

Endovascular aneurysm repair

Proof before publicity

In the past decade open surgical procedures have been partly replaced by the widespread introduction of laparoscopic and endoscopic techniques. Similar changes have affected vascular surgery, with the development of percutaneous transluminal angioplasty for peripheral atherosclerotic disease. Until recently, the treatment of abdominal aneurysms had relied solely on surgical exposure of the aneurysm and direct graft replacement. However, the recent advent of endovascular aortic aneurysm repair has offered an alternative to conventional surgical practice.¹ This new technique has been enthusiastically endorsed by vascular surgeons worldwide,^{2,3} but, as yet, little proof has been offered to support its widespread introduction.

Endovascular aneurysm repair involves the transfemoral or transiliac placement of a endograft within the aneurysm, with the aim of completely excluding the aneurysm sac from the circulation. The endograft is anchored in place by self expanding or balloon expandable stents, which may support all or part of the graft. The advantages of this technique are principally related to the absence of surgical exposure of the aorta and avoidance of aortic cross clamping, which are both obligatory during direct graft replacement.

The less invasive nature of endovascular aneurysm repair therefore has the potential to reduce the mortality and morbidity of conventional aortic procedures and may offer an opportunity to treat patients with severe coexistent pathologies, who are denied conventional aneurysm repair.⁴ Unfortunately, endovascular techniques are not applicable to all patients with abdominal aneurysms, as a short length of normal aorta is required below the renal arteries to facilitate effective fixation of the endograft. At present about half of aneurysms may be treated by endoluminal repair.

The technical feasibility of performing endovascular aneurysm surgery with acceptable mortality has now been well established by many centres,^{5,6} and several complications of this technique have been documented. Like all "minimally invasive" procedures, endovascular aneurysm repair may fail and require conversion to open surgery. The 15-20% incidence of conversion in early clinical series is likely to fall with experience, but has important implications if endovascular repair is attempted in patients denied conventional surgery due to cardiorespiratory disease.

Postoperative leakage of blood between the endograft and the aneurysm sac ("endoleak") has been

reported to occur in about 10% of cases, and if untreated it may potentially allow persistent expansion and eventual rupture of the aneurysm. Extensive manipulation of large intraluminal devices within the aneurysm sac has also resulted in massive microembolisation, which is refractory to treatment and seems to be uniformly fatal.⁷ This complication may be related to the particular technique used and may reflect the learning curve associated with any new procedure. Future developments in endograft technology and miniaturisation of the delivery systems would be expected to reduce the incidence of embolic complications.

As a new technique, endovascular aneurysm repair has important attractions, but there are clearly specific concerns that must be addressed before widespread clinical application. As the aim of all elective aneurysm surgery is to reduce death from aneurysm rupture, the fate of both the aneurysm sac and the endograft must be determined after endovascular procedures. Preliminary clinical data suggest that only 80% of aneurysms diminish in size after endoluminal repair.⁸ The rupture rate for these aneurysms remains unknown but may be affected by the presence of late endoleaks. Similarly, the behaviour of the endograft itself requires evaluation as structural failure of stents has already been documented⁹ and the durability of the thin walled graft material used in the endoprosthesis has not been proved by long term follow up.

In the light of these concerns it is clearly essential that endovascular aneurysm repair is prospectively evaluated before the procedure becomes widely accepted as a valid therapeutic technique. Two mechanisms have been proposed to fulfil this function: voluntary registries of procedures undertaken and a prospective multicentre randomised trial. Prospective data registries have been initiated in Britain (RETA) and on a European basis (Eurostar) in order to document safety and efficacy of the technique.

Proponents of collecting non-randomised data suggest that endovascular aneurysm repair cannot be fairly subjected to randomised comparison with conventional surgery, as the endovascular procedure is in its infancy and rapid progress is likely in manufacture and design of endografts. However, endovascular procedures have already been widely documented in the media, and there is increasing pressure on vascular surgeons to provide this facility. Unfortunately, many previous "minimally invasive" techniques have been widely introduced into surgical

practice before rigorous prospective comparison.¹⁰ If vascular surgery is not to make the same mistake with endovascular aneurysm repair, a prospective randomised multicentre trial in medically fit patients is essential before the technique is accepted as a valid alternative to conventional aneurysm surgery.

