



SYSTEMATIC REVIEW

REVISED **Community-Based Health Information Systems in Africa: A Scoping Review of Data Generation, Utilization, and Community Empowerment [version 3; peer review: 4 approved]**

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Abstract

Introduction

The community-based health information system (CBHIS) is a vital component of the community health system, as it assesses community-level healthcare service delivery and generates data for community health programme planning, monitoring, and evaluation. CBHIS promotes data-driven decision-making, by identifying priority interventions and programs, guiding resource allocation, and contributing to evidence-based policy development.

Objective

This scoping review aims to comprehensively examine the use of CBHIS in African countries, focusing on data generation, pathways, utilisation of CBHIS data, community accessibility to the data and use of the data to empower communities.

Methods

We utilised Arksey and O'Malley's scoping review methodology. We searched eight databases: PubMed, EMBASE, HINARI, Cochrane

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Library, Web of Science, Scopus, Google Scholar, and grey literature databases (Open Grey and OAIster). We synthesised findings using a thematic approach.

Any reports and responses or comments on the article can be found at the end of the article.

Results

Our review included 55 articles from 27 African countries, primarily in Eastern and Southern Africa, followed by West Africa. Most of the studies were either quantitative (42%) or qualitative (33%). Paper-based systems are primarily used for data collection in most countries, but some have adopted electronic/mobile-based systems or both. The data flow for CBHIS varies by country and the tools used for data collection. CBHIS data informs policies, resource allocation, staffing, community health dialogues, and commodity supplies for community health programmes. Community dialogue is the most common approach for community engagement, empowerment, and sharing of CBHIS data with communities. Community empowerment tends towards health promotion activities and health provider-led approaches.

Conclusion

CBHIS utilises both paper-based and electronic-based systems to collect and process data. Nevertheless, most countries rely on paper-based systems. Most of the CBHIS investments have focused on digitisation and enhancing data collection, process, and quality. However, there is a need to shift the emphasis towards enabling data utilisation at the community level and community empowerment.

Keywords

Community-based health information systems (CBHIS), Community health systems (CHS), Health systems, Data utilisation, data-driven decision-making, Community accessibility, Community empowerment, Africa



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REVISED Amendments from Version 2

The revised manuscript addresses the reviewer's concerns through several modifications. The title has been amended to reflect the review's primary focus areas more accurately, ensuring alignment with the problem statement and aim. A new Figure (Figure 1) has been incorporated to provide a visual representation of CBHIS data flow across all levels of the health system. The results section has undergone refinement, with expanded discussions on the utilisation of CBHIS data and community empowerment. Various statements in these themes have been revised to enhance clarity. Finally, the conclusion has been revised to highlight the review's key findings, providing a more focused and comprehensive summary of the review.

Any further responses from the reviewers can be found at the end of the article

Introduction

Community Health Systems (CHS), defined as the interface between community systems and the formal health system, is the most accessible, equitable, cost-effective, and efficient approach to improving access and coverage of health services in a continuum of the primary health care (PHC) system¹. A strong CHS is critical for delivering accessible, quality, cost-effective preventive and treatment services, including emergency care².

The Astana Declaration on PHC in 2018 fostered a renewed global interest in strengthening CHS in the context of the Universal Health Coverage (UHC) and other Sustainable Development Goals (SDGs). Integrating community health approaches in health systems is now considered paramount³, as CHS can help monitor population-level health system performance, track key indicators related to UHC and other health-related SDGs, and enhance the quality of health information⁴. The success of the CHS in handling global crises, such as the Ebola epidemic in West Africa and the COVID-19 pandemic, further emphasises its importance in providing essential health services at the community level and supporting public health emergency preparedness and response². CHS is thus seen as a crucial aspect of PHC, and its strengthening is essential for achieving UHC and other health-related SDGs⁵.

A community-based health information system (CBHIS) is a vital system that encompasses information about the collection and flow of data, assessment and enhancement of data quality, and utilisation of community health data. It is essential for ensuring accurate data collection to support governance and management of CHS and decision-making at local, sub-national, and national levels^{4,6,7}. CBHIS data also enable advocacy for vulnerable populations⁶, serve as an early warning alert and response (EWAR) tool, support case management and community health units/posts, enable health trend analyses, and reinforce the communication of health challenges to diverse groups⁸.

The four fundamental functions of CBHISs are data generation, data compilation, analysis and synthesis, and communication and use⁸. CBHISs gather health and other relevant data,

ensure its quality, relevance, and timeliness, and transform it into useful information for health-related decision-making. However, the CBHIS requires critical health system inputs, including human resources (community health workers), budgetary allocation, and day-to-day operational management, to function efficiently^{4,5,8,9}. Many low- and middle-income countries (LMICs) face challenges in establishing and maintaining CBHIS due to insufficient government funding⁴, leading to significant gaps in community-level health data quality^{5,6,10}, and thus limiting the demand and utilisation of CBHIS in decision-making processes¹¹. This underutilisation of CBHIS data in decision-making processes can be attributed to fragmented community-based reporting systems¹⁰, lack of coordination between data producers and users^{12,13}, multiple parallel information subsystems¹³, and variations in the decentralisation of community health decisions¹⁴. Furthermore, limited integration of CBHIS with the formal Health Management Information System (HMIS), insufficient funding for the CHS^{2,4,6,15}, and contextual factors beyond technical aspects of data processes and organisational aspects impact the use of evidence in the CHS^{13,14}.

Although several African countries have embraced digital platforms, most countries (71 %) continue to rely on paper-based systems to collect CBHIS data^{1,2}. Several infrastructural constraints, including limited access to cell phones, stable electrical power supplies, and mobile networks, impede the adoption of digital systems^{10,13,16-18}. However, some countries, such as Malawi, Zambia, Ghana, and Kenya, have successfully adopted simple feature phones with simple SMS-based reporting systems, enabling real-time data transmission to all healthcare systems^{4,19}.

Several African countries have recently invested in enhancing their CHS and strengthening their CBHIS systems²⁰. These efforts have included the digitisation of existing CBHIS systems to improve community health programs and work towards providing universal access to PHC services²¹. However, most CBHIS systems in these countries are partner-driven, program-specific, and heavily reliant on donors' and partners' financial and technical support, as evidenced in the Democratic Republic of Congo (DRC), Egypt, Namibia, and Kenya^{1,10,17}. As a result, the landscape of CBHIS data is disjointed and fragmented, failing to integrate with the national HMIS¹⁰.

There are limited reviews on CBHIS in Africa. A review by Mekonnen *et al.*⁴ examined the current status and implementation challenges of CBHIS in LMICs-Africa but did not focus on CBHIS data processes, utilisation of CBHIS data on health system decision-making, or community access to CBHIS data and community empowerment. Our review focuses on these aspects of the CBHIS. We aim to address the gap in these aspects and inform efforts to enhance the CHS, ultimately contributing to improved community health service coverage and tracking progress towards UHC and other health-related SDGs. To comprehensively understand CBHIS functionality and its potential impact on community health outcomes, we systematically examined four key aspects: data generation processes, data flow pathways, CBHIS data utilisation, and community access and utilisation of this data for empowerment.

Methods

This scoping review adopted the Arksey and O'Malley's Framework²² to comprehensively examine the development, implementation, and utilisation of CBHIS in Africa. This framework guided the methodological processes for our review. We adhered to the Preferred Reporting Items for Systematic Reviews and Meta-Analyses extension for Scoping Reviews (PRISMA-ScR) reporting guidelines²³. Our review was registered in the [Open Science Framework](#)²⁴.

Eligibility criteria

We selected eligible studies using the Population, Concept, and Context (PCC) framework recommended for scoping reviews.

Population: We included primary studies of any study design that examined the CBHIS data sources, processes, pathways, utilisation, and accessibility of data at the community level, involving community members, community health workers, local actors, and other stakeholders such as policymakers, community-based organisations, and health non-governmental organisations.

Concept: We included studies that explored and discussed various aspects of CBHIS, encompassing experiences in CBHIS development and utilisation, sources of CBHIS data, data generation processes, CBHIS data pathways, utilisation of CBHIS data in informing evidence-based decision-making, community accessibility of the CBHIS data and empowerment.

Context/setting: We included studies conducted in Africa.

We excluded studies on CBHIS conducted in high-income countries, studies published in languages other than English, reviews (systematic, scoping, literature, etc.), conference abstracts, opinions, and editorials on CBHIS.

Information sources and search

We developed the search strategy in consultation with a health research librarian. An initial search was conducted in July 2023, and an updated search in November 2023. Seven databases were searched: PubMed, Embase, HINARI, Cochrane Library, Web of Science, Scopus, and Google Scholar. We also searched grey literature on open grey databases and hand-searched the references of included studies to identify additional literature. We limited our search to articles published in English between 2000 and 2023. The PubMed search strategy is presented in Additional File 1 (see [Extended data](#)²⁵).

