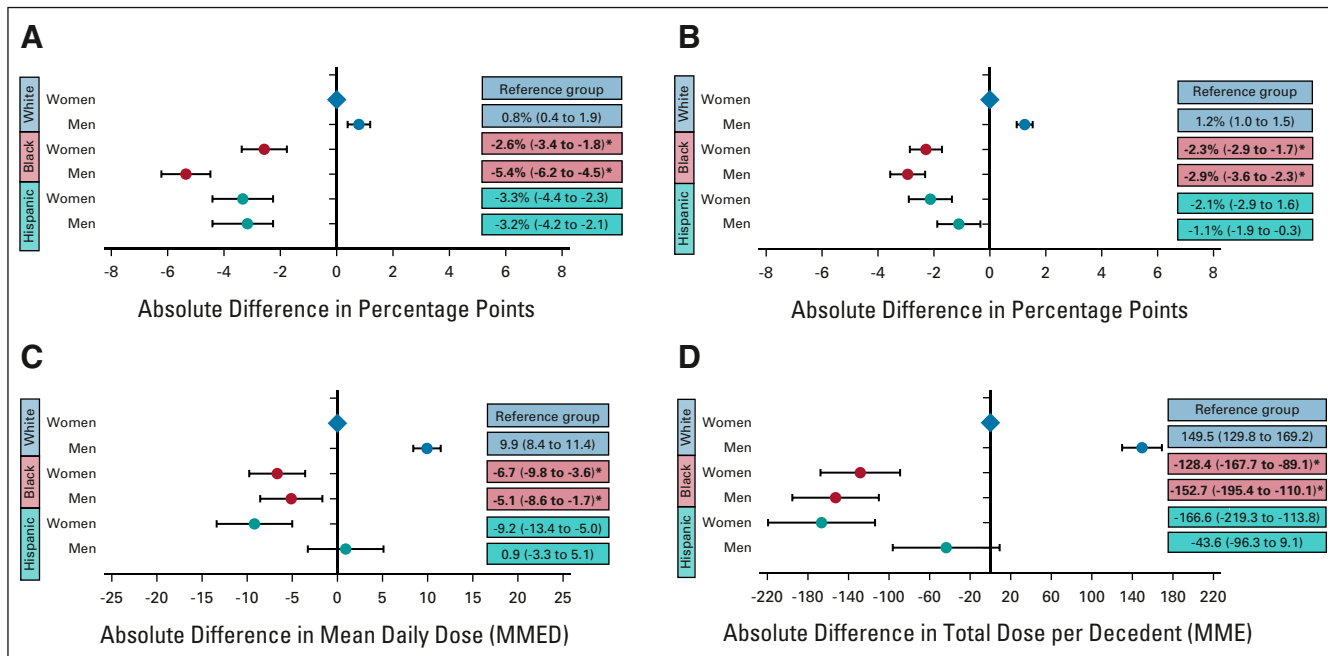
Characteristic	Receipt of Any Opioid Near EOL <sup>a</sup> (95% CI)		Receipt of Long-Acting Opioids Near EOL <sup>a</sup> (95% CI)		Daily Dose (MMED) Among Opioid Users Near EOL <sup>b</sup> (95% CI)		Total Dose (MMEs) Filled by Decedents Near EOL <sup>b</sup> (95% CI)		Urine Drug Screen Near EOL <sup>a</sup> (95% CI)	
	Model 1	Model 2	Model 1	Model 2	Model 1	Model 2	Model 1	Model 2	Model 1	Model 2
Race and ethnicity										
White	Ref	Ref	Ref	Ref	Ref	Ref	Ref	Ref	Ref	Ref
Black	-4.3 (-4.8 to -3.7)	-5.4 (-6.0 to -4.8)	-3.2 (-3.6 to -2.8)	-3.1 (-3.6 to -2.7)	-10.5 (-12.8 to -8.2)	-11.1 (-13.5 to -8.6)	-210 (-293 to -181)	-237 (-269 to -207)	0.5 (0.3 to 0.8)	-0.2 (-0.5 to 0.0)
Hispanic	-3.6 (-4.4 to -2.9)	-5.4 (-6.2 to -4.6)	-2.2 (-2.8 to -1.7)	-2.4 (-3.0 to -1.9)	-9.1 (-12.1 to -6.1)	-10.2 (-13.3 to -7.1)	-179 (-217 to -142)	-229 (-268 to -190)	-0.2 (-0.1 to 0.0)	-1.1 (-1.5 to -0.8)
Documented sex										
Female	Ref	Ref	Ref	Ref	Ref	Ref	Ref	Ref	Ref	Ref
Male	0.4 (0.1 to 0.8)	0.7 (0.3 to 1.0)	1.1 (0.8 to 1.3)	1.1 (0.9 to 1.4)	9.2 (7.8 to 10.7)	9.5 (8.1 to 11.0)	132 (114 to 151)	140 (122 to 158)	0.6 (0.5 to 0.8)	0.7 (0.6 to 0.9)
Community-level deprivation (SDI quintile)										
Q1 (lowest)		Ref		Ref		Ref		Ref		Ref
Q2		-0.3 (-0.8 to 0.2)		0.0 (-0.4 to 0.3)		0.6 (-1.4 to 2.6)		-0.6 (-26 to 25)		0.1 (-0.1 to 0.3)
Q3		0.0 (-0.5 to 0.6)		0.0 (-0.5 to 0.3)		-0.3 (-2.3 to 1.7)		-4.2 (-30 to 22)		0.2 (0.0 to 0.4)
Q4		-0.6 (-1.1 to 0.0)		-0.8 (-1.1 to -0.4)		-2.6 (-4.7 to -0.5)		-41 (-68 to -14)		0.4 to (0.1 to 0.6)
Q5 (highest)		-1.3 (-1.9 to -0.8)		-1.4 (-1.8 to -1.0)		-3.0 (-5.2 to -0.8)		-64 (-92 to -35)		0.6 (0.4 to 0.9)
Rurality										
Rural		Ref		Ref		Ref		Ref		Ref
Urban		-3.9 (-4.3 to -3.5)		-1.9 (-2.2 to -1.6)		-2.4 (-3.9 to -0.9)		-111 (-131 to -92)		-0.4 (-0.6 to -0.2)
Low income (dually eligible for Medicare and Medicaid)										
Non-dual-eligible		Ref		Ref		Ref		Ref		Ref
Dual-eligible		6.1 (5.7 to 6.5)		2.1 (1.7 to 2.4)		5.8 (4.3 to 7.4)		192 (171 to 213)		1.6 (1.4 to 1.8)