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Allocating donor livers

Should be given to patients most likely to benefit, irrespective of cause

The furore over new proposals for allocating donor livers in the United States highlights the problems associated with rationing.¹ The changes, proposed by the United Network for Organ Sharing (UNOS), arose out of a recognition that the existing system was unfair and not the most effective use of a scarce resource. The principles of justice for all and optimal medical use were not being fulfilled. The proposed changes are modest, limited to redefining which patients should have the highest priority and setting criteria for entry on to the waiting list.

Despite greater use of split livers (two liver grafts from one donor) and those from marginal donors (such as those over 60 years, those with hypotension, and non-heart beating donors), the supply of donor livers has remained constant. With more patients being referred for transplantation, the numbers waiting for livers have increased progressively in Europe and North America. Moreover, the wait for a liver has increased, resulting in increased mortality while on the waiting list and a potential increase in perioperative morbidity and mortality. Xenografts may help, but it will some time before they become a clinical reality.

Britain has only seven centres designated by the Department of Health and the Scottish Office for liver transplantation. Under this system it seems preferable to leave the decision as to who should be transplanted when an organ becomes available to the clinicians responsible for managing the waiting list. There is, in general, broad agreement among British transplant centres as to who should or should not receive a transplant.

By contrast the United States has more than 100 transplant programmes. This prevents regular communication between all participating centres. Moreover, transplantation is a "for profit" procedure. Separating financial incentives from the best interests of the patient has, at times, proved difficult. These two factors

have created an air of mistrust between transplant centres, which has in turn led to the network's proposals.

There are two strands to the proposed changes.² Firstly, priority should be given to patients with fulminant hepatic failure or with graft failure occurring within seven days of transplantation. In Britain these two indications already comprise the super-urgent list —patients who, by voluntary consent of the designated transplant centres, have priority over all other patients. This priority is based on the narrow time window between identifying with certainty that a transplant is needed and the onset of complications that will either make the transplant technically impossible or increase the risk of substantial neurological or other impairment. A patient with fulminant hepatic failure because of an overdose of paracetamol will get preference over patient with chronic liver disease due to primary biliary cirrhosis.

The American network's argument, based on computer modelling, is different in that it is predicated on outcome. The network believes that giving priority to patients with fulminant hepatic failure is a better use of medical resources since in the United States they have better survival than patients with similarly advanced chronic liver disease. And whereas in Britain children are considered to have the same priority as adults, in the United States children are given priority. Those with chronic liver disease in an intensive care unit and those with hyperammonaemia due to metabolic liver disease are also included in the network's status 1 category.

The second element to the proposed changes are minimal listing criteria. These criteria, which must be met before a patient can be listed for a transplant, were developed for each disease category. Those who do not fulfil the criteria may appeal to a regional review board, which will decide whether listing is appropriate. The network recognises that the minimal listing criteria will need constant revision; however, once the principle is accepted there is no certainty that these criteria will

reflect only medical priorities. One widely expressed concern is that patients with self inflicted disease, such as alcohol or drug misuse or viral hepatitis acquired as a consequence of non-conventional lifestyles, will be disadvantaged. A proposal requiring a six month minimum period of abstinence has already been withdrawn by the network's board of directors.³

Allocating donor livers to ensure optimal use is an aim with which few could disagree, but implementing this principle is problematic. Determining the optimal allocation of organs means making assumptions. Should donor livers be allocated based on greatest need—to the sickest patient, who is also likely to have a higher perioperative mortality—or based on the best outcome—to the fittest patient, who may be able to wait for another donor? Despite the use of sophisticated prognostic models, we do not have the necessary knowledge to apply these models confidently to individual patients. How should we calculate benefit from transplant? Should one, five, or ten year survival be used? Should older people have the same access to scarce livers as younger ones?

