

1 **Early intermediates in bacterial RNA polymerase promoter**  
2 **melting visualized by time-resolved cryo-electron**  
3 **microscopy**

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33 **During formation of the transcription-competent open complex (RPo) by bacterial**  
34 **RNA polymerases (RNAP), transient intermediates pile up before overcoming a**  
35 **rate-limiting step. Structural descriptions of these interconversions in real time**  
36 **are unavailable. To address this gap, time-resolved cryo-electron microscopy**  
37 **(cryo-EM) was used to capture four intermediates populated 120 or**  
38 **500 milliseconds (ms) after mixing *Escherichia coli*  $\sigma^{70}$ -RNAP and the**  
39  **$\lambda P_R$  promoter. Cryo-EM snapshots revealed the upstream edge of the**  
40 **transcription bubble unpairs rapidly, followed by stepwise insertion of two**  
41 **conserved nontemplate strand (nt-strand) bases into RNAP pockets. As nt-strand**  
42 **“read-out” extends, the RNAP clamp closes, expelling an inhibitory  $\sigma^{70}$  domain**  
43 **from the active-site cleft. The template strand is fully unpaired by 120 ms but**  
44 **remains dynamic, indicating yet unknown conformational changes load it in**  
45 **subsequent steps. Because these events likely describe DNA opening at many**  
46 **bacterial promoters, this study provides needed insights into how DNA sequence**  
47 **regulates steps of RPo formation.**

48

49 Initiation of transcription is a major control point for regulating gene expression in all  
50 cells. In bacteria, a single catalytic core RNAP (E, subunit composition  $\alpha_2\beta\beta'\omega$ ) performs  
51 all transcription but must combine with a  $\sigma$  factor, such as  $\sigma^{70}$  in *Escherichia coli* (*Eco*),  
52 to form the holoenzyme ( $E\sigma^{70}$ ) for initiation<sup>1,2</sup>. The RNAP structure resembles a crab  
53 claw with pincers formed from the large  $\beta$  and  $\beta'$  subunits<sup>3</sup>. The enzyme active site,  
54 marked by a bound  $Mg^{2+}$ -ion, lies deep in the large cleft between the pincers.

55 In initiation, interactions between  $E\sigma^{70}$  and specific promoter DNA sequences  
56 (most importantly the -35 and -10 elements<sup>4</sup>, see Extended Data Fig. 1a for the  $\lambda P_R$   
57 promoter sequence used here) trigger a series of isomerization steps that separate the  
58 DNA strands within the  $\sim 13$  nucleotide transcription bubble<sup>5,6</sup>. Ultimately, a  
59 transcription-competent “open” promoter complex (RPo) forms in which the DNA  
60 template-strand (t-strand) is positioned deep ( $\sim 70$  Å) within the RNAP active-site cleft  
61 with bases at +1 (start site) and +2 positioned to template incoming NTP substrates<sup>7</sup>.  
62 Correct alignment of the first two NTPs with respect to the active site  $Mg^{2+}$ -ions  
63 catalyzes phosphodiester bond formation<sup>8</sup>. Thus, RPo formation is required, and is  
64 often the rate-limiting step, for the initiation of every RNA chain<sup>9</sup>.

65 Promoter opening is a multi-step process during which transient intermediates  
66 appear and disappear during progression to the final RPo<sup>5,6,10,11</sup>. Initial recognition of  
67 the promoter -35 element by  $\sigma^{70}$  domain 4 ( $\sigma^{70}_4$ )<sup>12</sup> outside the RNAP cleft positions the  
68 promoter -10 element near the upstream entrance to the cleft. 'Nucleation' of the  
69 transcription bubble is thought to occur by a 'flip-and-capture' mechanism, whereby  
70 bases of the -10 element nontemplate-strand [nt-strand; namely A<sub>-11</sub>(nt) and T<sub>-7</sub>(nt),  
71 Extended Data Fig. 1a] flip-out of the duplex DNA base stack and are captured in  
72 cognate pockets of  $\sigma^{70}$ <sup>13</sup>. The transcription bubble then propagates in the downstream  
73 direction to encompass the transcription start site (+1). Formation of the final RPo  
74 involves: 1) Isomerization of an invariant W-dyad of  $\sigma^{70}$  (W433/W434) from an edge-on  
75 to a chair-like conformation, which stabilizes the upstream edge of the bubble, and

76 2) loading of the resulting single-stranded DNA and downstream duplex DNA into the  
77 RNAP cleft<sup>10,14</sup>.

78 In *Eco*, promoter DNA loading in the RNAP cleft requires the expulsion of the N-  
79 terminal domain 1.1 of  $\sigma^{70}$ ,  $\sigma^{70}_{1.1}$ <sup>15,16</sup>. Conserved in many bacterial group 1  $\sigma$ 's<sup>17</sup>,  $\sigma^{70}_{1.1}$   
80 folds into a negatively-charged four-helix bundle that protects the highly basic RNAP  
81 cleft from inappropriately interacting with non-specific nucleic acid. Ejection of  $\sigma^{70}_{1.1}$   
82 serves as a critical regulatory step in RPo formation, but when and how  $\sigma^{70}_{1.1}$  is  
83 displaced by incoming promoter DNA remains unknown.

84 Decades of biochemical and biophysical studies have provided mechanistic  
85 models for RPo formation, and  $E\sigma^{70}$  and RPo structures have provided constraints on  
86 those models<sup>5,6,18</sup>. Advances in cryo-electron microscopy (cryo-EM) that allow high-  
87 resolution information to be extracted from dynamic, heterogeneous samples enabled  
88 the first inroads into structural analysis of intermediates in RPo formation<sup>10,19</sup>. Use of  
89 standard cryo-EM sample preparation methods in these studies necessitated conditions  
90 (e.g., destabilizing factors, promoter mutants) where intermediates were populated at  
91 equilibrium. However, formation of RPo is intrinsically a nonequilibrium process.  
92 Observing unperturbed RPo intermediates requires high-resolution visualization of RPo  
93 formation in real time. To achieve this, we took advantage of two advances in cryo-EM  
94 methodology: i) The development of cryo-EM instrumentation that allows mixing and  
95 capture of biomolecules on a subsecond time scale (time-resolved-Spotiton, or tr-  
96 Spotiton; Extended Data Fig. 1b)<sup>20</sup>; and ii) Computational approaches that resolve the  
97 conformational heterogeneity in single particle images (3D-variability analysis, 3DVA)<sup>21</sup>.  
98 The results of detailed mechanistic studies of RPo formation at the  $\lambda P_R$  promoter<sup>5,6</sup>  
99 allowed the choice of times and conditions where early intermediates are predicted to  
100 pile up before the rate-limiting step (Fig. 1a). Together these advances allowed us to  
101 capture high-resolution structures of RPo intermediates as they formed in real time.

102

## 103 Results

104 **Direct visualization of DNA melting intermediates by tr-Spotiton.** In the tr-Spotiton  
105 robot design, piezo dispensing tips direct two separate streams of ~50 pL droplets onto  
106 a nanowire ('self-wicking') cryo-EM grid<sup>22</sup> as it traverses towards vitrification, resulting  
107 in a stripe of sample across each grid (Extended Data Fig. 1b)<sup>20</sup>. Complete mixing of  
108 the two samples occurs within ~10 ms of colliding with the grid surface<sup>23</sup>. Reaction  
109 times before vitrification can be varied by changing the velocity of the grid  
110 (Supplementary Video 1).

111 To trap RPo formation intermediates, *Eco*  $E\sigma^{70}$  (~30  $\mu$ M) and a  $\lambda P_R$  promoter  
112 DNA fragment (60  $\mu$ M; Extended Data Fig. 1a) were deposited onto a self-wicking cryo-  
113 EM grid at room temperature (RT) from separate piezo tips (Extended Data Fig. 1b).  
114 On-grid mixing occurred at RT under buffer conditions where the kinetics of RPo  
115 formation have been well-characterized (Fig. 1a)<sup>5,24,25</sup> except 8 mM CHAPSO was  
116 present (in both samples) to eliminate particle orientation bias at the liquid-air interface  
117<sup>26</sup>. Under these conditions, the rate of RPo formation is expected to be largely  
118 determined by the rate-limiting step (I1  $\rightarrow$  I2,  $k_2 \sim 0.04 \text{ s}^{-1}$ ; Fig. 1a)<sup>25</sup>. *In vitro*

119 mechanistic studies predict an ensemble of early intermediates in rapid equilibrium with  
120 each other (I1 ensemble) between about 1 ms to 1 s after mixing (Fig. 1a)<sup>5,25,27</sup>, while  
121 relaxation to RPo takes tens of seconds (the conversion from I2 to RPo is extremely fast  
122 so I2 is not populated under these conditions; Fig. 1a).

123 Multiple 120 ms mixing experiments and subsequent cryo-EM data collections  
124 were conducted. Of these, three datasets (datasets 1<sub>120ms</sub>, 2<sub>120ms</sub>, and 3<sub>120ms</sub>) were of  
125 high quality, yielding consensus structures with nominal resolutions from 3.3 to 3.4 Å  
126 (Table 1; Extended Data Fig. 2). A fourth dataset with a longer mixing time was also  
127 collected (dataset 4<sub>500ms</sub>) and processed, yielding a consensus structure with a nominal  
128 resolution of 3.0 Å (Table 1, Extended Data Fig. 3).

129 Examination of the four consensus maps revealed features indicative of  
130 structural heterogeneity in the nonconserved insert of  $\sigma^{70}$  ( $\sigma^{70}_{\text{NCR}}$ ;  $\sigma^{70}$  residues 128-  
131 376), the sequence insertion in the trigger-loop (SI3;  $\beta'$  942-1131), the DNA upstream of  
132 the -35 element, and the  $\alpha$ -C-terminal domains ( $\alpha$ CTDs). To isolate conformational  
133 changes involving the promoter -10 element and the RNAP active site cleft, we  
134 performed 3DVA within a mask encompassing the entrance to the cleft ( $\sigma^{70}_2$  and  $\sigma^{70}_3$   
135 but excluding the  $\sigma^{70}_{\text{NCR}}$ ), the pincers ( $\beta$ protrusion,  $\beta$ lobe, and clamp), and the  
136 downstream end of the channel (including the  $\beta'$ jaw) (Extended Data Fig. 4).

137 Clamp opening/closing, a well-studied functional characteristic of cellular RNAPs  
138<sup>28-35</sup> and a target of antibiotics<sup>36-41</sup>, was a major mode of motion observed in all the  
139 3DVAs (Fig. 1b). Analysis of these 3DVA trajectories revealed a correlation between the  
140 clamp motions and progression along the RPo formation pathway (Fig. 1c). We  
141 therefore focused on this component in the 3DVA analyses (Supplementary Video 2).

142 Each dataset (1<sub>120ms</sub>, 2<sub>120ms</sub>, 3<sub>120ms</sub>, and 4<sub>500ms</sub>) was analyzed independently, as  
143 were the combined particles from the 120 ms experiments (123<sub>120ms</sub>). Using masked  
144 3DVA cluster analysis of the clamp open/close mode of the 120 ms datasets, we  
145 repeatedly found the same three distinct intermediates and sometimes found a fourth,  
146 poorly populated intermediate. With the 500 ms dataset, the same four intermediates  
147 were observed. We designated the intermediates I1a, I1b, I1c, and I1d to indicate that  
148 they are part of the 'I1 ensemble' that precedes the conversion to RPo (Fig. 1a)<sup>5</sup>.

149 Due to the internal consistency of the independent analyses, we combined all the  
150 particles into one large dataset (123<sub>120ms</sub>4<sub>500ms</sub>) to increase the signal of any low-  
151 abundance states. The combined dataset was analyzed for structural heterogeneity  
152 using the same masked 3DVA procedure (Extended Data Fig. 4). This yielded the same  
153 four intermediates (I1a, I1b, I1c, I1d) observed in the analyses of the individual datasets  
154 (1<sub>120ms</sub>, 2<sub>120ms</sub>, 3<sub>120ms</sub>, and 4<sub>500ms</sub>). The fractions of particles distributed into each  
155 intermediate from each of the three independent 120 ms datasets were nearly the same  
156 (standard deviations of average particle fractions < 10%; Supplementary Table 1a),  
157 indicating that the tr-Spotiton device and the analysis pipelines were reproducible. The  
158 population distribution of dataset 4<sub>500ms</sub> was also similar but significantly different  
159 according to Jensen-Shannon distances (Supplementary Table 1b)<sup>42</sup>, being skewed  
160 towards the most advanced intermediate I1d (Supplementary Table 1, Fig. 1c; Extended  
161 Data Fig. 5).



162 The cryo-EM maps derived from the combined dataset were used for model  
163 building and refinement (Table 1, Extended Data Figs. 6 and 7). The intermediate  
164 structures were ordered along the RPo formation pathway such that the DNA- $E\sigma^{70}$   
165 interface area and the downstream boundary of the DNA- $E\sigma^{70}$  contacts increased, while  
166 the root-mean-square deviation of  $\alpha$ -carbon positions of each complex compared to  
167  $\lambda P_R$ -RPo (7MKD)<sup>7</sup> decreased (Fig. 1c). These metrics of progress along the RPo  
168 formation pathway correlated with the RNAP clamp position, with I1a having a relatively  
169 open clamp [6.9° compared to RPo (0°)] and the clamp closing between 1° to 2° in each  
170 subsequent intermediate (Figs. 1b and 1c). A control dataset to examine whether  
171 CHAPSO influenced these results was collected using 1H, 1H, 2H, 2H-  
172 perfluorooctyl)phosphocholine (fluorinated Fos-Choline-8, or FC8F, an alternative  
173 detergent discovered to mitigate particle orientation bias) and a mixing time of 500 ms.  
174 The same structural intermediates were observed (Extended Data Fig. 8).

175

176 **Duplex DNA rapidly unwinds at  $\lambda P_R$ .** By 120 ms at RT, all  $\lambda P_R$ - $E\sigma^{70}$  complexes  
177 converted to intermediates in which DNA melting was nucleated (Fig. 2): the W-dyad  
178 was edge-on (forming a W-wedge), the -12 bp was open, and A<sub>-11</sub>(nt) was extra-helical  
179 (Fig. 3). The single-stranded t-strand within the transcription bubble was dynamic (no  
180 interpretable cryo-EM density) in all intermediates. We did not observe upstream DNA  
181 wrapping on  $E\sigma^{70}$  in any I1 intermediate (DNA to -85; Extended Data Fig. 1a).

182 In I1a, I1b, and I1c, cryo-EM density features for  $\sigma^{70}_{1.1}$  were present in the RNAP  
183 cleft (Fig. 4). In I1b and I1c, the single-stranded nt-strand gradually appears (I1b, -7, -5,  
184 -4; I1c, -7, -6, -5, -4; Figs. 2d and 2e), following approximately the same path as in RPo  
185 (Figs. 2a and 2g). At I1d, additional large scale changes occurred: the DNA strands were  
186 unambiguously unwound from -12 to +2, A<sub>+1</sub>(nt) stacked on  $\beta W183$  (as in RPo), and  
187 double-stranded DNA (from +3 to +10 visualized) occupied the RNAP downstream  
188 channel in place of  $\sigma^{70}_{1.1}$  (Fig. 4e).

189

190 **Intermediates populated at equilibrium at low temperature at  $\lambda P_R$ .** The observation  
191 of full transcription bubble formation in the I1 ensemble (I1d; Fig. 4e) was unexpected  
192 <sup>5,25,43,44</sup>. To confirm the structural characteristics of the I1 ensemble as observed by tr-  
193 Spotiton at RT, we examined  $\lambda P_R$ - $E\sigma^{70}$  complexes trapped at equilibrium at 5°C using  
194 standard cryo-EM grid preparation methods. On  $\lambda P_R$  at temperatures below 7°C, the  
195 high activation energy ( $E_a \sim 34$  kcal) to reach the transition state between I1 and I2  
196 blocks conversion to complexes past I1, leaving only I1 and any preceding complexes  
197 at equilibrium <sup>25,44</sup>.

198  $\lambda P_R$ - $E\sigma^{70}$  complexes were pre-formed on ice and then spotted and blotted on  
199 grids held at 5°C. After collection and processing of 2764 micrographs using the same  
200 pipeline as the tr-Spotiton datasets (Table 1; Extended Data Fig. 9), we identified an  
201 earlier intermediate not seen in the RT tr-spotiton experiments (RPc<sub>5°C</sub>, nominal  
202 resolution 3.1 Å, Table 1; Extended Data Figs. 9 and 10a-d), and two complexes that  
203 share similarities with I1c and I1d, with population distribution RPc<sub>5°C</sub>, 52%; I1c<sub>5°C</sub>, 21%;  
204 I1d<sub>5°C</sub>, 27% (Extended Data Figs. 9 and 10e-m). These data are consistent with our

205 finding that the I1 ensemble contains a significant fraction of DNA- $\sigma^{70}$  complexes with  
206 a fully-melted transcription bubble.

207

208 **Transcription bubble nucleation: -12 bp opening and capture of T<sub>-7</sub>(nt) before A<sub>-11</sub>(nt).** In the earliest intermediates detected at  $\lambda P_R$  at RT (I1a, I1b, I1c), the transcription  
209 bubble was nucleated; A<sub>-11</sub>(nt) was flipped but not yet captured in the  $\sigma^{70}$  pocket  
210 (Figs. 2c-e, 3a-c). Capture of A<sub>-11</sub>(nt) did not occur until I1d (Figs. 2f and 3d). As early  
211 as I1b we observed clear cryo-EM density for T<sub>-7</sub>(nt) capture (Fig. 3b). Thus, T<sub>-7</sub>(nt)  
212 capture preceded A<sub>-11</sub>(nt) capture<sup>45</sup>, illuminating why T<sub>-7</sub>(nt) is overrepresented in fast  
213 melting -10 element sequences<sup>46</sup>.

215 Strikingly, through all the intermediates observed here, from initial transcription  
216 bubble nucleation (I1a) to full bubble formation (in I1d), the  $\sigma^{70}$  W-dyad remained in its  
217 edge-on (wedge) conformation (Figs. 2b-f and 3a-d). As a result, in all the nucleated  
218 intermediates (I1a-I1d), the -12 bp was disrupted by steric clash with the edge-on W-  
219 wedge (Figs. 2c-f; Extended Data Fig. 11). The un-paired -12 and -11 nt-strand bases  
220 were essentially exposed to solution and highly dynamic, although the A<sub>-11</sub>(nt) base may  
221 stack on  $\sigma^{70}$ -Y425 in I1a-c (Fig. 3a-c).

222

223 **Stepwise closure of the RNAP clamp partially unfolds and ejects  $\sigma^{70}_{1.1}$ .** As the  
224 clamp closes through the RPo formation pathway, a striking feature emerges:  $\sigma^{70}_{1.1}$   
225 becomes progressively disordered. In RPo<sub>5°C</sub> and I1a, the four  $\alpha$ -helices of  $\sigma^{70}_{1.1}$  occupy  
226 the RNAP cleft (H1-H4, Figs. 4a and 4b) as seen in E $\sigma^{70}$ <sup>16</sup>. In the conversion from I1a  
227 to I1b, cryo-EM density for much of H4 and for the 37-residue “linker” that connects H4  
228 to  $\sigma^{70}_{1.2}$  (*Eco*  $\sigma^{70}$  residues 75-91) disappears (Fig. 4c). Upon further closure of the clamp  
229 in I1c, the cryo-EM density for  $\sigma^{70}_{1.1}$  further fragments and becomes largely  
230 uninterpretable except for two tube-like densities modeled as  $\alpha$ -helices (Fig. 4d). The  
231  $\sigma^{70}_{1.1}$  finally disappears in I1d (Figs. 4e).