NOTE. Model 1 adjusts for patients' age category, race/ethnicity, documented sex, cancer type, comorbidities, region, and year. Model 2 includes all of the variables in Model 1 and also includes the Social Deprivation Index, rurality, and dual-eligibility. Reported effect estimates are derived from linear probability models for the outcomes for binary outcomes (proportion of patients receiving ≥ 1 opioid near EOL, proportion receiving ≥ 1 long-acting opioid near EOL, and proportion undergoing ≥ 1 urine drug screen in the last 180 days before death/hospice), and linear regression models for continuous outcomes (ie, daily dose and total dose).

Abbreviations: EOL, end of life; MME, morphine milligram equivalent; MMED, morphine milligram equivalent per day; SDI, Social Deprivation Index; Q, quintile.

<sup>a</sup>Effect estimates for binary outcomes have been multiplied by 100 for ease of interpretation and represent the absolute difference in percentage points attributable to that characteristic.

<sup>b</sup>Effect estimates can be interpreted as the absolute difference in morphine milligram equivalents attributable to that characteristic.



**FIG 2.** Racial and ethnic disparities in EOL opioid access by patient sex: the adjusted absolute differences by race, ethnicity, and sex (A) in the probability of filling any opioid near EOL; (B) in the probability of filling a long-acting opioid near EOL; (C) in opioid dose in MMED among patients filling an opioid prescription near EOL; and (D) in the total dose of opioids filled per decedent near EOL in MMEs. White women are the reference group for all analyses. Circles reflect the adjusted correlation coefficients and the error bars reflect the 95% CIs from regression models. For all analyses, EOL was defined as the last 30 days before death or hospice. Bold text and asterisk indicates the presence of a statistically significant, negative interaction between Black race and male sex. For all outcomes, the negative effect of being Black on EOL opioid outcomes is disproportionately large for men. EOL, end of life; MME, morphine milligram equivalent; MMED, morphine milligram equivalent per day.

White patients. Compared with the total opioid dose filled per White decedent near EOL, the total dose filled per Black decedent was 210 MMEs lower (95% CI, -239.1 to -181.3) and the total dose filled per Hispanic decedent was 179.7 MMEs lower (95% CI, -217.1 to -142.3). Black decedents were 0.5 percentage points more likely than White decedents to undergo UDS near EOL (95% CI, 0.3 to 0.8).