Should the patient with self inflicted liver damage have the same priority over those who may be considered "faultless" in the development of liver disease? Patients transplanted for alcoholic disease have, if anything, a better survival than those transplanted for viral hepatitis, despite the fact that patients with alcoholic liver disease are sicker at the time of transplantation.⁴ Should donor livers therefore be allocated preferentially to those with alcohol induced disease? Studies

have shown that many patients transplanted for alcoholic liver disease return to alcohol use. However, serious alcohol misuse is uncommon, and damage or loss of the graft, albeit preventable, is rare.⁵

Most transplant clinicians believe that patients should be treated irrespective of the aetiology of liver failure and based on the probability of benefit.⁶ However, it is by no means clear that the public, who not only provide the donor livers but also pay for the procedure, agree. The new proposals for allocating donor livers in the United States represent an important first step towards more open debate about the appropriate use of this scarce resource.

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Safe tissue grafts

Should achieve same standards as for blood transfusion

Orthopaedic patients receiving transfusions may worry about the safety of the blood they receive but be blissfully unaware of the possible risks associated with the allograft bone in their femur or hip. Any fears about blood transfusion are largely unfounded. Blood donors in Britain are unremunerated volunteers who are carefully selected and screened by the National Blood Transfusion Service, and donated blood is processed and tracked in a highly regulated environment in which biannual inspections result in the issue of special licenses by the Medicine Control Agency.

Tissue banking in Britain is under no such quality control. In total hip replacements the femoral head, which would otherwise be discarded, may be banked for transplantation to other patients, most commonly in revision hip surgery.¹ Cadavers provide an alternative source of donor bone. A tissue bank can be established by any organisation without regard to licensing, inspection, or adherence to any standards. There is evidence that many bone banks in hospitals operate suboptimal standards.²

Transmission of viral, bacterial, and fungal pathogens has been reported from most types of tissue commonly transplanted.³ Testing reduces the risks of transmission, but safety also relies on careful selection

of donors on the basis of their medical and social history. The volunteer status of a cadaver tissue donor is clearly not comparable to that of a blood donor. Surgical patients who become tissue donors are actively approached pre-operatively to consider donation, as are the families of potential cadaveric donors. Additional risk arises from the inability to take first hand medical and social histories from those who donate tissues after death. Information must be gleaned from relatives, general practitioners, and pathologists, with particular emphasis on potential transmission of diseases of unknown aetiology, such as sarcoidosis, Parkinson's disease, and malignancy.

Unlike blood, many non-viable tissues can be cleared of bacteria, and possibly viruses, by exposure to ionising radiation or ethylene oxide gas. Even minimal processing of tissues seems to reduce the risk of HIV transmission.⁴ However, when tissue viability is required this is not an option.

These risks must be seen in the context of considerable unmet demand, particularly for allograft bone, which could create pressures to lower the standards of donor selection. Recognising the rapid growth of tissue banking in Britain and the associated risks, the Department of Health conducted a national review.

Living tissue donors have been required to undergo repeat testing for HIV antibodies, and other markers tested mandatorily in blood donors, 180 days or more after donation, and guidance has been given on the selection and testing of tissue donors, bacteriological safety of donations, storage and transportation of organs and tissues, and the effect of haemodilution of the donor on the validity of tests.⁵

The British Association of Tissue Banks has published standards for the selection, testing, and processing of tissues,⁶ and the association is also developing technical manuals. Many tissue banking activities are undertaken within the National Blood Service in recognition of the similarities between blood and tissue banking.⁷⁻⁸ Guidelines for the Blood Transfusion Service⁹ will shortly include a section on tissue banking, encompassing donor selection, tissue processing, and tracking of tissues from donor to recipient. The tissue banking community is working towards common standards to ensure the safety of tissues for transplantation.

However, common standards alone do not equate with the highly regulated environment in which blood is collected and processed. In the United States, despite the existence of detailed tissue banking standards¹⁰ and a system of voluntary accreditation, the Food and Drug Administration considered it necessary to introduce legislation governing tissue banking activities.¹¹

So where do we stand in Britain? No legislation exists to allow the inspection and regulation of tissue banks. Options include a system of voluntary registration, with peer review against agreed standards, and the inclusion of tissues, with blood, in the brief of the Medicines Control Agency inspectorate. In our view voluntary registration with peer review would be an effective preliminary step towards ensuring the safety of transplanted tissues. This would allow all tissue banks to institute appropriate procedures and documentation. Agreed standards should evolve with

time, gradually increasing in their stringency, and should be based on the existing work of the British Association of Tissue Banks and the National Blood Service guidelines. Whether standards comparable to those in the Blood Transfusion Service can be achieved without recourse to legislation and regulation remains to be seen. Whichever option is chosen, it is essential that every patient benefiting from a tissue donation can be confidently reassured that agreed safety standards have been complied with in the provision of the graft.

