

Education and debate

Appraisal: the catalyst of personal development

Maurice Conlon

Appraisal of NHS consultants has been running for two years, and most general practitioners will have their first appraisal this year. If done properly, the process should enhance personal development and learning, but links with revalidation have led to fears about it being used only for assessment. The challenge is to produce a valued appraisal system that ultimately improves patient care

Appraisal should be a vibrant educational process. It is a means of preparing the ground for enhancing personal development and contributes to partnership between an individual and the employing organisation. Most importantly for health care, appraisal has been shown to be positively associated with patient care, with the association increasing with the quality of the appraisal.¹ For doctors in the United Kingdom, appraisal is also going to be the main method of revalidation.² We therefore need to be clear what appraisal is, in order to maintain its integrity as an educational tool. This article sets out what appraisal entails for NHS doctors and its potential benefits. It also explores some issues that could adversely affect appraisal and practical steps that will allow it to flourish.

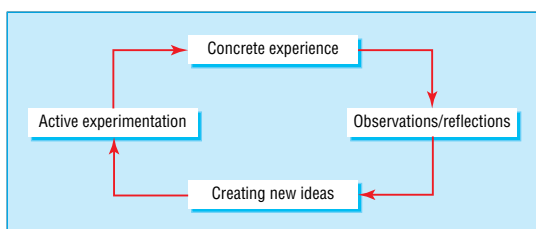


Fig 1 Learning cycle (adapted from Kolb³)

What is appraisal?

Appraisal is a structured process of facilitated self reflection. It allows individuals to review their professional activities comprehensively and to identify areas of real strength and need for development. Appraisal is a formalised means of helping a professional move through the learning cycle (fig 1).³ Reflection forms the link between experience and the generation of ideas, which results in altered behaviour.

The existence of the NHS has facilitated the development of a standardised model of appraisal for all doctors. Although separate guidelines exist for consultants and general practitioners and some differences of approach (see bmj.com), the core process and intent is identical.⁴⁻⁶

Box 1: GMC's components of good medical practice⁷

- Good clinical care
- Maintaining good medical practice
- Relationships with patients
- Working with colleagues
- Teaching and training
- Probity
- Health

NHS Clinical Governance Support Team, NHS Modernisation Agency, Leicester LE1 6NB
Maurice Conlon
director of GP appraiser training programme
maurice.conlon@necgst.nhs.uk

BMJ 2003;327:389-91

The essence of appraisal is a confidential conversation, supported by preparatory documentation based on the General Medical Council's guidance on good medical practice (box 1).⁷ The appraisal conversation should be followed by a period of reflection, after which the appraiser gives feedback. An action plan is then agreed, which the appraisee can use to steer development and learning. Importantly, after anonymisation the development needs within the plan can also be collated and fed back to the organisation to inform local learning and planning of services (fig 2).

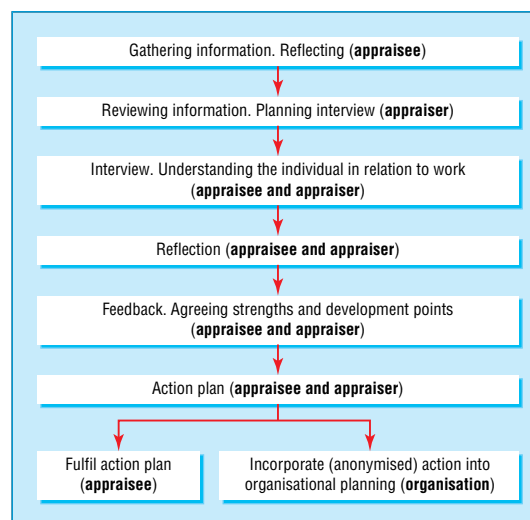


Fig 2 Seven steps of appraisal



A table comparing appraisal of GPs and consultants and examples of appraisal are available on bmj.com

Box 2: Distinguishing different aspects of performance review**Appraisal** (appraisee centred)

Involves reflection:

- Formative
- Developmental
- Confidential

Assessment (personal)

Involves measurement:

- Targets/audits/standards
- Complaints
- Significant events

Performance management (organisation)

Involves comparison with others:

- Assessment against organisational agenda

Revalidation (external/public)

Involves licensing:

- Summative
- Declaration of fitness to practise
- Public

When is appraisal not appraisal?

In many cases appraisal is really a combination of appraisal, assessment, and performance management. There are important distinctions between these three activities (box 2). An overall process of performance review may combine several or all of these components, and each has a legitimate function within such a framework. However, the developmental potential of appraisal is likely to be greatest when the conversation remains focused on self reflection. This is most easily achieved by keeping the processes separate. General practitioner appraisers, trained through the NHS Clinical Governance Support Team programme, are prepared for this^{8,9}; the degree to which the distinction has been applied by those appraising consultants is less clear. The primary benefit of appraisal is personal insight, opening new avenues along which a previously entrenched issue can be explored (see bmj.com).