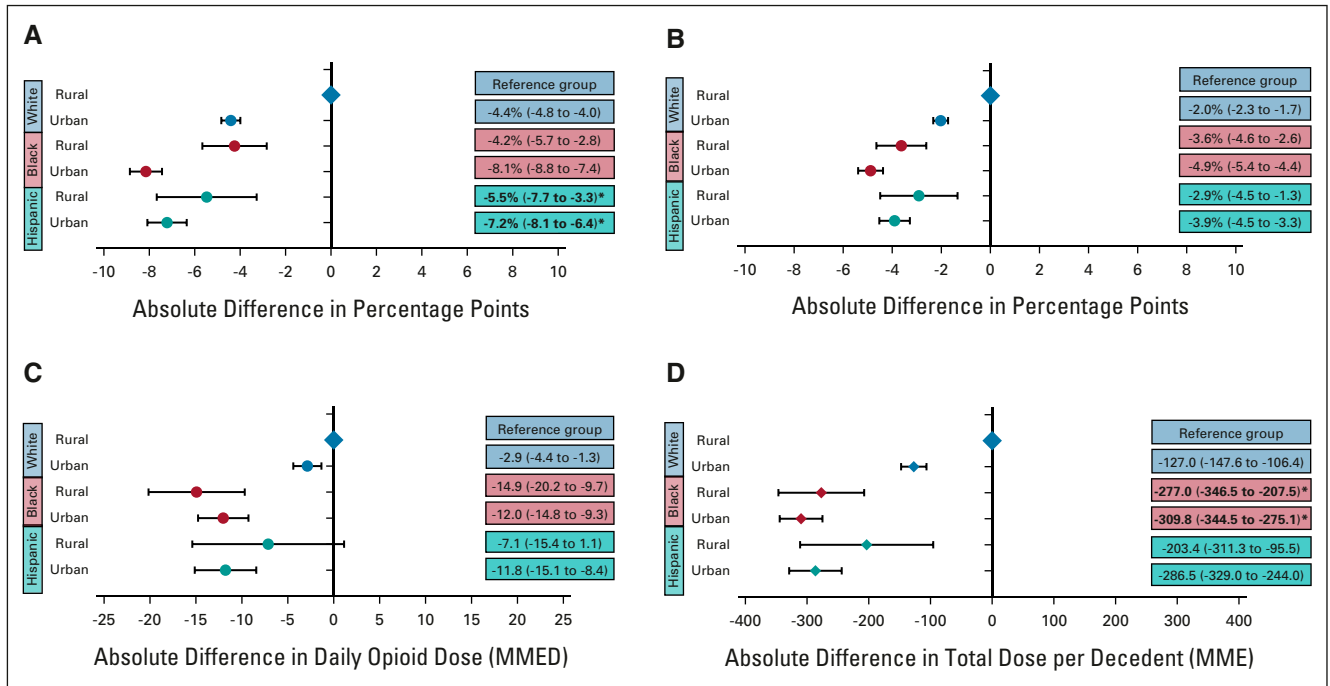
**Influence of Socioeconomic Factors on EOL Opioid Outcomes and Disparities**

Socioeconomic factors were strongly associated with EOL opioid management. Compared with decedents living in the least deprived SDI quintile, decedents living in the fourth and fifth (most deprived) SDI quintiles received statistically fewer opioids by every measure and were more likely to undergo UDS (Table 2). Compared with decedents residing in rural areas, those living in urban areas also received statistically fewer opioids across all measures but were less likely to undergo UDS. Contrary to our expectation, decedents who were dually eligible for Medicare and Medicaid versus not received more opioids and were more likely to undergo UDS. Adjustment for socioeconomic factors did not attenuate disparities in EOL opioid access, and slightly magnified Black-White and Hispanic-White disparities in receipt of any opioid near EOL. Conversely, adjustment for socioeconomic factors eliminated the disparity between Black and White decedents in UDS.

