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EDITORIAL

# Fentanyl and xylazine crisis: Crafting coherent strategies for opioid overdose prevention

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### Abstract

The United States is in the throes of a severe opioid overdose epidemic, primarily fueled by the pervasive use of fentanyl and the emerging threat of xylazine, a veterinary sedative often mixed with fentanyl. The high potency and long duration of fentanyl is compounded by the added risks from xylazine, heightening the lethal danger faced by opioid users. Measures such as enhanced surveillance, public awareness campaigns, and the distribution of fentanylxylazine test kits, and naloxone have been undertaken to mitigate this crisis. Fentanyl-related overdose deaths persist despite these efforts, partly due to inconsistent policies across states and resistance towards adopting harm reduction strategies. A multifaceted approach is imperative in effectively combating the opioid overdose epidemic. This approach should include expansion of treatment access, broadening the availability of medications for opioid use disorder, implementation of harm reduction strategies, and enaction of legislative reforms and diminishing stigma associated with opioid use disorder.

Key Words: Fentanyl; Xylazine; Opioid overdose; Epidemic; Opioid use disorder; Buprenorphine; Medications for opioid use disorder

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Core Tip: This editorial addresses the escalating opioid overdose crisis in the United States, exacerbated by the use of fentanyl and the emerging threat of xylazine. Despite efforts like enhanced surveillance and distribution of test kits and naloxone, fentanyl-related deaths persist due to inconsistent state policies and resistance towards harm reduction strategies. The paper advocates for a multifaceted approach, including expanded treatment access, wider availability of medications for opioid use disorder, implementation of harm reduction strategies, legislative reforms, and reducing stigma associated with opioid use disorder.

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#### INTRODUCTION

The deadly implications of fentanyl in the drug crisis: Fentanyl has recently emerged as a major risk factor and potentially leading cause of overdose deaths among people aged 18 to 45, with fatalities exceeding roughly 150 deaths per day in the United States alone [1,2]. This synthetic opioid, initially developed for medical purposes such as pain, anesthesia, and palliative care, is roughly 50 to 100 times more potent than heroin and morphine. Fentanyl has widely infiltrated the illicit drug market and is often mixed with other substances. It has been found to be augmented illicitly with heroin, cocaine, methamphetamine, and even counterfeit pills are manufactured that mimic prescription opioids such as oxycodone, alprazolam, or stimulants like amphetamines[2,3]. Illicit production of fentanyl occurs in countries like China, India and Mexico; but sometimes drug traffickers manufacture their own fentanyl in the United States with precursor chemicals sourced from China and Mexico[3]. Fentanyl has become a primary driver in increasing overdose deaths due to its deceptive appearance and significant potency [2,3]. Many users consume it unknowingly, significantly increasing the likelihood of rapid and fatal overdoses despite education efforts. In the contemporary discourse on public health, the escalating incidence of fatalities linked to fentanyl and other synthetic opioids is a subject of profound concern. In 2021, synthetic opioids were implicated in 88% of 80411 opioid overdose deaths, which constituted 75.4% of all drug overdose fatalities, highlighting the urgent need to address the growing crisis of opioid-related overdoses[1,2].

Fentanyl's unique pharmacological characteristics pose significant challenges when it comes to the management and treatment of opioid overdose. As a powerful synthetic opioid, fentanyl has a high affinity for opioid receptors, leading to its rapid and intense onset of effects. This rapid onset is mitigated by fentanyl's quick redistribution to other tissues leading to a short duration of action. This effect is due to differences in lipophilicity, with fentanyl being lipid soluble and other drugs such as morphine being more hydrophilic[4]. As a consequence, a higher dose of naloxone (10-fold higher) is required to reverse the effects of fentanyl as compared to morphine. Even low doses of fentanyl show decreased sensitivity to reversal by naloxone[5].