Why do we need appraisal?

Appraisal for doctors has been introduced into a perceived climate of anxiety and possibly recrimination, which may influence the success of the process. For example, there are concerns that morale among doctors is low.^{10,11} Recent instances of poor practice such as the Bristol heart surgery case and retention of body parts without consent at Alder Hey have rightly or wrongly become synonymous with failing doctors and failing self regulation. In response, big changes to self regulation have been proposed, the central plank of which is periodic accreditation of all doctors.^{12,13} The GMC has now clarified that for most doctors evidence of robust appraisal will be the core requirement for revalidation.²

At first glance appraisal and revalidation may seem strange bedfellows; one is formative and confidential, the other summative and public (box 2). But the relation may be mutually beneficial: the use of a primarily educational process should lessen apprehensions

about revalidation, while the discipline of revalidation should generate greater engagement with the appraisal scheme by both doctors and their employers.

There are also positive drivers for appraisal. The first is the use of personal development plans as a vehicle of lifelong learning. Appraisal is an effective way for individuals to identify their learning needs. The second is the emergence of clinical governance as a means of enhancing quality in the NHS.^{14,15} This development heralded a journey towards a culture where the NHS becomes aligned to deliver a patient centred, safe, and high quality service. Appraisal feeds into this ongoing culture change, recognising the value of individuals and providing them with a safe and sensitive channel through which to influence their organisation. Another aspect of the required cultural shift is the ending of the culture of blame and fear and the development of a "fair and just" or "learning" culture.¹⁶ Shame has been identified as an important factor preventing learning.¹⁷ Appraisal provides a confidential forum in recognition of this.

Nevertheless, the debate around appraisal is finely balanced; the experience of clinicians being appraised in these early years will be important in setting the degree to which it is valued. It is therefore important that those responsible for appraisal create the right environment by, for example:

- Providing trained, skilled appraisers
- Properly resourcing the appraisal process through protected time and appropriate remuneration
- Supporting the individual to fulfil his or her identified action plan
- Being seen to use appraisal outcomes to inform trust strategy
- Engaging in useful evaluation, and improving the process as it develops.

The benefit of meeting these requirements is the emergence of a supportive working environment that allows doctors to engage confidently and honestly with appraisal. This resonates with the call from Edwards and Marshall for constructive dialogue to replace a historical state of mutual suspicion between doctors and managers.^{18,19} The question is whether appraisal can first of all overcome this suspicion and then facilitate the required dialogue, by opening a channel of communication between individual and organisation.

Will it work?

So, will appraisal deliver better health care? West described a clear association between appraisal and reduced mortality.²⁰ Although West draws back from asserting a causal link, the existence of a healthy appraisal system can now be seen as an indicator of the health of an organisation, and hence its capacity to deliver high quality care. West observes that the degree by which mortality falls depends on the sophistication of the appraisal process. This adds to the need to evaluate the process and invest the resources it needs to flourish.

With this in mind, how is the NHS appraisal process to be evaluated? Some sense of this is emerging: the deaneries are to have a role in quality assurance, and the Commission for Healthcare Audit and Inspection will include appraisal systems in their inspections, thus

Summary points

Appraisal for NHS doctors has the potential to be a vibrant educational process contributing to personal development

The prime aim of appraisal is to improve patient care

Appraisal will provide the main route to revalidation for UK doctors; this should be seen as a secondary function

For appraisal to flourish, responsibilities must be accepted at personal, local, and national levels

The NHS appraisal process must be evaluated and learn the lessons of experience

ensuring a link to the star rating of the trust. Suitable indicators of the effect of appraisal on patient care also need to be agreed now. An outcome measure such as mortality might be appropriate, but a nationally agreed set of process measures might act as a suitable proxy and produce results sooner.

Conclusion

The presupposition of appraisal is that the NHS goal of improving patient care will be met by allowing staff to identify and fulfil their own development needs because the organisation and the staff share the same goal. We now have evidence that this is a legitimate assertion^{1 20}; the challenge is to develop appraisal to fulfil this potential. This places responsibility at every level of the NHS to fund, support, participate in, follow up, and evaluate meaningful appraisal. The stronger we make this chain of responsibility, the greater the effect on the health care of patients.

I thank David Graham, Aidan Halligan, John Hasler, Jennifer King, Ron Cullen, Debbie Wall, and Adrian Jefferies for support with this article.

Contributors and sources: MC has been a fulltime general practice principal in South Birmingham for 10 years. His interest in education began with teaching general practice. A subsequent role on the board of the local primary care group introduced him to the principles of clinical governance. He has been involved with the NHS Clinical Governance Support Team and their programme to train GP appraisers. This article was written with no sources other than the references and observational comment from those acknowledged.

