

Published in final edited form as:

JAMA. 2024 March 19; 331(11): 918–919. doi:10.1001/jama.2024.0899.

# Struggling to Stem the Tide of Child Maltreatment

#### Samantha Schilling, MD, MSHP,

Division of General Pediatrics and Adolescent Medicine, Department of Pediatrics, University of North Carolina at Chapel Hill

### Joanne N. Wood, MD, MSHP,

Safe Place: The Center for Child Protection and Health, Policy Lab, Clinical Futures and Division of General Pediatrics, Children's Hospital of Philadelphia, Philadelphia, Pennsylvania

Department of Pediatrics, Perelman School of Medicine at the University of Pennsylvania, Philadelphia.

#### Cindy W. Christian, MD

Safe Place: The Center for Child Protection and Health, Policy Lab, Clinical Futures and Division of General Pediatrics, Children's Hospital of Philadelphia, Philadelphia, Pennsylvania

Department of Pediatrics, Perelman School of Medicine at the University of Pennsylvania, Philadelphia.

Many *JAMA* readers understand that child maltreatment is a pervasive public health and costly societal problem with devastating consequences to the long-term physical health, mental health, and well-being of surviors. <sup>1–3</sup> But few have witnessed what we see on a regular basis: the lost futures of chronically neglected children who have never experienced the stability and safety of a nurturing family; the mental health challenges of adolescents who have been sexually abused and assaulted for years by their caregivers; the permanent neurologic injuries of infants who have survived abusive head trauma; and the battered bodies of murdered toddlers in our local morgues. As primary care pediatricians, hospitalists, and child abuse experts, these neglected, abused, beaten, and battered children are our patients, and it has been an uphill battle to stem the tide.

We were therefore disheartened, but not surprised, to read the conclusions from the US Preventive Services Task Force (USP-STF) commissioned systematic review of the evidence on primary care—feasible or referable behavioral counseling interventions to prevent child maltreatment: the evidence is largely insufficient to make a recommendation for or against, and where it exists, it is inconclusive. Every day we see our patients' caregivers doing their best with the resources available to them. We also see that those resources—food security, housing stability, accessible treatment for substance use and mental health disorders, effective and developmentally appropriate strategies to manage typical child

Corresponding Author: Samantha Schilling, MD, MSHP, Department of Pediatrics, UNC School of Medicine, 231 MacNider Hall, Chapel Hill, NC 27599 (samantha\_schilling@med.unc.edu).

**Conflict of Interest Disclosures:** Dr Wood reported receiving grants from the Annie E. Casey Foundation outside the submitted work. Dr Christian reported receiving personal fees from multiple government agencies and legal firms and that she provides medical legal expert work in child abuse cases outside the submitted work. No other disclosures were reported.

behavior, and affordable childcare—too often fall short. We would like to think there is something we as pediatrician scan do help our patients and their families to strengthen their resources and reduce the risk of maltreatment. So, what does this USPSTF recommendation mean? Is the only available response a referral to Child Protective Services (CPS)? Should we abandon the prevention strategies available to us as physicians?

The bottom line is no, prevention efforts should continue. We contextualize this clear bottom line with 3 considerations. First, complicated multifactorial societal problems such as child maltreatment require societal investment in strategic solutions that target multiple contributing factors. No single prevention intervention will tip the balance. Second, the inability to accurately measure the outcome of child maltreatment makes it challenging to determine prevention effectiveness; for this reason, proximal measures of maltreatment (which may be more accurate) should be embraced. And last, a lack of evidence to support the benefit of primary care—based child maltreatment prevention efforts does not mean that they are in effective—only that the evidence is lacking, as it is for many pediatric primary prevention strategies.

The effectiveness of select pediatric prevention interventions such as vaccinations and fluoride varnish has been clearly demonstrated.<sup>6,7</sup> And although these prevention breakthroughs took ground breaking scientific discovery, the problems they addressed were primarily biological, with clearly defined and measurable outcomes. Child abuse and neglect, on the other hand, is a complex, multifactorial, widespread societal problem, which no single person, intervention, institution, policy, or program can solve. Multifactorial problems require multifactorial solutions; in the absence of societal investment in programs to support families and mitigate the risk factors that increase a child's vulnerability to maltreatment, a primary care—based intervention studied in isolation is unlikely to register on existing blunt and inadequate measurement tools. Large societal factors influencing child maltreatment include the health, economic, educational, and social policies that perpetuate economic and social inequalities in the US. Thus, prevention requires policy intervention at the societal level. For example, policies addressing Medicaid expansion, paid family leave, earned income tax credit, and lack of waitlists to access subsidized childcare have each been associated with a decrease in child maltreatment.<sup>8–15</sup>

