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Organ donation from intensive care units in England and Wales: two year confidential audit of deaths in intensive care

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Abstract

Objectives—Quantify possible increases in cadaveric organ donation from intensive care units; identify major sources of regional variation.

Design—Confidential audit of all deaths in intensive care units in England in 1989 and 1990 and in Wales in 1990.

Setting—15 regional and special health authorities in England; Wales.

Patients—24 023 audited deaths in England; 682 in Wales.

Main outcome measures—Solid organ and corneal donor rates per 100 deaths; solid organ donor rate per 100 confirmed brain stem deaths; regional variation in (a) whether brain stem death was possible diagnosis, (b) general medical contraindications to donation, (c) relatives' refusal.

Results—Confirmed brain stem death accounted for 2389 (10%) audited deaths in England. In 438 (18%) there was a general medical contraindication to organ donation, and of 1829 (94%) families asked about donation, 557 (30%) refused. Data for England suggested that among potential donors the heart is suitable for transplantation in 65% of cases, the kidneys in 95%, the liver in 71%, the lungs in 31%, and the corneas in 92%. Reasons for any shortfall in achievement of transplantation varied with organ type. Solid organ and corneal donor rates per 100 deaths were 5.0 and 3.9 respectively in England and 4.3 and 2.1 respectively in Wales. The solid organ donor rate per 100 confirmed brain stem deaths was 50 in England and 41 in Wales.

Conclusions—A 20% increase in number of cadaveric kidney donors from intensive care could be achieved by prompt testing for brain stem death and a quarter reduction in relatives' refusals.

Introduction

In 1987 the Working Party on the Supply of Donor Organs for Transplantation recommended: "Each Authority should establish an audit in its constituent hospitals in order to record all instances of the diagnosis of brain-stem death, the number of requests made, the number and nature of organ donations and the reasons for any shortfall."¹ As a result the Department of Health initiated a cost efficient, though not comprehensive, centralised, confidential audit of all deaths in intensive care units in England (except those for coronary care only and neonatal intensive care) in 1989 and 1990.^{2,3} The audit aimed at achieving efficiency, precision of estimation, and reproducibility between years and at gaining insight to regional variation. The audit cost less than £20 000, enjoyed good collaboration in the return and validation of audit forms, and yielded consistent findings in 1989 and 1990. Wales joined the confidential audit in 1990.

Cohen has called for the deaths of patients ventilated

outside designated intensive care units to be audited also.⁴ Collins reported the background to, and Feest *et al* the preliminary assessment of, an interventional ventilation protocol for identifying and managing patients with terminal cerebrovascular accidents who are potential organ donors but are lost to the transplant programme by being admitted to general medical wards rather than to the intensive care unit.^{5,6} Gentleman *et al* audited all deaths, whether on the ward (272 deaths) or in the intensive care unit (281 deaths), over four years (1986-9) in the Institute of Neurological Sciences, Glasgow.⁷ They noted reservations about interventional ventilation: a reluctance to embark on major intervention with no prospect of helping the patient and unwillingness to commit professional time and intensive care resources in these circumstances. A comprehensive one year regional study of all deaths, including both those in ventilated patients and other deaths outside intensive care units, was undertaken by Salih *et al* in 21 acute hospitals in south and west Wales serving a population of 2.2 million.⁸ But the cost was high (£70 000), because the case notes of all deceased patients were examined by fieldworkers soon after the death, and would have been prohibitively so for England's geographically dispersed and more than 20 times greater population.

Methods

The audit began on 1 January 1989 in regional and special health authorities in England and on 1 January 1990 in Wales; it ended on 31 December 1990. Books of serially numbered audit forms² were issued by the Department of Health to health authorities for completion in each intensive care unit. Liaison between health authorities, the Department of Health, and the Medical Research Council's biostatistics unit was through designated regional personnel. They were also intermediary between the statistical centre and intensive care units in the return and validation of audit forms, thereby ensuring anonymity of intensive care units. Three audit periods were scheduled in 1989—January to March, April to June, July to December—and two in 1990. In the first and second audit phases 30% and 15% of audit forms respectively failed logical checks and had to be returned to intensive care units for correction.⁹ In later periods fewer than 10% of audit forms failed initial validation.

Results

Altogether 12 133 and 11 890 deaths in intensive care units were audited in England in 1989 and 1990 respectively out of total numbers of 12 600 and 13 000 (estimated after correcting for period specific non-compliance or partial compliance). Compliance by intensive care units in England was thus 96.3% in the first year and 91.5% in the second year.¹⁰ In Wales, where the audit was introduced in 1990 without a three

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month initiation period, 682 deaths were audited out of an estimated 800 (compliance 85.3%).

A total of 634 and 568 cadaveric donors of solid organs from intensive care units were audited in England in 1989 and 1990 respectively when the total numbers of such donors reported to the United Kingdom Transplant Service were 763 and 761. Adjusted for compliance, intensive care units currently account for an estimated 84% of cadaveric solid organ donors in England, and the proportion in Wales is similar. Hence a confidential audit focused on deaths in intensive care units, although not comprehensive, is highly representative of cadaveric solid organ donation.