**Racial and Ethnic Disparities in EOL Opioid Access and UDS by Patient Characteristics**

EOL opioid access varied widely between White, Black, and Hispanic patients according to documented sex, rurality, and dual-eligibility status. Examining EOL opioid access by race, ethnicity, and sex (Fig 2A) revealed that the association of Black race with EOL opioid access differed by sex, with White men being most likely and Black men being least likely to receive opioids. Black men and women, and Hispanic women received statistically fewer opioids than White men and women across all measures. For example, compared with White women, White men filled a mean total opioid dose near EOL that was 150 MMEs more per decedent (95% CI, 130 to 169), whereas Black women filled 128 MMEs less (95% CI, 168 to 153) and Black men filled 153 MMEs less (95% CI, -195 to -110). Black men were also disproportionately affected by racial disparities in UDS (Appendix Fig A2, online only).

Examining EOL opioid access by race, ethnicity, and rurality (Fig 3) revealed that White rural-dwelling patients received the most opioids near EOL by every measure, whereas Black urban-dwelling patients generally received the least. Some of the largest variations in EOL opioid access were observed according to patient race, ethnicity, and dual-eligibility (Fig 4). White dual-eligible patients received the most opioids across all measures, whereas Black non-dual-eligible patients



**FIG 3.** Racial and ethnic disparities in EOL opioid access by rurality: the adjusted absolute differences by race, ethnicity, and urban/rural status (A) in the probability of filling any opioid near EOL; (B) in the probability of filling a long-acting opioid near EOL; (C) in opioid dose in MMED among patients filling an opioid prescription near EOL, and (D) in the total dose of opioids filled per decedent near EOL in MMEs. White rural patients are the reference group for all analyses. Circles reflect the adjusted correlation coefficients and the error bars reflect the 95% CIs from regression models. For all analyses, EOL was defined as the last 30 days before death or hospice. Bold text and asterisk indicates the presence of a statistically significant positive interaction between race, ethnicity, and urban status. EOL, end of life; MME, morphine milligram equivalent; MMED, morphine milligram equivalent per day.

generally received the least. Compared with White dual-eligible patients, Black non-dual-eligible patients were 13.1 percentage points less likely to fill any opioid near EOL (95% CI, -14.0 to -12.1), 5.9 percentage points less likely to fill a long-acting opioid (95% CI, -6.6 to -5.3), their daily opioid dose was 15.0 MMEDs lower (95% CI, -18.7 to -11.2), and their mean total opioid dose was 439.8 MMEs less per decedent (95% CI, -484.8 to -394.7). The associations between dual-eligibility and EOL opioid access differed by race and ethnicity. White dual-eligible compared with non-dual-eligible patients received more opioids across all measures, whereas among Black and Hispanic patients, most measures of EOL opioid receipt did not differ by dual-eligibility.

**DISCUSSION**

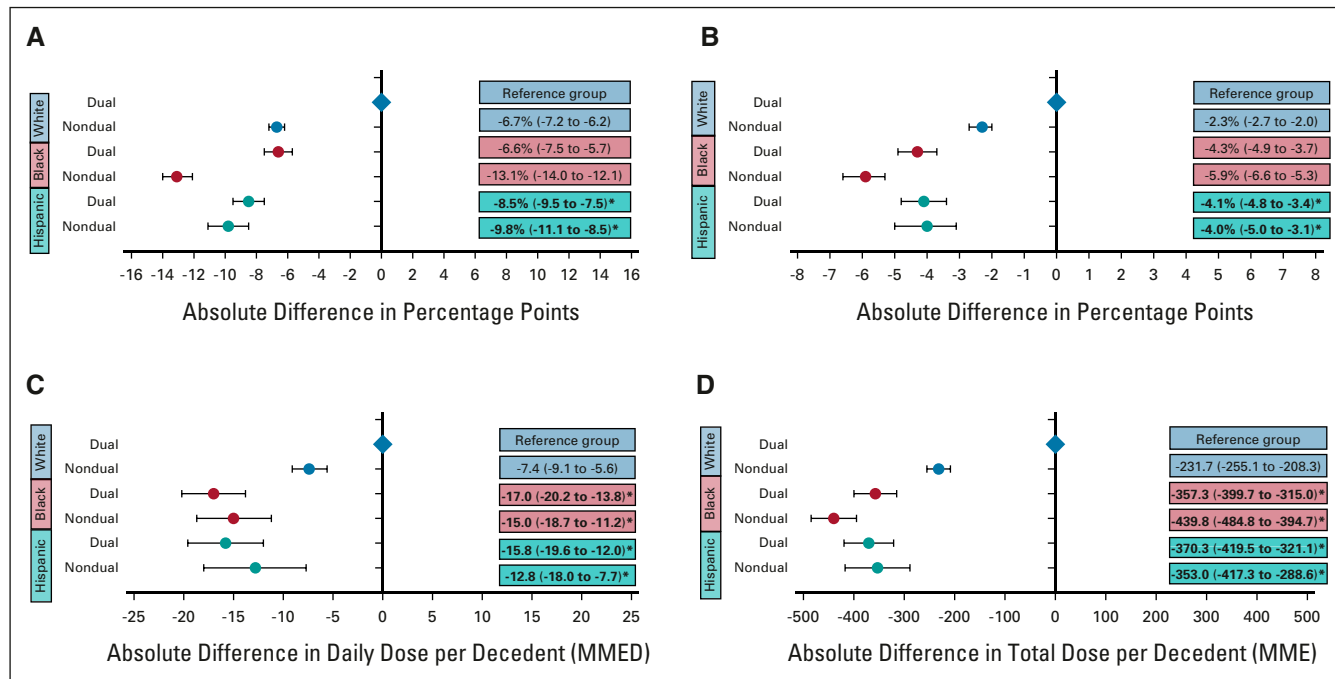
In this large representative cohort of Medicare decedents with poor-prognosis cancers, we identified meaningful inequities in EOL opioid access that persisted from 2007 to 2019. UDS also expanded rapidly, despite no clear guidelines recommending its use for terminally ill populations.<sup>4</sup> Compared with White patients, Black and Hispanic patients were less likely to receive any opioid and long-acting opioids; received lower daily doses and lower total doses, and were more often subjected to UDS.