Study selection

We exported references to the EndNoteX7 database, and duplicates were removed. Two independent reviewers performed study selection over two stages: title and abstract review and full-text review against the predefined eligible criteria, using Covidence. All disagreements were resolved by discussion or consulting with authorship team members for a consensus. Studies that met the inclusion criteria were selected for data extraction and charting.

Data items and charting

A data extraction and charting form was developed and pilot-tested jointly with the research team to determine which variables to extract (Additional File 2) (see [Extended data](#)²⁵). We extracted data on the following aspects: 1) general study characteristics; 2) sources of CBHIS data; 3) data generation; 4) pathways through which data were processed; 5) utilisation of CBHIS data; and 6) community accessibility to CBHIS data and empowerment. Data were extracted and exported from Covidence into Microsoft Excel software. One reviewer extracted data, and reviewers independently conducted quality checks of the extracted data. We resolved discrepancies by discussion between authors or consulting senior reviewers for a consensus.

Synthesis of results

We synthesised the findings using a thematic approach commonly used in scoping reviews. We followed the PRISMA-ScR reporting guideline to present our findings.

Results

Selection of sources of evidence

Our search strategy yielded 7,101 records, of which 362 duplicates were excluded. We screened 6,762 titles and abstracts and excluded 6,498 articles. We screened 264 articles and included 55 articles in this review. The PRISMA flow diagram of the selection process and summary of the search results is provided in [Extended data](#)²⁵.

Characteristics of sources of evidence

We synthesised 55 studies from 27 African countries, primarily Eastern and Southern Africa, followed by the Western African region. Although the literature review considered publications from all African countries, Northern Africa was represented by only a single article from Egypt. Of these, 52 were research studies, and only three were project/programme reports. Most studies were quantitative (42%), followed by qualitative studies (33%). [Table 1](#) presents the characteristics of the studies, including country, study design, and topical focus. A summary of all key findings is provided in [Extended data](#)²⁵.

Synthesis of results

CBHIS data generation. CHWs are crucial for collecting CBHIS data. Included studies used various titles to describe CHWs based on their cadres and country of origin, including health extension workers (HEWs), community health volunteers (CHVs), community health extension workers (CHEWs), village pioneers, Health Surveillance Assistants (HSAs), community-based health workers (CBHWs), and village health teams (VHTs) ([Table 2](#)). This paper uses CHWs as an all-encompassing term to cover all these designations for ease of reading and clarity. [Table 2](#) summarises the CBHIS data collectors, standard data collection tools, and type of data collected.

CBHIS data sources. Data collection tools and information collected used by CHWs vary by country and services provided at the community level ([Table 2](#)). CHWs

Table 1. Characteristics of the included studies.

Category	Details	n (%)
Publication Type	Research Articles	52 (95%)
	Project/Programme Reports	3 (5%)
Year of publication	2007–2013	4 (7%)
	2014–2020	35 (64%)
	2021–2023	16 (29%)
Type of Study	Quantitative	23 (42%)
	Qualitative	18 (33%)
	Mixed Methods	4 (7%)
	Project report; Thesis; Project evaluation (3 each)	9 (16%)
	Workshop report	1 (2%)
	Not reported	1 (2%)
Study design	Cross-sectional	15 (27%)
	Qualitative	15 (27%)
	Project evaluation	5 (9%)
	Randomised controlled trial	5 (9%)
	Mixed methods	4 (7%)
	Case study	3 (5%)
	Cohort and Participatory action research (2 each)	4 (7%)
	Phenomenological; Secondary analysis; Assessment report (1 each)	3 (5%)
	Not reported	1 (2%)
Country	Kenya	13 (23%)
	Ethiopia	13 (23%)
	South Africa; Malawi (6 each)	12 (22%)
	Zambia	3 (5%)
	Multi-country (3): <ul style="list-style-type: none"> • Four countries: DRC, Egypt, Namibia, Mozambique • Seventeen West and Central African countries: Benin, Burkina Faso, Cameroon, Congo, DRC, Gambia, Ghana, Guinea Bissau, Ivory Coast, Liberia, Mali, Niger, Nigeria, Senegal, Sierra Leone, Chad, & Togo • Two countries: Kenya and Malawi 	3 (5%)
	Mali, Ghana, Uganda (2 each)	6 (11%)
	Rwanda, Nigeria, Burkina Faso, Sierra Leone, Mozambique (1 each)	5 (9%)
	Not reported	1 (2%)
Study setting	Health posts	11 (20%)
	Health facilities	7 (13%)
	Primary care sites/units	3 (5%)
	Community-based organizations (CBOs)	2 (4%)
	Health Centre	2 (4%)
	Health Office; National Health Insurance Pilot District	2 (4%)
	Not reported	28 (51%)
	Summary of CBHIS*	Sources of CBHIS data
Processes in generating CBHIS data	51 (92%)	
CBHIS data pathways	25 (45%)	
Utilisation of CBHIS data	37 (67%)	
Community involvement and empowerment	17 (31%)	

Note: *some studies report more than one detail

Table 2. Summary of CBHIS data generation processes.

	Data collectors	Data collection tools/templates	Type of data collected at the community level	Data submission
Data generation processes	CHWs <ul style="list-style-type: none"> Ethiopia (HEWs) Kenya (CHPs) Egypt (Village pioneers-Raedat Refiat (RR)) Namibia (HEWs) Uganda (VHTs & CHEWs) DRC/Zambia/South Africa/Nigeria/Rwanda/Sierra Leone/Mali (CHWs) Malawi (HSAs) Burkina Faso (CBHWs) Mozambique (Agentes Polivalentes Elementares (APEs)) 	Paper-based tools <ul style="list-style-type: none"> Family folder (Ethiopia) Household registers (Kenya, Egypt, Rwanda, Malawi) CHWs service Logbook (Kenya) Simple wall chart templates (Malawi) Paper registers (Ghana, DRC, Zambia) Forms/papers (Namibia, South Africa & Ghana) Surveillance forms (Burkina Faso) Electronic-based tools <ul style="list-style-type: none"> Mobile phone applications/technologies/mHealth tools Other sources of data: <ul style="list-style-type: none"> Individual health records (health cards and integrated maternal and childcare (MCH) cards) Assistant chief registers Community outreach and meetings Birth and death register Village register Under-five register Household survey/visit form Community treatment and tracking register Referral form 	<ul style="list-style-type: none"> Health Extension program component data (Ethiopia) Program data related to HIV, TB & Malaria (South Africa, Mozambique & Zambia & Namibia) Child health data element (DRC, South Africa) Maternal and child civil registration data (Nigeria & Ghana) Maternal, Neonatal, and Child Health (MNCH) morbidity & mortality data (Sierra Leone) Maternal and child health services data (Namibia, Malawi & Uganda) Demographic, household sanitation, housing, health service utilization and coverage (commonly collected) Supply chain management data (Kenya & Zambia) 	CHWs supervisors <ul style="list-style-type: none"> Ethiopia (HEW supervisors/coordinators) Kenya (community health assistants/officers (CHAs/CHOs)) Egypt (RR supervisors) Namibia (CHW supervisors) Uganda (Health Centre (HC) III in-charge) DRC (HC supervisors) South Africa (Outreach Team Leaders/data captures) Sierra Leone (CHWs peer supervisors) Malawi (Senior HSAs) Burkina Faso (CBHWs supervisors) Funders department (South Africa)

Note: CHEWs: Community Health Extension Workers; CHWs: Community Health Workers; CHPs: Community Health Promoters; DRC: Democratic Republic of Congo HEWs: Health Extension Workers; VHTs: Village Health Teams; HSAs: Health Surveillance Assistances; CBHWs: Community Based Health Workers

commonly use standardised household registers during house visits to collect community data. Other data collection tools included simple wall charts²⁶, CHW Integrated Daily Activity Register/logbooks¹, individual health cards^{1,27,28}, and surveillance forms²⁹. The CHWs typically collect household data, including household demographics, sanitation, housing, health service utilisation, and coverage^{30–38}. For instance, in DRC and South Africa³⁹, CBHIS focused on child health data, whereas in Uganda, Namibia, and Malawi, maternal and child health data were captured^{1,27,28}. Sierra Leone's⁴⁰, Nigeria's⁴¹, and Ghana's⁴² CBHIS includes Maternal, Neonatal, and Child Health (MNCH) mortality and morbidity data to inform health service delivery and development of interventions. Some of the CBHIS in Namibia¹, Zambia³⁸, Mozambique⁴³, and South Africa^{39,44} collect program-specific data on HIV/AIDS and TB care, malaria data, and households' eligibility for social support.