AUDITED DEATHS IN ENGLISH UNITS

Figure 1 shows the flow chart for audited deaths in English intensive care units during 1989 and 1990. The mean age of the patients at death was 57.4 (SD 21.5) years, and over 14 437 (60%) were male. Extracranial causes accounted for 19 612 (82%) of the deaths. Doctors completed the audit forms in 59% of cases in 1989 and 52% of cases in 1990.

Of all 24 023 deaths that were audited in the two years, in only 3266 cases (13.6%; 95% confidence interval 13.2% to 14.0%) was brain stem death a possible diagnosis. In 797 of these (24%; 22.9% to 25.9%), however, tests for brain stem death were not carried out. Among the 2389 cases (9.9%; 9.5% to

10.3%) in which brain stem death was confirmed there was a general medical contraindication to organ donation in 438 (18%; 16.8% to 19.9%). Furthermore, of 1829 families of potential donors (94%; 93.3% to 95.4%) who were asked about organ donation, 557 (30%; 28.3% to 32.6%) refused.

In the second year of the audit (1990) there was a highly significant reduction in non-fulfilment of criteria for brain stem death before cessation of the heart beat (55 of 1310 cases (4.2%) in 1989 v 22 of 1156 (1.9%) in 1990; $p < 0.001$).

AUDITED DEATHS IN WELSH UNITS

The mean age at death was higher in Wales (62.4 (SE 0.7) years) than in England, and in 581 cases (85%) death was due to an extracranial cause. Only 45% of the audit forms from Wales were completed by doctors. There was no discussion of organ donation with five out of 54 families of potential donors; and of 49 families with whom organ donation was discussed, 18 (37%; 95% confidence interval 23% to 50%) refused to consent.

POSSIBLE INCREASES IN ORGAN DONATION (ENGLAND)

Table I (derived from the appendix³) summarises the suitability for transplantation of heart and other organs from brain stem dead potential donors and quantifies the possible increases in transplantable organs. Using data from the two years of audit in England, we estimate that in brain stem dead potential donors the heart is suitable for transplantation in 65% of cases, the kidneys in 95%, the liver in 71%, the lungs in 31%, and the corneas in 92% (table I; appendix).

During 1989 and 1990, 568 heart donors were reported to the confidential audit. Table I, however, shows that an additional 672 suitable hearts might have been harvested had there been (a) no refusal by relatives, (b) no non-procurement, (c) no restricted permissions, and (d) no non-discussion. Table I confirms³ that for every organ considered, measures to improve rates of consent (a+c+d) had greater potential than initiatives in procuring or allocating organs to increase the supply from brain stem dead potential donors. The main gain derived from measures to reduce the overall refusal rate.

The two years of confidential audit in England showed the following in respect of brain stem dead potential donors in intensive care:

No discussion of organ donation was the second most important reason (after relatives' refusal) for missed kidney donors, the loss being equivalent to 10% (112) of the 1170 brain stem dead patients in intensive care who donated kidneys (95% confidence interval 7.9% to 11.3%).

Non-procurement or difficulties in allocating organs was the second most notable cause of missed suitable liver and lung donors, the losses being 33% (244; 95% confidence interval 29% to 36%) of the offered total of 748 suitable liver donors and 35% (109; 29% to 40%) of the offered total of 315 suitable lung donors.

Corneal donation from brain stem dead potential donors might be improved nearly as much (possible increase of 494 suitable corneal donors over the two years) by specific measures to promote corneal donation when other organs are offered as by reducing the overall refusal rate (possible increase of 515 suitable corneal donors). The audit recorded 584 brain stem dead donors of corneas over the two years.

Restricted offers, non-procurement, and no discussion of donation accounted for nearly equal numbers (ratio 3:3:2) of lost donations of hearts, the total lost (312) being equivalent to 55% of the 568 actual heart donations.

Restricted offers by otherwise consenting relatives accounted for losses equivalent to about a fifth of actual