232 To test the importance of  $\sigma^{70}_{1.1}$  unfolding for RPo formation, we introduced  
233 double-cysteine substitutions into  $\sigma^{70}_{1.1}$  (in the background of a Cys-less  $\sigma^{70}$  derivative)  
234<sup>47</sup> designed to form interhelical disulfide bonds under oxidizing conditions to interfere  
235 with  $\sigma^{70}_{1.1}$  unfolding (Fig. 5a). Three Cys-pairs were constructed: Q8C-P32C  
236 (crosslinking H1 to H3), Y21C-Q54C (crosslinking the H1-H2 linker with the H3-H4  
237 linker), and I35C-S89C (crosslinking the H3 with H4). Each derivative had a higher  
238 mobility under oxidizing conditions than reducing conditions when analyzed by  
239 denaturing polyacrylamide gel electrophoresis (Extended Data Fig. 12a), indicating that  
240 the expected disulfide bonds formed. Comparison of abortive initiation transcription  
241 activity under oxidizing vs. reduced conditions revealed that the I35C-S89C (H3-H4)  
242 crosslink was severely defective in producing a transcript (Figs. 5b-d), suggesting that  
243 RPo cannot form. This is consistent with the order-to-disorder transition of  $\sigma^{70}_{1.1}$ -H4,  
244 beginning at the I1a  $\rightarrow$  I1b transition, being essential for progress through the RPo  
245 formation pathway.

246

247

## 248 Discussion

249 We used cryo-EM to determine high-resolution structures of early RPo formation  
250 intermediates at  $\lambda P_R$  (Fig. 6). Early intermediates were trapped at equilibrium at low  
251 temperature (RPC<sub>5°C</sub>), or at RT in real time (non-equilibrium) using tr-Spotiton (Extended  
252 Data Fig. 1b)<sup>20</sup>. The structures delineate conformational changes in both E $\sigma^{70}$  and  
253 promoter DNA on the pathway to forming RPo and reveal unanticipated features.  
254 Analysis of the structures of early RPo intermediates allows direct comparison with  
255 extensive mechanistic studies of DNA opening on  $\lambda P_R$ <sup>5</sup> and provides unprecedented  
256 insights into the mechanism of transcription bubble nucleation (Fig. 2) and  $\sigma^{70}_{1.1}$  ejection  
257 from the RNAP cleft (Figs. 4 and 5). This study identifies early intermediates of RPo  
258 formation at one promoter,  $\lambda P_R$ , but the invariant E $\sigma^{70}$  architecture and conserved  
259 nature of promoter -10 and -35 elements<sup>4</sup> suggests that these structures define key  
260 steps of DNA opening at most E $\sigma^{70}$  promoters<sup>10</sup>.

261

262 **A closed complex observed at 5°C (RPC<sub>5°C</sub>).** An RPC was first observed by cryo-EM  
263 with *Eco* E $\sigma^{70}$  at the *rpsTP2* promoter (6PSQ) where stabilization of early intermediates  
264 by the transcription factor TraR likely populated RPC<sup>10</sup>. RPC on  $\lambda P_R$  was populated in  
265 samples prepared at equilibrium at low temperature (RPC<sub>5°C</sub>; Figs. 2b and 4a) but not in  
266 any of the tr-Spotiton datasets (prepared at RT). At the relatively high final  
267 concentrations of E $\sigma^{70}$  and DNA on the tr-Spotiton grids (15-30  $\mu$ M), we expect RPC to  
268 fully occupy the promoter DNA and convert to I1 in <10 ms<sup>5,27</sup>.

269 The *rpsTP2*-RPC and  $\lambda P_R$ -RPC<sub>5°C</sub> have very similar structural features; the  
270 promoter DNA is completely duplex and outside the RNAP cleft, the RNAP clamp is  
271 relatively open (*rpsTP2*-RPC, 8.5°;  $\lambda P_R$ -RPC<sub>5°C</sub>, 6.9°, using  $\lambda P_R$ -RPo as 0° reference),  
272 and there are no E $\sigma^{70}$ -DNA contacts downstream of -2 nor base-specific contacts in the  
273 promoter -10 element<sup>10</sup>. A superposition of the RNAP structures (excluding the  $\beta$ lobe-  
274 Si1, which is repositioned due to TraR binding in *rpsTP2*-RPC) yielded a root-mean-  
275 square-deviation (rmsd) of 1.2 Å over 2,084 RNAP  $\alpha$ -carbons. An RPC with  
276 *Mycobacterium tuberculosis* RNAP with the transcription factor WhiB7 on the *pWhiB7*  
277 promoter shares these same structural characteristics<sup>48</sup>. Based on these observations,  
278 the most straightforward proposal is that this RPC structure is the first, or one of the first,  
279 promoter DNA-RNAP complexes at most, if not all, E $\sigma^{70}$  promoters.

280

281 **The RNAP clamp.** Clamp dynamics play an important role in promoter melting for all  
282 cellular RNAPs<sup>10,19,32,49-51</sup>. Several antibiotics, including clinically important Fidaxomicin  
283<sup>39-41</sup>, bind RNAP in the switch regions (essentially hinges for the clamp motion) and  
284 interfere with initiation, highlighting the importance of clamp dynamics<sup>38</sup>. In 3DVAs of  
285 the heterogeneous  $\lambda P_R$ -E $\sigma^{70}$  conformations observed in the tr-Spotiton samples, clamp  
286 opening and closing was the major mode of motion that correlated with other structural  
287 features expected to be associated with progress on the RPo formation pathway  
288 (Supplemental Video 2). As the clamp closed from RPC<sub>5°C</sub> (6.9° open) to RPo (0°), the

289 DNA- $E\sigma^{70}$  contacts progressed downstream while the DNA- $E\sigma^{70}$  interface area  
290 increased, and the RNAP conformation became more RPo-like (Fig. 1c).

291 We propose that entry of the DNA into the RNAP cleft and gradual establishment  
292 of in-cleft DNA-RNAP interactions (Fig. 2) drive gradual clamp closure (Fig. 1b). The  
293 clamp closure in turn drives many of the conformational changes that propel the  
294 complex along the RPo formation pathway. As DNA melting propagates downstream  
295 after nucleation at -12/-11, stepwise clamp closing appears to position  $E\sigma^{70}$  structural  
296 elements to establish sequence-specific interactions with the -10 hexamer and  
297 discriminator<sup>52-56</sup> promoter elements. Perhaps most strikingly, for  $\lambda P_R$ , interactions with  
298 nt-strand discriminator bases (-6 to -4) appear to occur along with capture of T<sub>-7</sub>(nt),  
299 followed by A<sub>-11</sub>(nt) (Figs. 2d, 2e, and 6). Early establishment of discriminator  
300 interactions is consistent with the critical role of the discriminator in transcription start  
301 site selection<sup>56</sup>. We note that DNA sequence differences in these promoter elements  
302 (which will affect the lifetimes and relative populations of melting intermediates) may  
303 alter the order in which they are stabilized by interactions with  $E\sigma^{70}$ . Promoter sequence  
304 effects on the distribution of melting intermediates provides opportunities for promoter-  
305 specific regulation by factors that don't bind DNA, such as DksA<sup>57</sup>

306

307 **Clamp closure drives coupled unfolding and extrusion of  $\sigma^{70}_{1.1}$  out of the RNAP**  
308 **cleft.** Clamp closure appears to drive the coupled unfolding and extrusion of  $\sigma^{70}_{1.1}$  out of  
309 the RNAP cleft (Fig. 4) by a mechanism similar to protein unfolding induced by high  
310 hydrostatic pressure<sup>58</sup>. As the clamp closes, the volume available for  $\sigma^{70}_{1.1}$ , located  
311 between the closing RNAP pincers, decreases. In response, elements of  $\sigma^{70}_{1.1}$  unfold  
312 and extrude out the cleft, decreasing the volume occupied by  $\sigma^{70}_{1.1}$  inside the cleft.  
313  $\sigma^{70}_{1.1}$ -H4, known to be semi-stable and located at the mouth of the cleft<sup>16</sup>, and H3-H4  
314 linker were squeezed out of the cleft by the closing clamp. The unfolding and extrusion  
315 of  $\sigma^{70}_{1.1}$ -H4 appears to be essential for further progress on the RPo formation pathway  
316 (Fig. 5); crosslinking of H4 to H3, preventing unfolding of H4, may inhibit further closure  
317 of the clamp which would be required to completely dislodge  $\sigma^{70}_{1.1}$  and establish the  
318 necessary promoter DNA-RNAP contacts.

319

320 **Clamp closure drives transcription bubble nucleation.** The  $\sigma^{70}$ -W-dyad remained  
321 edge-on in all the intermediates observed here (RPC<sub>5°C</sub>, I1a, I1b, I1c, I1d), in common  
322 with the earliest intermediates at *rpsTP2* (RPC and T-RPi1)<sup>10</sup>. Therefore, we propose  
323 that this W-dyad conformer may be a shared feature of early intermediates at most  $E\sigma^{70}$   
324 promoters. The edge-on W-dyad comprises a stable structural unit<sup>59</sup> that may act as a  
325 wedge (the W-wedge) to nucleate the transcription bubble. Clamp closure may squeeze  
326 the DNA between the  $\beta$ protrusion and  $\sigma^{70}_2$ , driving the DNA into the  $\sigma^{70}$ -W-wedge and  
327 sterically disrupting the -12 and -11 bps, nucleating the transcription bubble (Fig. 2).

328 Opening of the -12 bp due to steric clash with the W-wedge was first observed in  
329 an early intermediate at *rpsTP2*, T-RPi1<sup>10</sup>. This was a surprising observation since the -  
330 12 position [immediately upstream of the critical A<sub>-11</sub>(nt) base] is base-paired in all



331 known RPo structures, including *rpsTP2*-RPo and  $\lambda P_R$ -RPo<sup>7,10</sup>. Thus, at least at these  
332 two promoters, nucleation disrupts the -12 bp early in RPo formation. Our finding of -  
333 12 bp opening in all I1 ensemble intermediates (Fig. 2) suggests that unpairing and re-  
334 pairing at -12 may be a conserved feature of RPo formation at all  $\sigma^{70}$ -family promoters  
335 and could explain the conservation of T<sub>-12</sub>(nt) within the -10 element<sup>4</sup>.

336 The W-dyad remained in the wedge conformation even in I1d, where full  
337 promoter opening was clearly achieved (Fig. 2f). This observation contrasts with  
338 intermediates at *rpsT* P2, where the W-wedge was observed only in the earliest  
339 nucleated intermediate, T-RPi1; the W-dyad isomerized to the chair conformation in  
340 subsequent intermediates even though full promoter melting was not achieved<sup>10</sup>. The  
341 *rpsTP2* intermediates were trapped and prepared for cryo-EM at equilibrium (i.e. after  
342 long incubation times) while the  $\lambda P_R$  I1 intermediates observed here were prepared for  
343 cryo-EM in real-time at non-equilibrium conditions by tr-Spotiton after 120 or 500 ms  
344 mixing times. We suggest that during RPo formation, W-dyad isomerization from the  
345 wedge to the chair conformation occurs at a slow rate compared to full bubble opening;  
346 W-dyad isomerization may have occurred in the *rpsT* P2 intermediates (trapped by  
347 TraR and, in some cases, promoter mutations) due to the long incubation times and  
348 equilibrium conditions<sup>10</sup>. This highlights a major advantage of time-resolved  
349 approaches for cryo-EM sample preparation, critical for trapping important  
350 conformations of macromolecular complexes in transient, non-equilibrium states.

351

352 **Full promoter opening precedes the rate-limiting step at  $\lambda P_R$ .** Before recent cryo-  
353 EM studies<sup>10,19</sup>, descriptions of RPo intermediates were largely obtained by chemical or  
354 enzymatic footprinting of complexes trapped at equilibrium under perturbing solution  
355 conditions (low temperature, inhibitors)<sup>60-63</sup>. Permanganate ion (MnO<sub>4</sub><sup>-</sup>) oxidation of  
356 unstacked thymines was used to detect DNA melting<sup>64</sup>. Protection of the DNA  
357 backbone from cleavage by DNase I or hydroxyl-radicals was used to map RNAP-DNA  
358 interactions<sup>65,66</sup>.

359 Footprinting of E $\sigma^{70}$ - $\lambda P_R$  complexes equilibrated at 0°C (so comprising the  
360 I1 ensemble) did not detect any unstacked nt-strand thymines despite DNA backbone  
361 protection extending to ~+20<sup>44</sup>. To rationalize these results, the DNA in I1 was  
362 proposed to be sharply bent or kinked at -11/-12, directing the duplex DNA into the  
363 RNAP cleft<sup>44</sup>. Subsequent studies found that the rate constants for the appearance of  
364 oxidized thymines were similar to those for the conversion of I1 to I2<sup>27</sup>. These and other  
365 studies led to the conclusion that I1 was closed (no bubble nucleation), and that the  
366 rate-limiting step for RPo formation at  $\lambda P_R$  (the I1 → I2 conversion) corresponded with  
367 the formation of the transcription bubble<sup>67</sup>.

368 By the time I1d forms, thymines on the nt-strand are stacked (-4, -3) or bound in  
369 a pocket (-7). Lacking stabilizing RNAP interactions (and thus lacking a driving force for  
370 unstacking), t-strand bases may remain largely stacked in I1. Although the rates of  
371 interconversion between the I1 ensemble intermediates are unknown, they are likely  
372 relatively fast: in the absence of protein-DNA interactions, lifetimes of transiently open  
373 DNA bubbles (2-10 bp)<sup>68</sup> or extrahelical bases<sup>69</sup> range from 10<sup>-2</sup> to 10<sup>-6</sup> s. Because the



374  $\text{MnO}_4^-$  oxidation reaction rate constant is relatively slow ( $\sim 15 \text{ M}^{-1} \text{ s}^{-1}$ ) and decreases  
375 with decreasing temperature<sup>70</sup>, we suggest that the footprinting conditions (low  
376 temperature, low  $\text{MnO}_4^-$  dose) used for  $\lambda\text{P}_R$  may have prevented detection of DNA  
377 opening in I1.

378 In support of this hypothesis, fast  $\text{MnO}_4^-$  and hydroxyl-radical footprinting studies  
379 at 37°C on the T7 A1 promoter revealed that DNA melting preceded the rate-limiting  
380 step and the formation of stable downstream contacts<sup>71</sup>. Mechanistic studies of RPo  
381 formation at a consensus promoter<sup>72</sup> and at gal P1<sup>45</sup> found that the rates of  
382 unquenching (unstacking) 2-amino purine fluorescence were faster than the rates of  
383 forming RPo. These results are consistent with our findings from time-resolved cryo-EM  
384 on  $\lambda\text{P}_R$  that full promoter opening precedes the rate-limiting step for RPo formation.

385  
386 **Rate-limiting steps in RPo formation.** If neither  $\sigma^{70}_{1,1}$  ejection nor DNA opening are  
387 rate-limiting at  $\lambda\text{P}_R$ , what is? Conversion from I1 to I2 (Fig. 1a) requires overcoming a  
388 large positive activation energy<sup>25</sup>. Once I2 forms, thymines on the t-strand become  
389 solvent-accessible;  $T_{+1}(t)$  is as  $\text{MnO}_4^-$ -reactive as in RPo<sup>67</sup>. These results, along with  
390 the observation that the  $\sigma^{70}$ -finger in the I1 ensemble clashes with the position of the t-  
391 strand in RPo (Extended Data Fig. 12b) suggest that the rate-limiting step at  $\lambda\text{P}_R$  loads  
392 the t-strand in the active site by repositioning the  $\sigma^{70}$ -finger and unstacking t-strand  
393 bases. Other potentially rate-limiting changes occur as I1 converts to I2 and then RPo:  
394 an intricate network of interactions form between  $\sigma^{70}_{1,2}$ , the  $\beta$  “gate loop”, and the nt-  
395 strand discriminator bases<sup>7</sup>, and the W-wedge isomerizes to “chair”, allowing the bp at -  
396 12 to re-pair (Fig. 3d). Further kinetic-mechanistic and cryo-EM studies will be required  
397 to tease apart these conformational changes and how they are driven by promoter DNA  
398 sequence.

399  
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410  
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412 S.A.D.; Protein purification, biochemistry; R.M.S., A.U.M., J.C., B.M.; Cryo-EM specimen  
413 preparation; R.M.S., A.U.M., J.C., B.M., W.C.B., V.P.D.; Cryo-EM data collection and  
414 processing; R.M.S., A.U.M., J.C., B.M., V.P.D., K.M., J.H.M., E.T.E., L.Y.Y.; Model

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416 supervision: C.S.P., B.C., S.A.D.; Manuscript first draft: R.M.S., A.U.M., S.A.D.; All  
417 authors contributed to finalizing the written manuscript.

418

419 **Competing interests.** The authors declare there are no competing interests.

420

421

422 **Table 1. Cryo-EM data collection, refinement, and validation statistics.**

	1 <sub>120ms</sub>	2 <sub>120ms</sub>	3 <sub>120ms</sub>	4 <sub>500ms</sub>	5°C
<b>Data collection and processing<sup>a</sup></b>					
Camera	Gatan K3	Gatan K3	Gatan K3	Gatan K3	Gatan K2
Dose rate (e <sup>-</sup> /Å <sup>2</sup> /s)	13.81	22.45	33.68	41.86	6.76
Electron exposure (e <sup>-</sup> /Å <sup>2</sup> )	34.52	56.13	60.63	62.79	67.73
Defocus range (μm)	-1.0 to -2.3	0 to -2.5	-1.2 to -2.5	-0.8 to -2.5	-1.0 to -2.5
Pixel size (Å)	0.844	0.844	0.844	0.844	1.10
Energy filter slit width (eV)	20	20	20	20	20
C <sub>s</sub> (mm)	2.7	2.7	2.7	2.7	1x10 <sup>-3</sup>
Symmetry imposed	C1	C1	C1	C1	C1
images collected	2,703	2,614	21,630	14,506	2,764
Initial particle images (no.)	593,407	579,917	5,731,694	2,787,559	581,275
Final particle images (no.)	119,486	122,054	372,303	255,113	235,048
Consensus map res. (Å) <sup>b</sup>	3.4	3.4	3.3	3.0	3.3
FSC threshold 0.143					
	I1a	I1b	I1c	I1d	RPC <sub>5°C</sub>
	EMD-41433	EMD-41439	EMD-41448	EMD-41437	EMD-41456
	PDB 8TO1	PDB 8TO8	PDB 8TOE	PDB 8TO6	PDB 8TOM
<b>Refinement</b>					
Initial models used (PDB code)	7MKD	7MKD	7MKD	7MKD	7MKD/6PSQ
Model resolution (Å)	2.8	2.9	2.9	2.9	3.1
FSC threshold 0.5					
Map sharpening <i>B</i> factor (Å <sup>2</sup> )					
Model composition					
Non-hydrogen atoms	62,457	61,662	61,897	62,366	63,007
Protein residues	3,822	3,753	3,785	3,738	3,827
Nucleic acid residues	70	74	73	98	80
Ligands	Mg <sup>2+</sup> : 1 Zn <sup>2+</sup> : 2 CHAPSO: 4	Mg <sup>2+</sup> : 1 Zn <sup>2+</sup> : 2 CHAPSO: 4	Mg <sup>2+</sup> : 1 Zn <sup>2+</sup> : 2 CHAPSO: 3	Mg <sup>2+</sup> : 1 Zn <sup>2+</sup> : 2 CHAPSO: 3	Mg <sup>2+</sup> : 1 Zn <sup>2+</sup> : 2 CHAPSO: 4
<i>B</i> factors (Å <sup>2</sup> )					
Protein	96.51	77.22	58.54	60.27	129.11
Nucleic acids	188.71	185.22	158.09	145.46	231.17
Ligand	84.01	70.81	71.23	64.42	117.25
R.m.s. deviations					
Bond lengths (Å)	0.004	0.003	0.004	0.006	0.004
Bond angles (°)	0.591	0.516	0.562	0.628	0.643
Validation					
MolProbity score	2.18	1.79	2.07	2.22	2.45
Clashscore	6.10	4.73	5.48	5.85	8.61
Poor rotamers (%)	3.93	1.79	3.39	4.33	4.57
Ramachandran plot					
Favored (%)	94.28	94.92	94.54	93.68	92.0
Allowed (%)	5.62	5.08	5.4	6.26	7.79
Disallowed (%)	0.11	0.0	0.05	0.05	0.21

423 <sup>a</sup> All micrographs collected using a Titan Krios (ThermoFisher Scientific) microscope  
424 with an accelerating voltage of 300 kV.

