

**Key Points:**

- A new satellite-based emissions inventory for oil and gas flaring and venting is developed to refine existing U.S. emissions inventories
- 710 premature deaths dominate the \$7.3B monetized values of health impacts due to this sector
- Significant benefits in air quality and health could be gained by reducing emissions from flaring and venting activities

Supporting Information:

Supporting Information may be found in the online version of this article.

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Air Quality and Health Impacts of Onshore Oil and Gas Flaring and Venting Activities Estimated Using Refined Satellite-Based Emissions

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Abstract Emissions from flaring and venting (FV) in oil and gas (O&G) production are difficult to quantify due to their intermittent activities and lack of adequate monitoring and reporting. Given their potentially significant contribution to total emissions from the O&G sector in the United States, we estimate emissions from FV using Visible Infrared Imaging Radiometer Suite satellite observations and state/local reported data on flared gas volume. These refined estimates are higher than those reported in the National Emission Inventory: by up to 15 times for fine particulate matter (PM_{2.5}), two times for sulfur dioxides, and 22% higher for nitrogen oxides (NO_x). Annual average contributions of FV to ozone (O₃), NO₂, and PM_{2.5} in the conterminous U.S. (CONUS) are less than 0.15%, but significant contributions of up to 60% are found in O&G fields with FV. FV contributions are higher in winter than in summer months for O₃ and PM_{2.5}; an inverse behavior is found for NO₂. Nitrate aerosol contributions to PM_{2.5} are highest in the Denver basin whereas in the Permian and Bakken basins, sulfate and elemental carbon aerosols are the major contributors. Over four simulated months in 2016 for the entire CONUS, FV contributes 210 additional instances of exceedances to the daily maximum 8-hr average O₃ and has negligible contributions to exceedance of NO₂ and PM_{2.5}, given the current form of the national ambient air quality standards. FV emissions are found to cause over \$7.4 billion in health damages, 710 premature deaths, and 73,000 asthma exacerbations among children annually.

Plain Language Summary Pollutant emissions from onshore flaring and venting activities in the oil and gas sector are often hard to capture, creating inaccuracies in estimates of air pollution and health impacts from this sector. Here we use remote sensing and reported activity to create a refined estimate of emissions which reveal significant underestimates in official emissions estimates. These emissions contribute to air pollution, which results in \$7.4 billion in health damages annually due to hospitalizations, emergency room visits, worsening asthma, and premature death among downwind populations.

1. Introduction

Flaring is an oil and gas (O&G) industry term used to describe the practice of burning off excess natural gas that is produced along with crude oil, often called “associated gas” or “associated petroleum gas.” This associated gas is a valuable commodity when it can be appropriately separated from oil and transported. In practice, however, a facility to support such processing is often absent, and thus flaring is used as a way to dispose of unwanted gas that would otherwise pose a safety hazard or interfere with oil production (DOE, 2019; GGFR, 2023). Multiple economic and technical reasons for why flaring of associated gas is needed are discussed by Soltanieh et al. (2016). According to the World Bank’s Global Gas Flaring Reduction Partnership (GGFR, 2023), global gas flaring stayed relatively constant throughout 2010 to 2020 and reached 150 billion cubic meters (BCM) in 2020, equivalent to the total annual gas consumption of sub-Saharan Africa, with the top five flaring countries being Russia (24 BCM), Iraq (17 BCM), Iran (13 BCM), U.S. (12 BCM), and Algeria (9 BCM). Venting of associated gas from O&G compression, processing equipment due to system upset conditions, or pressure release during emergency is also common in O&G production and processing (DOE, 2019).

Besides emitting carbon dioxide (CO₂), O&G flaring releases various pollutants including methane (CH₄), black carbon (soot), nitrogen oxides (NO_x), sulfur dioxide (SO₂), carbon monoxide (CO), and various volatile organic compounds (VOCs) depending on flaring conditions and composition of the associated gas (Anejionu et al., 2015;

Fawole et al., 2016; Umukoro & Ismail, 2017), all of which can cause various impacts on climate, air quality, and human health. According to the World Bank's Global Gas Flaring Tracker Report, flaring released over 400 million tons of carbon dioxide equivalent (CO₂e) emissions into the atmosphere in 2020 (World Bank, 2022); such amount is roughly equivalent to the greenhouse gas emissions of around 77 million cars. Allen et al. (2016) estimated that in the U.S., O&G flaring contributes 20 to 21 million metric tons of CO₂e of greenhouse gases per year. Evaluating O&G flaring's impact on nationally determined contributions (NDC) defined under the United Nations Framework Convention on Climate Change Paris Agreement, Elvidge et al. (2018) found global flaring represents less than 2% of the NDC reduction target; however, some countries (e.g., Yemen, Algeria, Iraq) may fully meet their NDC reduction target by just controlling for flaring.

Cushing et al. (2021) estimate more than 500,000 Americans living within 3 miles of natural gas flares and are at risk of adverse health effects. O&G production in the U.S. has adverse health impacts of 7,500 premature deaths and 410,000 asthma exacerbations annually (Buonocore et al., 2023). Emissions from flaring cause an increase in respiratory diseases, heart diseases, and strokes due to black carbon particle exposure (Chen et al., 2022). Studies report an observed association between flaring activity and increased risk of preterm birth in the Eagle Ford Shale (Cushing et al., 2020) and respiratory hospital visits in North Dakota (Blundell & Kokoza, 2022). Motte et al. (2021) evaluated flaring's impacts on human health due to both local emissions of air pollutants and its contribution to climate change and found that globally, flaring contributed about 0.12% of the health impacts related to PM_{2.5}, and 6.51% of the health impacts related to climate change.

Operators of O&G production facilities which perform flaring and venting (FV) report the volume to local regulatory agencies. However, indicators show that the flared and vented volume reported through this mechanism is underreported (BBC, 2022; DOE, 2019). Methane emissions from O&G flaring in the U.S. have been found to be more than five times higher than what was expected (Plant et al., 2022). In New Mexico, North Dakota, and Texas, the flared gas volume estimated from satellite observation is as much as double the volume reported to the states during the years 2012–2017 (DOE, 2019). In 2019, about 15.2 BCM of total vented and flared gas was reported over the U.S. (EIA, 2023) while flared gas alone is estimated at 17.3 BCM from satellite observations (EOG, 2023). Willyard and Schade (2019) found that self-reporting flared gas volume was about half of what was estimated from satellite observations taken from 2012 to 2015. Thus, the use of self-reported gas volumes exclusively could lead to an underestimation of emissions from flaring and venting.

Although the destruction efficiency (i.e., percent of hydrocarbon compounds in flared gas that are converted to carbon dioxide) of flaring is often assumed to be greater than 95% (Caulton et al., 2014; Gvakharia et al., 2017; Pohl et al., 1986; Shaw et al., 2022), incomplete combustion and unlit flares are not uncommon and these issues can lead to lower destruction efficiency of flaring (Lyon et al., 2021; Plant et al., 2022; Tyner & Johnson, 2021).

Discrepancies in emission estimates from O&G in the National Emission Inventories (NEI) have been discussed in previous studies (e.g., Francoeur et al., 2021; Gorchov Negron et al., 2018). Gorchov Negron et al. (2018) compared the NO_x emissions from O&G production estimated by the Fuel-based Oil and Gas inventory (FOG) to the NEI 2017 and found that the NEI overestimates NO_x by over a factor of two in three out of four studied basins. Francoeur et al. (2021) showed that NO_x and VOC emissions from O&G in 2015 were about 40% lower and up to two times higher, respectively, in FOG than in the NEI 2014.

In this study, we address the potential underestimation of flaring and venting emissions in the current National Emission Inventory (NEI), by using flared gas volume estimates from the Visible Infrared Imaging Radiometer Suite (VIIRS) and other industry emission inventories. Estimating emissions from O&G flaring using VIIRS observations has been performed in earlier studies (Chen et al., 2022; Dix et al., 2019, 2022; Francoeur et al., 2021; Zhang et al., 2015). We further investigate the impacts of flaring and venting from O&G production and processing in the U.S. on air quality and human health related to both gas-phase and aerosol pollutants using an integrated assessment framework previously used to evaluate health impacts of oil and gas production in the U. S. (Buonocore et al., 2023).