Adjustment for socioeconomic factors did not mitigate EOL opioid access disparities.

To our knowledge, this is the largest study to document the scale of disparities in opioid access among US patients with cancer, and the first to document their persistence to EOL. Prescribing gaps were small to moderate in size, varied by outcome, and were greatest between Black and White patients. Black and Hispanic patients were, respectively, 4.3 and 3.6 percentage points less likely than White patients to receive any opioid, and 3.2 and 2.2 percentage points less likely to receive long-acting opioids near EOL. These modest absolute differences are clinically meaningful relative to the overall prevalence of EOL opioid receipt—which fell to 32.7% over the study—and long-acting opioids, which fell to 9.4%. Perhaps easier to conceptualize, inequities in total opioid dose translate into the average Black and Hispanic patient receiving approximately 28 or 24 fewer 5-mg oxycodone tablets in the final month of life than the average White patient, which is likely to impede pain control.

Racial and ethnic differences in opioid receipt and UDS were not explained by patient demographics or health status. Although our data lacked information about pain severity or preferences, cancer patients of color experience pain of similar or greater severity than White patients,<sup>52</sup> and they value pain management.<sup>9,53</sup> Patient-level factors such as stoicism, addiction concerns, fatalism, or mistrust of





**FIG 4.** Racial and ethnic disparities in EOL opioid access by Medicaid dual-eligibility: (A) the adjusted absolute differences by race, ethnicity, and Medicaid dual-eligibility in the probability of filling any opioid near EOL; (B) in the probability of filling a long-acting opioid near EOL; (C) in opioid dose in MMED among patients filling an opioid prescription near EOL; and (D) in the total dose of opioids filled per decedent near EOL in MMEs. White dual-eligible patients are the reference group for all analyses. Circles reflect the adjusted correlation coefficients and the error bars reflect the 95% CIs from regression models. For all analyses, EOL was defined as the last 30 days before death or hospice. Bold text and asterisk indicates the presence of a statistically significant negative interaction between race, ethnicity, and Medicaid dual-eligibility. EOL, end of life; MME, morphine milligram equivalent; MMED, morphine milligram equivalent per day.

medical providers might interfere with Black and Hispanic patients' willingness to accept opioids<sup>54-56</sup>; however, these factors are likely rooted in an individual's experiences of racism within health care. Opioid access disparities are therefore clinically inappropriate and unjustifiable.<sup>57</sup> Similarly, although patterns of prescription opioid misuse predominantly affect non-Hispanic White populations, inequities in UDS predominantly affected people of color.<sup>58,59</sup> Although opioid overdose rates have recently increased among non-White populations, a long history of racial prejudice in society's response to substance misuse<sup>60</sup> makes it imperative that substance misuse screening procedures be standardized and equitable.