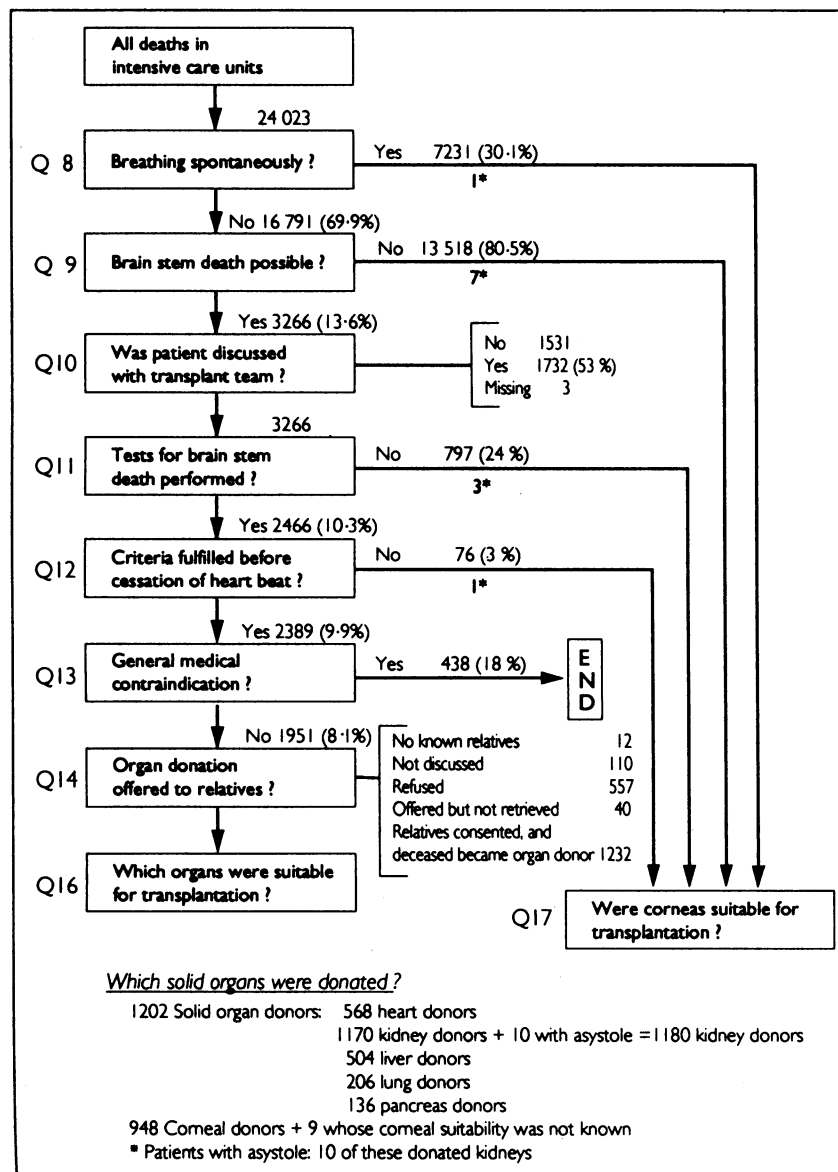


FIG 1—Audit flow chart for deaths in intensive care units in England (data for 1989 and 1990 combined)

TABLE 1—Possible increases in transplantable organs from brain stem dead potential donors as reported by intensive care units in England (1989 and 1990)

	Heart	Kidneys	Liver	Lungs*	Cornea
No of donors of transplanted organs (from audit)	568	1170	504	206	584
Possible increase in donors of suitable organs	672	688	834	373	1185
No relatives' refusal	360	531	394	171	515
No non-procurement	124	31	244	109	67
No restricted permissions or offers	111	14	111	56	494
No non-discussion	77	112	85	37	109
% Suitable (95% confidence interval)†	65 (62.0 to 67.4)	95 (94.1 to 96.4)	71 (68.1 to 73.3)	31 (28.0 to 33.4)	92 (90.9 to 94.1)

*Revised estimate taking account of deterioration in lungs by time of removal from donor.

†See appendix.

heart, liver, and lung donations (111 hearts (20% relative to the 568 donated), 111 livers (22% relative to the 504 donated), and 56 lung pairs (27% relative to the 206 donated)).

Achievement of transplantation (relative to kidneys and corrected for differential suitability) was 72% for hearts, 58% for livers, 55% for lungs, and 51% for corneas from brain stem dead potential donors in intensive care units and was consistent between audit years (data not shown).

Gentleman *et al* have asked about failure to use offered organs in the English audit.⁷ Based on the 1170 brain stem dead kidney donors in intensive care units in England during 1989 and 1990, we summarise as follows: 16% of suitable hearts that were offered were not actually donated (105 out of 658 offered; 95% confidence interval 13% to 19%); 24% of suitable hearts or livers that were offered were not donated (325 out of 1371; 21% to 26%); and 30% of suitable hearts or livers or lung pairs that were offered (without accounting for possible deterioration in lungs by the time of donor operation) were not donated (537 out of 1786; 28% to 32%). Only 50% of kidney donors offered suitable corneas (587 out of 1170; 47% to 53%), yet 92% of them should have had suitable corneas (see table I).

Reasons for failing to use other offered, suitable organs from kidney donors included non-suitability of

TABLE III—Audited solid organ donors from intensive care units in England by region in 1989 and 1990, and regional expectations per 100 confirmed brain stem deaths in intensive care units

Region	Confirmed brain stem deaths in intensive care units		Solid organ donors from intensive care units in 1989 and 1990	
	1989	1990	Audited donors	Expected donors*
A	104	113	119	108.7
B	79	61	82	70.1
C	133	101	117	117.2
D	41	51	38	46.1
E	73	72	51	72.6
F	97	85	86	91.2
G	109	120	119	114.7
H	54	45	58	49.6
J	73	66	98	69.9
K	70	57	75	63.6
L	83	66	81	74.6
M	155	144	129	149.8
N	47	35	37	41.1
P	115	105	106	110.2
T	22	13	6	17.5
Total	1255	1134	1202	$\chi^2_{13}=38.4$

*50.1 Solid organ donors expected per 100 confirmed brain stem deaths in intensive care units in 1989 plus same number expected in 1990. (Wales: Applying all England rate of 50.1 solid organ donors per 100 confirmed brain stem deaths in intensive care units in 1990 to 71 confirmed brain stem deaths in Welsh intensive care units in 1990 gives expectation of 35.6 v 29 audited solid organ donors.)