2. Materials and Methods

2.1. Flare Emissions From NEI

In the NEI 2017, a small fraction of emissions from flaring are classified as O&G point sources; most of the flaring emissions are not separated out but rather lumped into total emissions of O&G nonpoint sources, and

hence reported at a county resolution. We identified 22 source classification codes (SCC) of O&G point sources from the NEI 2017 that have the “flare” keyword in the descriptions of SCC (Table S1 in Supporting Information S1). Some of these 22 SCCs have zero emissions, and most emissions are from the top four SCCs (reported in Table S1 in Supporting Information S1). Among O&G nonpoint sources in the NEI 2017, six SCCs represented flaring from well completions and only two SCC reported non-zero emissions. Personal communications with technical staff in charge of O&G emissions inventory development in EPA Office of Air Quality Planning and Standard, Texas Commission on Environmental Quality (TCEQ) (TCEQ, 2004), Colorado Department of Public Health and Environment, Wyoming Department of Environmental Quality, and Utah Department of Environmental Quality (UDEQ), identified 19 nonpoint SCCs associated with flare emissions (as shown in Tables S2 and S3 in Supporting Information S1), and many of these do not have the keyword “flare” in the SCC descriptions.

Not all O&G equipment (e.g., condensate tanks, crude oil tanks) represented by these 19 SCCs are equipped with flares. Therefore, flare emissions from the 19 nonpoint SCCs vary among U.S. counties—the spatial resolution at which the nonpoint O&G emissions are allocated in the NEI. To estimate NEI 2017-derived flare emissions for each county in the CONUS, we first applied records with non-zero NO_x emissions as an indicator for with-flare emissions from each of the 19 nonpoint flare-SCCs, then emissions of all criteria pollutant from the same SCC are classified as from flaring.

Due to the high destruction efficiency of flares (>95%), VOC emissions from flare stack mounts, while containing highly reactive precursors for ozone and hazardous air pollutants (e.g., Knighton et al., 2012; Olaguer, 2012a), are assumed be close to zero. However, flares are not always operating properly which can lead to increased venting of natural gas through the flare stack flaring (DOE, 2019; Lyon et al., 2021; Plant et al., 2022; Reuters, 2022; Tyner & Johnson, 2021). For example, Lyon et al. (2021) reported that 11% of surveyed flares in the Permian Basin had combustion issues and 5% were unlit and emitted uncombusted gas directly into the atmosphere. In the NEI, we were unable to distinguish between improper flaring and venting VOC. Based on our personal communication with TCEQ staff, we learned that VOC emissions from minor with-flare sources (e.g., condensate and crude oil tanks with non-zero NO_x emission) are the combination of VOC emissions from vented gas (major) and the remaining from flaring (minor). We assumed that, if routine flaring of associated gas was to be eliminated and the would-be flared gas be captured instead through other means of emission controls, it is reasonable to have some sources of vented gas at the same facility be captured in the same way. It is also reasonable to assume regulatory drivers limiting or prohibiting routine flaring of associated gas would result in corresponding reductions in routine venting of associated gas. Therefore, in this study, we considered VOC emissions from the 19 nonpoint flare-SCCs as from venting and combined this VOC emissions estimate with non-VOC emissions from flare into the same group of “flaring and venting” (FV). Note that “venting” in this way only represents VOC emissions from vented gas from O&G sources equipped with a flare using the non-zero NO_x emissions criteria as discussed above. We assume this approach captures all possible VOC emissions from O&G sources associated with flare.

Figure 2 shows emissions of criteria pollutants from O&G categories including point- and nonpoint-flares, as derived from NEI 2017. FV is also found to account for 10% of the total 7.3 million tons per year of methane from O&G, although this is not a targeted pollutant for discussion on air quality and health impacts in this study.

2.2. Flare Emissions Estimation From VIIRS

The VIIRS Nightfire data set (Elvidge et al., 2013; Elvidge et al., 2015; EOG, 2023; Zhizhin et al., 2021) was processed for annual natural gas flared volume in the U.S. from 2017 to 2020 (Figure 1). In 2019, the year with highest flare gas volume during the above period, there were 17.7 BCM of natural gas flared in both production (97%) and processing (3%)—the same amount of flare gas volume was reported in Chen et al. (2022). We performed the following processing on VIIRS data prior to emissions estimation: only onshore flares were considered; VIIRS-detected flares are excluded if they were found to be in proximity of NEI 2017 point flare sources to avoid double counting. As a result, there were 17.3 BCM of VIIRS-detected flared gas remaining for emissions estimation. We applied the gas heating values and emission factors derived from previous studies and from our personal communications with emission inventory developers in Texas, New Mexico, Colorado, Wyoming, and Utah. In comparison to NEI, several improvements were made to estimations of flare emissions where we treated VIIRS-detected flares as point sources, estimated directly emitted primary particulate matter (in

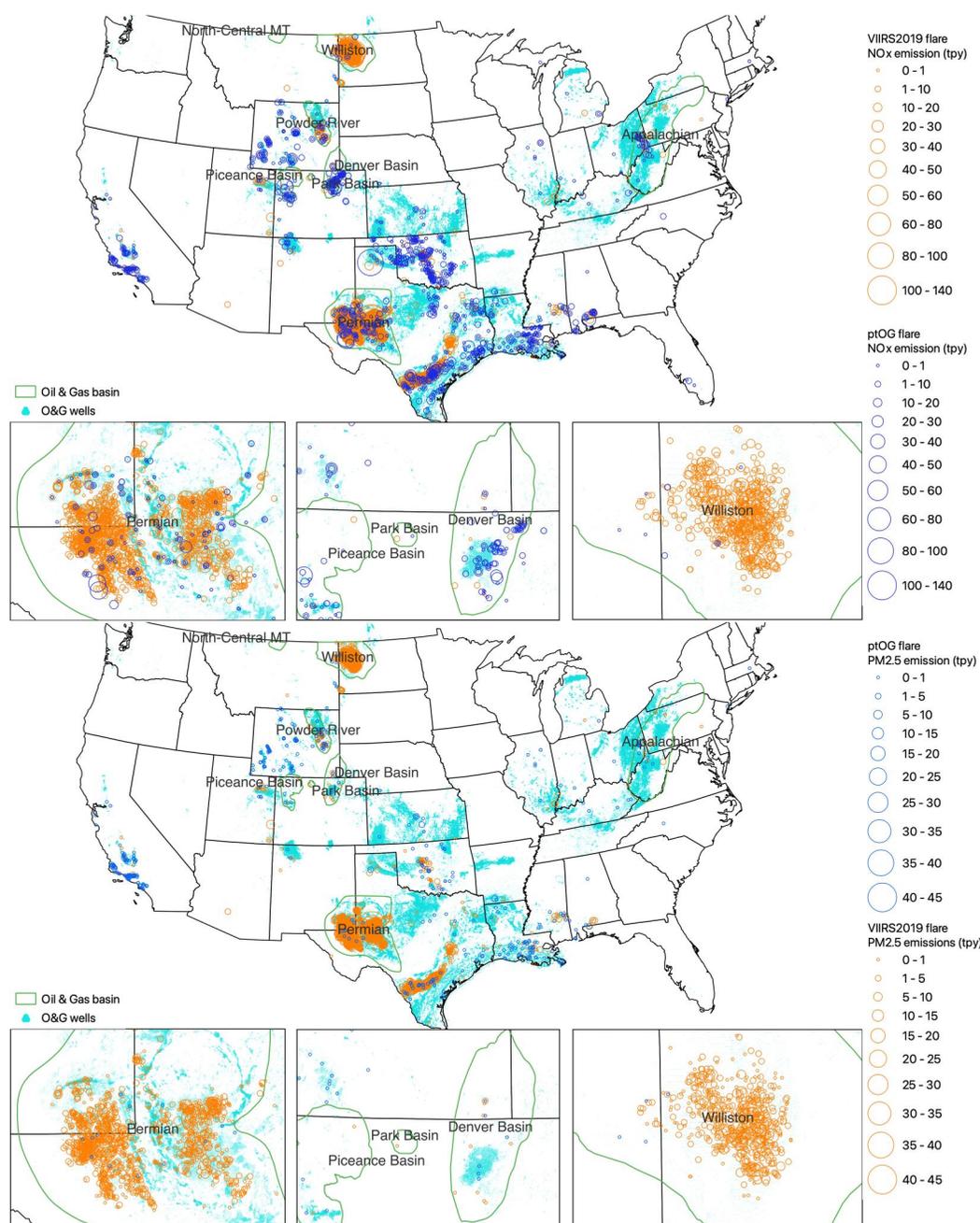


Figure 1. Combined NO_x (top) and PM_{2.5} (bottom) emissions from FV as estimated from VIIRS and as derived from NEI 2017 point O&G (ptOG flare).

form of black carbon) and SO₂ emissions, utilized empirical algorithms for flare stack parameters, and employed state-level monthly flared and venting gas volume for temporal allocations. Additional methodologic details are described in Text S2 in Supporting Information S1.