Potential causes of disparities in EOL opioid access and UDS include clinicians' racial prejudice and unconscious bias, and structural racism within the health care system or society more broadly. Prior research suggests that clinicians often hold racist beliefs about pain (eg that Black patients have lower pain sensitivity),<sup>61</sup> recognize pained expressions less readily on Black relative to White faces,<sup>62,63</sup> disproportionately underestimate Black patients' pain severity,<sup>64</sup> and may overestimate their substance misuse risk.<sup>24,25</sup> Structural racism inherent to the health care delivery system may also contribute; patients of color may receive care in practices or health systems that prescribe opioids infrequently, use more UDS,<sup>15,19</sup> or rely on pharmacies that stock fewer opioids.<sup>65,66</sup>

Interestingly, adjusting for Medicaid dual-eligibility, SDI, and rurality did not mitigate observed disparities. These measures are imperfect and do not account for all forms of structural disadvantage experienced by patients of color. Future research is needed to examine the contributions of other forms of racism such as residential segregation, and historic underinvestment in and overpolicing in communities of color, which could impede equitable access to pain management and further stigmatize opioid analgesics, hindering patients' willingness to accept them.

Several important observations arose from our analyses of EOL opioid access by race, ethnicity, and patient characteristics. Black men were disproportionately affected by disparities in opioid access and UDS. This suggests that clinicians may hold stronger negative biases toward Black men when assessing their need for opioid analgesics, or their risk for misuse. Opioid access also varied dramatically by dual-eligibility, which had different effects by patient race and ethnicity. Dual-eligibility was strongly associated with greater EOL opioid access among White patients. Although dual-eligibility was intended as a marker of low income, this association may reflect more adequate insurance drug coverage (ie, by qualifying for the low-income subsidy). By contrast, dual-eligibility conferred no such protections upon Hispanic patients, and it provided less protection to Black relative to White patients. More research

is needed to understand these differential effects, and whether they reflect heightened bias against patients of color who are also poor, or if they represent inequities inherent to the Medicaid coverage system.

Our study has several limitations. First, we assessed opioid prescription fills, and not prescriptions that were written but unfilled. Inequities could partly reflect barriers to filling prescriptions, such as insurance or pharmacy-level factors. Second, we could not observe opioid prescription fills on hospice; however, our prior work suggests that EOL opioid utilization trends are not significantly altered by excluding the hospice period from the EOL period.<sup>8</sup> Third, we focused on older Medicare beneficiaries. Thus, our findings likely represent conservative estimates of prescribing disparities, and should be examined among younger populations, including those with Medicaid or commercial insurance. Finally, we used administrative data to ascertain race and

ethnicity. Prior studies have documented high validity for the Medicare variable for self-reported Black race, albeit lower for Hispanic ethnicity.<sup>38</sup>

In summary, from 2007 to 2019, we observed dramatic declines and substantial racial and ethnic inequities in prescription opioid access among Medicare beneficiaries with poor-prognosis cancers near EOL. Inequities were not attributable to patient demographic or clinical characteristics, nor were they attenuated by adjusting for measures of poverty, community deprivation, or rurality. Further research is required to understand the causes and consequences of these inequities, and whether they extend to other populations and phases of cancer care. Multilevel examinations could help identify the most potent drivers of the inequities, and thereby the most strategic targets for future interventions to promote equitable management of cancer pain near EOL.

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## AUTHORS' DISCLOSURES OF POTENTIAL CONFLICTS OF INTEREST

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**AUTHORS' DISCLOSURES OF POTENTIAL CONFLICTS OF INTEREST**

**Racial and Ethnic Disparities in Opioid Access and Urine Drug Screening Among Older Patients With Poor-Prognosis Cancer Near the End of Life**

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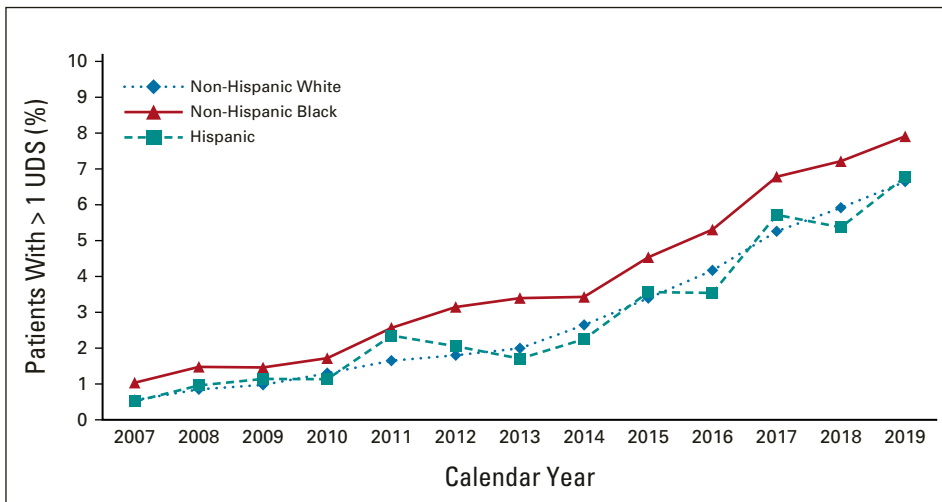
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## APPENDIX