§Region in which audited numbers of donors were 2 SD or more below expected per 100 confirmed brain stem deaths in intensive care units.

¶Region in which audited numbers of donors were 2 SD or more above expected per 100 confirmed brain stem deaths in intensive care units.

the offered organs by the time of donor operation, lack of suitable recipients, non-availability of a transplant team, lack of theatre time, shortage of intensive care facilities, and coroner's refusal.¹¹ Coroner's refusal may prevent some, more usually all, organ donation by a potential donor. Of 112 "logistical" reasons which prevented some or all organ donation among 2005 potential donors in England and Wales, coroner's refusal predominated (36 cases; 1.8 per 100 potential donors).

REGIONAL VARIATION IN DONOR RATES

Table II shows the pronounced regional variation in deaths in intensive care units per million residents (based on small area statistics from the 1981 census, approximated after adjustment for compliance with the audit). Such regional variation makes it more appropriate to compare solid organ donor and corneal donor rates per 100 deaths in intensive care units rather than per million of the residents or total population.

Over the two years of confidential audit in England solid organ donor and corneal donor rates were 5.0 and 3.9 respectively per 100 deaths in intensive care units (table II: 1202 solid organ donors and 948 corneal donors among 24023 audited deaths), and the solid organ donor rate was 50 per 100 confirmed brain stem deaths (see table III: 1202 solid organ donors among 2389 confirmed brain stem deaths; 95% confidence interval 48 to 52 per 100). Table II gives the audited number of solid organ donors and of corneal donors in intensive care units by region; and for each region are shown the donors expected from applying the all

TABLE II—Audited solid organ donors and corneal donors from intensive care units in England by region in 1989 and 1990, and regional expectations per 100 deaths in intensive care units

Region	Deaths in intensive care units		Solid organ donors from intensive care units in 1989 and 1990		Corneal donors from intensive care units in 1989 and 1990		
	Per 6 months/million residents*	Validated forms	Audited donors	Expected donors†	Audited donors	Expected donors‡	
A	146	848	119	82.5	77	65.0	
B	115	744	82	75.0	60	59.1	
C	120	1104	117	109.9	83	86.7	
D	125	381	38	41.0	40	32.4	
E	147	892	51	89.1	47	70.3	
F	147	1159	86	106.7	53	83.9	
G	219	1631	119	154.8	235	122.0	
H	196	517	58	76.4	67	60.7	
J	111	509	98	52.0	34	41.1	
K	109	445	75	44.7	28	35.3	
L	137	706	81	73.8	53	58.2	
M	135	1359	129	126.7	77	99.8	
N	115	519	37	54.5	24	43.1	
P	128	1030	106	91.1	57	71.6	
T	n/a	289	6	23.9	13	18.8	
Total		12 133	11 890	1 202	$\chi^2_{13}=133.9$	948	$\chi^2_{13}=150.2$

n/a=Not applicable.

*Estimated after adjustment for compliance of intensive care units (and averaged between phases 3 and 5). Only phase 5 results used in region H.

†5.23 Solid organ donors expected per 100 analysed deaths in intensive care units in 1989 plus 4.78 solid organ donors expected per 100 analysed deaths in intensive care units in 1990. (Wales: Applying all England rate of 4.78 solid organ donors per 100 deaths in intensive care units in 1990 to 682 audited deaths in intensive care units in Wales in 1990 gives expectation of 32.6 v 29 audited solid organ donors.)

‡4.04 Corneal donors expected per 100 analysed deaths in intensive care units in 1989 plus 3.85 corneal donors expected per 100 analysed deaths in intensive care units in 1990. (Wales: Applying all England rate of 3.85 corneal donors per 100 deaths in intensive care units in 1990 to 682 audited deaths in intensive care units in Wales in 1990 gives expectation of 26.3 v 14 audited corneal donors from intensive care units in Wales. Welsh intensive care units were therefore notably deficient in corneal donation compared with their English counterparts.)

§Region in which audited numbers of donors were 2 SD or more above expected per 100 deaths in intensive care units.

¶Region in which audited numbers of donors were 2 SD or more below expected per 100 deaths in intensive care units.

England donor rates per 100 deaths in intensive care in 1989 and 1990. Table III gives the expected donors by region according to numbers of confirmed brain stem deaths.

Solid organ donation

During 1989 and 1990 the four Thames regions (E, F, G, and H) showed a deficit of audited solid organ donors from intensive care units compared with numbers expected per 100 deaths (table II). For three of these regions the explanation lay partly in the high proportion of deaths due to extracranial causes (fig 2) and was contributed to also by the older average age at death, particularly in regions G and H. In region E, which reported 51 solid organ donors during the two year audit period against 89.1 expected based on numbers of deaths and 72.6 expected based on numbers of confirmed brain stem deaths (table III), age and cause of death did not seem to be a sufficient explanation. Special health authority T also showed a deficit of audited solid organ donors on both counts.

Regions J and K (Wessex and Oxford) reported significantly more solid organ donors over the two year period than expected from the numbers of deaths. In both regions the proportion of deaths due to extracranial causes was low (fig 2). But Wessex also reported significantly more solid organ donors over the two years (98) than expected (69.9) from the number of confirmed brain stem deaths (table III). The consistent success in Wessex therefore had other explanations (see below).