CBHIS data pathways. CHWs primarily use paper-based tools for data collection^{38,42,45}; however, some countries have adopted electronic-based systems (eCBHIS), such as mobile phone applications and mHealth tools^{41–53}). In some instances, CHWs must use both manual and eCBHIS methods, as observed in Ethiopia^{47,54} and Ghana⁴². Additionally, mobile technology has been utilised to collect community health data, such as in Kenya, where the mHealth application has been used to collect non-communicable diseases, particularly diabetes and hypertension⁵⁵, and a simple short message service (SMS) – based reporting to support the supply chain management⁵⁰. A mobile-based eCBHIS was implemented in Zambia to monitor commodities stock levels⁵².

In paper-based systems, CHWs record household visits and activities in standardised Federal/National Ministry of Health (MoH) service delivery registers, which are then collated to complete monthly report forms. These report forms their respective catchment areas are then submitted to the supervisors, who aggregate the data in paper-based standardised MoH forms that are in turn submitted to the sub-national office (sub-county, county, district, or regional) for digital entry into the web-based national health information systems, the District Health Information System (DHIS2)^{26,56–62}. Notably, data collected via paper-based systems are digitally entered into the DHIS2 database at the sub-national level^{1,11,32}. However, this process faces several challenges. A significant issue is the lack of harmonisation between data collection tools used by CHWs and HMIS forms, resulting in incomplete or inaccurate data transfer^{33,63,64}. The utilisation of paper-based tools introduces additional obstacles, including stockouts of these tools and insufficient storage capacities^{57,60}. CHWs frequently resort to storing data in their residences. This practice not only increases the risk of data loss but also compromises the confidentiality of sensitive information¹¹.

In electronic-based systems, data on household visits or program-specific indicators are entered electronically by CHWs into electronic forms on the applications installed on their tablets or mobile phones and submitted electronically to the

organisation's database or sub-national or national HMIS, DHIS2^{27,37,41,51,52}. The electronically aggregated data in the HMIS are made visible and accessible to CHWs supervisors, health managers, and data managers, who review data, trace data errors in data capture, track and analyse data, as well as send electronic feedback notes to CHWs^{41,51,52}. Some applications have built-in data validation to ensure the completeness of data^{41,51}. However, in other instances, CBHIS data are directly conveyed to the department of funders, bypassing health facilities for electronic database recording⁶⁰.

CBHIS data review/use meetings are intended to also create effective feedback mechanisms across healthcare service levels¹. However, the implementation of these mechanisms was often limited to human resource constraints, as observed in Namibia, whereas in DRC, feedback mechanisms were reported to function better in areas with partner support, and in Uganda, feedback was reliant upon the provision of supportive supervision¹.

The data flow for the CBHIS and feedback mechanisms varied depending on the country and tools used for data collection, whether paper-based or electronic-based. [Figure 1](#) summarises the CBHIS data flow process.

Utilisation of CBHIS data. At the national/federal level, the division/department responsible for health information systems receives community health data from sub-national levels, which is then transmitted to the division responsible for community health services within the Ministry of Health (MoH)¹. The division of community health services utilises the data to track the progress of community health programs, create annual health sector performance reports, formulate policies, and provide feedback to decentralised levels. Ideally, all levels of the health system, including community, sub-national, and national, should review and utilise CBHIS data¹. However, data producers and users often lack the core competencies of data analysis, interpretation, and synthesis, which, in turn, limit the demand and use of data in decision-making processes^{1,11,65}.

The CBHIS data serves multiple stakeholders in healthcare. Government entities use it for policy decisions, resource allocation, and workforce planning^{28,38,41}. NGOs and CBOs leverage these data to design targeted interventions, whereas funders allocate resources based on these data⁵⁷. Health facilities rely on CBHIS data to inform service delivery strategies^{12,33} and optimise supply management^{33,50,52}. Community health committees leverage this data for advocacy and community engagement⁶⁴. Healthcare professionals incorporate CBHIS data into their decision-making processes to enhance service delivery^{29,52}. This diverse utilisation highlights the importance of improving community health outcomes across sectors. In Ethiopia and Malawi, CBHIS data is used to support health extension services^{30,54,61,66,67}, whereas, in South Africa, CHWs use it for community activities and referrals to service providers⁴⁶. In Namibia, the MoH uses it to inform future community health programmes¹, while health managers in Ethiopia use it to monitor and evaluate community health services^{54,61}. In

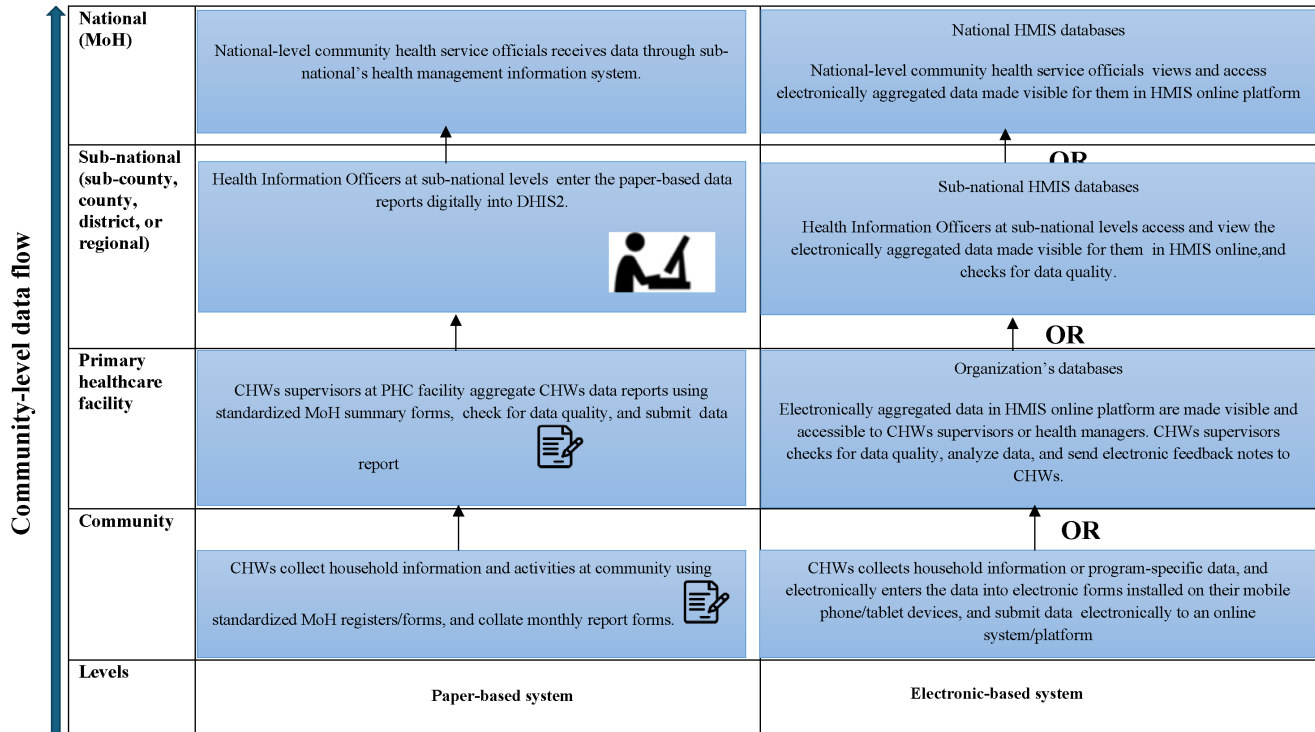


Figure 1. A summary of the overall CBHIS data flow process. Note: Figure 1: Illustrates an overall summary of the CBHIS data flow process for both paper- and electronic-based systems in African countries. It depicts the collection of community-level data, intermediate aggregation, digital entry for paper-based systems, and reporting levels. CHWs: Community Health Workers; DHIS2: District Health Information System; HMIS: Health Management Information System; PHC: Primary healthcare.

Kenya, CBHIS programme data is used to assess interventions⁶⁸ and design new ones, and in South Africa, regional coordinators use it for programme tracing and planning⁶⁰. CBHIS data also supports collective activities such as community dialogue in Kenya, South Africa, Malawi, and Ethiopia to address the prevalent challenges in catchment areas/community units^{12,36,56,58}.

Moreover, CBHIS data is utilised in various ways by CHWs and healthcare providers in Ethiopia, Kenya, South Africa, Malawi, and Zambia, such as tracking people lost to follow-up for health services and scheduling house visits^{12,33,37,46,68}, assessing the utilisation and coverage of maternal and newborn care services⁶⁹, institutional delivery of immunisation^{59,69-71}, monitoring trends in health service delivery and disease prevalence, and implementing mitigation strategies for disease outbreaks^{12,63}. CHWs also use this data to monitor community health supplies and commodity stock levels^{33,50,52} and plan health resources at the sub-national and national levels^{28,38,41}. While CBHIS data is crucial for improving community health programs and outcomes, challenges remain in effectively using data at the community level other than for reporting purposes^{12,26}.