The pharmacological profile of fentanyl presents unique challenges in the treatment of opioid use disorder (OUD). Fentanyl's high potency and its user's quick development of high tolerance leads to severe cravings. These characteristics reduce response to low to moderate doses (8-16 mg) of life-saving medications such as buprenorphine [6]. A recent retrospective cohort study published in JAMA notably found that patients prescribed 24 mg of buprenorphine had a significantly lower risk of treatment discontinuation compared to those prescribed 16 mg (adjusted hazard ratio, 1.20; 95% confidence interval: 1.06-1.37)[6]. Patients prescribed 24 mg of buprenorphine were observed to have a better retention in treatment than patients prescribed 16 mg of buprenorphine. The current guidelines suggesting a daily maintenance target dose of 16 mg were established prior to the advent of fentanyl and appear to be insufficient in control of cravings and withdrawal associated with its use. Some studies from the past have indicated that the benefits of buprenorphine may increase with daily doses of up to 32 mg[6,7]. This highlights the urgent need for tailored treatment approaches in cases of fentanyl use, possibly requiring higher doses of buprenorphine or alternative treatments like methadone to manage the condition effectively.

# WHY DO WE NEED RADICAL REFORMS

In the United States, individuals struggling with OUD often encounter obstacles in accessing treatment options. This issue



is largely due to the hesitation among lawmakers, public health agencies, and clinical providers to fully endorse 'harm reduction' as a viable approach to treatment. Despite evidence supporting the efficacy of harm reduction, there continues to be a struggle for acceptance and implementation. A collaborative study by NIDA (National Institutes of Health) and the Centers for Disease Control and Prevention's National Center for Injury Prevention and Control found that in 2021 around 2.5 million adults in the United States suffered from OUD, but only 36% received substance use treatment, and just 22% received OUD-specific medications. This left an overwhelming 78% of adults with OUD without essential OUD

The gap in treatment is partly explained by systemic challenges such as the aforementioned decision makers (lawmakers, public health agencies, and clinical providers) often harboring internalized negative attitudes and beliefs toward people with OUD. These attitudes can affect the adoption of globally recognized effective treatment strategies [9]. Moreover, medications for OUDs (MOUDs) itself faces prejudice and stigma at a cultural level, adding further barriers to their its acceptance as a treatment option[10]. Compounding these issues is the operational model of many opioid treatment programs (OTPs) in the United States, which is often described as adhering to a "high threshold, low tolerance" approach[11]. This model is characterized by substantial initial barriers to treatment entry ('high threshold'), making it challenging for patients with OUD to access necessary care. These programs also exhibit a 'low tolerance' for patient lapses or non-compliance, resulting in a propensity for swift removal of patients from treatment for minor transgressions. This model not only impedes the initiation of treatment but also jeopardizes the continuity and effectiveness of care for those with OUD who manage to overcome the initial hurdles[11]. This 'high threshold, low tolerance' attitude also extends to individuals who use illicit fentanyl, further complicating the treatment landscape and influencing decisionmaking processes. While there is advocacy from some decision-makers for increased access to safer alternatives and enhanced safety measures for people with OUD using fentanyl, many favor a more punitive approach, viewing legal action as a primary tool to combat the fentanyl crisis. The 'high threshold, low tolerance' model in many OTPs particularly affects individuals using fentanyl. For example, the stringent entry requirements often mean that individuals using fentanyl face considerable hurdles in accessing treatment such as extensive documentation, prerequisite counseling sessions, or detoxification requirements. Once in treatment, minor infractions such as missing appointments, relapsing, or positive drug tests can lead to dismissal from the program. This approach fails to acknowledge the chronic nature of OUD and the complex set of challenges faced by individuals in recovery. The lack of flexibility and understanding within these programs can result in individuals being ejected from treatment for relatively minor setbacks, which are often part of the recovery process.

Due to the widespread availability of fentanyl in the illicit drug supply, people are actively encouraged to test their opioids prior to consumption. The use of sterile injection supplies, naloxone, and fentanyl test strips is promoted as well [12-14]. Unfortunately, the potential benefits of each of these interventions are mitigated by significant barriers. The use of fentanyl testing strips remains a hurdle[15], with people facing challenges acquiring the test strips due to state laws banning their possession[12]. Apart from protection from overdose, injection drug users with a positive fentanyl test strip, are five times more likely to alter their drug use behavior[16].