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Alcohol policy in the Nordic countries

Why competition law must have a public health dimension

Last month the European Court dealt a potentially fatal blow to alcohol policy in much of Scandinavia.¹ A preliminary ruling held that Sweden's retail alcohol monopoly, which has the effect of controlling access to spirits, was illegal under European competition law. If upheld, this policy seems likely also to apply to Finland and, possibly, Norway and Iceland due to their obligations as members of the European Economic Area. All of these countries operate this system, which has been effective—death rates from cirrhosis in Sweden are less than half those in Denmark, where there is no such policy.²

Indeed, in February the Danish daily newspaper *Politiken* reported new evidence that deaths from alcohol related diseases in Denmark have risen by 120% since 1970,³ contributing to the failure of Denmark to match improvements in life expectancy seen in neighbouring countries.⁴ The death rate from liver cirrhosis

in Denmark is now as high as in France,² a country where drinking has historically been at a higher level. These findings are consistent with evidence from sales figures. These underestimate consumption, as they exclude alcohol bought in duty free shops or elsewhere in the European Union, but they show that consumption in Denmark has risen by 36% between 1970 and 1993.

The situation in Denmark deserves close attention. The Danish government, while recognising the adverse health consequences of excess alcohol consumption, has avoided regulatory approaches such as the controls on access used in other parts of Scandinavia and instead relies on taxation. Taxation does reduce demand,⁵ but this should be part of a comprehensive strategy including a range of policy instruments. Furthermore, the effect of a policy should be monitored and, if it is not working, changed. It is now

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clear that this policy has failed and there is an urgent need for a new approach.

Unfortunately, even before the court's decision, there was evidence that things could become worse. Denmark was one of the first countries to introduce a safe drinking campaign, based on new evidence that moderate consumption of alcohol may confer some protection against cardiovascular diseases. There are several reasons why this may be inappropriate in general and in the Danish context in particular. The first relates to the distribution of alcohol consumption in the population. When there is already evidence of substantial alcohol consumption, with many people drinking at levels that damage their health, relaxing "official" guidelines may move the entire distribution so as to increase the population at risk of adverse consequences.⁶ Further evidence of this comes from the paper by Colhoun and others in this week's issue (see p 1164).⁷

Secondly, the size of the overall beneficial effect of moderate drinking is not the same for all age groups, and, for some conditions such as strokes,^{8,9} it is not seen. Although Denmark has had low death rates for cerebrovascular diseases, virtually no improvement occurred in the past few decades.¹⁰ There is clear evidence that Denmark is now losing its advantage, with many other countries reaching lower levels of mortality.

Although there seems a clear need for action, evidence from other countries suggests that key decisions often reflect considerations other than the impact on health.¹¹ For example, the recent relaxation of alcohol consumption guidelines by the British government has been heavily criticised because of the influence exerted by the alcohol industry.¹² It is less clear how much this is the case in Denmark, although we cannot ignore the prominent part played by the industry in the Danish economy and in social and cultural life. It is a major employer and contributes directly—through taxes and provision of some homes for elderly people—and indirectly—through the contribution of exports and employment—to the broader economy. It thus has considerable lobbying power, and it is difficult to see any government wishing to alienate it.

The European Court's decision is consistent with the tremendous pressure by some countries in the European Union, most notably Britain, to promote deregulation and further liberalisation in many areas of public life and highlights the dangers to public health posed by competition law unconstrained by adequate public health safeguards—not only at a European level but also, potentially more importantly, through the World Trade Organisation. The Danish experience of the past two decades adds to the evidence¹³ that this road is a dangerous one and one that must be addressed at the forthcoming inter-governmental conference on the future development of the European Union.