Accessibility of CBHIS data and community empowerment. Community empowerment extends beyond the involvement,

participation, or engagement of communities. It encompasses enhancing individual self-care and lifestyle choices; addressing sociopolitical power dynamics; supporting community-driven priorities and implementing strategies to improve health and reduce inequities. In practice, this often manifest through community dialogues, which also serve as platforms for sharing among stakeholders, including community members, leaders, representatives, community health committees, CHWs, and health providers. This collaborative approach to information-sharing has shown promising results in various African countries. Specifically, they have been successfully implemented in Ethiopia, Kenya, Malawi, and South Africa, where they have been effective for priority setting, planning, implementation, and evaluation of health interventions/programmes^{36,46,56-58,68,69,72}.

CHWs collaborate with community health committees to initiate community dialogues. Community members can also access CBHIS data through wall charts/chalkboards displayed in community units, health centers, and clinics^{26,32,33}. However, a study across 17 West and Central African countries revealed limited CBHIS data accessibility to community members beyond the CHWs, impeding community participation in data utilisation⁷³. Although community dialogues have been associated with improved health indicators, health service utilisation, and

health practices, including improved sanitation and hygiene practices, drug adherence, reduced stigma, increased family planning methods, immunisation, and maternal delivery^{12,36,68}, direct evidence linking them to specific health outcomes is limited. Community empowerment in these community dialogues tends towards provider-led health promotion activities^{36,56–58} rather than community-driven/demand-driven interventions that foster community accountability and tailor interventions to community needs.

Discussion

CHS is a crucial aspect of PHC and a vehicle for achieving UHC and other global health SDG priorities. To effectively deliver community health services, a functional and practical CBHIS is essential for countries to track their progress toward PHC and UHC. This scoping review aimed to synthesise evidence on the current practices of CBHIS data generation, data pathways across different health system levels, utilisation of CBHIS data, and accessibility of CBHIS data to communities to empower communities in African countries. The majority of articles reported on CBHIS data generation and use. Most CBHIS utilise paper-based systems, although some countries have adopted electronic/digital systems (eCBHIS) to record and transmit data to sub-national and national HMIS; data pathways vary by country. Multiple stakeholders utilise CBHIS data for decision-making, including policymaking, resource allocation, staffing, programme evaluations, and informing community health programmes and dialogues. Community dialogue is the most common strategy for community engagement, sharing CBHIS data, and empowering communities.

CHWs are crucial in generating data for the CBHIS. Different cadres of CHWs have distinct roles and include data collection, management, and dissemination. Although most countries rely on paper-based systems for data collection, some use electronic-based systems^{1,37,45–47}, or a combination of both^{47,54}. However, reported challenges included a lack of standardised data collection and compilation tools^{1,11}, inadequate personnel competencies^{37,51,52}, and duplicate data entries in paper-based and electronic forms¹, which can lead to limited data collection and loss, negatively impacting data quality. As countries transition to digitised systems, it is crucial to provide regular technical and supportive supervision to CHWs to tackle user- and system-related challenges associated with eCBHIS. To address these challenges, ongoing training of CHWs by Ministries of Health and partners is crucial. This training should be comprehensive and cover various aspects, including basic Information Communication Technology (ICT) skills, digital tools usage, and data analysis. Moreover, targeted training is crucial for timely, accurate, and complete data entry into eCBHIS^{4,47,65,74,75}.

The contextual adoption of mobile technology can help with the transition e.g., simple feature phones with simple SMS-based reporting systems have been successfully adopted in Ghana, Kenya, Malawi, and Zambia^{4,19}. Our review revealed an absence of policy guidance concerning data security and privacy aspects for both paper- and electronic-based CBHIS systems^{11,41}. For instance, CHWs were obliged to store paper-based data in

their homes owing to insufficient storage, leading to lost data forms and the potential breach of confidentiality¹¹. To enhance the security and privacy of CBHIS data in the healthcare sector, countries transitioning to digital systems should develop or update their eCBHIS policy frameworks. These frameworks should address the gaps in data security and privacy, safeguard community data and guide the implementation of data protection principles in eCBHIS^{1,76}.

CBHIS generates large amounts of data on healthcare services and population health, presenting opportunities for data-driven decision-making in the CHS. While efforts to enhance CBHIS have primarily focused on digitisation and improving data collection and quality, particularly at the community level, there is a disproportionate emphasis on the technical aspects of enabling data use^{74,77}, overlooking other factors that may hinder its effectiveness. Failure to consider critical elements, such as data analysis and interpretation capabilities across various levels of the health system, may impede the overall effectiveness. The ultimate goal of CBHIS is to translate data into action, address health challenges, and improve the access and quality of community health services⁷⁷. We indicate that CBHIS data can inform health system outcomes, resource allocation, and support administrative decision-making processes^{45,54,57,59,66,78}. Although CBHIS data offers valuable insights, empirical evidence demonstrating its impact on data-driven decision-making remains limited. In practice, several challenges impede the utilisation of CBHIS data, including fragmented reporting systems¹³, poor coordination between data producers and users^{12,13}, varied decentralisation of community health decisions¹⁴, and limited capacity of data producers and users to use data effectively^{1,11,65}.

To ensure sustainable demand and use of data in decision-making, it is essential to develop the capacity of data producers and users in core competencies, such as data analysis, interpretation, and synthesis, at all levels of the health system, including the CHS. Investing in capacity-building for data producers and users on critical competencies can facilitate the functioning of CBHIS⁷⁹. Lippeveld (2017) identified many barriers to data use related to organisational and behavioural factors⁷⁷. The information use culture can act as both a barrier^{12,26} and a facilitator⁸⁰ in data utilisation. Negative organisational behaviour, such as the pressure senior health managers exert on providers to meet unrealistic service delivery targets, has contributed to false reporting and the denial of existing service delivery problems⁷⁷. Conversely, community-led monitoring of health service delivery data has been demonstrated to promote positive organisational behaviour by enhancing the culture of information^{77,80}.

Community participation in health information generation and dissemination has been shown to increase community engagement and health information sharing and foster health system responsiveness through community activism^{20,80–82}. However, community members face barriers to accessing and using health information. A multi-country study across 17 West and Central African nations found that community members lacked

access to CBHIS data beyond that of CHWs, which hindered their participation in data utilisation⁷³. This limits the involvement of end-users of care in developing interventions that align with local needs and are informed by local knowledge and priorities in a more effective and transformative way that helps empower marginalised and vulnerable population groups. Community data dissemination has shown positive results in various initiatives^{80,83,84}. For instance, a randomised field experiment in nine districts in Uganda revealed that granting communities access to data increased their involvement, accountability, and community-led monitoring of PHC services⁸⁰. Consequently, service utilisation and health outcomes improved significantly. This intervention emphasises the magnitude of community participation and a bottom-up approach to enhancing CHS service delivery and health outcomes. Integrating this approach with a structured top-down approach can lead to even better results⁸⁰.

The results of our review carry with them some implications. The CHS require the availability of good-quality data, however, this on its own is insufficient to support the use of data in the CHS and broader health systems management decision-making. Although studies included in our review reported the utilisation of CBHIS data, there are deficiencies in comprehending the extent to which it's used or integrated in decision-making processes and policy formulation. The health authorities and practitioners may need to consider implementing interventions that explicitly focus on improving the link between CBHIS data collection and the use of data for decision-making. CHS activities, policies and guidelines may need to focus on capacity building of data producers and users in data management and data use competencies, including analysis, synthesis, interpretation, critical review of data, and data-informed decision making^{1,11,65}. In addition, there is a need to focus on organisational culture and practice of monitoring, evaluation, and communication of data use interventions, and that encourages health managers, frontline health providers and users of health services, to take responsibility for using data to inform decision making^{7,77,80}.

Our review suggests that there is limited access to CBHIS data beyond community dialogues and wall charts in community health units. Accessibility of CBHIS data to the community is essential to foster community participation in community health activities and accountability. An experimental study on information intervention in Uganda shows that disseminating data to community members can enhance community participation in CHS services, empower them and promote accountability of health providers at the community level⁸⁰. However, there is a gap in studying the impact of community participation and empowerment on health outcomes.

There is a large and diverse body of literature on CBHIS data generation/production (data sources, data management, information products and dissemination) and systems performance (data quality and data use). However, there is a research gap on the links between data collection and data use, and between data use and systems impact, as well as components needed for the design and evaluation of CBHIS, to effectively support

health system management decision-making. Implementation research approaches may also help understand data-driven decision-making mechanisms in operational settings⁷.