Another set-back when combating the opioid crisis is limitations to needle and syringe programs in various parts of the United States, especially rural areas [17]. Although the number of programs has increased across the country, these programs face operational challenges and communities continue to struggle to deliver health and social services to drug

The North American Drug Checking Survey was conducted in 2022 to evaluate drug-checking services available for people who use drugs. This survey identified significant barriers to drug-checking services like poor staffing (50%), lack of funding (88%), and absence of technical expertise (38%). The survey also highlighted how drug-checking services are significantly impacted by local and state laws banning the possession and/or distribution of illicit drug samples, drug paraphernalia, or drug-checking equipment[19].

A study carried out in 2017 found a notable decline in opioid-related deaths following the passing of Naloxone Access and Good Samaritan laws [20]. Several barriers to naloxone distribution persist. These barriers include institutional rules, state regulations, stigma, cost, and lack of educational training. The presence of these barriers indicates that there is a crucial need for improvement in the use of naloxone for overdose prevention[21]. A recent review found that naloxone availability varies significantly among different pharmacies. The study evaluated around 11000 audited pharmacies and found that 37.2% did not have naloxone in stock and 48.1% did not have naloxone immediately accessible upon request. Despite a recent ruling that allowed naloxone to be dispensed without a prescription, 37.1% of pharmacies indicated they were not willing to do so[22]. Hence, radical reforms are required to curb the existing fentanyl epidemic. Despite significant willingness to use overdose prevention sites and/or supervised consumption sites among people who use opioids, several local governments are either reluctant to consider creating such sites or face significant challenges in creating these sites for people who use opioids[23,24].

# DISCUSSION AND RECOMMENDATIONS

Recent statistics released by the Centers for Disease Control and Prevention's National Center for Health Statistics reveal a concerning trend in drug overdose deaths in the United States. Over a 12-month period ending in May, the number of fatalities due to drug overdoses surpassed 112000 cases. This finding reflects an increase of approximately 2.7% from the previous year's figure of 109261 deaths[2]. The data also highlights that the crisis disproportionately affects young individuals and communities of color, underlining the urgent need for targeted interventions and support in these populations. The continuously changing landscape of the opioid crisis is marked by the emergence of new and serious threats. One such threat is the  $\alpha 2$  adrenergic agonist animal tranquilizer xylazine [25]. Xylazine has been detected in increasing numbers of overdose deaths, and it is known to cause severe and long-lasting flesh wounds in its users [26-28]. In addition, the advent of nitazenes, a class of synthetic opioids, introduces a new level of risk to the crisis[29,30]. Nitazenes could potentially be more potent than fentanyl, already notorious for its own extreme potency [31-33]. The introduction of these substances into the drug market intensifies the complexity of the opioid crisis. This concern adds another layer of difficulty to the formidable task of curtailing opioid misuse and overdose incidents, underscoring the urgent need for comprehensive strategies and interventions. The pervasive use of fentanyl not only has severe health repercussions but also significant socio-economic impacts. These include increased healthcare expenditures due to the necessity for emergency overdose treatments, frequent hospitalizations, long-term addiction care and loss of lives, as well as broader societal costs such as diminished productivity and greater demands on the criminal justice system. Such challenges highlight the need for comprehensive public health strategies. Effective measures could include enhanced surveillance systems, the widespread availability of naloxone, and educational programs aimed at healthcare providers and the general public about the dangers of fentanyl and effective management practices. Implementing these initiatives can alleviate the direct economic impact and foster improvements in community health outcomes.

The mental health implications of drug use are substantial, with a notable rise in psychiatric disorders. The impact on mental health is further exacerbated when fentanyl is combined with other substances, such as stimulants or xylazine, compounding the severity of these effects. Addressing this aspect requires both preventive and therapeutic strategies, underscoring the importance of accessible mental health services and robust support systems. At an international level, addressing the spread of fentanyl transcends national boundaries and requires concerted global cooperation. Strengthening international partnerships, particularly with key countries in the fentanyl supply chain, is vital. Enhanced diplomatic efforts, such as those between the United States and China, which led to the recent reconvening of the United States-China counternarcotics commission[34], are critical steps towards mitigating the challenges posed by fentanyl production and trafficking. These collaborative efforts are essential for crafting effective strategies that can save lives and stabilize affected communities globally.

