

Protecting the Amazon with protected areas

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Edited by B. L. Turner II, Arizona State University, Tempe, AZ, and approved April 17, 2009 (received for review June 25, 2008)

This article addresses climate-tipping points in the Amazon Basin resulting from deforestation. It applies a regional climate model to assess whether the system of protected areas in Brazil is able to avoid such tipping points, with massive conversion to semiarid vegetation, particularly along the south and southeastern margins of the basin. The regional climate model produces spatially distributed annual rainfall under a variety of external forcing conditions, assuming that all land outside protected areas is deforested. It translates these results into dry season impacts on resident ecosystems and shows that Amazonian dry ecosystems in the southern and southeastern basin do not desiccate appreciably and that extensive areas experience an increase in precipitation. Nor do the moist forests dry out to an excessive amount. Evidently, Brazilian environmental policy has created a sustainable core of protected areas in the Amazon that buffers against potential climate-tipping points and protects the drier ecosystems of the basin. Thus, all efforts should be made to manage them effectively.

climate change | deforestation | environmental policy | tipping point

Recently, much scientific attention has focused on the Amazonian environment, given its biodiversity and its massive reservoirs of carbon and water (1). This attention has raised concerns about climate–land interactions and implications for the long-run sustainability of the forest. Two concerns in particular have surfaced in this regard. One involves the impact of global warming on the Amazonian forest and the specter of a “die-back” resulting from drier conditions (2–4). The other involves the impact of deforestation on regional climate and the possible existence of a tipping point beyond which positive feedbacks between deforestation and rainfall reductions will also lead to die-back, with transition to drier, fire-adapted systems (5, 6). The present article addresses this latter concern, within the context of current Brazilian policy aimed at maintaining the integrity of Amazonian ecosystems. This policy is founded, in large part, on the setting aside of tracts of land, or protected areas (PAs). This article poses the question of whether PAs buffer against tipping points in the Amazon basin. Specifically, do PAs protect the relatively dry forests and woodlands of the south and southeastern basin from transition to semiarid and fire-prone vegetation?

Our answer to this question proceeds in two steps. First, we apply a regional climate model to predict annual rainfall across the so-called “Amazonia Legal,” or AML, assuming that all land outside PAs is deforested. We then use our precipitation projections to determine the extent of the ecosystem areas inside PAs subject to both drier and wetter conditions. Given our deforestation assumption, the analysis provides a conservative test of whether PAs by themselves can conserve enough Amazonian forest to avoid passing a climate-tipping point and ecosystem desiccation because of deforestation, under climate variability.

Amazonian Protected Areas (PAs)

Brazil has long sought to protect its environment, with legislation dating back to the early 1930s (7). Nevertheless, the creation of conservation areas in Amazonia is relatively recent and follows

mostly in the wake of democratic reform in the 1980s. By 2000, $\approx 10\%$ of Brazil’s AML had been placed under conservation management after implementation of the Brazilian National System of Nature Conservation Units, or SNUCs (Law 9985 July 18, 2000; Decree 4340, August 22, 2002). Since 2000, conservation areas (both federal and state lands) have increased 5-fold, to >1.25 million km^2 , nearly one-quarter of AML land area. SNUC is a comprehensive system that classifies PAs into two major groups, Integral Protection Units (IPUs) and Sustainable Use Units (SUUs). Biodiversity protection is the main objective of the IPUs, which include parks, biological reserves, ecological stations, natural heritage reserves, and wildlife refuges. SUUs allow varying degrees of resource exploitation, with biodiversity conservation as a secondary objective. These units cover production forests, extractive reserves, sustainable development reserves, environmental protection areas (APAs), and private natural heritage reserves (RPPNs) (Law 9985, July 18, 2000; Decree 4340, August 22, 2002).

Also important to AML conservation, and included as PAs in the analysis, are indigenous reserves. The 1988 Brazil Constitution guarantees the protection of Amerindian peoples and Convention 169 of the International Labor Organization recognizes their rights to the exploitation of natural resources within their territories. Nevertheless, an expectation of indigenous environmental stewardship is explicit in Chapter 26 of Agenda 21 stemming from the Rio Summit (8) and in the 1996 Indigenous Lands Project of the G7 Pilot Program to Conserve the Rainforest (9). These expectations are further enhanced by Brazilian law in the Forestry Code (see www.funai.gov.br) and in the National Plan for Protected Areas (Decree 5758, April 13, 2006). Research has shown that indigenous reserves are capable of resisting the encroachment of loggers, farmers, and ranchers, even when located nearby active settlement frontiers (10–17).

Historically, the position of Brazil on indigenous peoples has aimed at assimilation, but a great deal of land has been declared indigenous territory in recent years (9). As with conservation areas, the boost to indigenous claims came with democratic reform in the 1980s (9). The Constitution of 1988 accelerated the contentious process of reserve demarcation for 375 reserves encompassing nearly 1.06 million km^2 , approximately one-fifth of AML. Thus, SNUC, its state counterparts, and indigenous reserves cover an estimated 2.3 million km^2 , or 43% of AML. The question we seek to answer is whether or not this is enough. Worded another way, would AML reach a tipping point with deforestation at $\approx 60\%$, given the system of AML PAs currently in place?

Analysis

Climate Modeling. To answer the tipping point question, we implemented a regional climate model (RCM), specifically the

Author contributions: R.W., N.J.M., and E.A. designed research; R.W., N.J.M., and E.A. performed research; R.W., N.J.M., E.A., S.P., C.S., M.C., D.V., and C.B. analyzed data; and R.W., N.J.M., S.P., and C.S. wrote the paper.

The authors declare no conflict of interest.

This article is a PNAS Direct Submission.

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a mechanism to pay for carbon via avoided deforestation (52). Such initiatives support conservation on private holdings and make it likely that deforestation outside AML PAs will not be universal.

Evidently, Brazilian federal and state governments have created a sustainable core of PAs in Amazonia that buffers against potential climatic tipping points and protects the drier ecosystems of the basin. Thus, all efforts should be made to manage them effectively. Although existing PAs can help prevent basin-wide forest die-off, it is important to recognize that their current extent may still not be sufficient to maintain desired levels of biodiversity. Sustaining Amazonia's diverse ecological treasures over the long run will require the retention of forest on private

lands, as required by law, and possible expansion of the current system of PAs.

ACKNOWLEDGMENTS. The images and data used in this study were acquired by using the GES-DISC Interactive Online Visualization and Analysis Infrastructure (Giovanni) as part of the National Aeronautics and Space Administration (NASA) Goddard Earth Sciences (GES) Data and Information Services Center (DISC). IMAZON also provided classified images important to the analysis, for which we are grateful. This work was supported by the Large-Scale Biosphere–Atmosphere Experiment in Amazonia (LBA), by NASA Project NNG06GD96A, “Spatially Explicit Land Cover Econometrics and Integration with Climate Prediction: Scenarios of Future Landscapes and Land–Climate Interactions,” and by National Science Foundation Project BCS-0822597, “Collaborative Research: Territorializing Exploitation Space and the Fragmentation of the Amazon Forest.”

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