Region A (Northern) reported 119 solid organ donors to the confidential audit against 82.5 expected during 1989 and 1990 from numbers of deaths and shared with Wessex and Oxford (fig 2) the characteristic of having a lower than average proportion of deaths due to extracranial causes (79% in 1989 and 1990 compared with 81% and 83% in the two years for England as a whole). The 119 solid organ donors, however, accorded with the 108.7 expected from the number of confirmed brain stem deaths (table III).

Region N (Mersey) reported fewer solid organ donors (37) to the confidential audit than expected (54.5) from the number of deaths, but the number was in line with that expected (41.1) from the number of confirmed brain stem deaths. High age standard

deviations for regions T (29 years) and N (25 years) hinted at a possible explanation—namely, infant deaths (see below).

Applying the all England rates for 1990 of 4.78 solid organ donors and 3.85 corneal donors per 100 deaths in intensive care units to Wales gave expectations of 32.6 v 29 audited solid organ donors and 26.3 v 14 audited corneal donors from intensive care units in Wales.

Corneal donation

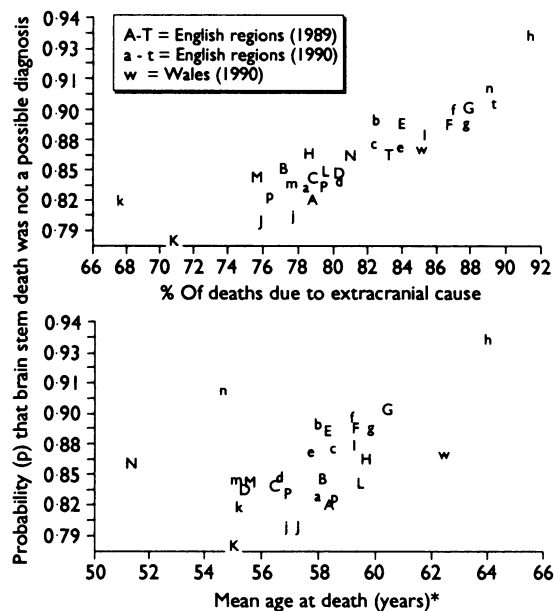
With only two corneal donors per 100 deaths, Welsh intensive care units were notably deficient in corneal donation compared with their English counterparts (14 audited corneal donors v 26.3 expected; $p < 0.02$). Region G (South East Thames), expected to have 122 corneal donors over the two year period, reported nearly twice that number (235) to the audit, a rate of 7.6 corneal donors per 100 deaths (table II). Age is not a barrier to corneal donation, so the achievement in region G—through transplant coordinators focusing on corneal donation from intensive care units as well as the donation of solid organs—could be matched in other regions. Notably deficient in corneal donation from intensive care units were North Thames regions E and F and Mersey (region N). Midlands (region M) also achieved a corneal donation rate of only three donors per 100 deaths in intensive care units.

REGIONAL VARIATION IN BARRIERS TO DONATION

There were six major barriers to solid organ donation from intensive care units in England—namely, (a) brain stem death not a possible diagnosis, (b) non-performance of tests for brain stem death when brain stem death was a possible diagnosis, (c) general medical contraindication to organ donation, (d) relatives' refusal, (e) non-suitability of specific organs, and (f) non-procurement of suitable offered organs (fig 1, table I). Detailed analysis of these barriers by using linear logistic regression to adjust for patient factors (notably age and cause of death) in the 1989 audit will be reported elsewhere. We concentrate on barriers (a), (d), and (e) and give a simple summary, albeit substantiated by more formal analysis (data not shown).

Brain stem death not possible diagnosis—There was remarkable regional variation in whether brain stem death was a possible diagnosis both in 1989 ($\chi^2_{14}=84$) and in 1990 ($\chi^2_{14}=115$). This regional variation was highly confounded by the percentage of deaths due to extracranial causes (fig 2) and by mean age at death in intensive care. When these factors were taken into account regional variation was much reduced (in 1989 from $\chi^2_{14}=84$ to $\chi^2_{14}=36$). Figure 2 shows that there were some outliers and that regional changes occurred between 1989 and 1990. The most notable changes were in region H, where audit compliance—poor in 1989 in some units—was improved in 1990 by transplant coordinators becoming involved in audit returns. The non-compliant units seem to have been those in which a high proportion of deaths were due to extracranial causes and age at death was greater. Region N, as well as special health authority T, was eccentric when mean age at death was plotted against brain stem death as a possible diagnosis. In region N (Mersey) there were 43 (8%) infant deaths in the confidential audit in 1989 and 32 (6%) in 1990 compared with 212 (1.9%) per year in the rest of England (excluding Mersey and special health authority T; special health authority T reported 64 (22%) and 70 (38%) infant deaths in 1989 and 1990 respectively). The 3.5-fold excess of infant deaths in Mersey was highly significant statistically and goes some way to explaining its anomalous position in figure 2 (and with stronger reason for outlying special health authority T).