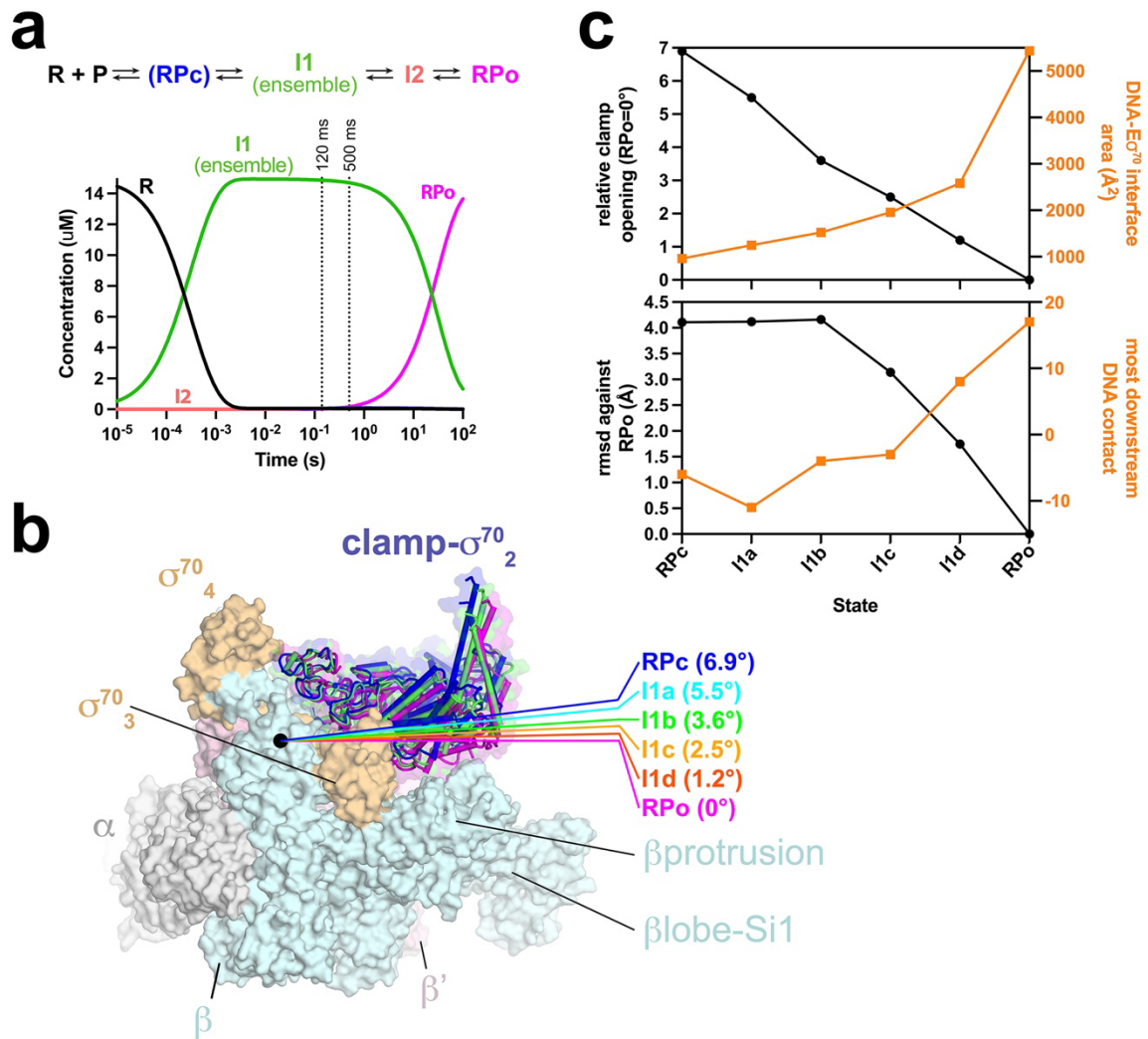
425 <sup>b</sup> Nominal consensus map resolutions are from single particle reconstructions prior to  
426 Bayesian polishing in RELION <sup>73</sup>.

427

428

429

430 **FIGURE LEGENDS**



**Figure 1**

431  
432



433 **Fig. 1 | Promoter melting Intermediates on the  $\lambda P_R$  Promoter.**

434 **a.** (*top*) Minimal kinetic mechanism for the formation of RPo on  $\lambda P_R$ , using the  
435 nomenclature of Record & colleagues<sup>5,6</sup>, with two kinetically significant intermediates,  
436 I1 and I2. In this scheme RNAP (R) binds the  $\lambda P_R$  promoter (P) and forms I1, an  
437 ensemble of rapidly equilibrating states<sup>5</sup>. I1 converts to I2 in a rate-limiting step, which  
438 then converts rapidly to RPo. The intermediate R<sub>Pc</sub> is only observed < 7°C.

439 (*bottom*) Simulation of the time-course of the reaction under the conditions of the tr-  
440 Spotiton experiments (RT,  $[E_{\sigma^{70}}] = 15 \mu\text{M}$ ,  $[\lambda P_R\text{-DNA}] = 30 \mu\text{M}$ ). See Methods for the  
441 kinetic parameters used to generate the simulation<sup>24</sup>. For both 120 and 500 ms mixing  
442 times, only I1 (with no RPo) was expected.

443 **b.** RNAP clamp conformational changes for intermediates determined in this work. The  
444 RPo structure (7MKD)<sup>7</sup> was used as a reference to superimpose the intermediate  
445 structures via  $\alpha$ -carbon atoms of the RNAP structural core, revealing a common RNAP  
446 structure (shown as a molecular surface) but with clamp conformational changes  
447 characterized as rigid body rotations about a rotation axis perpendicular to the page  
448 (denoted by the black dot). The clamp modules for R<sub>Pc</sub>, I1b, and I1d are shown as  
449 backbone cartoons with cylindrical helices ( $\sigma^{70}_{\text{NCR}}$  is omitted for clarity). The angles of  
450 clamp opening for all the intermediates are shown relative to RPo (0°).

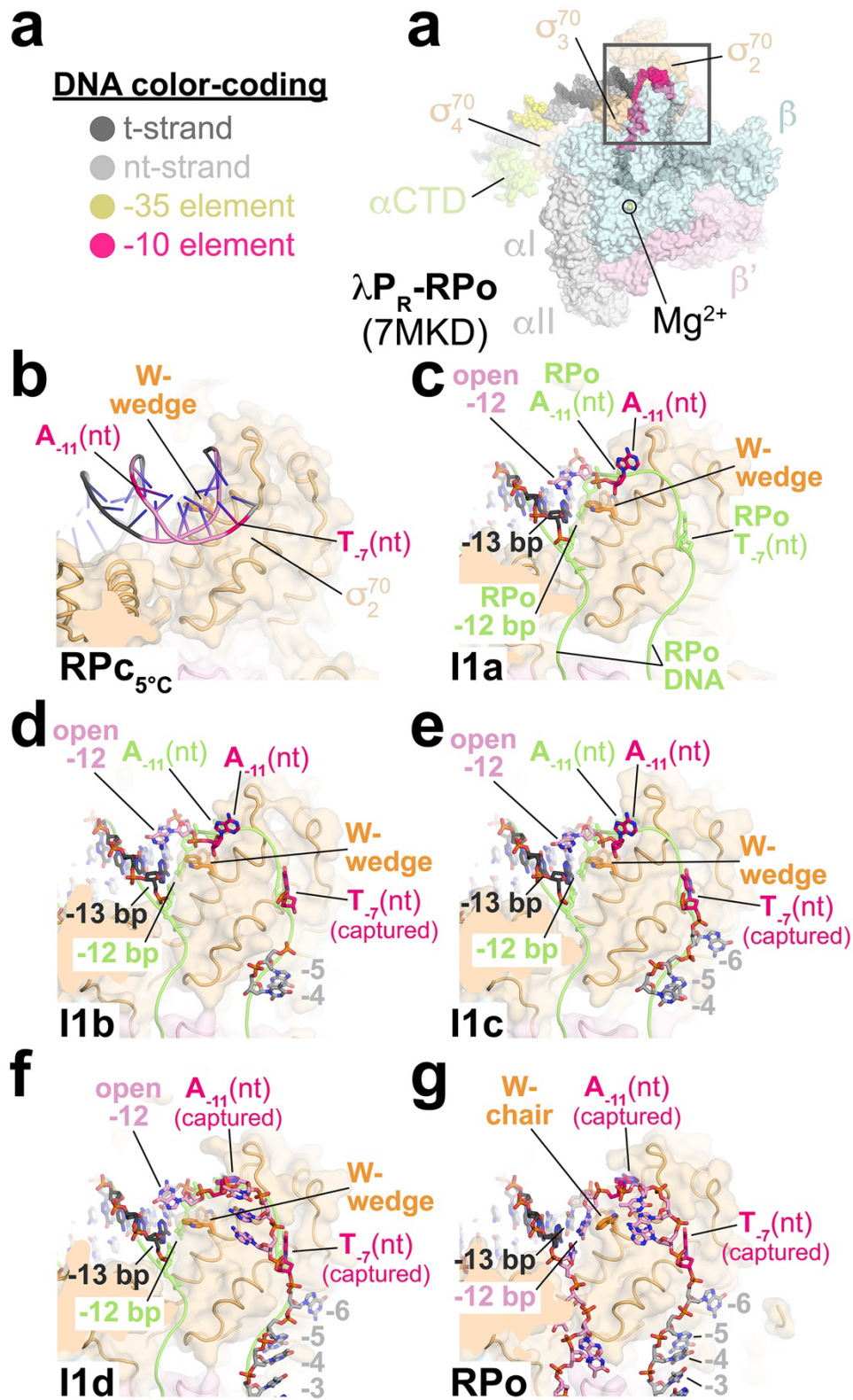
451 **c.** Structural properties used to order the complexes in the RPo formation pathway.

452 (*top panel*) Plotted in black (left scale) is the clamp opening angle [relative to  $\lambda P_R$ -RPo  
453 (7MKD)<sup>7</sup> defined as 0°]. Plotted in orange (right scale) is the DNA- $E_{\sigma^{70}}$  interface  
454 area ( $\text{\AA}^2$ )<sup>74</sup>.

455 (*bottom panel*) Plotted in black (left scale) is the root-mean-square deviation of  $\alpha$ -carbon  
456 positions ( $\text{\AA}$ ) for each complex superimposed with RPo. Plotted in orange (right scale) is  
457 the most downstream  $E_{\sigma^{70}}$ -DNA contact observed in each complex.

458 Also see Extended Data Fig. 1 and Supplementary Video 1.

459



**Figure 2**

461 **Fig. 2 | Transcription bubble nucleation.**

462 **a.** Top view of  $\lambda P_R$ -RPO (7MKD) <sup>7</sup>.  $E\sigma^{70}$  is shown as a transparent molecular surface.  
463 The DNA is shown as atomic spheres, color-coded as shown on the left.

464 **b.** The boxed region in (a) is magnified (the  $\beta$  subunit is removed for clarity), showing  
465 the region of transcription bubble nucleation of RPO<sub>C5°C</sub>. Protein is shown as a backbone  
466 worm with a transparent molecular surface. The side chains of the  $\sigma^{70}$  W-dyad (*Eco*  $\sigma^{70}$   
467 W433/W434) are shown (W-wedge conformation). The duplex (closed) DNA is shown in  
468 cartoon format.

469 **c.** As in (b) but showing I1a. The DNA is shown in stick format. The -12 bp is open due  
470 to steric clash with the W-wedge. A<sub>-11</sub>(nt) is flipped but not captured. For reference, the  
471 path of the DNA in RPO is shown in chartreuse, with the positions of key nucleotides  
472 shown in stick format [-12 bp, A<sub>-11</sub>(nt), T<sub>-7</sub>(nt)].

473 **d.** Magnified view of I1b. T<sub>-7</sub>(nt) is captured in its cognate  $\sigma^{70}$  pocket.

474 **e.** Magnified view of I1c.

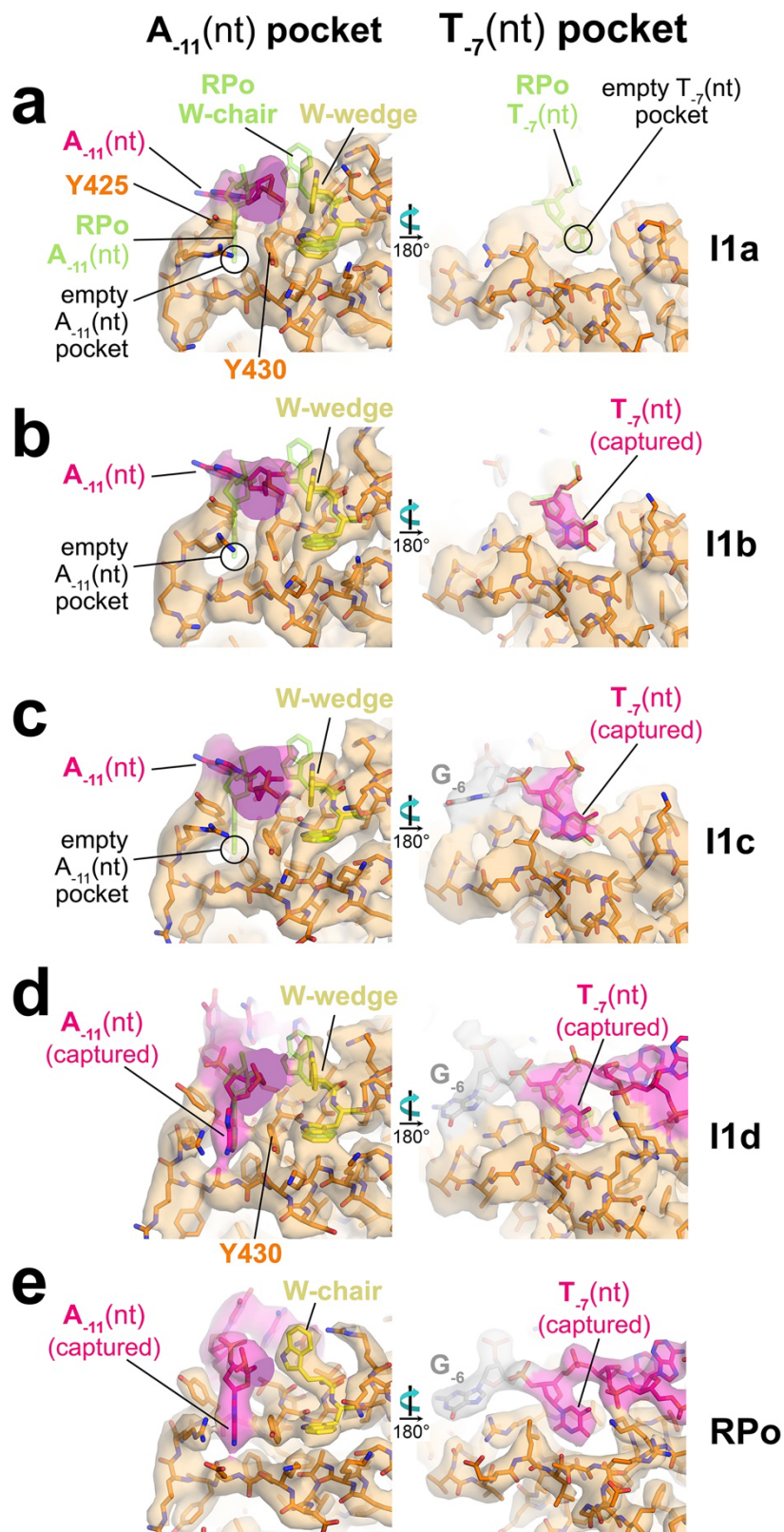
475 **f.** Magnified view of I1d. A<sub>-11</sub>(nt) is captured but the W-dyad remains in the W-wedge  
476 conformation and the -12 bp remains open.

477 **g.** Magnified view of RPO. The  $\sigma^{70}$  W-dyad has isomerized to the chair conformation,  
478 allowing repairing of the -12 bp.

479 Also see Extended Data Figs. 2-11 and Supplementary Video 2.

480

481



**Figure 3**

483 **Fig. 3 | Capture of T<sub>-7</sub>(nt) before A<sub>-11</sub>(nt).**

484 Each panel shows two views of the  $\lambda$ P<sub>R</sub>-E $\sigma^{70}$  complexes.  $\sigma^{70}$  and DNA (color-coded as  
485 in Fig. 3) are shown in stick format; carbon atoms are colored orange but the W-dyad is  
486 highlighted in yellow. Transparent cryo-EM density (local-resolution filtered <sup>75</sup>) is  
487 superimposed. For reference, the positions of key RPo elements are shown in stick  
488 format and colored chartreuse [A<sub>-11</sub>(nt), T<sub>-7</sub>(nt), W-dyad in chair conformation].

489 (*left*) The  $\sigma^{70}$ -A<sub>-11</sub>(nt) pocket, viewed from upstream.

490 (*right*) The  $\sigma^{70}$ -T<sub>-7</sub>(nt) pocket.

491 **a. I1a;** (*left*) A<sub>-11</sub>(nt) is flipped but not captured [the  $\sigma^{70}$ -A<sub>-11</sub>(nt) pocket is empty] and the  
492 W-dyad is in the wedge (edge-on) conformation, (*right*) The T<sub>-7</sub>(nt) pocket is empty.

493 **b. I1b;** (*left*) A<sub>-11</sub>(nt) is flipped but not captured [the  $\sigma^{70}$ -A<sub>-11</sub>(nt) pocket is empty] and the  
494 W-dyad is in the wedge (edge-on) conformation, (*right*) T<sub>-7</sub>(nt) is captured.

495 **c. I1c;** (*left*) A<sub>-11</sub>(nt) is flipped but not captured [the  $\sigma^{70}$ -A<sub>-11</sub>(nt) pocket is empty] and the  
496 W-dyad is in the wedge conformation, (*right*) T<sub>-7</sub>(nt) is captured.

497 **d. I1d;** (*left*) A<sub>-11</sub>(nt) is captured but the W-dyad is still in the wedge conformation,  
498 (*right*) T<sub>-7</sub>(nt) is captured.

499 **e. RPo;** (*left*) A<sub>-11</sub>(nt) is completely captured and the W-dyad is in the chair  
500 conformation, (*right*) T<sub>-7</sub>(nt) is captured.