There is a high probability that not all flares were adequately detected by VIIRS. Certain criteria must be met for a flare to be detected by VIIRS, such as flared temperature >1,400 K, frequent combustion (consistency), and free of cloud cover and other contaminations (C. Elvidge et al., 2013, 2015). In our case study for the Uinta O&G basin in Utah, we compared the number of VIIRS-detected flares with the self-reported flare data from O&G operators (UDEQ, 2022) and found that only 11 reported flares (or 8%) of the 132 reported flares were detected by VIIRS in 2019.

Table 1
Annual Emissions (tpy) of Criteria Pollutants From Flaring and Venting (FV)

| | PM _{2.5} | NH ₃ | VOC | CO | NO _x | SO ₂ |
|-----------------------------------|---------------------|-----------------|-------------------|------------------|-------------------|-------------------|
| NEI 2017 point flare | 7.82E + 01 | 1.84E - 01 | 4.59E + 03 | 8.44E + 03 | 2.71E + 03 | 1.53E + 04 |
| NEI 2017 nonpoint flare | 2.22E + 02 | 0 | 1.31E + 06 | 3.94E + 04 | 1.87E + 04 | 3.37E + 04 |
| Total NEI 2017 flare | 3.00E + 02 | 1.84E - 01 | 1.31E + 06 | 4.78E + 04 | 2.14E + 04 | 4.90E + 04 |
| VIIRS-only flare ^a | 4.34E + 03 | 0 | 1.04E + 06 | 6.79E + 04 | 1.42E + 04 | 8.98E + 04 |
| | ±178 | | | ±744 | ±237 | ±3,659 |
| VIIRS + Rystad + NEI hybrid | 4.82E + 03 | 0 | 1.31E + 06 | 7.75E + 04 | 2.33E + 04 | 1.00E + 05 |
| Total <i>wFlare1</i> ^b | 4.42E + 03 (1,373%) | 1.84E - 01 (0%) | 1.04E + 06 (-20%) | 7.63E + 04 (60%) | 1.69E + 04 (-21%) | 1.05E + 05 (114%) |
| Total <i>wFlare2</i> ^b | 4.90E + 03 (1,533%) | 1.84E - 01 (0%) | 1.31E + 06 (0%) | 8.59E + 04 (80%) | 2.60E + 04 (22%) | 1.15E + 05 (135%) |

^aSee Supporting Information S1 for method of estimating emission uncertainties. ^bNumbers in parentheses indicate changes in emissions from NEI 2017: for example, 100*(*wFlare2* - NEI 2017)/NEI 2017.

Another uncertainty in VIIRS flare data is the flare gas volume (FGV). VIIRS estimates FGV by applying regression algorithms to the relationship between radiated heat energy from detected flare to the reported FGV at country and state-level resolution (C. Elvidge et al., 2013, 2015). Uncertainties of the regression algorithms are estimated to be ±9.5% (Elvidge et al., 2015). Another source of uncertainty is from the country- and state-level reported FGVs, which are subject to known and unknown biases as discussed by Schade (2021). Large gaps exist when VIIRS-estimated FGV in 2019 is compared to FGV reported by Rystad Energy (2022) for the same year (Table S4 in Supporting Information S1). For example, Rystad Energy (2022) reports FGV in Colorado in 2019 to be 136 MCF/yr, whereas only 18 MCF/yr is estimated by VIIRS. Non-detection of flares by VIIRS (more discussion on this later) in Colorado is partially attributed to this gap. Since no uncertainty was reported for VIIRS's FGV in 2019 as well as in other years, this type of uncertainty was not incorporated in estimation of FV emissions in this study.

To account for the potential under-estimation of FGV and, consequently, the under-estimation of emissions from FV, we developed two emissions scenarios for FV. The *wFlare1* scenario estimates emissions of criteria pollutants solely based on VIIRS-estimated FGV and existing point O&G flares in the NEI. In *wFlare1* scenario, we replaced the NEI 2017 emission estimates of NO_x, CO, SO₂, and PM_{2.5} from the 19 nonpoint SCCs (discussed above) with corresponding estimates based on VIIRS-detected flares; we incorporated the NEI 2017 emission estimates of the 22 O&G flare point sources (discussed above) as-is. The *wFlare2* combines emissions in *wFlare1* with additional emissions estimated for FGV reported by Rystad Energy (2022) and FV emissions derived from NEI 2017. Specifically: in each county where either VIIRS's, Rystad's, or NEI 2017's estimates exist, VIIRS's estimates are first compared against Rystad's. If Rystad's estimates are larger than VIIRS's, differences between the two are added to VIIRS's. If Rystad's estimates are not available or lower than VIIRS's, VIIRS's estimates are then compared against NEI 2017's. Differences between the two estimates are added to VIIRS's if NEI 2017's estimates are higher. In this sense, *wFlare2* represents a hybridized estimate of FV which partially compensates for missing FV data in any one source.

Due to our approach to treatment of VOC emissions from FV, total VOC emissions from O&G based on NEI 2017 are identical in *wFlare1* and *wFlare2*. VOC emissions from O&G attributed to nonpoint FV in *wFlare2* are based on NEI 2017, but higher than the emissions in *wFlare1* (Table 1).

2.3. CMAQ Model Configurations and Model Performance Evaluation

The model configurations in this study refined the configurations applied in Buonocore et al. (2023), which evaluates impacts of O&G emissions to air quality and public health in 2016. As such, all anthropogenic and wildfire emissions other than O&G are based on the NEI 2016 v1. Emissions from all other O&G sources other than FV are taken from the NEI 2017. The use of NEI 2017 instead of NEI 2016 v1 for O&G sources are due to two factors: introduction of new flare-SCCs as discussed above; and NEI 2017 is the latest national baseline estimate from the EPA and furthermore, it better represents year 2019 in which FGV is highest and for which FV emissions are estimated for.

The Models-3/Community Multiscale Air Quality (CMAQ) modeling system (Byun & Schere, 2006; Wyatt Appel et al., 2018) version 5.2.1 was utilized to simulate atmospheric chemistry with Carbon-Bond version 6 revision 3 (CB6r3) gaseous chemistry and *aero6* for aerosol treatment. Meteorological inputs are derived from the Weather Research and Forecasting model (Skamarock et al., 2008) version 4.7. WRF-CMAQ simulations were performed for January, April, July, and October 2016 (to represent four seasons) for a modeling domain covering the conterminous U.S. (CONUS) in 12 km \times 12 km horizontal grid resolution and 35 vertical layers (12US1 domain). Boundary and initial chemistry conditions were taken from the hemispheric CMAQ (HCMAQ) version 5.2.1 simulation for the northern hemisphere. Evaluation of CMAQ model performance for key pollutants of interest are briefly discussed in Text S3 in Supporting Information S1.

Two model scenarios included FV emissions as estimated in *wFlare1* and *wFlare2* (discussed above) and all other non-FV emissions from all other anthropogenic and natural sources in the domain. FV emissions are excluded in a zero-out scenario (*woFlare*). Simulation results of *wFlare1* and *wFlare2* are compared against *woFlare*, alternatively, to quantify the impact of FV emissions on air quality and human health. For brevity, however, discussions on the impacts in the following sections are based on *wFlare2* scenario unless specified otherwise.

2.4. Analyses

Modeled exceedance counts are determined for each of *woFlare* and *wFlare2* scenarios and then differences were used to determine marginal impact of flaring and venting emissions on the National Ambient Air Quality Standard (NAAQS) threshold(s). A modeled exceedance event is identified when concentration in any grid-cell for any pollutant exceeded its corresponding NAAQS for the relevant timescale: for example, Maximum Daily 8-hr average Ozone (MDA8O3) at any grid-cell for any day exceeded 70 ppb. For this study, the model domain is 459 (columns) \times 299 (rows) grid-cells and there are 123 simulation days in total. Thus, there are up to 459 \times 299 \times 123 possibilities for MDA8O3 or Daily Average PM_{2.5} exceedances to occur. Note that a high number of exceedances does not necessarily lead to violation of NAAQS.