General medical contraindication to organ donation—Table IV shows that there was highly significant



*Outliers were T (34.5 years; $p=0.90$) and t (23.4 years; $p=0.87$).

FIG 2—Regional probabilities (p) that brain stem death was not possible diagnosis plotted against percentage of deaths due to extracranial causes and mean age at death. (Probability scale is unequally spaced but corresponds to equal graduations on scale of ln odds)

TABLE IV—Cross tabulation of regions by (a) whether for confirmed brain stem deaths there was a general medical contraindication to organ donation and (b) whether for brain stem dead potential donors relatives consented to organ donation. Data for 1989 and 1990 combined

Region	General medical contraindication		Relatives' refusal	
	No of confirmed brain stem deaths	No (%) in patients with general medical contraindication	No of brain stem dead potential donors whose relatives were asked	No (%) whose relatives refused
A	217	31 (14)	174	53 (30)
B	140	28 (20)	102	19 (19)
C	234	35 (15)	182	60 (33)
D	92	26 (28)	64	23 (36)
E	145	39 (27)	95	36 (38)
F	182	40 (22)	133	39 (29)
G	229	31 (14)	181	55 (30)
H	99	14 (14)	85	20 (24)
J	139	12 (9)	123	20 (16)
K	127	12 (9)	110	34 (31)
L	149	23 (15)	125	39 (31)
M	299	75 (25)	207	72 (35)
N	82	14 (17)	61	19 (31)
P	220	43 (20)	174	62 (36)
T	35	15 (43)	13	6 (46)
Total	2839	438 (18)	1829	557 (30)

Statistical analysis by year:	
1989	$\chi^2_{14}=32.33; p=0.004$
1990	$\chi^2_{14}=44.20; p=0.0001$
1989+1990	$\chi^2_{14}=63.80; p=0.0001$

regional variation in the incidence of general medical contraindications to organ donation among patients in whom brain stem death was confirmed ($\chi^2_{14}=63.80$). Regional variation persisted even after adjustment for patient factors (regional variation after adjustment: 1989, $\chi^2_{14}=34.1$; 1990, $\chi^2_{14}=35.9$). Region M (Midlands), special health authority T, and region D (East Anglia) consistently reported high incidences of general medical contraindications; regions J and K (Wessex and Oxford) reported low rates. In region G (South East Thames) the incidence of general medical contraindications in patients in whom brain stem death was confirmed nearly doubled in 1990 compared with 1989 (21 out of 120 compared with 10 out of 109).

Relatives' refusal—Table IV also compares relatives' refusal rates between regions in 1989 and 1990. Region J (Wessex) had a consistently low refusal rate by relatives (16%) in 1989 and 1990.

Discussion

In England compliance with the confidential audit was 96% in the first year and 91% in the second. Moreover, the audit was estimated to be 84% representative of cadaveric solid organ donation. It was designed to report questions 1 to 14 (fig 1) with adequate precision after three months²; questions 14 to 18 after six months³; regional variation after one year; and, after two years, an assessment of regional consistency between 1989 and 1990 and updating with considerable precision of earlier estimates. These objectives were met through good cooperation from regional liaison officers and intensive care unit staff.

MYTHS

Brain stem death is a possible diagnosis in only 13.6% (between 1700 and 1800 cases) of the estimated 13 000 patients each year who die in intensive care units in England and is confirmed in only 10% of these deaths (between 1200 and 1350 cases a year). These represent half and one third respectively² of previous estimates and yield far fewer than the projected 1700 kidney donors needed a year in England.¹ Moreover, the proportion of patients confirmed as brain stem dead who become actual donors (50%) would need to increase substantially to meet even the present need for 1060 kidney donors a year in England.

Intervening between confirmed brain stem death

and kidney donation are general medical contraindications to organ donation (in 18% of confirmed brain stem deaths, but subject to regional variation), failure to ask about organ donation (in only 6% of potential donor families, but the second reason (after relatives' refusal) for lost kidneys from brain stem dead potential donors), and relatives' refusal (30% of families refused). As 94% of families of potential donors were asked about organ donation, required request legislation is unnecessary for the United Kingdom.

The large proportion of families who refuse consent suggests that we should reappraise opting out schemes, such as in Belgium, and Austria's presumed consent. Those two countries have the highest cadaveric kidney donor rates in Europe (in 1989 Austria had 26 kidney donors per million inhabitants and Belgium 20 per million).¹² In Belgium, where 2% of the adult population has registered objection to organ donation, the philosophy is that opting out shares the onus of decision making between the deceased (in life) and surviving relatives. Does opting out, or presumed consent, lead to lower refusal rates by relatives? A confidential audit of deaths in intensive care units in Belgium and Austria would be revealing. How do Belgium and Austria compare with England in numbers of deaths in intensive care units per million population and in mean age at death and cause of death in these units, all of which are subject to regional variation in England? How do Belgian and Austrian intensive care facilities compare with those in England, where the average is 6.1 (SE 0.18) beds, 5.0 (0.17) funded beds, and 4.4 (0.15) staffed beds per unit?