501 Also see Extended Data Fig. 11.

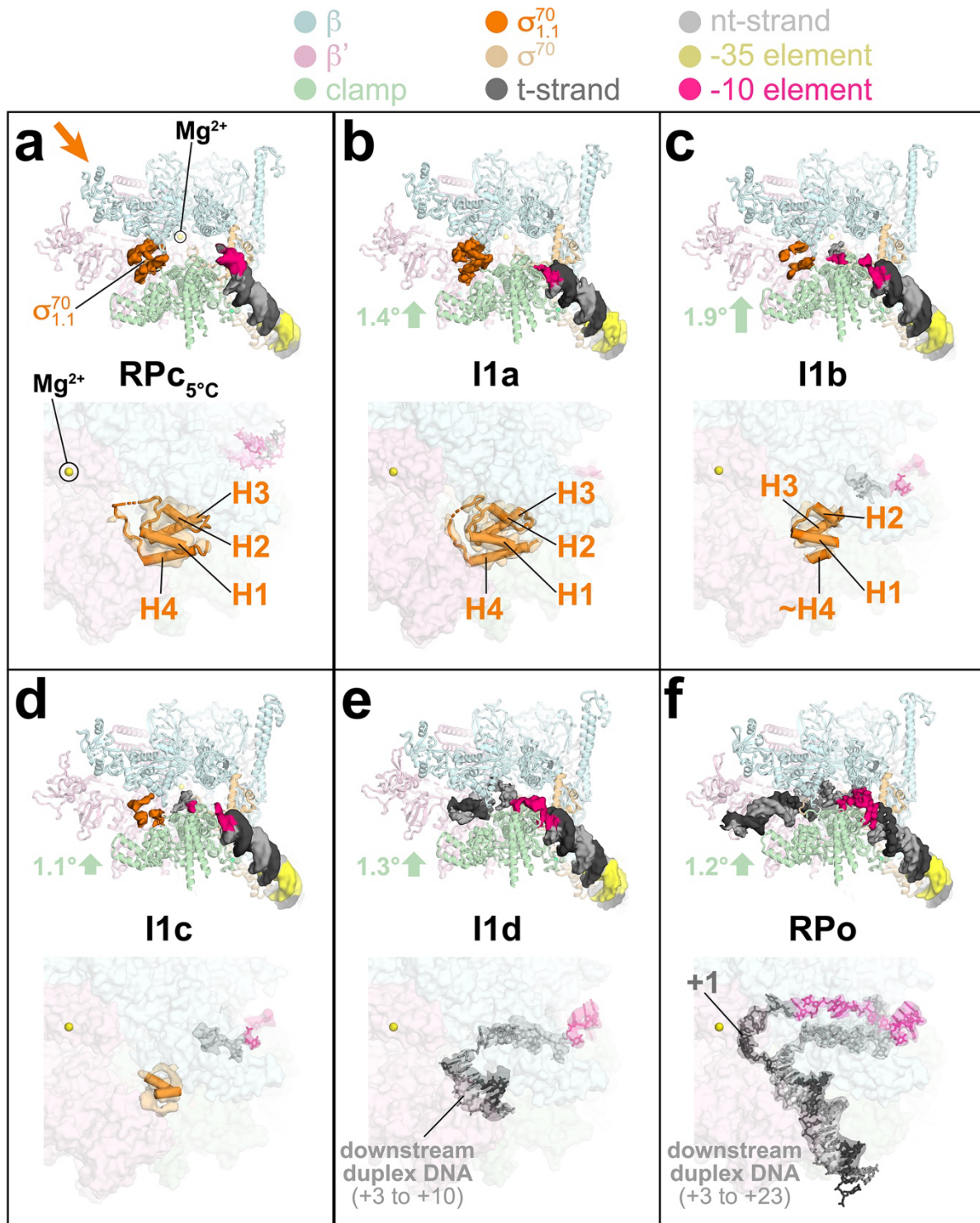
502

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505





**Figure 4**

506  
507

508 **Fig. 4 | RNAP clamp closure partially unfolds and ejects  $\sigma^{70}_{1.1}$ .**

509 Each panel shows two views of the  $\lambda P_R$ -E $\sigma^{70}$  complexes ( $\sigma^{70}_{NCR}$  omitted for clarity), with  
510 color-coding shown at the top.

511 (*top*) View into the RNAP active-site cleft. E $\sigma^{70}$  is shown as a backbone cartoon. Cryo-  
512 EM density for  $\sigma^{70}_{1.1}$  (orange) and the DNA are also shown.

513 (*bottom*) View focusing on  $\sigma^{70}_{1.1}$  [viewed from the direction of the thick orange arrow in  
514 (a)]. E $\sigma^{70}$  is shown as a transparent molecular surface, but  $\sigma^{70}_{1.1}$  is shown as a  
515 backbone cartoon with cylindrical helices. DNA is shown in stick format. Transparent  
516 cryo-EM density (local-resolution filtered <sup>75</sup>) for  $\sigma^{70}_{1.1}$  (orange) and the DNA is also  
517 shown.

518 **a.** R $Pc_{5^\circ C}$ .

519 **b.** I1a. Closure of the clamp from the previous intermediate is denoted by the thick  
520 green arrow.

521 **c.** I1b;  $\sigma^{70}_{1.1}$ -H4 becomes largely disordered.

522 **d.** I1c; cryo-EM density for  $\sigma^{70}_{1.1}$  is present but becomes mostly uninterpretable.

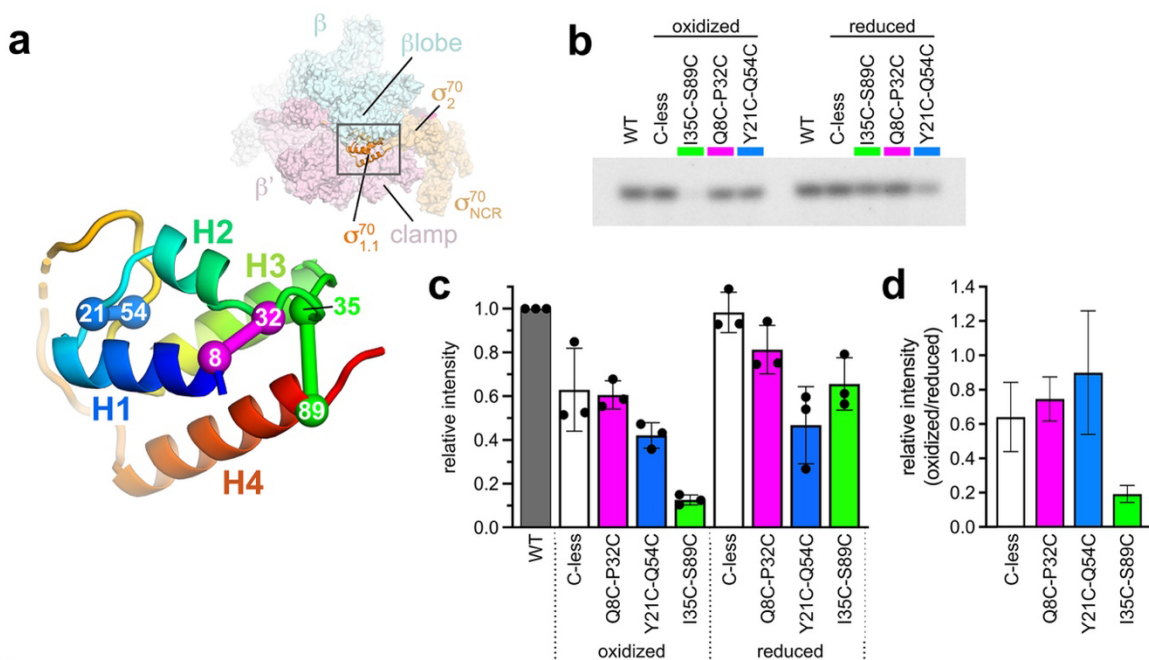
523 **e.** I1d;  $\sigma^{70}_{1.1}$  is replaced by duplex DNA (+3 to +10) in the RNAP cleft.

524 **f.** R $Po$ .

525 Also see Extended Data Figure 12.

526

527



## Figure 5

528

529 **Fig. 5 |  $\sigma^{70}_{1.1}$ -H4 unfolding is necessary for RPo formation.**

530 **a.** (top) Overall view of I1a.  $E\sigma^{70}$  is shown as a transparent molecular surface but  $\sigma^{70}_{1.1}$   
531 (orange) is shown as a backbone cartoon.

532 (bottom)  $\sigma^{70}_{1.1}$  from boxed region above, colored as a rainbow ramp from the N-  
533 terminus (blue) to the C-terminus of H4 (red). Pairs of residues substituted with  
534 Cysteine (in the background of a Cysteine-less  $\sigma^{70}$  47) are shown as  $C\alpha$  spheres, with  
535 engineered disulfide bonds illustrated with thick lines.

536 **b.** Synthesis of abortive products (ApUp\*G, where \* denotes  $\alpha$ -[ $P^{32}$ ]) from  $\lambda P_R$  by  $E\sigma^{70}$ 's  
537 containing WT or mutant  $\sigma^{70}$ 's as indicated. Oxidizing conditions (to form disulfide  
538 bonds, left) are compared with reducing conditions (right).

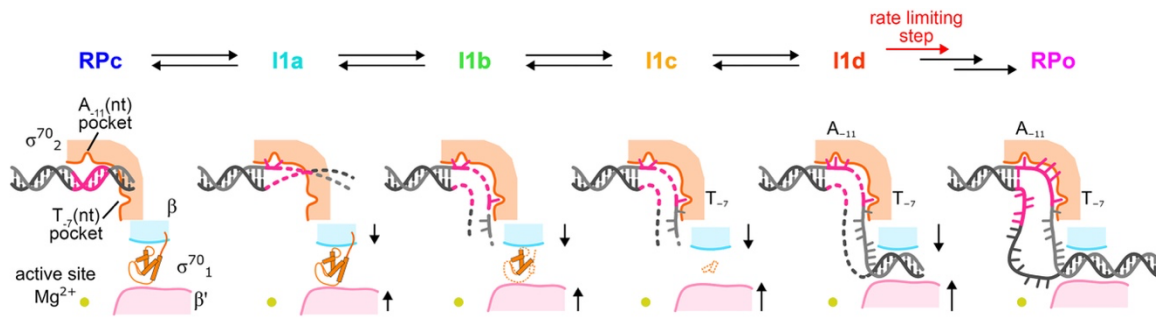
539 **c.** Relative intensity of abortive products (normalized with respect to WT  $\sigma^{70}$ ) for mutant  
540  $\sigma^{70}$ 's under oxidizing and reducing conditions. Error bars denote the standard deviation  
541 of n=3 measurements.

542 **d.** Ratio of abortive product intensity for oxidized/reduced conditions [error bars were  
543 calculated by error propagation from the standard deviations shown in (c)]. The I35C-  
544 S89C disulfide, crosslinking  $\sigma^{70}_{1.1}$ -H4 to H3, is severely defective under oxidizing  
545 conditions.

546 Also see Extended Data Fig. 12.

547

548



549 **Figure 6**

550 **Fig. 6 | Schematic overview of initial steps of promoter opening at  $\lambda P_R$ .**

551 The region of transcription bubble nucleation is shown for RPc, each I1 intermediate,  
552 and RPo. The RNAP active-site  $Mg^{2+}$  is shown as a yellow sphere. The  $\sigma^{70}_2$  domain,  
553 with its  $A_{-11}(nt)$  and  $T_{-7}(nt)$  pockets, and  $\sigma^{70}_{1.1}$ , are shown in orange. In RPc to I1c,  
554 elements of  $\sigma^{70}_{1.1}$  are in the RNAP active-site cleft between elements of  $\beta$  (cyan) and  
555  $\beta'$  (pink). Closure of the clamp is denoted by the black arrows. The DNA is shown as a  
556 backbone worm (-10 element colored hot pink). Poorly-resolved regions of the DNA or  
557  $\sigma^{70}_{1.1}$  are illustrated by dashed lines.

558

559

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561

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799

## 800 **Methods**

801 No statistical methods were used to predetermine sample size. The experiments were  
802 not randomized, and the investigators were not blinded to allocation during experiments  
803 and outcome assessment.

804

### 805 **Protein expression and purification.**

806 *Eco core RNAP* [ $\alpha_2\beta\beta'$ (His)<sub>10</sub> $\omega$ ] was purified largely as described previously<sup>33</sup>. A pET-  
807 based plasmid overexpressing each subunit of RNAP (full-length  $\alpha$ ,  $\beta$ ,  $\omega$ ) as well as  $\beta'$ -  
808 PPX-His<sub>10</sub> (PPX; PreScission protease site, LEVLFQGP, Cytiva, Marlborough, MA)  
809 were co-transformed with a pACYCDuet-1 plasmid expressing *Eco rpoZ* into *Eco*  
810 BL21(DE3). The cells were grown in the presence of 100  $\mu$ g/mL ampicillin,  
811 34  $\mu$ g/mL chloramphenicol, and 0.5 mM ZnCl<sub>2</sub> to an OD<sub>600</sub> of 0.6 in a 37°C shaker.  
812 Protein expression was induced with 1 mM IPTG (final concentration) for 4 hours at  
813 30°C. Cells were harvested by centrifugation and resuspended in lysis buffer  
814 [50 mM Tris-HCl, pH 8.0, 5% glycerol (v/v), 10 mM DTT, 1 mM PMSF, and 1x protease  
815 inhibitor cocktail (Sigma Aldrich)]. After French Press lysis at 4°C, the lysate was  
816 centrifuged twice (33,000 x g) for 30 minutes each. Polyethyleneimine [PEI, 10% (w/v),  
817 pH 8.0, Acros Organics - ThermoFisher Scientific, Waltham, MA] was slowly added to  
818 the supernatant to a final concentration of ~0.6% (w/v) PEI with continuous stirring. The  
819 mixture was stirred at 4°C for an additional 25 min, then centrifuged for 1.5 hours  
820 (33,000 x g) at 4°C. The pellets were washed three times in lysis buffer + 500 mM NaCl.  
821 For each wash, the pellets were resuspended using a Dounce homogenizer, then  
822 centrifuged again. RNAP was eluted by washing the pellets three times with lysis buffer  
823 + 1 M NaCl. The PEI elutions were combined and precipitated with ammonium sulfate  
824 overnight. The mixture was centrifuged and the pellets were resuspended in RNAP  
825 buffer [20 mM Tris-HCl, pH 8.0, 5% glycerol (v/v), 5 mM DTT] + 1 M NaCl. The mixture  
826 was loaded onto three 5 mL HiTrap IMAC HP columns (Cytiva) for a total column  
827 volume (CV) of 15 ml. RNAP( $\beta'$ -PPX-His<sub>10</sub>) was eluted with RNAP buffer +  
828 250 mM imidazole. The eluted RNAP fractions were combined and dialyzed against  
829 RNAP buffer + 100 mM NaCl. The sample was then loaded onto a 35 mL Biorex-70  
830 column (Bio-Rad, Hercules, CA), washed with 10 mM Tris-HCl, pH 8.0, 0.1 mM EDTA,  
831 5% glycerol (v/v), 5 mM DTT, in a gradient from 0.2 M to 0.7 M NaCl. The eluted  
832 fractions were combined, concentrated by centrifugal filtration, then loaded onto a  
833 320 mL HiLoad 26/600 Superdex 200 column (Cytiva) equilibrated in gel filtration buffer  
834 [10 mM Tris-HCl, pH 8.0, 0.1 mM EDTA, 0.5 M NaCl, 5% glycerol (v/v), 5 mM DTT]. The  
835 eluted RNAP was supplemented with glycerol to 23% (v/v), flash frozen in liquid N<sub>2</sub>, and  
836 stored at -80°C.

837 *Eco His<sub>10</sub>-SUMO- $\sigma^{70}$*  was expressed and purified as described previously<sup>7</sup>. Plasmids  
838 encoding *Eco His<sub>10</sub>-SUMO- $\sigma^{70}$*  were transformed into *Eco* BL21(DE3) by heat shock.  
839 The cells were grown in the presence of 50  $\mu$ g/mL kanamycin to an OD<sub>600</sub> of 0.4 at  
840 37°C, then the temperature was lowered to 30°C. At OD 0.6, protein expression was  
841 induced with 1 mM IPTG (final) for 2 hours. Cells were harvested by centrifugation and  
842 resuspended in sigma lysis buffer [20 mM Tris-HCl, pH 8.0, 5% glycerol (v/v),  
843 500 mM NaCl, 0.1 mM EDTA, 5 mM imidazole] and flash frozen in liquid N<sub>2</sub>. Cells were

844 then thawed on ice, 2-mercaptoethanol (BME) and PMSF were added to 0.5 mM and  
845 1 mM, respectively. After French Press lysis at 4°C, cell debris was removed by  
846 centrifugation. The lysate was loaded onto two 5 mL HiTrap IMAC HP columns (Cytiva)  
847 for a total CV of 10 ml. His<sub>10</sub>-SUMO- $\sigma^{70}$  was eluted at 250 mM imidazole in 20 mM Tris-  
848 HCl, pH 8.0, 500 mM NaCl, 0.1 mM EDTA, 5% glycerol (v/v), 0.5 mM BME. Peak  
849 fractions were combined, cleaved with Ulp1, and dialyzed against 20 mM Tris-HCl,  
850 pH 8.0, 500 mM NaCl, 0.1 mM EDTA, 5% glycerol (v/v), 0.5 mM BME, resulting in a  
851 final imidazole concentration of 25 mM. The sample was loaded onto one  
852 5 mL HiTrap IMAC HP column (Cytiva) to remove His<sub>10</sub>-SUMO-tag along with any  
853 remaining uncut His<sub>10</sub>-SUMO- $\sigma^{70}$ . Tagless  $\sigma^{70}$  was collected in the flowthrough and  
854 concentrated by centrifugal filtration. Pooled, cleaved samples were diluted to  
855 200 mM NaCl using buffer A [10 mM Tris-HCl, pH 8.0, 0.1 mM EDTA, 5% glycerol (v/v),  
856 1 mM DTT] and loaded onto three 5 mL HiTrap Heparin columns (Cytiva) equilibrated in  
857 buffer A. The  $\sigma^{70}$  was eluted over a NaCl gradient from 200 mM to 1 M. Peak fractions  
858 were pooled, concentrated and buffer exchanged into Superdex equilibration buffer  
859 [20 mM Tris-HCl, pH 8.0, 0.5 M NaCl, 5% glycerol (v/v), 1 mM DTT] using centrifugal  
860 filtration (Amicon Ultra, MilliporeSigma, Burlington, MA). Concentrated sample was then  
861 loaded onto a HiLoad 16/60 Superdex 200 size exclusion column (Cytiva); peak  
862 fractions of  $\sigma^{70}$  were pooled, supplemented with glycerol to a final concentration of  
863 20% (v/v), flash-frozen in liquid N<sub>2</sub>, and stored at -80°C.

864

865 **Preparation of E $\sigma^{70}$  and  $\lambda$ P<sub>R</sub> DNA for cryo-EM.** E $\sigma^{70}$  was formed by mixing core  
866 RNAP [ $\alpha_2\beta\beta'$ (His)<sub>10</sub> $\omega$ ] with a 2-fold molar excess of  $\sigma^{70}$ , and then incubating for 20-30  
867 minutes in a heat block at 37°C. E $\sigma^{70}$  was separated from free  $\sigma^{70}$  on a Superose 6  
868 Increase 10/300 GL size exclusion column (Cytiva) in gel filtration (GF) buffer (40 mM  
869 Tris-HCl, pH 8.0, 120 mM KCl, 10 mM MgCl<sub>2</sub>, 10 mM DTT). Peak fractions of the eluted  
870 E $\sigma^{70}$  were concentrated to ~10-15 mg/mL by centrifugal filtration (Amicon Ultra,  
871 MilliporeSigma). E $\sigma^{70}$  samples were either taken on ice to the New York Structural  
872 Biology Center for same day tr-Spotiton experiments or flash frozen in N<sub>2</sub>(l) and stored  
873 at -80°C for later experiments.

874 All  $\lambda$ P<sub>R</sub> DNA constructs were commercially synthesized (Integrated DNA  
875 Technologies, Coralville, IA). To investigate upstream DNA-E $\sigma^{70}$  interactions formed at  
876 early times (tr-Spotiton experiments),  $\lambda$ P<sub>R</sub> oligomers from -85 to +20  
877 (Extended Data Fig. 1a) <sup>76</sup> were used. For grids prepared using the Mark IV Vitrobot  
878 (equilibrium, 5.2 °C; Extended Data Fig. 9),  $\lambda$ P<sub>R</sub> DNA was -60 to +30  
879 (Extended Data Fig. 9a) <sup>7</sup>. For either oligomer, nt-strand and t-strand DNA  
880 (Extended Data Figs. 1a, 9a) was resuspended in annealing buffer (10 mM Tris-HCl,  
881 pH 8.0, 50 mM KCl, 0.1 mM EDTA). Equimolar amounts of the strands were mixed and  
882 incubated in a 95°C heat block for 5-10 minutes. The heat block was then removed to  
883 the benchtop where annealed strands slow cooled to room temperature. Annealed DNA  
884 was stored at -20°C before use.