2.5. Method for Health Impact Analyses

To estimate the health impacts of ambient ground level concentrations of PM_{2.5}, NO₂, and ozone, we used BenMAPR, which is a geospatial health impact assessment model in R that is based on the Benefits Mapping and Analysis Program (BenMAP) from the U.S. EPA (Sacks et al., 2018), and was used in two recent studies (Arter et al., 2022; Buonocore et al., 2023). BenMAPR accepts gridded air pollution concentration outputs from CMAQ and overlays them with (a) population data from the U.S. American Community Survey from the U.S. Census Bureau; (b) data on background rates of health outcomes from the U.S. Centers for Disease Control, Health Care Utilization Project, and BenMAP from the U.S. EPA; and (c) concentration response functions relating air pollution exposure and changes in risks for health outcomes from the epidemiological literature. To calculate the health impacts of flaring, we subtracted the health impacts of air pollution under the Baseline/No-flaring scenario from those of the *wFlare2* scenario to isolate the health impacts from the flare portion of *wFlare2* scenario emissions. The estimated flaring air pollution attributable health outcomes were then monetized using valuation methods from the U.S. EPA and existing health literature. Details of the background health data sets, concentration response functions, and valuation functions are available in Tables S9 through S11 in Supporting Information S1. Methods for additional health impact analyses, including environmental justice, are presented in Text S2 in Supporting Information S1.

3. Results and Discussion

3.1. Flare and Venting Emissions

The inclusion of PM_{2.5} and SO₂ to FV emissions resulted in significantly higher emissions of the two pollutants in both *wFlare1* and *wFlare2* than in NEI 2017 over the entire CONUS (Table 1, Figures S2 and S3 in Supporting Information S1). Compared to NEI 2017, FV PM_{2.5} emissions are 13 times and 15 times higher in *wFlare1* and *wFlare2*, respectively. FV SO₂ emissions are more than two times higher in *wFlare1* and *wFlare2* than in NEI 2017. As discussed in Text S2 in Supporting Information S1, O&G SO₂ emissions are highly underestimated in the NEI 2017 and our FV SO₂ emissions are likely closer to actual emissions. Since VIIRS did not detect flares in some counties where FV emissions were reported in NEI 2017, VOC, and NO_x emissions are lower in *wFlare1* than in NEI 2017. In *wFlare2* where excess emissions from Rystad and NEI 2017s estimates are considered, FV

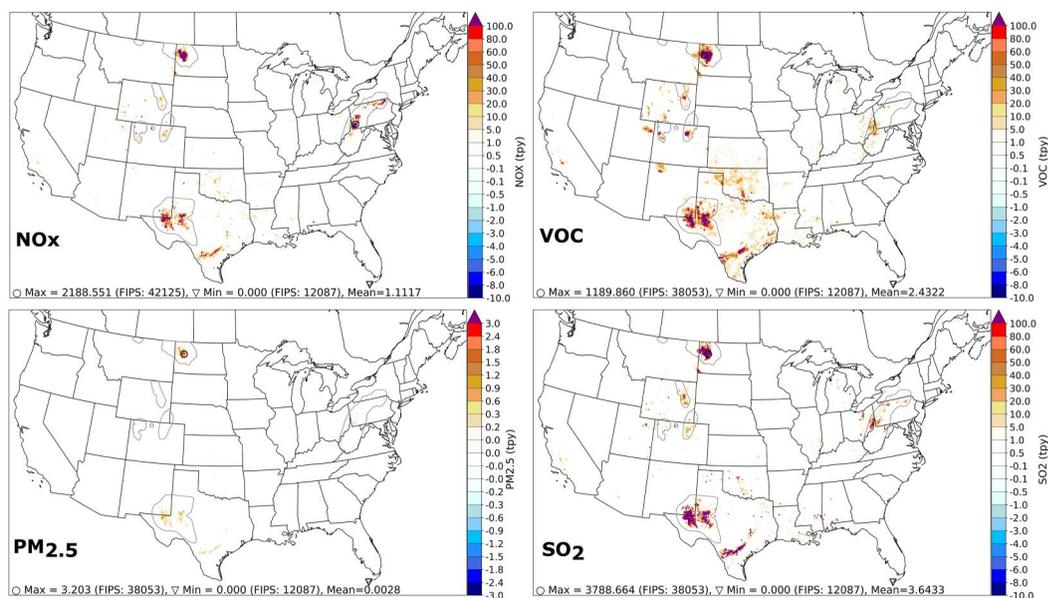


Figure 2. Annual emissions (tpy) of NO_x , VOC, $\text{PM}_{2.5}$, and SO_2 from flaring and venting (FV).

NO_x emissions are 22% higher than NEI 2017 and VOC emissions match the NEI 2017s estimates. NH_3 emissions are identical among all three estimates as NH_3 emissions are only accounted as point flares in the NEI 2017 and no NH_3 emissions were accounted for in the VIIRS-detected flares.

Large gaps exist between VIIRS-detected and NEI-derived flares. Figure 1 shows NO_x and $\text{PM}_{2.5}$ emissions as estimated using VIIRS flared gas volume (FGV) and as derived from point O&G flare categories from NEI 2017. Most VIIRS-detected flares are over O&G production fields, including Permian in New Mexico (NM) and Texas (TX), Eagle Ford in TX, and Bakken/Williston in North Dakota (ND); whereas a lot fewer VIIRS-detected flares exist over other major O&G production fields such as the Barnett, Denver basin or Appalachian in Pennsylvania (PA) (Figure 1). On the one hand, the NEI-derived flares are reported in more O&G production fields. Over the Denver basin in Colorado (CO), for example, most flares are from NEI-derived data and not detected by VIIRS. On the contrary, over the Bakken basin, the largest flare FVs are VIIRS-detected and very few are from NEI-derived data.

In accordance with the distribution of VIIRS-detected flares, emissions from FV are most noticeable in major O&G production fields in the U.S., especially those in NM, TX, ND, CO, and WY (Figure 2). Emissions differences between *wFlare2* and *wFlare1* (i.e., FV emissions accounted for in the NEI 2017 but not in VIIRS) are shown in these states but also noticeable in Oklahoma, Kansas, Pennsylvania, Ohio, and West Virginia (Figures S5 and S6 in Supporting Information S1). In Pennsylvania (Appalachian basin), between *wFlare2* and *wFlare1* there is a distinctly high FV NO_x emissions hotspot which comes from a single flare-SCC (2310021500) for flaring from an onshore gas well completion. This distinctly high NO_x emission is attributed as an artifact in NEI 2017 and is treated “as is” in this study. As $\text{PM}_{2.5}$ emissions were only estimated for VIIRS-detected flares, there are no $\text{PM}_{2.5}$ emissions differences between *wFlare2* and *wFlare1*. $\text{PM}_{2.5}$ emissions from FV account for about 82% of total O&G $\text{PM}_{2.5}$ emissions (Table S6 in Supporting Information S1). In this study, FV SO_2 emissions account for 82% of total O&G SO_2 emissions, and this high percentage is attributed to underestimation of O&G SO_2 emissions in the NEI 2017 (see Text S2 in Supporting Information S1). VOC emissions from FV account for about 50% of total O&G VOC emissions over the CONUS mainly due to the inclusion of storage tank’s venting. The benefit of treating FV VOC emissions in this study, however, provides an opportunity to quantify air quality and health benefits from potentially controlling both flaring and venting together.

This study estimates black carbon (BC) (analogous to primary $\text{PM}_{2.5}$) emissions in the CONUS from FV to be $4,340 \pm 178$ tpy with Texas ($2,244 \pm 129$ tpy) and North Dakota ($1,713 \pm 111$ tpy) as the top two emitting states. Chen et al. (2022) estimated BC emissions from upstream flaring in the CONUS to be 15,986 tpy, with ND (10,036 tpy) and TX (4,317) as the two leading states. A different set of emission factors and heating values