MORALS

Because of the striking regional variation in estimated numbers of deaths in intensive care units per million residents we have introduced two new, apt measures for international comparison of solid organ donation from these units. These are (a) solid organ donors (also corneal donors) per 100 deaths and (b) solid organ donors per 100 confirmed brain stem deaths. In 1989 and 1990 solid organ donor and corneal donor rates in England were 5.0 (95% confidence interval 4.7 to 5.3) and 3.9 (3.7 to 4.2) per 100 intensive care unit deaths and the solid organ donor rate 50 (48 to 52) per 100 confirmed brain stem deaths in these units. Regional variation in donation from intensive care units was dramatic when counted by all deaths in these units (table II; $\chi^2_{13}=134$ for solid organ donors and 150 for corneal donors in 1989 and 1990 combined) and remained highly significant ($p<0.001$; $\chi^2_{13}=38$) when counted by confirmed brain stem deaths.

The Thames regions (E, F, G, and H), with a higher than average age at death in intensive care and higher proportions of deaths due to extracranial causes, were in deficit of solid organ donors per 100 intensive care unit deaths (314 audited *v* 427 expected), as were special health authority T and Mersey region (N), both of which reported high percentages of infant deaths to the confidential audit (28% and 7% *v* 2% in the rest of England). Wessex and Oxford regions (J and K), with a younger than average age at death in intensive care and lower proportions of deaths due to extracranial causes, reported many more solid organ donors (173) than expected (96.7) by numbers of deaths. The same was true of the Northern region (A) with its 79% of deaths due to extracranial causes and, in 1990, a low incidence of non-performance of tests for brain stem death when brain stem death was a possible diagnosis (12%; 16 cases out of 132 possible brain stem deaths).

Whether brain stem death is a possible diagnosis and whether tests for brain stem death are performed differentiate between the above two measures of solid organ donation from intensive care units. Gentleman *et*

al reported (a) that in 16 of 50 ventilated patients not tested for brain stem death asystole occurred before testing was done and (b) that asystole may occur because of delay in initiating tests or because an interval of 12-24 hours is left between the first and second sets of tests.⁷ The British criteria do not specify a long interval before repeating the tests,^{13,14} and delay increases the likelihood of hypotension. In future audits reasons for non-performance of tests for brain stem death should be sought. The Glasgow data suggest that non-performance of tests for brain stem death could be reduced by up to one third without delays. The Northern region halved its incidence of non-performance of tests for brain stem death between 1989 and 1990, and the incidence of non-performance in the North East Thames region has been consistently lower by a quarter, at 18%, than for England as a whole.

Regional variation in whether brain stem death was a possible diagnosis was related to the percentage of deaths due to extracranial causes, mean age at death in intensive care units, and the percentage of infant deaths included in the confidential audit. The second measure of how regions rank for solid organ donation therefore sets aside these variations and concentrates only on the proportion of confirmed brain stem dead patients who become solid organ donors. There remained a highly significant regional variation ($p < 0.001$; $\chi^2_{13} = 38$). Pre-eminent was Wessex (region J) with a rate of solid organ donation among confirmed brain stem dead patients of 71% (98 solid organ donors from 139 confirmed brain stem deaths). The low refusal rate by relatives in Wessex (16%) was attributed to good local communication between transplant and intensive care unit professionals and with the public; assiduous coordination; and a generous public. By contrast, North West Thames (region E) had only 51 audited solid organ donors (35%) from 145 confirmed brain stem deaths and special health authority T six solid organ donors from 35 confirmed brain stem deaths.

MEMORANDA

Among potential transplant donors—that is, patients confirmed as brain stem dead and with no general medical contraindication to organ donation—the suitability of specific organs is estimated as follows: the heart is suitable in 65% of cases, the kidneys in 95%, the liver in 71%, the lungs in 31%, and the corneas in 92%. When comparing donation rates there is a need to correct for these different suitabilities: relative to kidney donation, achievement is 72% for hearts, 58% for livers, 55% for lungs, and 51% for corneas from brain stem dead potential donors. The reasons for shortfall in achievement are different for the different organs. Difficulties in procuring or allocating organs are the most notable cause (after the overall refusal rate) of missed suitable liver and reportedly suitable lung donors. Non-procurement, restricted offers, and no discussion accounted for nearly equal numbers of lost heart donations (in the ratio 3:3:2). Corneal achievement could be improved by specific measures to promote corneal donation when other organs are offered. Restricted offers by otherwise consenting relatives accounted for losses equivalent to roughly a fifth of actual heart, liver, and lung donations. Corneas apart, restricted permission affected solid organs similarly, with no particular emotional or other reservation against heart donation. Does failure to discuss the donation of extrarenal organs masquerade as restricted permission?

In summary, we consider how kidney donation from intensive care units would be affected by just two changes—namely, (a) a quarter reduction in non-

performance of tests for brain stem death if delays were minimised, and (b) a quarter reduction in relatives' refusals, as occurred in October and November 1989 during sustained publicity about the need for transplantation. Instead of 1768 possible and 1300 confirmed brain stem deaths in intensive care units there would be 100 additional confirmed brain stem deaths. Instead of 696 offered donors from 1300 confirmed brain stem deaths there would be an additional 72 offered donors if refusals were reduced by a quarter. From the 100 additional confirmed brain stem deaths there would be an additional 54 offered donors—or 59 if the consent rate increased from 70% to 77.5%. Hence these two changes could increase the number of cadaveric kidney donors by nearly a fifth. Action on general medical contraindications to organ donation could diminish another major barrier: specialist review of over 400 listed general medical contraindications in the confidential audit will be reported subsequently.