To assess the effectiveness of primary care—based child maltreatment prevention programs, one must be able to measure maltreatment as an outcome. Multiple prevention studies were excluded from the USPSTF review because they did not report on either a direct measure of abuse or neglect (report to CPS or removal of child from the home) or a few specified proxies for abuse or neglect (injury, emergency department encounter, or hospitalization). While CPS outcomes and medical encounters are important to measure, they do not fully capture cases of maltreatment, even those that are fatal. <sup>16</sup> CPS reports both underestimate the problem and are racially biased, falsely suggesting that child maltreatment is more common in non-White families. <sup>17</sup> Medical outcomes also capture only a portion of cases. Examining multiple outcomes on the causal path way of child maltreatment might provide a framework for evaluating how primary care interventions are contributing to prevention. For example, a primary care—based positive parenting intervention that reduces child behavior problems and harsh, punitive parenting may help

prevent physical abuse. A primary care—based partnership with mental health clinicians to address postpartumdepressionmayreducetheriskofabusiveheadtrauma. Primary care—based medical legal partnerships that prevent family evictions and care management programs that increase family enrollment in SNAP benefits may reduce the risk of child neglect. Proximal outcomes along a causal pathway have been used to evaluate the effectiveness of other prevention interventions and should be considered for child maltreatment. For example, based on Evidence that counseling about minimizing exposure to UV radiation is associated with a moderate increase in use of sun-screen protection, the USPSTF recommends that counseling be provided to certain populations. The USPSTF did not require direct evidence that counseling decreases skin cancer. <sup>18</sup>

In addition to research using more proximal outcomes, evidence from studies that apply rigorous methods other than randomization at the individual level should be considered. Research on some primary care interventions, such as Safe Environment for Every Kid (SEEK) and the Positive Parenting Program (Triple P), was not included in the USPSTF review, at least in part because randomization did not occur at the level of the child or caregiver. Individual randomization requires large sample sizes and long follow-uptimes to detect changes in the relatively rare outcomes of CPS reports and maltreatment related hospitalizations. Such studies are expensive, logistically difficult, and potentially unethical. The feasibility of conducting studies using randomization at the individual level becomes increasingly challenging when assessing the efficacy of maltreatment interventions for older children. The rate of substantiated reports of child maltreatment decreases by half after a child's first birthday but remains unacceptably high. Not surprisingly, all but 2 studies in the USPSTF review were home-visiting interventions, and 60% of included studies enrolled participants in the prenatal or neonatal period. Quality research is needed to evaluate the benefits and harms of interventions other than home visiting and those delivered beyond in fancy and early childhood.

The insufficient evidence on which to base a recommendation found by the USPSTF does not mean that primary care child maltreatment prevention efforts are ineffective, only that the evidence is lacking. More high-quality research is needed, as is called for by the USPSTF. Given the inadequacy of the current gold standard measures of child maltreatment, proximal outcomes on the complex, multifactorial, causal pathway to child abuse and neglect should be considered. Consequential prevention is not possible in the absence of sustained societal investment in policies and programs that provide tangible support to families, reduce childhood poverty, and target relevant risk factors. But it is not yet time to wave the white flag of surrender and abandon primary care—based efforts to mitigate risks for child abuse and neglect. To all our primary care colleagues, know this: while additional evidence is amassed, do not stop your ongoing efforts to protect vulnerable children. You are an important component of child maltreatment prevention, although your actions and support cannot be delivered (or measured) in isolation.

## **Funding/Support:**

Dr Schilling and Dr Wood have received funding from the *Eunice Kennedy Shriver* National Institute of Child Health and Human Development (NICHD) (1R01HD103902-01).

#### Role of the Funder/Sponsor:

The NICHD had no role in the preparation, review, or approval of the manuscript or decision to submit the manuscript for publication.