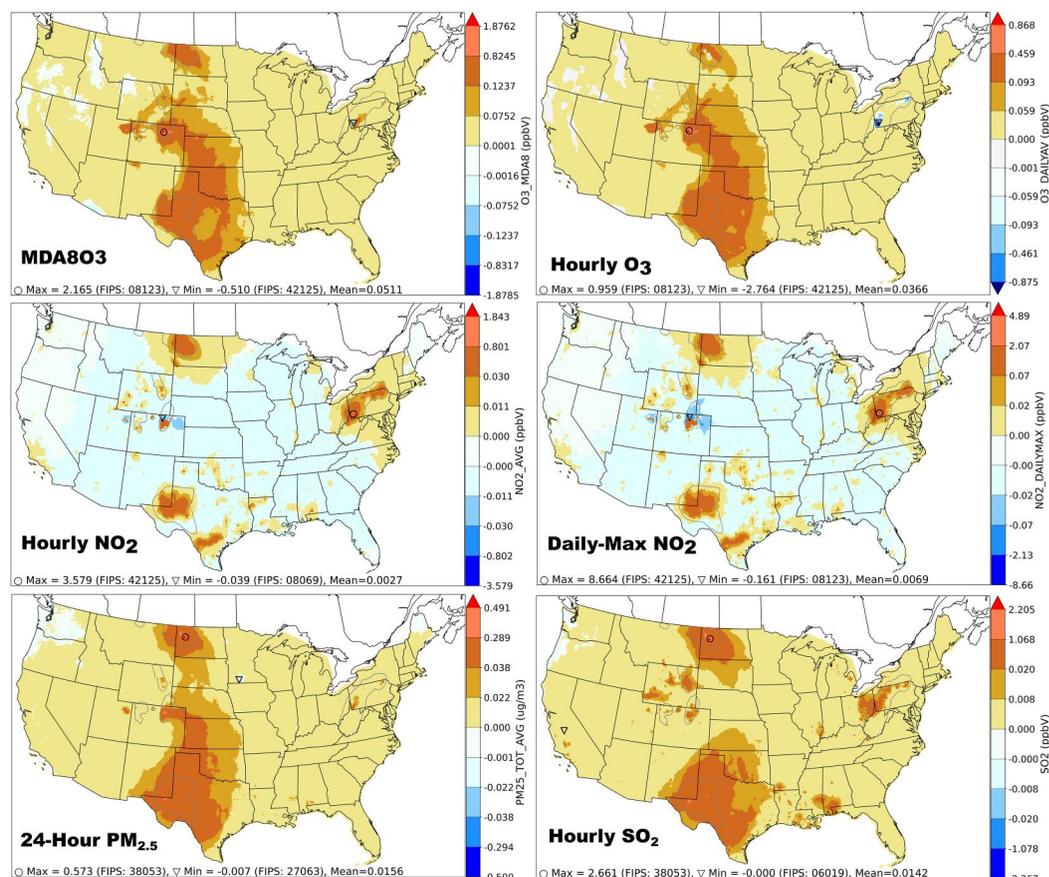


Figure 3. Annual-average of MDA8 Ozone (ppb), 24-hr average PM_{2.5} (ug/m³), daily-average and daily-maximum NO₂ (ppb), SO₂ (ppb) contributed by FV (i.e., differences between *wFlare2* and *woFlare*).

applied in Chen et al. (2022) gives reason for their higher estimations of PM_{2.5} emissions than in this study. Although the VIIRS-detected flare gas volume is higher in TX (8.73 BCM) than in ND (6.09 BCM), Chen et al. (2022) estimated higher BC in ND because of the higher heating value applied to this region. Based on in-situ measurements in 2013–2014, Schwarz et al. (2015) estimate BC emissions in the Bakken basin to be 1,400 ± 360 tpy, which is relatively closer to our estimates. Only about 0.36 Gg per year (or 397 tpy) of BC emissions from flaring in the Bakken basin were estimated by Weyant et al. (2016).

Dix et al. (2019) estimated NO_x emissions from VIIRS-detected flaring in 2018 in the Permian and Bakken basins to be 12.6 ± 0.6 and 11 ± 0.6 tons per day (equivalent to 4,599 ± 219 tpy and 4,015 ± 219 tpy), respectively. Using the same VIIRS-detected flare approach, Francoeur et al. (2021) estimated NO_x emissions from flaring in 2015 to be 3,650 ± 2,847 tpy in Permian, 2,628 ± 1,752 tpy in Bakken, 21.9 ± 14.6 tpy in Denver-Julesburg and 14.6 ± 11 tpy in the Marcellus (Appalachian). Our estimates of NO_x emissions from VIIRS-detected flares in 2019 are 6,925 ± 169 tpy in Permian, 5,355 ± 149 tpy in Bakken, 82 ± 8 tpy in Denver-Julesburg, and 33 ± 7 tpy in Appalachian, and given that VIIRS-detected flared gas volume in 2019 is the highest in recent years (Table S4 in Supporting Information S1) (Note that it is unclear how emission uncertainties were determined for each O&G basin in Francoeur et al. (2021) and Dix et al. (2019)).

3.2. Impact of Flaring and Venting on Air Quality

Domain-wide annual average impacts of FV on O₃, NO₂, and PM_{2.5} concentrations in the CONUS are relatively small (<0.15%). However, the impacts greatly vary with locations and seasons (Figure S7 through S12 in Supporting Information S1), with the strongest impacts typically occurring in areas with intense FV emissions (Figure 3), emphasizing the advantage of the detailed treatment of the emissions and processes at the modeled grid resolution of 12 km × 12 km over the entire country.

3.2.1. Impacts on MDA8O₃

FV's impact on O₃ is stronger in January than in other months (Figure S9 in Supporting Information S1). FV is found to contribute 4%–47% (4–16 ppb) and 2%–15% (2–10 ppb) of MDA8O₃ in January and July, respectively, over FV-major areas (e.g., Permian, Denver, Bakken). Among O&G production fields with emissions from FV (referred hereafter as FV-major areas), the Denver basin observed the highest FV impact on MDA8O₃ (up to 16 ppb or 47%, occurred in January indicating FV contribution to wintertime ozone) followed by Bakken (10 ppb, 19%, July) and Permian (7 ppb, 11%, October) as the second and third highest impacted basins. The impact on MDA8O₃ is also noticeable in areas within 100 km of FV-major areas (4–6 ppb or 9%–30%) but reduces to less than 1 ppb (5%) elsewhere. We found high NO_x emissions in the Appalachian basin enhanced O₃ formation for the area in July (up to 3 ppb) but suppressed O₃ formation by as much as –3.5 ppb in other months (Figure S9 in Supporting Information S1). Differences in FV's impact on O₃ between *wFlare2* and *wFlare1* scenarios (Figure S8 in Supporting Information S1) closely follow the differences in NO_x and VOC emissions between the two scenarios (Figure S6 in Supporting Information S1) and is less than 2 ppb for impacts on MDA8O₃.

Note that the CMAQ domain used in this study at a 12 km × 12 km horizontal resolution could cause potential biases in the estimated ozone impacts from FV. Flares are small point sources, which create plumes of reactive hydrocarbons and NO_x that are subgrid-scale. Due to non-linear ozone formation with NO_x, the formation of ozone inside these plumes will proceed differently than in the grid-based model treatment, where emissions are instantaneously diluted into the much larger model grid-cell as compared to narrow emissions plumes. Olaquer (2012b, 2012a) showed that degrading the model domain from 200 m to 1 km horizontal resolution could, depending on the emission compositions, either enhance or reduce the estimation of ozone impacts from a flare source.

3.2.2. Impacts on NO₂

FV's impacts on NO₂ are particularly heterogeneous over space and time. FV emission driven increases in NO₂ concentrations are mostly localized to areas with FV emissions, and reduction of NO₂ are observed in some areas, especially downwind of the Denver-Julesburg and Uinta basins (Figure 3, Figure S10 in Supporting Information S1). The response of NO₂ concentration to FV's emissions depends on local background chemistry. During the daytime, NO₂ and NO interconvert through photolysis reactions and through reactions with O₃, organic (RO_x) and hydrogen oxide radicals (HO_x). NO_x is terminated by forming nitric acid (HNO₃) and dinitrogen pentoxide (N₂O₅, nighttime only), in which both are precursors of nitrate aerosols. Within the immediate proximity of FV sources, NO_x together with VOC-enhanced NO-to-NO₂ conversion due to emissions from FV results in net increase of NO₂ as observed in most FV-major areas. Unlike most other O&G basins where NO_x is limited, the Denver-Julesburg (McDuffie et al., 2016) and the Uinta (Ahmadov et al., 2015; Edwards et al., 2013, 2014) basins are known to have background conditions which are NO_x-rich. However, downwind of FV sources in these two basins, the increased NO_x and VOC from FV enhances the HO_x-NO_x cycle quenching effect (as discussed in Womack et al., 2019), which results in reduction of NO₂. NO₂ reductions that occurred elsewhere in the model domain are insignificant (<0.005 ppb) and are attributed to numerical artifacts in the grid resolution used.