Given the increasing complexity and severity of the crisis, a multi-dimensional approach is vital. Public health strategies must evolve to address the changing nature of substance abuse. This includes consolidating harm reduction services by increasing access to naloxone, promoting needle exchange programs, offering MOUD, and providing testing strips for substances like fentanyl and xylazine. The implementation of mobile methadone clinics and the modernization of methadone treatment would also offer flexible and accessible care[35]. The opioid crisis has disproportionately impacted certain segments of the population, particularly marginalized groups such as African American individuals and other people of color [36-38]. These communities often face significant barriers to accessing healthcare services, including MOUDs. Mobile narcotic treatment programs operating through vans that travel to multiple locations are crucial in delivering methadone treatment to these underserved populations[39], mitigating barriers such as transportation access, long travel distances, and stigma.

The integration of digital health technologies such as mobile medical apps and telemedicine plays a crucial role in expanding reach and enhancing treatment plans. Technologies like wearable health monitors, artificial intelligencepowered analytics, and innovative approaches such as the Wheels and Waves VDOT program as well as smart drug dispensers contribute to improved treatment adherence and reduced misuse[40]. Virtual reality therapy offers a novel method for psychological support and relapse prevention. Integrating services with social determinants of health like housing and employment services and genetic testing are key to personalized treatment approaches.

As we continue to grapple with the opioid crisis, innovative approaches are being explored. These approaches include the implementation of safe consumption sites (SCS)[23,24]. These facilities offer a controlled environment where individuals can consume drugs under medical supervision with the aim of reducing overdoses and infectious disease transmission. These sites are not without controversy. Legal pushback and public criticism are commonly encountered in their implementation. Critics argue that saline infusion sonography (SIS) may enable drug use rather than deter it and could potentially lead to an increase in neighborhood crime. The legality of SIS under federal law is currently being contested which adds another layer of complexity to the issue. It is crucial to continue evaluating the effectiveness of SIS and other harm-reduction strategies. As the opioid crisis continues to evolve, so too must our approach to addressing it. It is necessary to center our approach on evidence-based practices and a commitment to improving public health.

Policy reforms and targeted programs are essential in the comprehensive fight against the opioid epidemic. Essential steps include expanding insurance coverage for addiction treatment, enforcing mental health parity laws, and developing programs targeting emerging threats such as xylazine and nitazenes. A comprehensive response also encompasses broadening the scope of services to support mental health and social needs, reinforcing harm reduction strategies such as needle and syringe programs, overdose education and naloxone distribution, SCS, and drug checking services [41-43]. These strategies offer practical ways to reduce the direct and indirect harm associated with substance use and are crucial in mitigating the immediate risks of drug use while providing long-term support for individuals battling addiction. Lastly, addressing the stigma associated with substance use disorders is vital. Efforts to reduce stigma such as nationwide anti-stigma campaigns and the promotion of person-centered language when discussing substance use can foster a supportive environment for those seeking help and enhance treatment outcomes[44]. Educational campaigns aimed at raising awareness about the dangers of potent new substances are crucial.

### CONCLUSION

Addressing the fentanyl crisis is a complex and interconnected challenge that demands a comprehensive response.

Overcoming the stigma associated with addiction, expanding access to evidence-based treatment, and advocating for harm reduction initiatives are central to tackling this epidemic effectively. This multifaceted crisis also involves issues such as polydrug use, limited treatment accessibility, and criminal justice reform. A collaborative effort is essential and must involve healthcare providers, policymakers, communities, and individuals affected by fentanyl use. Other vital components of this response include public awareness, education, and comprehensive data collection. By addressing these challenges holistically and working together, we can make meaningful progress in reducing the harm caused by fentanyl and preventing further devastation to individuals and society.

#### **FOOTNOTES**

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765



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766



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