England's goal should be a realistic 20% increase in the number of cadaveric kidney donors from intensive care units by concentration on performance of tests for brain stem death without undue delay, discussion with transplant teams about organ suitability, and increased consent rates (including discussion of extrarenal organs). Attention to logistics and organ allocation may also reduce non-procurement of offered suitable organs.

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Appendix

Suitability of organs for transplantation from brain stem dead potential donors as reported by intensive care units in England. Figures are numbers of donors. Data for 1989 and 1990 combined

	Suitable			Unsuitable	Other*	Total
	Donated	Not procured	Not offered			
<i>Corneal pair</i>						
No known relatives or transplantation not discussed	4		56	13	49	122
Refusal by relatives			399	26	132	557
Consent	580	67	339	80	206 (168*)	1272
Total	584	67	794	119	387	1951
<i>Heart</i>						
No known relatives or transplantation not discussed	2		44	44	32	122
Refusal by relatives			375	103	79	557
Consent	566	124	75	417	90 (55*)	1272
Total	568	124	494	564	201	1951
<i>Kidney pair</i>						
No known relatives or transplantation not discussed	4		55	33	30	122
Refusal by relatives			458	31	68	557
Consent	1166	31	7	60	8 (7*)	1272
Total	1170	31	520	124	106	1951
<i>Liver</i>						
No known relatives or transplantation not discussed	1		48	38	35	122
Refusal by relatives			391	69	97	557
Consent	503	244	66	337	122 (64*)	1272
Total	504	244	505	444	254	1951
<i>Lung pair†</i>						
No known relatives or transplantation not discussed		1	40	47	34	122
Refusal by relatives			329	136	92	557
Consent	206 [206]	228 [109]	66 [31·6]	628 [781·4]	144 (80*)	1272
Total	206 [206]	229 [110]	435 [400·6]	811 [964·4]	270	1951

*Includes suitability of stated organ or organ pair not known or donation not known, or both. Figures in parentheses are numbers for whom there was no offer.

†In 1989 of 143 patients with lungs suitable for transplantation but not procured, 83 donated heart; in 1990 of 86 patients with lungs suitable but not procured, 36 donated heart. For analysis lungs were regarded as unsuitable in these 119 patients; adjusted totals are given in square brackets.

Given relatives' consent, suitability of organs or organ pairs for transplantation was determined as follows:

Corneal pairs — % Suitable = $(986/(986+80)) \times 100 = 92.5$ (95% confidence interval 90.9 to 94.1).

Hearts — % Suitable = $(765/(765+417)) \times 100 = 64.7$ (95% confidence interval 62.0 to 67.4).

Kidney pairs — % Suitable = $(1204/(1204+60)) \times 100 = 95.3$ (95% confidence interval 94.1 to 96.4).

Livers — % Suitable = $(813/(813+337)) \times 100 = 70.7$ (95% confidence interval 68.1 to 73.3).

Lung pairs — % Suitable = $(346.6/(346.6+781.4)) \times 100 = 30.7$ (95% confidence interval 28.0 to 33.4).

ONE HUNDRED YEARS AGO

COMPARATIVE PATHOLOGY OF THE WHITE MAN AND THE NEGRO

From an analysis of the cases of 430,466 negro patients treated by the medical department of the American Bureau of Refugees, from 1865 to 1872, Dr. Reyburn, late Surgeon United States Volunteers, draws certain conclusions as to the proclivity of the African race to particular types of disease. A basis of comparison between the pathological tendencies of white people and negroes respectively is afforded by 22,053 cases of disease in white patients treated during the same period. Among the negroes there were 152,141 cases of remittent and intermittent fever, and Dr. Reyburn thinks there is no difference as regards susceptibility to these fevers between the white and the coloured populations of the Southern States. The statistics further show that the statements commonly made concerning the extreme liability of negroes to scrofulous disease and pulmonary tuberculosis rest on no solid foundation. The deaths from typhoid fever among the negroes amounted to about 25 per cent. of the

cases treated, this high mortality being dependent on the frequency of severe intestinal lesions. The death-rate from diarrhoea and dysentery was also high, owing, according to Dr. Reyburn, to the ignorance of hygienic laws which prevails among the coloured people. The negro freedman and the white refugee alike fell victims to epidemic cholera, one half of the patients dying under every variety of treatment. Delirium tremens was of very rare occurrence among the negroes—a circumstance which Dr. Reyburn attributes to “the want of development of the cerebral hemispheres.” Alcoholism, he says, is in the negro more apt to lead to epileptiform convulsions or mania than to delirium tremens. Dr. Reyburn concludes that the negro has not the same power of resistance to acute inflammations, such as pneumonia, as the Caucasian, and does not recover from protracted and exhausting illness, such as typhoid fever, so well as the latter. On the other hand the negro has greater reparative power after injuries and surgical operations than the white man, in this resembling the other dark races in Asia and elsewhere. (BMJ 1892;ii:296)