Since the partition of nitrate to aerosol is favorable under low temperature conditions (Ansari & Pandis, 1998; Park, 2004), loss of NO₂ through this pathway is higher in January than other months and is lowest in July (Figure S10 in Supporting Information S1). Monthly average hourly NO₂ decreases by 0.1 ppb in January in the downwind areas of Denver and Uinta basins, and parts of these areas observe an increase by 0.5 ppb in monthly average hourly NO₂ in July. The Appalachian basin observes the highest contribution of hourly (up to 8 ppb, or 46% of total NO₂) and daily-maximum (up to 25 ppb, 56%) NO₂, both in July, from FV, followed by the Denver, Permian and Bakken basins where observed contributions in 2–6 ppb (8%–30%) and 2–20 ppb (18%–36%) to hourly and daily-maximum NO₂ are seen, respectively, with highest contributions often seen in January or July. Elsewhere in the CONUS, other than FV-majors and their downwind areas, changes in monthly average of NO₂ are negligible (±0.02ppb, ±0.4%) in both hourly and daily maximum (Figure 3).

3.2.3. Impacts on PM_{2.5}

FV's contribution to annual PM_{2.5} is less than 0.01 µg/m³ (or 0.2% of total PM_{2.5} on average over the CONUS) but is spatially heterogeneous. It contributes 0.1 µg/m³ (3%) over Permian, 0.1 µg/m³ (4%) over Bakken, 0.01 µg/m³ (0.2%) over Appalachian, 0.02 µg/m³ (0.9%) over Powder River, and 0.1 µg/m³ (1.2%) over Denver basins

(Figure 3). The Denver basin observed the highest FV's contribution by as much as $5 \mu\text{g}/\text{m}^3$ to daily average $\text{PM}_{2.5}$, whereas highest contributions in other FV-major areas are up to $1.5 \mu\text{g}/\text{m}^3$. Negative $\text{PM}_{2.5}$ contributions (reductions due to FV emissions) occurred in Minnesota, Iowa, and other states in the northeast of the CONUS in January, but at a relatively small margin (up to $0.06 \mu\text{g}/\text{m}^3$ on monthly average). Positive monthly average $\text{PM}_{2.5}$ contribution from FV is greatest in January (up to $1.4 \mu\text{g}/\text{m}^3$, 10%) and lowest in October ($0.5 \mu\text{g}/\text{m}^3$, 16%) (Figure S11 in Supporting Information S1). On average over the CONUS, however, FV's contribution to monthly-average of $\text{PM}_{2.5}$ is larger in July ($0.018 \mu\text{g}/\text{m}^3$; 0.5%) than in January ($0.012 \mu\text{g}/\text{m}^3$; 0.3%) due to negative $\text{PM}_{2.5}$ contributions (or $\text{PM}_{2.5}$ reductions) mostly occurring in January (Figure S12 in Supporting Information S1).

FV's contribution to $\text{PM}_{2.5}$ varies with $\text{PM}_{2.5}$ compositions which differ significantly among FV-major as well as non-FV areas (Figure S12 in Supporting Information S1). In areas outside FV-major areas, sulfate aerosol (SO_4^-) is the largest component (48%), followed by elemental carbon (EC; 18%), NH_4^+ (15%), organic carbon (OC, 10%) and NO_3^- (4%). In the Bakken basin, the major $\text{PM}_{2.5}$ component is EC (61%), followed by NO_3^- (22%), SO_4^- (14%) and less than 3% of other components. A similar distribution is observed in the Permian basin where 50% of $\text{PM}_{2.5}$ is EC followed by NO_3^- (29%), SO_4^- (12%), OC (7%) and NH_4^+ (2%). Differing significantly from other FV-major areas, $\text{PM}_{2.5}$ in the Denver basin has NO_3^- as a major component (42%), followed by EC (28%), NH_4^+ (13%), OC (12%) and SO_4^- (2%). In relevant to earlier discussions on NO_2 formation in FV-major areas, FV's contributions NO_3^- and NH_4^+ aerosols are largest in Denver basin. Meanwhile, FV's contributions to EC and SO_4^- are largest in Bakken basin. Reductions of NO_3^- and OC aerosol led to reductions of total $\text{PM}_{2.5}$ in Minnesota, Iowa, and other states in northeast of the CONUS (Figure S12 in Supporting Information S1). Since there is negligible difference in primary $\text{PM}_{2.5}$ emissions from FV between *wFlare2* and *wFlare1*, the differences in $\text{PM}_{2.5}$ contributions between the two scenarios ($<0.164 \mu\text{g}/\text{m}^3$ on annual average) are caused by secondary aerosols which are dominated by their inorganic components, that is, NO_3^- and SO_4^- (Figure S8 in Supporting Information S1).

We found $\text{PM}_{2.5}$ contributions from FV are mainly driven by its contribution of SO_2 and primary $\text{PM}_{2.5}$ (mostly EC) emissions across the CONUS especially in FV-major areas. Whereas in Denver basin and its downwind areas, we found increases in NO_3^- due to FV emissions enhancing the formation of nitric acid which favors the formation of NO_3^- .

3.2.4. Impacts on Exceedance Counts

Overall, FV emissions caused over 210 instances of MDA803 exceedances ($\text{MDA803} > 70$ ppb) over four simulated months in 2016. This is about one-third of MDA803 exceedances caused by the O&G sector in 2016 reported by Buonocore et al. (2023). In this study, MDA803 exceedances are largest in counties of the Denver basin and its downwind area, followed by counties in Permian basin and those in Pennsylvania and Michigan (Table S7 in Supporting Information S1). FV contributes to no MDA803 exceedances in January and most of its exceedance contribution occurred only in the summer month of July. Since we modeled only one summer month, we anticipate that the annual count of MDA803 exceedances could be even higher for a typical summer season.

Contributions of FV to daily $\text{PM}_{2.5}$ exceedances ($\text{PM}_{2.5} > 35 \mu\text{g}/\text{m}^3$) are small. While FV added two additional $\text{PM}_{2.5}$ exceedances in Pennsylvania and New Jersey, it also reduced two exceedances in Minnesota and New York due to a reduction of $\text{PM}_{2.5}$ in these two states in the winter. For comparison, Buonocore et al. (2023) found 29 instances of $\text{PM}_{2.5}$ daily exceedances caused by O&G sector in 2016. If $\text{PM}_{2.5}$ daily NAAQS were lowered to $30 \mu\text{g}/\text{m}^3$, FV emissions would contribute 10 instances of exceedances over four simulated months. No additional annual $\text{PM}_{2.5}$ exceedances (annual average $\text{PM}_{2.5} > 12 \mu\text{g}/\text{m}^3$) were found. FV would have contributed 3 and 1 additional instances of annual exceedances in Pennsylvania and Illinois, respectively, if the annual $\text{PM}_{2.5}$ standard were lowered to $10 \mu\text{g}/\text{m}^3$ (U.S. EPA, 2023a, 2023b).

FV causes no additional NO_2 exceedances ($\text{NO}_2 > 100$ ppb), which is expected given that Buonocore et al. (2023) found no NO_2 exceedances caused by total O&G in 2016. However, if the 1-hr NO_2 standard were lowered to 60 ppb, then it would add 9 instances of exceedances in Colorado and 1 instance in Florida.

Buonocore et al. (2023) estimated that in 2016 the O&G sector contributed 0.6 ppb of O_3 , 0.17 ppb of NO_2 and $0.065 \mu\text{g}/\text{m}^3$ of $\text{PM}_{2.5}$ on average over the CONUS. This study found the corresponding contributions from FV are 0.026 ppb, 0.03 ppb and $0.008 \mu\text{g}/\text{m}^3$, respectively. Since FV emissions do not exist in all areas with O&G activities, such relatively small FV's contribution in comparison to total O&G when taking average over the

CONUS is anticipated. However, the highest FV's contributions to MDA8O3 (15 ppb), daily maximum NO₂ (25 ppb) and daily average PM_{2.5} (5 µg/m³) are much higher than the values found for total O&G by Buonocore et al. (2023) (3 ppb, 17 ppb, and 1.7 µg/m³, respectively), emphasizing the near-field impacts of FV that one should focus on. Note that this study combined O&G emissions from NEI 2017 and FV emissions calculated based on VIIRS-Rystad-NEI hybrid data set, whereas Buonocore et al. (2023) utilized O&G emissions from NEI 2016 as is. Regardless, this finding illustrated that estimation of impacts on O&G sectors on air quality, and consequently human health, could greatly vary with input emissions, and improvements in the emissions estimates as we have done provide increased confidence in the modeled estimates.