### **REFERENCES**

- 1. Felitti VJ, Anda RF, Nordenberg D, et al. Relationship of childhood abuse and household dysfunction to many of the leading causes of death in adults: the Adverse Childhood Experiences (ACE) Study. Am J Prev Med. 1998;14(4):245–258. [PubMed: 9635069]
- 2. Dube SR, Anda RF, Felitti VJ, et al. Childhood abuse, household dysfunction, and the risk of attempted suicide throughout the life span: findings from the Adverse Childhood Experiences Study. JAMA. 2001;286(24):3089–3096. doi:10.1016/S0749-3797(98)00017-8 [PubMed: 11754674]
- 3. Peterson C, Florence C, Klevens J. The economic burden of child maltreatment in the United States, 2015. Child Abuse Negl. 2018;86:178–183. [PubMed: 30308348]
- Viswanathan M, Rains C, Hart LC, et al. Primary care interventions to prevent child maltreatment: evidence report and systematic review for the US Preventive Services Task Force. JAMA. Published March 19, 2024. doi:10.1001/jama.2024.0276
- US Preventive Services Task Force. Primary care interventions to prevent child maltreatment: US
  Preventive Services Task Force recommendation statement. JAMA. Published March 19, 2024.
  doi:10.1001/jama.2024.1869
- Talbird SE, Carrico J, La EM, et al. Impact of routine childhood immunization in reducing vaccine-preventable diseases in the United States. Pediatrics. 2022;150(3):e2021056013. [PubMed: 35821599]
- 7. Whelton HP, Spencer AJ, Do LG, Rugg-Gunn AJ. Fluoride revolution and dental caries: evolution of policies for global use. J Dent Res. 2019;98(8):837–846. doi:10.1177/0022034519843495 [PubMed: 31282846]
- 8. Brown ECB, Garrison MM, Bao H, Qu P, Jenny C, Rowhani-Rahbar A. Assessment of rates of child maltreatment in states with Medicaid expansion vs states without Medicaid expansion. JAMA Netw Open. 2019;2(6):e195529–e195529. doi:10.1001/jamanetworkopen.2019.5529 [PubMed: 31199444]
- Klevens J, Luo F, Xu L, Peterson C, Latzman NE. Paid family leave's effect on hospital admissions for pediatric abusive head trauma. Inj Prev. 2016;22(6):442–445. doi:10.1136/ injuryprev-2015-041702 [PubMed: 26869666]
- Klevens J, Barnett SBL, Florence C, Moore D. Exploring policies for the reduction of child physical abuse and neglect. Child Abuse Negl. 2015;40:1–11. doi:10.1016/j.chiabu.2014.07.013 [PubMed: 25124051]
- 11. Beland LP, Huh J, Kim D. The effect of Affordable Care Act Medicaid expansions on foster care admissions. Health Econ. 2021;30(11):2943–2951. [PubMed: 34464484]
- 12. Rostad WL, Ports KA, Tang S, Klevens J. Reducing the number of children entering foster care: effects of state earned income tax credits. Child Maltreat. 2020;25(4):393–397. [PubMed: 31973550]
- 13. Kovski NL, Hill HD, Mooney SJ, Rivara FP, Morgan ER, Rowhani-Rahbar A. Association of state-level earned income tax credits with rates of reported child maltreatment, 2004–2017. Child Maltreat. 2022;27(3):325–333. [PubMed: 33464121]
- 14. Shanahan ME, Austin AE, Durrance CP, et al. The association of low-income housing tax credit units and reports of child abuse and neglect. Am J Prev Med. 2022;62(5):727–734. [PubMed: 35105482]
- 15. McGinty EE, Nair R, Assini-Meytin LC, Stuart EA, Letourneau EJ. Impact of Medicaid expansion on reported incidents of child neglect and physical abuse. Am J Prev Med. 2022;62(1):e11–e20. [PubMed: 34561125]
- Putnam-Hornstein E, Wood JN, Fluke J, Yoshioka-Maxwell A, Berger RP. Preventing severe and fatal child maltreatment: making the case for the expanded use and integration of data. Child Welfare. 2013;92(2):59–75.

17. Putnam-Hornstein E, Ahn E, Prindle J, Magruder J, Webster D, Wildeman C. Cumulative rates of child protection involvement and terminations of parental rights in a California birth cohort, 1999–2017. Am J Public Health. 2021;111(6): 1157–1163. doi:10.2105/AJPH.2021.306214 [PubMed: 33856882]

18. US Preventive Services Task Force. Behavioral counseling to prevent skin cancer: US Preventive Services Task Force recommendation statement. JAMA. 2018;319(11):1134–1142. [PubMed: 29558558]