885

886

## 887 **Cryo-EM grid preparation.**

888 *tr-Spotiton*. On-grid mixing experiments were performed using the *tr-Spotiton* instrument  
889 as described previously<sup>20,77</sup>.  $E\sigma^{70}$  and  $\lambda P_R$  DNA were thawed on ice and diluted to 26  
890 or 29.25  $\mu\text{M}$   $E\sigma^{70}$  or to 52 or 58  $\mu\text{M}$   $\lambda P_R$  DNA using GF buffer (1  $E\sigma^{70}$ :2 DNA molar  
891 ratio). Before spraying, nanowire self-blotting grids<sup>22,78</sup> were plasma-treated (Gatan  
892 Solarus) at 5 W in  $\text{H}_2$  (g) and  $\text{O}_2$  (g) for 1 to 2 minutes. Grids were then placed in the *tr-*  
893 *Spotiton* chamber at RT and held at a relative humidity of 70 to 100%. Prior to loading  
894 into the dispensing tips, CHAPSO [(3-([3-cholamidopropyl]dimethylammonio)-2-  
895 hydroxy-1-propanesulfonate), Anatrace, Maumee, OH) 8 mM final, all 120 ms  
896 experiments and one 500 ms experiment] or fluorinated fos-choline-8 (FC8F; (1H, 1H,  
897 2H, 2H-perfluorooctyl)-phosphocholine, Anatrace, Maumee, OH. 1.5 mM final, one  
898 500 ms experiment) was added to each sample at RT (23 – 24 °C). After loading,  
899 equivalent streams of ~50 pL droplets of  $\lambda P_R$  DNA and  $E\sigma^{70}$  were sequentially applied  
900 within 10 ms onto the grid (Extended Data Fig. 1b). Grid acceleration, deceleration, and  
901 final velocity parameters were chosen to achieve on-grid mixing times of 120 ms and  
902 500 ms prior to the plunge into ethane (*l*). (See Supplemental Video 1).

903 *5°C equilibrium grids*. After mixing at RT,  $E\sigma^{70}$  (15  $\mu\text{M}$  final) and  $\lambda P_R$  DNA (18  $\mu\text{M}$  final)  
904 were equilibrated on ice in GF buffer and 8 mM CHAPSO. C-flat holey carbon grids  
905 (CF-1.2/1.3-4Au, Protochips, Morrisville, NC) were glow-discharged using a  
906 Solarus Plasma Cleaner (Gatan, Inc., Pleasanton, CA) for 20 seconds in air prior to the  
907 application of 3 to 3.5  $\mu\text{L}$  of sample. Grids were blotted and plunge-frozen into liquid  
908 ethane with 100% chamber humidity at 5.2 °C using a Vitrobot Mark IV  
909 (FEI, Hillsboro, OR) instrument.  $E\sigma^{70}$  and  $\lambda P_R$  DNA were on ice for 45 to 100 minutes  
910 during grid preparation.

911

912 **Cryo-EM data acquisition and processing.** Structural biology software was accessed  
913 through the SBGrid consortium<sup>79</sup>. All datasets were collected at the Simons Electron  
914 Microscopy Center (SEMC; New York, NY) and recorded using Leginon<sup>80</sup>. Grids were  
915 imaged using a Titan Krios (300 kV accelerating voltage; ThermoFisher Scientific)  
916 equipped with a BioQuantum Imaging filter (slit width 20 eV) and either a K3 (*tr-Spotiton*  
917 datasets) or a K2 (5°C dataset) direct electron detector (Gatan, Inc., Pleasanton, CA).  
918 All *tr-Spotiton* grid images were recorded in counting mode with a physical pixel size of  
919 0.844 Å; defocus ranges are listed in Table 1. 5°C grid images were recorded in super-  
920 resolution with a physical pixel size of 1.10 Å with a defocus range of -1.0 to -2.3  $\mu\text{m}$ .  
921 Dose-fractionated movies were gain-normalized, drift-corrected, summed, and dose-  
922 weighted using MotionCor2<sup>81</sup>. Data were processed using RELION<sup>82</sup> and cryoSPARC  
923 (CS)<sup>83</sup> (Extended Data Figs. 2-4)

924  *$E\sigma^{70}$ - $\lambda P_R$  tr-Spotiton - 120 ms mixing time*. Datasets  $1_{120\text{ms}}$  and  $2_{120\text{ms}}$  were  
925 independently processed using the pipeline outlined in Extended Data Fig. 2a. After  
926 motion correction, the Contrast Transfer Function (CTF) for datasets  $1_{120\text{ms}}$   
927 (2,703 micrographs) and  $2_{120\text{ms}}$  (2,614 micrographs) was estimated using the  
928 Patch CTF module in CS<sup>83</sup>. CS Blob picker (150-300 Å, local maxima 500) followed by  
929 particle extraction (Extract from Micrographs; box size 384 px) yielded an initial set of  
930 593,407 particles (p) ( $1_{120\text{ms}}$ ) and of 579,917 p ( $2_{120\text{ms}}$ ). Class averages after two rounds



931 of CS 2D classification (N=100 classes) were used to select a subset of particles for  
932 reference-free CS Ab-initio Reconstruction (N=3). The ab-initio models (1=RNAP,  
933 2=decoy, 3=decoy) were used to curate all extracted particles using  
934 CS Heterogeneous Refinement (N=6, each ab-initio model supplied twice). After two  
935 rounds of heterogeneous refinement, 119,486 p ( $1_{120\text{ms}}$ ) and 122,054 p ( $2_{120\text{ms}}$ ) were  
936 refined using CS Non-uniform (NU) refinement<sup>84</sup>. These particles then underwent one  
937 round of Bayesian polishing in RELION<sup>73</sup>. The polished particles were re-imported into  
938 CS where they were NU-refined together (3.0 Å, 241,540 p).

939 To increase the number of particles for later classification strategies, grids from  
940 an independent 120 ms tr-Spotiton experiment were imaged and processed  
941 (Extended Data Fig. 2b). For dataset  $3_{120\text{ms}}$ , 21,630 movies (Table 1) were motion-  
942 corrected and the CTF was estimated using CS Patch CTF. Micrographs with a CTF fit  
943 resolution > 10 were eliminated (2,524). CS Blob picker (150-300 Å, local maxima 500)  
944 followed by particle extraction (Extract from Micrographs; box size 256 px) from the  
945 remaining micrographs (19,106) yielded 5,731,694 p. Two rounds of CS 2D  
946 classification (N=100 classes followed by N=50) were used to select a subset of  
947 particles for CS Ab-initio Reconstruction (N=3). The ab-initio models (1=decoy,  
948 2=decoy, 3=RNAP) were used to curate all extracted particles using  
949 CS Heterogeneous Refinement (N=6, each ab-initio model supplied twice). After four  
950 rounds of heterogeneous refinement, 372,303 p were re-extracted with a boxsize of  
951 384 px, NU refined (nominal resolution of 3.6 Å) and further processed in RELION  
952 where they underwent two rounds of Bayesian polishing<sup>73</sup>. Polished particles were  
953 NU refined (nominal resolution of 3.3 Å). Polished particles from datasets  $1_{120\text{ms}}$ ,  $2_{120\text{ms}}$   
954 and  $3_{120\text{ms}}$  were aligned in Class3D (N=1) using the same input volume, 3D auto-  
955 refined, and then combined (Join Star) in RELION<sup>82</sup> (Extended Data Fig. 4).

956  *$E\sigma^{70}$ - $\lambda P_R$  tr-Spotiton - 500 ms mixing time.* To examine whether the relative populations  
957 of intermediates change at longer mixing times, a 500 ms tr-Spotiton dataset was  
958 obtained and imaged (Table 1). After motion correction, CTF for dataset  $4_{500\text{ms}}$   
959 (14,506 micrographs) was estimated using the CS Patch CTF module<sup>83</sup>. Micrographs  
960 with a CTF fit resolution > 10 were eliminated, leaving 13,511 micrographs.  
961 CS Blob picker (150-300 Å, local maxima 400) followed by particle extraction  
962 (Extract from Micrographs; box size 256 px) yielded an initial set of 2,787,559 p. Two  
963 rounds of CS 2D classification (N=100, N=200 classes) were used to select particles for  
964 CS Ab-initio Reconstruction (N=3). The ab-initio models (1=decoy, 2=decoy, 3=RNAP)  
965 were used to curate the extracted particles using CS Heterogeneous Refinement (N=6,  
966 each ab-initio model supplied twice). After three rounds of heterogeneous refinement,  
967 304,074 p were re-extracted with box size of 384 px, refined using CS Non-uniform  
968 (NU) refinement<sup>84</sup>, and then further processed in RELION with two rounds of Bayesian  
969 polishing<sup>85</sup>. The polished particles were NU refined in CS (3.0 Å)  
970 (Extended Data Fig. 3).

971 *3D classification with subtraction.* Polished particles from the 120 ms or the 500 ms  
972 datasets were first independently classified using 3D masked classification with  
973 subtraction in RELION<sup>86</sup>. A soft mask encompassing regions that define or bind in the  
974 RNAP active site channel was constructed using Chimera<sup>87</sup>. The “channel” mask  
975 included the following:  $\sigma^{70}_{1.1}$ ,  $\sigma^{70}_{1.2}$ ,  $\sigma^{70}_2$  and  $\sigma^{70}_3$  (excluding the  $\sigma^{70}_{\text{NCR}}$ ), the

976  $\beta$ protrusion and  $\beta$ lobe, the clamp and  $\beta$ 'jaw (excluding S13), and a model of DNA from -  
977 17 to +15 based on PDB 6EE8<sup>19</sup>. Classification of subtracted particles did not yield  
978 readily interpretable results for the 120 ms datasets. For the 500 ms dataset,  
979 3D classification within the channel mask (N=3, without alignment) after subtraction  
980 yielded a class of low-resolution "junk" particles (16%) and two higher resolution classes  
981 (84%; Extended Data Fig. 3). The two high-quality classes were distinguished by  
982 differences in the cryo-EM density in the downstream channel. Particles from these two  
983 classes were combined and used in further processing (Extended Data Figs. 3 and 4).

984 *3D Variability Analysis (3DVA)*. To assess whether discrete states (intermediates) were  
985 populated at 120 and 500 ms or whether the conformational landscape at early times is  
986 better described as continuous flexibility, the tr-Spotiton datasets were processed using  
987 the CS 3DVA algorithm<sup>21</sup>. Variability components (N=3 components) estimated from  
988 the entire consensus 3D maps were dominated by motions in DNA upstream of the -35  
989 hexamer and in the  $\sigma^{70}_{\text{NCR}}$  (120 ms or 500 ms). To focus on differences in the active site  
990 channel, we first analyzed the 120 and 500 ms datasets independently by locally  
991 aligning the particle images in the channel mask, performing 3DVA in the mask,  
992 followed by Gaussian mixture model (GMM)-based clustering (N=8). Four discrete  
993 classes were detected at each time (detailed below).

994 For the final processing reported here, the following pipeline was executed. First,  
995 we combined the 120 ms and 500 ms particles, reasoning that any conformational  
996 differences as a function of time would be robust enough to be sorted during 3DVA  
997 classification, and that a larger dataset might amplify low population states. Because the  
998 tr-Spotiton sprays do not completely overlap on the grid and because free RNAP may  
999 exist in the population in equilibrium with bound DNA, we eliminated free RNAP  
1000 particles by constructing a soft "DNA" mask around the promoter DNA from  $\sim -40$  to  $-10$ ,  
1001 the proximal  $\alpha$ CTD, and  $\sigma^{70}_{2-4}$ . After signal subtraction using the DNA mask, the  
1002 combined particle stack underwent masked 3D classification (RELION, N=6 classes,  
1003 without alignment) followed by NU refinement (CS), yielding a low resolution "junk" class  
1004 (6%), one free RNAP class (13%), and four DNA bound classes (80%;  
1005 Extended Data Fig. 4).

1006 DNA-bound particles (635,069 p) were combined, NU refined, and then locally  
1007 aligned in CS using the channel mask. The resulting particle stack was then subjected  
1008 to 3DVA (N=3, filter resolution=6 Å). GMM-based clustering of the variability component  
1009 corresponding to clamp opening and closing movements (N=8; see Main Text,  
1010 Supplemental Video 2) revealed four distinct conformational states, distinguished  
1011 primarily by different degrees of clamp closure, extents of resolution of the single  
1012 stranded nt-strand and changes in the cryo-EM density in the downstream channel.  
1013 Particles corresponding to each class were combined and NU refined with per-particle  
1014 defocus refinement and Global CTF refinement enabled (Extended Data Fig. 4).

1015  *$E\sigma^{70}$ - $\lambda P_R$  tr-Spotiton - 500 ms using fluorinated Fos-Choline-8 (FC8F)*. Because of its  
1016 effectiveness in preventing preferred particle orientations, CHAPSO has been used in  
1017 cryo-EM studies, particularly those of *Eco* RNAP<sup>26</sup>. However, CHAPSO binds multiple  
1018 sites on *Eco* RNAP<sup>26</sup>, including the  $\sigma$ -finger ( $\sigma^{70}_{3.2}$ ) in the active site cleft<sup>7</sup>. To examine

1019 whether CHAPSO influenced the nature of the intermediates captured in tr-Spotiton, we  
1020 (A.U.M.) found FC8F (1.5 mM) acts as effectively as CHAPSO to mitigate particle  
1021 orientation bias but does not interact with  $E\sigma^{70}$ . Cryo-EM grids obtained from a 500 ms  
1022 tr-Spotiton experiment where 1.5 mM FC8F replaced CHAPSO were imaged and  
1023 processed using the same pipeline used for the 500 ms data in CHAPSO (Extended  
1024 Data Fig. 8). The same intermediates were found, indicating that the results are  
1025 independent of CHAPSO.

1026  *$E\sigma^{70}$ - $\lambda P_R$  complexes populated at 5°C.* Cryo-EM grids prepared by vitrifying complexes  
1027 populated at equilibrium at low temperature were imaged and processed using the  
1028 pipeline shown in Extended Data Fig. 9.

1029 Local resolution-filtered cryo-EM maps were generated using blocres and blocfilt  
1030 from the Bsoft package <sup>75</sup> with the following parameters: box size 20, sampling using  
1031 the physical pixel size (Extended Data Figs. 6, 7, 9; Table 1). Directional 3DFSCs were  
1032 calculated using 3DFSC <sup>88</sup> (Extended Data Figs. 6, 7, 9).

1033

1034 **Model building and refinement.** To build initial models of the protein-DNA components  
1035 in the tr-Spotiton cryo-EM density maps,  $E\sigma^{70}$  bound to  $\lambda P_R$  from PDB 7MKD <sup>7</sup> was  
1036 manually fit into the density map using Chimera <sup>87</sup> and real-space refined using PHENIX  
1037 <sup>89</sup>. The  $E\sigma^{70}$ -*rpsT* P2 promoter closed complex (RPc) (PDB 6PSQ) <sup>10</sup> served as the  
1038 initial model for the RPc intermediate populated at 5°C at  $\lambda P_R$ . Real-space refinement,  
1039 rigid body refinement with sixteen manually-defined mobile domains was followed by all-  
1040 atom and B-factor refinement with Ramachandran and secondary structure restraints.  
1041 Models were inspected and modified in Coot <sup>90</sup>. Alignment shown in Fig. 1b was done  
1042 using conserved domains of RNAP that exhibit minimal conformational changes in the  
1043 transcription cycle (the RNAP structural core) <sup>91</sup>. Statistical analyses for model  
1044 refinement and validation were generated using MolProbity <sup>92</sup> and PHENIX <sup>89</sup>.

1045

1046 **Disulfide crosslinking and abortive transcription assays.**

1047 *Purification of  $\sigma^{70}$  region 1.1 cysteine pair variants.* A cysteine-less variant of *Eco*  $\sigma^{70}$   
1048 (C132S, C291S, C295S) and variants containing cysteine pair mutations at I35C-S89C,  
1049 Q8C-P32C, or Y21C-Q54C were expressed with a His<sub>10</sub>-SUMO N-terminal tag from a  
1050 pET28-based vector in *Eco* BL21(DE3). 2 L shaking cultures inoculated from overnight  
1051 cultures of freshly transformed cells were grown at 37°C to OD600 of 0.7 to 1.0, at  
1052 which point the temperature was reduced to 25°C. Expression was induced after 1 h  
1053 with a final concentration of 0.5 mM IPTG and continued overnight at 25°C. Cells were  
1054 harvested by centrifugation and resuspended in about 20 ml/L culture of buffer A  
1055 [20 mM Tris-HCl pH 8.0/RT, 1 M NaCl, 5% glycerol (v/v), 2 mM DTT] supplemented with  
1056 5 mM imidazole, 1 mM phenylmethylsulfonyl flouride (PMSF, Sigma-Aldrich) and  
1057 1x protease inhibitor cocktail (c0mplete EDTA-free, Roche). Cells were lysed using a  
1058 continuous-flow homogenizer (Avestin) at 4°C. After centrifugation of the lysate at  
1059 15,000 rpm (JA-18 rotor; ~33,000 x g) for 30 min at 4°C, the soluble fraction was  
1060 recovered, filtered through 5  $\mu$ m PVDF membrane (EMD Millipore), and applied to a  
1061 5 ml HiTrap IMAC Sepharose FF column (Cytiva) charged with Ni<sup>2+</sup> ions and

1062 equilibrated in buffer B [20 mM Tris-HCl pH 8.0/RT, 1 M NaCl, 5% glycerol (v/v),  
1063 2 mM DTT, 500 mM imidazole]. Subsequently, unbound material was eluted from the  
1064 column by wash steps using buffer A and B of 5 CV 5% B, and 10 CV 10% B. Protein  
1065 was eluted with 70% B (with 350 mM imidazole) and fractions were analyzed for protein  
1066 content by SDS-PAGE and Coomassie staining. Protein-containing fractions were  
1067 pooled and supplemented with 0.5 mM EDTA and 1 mM DTT. To remove the N-terminal  
1068 tag, His-tagged Ulp1 protease was added at 1:30 to 1:50 molar ratio and the sample  
1069 was dialyzed in a SpectraPor 12-14 kDa membrane against 2 L buffer A supplemented  
1070 with 0.1 mM EDTA overnight at 4°C. Ulp1 and uncleaved protein were removed by  
1071 passing the sample over a 5 ml HiTrap IMAC Sepharose FF column (Cytiva) charged  
1072 with Ni<sup>2+</sup> ions. The flow through was concentrated using centrifugal filters with a  
1073 30 kDa cutoff membrane (Amicon 30K, EMD Millipore) and applied to a  
1074 Superdex 200 prep grade 26/600 column (Cytiva) using buffer C [20 mM HEPES-NaOH  
1075 pH 8.0/RT, 500 mM NaCl, 5% glycerol (v/v), 5 mM DTT, 0.1 mM EDTA]. Peak fractions  
1076 were collected and pooled according to protein content. Variants were concentrated to  
1077 100-250 μM protein using centrifugal filters (Amicon 30K) and the final sample was  
1078 mixed 1:1 with buffer C containing 50% glycerol (v/v) before freezing aliquots in liquid  
1079 nitrogen. Frozen protein samples were stored at -80°C until use.

1080 *In vitro abortive transcription assay for  $\sigma^{70}_{1.1}$  cysteine pair variants.* Cysteine pair  
1081 variants and the cysteine-less variant of *Eco*  $\sigma^{70}$  were buffer exchanged to buffer R  
1082 (40 mM Tris-HCl pH 8/RT, 120 mM KCl, 10 mM MgCl<sub>2</sub>, 20 ug/ml BSA) using  
1083 Zeba 5K desalting spin columns (ThermoFisher Scientific). The variants were subjected  
1084 to oxidation by mixing  $\sigma^{70}$  variant at 2.5 μM final concentration with hydrogen peroxide  
1085 at 5 mM final concentration in buffer R. Reactions (typically 10-20 μl) were incubated for  
1086 10 min at 37°C. After the incubation, catalase (1 U/ul) was added to about  
1087 0.17 U/ul final concentration to neutralize the hydrogen peroxide and the reactions were  
1088 incubated at 25°C for at least 5 min. Crosslinking efficiency was assessed by SDS-  
1089 PAGE using 10% AA/BAA (37.5:1) Bis-Tris gels and Coomassie staining (typically  
1090 >90%).