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Women's autonomy in childbirth

We may advise and persuade, but never coerce

See p 1183

The lay and medical press have recently hosted a vigorous debate over enforced caesarean sections. At least six cases have been reported in the past six months, of which one, albeit an unusual one, is discussed in this week's *BMJ* (p 1183).¹ A landmark judgment from the court of appeal this March has clarified the legal position: a mentally competent patient has an absolute right to refuse medical treatment even where that decision might lead to her death or the death of her baby, for any rational or irrational reason or for no reason at all. What this means is that unless capacity to consent is at issue, the courts are

unlikely to consider future applications of this kind. The capacity to consent is assumed to be present until it is shown not to be, and is quite distinct from mental health or rationality.² This still leaves some obstetricians feeling uncomfortable.

In this week's *BMJ* four sets of commentators discuss one of the earlier cases, where doctors' perceived ethical duty to rescue a threatened fetus came into conflict with the mother's wishes.¹ The case is unusual in that the order enabling an enforced caesarean section on a woman with schizophrenia was granted under the Mental Health Act, rather than



JACKY FLEMING FROM 'BE A BLOODY TRAIN DRIVER'

under common law. We asked an obstetrician, a barrister, two ethicists, and two patient representatives to comment, and unusually, they are unanimous in their condemnation of the judgment. Instead of sticking to what obstetrician Susan Bewley refers to as the time honoured and legitimate weapon of "heavy duty persuasion," doctors in Tameside and Glossop sought a court order which led to an unprecedented use of the Mental Health Act.

Forensic psychologist Bridget Dolan and Camilla Parker, legal officer of the mental health charity Mind, believe the judgment makes bad law. "The Mental Health Act was intended to provide a balance between the desire of clinicians to provide (psychiatric) treatment and the right of patients to make decisions about their treatment. It certainly was not intended to override the rights of women to decide on their obstetric care," they argue. Susan Bewley believes it was also bad medicine, contravening the Royal College of Obstetricians and Gynaecologists' guidelines, which state that a woman's wishes must be taken into account even if she is incompetent for the purposes of consent.³ There can be no trust between women and their obstetricians, she argues, if women fear coercion.

According to barrister Adrian Whitfield, clinicians faced with this type of ethical dilemma sometimes "allow their hearts to rule their heads," disregarding the fact that the unborn child has no legal status under common law, and the courts "no jurisdiction to take the interests of the fetus into account and balance them against those of the mother." That the patient had no proper legal representation is a worrying twist emphasised by patient representatives Hilda Bastian and

Cathy Conroy, who argue that seeking such a ruling had as much to do with "medical paranoia" as with the woman's state of mind.

We are left wondering why obstetricians are turning to the courts to sanction compulsory treatment, and why now? Perhaps it is to do with societal change and medical reaction. Nowhere than in obstetrics is it clearer that paternalism from doctors is decreasingly acceptable to patients, yet obstetricians must struggle to square this with their role as "passionate advocates of fetal health and wellbeing."¹ The medical vigilance which has helped to reduce perinatal and maternal morbidity and mortality sometimes rests uneasily with a woman's enfranchisement in her own care. Perhaps modern women are too comfortably unaware of the dangers faced in childbirth by their great grandmothers, and the frustration this engenders in doctors sends them running to the courts for support. The distress associated with labour would appear, superficially, to justify this approach; after all, to take literally every appeal from an exhausted woman of, "I can't" or, "Just do a caesarean section" would equally be to fail her. So with fear of negligence litigation on the one hand and an increased awareness of the need for informed consent on the other, doctors (and healthcare trusts) feel impotent where they are most responsible.

But the Cumberledge report on changing childbirth has made society's mandate absolutely clear: women are to be at the centre of decisions surrounding their obstetric and midwifery care.⁴ The legal underpinning of this is now also clearer than ever. Sometimes the best obstetric care will be declined, with disastrous consequences, and nothing goes harder with an obstetrician than to listen passively to a decelerating fetal heartbeat. But our duty is to respect a woman's autonomy and obey the law. Doctors, midwives, and childbirth educators must advise fully and honestly, may persuade, but may never coerce.

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