Strengths and limitations

We conducted a systematic and thorough evaluation of the existing literature. Our approach involved conducting a comprehensive literature search, employing duplicate article screening, and selecting articles by independent reviewers, with senior reviewers verifying and ensuring quality control. However, our review had some limitations. First, we only included published articles and grey literature, which may have led to the exclusion of other relevant documentation on CBHIS. Second, we did not consider non-English studies or grey literature, which could have resulted in the exclusion of articles from non-English-speaking African countries that may have been relevant to our review.

Conclusion

CBHIS are transitioning from paper-based to electronic-based systems, aiming to improve data collection and pathway processes. However, several challenges, including fragmented reporting and limited capacity, impede the effective utilisation of CBHIS data. The successful adoption of CBHIS requires considering resource allocation and technology adoption within the context of the CHS and the broader health system. While efforts focus on the digitisation of CBHIS and enhancing data generation, overlooking other factors may hinder effectiveness. Developing core competencies in data analysis and interpretation among data producers and users across all health system levels is crucial. Community dialogue, while valuable for engagement, requires a shift from provider-driven/supply-side health promotion activities to community-driven/demand-side interventions. Community-driven approaches can enhance community participation in CBHIS, accountability, empowerment, health activism, and tailoring interventions to local needs. The renewed commitment to PHC presents an opportunity to optimise the functionality of CBHIS and accelerate progress towards UHC and other health-related SDGs.

Data availability

Underlying data

All data underlying the results are available as part of the article and no additional source data are required.

Extended data

Havard Dataverse: Replication Data for: Examining the Development and Utilisation of Community-Based Health Information Systems (CBHIS) in Africa: A Scoping Review

<https://doi.org/10.7910/DVN/ZH5JK825>

This project includes the following extended data:

- Additional File 1 (information search strategy)
- Additional File 2 (data extraction form)
- Additional File 3 (characteristics of included studies).

Reporting guidelines

Havard Dataverse: PRISMA_ScR Checklist for 'Examining the development and utilisation of Community-Based Health Information Systems (CBHIS) in Africa: A Scoping Review'. <https://doi.org/10.7910/DVN/ZH5JK8²⁵>.

Data are available under the terms of the Creative Commons Attribution 4.0 International license (CC-BY 4.0).

Authors contributions

Kuvuna B: Conceptualization, Data Curation, Formal analysis, Investigation, Methodology, Validation, Writing – Original Draft Preparation, Writing – Review & Editing; **Nyanchoka M:** Conceptualization, Formal analysis, Investigation, Methodology, Validation, Writing – Original Draft Preparation, Writing – Review & Editing; **Guleid F:** Conceptualization, Writing – Review &

Editing; **Ogutu M:** Conceptualization, Writing – Review & Editing; **Tsofa B:** Conceptualization, Funding Acquisition, Investigation, Methodology, Project Administration, Validation, Writing – Review & Editing; **Nzinga J:** Conceptualization, Data Curation, Formal Analysis, Investigation, Methodology, Project Administration, Supervision, Validation, Writing – Original Draft Preparation, Writing – Review & Editing.

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Open Peer Review

Current Peer Review Status:    

Version 3

Reviewer Report 01 November 2024

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Robinson Karuga

LVCT Health, Nairobi, Kenya

The updated version reads well and is therefore approved.

Competing Interests: No competing interests were disclosed.

Reviewer Expertise: Health Policy and Systems Research

I confirm that I have read this submission and believe that I have an appropriate level of expertise to confirm that it is of an acceptable scientific standard.

Reviewer Report 24 October 2024

<https://doi.org/10.21956/wellcomeopenres.25617.r106815>

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D'Ambruoso Lucia 

Medical Sciences and Nutrition, University of Aberdeen, Aberdeen, UK

Thank you for the detailed response to the review. The substantive points have been addressed in Version 3. I have no further comments.

Competing Interests: No competing interests were disclosed.

Reviewer Expertise: Public health, health policy and systems research, community-led health

I confirm that I have read this submission and believe that I have an appropriate level of expertise to confirm that it is of an acceptable scientific standard.

Version 2

Reviewer Report 25 September 2024

<https://doi.org/10.21956/wellcomeopenres.25479.r100268>

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Dan Kaseje

Tropical Institute of Community Health and Development, Great Lakes University of Kisumu, Kisumu, Kenya

I have read this submission. I believe that I have an appropriate level of expertise to confirm that it is of an acceptable scientific standard. It is approved.

Competing Interests: No competing interests were disclosed.

I confirm that I have read this submission and believe that I have an appropriate level of expertise to confirm that it is of an acceptable scientific standard.

Version 1

Reviewer Report 20 September 2024

<https://doi.org/10.21956/wellcomeopenres.25084.r95037>

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Dan Kaseje

Tropical Institute of Community Health and Development, Great Lakes University of Kisumu, Kisumu, Kenya

The work is insightful for publication and contributing to the body of knowledge in the area of CBHIS.

Title: The title of the review should be precise and consistent with the problem statement and

objectives

The title reads: Examining the development and utilization of Community-Based Health Information Systems (CBHIS) in Africa: A Scoping Review. The problem statement and objectives focus on generation and utilization of CBHIS information, leaving out the development of CBHIS, reflected on the title. Authors to consider excluding “development from the title” and thus harmonize the title with problem statement, the objectives, results and discussion.

Scope: The title states reflects the scope to be the review to be Africa, yet the work reviewed as reflected by results , appear to be Sub Saharan Africa, no single study from North Africa, reflected.

Abstract:

The objective reads “This scoping review aims to comprehensively examine the use of CBHIS in African countries, focusing on data generation, pathways, utilization of CBHIS data, community accessibility to the data and use” The content does not reflect CBHIS pathways. There is need to highlight pathways, or exclude it from the objectives.

Background: The problem statement is clear, stating why this study was necessary and what it aimed to contribute to the field. The section could end with a very brief statement of what is being reported in the article.

Methods: The method section has been well written giving sufficient information and elaborating the design of the study including theoretical frameworks applied in data collection analysis.

The inclusion of grey literature is commendable although some reflection on the strength of evidence, given the numerous sources of error involved as compared to scientifically designed works.

Results: Going through the results section, which is well written but the cannot miss to notice the relative over-representation of articles from Kenya, East Africa, and could wonder about some bias in literature access. A statement to demonstrating that articles from the other regions of Africa had equal chance of being included, may be useful.

To help the reader have a glimpse of the achievements and challenges, study type, country where the study was undertaken will be good at the end of the section to have a table or a matrix summarizing the findings based themes or review objectives.

Discussion: Could be structured way, as follows: a) statement of principal findings by objectives; b) strengths and weaknesses of the review; c) contextualizing findings in context of similar reviews hence d) contribution to new knowledge

Conclusion: Is well written but could provide a brief summarize of the key findings, potential implications and the way forward.

Are the rationale for, and objectives of, the Systematic Review clearly stated?

Yes

Are sufficient details of the methods and analysis provided to allow replication by others?

Yes

Is the statistical analysis and its interpretation appropriate?

Yes

Are the conclusions drawn adequately supported by the results presented in the review?

Partly

If this is a Living Systematic Review, is the 'living' method appropriate and is the search schedule clearly defined and justified? ('Living Systematic Review' or a variation of this term should be included in the title.)

Yes

Competing Interests: No competing interests were disclosed.

Reviewer Expertise: Health systems research and development including Community Based Health Care

I confirm that I have read this submission and believe that I have an appropriate level of expertise to confirm that it is of an acceptable scientific standard, however I have significant reservations, as outlined above.

Author Response 08 Oct 2024

Moriasi Nyanhoka

Thank you for reviewing our article. Please find our responses to your comments below.

TITLE Comment: The title of the review should be precise and consistent with the problem statement and objectives. The title reads: Examining the development and utilization of Community-Based Health Information Systems (CBHIS) in Africa: A Scoping Review. The problem statement and objectives focus on generation and utilization of CBHIS information, leaving out the development of CBHIS, reflected on the title. Authors to consider excluding "development from the title" and thus harmonize the title with problem statement, the objectives, results and discussion.

Response: Thank you for highlighting this. We have revised this. The title now reads "Community-Based Health Information Systems in Africa: A Scoping Review of Data Generation, Utilization, and Community Empowerment"

SCOPE Comment: The title states reflects the scope to be the review to be Africa, yet the work reviewed as reflected by results , appear to be Sub Saharan Africa, no single study from North Africa, reflected.

Response: Our search strategy aimed to capture studies across the entire African continent. However, we only obtained data from Egypt. This limited representation could be attributed to our inclusion criteria restricting articles to those published in English, potentially excluding research from many non-English speaking North African countries. However, we acknowledge this in the limitation section. "Second, we did not consider non-English studies or grey literature, which could have resulted in the exclusion of articles from

non-English-speaking African countries that may have been relevant to our review”.