3.3. Health Impacts of Flaring and Venting

Our results show in 2016, emissions due to flaring in Flare Scenario 2 have a mortality burden of 710 (95% CI: 480–1,100) excess deaths attributable to PM_{2.5}, NO₂, and ozone compared to baseline scenario emissions. Additionally, our results show an estimated annual excess of 73,000 (95% CI: 46,000–110,000) childhood asthma exacerbations, 92 (95% CI: 58–140) childhood asthma emergency department visits, and 10 (95% CI: 6.4–15) asthma hospitalizations attributable to PM_{2.5}, NO₂, and ozone. An excess of 190 (95% CI: 66–300) childhood asthma incidence and 130 (95% CI: 50–120) respiratory hospitalizations were also found, for combinations of PM_{2.5} and NO₂, and PM_{2.5} and ozone, respectively.

A recent paper (Buonocore et al., 2023) using a similar framework and data inputs showed that the health burden of O&G as a whole is 7,500 (95% CI: 4,500–12,000) deaths, 410,000 (95% CI: 9,200–810,000) childhood asthma exacerbations, and 2,200 (95% CI: 830–3,200) childhood asthma incidences. Comparing these two studies indicates that flaring and venting contributes just under 10% of the mortality cases and incident asthma cases from O&G production, and around 5.4% of the asthma exacerbations from O&G production. FV contributes 2% of NO_x emissions, 81% of SO₂, 51% of VOCs, and 18% of PM_{2.5} from O&G. The relative proportions that NO₂ from flaring contributes to total sector deaths and asthma exacerbations (Table S11 in Supporting Information S1) indicate the strong role of NO₂ in driving total health impacts.

Asthma outcomes calculated using all Alhanti CRFs (for NO₂, PM_{2.5}, and ozone) are approximately three times larger than those calculated using all the Orellano CRFs (NO₂ and PM_{2.5}). The increase in cases is predominantly due to the inclusion of ozone, which accounted for nearly 60% of all Alhanti asthma outcomes. Estimates due to PM_{2.5} and NO₂ were consistently higher for Alhanti than for Orellano. All three asthma related outcomes estimated by Alhanti were three times larger than those estimated by Orellano (Table S11 in Supporting Information S1).

Figure 4 presents spatial distribution of FV air pollution-attributable deaths in 2016. Texas observed the highest FV-attributed premature deaths at 133 incidences, of which 76, 51, and 6 incidences are caused by PM_{2.5}, O₃, and NO₂, respectively. The second (115) and third (76) highest premature deaths are observed in Pennsylvania and Colorado, respectively. The top three numbers of FV-attributed asthma incidences by state are also observed in Texas (14,935), Colorado (13,748), and Pennsylvania (11,184). Although being an FV-major area, only 6 premature deaths and 464 asthma incidences were observed in North Dakota, which is explained by the transport of these emissions to downwind locations. Between 20 and 30 FV-attributed premature deaths and 2,000 to 3,000 asthma incidences are observed in Illinois, New York, Ohio, and Oklahoma.

Of the 710 deaths attributable to *wFlare2*, 1 in 3 occurred in low-income census tracts, 1 in 10 occurred in tracts identified as 65th percentile or higher for Native persons (i.e., greater than or equal to 2% Native populations), and 1 in 3 occurred in tracts identified as 65th percentile or higher for Hispanic/Latino-identified persons (i.e., greater than or equal to 14% Hispanic/Latino populations) (Table S12 in Supporting Information S1). Similar proportions of impact were seen for childhood asthma exacerbations among low-income and Native-identified tracts, and a slightly larger proportion of impact was seen among Hispanic/Latino-identified tracts (40%). Low income-identified tracts had 1.1 times the risk of premature mortality from *wFlare2* exposure than tracts not identified as low income (Table S13 in Supporting Information S1). Native-identified tracts had 1.2 times the risk of premature mortality and 1.1 times the risk of childhood asthma exacerbations from *wFlare2* exposure than non-Native-identified tracts. Hispanic/Latino-identified tracts had 1.1 times the risk of childhood asthma exacerbations than non-Hispanic/Latino-identified tracts. Pollutant exposure from *wFlare2* was not found to disproportionately increase the risk of premature death among census tracts identified as Hispanic/Latino, or to disproportionately increase the risk of childhood asthma among low-income tracts.

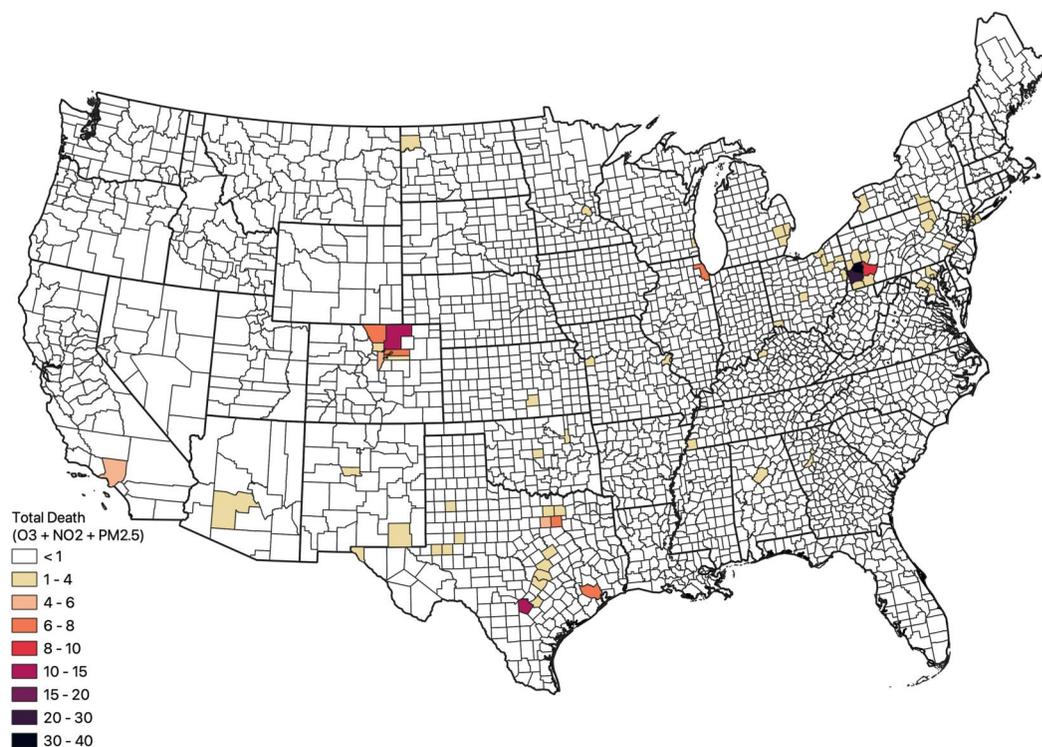


Figure 4. FV air pollution-attributable deaths in 2016.

Table 2 shows that the monetized values of the health impacts due to FV total \$7.4B, while Buonocore et al. (2023) reported \$77B from the entire OG sector, indicating a rather significant (~10%) contribution of FV to the overall monetized health risk from the OG sector. Industry analysis (Rystad Energy, 2022) indicates that solutions for operators to address flaring and capture this otherwise wasted gas are readily available and cost-effective, and even potentially profitable. The results of this study reveal the near-term air quality health benefits from addressing flaring and venting emissions. Since ~90% of the health impacts of O&G production originate from outside flaring, and since NO₂ has such a strong role, this indicates that the health benefits of emission control strategies can be increased by expanding coverage to more NO_x-rich subsectors of the O&G production sector, such as compressors and pumpjack engines, well drilling, and completions, in addition to the solutions for reducing FV emissions.

3.4. Limitations

The analysis year for this study is 2016/2017 based on availability of various input data sets. The flaring volume applied in this study was estimated for 2019, which is the highest estimate from VIIRS throughout the 2017–2022 period (EOG, 2023). So, our flaring emissions estimates in this study could be lower in most recent years. On the other hand, the emissions inventories used here may still be underestimated due to missing flares invisible due to cloud cover and flares too small to detect via satellite. Not all compressor engines are reported in the NEI, and it is possible that other sources are similarly underreported. While the 12 km × 12 km grid used here is the finest grid readily available for a national scale study, it still may not be fine enough to detect high air pollution hotspots in the immediate vicinity of sources, especially those that may coincide with areas that have high rates of background disease, and thus have potentially higher impacts at community scale.