1091 Abortive transcription reactions were carried out on a  $\lambda P_R$  promoter fragment (-  
1092 60 to +30)<sup>7</sup>. First,  $E\sigma^{70}$  was formed by mixing *Eco* core RNAP with  $\sigma^{7-}$  variant (and DTT  
1093 for the reaction under reducing conditions) in buffer R at 37°C for 10 min. DNA was  
1094 added to start formation of open complexes. Final concentrations of each component  
1095 were 40 nM core RNAP, 100 nM  $\sigma^{7-}$  variant, 10 nM DNA, and 1 mM DTT for the  
1096 reactions under reducing conditions (DTT was replaced with buffer R for oxidizing  
1097 conditions). After incubating the reaction at 25°C for 90 seconds, the complexes were  
1098 challenged with heparin (50 ug/ml final) for 1-2 min (depending on the handling time).  
1099 NTP mix (250 uM ApU, 50 uM GTP, 130 nCi/μl  $\alpha$ -<sup>32</sup>P-GTP, 50ug/mL heparin) was  
1100 added to start abortive transcription. Reactions were incubated for 5 min at 25°C before  
1101 mixing with an equal volume of 2x STOP buffer [0.5x TBE, 8 M urea, 30 mM EDTA,  
1102 0.05 % bromophenol blue (w/v), 0.05 % xylene cyanol (w/v)] and heating to 95°C to stop  
1103 the reaction. Products were analyzed by loading 4.5 μl sample on a 23% TBE-urea gel  
1104 run in 1x TBE for 1:30 h at 1000 V. Gels were exposed to a storage phosphor screen  
1105 overnight at 4°C. Imaging was performed on a Typhoon imager (Cytiva).

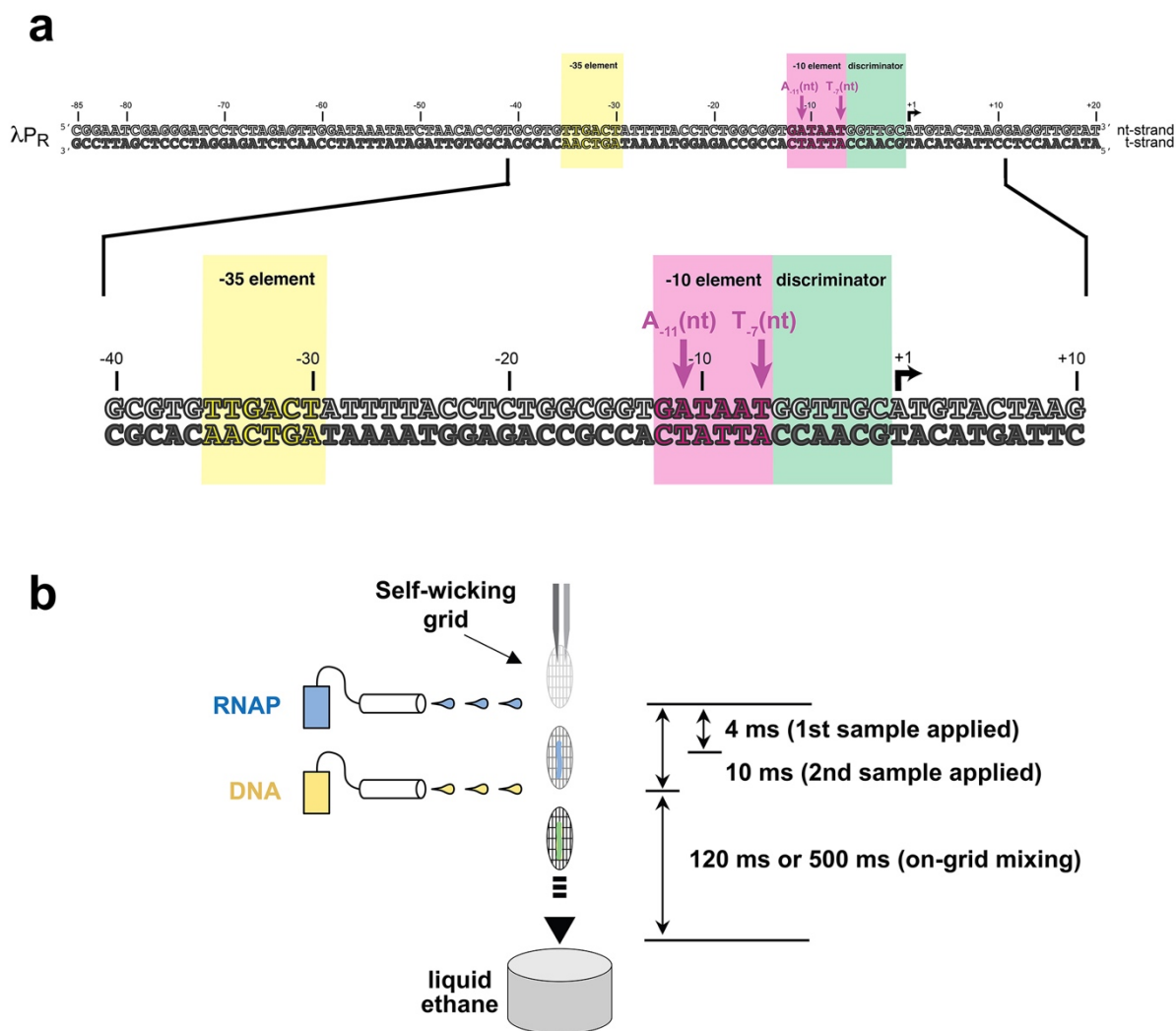
1106  
1107

1108 **Data Availability.** All unique/stable reagents generated in this study are available  
1109 without restriction from the Lead Contact, Seth A. Darst ([darst@rockefeller.edu](mailto:darst@rockefeller.edu)). The  
1110 cryo-EM density maps and atomic coordinates have been deposited in the EMDDataBank  
1111 and Protein Data Bank as follows: RP<sub>C5°C</sub> (EMD-41456, 8TOM), I1a (EMD-41433,  
1112 8TO1), I1b (EMD-41439, 8TO8), I1c (EMD-41448, 8TOE), I1d (EMD-41437, 8TO6).  
1113  
1114



1115

1116 EXTENDED DATA



### Extended Data Figure 1

1117

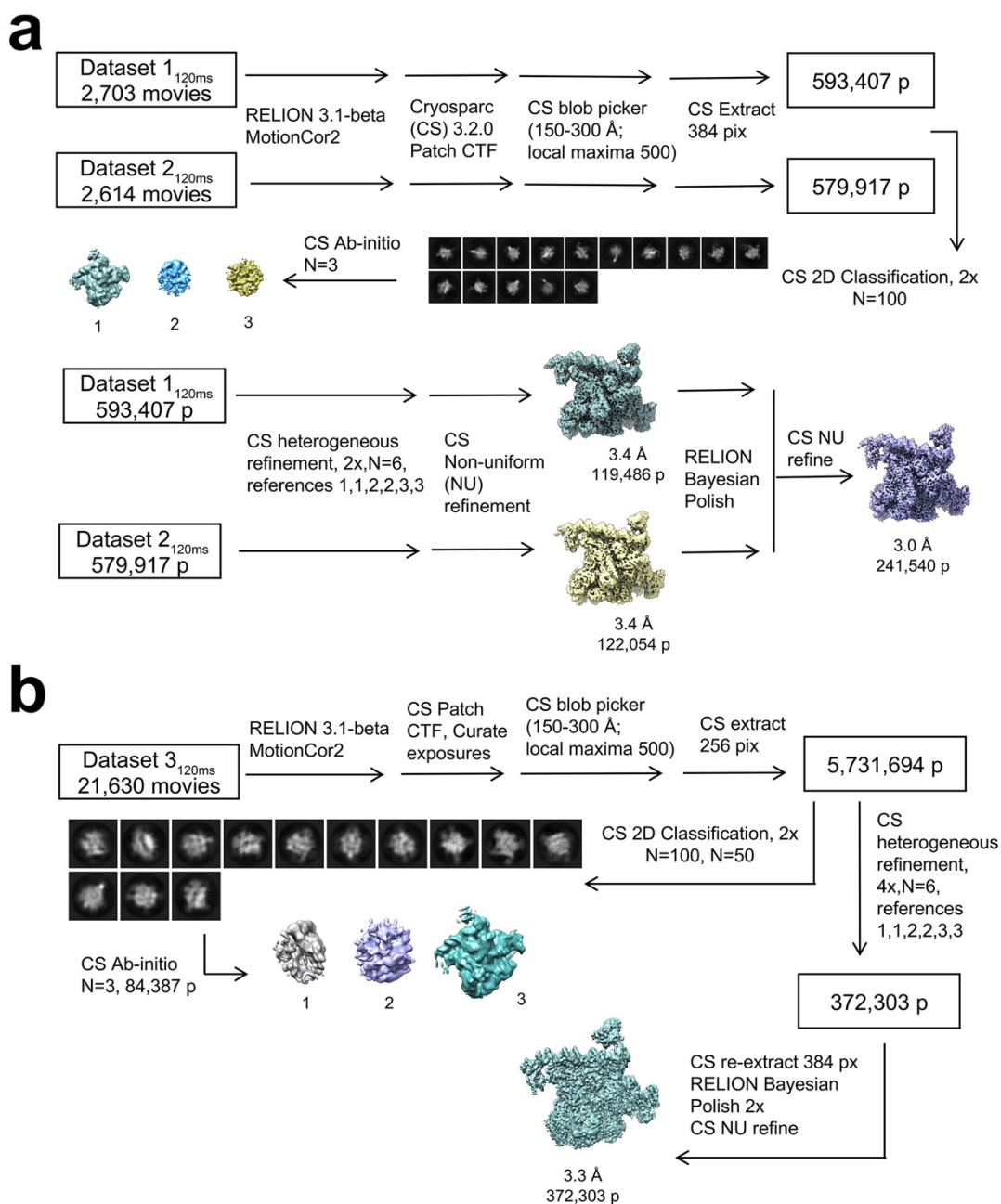
1118 **Extended Data Fig. 1 |  $\lambda P_R$  promoter fragment and tr-Spotiton.**

1119 **a.**  $\lambda P_R$  promoter DNA construct (-85 to +20) used for cryo-EM studies. The sequence from  
1120 -40 to +10 is magnified below.

1121 **b.** Schematic diagram illustrating the principle of the tr-Spotiton device. For more details  
1122 see ref. <sup>20</sup>.

1123

1124



## Extended Data Figure 2

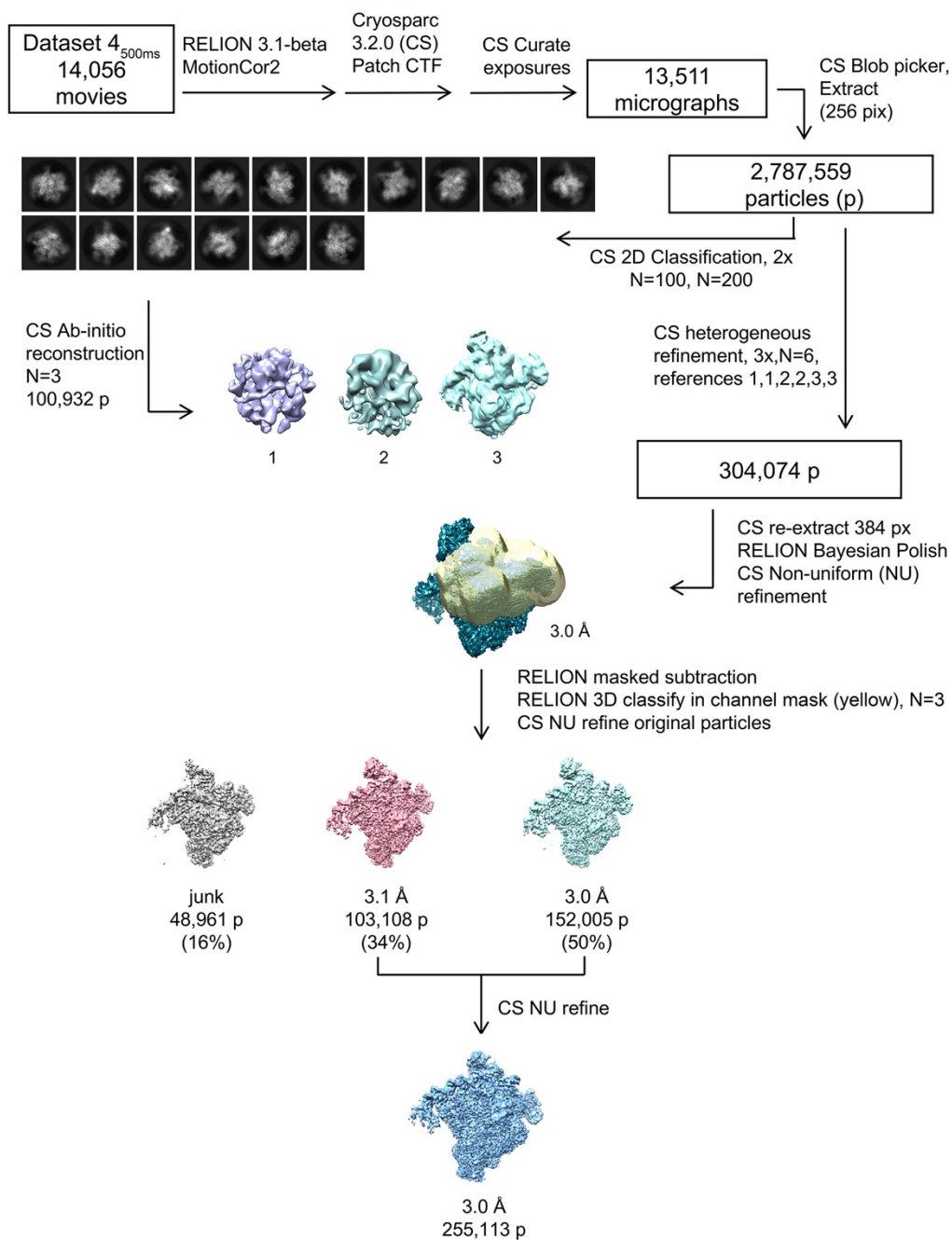
1125

1126 **Extended Data Fig. 2 | Cryo-EM processing pipeline for 120 ms datasets.**

1127 Cryo-EM processing pipelines for *Eco* RNAP mixed with  $\lambda$ P<sub>R</sub> DNA using tr-Spotiton  
 1128 (t = 120 ms, 8 mM CHAPSO)

1129 **a.** Datasets 1<sub>120ms</sub> and 2<sub>120ms</sub>.

1130 **b.** Dataset 3<sub>120ms</sub>.



### Extended Data Figure 3

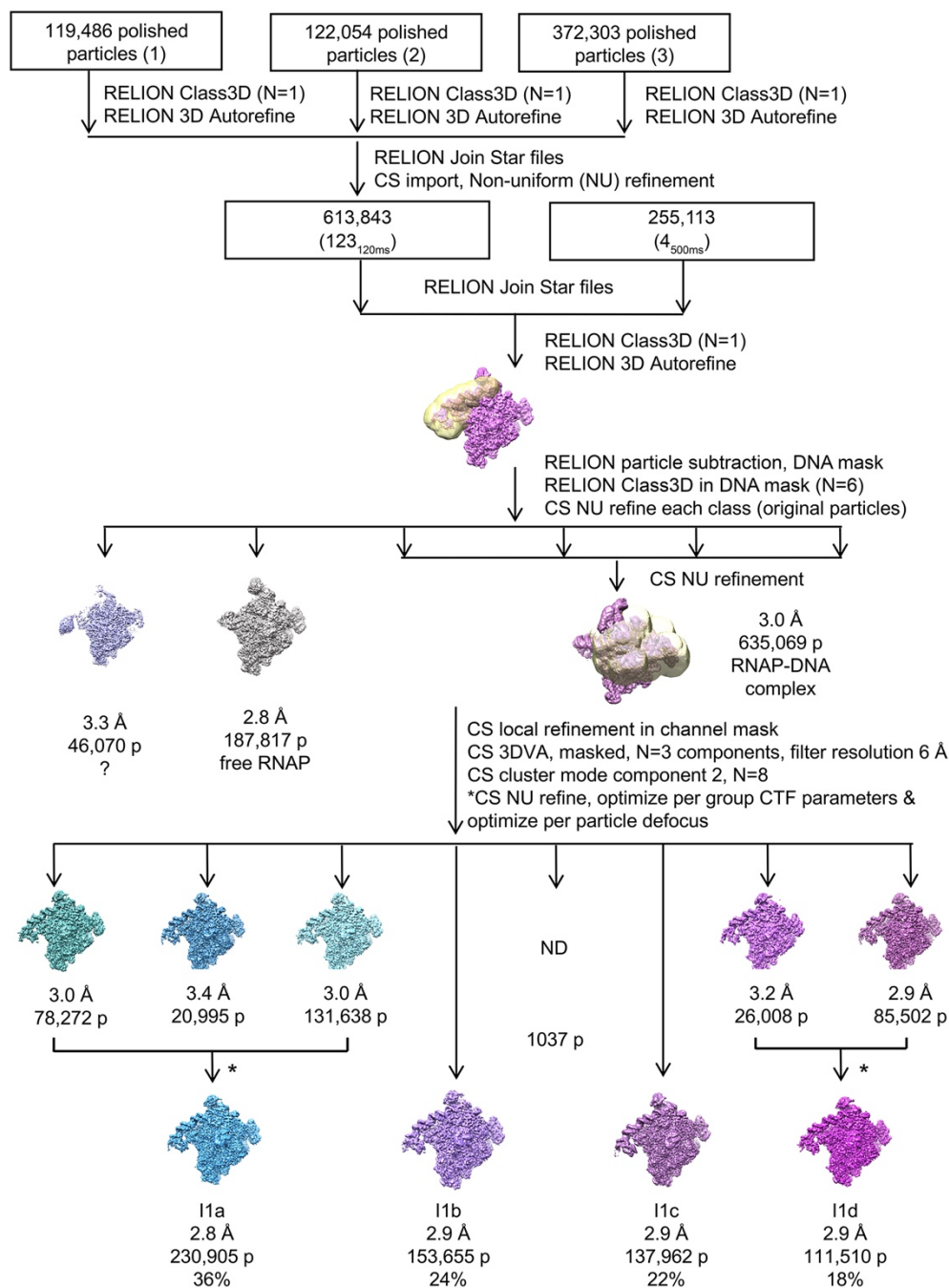
1131

1132 **Extended Data Fig. 3 | Cryo-EM processing pipeline for dataset 4<sub>400ms</sub>.**

1133 Cryo-EM processing pipeline for *Eco* RNAP mixed with  $\lambda$ P<sub>R</sub> DNA using tr-Spotiton

1134 (t = 500 ms, 8 mM CHAPSO, dataset 4).