ABSTRACT Comment: The objective reads “This scoping review aims to comprehensively examine the use of CBHIS in African countries, focusing on data generation, pathways, utilization of CBHIS data, community accessibility to the data and use” The content does not reflect CBHIS pathways. There is need to highlight pathways, or exclude it from the objectives.

Response: We have incorporated additional content regarding CBHIS pathways in the "Synthesis of Results" subsection of the Results section. Figure 1 provides a visual representation of data flow.

BACKGROUND Comment: The problem statement is clear, stating why this study was necessary and what it aimed to contribute to the field. The section could end with a very brief statement of what is being reported in the article

Response: Thank you for highlighting this. We have added a brief statement on this. The section now reads “We aim to address the gap in these aspects and inform efforts to enhance the CHS, ultimately contributing to improved community health service coverage and tracking progress towards UHC and other health-related SDGs. To comprehensively understand CBHIS functionality and its potential impact on community health outcomes, we systematically examined four key aspects: data generation processes, data flow pathways, CBHIS data utilisation, and community access and utilisation of this data for empowerment.”

RESULTS Comment: Going through the results section, which is well written but the cannot miss to notice the relative over-representation of articles from Kenya, East Africa, and could wonder about some bias in literature access. A statement to demonstrating that articles from the other regions of Africa had equal chance of being included, may be useful.

Response: Thank you for highlighting this. We have incorporated a statement on this. The statement now reads “We synthesized 55 studies from 27 African countries, primarily Eastern and Southern Africa, followed by the Western African region. Although the literature review considered publications from all African countries, Northern Africa was represented by only a single article from Egypt”.

DISCUSSION Comment: Could be structured way, as follows: a) statement of principal findings by objectives; b) strengths and weaknesses of the review; c) contextualizing findings in context of similar reviews hence d) contribution to new knowledge

Response: The structure of our discussion follows the PRISMA Scoping Review and reporting guidelines. It begins with a synthesis of the findings for each focal area: data generation, data pathways, data utilisation, and community accessibility and empowerment. The second to last paragraph addresses the limitations of the review, as per the PRISMA Scoping Review Guidelines.

CONCLUSION Comment: Is well written but could provide a brief summarize of the key findings, potential implications and the way forward

Response: We have revised this section to provide a summary of key findings and take-aways. We have discussed the implications of our findings in the discussion section, in the third last paragraph. The section now reads “CBHIS are transitioning from paper-based to

electronic-based systems, aiming to improve data collection and pathway processes. However, several challenges, including fragmented reporting and limited capacity, impede the effective utilisation of CBHIS data. The successful adoption of CBHIS requires considering resource allocation and technology adoption within the context of the CHS and the broader health system. While efforts focus on the digitization of CBHIS and enhancing data generation, overlooking other factors may hinder effectiveness. Developing core competencies in data analysis and interpretation among data producers and users across all health system levels is crucial. , Community dialogue, while valuable for engagement, requires a shift from provider-driven/supply-side health promotion activities to community-driven/demand-side interventions. Community-driven approaches can enhance community participation in CBHIS, accountability, empowerment, health activism, and tailoring interventions to local needs. The renewed commitment to PHC presents an opportunity to optimise the functionality of CBHIS and accelerate progress towards UHC and other health-related SDGs.”

Competing Interests: No competing interests were disclosed.

Reviewer Report 18 September 2024

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D'Ambruoso Lucia 

Medical Sciences and Nutrition, University of Aberdeen, Aberdeen, UK

Review

Examining the development and utilisation of Community-Based Health Information Systems (CBHIS) in Africa: A Scoping Review

OVERALL COMMENTS

This paper presents a literature review on community-based health information systems in low- and middle-income countries. The analysis provides a granular account of the generative, processing, utilisation and accessibility pathways across a range of African nation states, appraises these findings, and derives recommendations. The paper is important, original and worthy of indexing. The following are some relatively minor comments, which I hope are of use to the authors to further strengthen the piece. N.B.: I am not a professional systematic reviewer and cannot comment on the methodology in anything other than general terms.

Overall, and considering the opening arguments raise the important issue of data infrastructure fragmentation, including through the mixed influence of development partners and donor institutions, it would be useful to understand the extent to which data generated by CBHISs are used (primarily at least) locally and/or domestically and/or regionally/internationally. If this is not

reported, then that is also a finding!

Secondly, the political nature of data, may be worth considering - issues such as and including how to progress beyond 'naïve rationality' towards fuller views of community data and data use. This is raised explicitly in the paper but deserves more attention. What are the risks, as well as benefits for communities around CBHIS?

Thirdly, there are some powerful statements about data use (and the political nature of data) however it is not clear whether these are findings from the empirical work, this should be clarified (see specific comments, below).

Fourth, I was surprised Rwanda does not feature in the findings, considering the expansion of the CHW programme to NCDs.

Finally, the discussion section could be strengthened by 'unpacking' some key concepts (participation, empowerment, accountability etc) and arguments further, please see specific comments. On page 9 for example, the statement 'data pathways vary by country' could be usefully supplemented with additional detail. I would also encourage the authors to balance the 'inward' and 'outward gaze' in the recommendations. The systems and implementation challenges are not just local problems. It follows that it is unlikely that the challenges identified can resolved entirely by front line service providers, particularly CHWs. The Discussion would be usefully balanced with critical reflections on, and recommendations for, national, regional, and international levels.

SPECIFIC COMMENTS

Methods

1. Throughout, minor comment – data is a plural term.
2. A map showing where CBHIS are reported on might be a useful visual representation of the evidence base to consider including.
3. Page 5 – data items and charting: the data extraction themes are great suggest numbering them to help readers navigate the content.
4. Page 5: the data extraction theme 'sources of CBHIS data' stated in the methods seems to correspond with 'Characteristics of sources of evidence', although it may correspond with 'general study characteristics'. All other extraction themes are clearly presented and aligned to the methods. The 'sources of CBHIS data' could benefit from being more clearly reported.

Results

1. Page 5, 'CBHIS data generation' and Table 2: it would be useful to understand whether and how development partner programmes and/or statutory services feature in types of community-based health information. Considering, who are these data (primarily) for.
2. Page 8: as per the comment, above, the statement 'CBHIS data is reportedly utilized by various stakeholders, including government entities, NGOs, CBOs, funders, health facilities, community health committees, and healthcare professionals at different levels, to guide decision-making, policy decisions, staffing, commodities supplies, and resource allocation for community health programmes' would benefit from more fine-grained detail.

3. Page 8: while the term 'defaulters' is in popular use especially at front line service delivery level, international consensus is that it is stigmatising and 'people lost to follow up' is the preferred term. Suggest the authors acknowledge this in some way. Supporting sources include: Stop TB Language Matters' https://www.stoptb.org/sites/default/files/languageguide_forweb20131110.pdf , https://conf2022.theunion.org/wp-content/uploads/2022/05/stbp_words-matter_screen-ready.pdf
4. Page 9, the theme 'empowerment' would benefit from a little development (space allowing). A notion of what is meant by empowerment together with some grounded consideration of the functionality of existing community dialogue/governance spaces. For instance, in South Africa, while clinic and health committees are well established local governance processes, there is evidence that they have limited functionality. See Hove et al. <https://doi.org/10.1080/16549716.2021.2004730>⁽¹⁾, Haricharan et al. <https://doi.org/10.1017/s1463423621000323>⁽²⁾ and <https://doi.org/10.1017/s146342362100027x>⁽³⁾
5. Page 9, similarly the statement 'limited. Community empowerment in community dialogues tends towards health promotion activities' needs to be rationalised/evidenced/substantiated a little further.