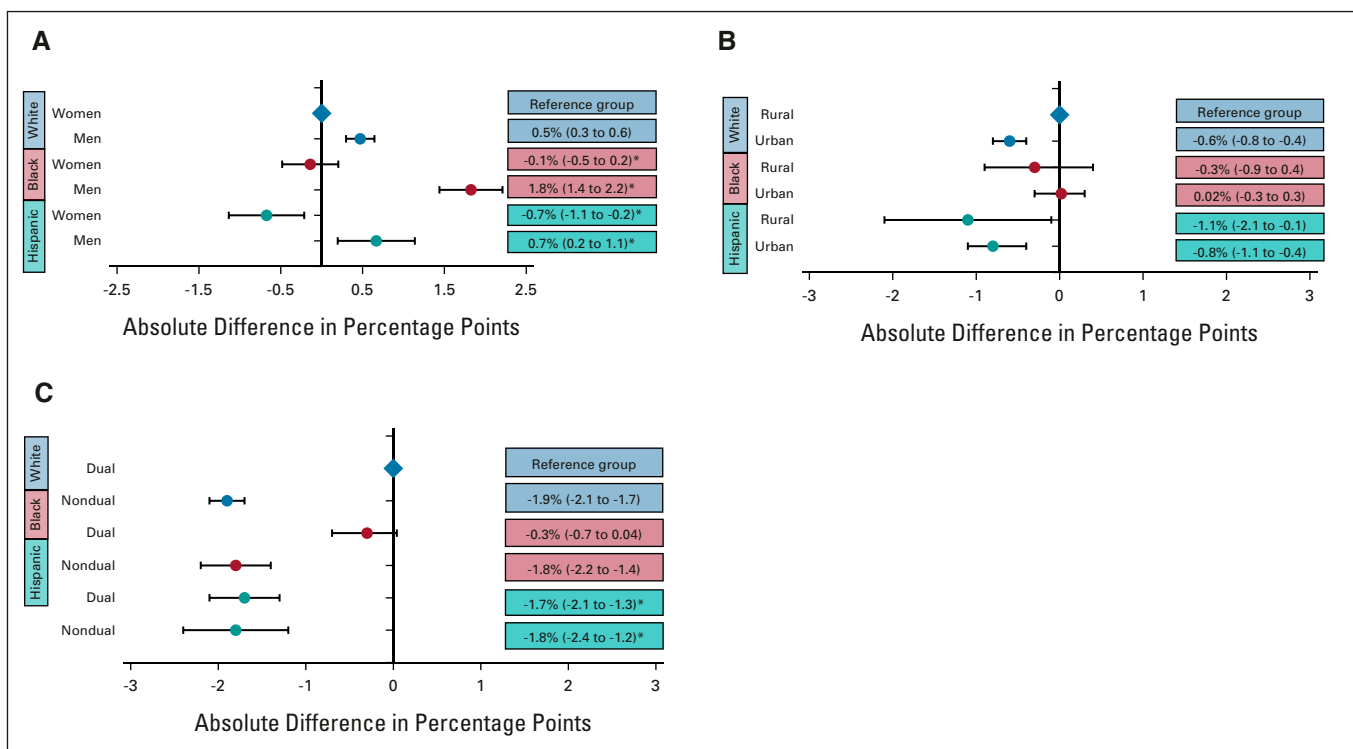
**TABLE A1.** Unadjusted Annual Trends in Opioid Trends in Opioid Access and UDS Among White, Black, and Hispanic Poor-Prognosis Cancer Decedents Near EOL