1135



## Extended Data Figure 4

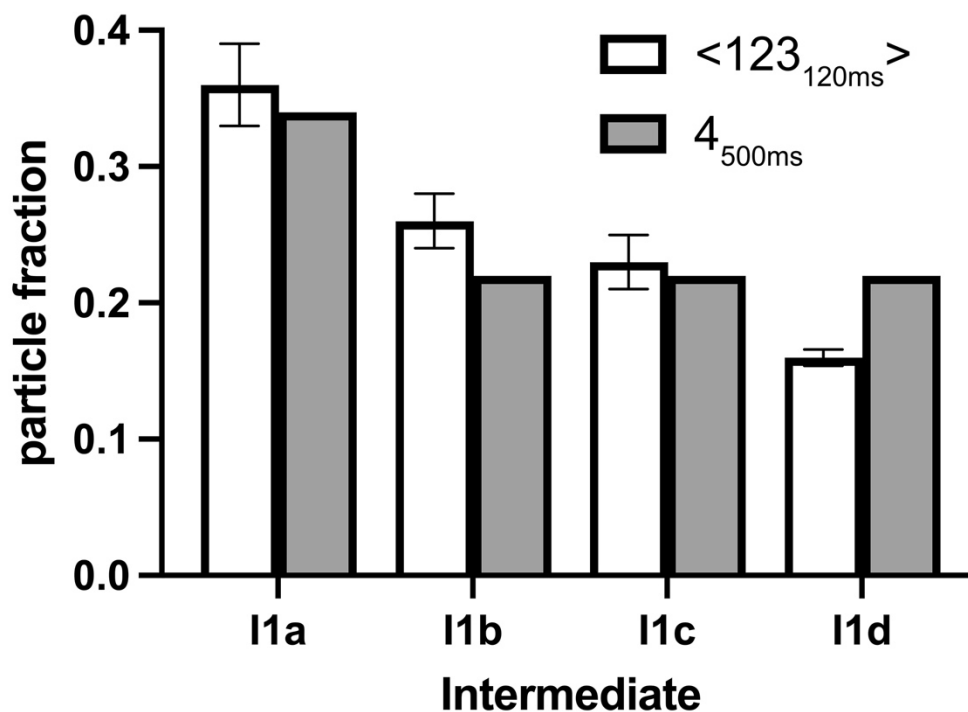
1136

1137 **Extended Data Fig. 4 | Cryo-EM processing pipeline for combined datasets.**

1138 Cryo-EM processing pipeline for combining polished particles from Spotiton datasets 1 -

1139 3 (t = 120 ms; see Extended Data Fig. 2) and dataset 4 (t = 500 ms; see Extended

1140 Data Fig. 3).



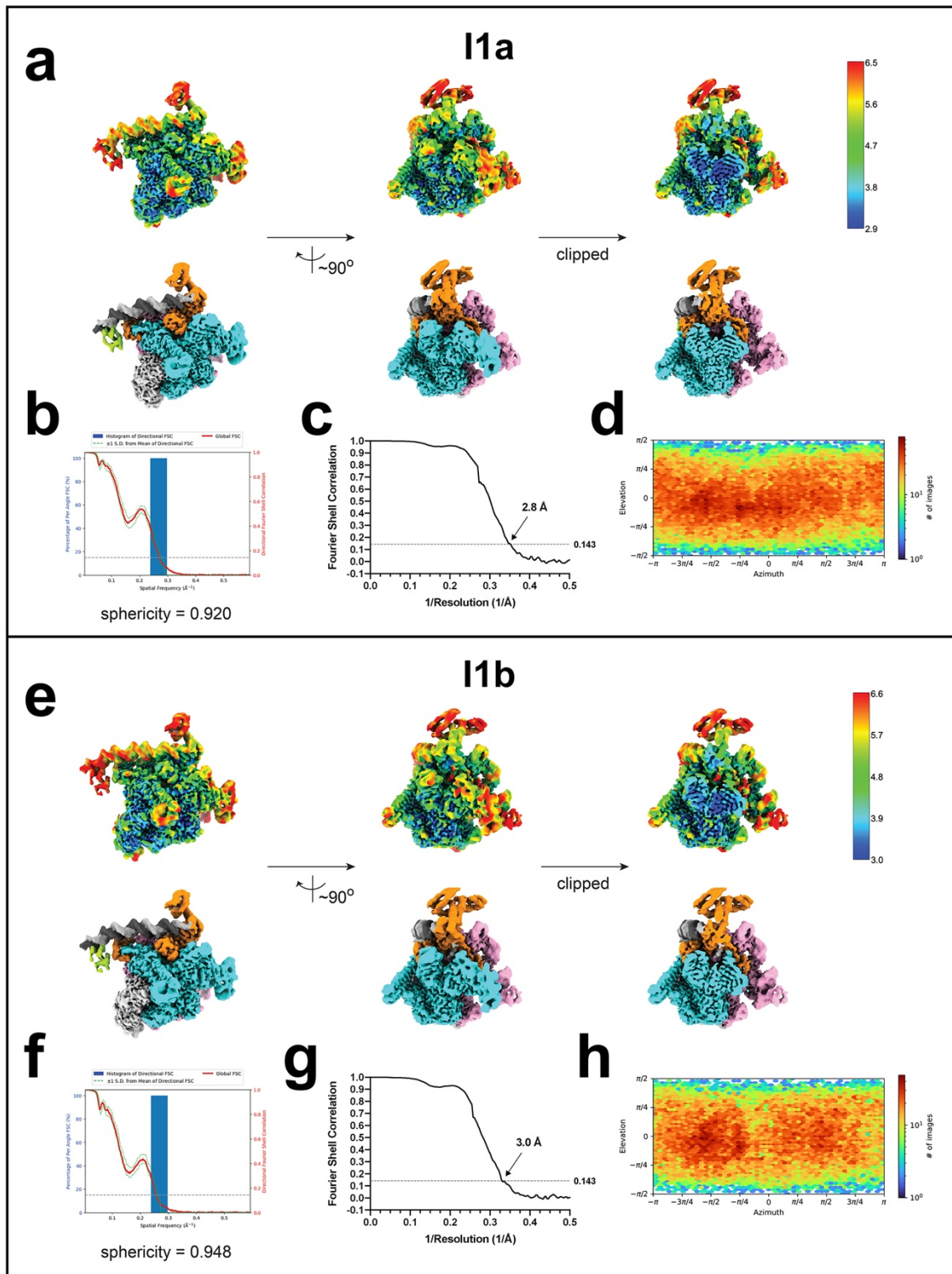
### Extended Data Figure 5

1141  
1142 **Extended Data Fig. 5 | Comparison of particle population distributions for 120 ms**  
1143 **vs. 500 ms datasets.**

1144 Histogram plots showing the fraction of particles that contribute to each intermediate.  
1145 The open bars show the mean particle fraction for the three 120 ms datasets  
1146 ( $\langle 123_{120\text{ms}} \rangle$ ); the error bars denote the standard deviation for n=3. The gray bars denote  
1147 the particle fraction for the single 500 ms dataset ( $4_{500\text{ms}}$ ).

1148  
1149





## Extended Data Figure 6

1150

1151 **Extended Data Fig. 6 | Cryo-EM of I1a and I1b.**

1152 **a.-d.** Cryo-EM of I1a.

1153 **a.** Three views of the combined nominal 2.8 Å resolution cryo-EM map, filtered by local  
1154 resolution<sup>75</sup>. The bottom row is colored according to the subunit ( $\alpha$ I,  $\alpha$ II, light grey;  
1155  $\alpha$ CTD, limon;  $\beta$ , cyan;  $\beta$ ' , pink;  $\sigma$ <sup>70</sup>, orange; DNA t-strand, dark grey; DNA nt-strand,  
1156 grey). The top row shows the same views but colored by local resolution<sup>75</sup>. The right  
1157 view is a cross-section through the middle view.

1158 **b.** Directional 3D FSC, determined with 3DFSC<sup>88</sup>.

1159 **c.** Gold-standard FSC plot<sup>93</sup>, calculated by comparing two half maps. The dotted line  
1160 represents the 0.143 FSC cutoff.

1161 **d.** Angular distribution plot, calculated in cryoSPARC. Scale depicts number of particles  
1162 assigned to a specific angular bin.

1163 **e.-h.** Cryo-EM of I1b.

1164 **e.** Three views of the combined nominal 3.0 Å resolution cryo-EM map, filtered by local  
1165 resolution<sup>75</sup>. The bottom row is colored according to the subunit ( $\alpha$ I,  $\alpha$ II, light grey;  
1166  $\alpha$ CTD, limon;  $\beta$ , cyan;  $\beta$ ' , pink;  $\sigma$ <sup>70</sup>, orange; DNA t-strand, dark grey; DNA nt-strand,  
1167 grey). The top row shows the same views but colored by local resolution<sup>75</sup>. The right  
1168 view is a cross-section through the middle view.

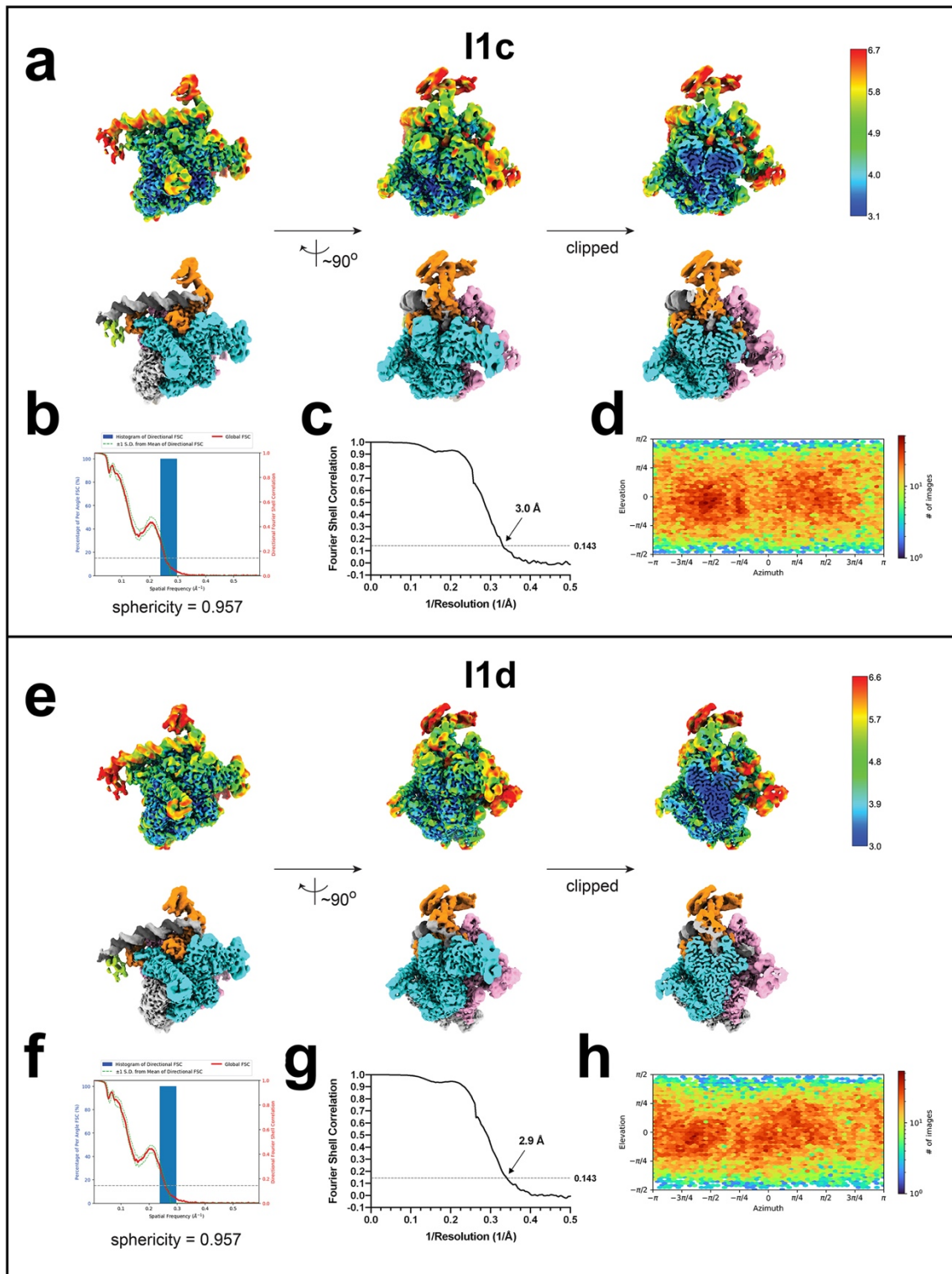
1169 **f.** Directional 3D FSC, determined with 3DFSC<sup>88</sup>.

1170 **g.** Gold-standard FSC plot<sup>93</sup>, calculated by comparing two half maps. The dotted line  
1171 represents the 0.143 FSC cutoff.

1172 **h.** Angular distribution plot, calculated in cryoSPARC. Scale depicts number of particles  
1173 assigned to a specific angular bin.

1174

1175



## Extended Data Figure 7

1176

1177 **Extended Data Fig. 7 | Cryo-EM of I1c and I1d.**

1178 **a.-d.** Cryo-EM of I1c.

1179 **a.** Three views of the combined nominal 3.0 Å resolution cryo-EM map, filtered by local  
1180 resolution<sup>75</sup>. The bottom row is colored according to the subunit ( $\alpha$ I,  $\alpha$ II, light grey;  
1181  $\alpha$ CTD, limon;  $\beta$ , cyan;  $\beta$ ' , pink;  $\sigma$ <sup>70</sup>, orange; DNA t-strand, dark grey; DNA nt-strand,  
1182 grey). The top row shows the same views but colored by local resolution<sup>75</sup>. The right  
1183 view is a cross-section through the middle view.

1184 **b.** Directional 3D FSC, determined with 3DFSC<sup>88</sup>.

1185 **c.** Gold-standard FSC plot<sup>93</sup>, calculated by comparing two half maps. The dotted line  
1186 represents the 0.143 FSC cutoff.

1187 **d.** Angular distribution plot, calculated in cryoSPARC. Scale depicts number of particles  
1188 assigned to a specific angular bin.

1189 **e.-h.** Cryo-EM of I1d.

1190 **e.** Three views of the combined nominal 2.9 Å resolution cryo-EM map, filtered by local  
1191 resolution<sup>75</sup>. The bottom row is colored according to the subunit ( $\alpha$ I,  $\alpha$ II, light grey;  
1192  $\alpha$ CTD, limon;  $\beta$ , cyan;  $\beta$ ' , pink;  $\sigma$ <sup>70</sup>, orange; DNA t-strand, dark grey; DNA nt-strand,  
1193 grey). The top row shows the same views but colored by local resolution<sup>75</sup>. The right  
1194 view is a cross-section through the middle view.

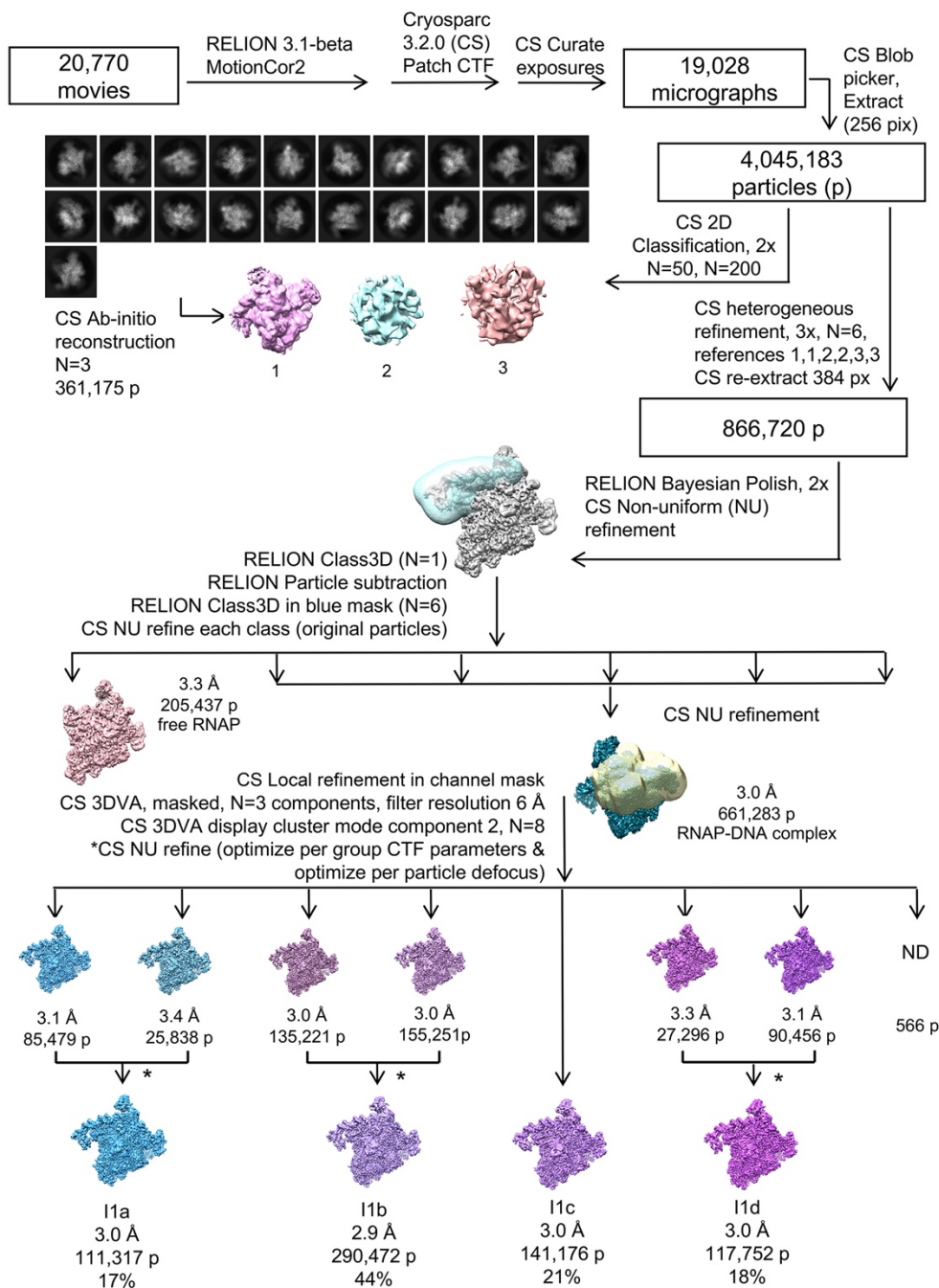
1195 **f.** Directional 3D FSC, determined with 3DFSC<sup>88</sup>.

1196 **g.** Gold-standard FSC plot<sup>93</sup>, calculated by comparing two half maps. The dotted line  
1197 represents the 0.143 FSC cutoff.

1198 **h.** Angular distribution plot, calculated in cryoSPARC. Scale depicts number of particles  
1199 assigned to a specific angular bin.

1200

1201



## Extended Data Figure 8

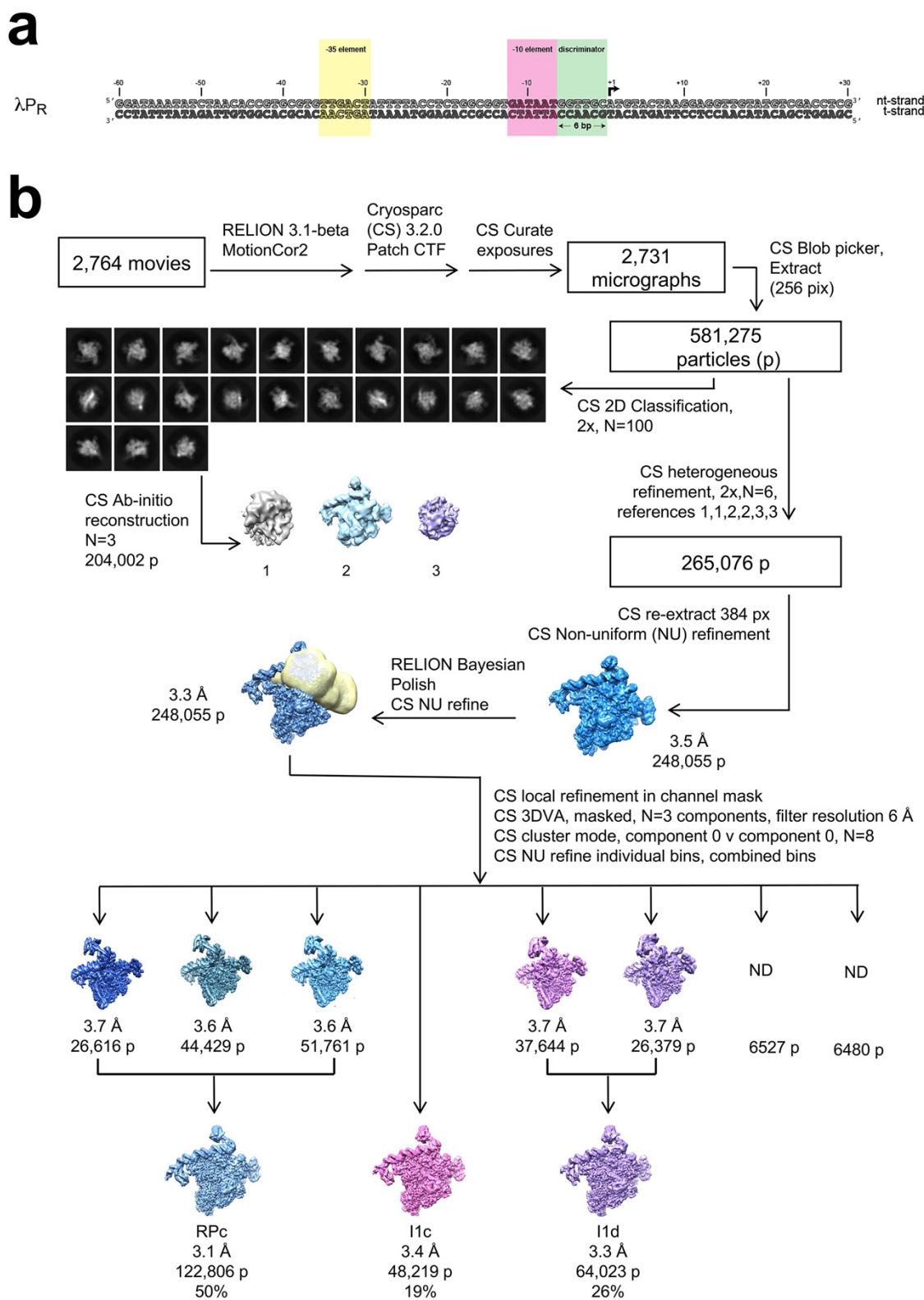
1202

1203 **Extended Data Fig. 8 | Cryo-EM processing pipeline for dataset 5500ms, FC8F.**

1204 Cryo-EM processing pipeline for *Eco* RNAP mixed with  $\lambda$ P<sub>R</sub> DNA using tr-Spotiton

1205 (t = 500 ms, 1.5 mM FC8F).