Discussion

1. Page 9: the statement 'data pathways vary by country' could be usefully supplemented with additional detail – the analysis provides a granular account of how the generative, processing, utilisation and accessibility pathways vary by several other factors. Similarly, the statement about multiple stakeholders use CBHIS data could provide a little more nuance. These statements, while useful to summarise the findings are very general.
2. Page 9: the statement on 'continued training for CHWs' is useful but also would benefit from more detail. Who should conduct this training? Statutory services? What are the opportunity costs of this? What is the role of development partners, here? The recommendations are good and grounded in the findings but could be usefully unpacked a little further.
3. Page 9: the finding on storage of health information in CHWs' residences is powerful, and should be presented in the Results section, and then followed up in the Discussion with a thorough critique. In South Africa, for example, the finding could be considered in terms of the relatively new POPIA legislation on data protection, and in terms of the struggle of CHWs; who are recognised/centralised in PHC policy and strategy but poorly supported and resourced at operational and implementation levels.
4. Page 9: the discussion point on the 'disproportionate emphasis on technical aspects of enabling data use' is great, and again could be unpacked a little further. There is evidence, again in South Africa, of district health information systems being costly, producing poor quality information with limited uptake and with 'upwards' data flows, missing opportunities to realise the potential of data at local level. Some supporting references on DHIS: Hotchkiss et al. <https://doi.org/10.1186/1472-6963-10-188>⁽⁴⁾; Rouamba et al. <https://doi.org/10.1038/s41598-020-73601-3>⁽⁵⁾; Nshimiyiryo et al. <https://doi.org/10.1371/journal.pone.0235823>⁽⁶⁾

5. More broadly on this point, some attention to the relationships documented in the literature on the connection of CBHIS to DHIS and HMIS would be useful.
6. Page 9: the statement 'We indicate that CBHIS data can be utilized in health system and service outcomes, health resource allocation, and administrative decisions' is not quite clear. Does this mean that, in theory, CBHIS can support data-informed decision making, but in practice there are many implementation challenges? The description of these challenges at the end of the passage is great and could usefully be supplemented with the upward accountability (and data) flows in many health systems, together with the fragmentation that can related at least in part to vertical donor and development partner programming.
7. Page 9: the core recommendations seem to focus 'internally' on improving the capabilities of CHWs for collection, analysis and reporting. This is in part founded and reasonable however, the recommendation could be strengthened by balancing it with an 'outward gaze', considering the national and subnational health systems challenges, as well as the supranational drivers as noted through these comments. How feasible are these recommendations, considering the implementation realities of PHC?
8. Page 9: the statement 'Negative organizational behaviour, such as the pressure senior health managers exert on providers to meet unrealistic service delivery targets, has contributed to false reporting and the denial of existing service delivery problems' is another powerful statement. However, it is unclear if this is a finding from the data, or from elsewhere. Please reference and relate to a supporting source, and if this is the data set, then present as a finding. Relates to the political nature of data, and may be worth considering issues such as and including how to progress beyond 'naïve rationality' towards a more rounded view of community data and data use, including an appreciation of the political nature of local, routine health data.
9. Page 10: the discussion on community participation, as above, may usefully refer to evidence on the existence of spaces and processes, but their limited functionality in practice, and consider the implications of this.

Conclusion

1. Page 10: the concluding statement needs some unpacking and grounding I, which could be done in the Discussion section - 'Community involvement and empowerment are mainly achieved through community dialogue, but it should move beyond supply-side-driven health promotion activities and enhance demand-driven interventions to foster community accountability and tailor interventions to community needs'. As above, it would be useful to outline what is meant by community participation, empowerment and accountability. What community dialogue is and means, how it is done and the challenges it faces in practice and in reality.

End of review

References

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5. Rouamba T, Samadoulougou S, Kirakoya-Samadoulougou F: Addressing challenges in routine health data reporting in Burkina Faso through Bayesian spatiotemporal prediction of weekly clinical malaria incidence.*Sci Rep.* 2020; **10** (1): 16568 [PubMed Abstract](#) | [Publisher Full Text](#)
6. Nshimiyiryo A, Health management information system (HMIS) data verification: A case study in four districts in Rwanda. [Reference Source](#)

Are the rationale for, and objectives of, the Systematic Review clearly stated?

Yes

Are sufficient details of the methods and analysis provided to allow replication by others?

Yes

Is the statistical analysis and its interpretation appropriate?

Not applicable

Are the conclusions drawn adequately supported by the results presented in the review?

Partly

If this is a Living Systematic Review, is the 'living' method appropriate and is the search schedule clearly defined and justified? ('Living Systematic Review' or a variation of this term should be included in the title.)

Not applicable

Competing Interests: No competing interests were disclosed.

Reviewer Expertise: Health policy and systems research; participatory and qualitative methodologies; social policy; health inequalities

I confirm that I have read this submission and believe that I have an appropriate level of expertise to confirm that it is of an acceptable scientific standard, however I have significant reservations, as outlined above.

Author Response 08 Oct 2024

Moriasi Nyanchoka

Thank you for your review of our manuscript. Please find our responses to your comments below.

METHODS Comment: Throughout, minor comment – data is a plural term

Response: We have corrected this throughout the methods section.

Comment: A map showing where CBHIS are reported on might be a useful visual representation of the evidence base to consider including

Response: We have included Figure 1 to provide a visual representation of data flow.

Comment: Page 5 – data items and charting: the data extraction themes are great suggest numbering them to help readers navigate the content

Response: We have incorporated numbering to guide readers. The section now reads “We extracted data on the following aspects: 1) general study characteristics; 2) sources of CBHIS data; 3) data generation; 4) pathways through which data were processed; 5) utilisation of CBHIS data; and 6) community accessibility to CBHIS data and empowerment.”

Comment: Page 5: the data extraction theme ‘sources of CBHIS data’ stated in the methods seems to correspond with ‘Characteristics of sources of evidence’, although it may correspond with ‘general study characteristics’. All other extraction themes are clearly presented and aligned to the methods. The ‘sources of CBHIS data’ could benefit from being more clearly reported.

Response: We have added a theme on this (a sub-heading) under the synthesis of results (page 8) to correspond to themes highlighted in the methods section. The section now reads “**CBHIS data sources.** Data collection tools and information collected used by CHWs vary by country and services provided at the community level (Table 2). CHWs commonly use standardized household registers during house visits to collect community data. Other data collection tools included simple wall charts, CHW Integrated Daily Activity Register/logbooks, individual health cards, and surveillance forms. The CHWs typically collect household data, including household demographics, sanitation, housing, health service utilization, and coverage”.

Comment: Page 5, ‘CBHIS data generation’ and Table 2: it would be useful to understand whether and how development partner programmes and/or statutory services feature in types of community-based health information. Considering, who are these data (primarily) for. **Response:** We acknowledge that this is crucial. This crucial element is addressed in the results section under the heading “CBHIS data pathways” and “Utilization of CBHIS.”

Comment: Page 8: as per the comment, above, the statement ‘CBHIS data is reportedly utilized by various stakeholders, including government entities, NGOs, CBOs, funders, health facilities, community health committees, and healthcare professionals at different levels, to guide decision-making, policy decisions, staffing, commodities supplies, and resource allocation for community health programmes’ would benefit from more fine-grained detail. **Response:** We have revised this statement. The statement now reads “The CBHIS data serve multiple stakeholders in healthcare. Government entities use it for policy decisions, resource allocation, and workforce planning. NGOs and CBOs leverage these data to design targeted interventions, whereas funders allocate resources based on these data. Health facilities rely on CBHIS data to inform service delivery strategies and optimise supply management. Community health committees leverage this data for advocacy and community engagement. Healthcare professionals incorporate CBHIS data into their

decision-making processes to enhance service delivery. This diverse utilisation highlights the importance of improving community health outcomes across sectors.”

Comment: Page 8: while the term ‘defaulters’ is in popular use especially at front line service delivery level, international consensus is that it is stigmatising and ‘people lost to follow up’ is the preferred term. Suggest the authors acknowledge this in some way. Supporting sources include: Stop TB Language Matters’

Response: Thank you for highlighting this point. We have corrected this. The statement now reads “ Moreover, CBHIS data is utilized in various ways by CHWs and healthcare providers in Ethiopia, Kenya, South Africa, Malawi, and Zambia, such as tracking people lost to follow-up for health services and scheduling house visits”

Comment: Page 9, the theme ‘empowerment’ would benefit from a little development (space allowing). A notion of what is meant by empowerment together with some grounded consideration of the functionality of existing community dialogue/governance spaces. For instance, in South Africa, while clinic and health committees are well established local governance processes, there is evidence that they have limited functionality.

Response: We have added a description of community empowerment to improve clarity in these subsections. The statement now reads “Community empowerment extends beyond the involvement, participation, or engagement of communities. It encompasses enhancing individual self-care and lifestyle choices; addressing sociopolitical power dynamics; supporting community-driven priorities, and implementing strategies to improve health and reduce inequities”

Comment: Page 9, similarly the statement ‘limited. Community empowerment in community dialogues tends towards health promotion activities’ needs to be rationalised/evidenced/substantiated a little further.

Response: We have revised this. The statement now reads “Community empowerment in these community dialogues tends towards provider-led health promotion activities rather than community-driven/demand-driven interventions that foster community accountability and tailor interventions to community needs.”

DISCUSSION Comment: Page 9: the statement ‘data pathways vary by country’ could be usefully supplemented with additional detail – the analysis provides a granular account of how the generative, processing, utilisation and accessibility pathways vary by several other factors. Similarly, the statement about multiple stakeholders use CBHIS data could provide a little more nuance. These statements, while useful to summarise the findings are very general. **Response:** We have incorporated Figure 1. Figure 1 illustrates the data flow and is referenced in the “CBHIS data pathways” subsection of the results

Comment: Page 9: the statement on ‘continued training for CHWs’ is useful but also would benefit from more detail. Who should conduct this training? Statutory services? What are the opportunity costs of this? What is the role of development partners, here? The recommendations are good and grounded in the findings but could be usefully unpacked a little further.