Only the average emission estimates from FV using VIIRS data as shown in Table 1 were used in the air quality modeling and health impact analyses. Furthermore, as discussed earlier, not all uncertainties (e.g., uncertainties in VIIRS FGV) were accounted for in the emission estimates. However, we expect impacts of such emission uncertainties on the air quality modeling results to be insignificant given the small magnitude of uncertainties (standard deviation of emissions <4%) and the small impact of flaring and venting (its contribution to critical pollutants <0.15%).

Table 2
Monetary Valuation of Health Impacts (in wFlare2 Scenario)

| Health impact | Pollutant type | Flaring health impact outcomes, based on pollutant type | |
|-----------------------------------|---------------------------------------|---|---|
| | | Number of cases (95% CI) | Monetary valuation (\$1 million) (95% CI) |
| Premature Deaths | PM _{2.5} | 360 (300–420) | 3,700 (1,900–6,000) |
| | O ₃ | 230 (120–470) | 2,400 (720–6,800) |
| | NO ₂ | 120 (61–180) | 1,300 (380–2,700) |
| | All Three | 710 (480–1,100) | 7,300 (3,000–16,000) |
| Asthma Incidence | PM _{2.5} | 140 (47–230) | 8.2 (1.1–22) |
| | NO ₂ | 47 (19–65) | 2.8 (0.46–6.1) |
| | PM _{2.5} and NO ₂ | 190 (66–300) | 11 (1.6–28) |
| Asthma Hospitalizations (Alhanti) | PM _{2.5} | 1.3 (0.63–2.5) | 0.023 (0.012–0.046) |
| | O ₃ | 5.7 (3.2–8.1) | 0.1 (0.059–0.15) |
| | NO ₂ | 3.2 (2.5–4.5) | 0.058 (0.046–0.081) |
| | All Three | 10 (6.4–15) | 0.18 (0.12–0.28) |
| Asthma Exacerbations (Alhanti) | PM _{2.5} | 9,700 (4,900–19,000) | 0.58 (0.11–1.9) |
| | O ₃ | 43,000 (24,000–61,000) | 2.5 (0.53–6) |
| | NO ₂ | 21,000 (16,000–29,000) | 1.2 (0.36–2.8) |
| | All Three | 73,000 (46,000–110,000) | 4.3 (0.99–11) |
| Asthma ED Visits (Alhanti) | PM _{2.5} | 13 (6.3–25) | 0.006 (0.003–0.012) |
| | O ₃ | 54 (31–77) | 0.024 (0.013–0.036) |
| | NO ₂ | 25 (20–36) | 0.011 (0.009–0.017) |
| | All Three | 92 (58–140) | 0.042 (0.025–0.065) |
| Respiratory Hospitalizations | PM _{2.5} | 19 (9.8–28) | 0.57 (0.29–0.84) |
| | O ₃ | 110 (40–180) | 3.4 (1.2–5.5) |
| | PM _{2.5} and Ozone | 130 (50–210) | 3.9 (1.5–6.4) |
| Heart Attacks | PM _{2.5} | 16 (9.7–23) | 1.1 (0.68–1.6) |
| | NO ₂ | 6.9 (3.7–10) | 0.48 (0.26–0.7) |
| | PM _{2.5} and NO ₂ | 23 (13–33) | 1.6 (0.94–2.3) |
| Total | | | 7,400 (3,000–16,000) |

Although VIIRS-based emission estimates from FV in this study are shown to be higher than estimates in NEI 2017, neither estimate was further evaluated for its accuracy given the absence of large scale (e.g., county-level or O&G basin-wide) measurements of emissions from FV facilities. VIIRS's observation is considered as state-of-the-art method for detecting flare volumes and used in other recent studies (Chen et al., 2022; Dix et al., 2019, 2022; Francoeur et al., 2021; Zhang et al., 2015, 2021), offering better quantification of FGV than the FGV used in the NEI estimates which were based on underreported data from O&G facilities (BBC, 2022; DOE, 2019). However, multiple assumptions in heating values and emission factors are applied to this VIIRS's FGV, as discussed elsewhere in this manuscript, which lead to potential uncertainties in these emission estimates. While the overall modeling framework and methods used in our study are robust, well established and used in multiple prior health assessment studies, uncertainties in these emission estimates along with those from air quality models and health incidence input data sets further impact potential accuracy in our reported health incidence estimates from flaring and venting.

While the health impact modeling uses the best background health data available, some outcomes only have data at state or national resolution—missing potential hotspots for diseases, most notably asthma. Additionally, since the health modeling framework exclusively captures health impacts due to exposure to the three pollutants ozone, PM_{2.5}, and NO₂, this model is unlikely to fully capture many of the complex, multifactorial impacts occurring in communities hosting O&G production. These health outcomes include but are not limited

to adverse birth outcomes (Willis et al., 2022), asthma (Willis et al., 2018), and childhood leukemia (Clark et al., 2022).

The environmental justice analysis that we conducted was not comprehensive of all Justice40 Initiative indicators (Council on Environmental Quality, 2022) that were available. Future research could consider including other populations at risk of environmental exposures as defined by CJEST (Council on Environmental Quality, 2022). Furthermore, the U.S. Census Bureau American Community Survey (ACA) data underreports the true number of Native peoples living in the U.S. (Smithsonian, 2023), and the undercounting and misclassification of Native peoples in health databases (Jim et al., 2014; Stehr-Green et al., 2002) along with existing cultural, structural, and social barriers to health care (USCCR, 2004) contribute to the true representation of Native persons and their health status (Adakai et al., 2018). Having access to the true number of Native peoples and fairly represented mortality and asthma outcomes could alter our health impact calculations.

Despite these limitations, this study still produces a robust estimate of health impacts of flaring by using the best data available for emissions from flaring from two different sources. This study also uses a novel health impact assessment framework that includes health impacts of direct NO₂ exposure, and health outcomes not regularly included in air pollution health impact assessments, most notably birth and children's health outcomes.

4. Conclusions

Combining satellite-based observation of flare activities in O&G activities and a new set of emission factors resulted in higher emissions from FV in the U.S. than what was reported in the EPA's NEI. Impacts of FV on air quality are most noticeable and significant within FV-major areas and their immediate downwind regions, even though domain-wide averages are relatively small compared to the overall O&G impacts. However, the FV sector still contributes up to about \$7.4B (about 10%) of the total burden of health risk from O&G, and thus highlighting the potential need to focus on them for protecting public health. Of the total 710 premature deaths estimated from FV, 360 are attributed to PM_{2.5}, 230 to O₃, and 120 to NO₂. This finding signifies that while most health impact studies so far have focused on PM_{2.5}, health impact from O₃ and NO₂ should not be overlooked. Findings from this study suggest controlling emissions from flaring and venting from O&G production, besides being cost effective and profitable to the operators, additionally provides an opportunity for yielding significant public health benefits.

Conflict of Interest

The authors declare no conflicts of interest relevant to this study.

Data Availability Statement

Estimates of flared gas volume from the Visible Infrared Imaging Radiometer Suite—VIIRS for 2019 and other years are publicly available at EOG (2023). Monthly allocation of annual flare gas volume developed based on monthly vented and flared gas volume from U.S. EIA, publicly available at EIA (2023). National emissions inventories (NEI) data for 2016 and 2017 were downloaded from U.S. EPA Emission Modeling Platforms, publicly available at EPA (2023b). Flare stack parameters were estimated with reanalysis II wind data from NOAA Physical Sciences Laboratory, publicly available at NOAA (2023). Baseline health and economic data were extracted from U.S. EPA BenMAP model which is publicly available at EPA (2023a). Mortality and population counts for individual counties for the entire U.S. for adults ≥25 years and infants <1 year old were obtained from Centers for Disease Control and Prevention Wide-ranging ONline Data for Epidemiologic Research—CDC WONDER, available through request at CDC (2023a); user's agreement to data use restrictions is required. National trends in healthcare utilization, access, charges, quality, and outcomes were obtained from Healthcare Cost and Utilization Project (HCUP), publicly available at AHRQ (2022). Asthma exacerbations were evaluated with asthma prevalence data from Center for Disease Control and Prevention; publicly available at CDC (2018) and CDC (2023b). Environmental justice analysis was performed with data from the Climate and Economic Justice Screen Tool—CJEST, publicly available at CEQ (2023). Emission data was processed using the Sparse Matrix Operator Kernel Emissions—SMOKE version 4.8, publicly available at Baek and Seppanen (2020). Air quality simulations were performed using the Community Multiscale Air Quality—CMAQ model

version 5.2.1, publicly available at EPA (2018). Source code of the BenMAPR is publicly available at jibuonocore (2023).

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