Year	Any Opioid, %				Long-Acting Opioid, %				Daily Opioid Dose, MMED				Total Opioid Dose Filled per Decedent Near EOL, MME				UDS, %			
	Total	White	Black	Hispanic	Total	White	Black	Hispanic	Total	White	Black	Hispanic	Total	White	Black	Hispanic	Total	White	Black	Hispanic
2007	42.2	42.7	39.5	40.5	17.9	18.3	15.7	15.9	84.6	85.7	77.1	79.7	1,067.4	1,092.7	910.1	968.9	0.6	0.5	1.0	0.5
2008	41.3	41.8	39.3	38.2	17.5	18.1	14.0	15.0	83.6	86.0	66.8	73.0	1,033.6	1,074.4	785.3	833.5	0.9	0.9	1.5	1.0
2009	41.2	41.9	36.9	38.4	16.7	17.3	13.3	13.4	80.4	81.8	72.0	72.7	993.1	1,026.6	797.7	834.4	1.0	1.0	1.5	1.1
2010	41.1	41.7	38.4	35.8	16.5	17.0	13.8	12.9	81.2	82.4	75.4	71.7	997.9	1,028.1	864.8	770.0	1.3	1.3	1.7	1.1
2011	41.1	41.5	38.1	40.1	16.0	16.5	12.9	14.4	77.7	78.5	73.7	71.5	954.8	974.2	840.8	861.0	1.8	1.6	2.6	2.4
2012	41.0	41.6	37.4	37.3	15.6	16.1	13.0	12.9	78.1	79.8	65.9	70.6	959.4	994.9	739.9	789.0	1.9	1.8	3.1	2.1
2013	39.8	40.3	36.5	38.7	14.7	15.1	11.9	13.0	72.1	73.4	60.5	70.2	859.4	885.2	661.5	814.7	2.1	2.0	3.4	1.7
2014	38.4	38.8	36.5	35.4	13.8	14.3	10.3	12.2	72.9	75.1	55.7	64.5	839.8	874.1	608.3	683.3	2.7	2.6	3.4	2.3
2015	37.2	37.7	33.6	35.0	13.4	13.6	11.1	13.0	70.2	71.4	59.8	66.1	784.4	808.7	601.6	693.9	3.5	3.4	4.5	3.6
2016	35.9	36.7	29.8	33.1	12.4	12.8	8.6	11.9	69.3	70.2	60.0	67.2	746.2	772.1	534.0	666.8	4.2	4.2	5.3	3.5
2017	35.4	35.8	33.6	33.9	11.5	11.7	9.9	11.4	64.9	65.9	56.5	62.5	690.7	706.2	568.9	636.6	5.4	5.3	6.8	5.7
2018	35.1	35.4	32.9	33.4	11.0	11.2	8.4	10.9	57.6	58.8	47.1	53.8	606.1	623.8	465.0	538.7	6.0	5.9	7.2	5.4
2019	32.7	33.1	30.7	30.5	9.4	9.5	8.0	9.8	51.8	52.3	46.7	49.8	508.1	518.6	430.5	455.2	6.7	6.6	7.9	6.8

Abbreviations: EOL, end of life; MME, morphine milligram equivalent; MMED, morphine milligram equivalent per day; UDS, urine drug screening.



**FIG A1.** Annual trends in UDS among patients with poor-prognosis cancers by race and ethnicity presents the proportion of patients with poor-prognosis cancer filling at least one opioid prescription, who also had one or more claims for a presumptive urine drug test in the 180 days before death or hospice enrollment. UDS, urine drug screening.



**FIG A2.** Racial and ethnic disparities in UDS by patient sex, urban/rural status, and Medicaid dual-eligibility: (A) the adjusted absolute differences in the proportion of decedents undergoing UDS by race, ethnicity, and sex. White women are the reference group. \*Statistically significant positive interactions were observed between Black and male, and Hispanic and male. (B) The adjusted absolute differences in UDS by race, ethnicity, and urban/rural status. White rural-dwelling patients are the reference group. (C) The adjusted absolute differences of UDS by race, ethnicity, and dual-eligibility for Medicare and Medicaid. White dual-eligible patients are the reference group. \*We observed statistically significant negative interactions between Hispanic ethnicity and dual-eligibility. Circles reflect the adjusted correlation coefficients and the error bars reflect the 95% CIs from regression models. For all panels, UDS was assessed in the 180 days before death or hospice enrollment, and restricted to patients filling  $\geq 1$  opioid prescriptions. UDS, urine drug screening.