Response: We have revised this statement. The statement now reads “To address these challenges, ongoing training of CHWs by Ministries of Health and partners is crucial. This

training should be comprehensive and cover various aspects, including basic Information Communication Technology (ICT) skills, digital tools usage, and data analysis. Moreover, targeted training is crucial for timely, accurate, and complete data entry into eCBHIS.”

Comment: Page 9: the finding on storage of health information in CHWs’ residences is powerful, and should be presented in the Results section, and then followed up in the Discussion with a thorough critique. In South Africa, for example, the finding could be considered in terms of the relatively new POPIA legislation on data protection, and in terms of the struggle of CHWs; who are recognised/centralised in PHC policy and strategy but poorly supported and resourced at operational and implementation levels.

Response: We have added this in the results section, under “data pathways”. The added statement reads “ The utilisation of paper-based tools introduces additional obstacles, including stockouts of these tools and insufficient storage capacities. CHWs frequently resort to storing data in their residences. This practice not only increases the risk of data loss but also compromises the confidentiality of sensitive information”.

Comment: Page 9: the discussion point on the ‘disproportionate emphasis on technical aspects of enabling data use’ is great, and again could be unpacked a little further. There is evidence, again in South Africa, of district health information systems being costly, producing poor quality information with limited uptake and with ‘upwards’ data flows, missing opportunities to realise the potential of data at local level. Some supporting references on DHIS: Hotchkiss et al.

Response: We have revised this statement. We further expound on this in the next paragraph. This statement now reads “While efforts to enhance CBHIS have primarily focused on digitization and improving data collection and quality, particularly at the community level, there is a disproportionate emphasis on the technical aspects of enabling data use, overlooking other factors may hinder its effectiveness. Failure to consider critical elements, such as data analysis and interpretation capabilities across various levels of the health system, may impede the overall effectiveness”.

Comment: Page 9: the statement ‘We indicate that CBHIS data can be utilized in health system and service outcomes, health resource allocation, and administrative decisions’ is not quite clear. Does this mean that, in theory, CBHIS can support data-informed decision making, but in practice there are many implementation challenges? The description of these challenges at the end of the passage is great and could usefully be supplemented with the upward accountability (and data) flows in many health systems, together with the fragmentation that can related at least in part to vertical donor and development partner programming.

Response: We have revised this statement. The statement now reads “We indicate that CBHIS data can inform health system outcomes and resource allocation and support administrative decision-making processes. Although CBHIS data offer valuable insights, empirical evidence demonstrating its impact on data-driven decision-making remains limited. In practice, several challenges impede the effective utilization of CBHIS data, including fragmented reporting systems, inadequate coordination between data producers and users, varied decentralization of community health decision-making, and limited capacity to use data effectively”

Comment: Page 9: the statement 'Negative organizational behaviour, such as the pressure senior health managers exert on providers to meet unrealistic service delivery targets, has contributed to false reporting and the denial of existing service delivery problems' is another powerful statement. However, it is unclear if this is a finding from the data, or from elsewhere. Please reference and relate to a supporting source, and if this is the data set, then present as a finding. Relates to the political nature of data, and may be worth considering issues such as and including how to progress beyond 'naïve rationality' towards a more rounded view of community data and data use, including an appreciation of the political nature of local, routine health data.

Response: We have cited a source to support this statement and the following claim. While not directly stemming from our review findings, the referenced article highlights additional complexities in institutional information-use culture. The statement now reads "Negative organizational behaviour, such as the pressure senior health managers exert on providers to meet unrealistic service delivery targets, has contributed to false reporting and the denial of existing service delivery problems."

CONCLUSION Comment: Page 10: the concluding statement needs some unpacking and grounding I, which could be done in the Discussion section - 'Community involvement and empowerment are mainly achieved through community dialogue, but it should move beyond supply-side-driven health promotion activities and enhance demand-driven interventions to foster community accountability and tailor interventions to community needs'. As above, it would be useful to outline what is meant by community participation, empowerment and accountability. What community dialogue is and means, how it is done and the challenges it faces in practice and in reality.

Response: We have further revised this section. A new section has been added to the results, under the theme 'Accessibility of CBHIS data and community empowerment', to clarify the concept of community empowerment in the context of this study. The section now reads "CBHIS are transitioning from paper-based to electronic-based systems, aiming to improve data collection and pathway processes. However, several challenges, including fragmented reporting and limited capacity, impede the effective utilisation of CBHIS data. The successful adoption of CBHIS requires considering resource allocation and technology adoption within the context of the CHS and the broader health system. While efforts focus on the digitization of CBHIS and enhancing data generation, overlooking other factors may hinder effectiveness. Developing core competencies in data analysis and interpretation among data producers and users across all health system levels is crucial. , Community dialogue, while valuable for engagement, requires a shift from provider-driven/supply-side health promotion activities to community-driven/demand-side interventions. Community-driven approaches can enhance community participation in CBHIS, accountability, empowerment, health activism, and tailoring interventions to local needs. The renewed commitment to PHC presents an opportunity to optimise the functionality of CBHIS and accelerate progress towards UHC and other health-related SDGs."

Competing Interests: No competing interests were disclosed.

<https://doi.org/10.21956/wellcomeopenres.25084.r95036>

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Robinson Karuga

LVCT Health, Nairobi, Kenya

This is an interesting and timely article. I have a minor comment:

- This last sentence in the results section seems misplaced and is hanging. Clarify whether it is supported by literature or whether this is the authors' opinion " Community empowerment in community dialogues tends towards health promotion activities."

Are the rationale for, and objectives of, the Systematic Review clearly stated?

Yes

Are sufficient details of the methods and analysis provided to allow replication by others?

Yes

Is the statistical analysis and its interpretation appropriate?

Not applicable

Are the conclusions drawn adequately supported by the results presented in the review?

Yes

If this is a Living Systematic Review, is the 'living' method appropriate and is the search schedule clearly defined and justified? ('Living Systematic Review' or a variation of this term should be included in the title.)

Not applicable

Competing Interests: No competing interests were disclosed.

Reviewer Expertise: Health Systems Research

I confirm that I have read this submission and believe that I have an appropriate level of expertise to confirm that it is of an acceptable scientific standard.

Author Response 16 Sep 2024

Moriasi Nyanchoka

Thank you for reviewing our article. Please find our response to your comment below.

Comment: This last sentence in the results section seems misplaced and is hanging. Clarify whether it is supported by literature or whether this is the authors' opinion " Community empowerment in community dialogues tends towards health promotion activities."

Response: Thank you for pointing this out. This finding is supported by literature. We have added in-text citations.

Competing Interests: No competing interests were disclosed.

Reviewer Report 06 September 2024

<https://doi.org/10.21956/wellcomeopenres.25084.r95038>

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Ramathebane Maseabata 

Department of Pharmacy, National University of Lesotho, Maseru, Lesotho

I reviewed this article, and here are my views about it. The article is rewritten, and there is an incorrect full-out of DHIS2, which is supposed to be the District Health Information System, not the Demographic Health Information System.

Apart from this, I am happy with the article, and I recommend it for indexing.

Are the rationale for, and objectives of, the Systematic Review clearly stated?

Yes

Are sufficient details of the methods and analysis provided to allow replication by others?

Yes

Is the statistical analysis and its interpretation appropriate?

Yes

Are the conclusions drawn adequately supported by the results presented in the review?

Yes

If this is a Living Systematic Review, is the 'living' method appropriate and is the search schedule clearly defined and justified? ('Living Systematic Review' or a variation of this term should be included in the title.)

Yes

Competing Interests: No competing interests were disclosed.

Reviewer Expertise: Pharmacy Practice

I confirm that I have read this submission and believe that I have an appropriate level of

expertise to confirm that it is of an acceptable scientific standard.

Author Response 16 Sep 2024

Moriasi Nyanchoka

Thank you for reviewing our article. Please find our response to your comment below.

Comment: I reviewed this article, and here are my views about it. The article is rewritten, and there is an incorrect full-out of DHIS2, which is supposed to be the District Health Information System, not the Demographic Health Information System.

Response: We have corrected it. The sentence now reads "These report forms their respective catchment areas are then submitted to the supervisors, who aggregate the data in paper-based standardized MoH forms that are in turn submitted to the sub-national office (sub-county, county, district, or regional) for digital entry into the web-based national health information systems, the District Health Information System (DHIS2)".

Competing Interests: No competing interests were disclosed.