Competing interests: None declared.

- 1 West MA, Borrill C, Dawson J, Scully J, Carter M, Anelay S, et al. The link between the management of employees and patient mortality in acute hospitals. *Int J Hum Res Manage* 2002;13:1299-310.
- 2 General Medical Council. *A licence to practise and revalidation*. London: GMC, 2003. www.revalidationuk.info/article.cfm?area=3 (accessed 19 May 2003).
- 3 Kolb D. *Experiential learning: experience as the source of learning and development*. Englewood Cliffs, NJ: Prentice-Hall, 1984.
- 4 Department of Health. Appraisal for general practitioners—guidance. www.doh.gov.uk/gpappraisal (accessed 10 February 2003).
- 5 Martin D, Harrison P, Joesbury H, Wilson R. *Appraisal for GPs*. London: Department of Health, School of Health and Related Research, University of Sheffield. www.doh.gov.uk/pricare/gpappraisal.pdf (accessed 10 February 2003).
- 6 Department of Health. Appraisal for NHS consultants. www.doh.gov.uk/nhsexec/consultantappraisal/index.htm (accessed 10 February 2003).
- 7 General Medical Council. Guidance on good medical practice. www.gmc-uk.org/standards/good.htm (accessed 10 February 2003).
- 8 Wall D, Conlon M, Cullen R, Halligan A. Learning by doing: training general practitioners to be appraisers. *Br J Clin Governance* 2002;7:294-8.
- 9 Donaldson L. *Appraisal for general practitioners "training the appraisers" course handbook*. London: NHS Modernisation Agency, 2002.
- 10 Huby G, Gerry M, McKinstry B, Porter M, Shaw J, Wrate R. Morale among general practitioners: qualitative study exploring partnership arrangements, personal style, and workload. *BMJ* 2002;325:140-2.
- 11 Kmietowicz K. Quarter of GPs want to quit, BMA survey shows. *BMJ* 2001;323:887.
- 12 Department of Health. *Supporting doctors, protecting patients*. London: DoH, 1999. www.doh.gov.uk/cmoconsult.htm (accessed 10 February 2003).
- 13 General Medical Council, Department of Health. Appraisal and revalidation. www.revalidationuk.info (accessed 10 February 2003).
- 14 Scally G, Donaldson LJ. Clinical Governance and the drive for quality improvement in the new NHS in England. *BMJ* 1998;317:61-65.
- 15 Department of Health. *A first class service: quality in the new NHS. Department of Health* 1998.
- 16 Department of Health. *An organisation with a memory. Report of an expert group on learning from adverse events in the NHS*. London: DoH, 2000. www.doh.gov.uk/orgmemreport/index.htm (accessed 10 February 2003).
- 17 Davidoff F. Shame: the elephant in the room. *BMJ* 2002;324:623-624.
- 18 Edwards N, Marshall M. Doctors and managers. *BMJ* 2003;326:116-117.
- 19 Doctors and managers: bound to differ? [theme issue] *BMJ* 2003;326:609-11, 646-55.
- 20 West MA. How can good performance among doctors be maintained? *BMJ* 2002;325:669-70.

(Accepted 2 June 2003)

One hundred years ago

How to be healthy without doctors

One of the most important works to which the medical profession has recently set its hand is the education of the public in the prevention of disease. This hygienic crusade is being urged at present by men of the highest position in our midst with a zeal and self-sacrifice for which no praise can be too high. Unfortunately, the people is in this respect still too often a fool, its particular form of folly being an utter lack of discrimination in the choice of teachers. It encourages all and sundry to appeal to it in these vital matters with an inclination to lend its ear to those who advertise most blatantly, and whose propositions require the least amount of thought for assimilation. Among such, one of the most prolific is Mr. Eustace H. Miles, who has published, at a comparatively early age, a formidable list of works, ranging in theme from the History of Rome to the Failures of Vegetarianism, and from the Teaching of Jesus to the game of

Squash. Mr. Miles is a well-known athlete, but he does not appear to have taxed himself severely in the study of physiology, though in his latest work, entitled *Avenues to Health*, he goes so far as to quote with approval the statement that at birth bone is in the condition of gelatine. He has, moreover, acquainted himself with the semi-popular writings of some physicians, but the main basis of his theories is deep personal study, the same means, it will be remembered, by which Mr. G. R. Sims was enabled to evolve for the public benefit his celebrated hair restorer. To the scientific mind there appears to be no reason why a person of exceptional physical endowments should be especially qualified to preach hygiene; it would be as reasonable to go to Mr. Kipling for a treatise on penmanship. This, however, the public will never learn, and if Mr. Kipling were to issue a treatise on penmanship, it would no doubt sell by thousands. (BMJ 1903;ii:673)