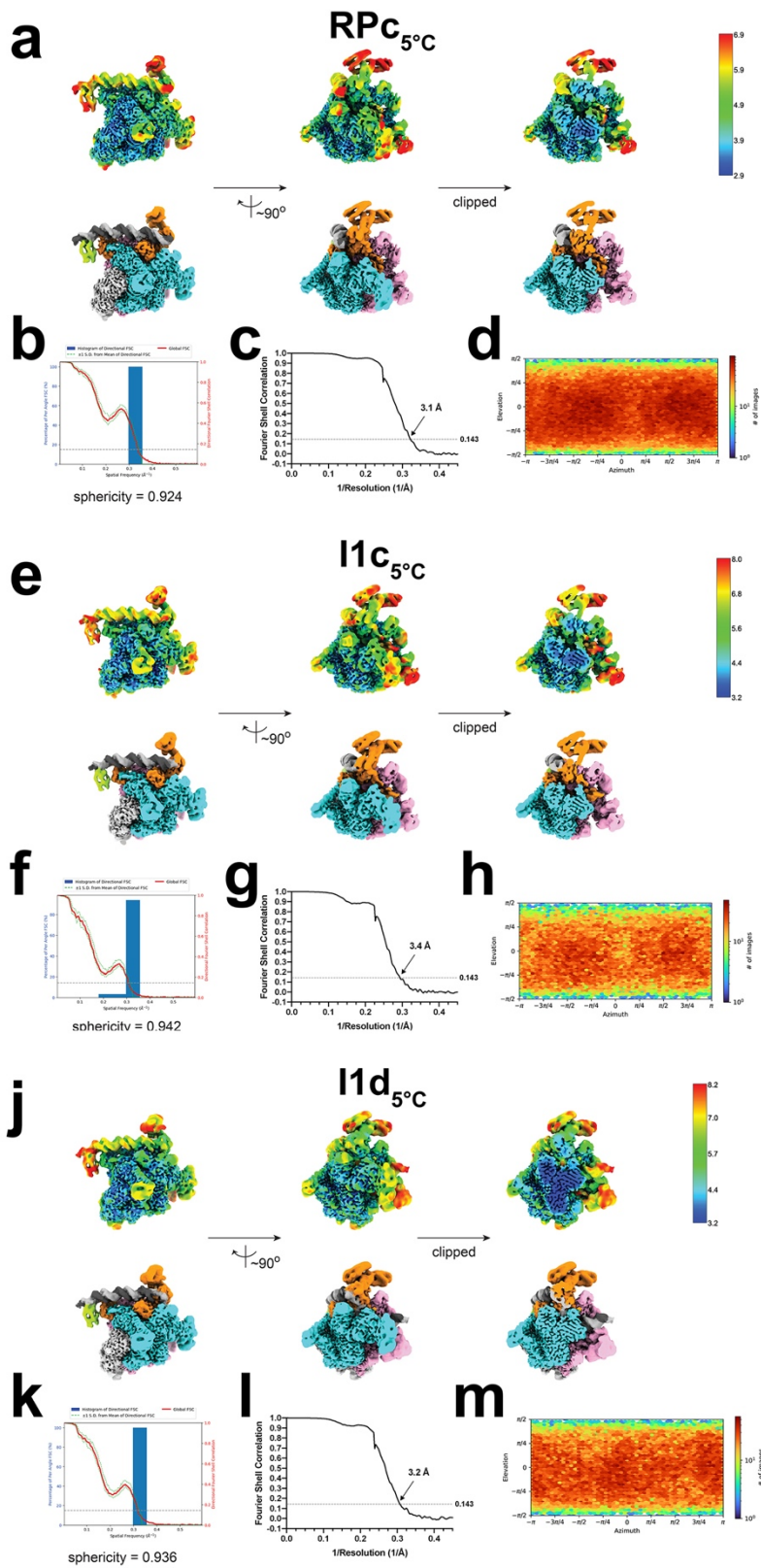
## Extended Data Figure 9

1207 **Extended Data Fig. 9 | Cryo-EM processing pipeline for 5°C dataset.**

1208 **a.**  $\lambda P_R$  promoter DNA construct used for 5°C cryo-EM studies.

1209 **b.** Cryo-EM processing pipeline for *Eco* RNAP and  $\lambda P_R$  DNA (-60 to +30) mixed manually  
1210 and allowed to come to equilibrium at 5°C (See Methods).

1211



1213 **Extended Data Fig. 10 | Cryo-EM of RPC<sub>5</sub><sup>°C</sup>, I1c<sub>5</sub><sup>°C</sup>, and I1d<sub>5</sub><sup>°C</sup>.**

1214 **a.-d.** Cryo-EM of RPC<sub>5</sub><sup>°C</sup>.

1215 **a.** Three views of the combined nominal 3.1 Å resolution cryo-EM map, filtered by local  
1216 resolution <sup>75</sup>. The bottom row is colored according to the subunit ( $\alpha$ I,  $\alpha$ II, light grey;  
1217  $\alpha$ CTD, limon;  $\beta$ , cyan;  $\beta$ ' , pink;  $\sigma$ <sup>70</sup>, orange; DNA t-strand, dark grey; DNA nt-strand,  
1218 grey). The top row shows the same views but colored by local resolution <sup>75</sup>. The right  
1219 view is a cross-section through the middle view.

1220 **b.** Directional 3D FSC, determined with 3DFSC <sup>88</sup>.

1221 **c.** Gold-standard FSC plot <sup>93</sup>, calculated by comparing two half maps. The dotted line  
1222 represents the 0.143 FSC cutoff.

1223 **d.** Angular distribution plot, calculated in cryoSPARC. Scale depicts number of particles  
1224 assigned to a specific angular bin.

1225 **e.-h.** CryoEM of I1c<sub>5</sub><sup>°C</sup>.

1226 **e.** Three views of the combined nominal 3.4 Å resolution cryo-EM map, filtered by local  
1227 resolution <sup>75</sup>. The bottom row is colored according to the subunit ( $\alpha$ I,  $\alpha$ II, light grey;  
1228  $\alpha$ CTD, limon;  $\beta$ , cyan;  $\beta$ ' , pink;  $\sigma$ <sup>70</sup>, orange; DNA t-strand, dark grey; DNA nt-strand,  
1229 grey). The top row shows the same views but colored by local resolution <sup>75</sup>. The right  
1230 view is a cross-section through the middle view.

1231 **f.** Directional 3D FSC, determined with 3DFSC <sup>88</sup>.

1232 **g.** Gold-standard FSC plot <sup>93</sup>, calculated by comparing two half maps. The dotted line  
1233 represents the 0.143 FSC cutoff.

1234 **h.** Angular distribution plot, calculated in cryoSPARC. Scale depicts number of particles  
1235 assigned to a specific angular bin.

1236 **j.-m.** CryoEM of I1d<sub>5</sub><sup>°C</sup>.

1237 **j.** Three views of the combined nominal 3.2 Å resolution cryo-EM map, filtered by local  
1238 resolution <sup>75</sup>. The bottom row is colored according to the subunit ( $\alpha$ I,  $\alpha$ II, light grey;  
1239  $\alpha$ CTD, limon;  $\beta$ , cyan;  $\beta$ ' , pink;  $\sigma$ <sup>70</sup>, orange; DNA t-strand, dark grey; DNA nt-strand,  
1240 grey). The top row shows the same views but colored by local resolution <sup>75</sup>. The right  
1241 view is a cross-section through the middle view.

1242 **k.** Directional 3D FSC, determined with 3DFSC <sup>88</sup>.

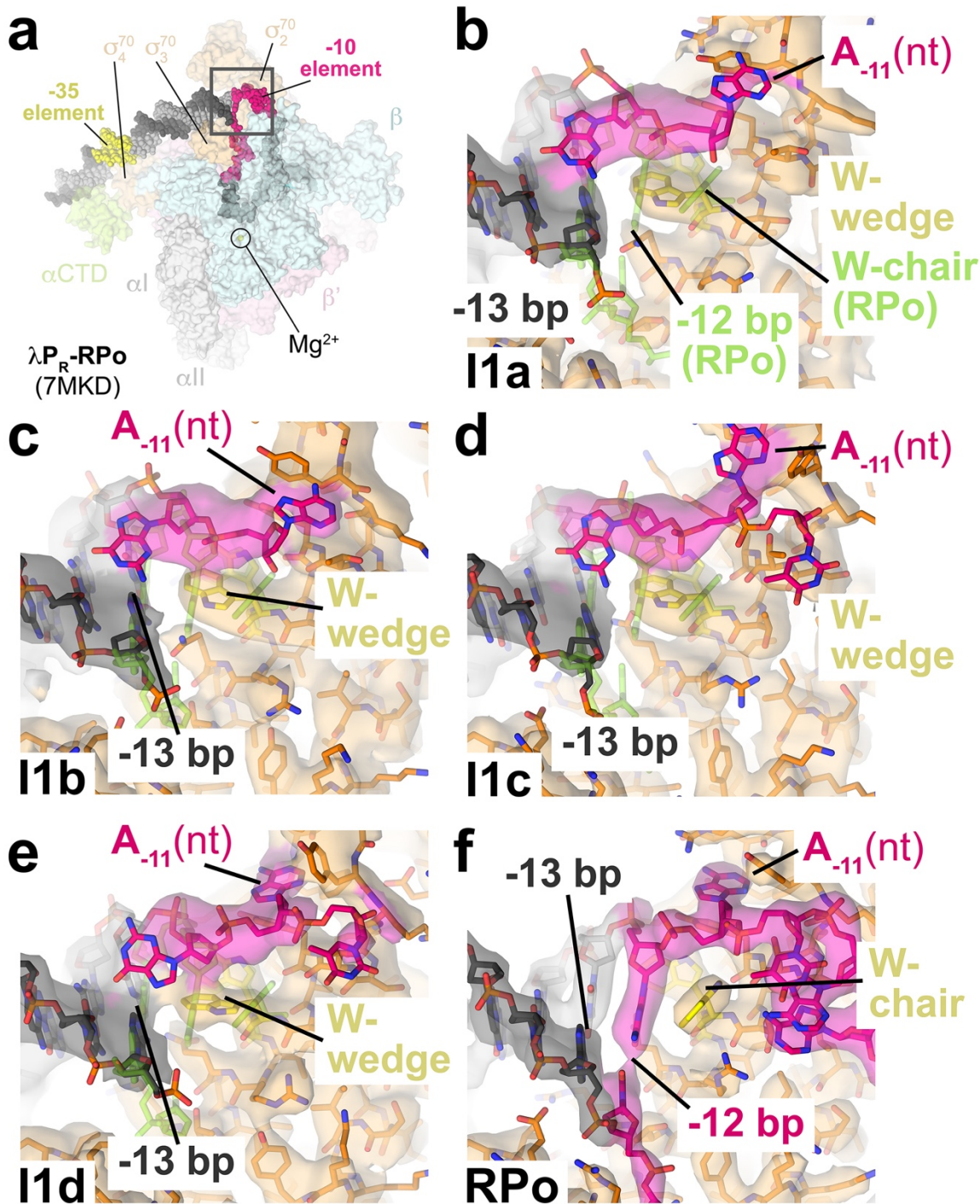
1243 **l.** Gold-standard FSC plot <sup>93</sup>, calculated by comparing two half maps. The dotted line  
1244 represents the 0.143 FSC cutoff.

1245 **m.** Angular distribution plot, calculated in cryoSPARC. Scale depicts number of particles  
1246 assigned to a specific angular bin.

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Extended Data Figure 11

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1251 **Extended Data Fig. 11 | The  $\sigma^{70}$  W-dyad and the -12 bp in  $\lambda P_R$  intermediates.**

1252 **a.** Top view of  $\lambda P_R$ -RPO (7MKD) <sup>7</sup>.  $E\sigma^{70}$  is shown as a transparent molecular surface.  
1253 The DNA is shown as atomic spheres, color-coded as in Fig. 2a.

1254 **b.-f.** The boxed region in (a) is magnified, showing the region of the  $\sigma^{70}$  W-dyad and the  
1255 -13 to -11 positions of the promoter.  $\sigma^{70}$  and DNA (color-coded as in Fig. 3) are shown  
1256 in stick format;  $\sigma^{70}$  carbon atoms are colored orange but the W-dyad is highlighted in  
1257 yellow. Transparent cryo-EM density (local-resolution filtered <sup>75</sup>) is superimposed. For  
1258 reference, the positions of key RPO elements are shown in stick format and colored  
1259 chartreuse (W-dyad in chair conformation and the -12 bp). For I1a, I1b, I1c, and I1d (**b.-**  
1260 **e.**), the W-dyad is in the edge-on (wedge) conformation and the -12 bp is opened. Only  
1261 in RPO is the W-dyad in the chair conformation and the -12 bp re-paired.

1262 **b.** I1a.

1263 **c.** I1b.

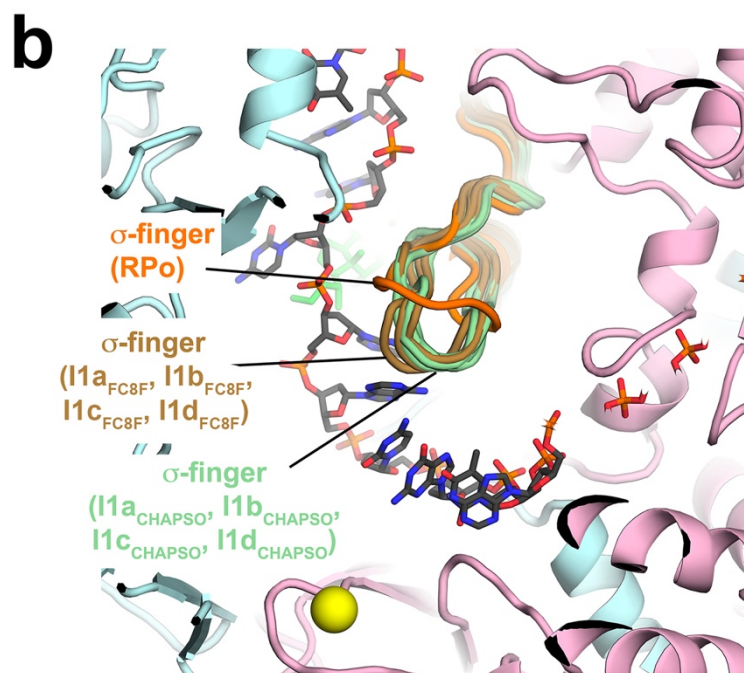
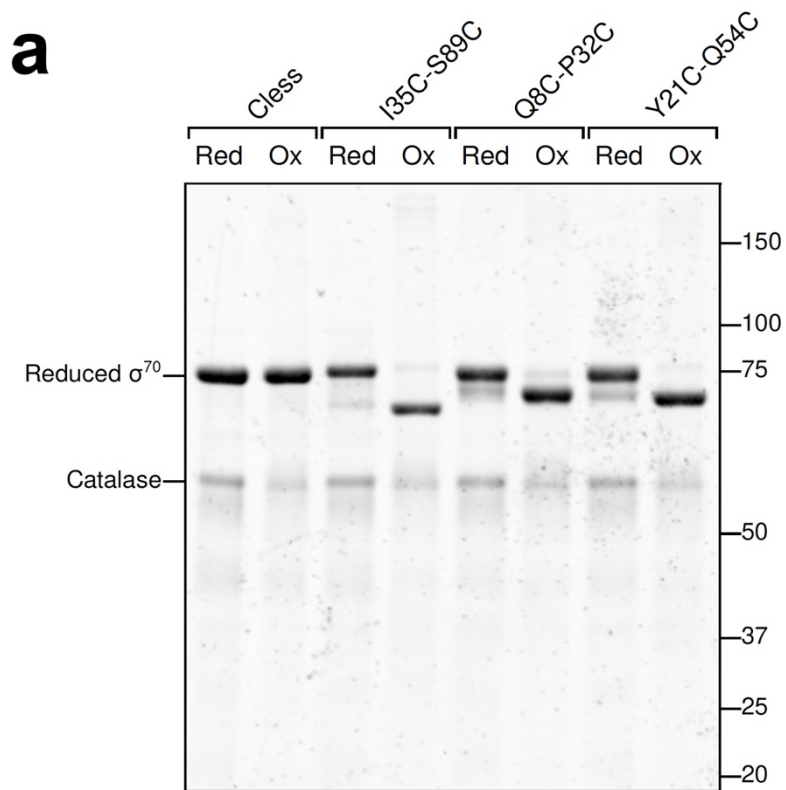
1264 **d.** I1c.

1265 **e.** I1d.

1266 **f.** RPO.

1267

1268



## Extended Data Figure 12

1270 **Extended Data Fig. 12 |  $\sigma^{70}_{1.1}$  disulfide crosslinking, and a conformational change**  
1271 **in the  $\sigma$ -finger.**

1272 **a.**  $\sigma^{70}$  derivatives were analyzed by 10% SDS-polyacrylamide gel electrophoresis and  
1273 visualized with Coomassie stain. Each  $\sigma^{70}$  derivative was analyzed under reducing  
1274 (preventing formation of any disulfide bonds) or oxidizing (promoting the formation of  
1275 disulfide bonds) conditions. Each Cys-pair mutant shows higher mobility under oxidizing  
1276 conditions indicating formation of the relevant disulfide bond. Moreover, the difference in  
1277 mobility between the reduced and oxidized condition correlates with the number of  
1278 residues separating the two engineered Cys substitutions (I35C-S89C, 55 residues;  
1279 Q8C-P32C, 25 residues; Y21C-Q54C, 34 residues).

1280 **b.** The  $\lambda P_R$ -RPO structure (7MKD) <sup>7</sup> in the active-site region is shown; The RNAP is  
1281 shown as a backbone cartoon ( $\beta$ , light cyan;  $\beta'$ , light pink;  $\sigma^{70}$ , orange); t-strand DNA is  
1282 shown in stick format (carbon atoms dark grey); the RNAP active-site  $Mg^{2+}$  is shown as  
1283 a yellow sphere. The structures of I1a, I1b, I1c, and I1d from the CHAPSO (light green)  
1284 and FC8F (brown) datasets were superimposed by the RNAP structural core and shown  
1285 is the  $\sigma$ -finger from each.

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