common mental disorders, such as depression, are similar across cultures<sup>8</sup> and that no important culturespecific symptoms or presentations would be missed. The charges of ethnocentricity can be reduced by assessing the instrument's performance and acceptability within a new population. This may require adaptations to the standard instrument. The general health questionnaire has been extensively validated in other cultures,<sup>9</sup> but not specifically with an African Caribbean population in the United Kingdom.

The etic method allows for comparisons between cultural groups. However, if supposedly universal symptoms do not occur in a particular cultural group or do not have the same meaning the result will be invalid and misleading.

Shaw et al used an etic approach to screen for and identify cases and then interviewed these cases with an emic schedule. People whom the initial instruments failed to recognise as distressed would have been missed. By only interviewing identified cases the authors may have lost rich information on cultural aspects of mental health. This is important for those working in primary care, where most people with mental illness are seen and cared for, and where the iceberg of unmet need almost certainly lies.

The authors have attempted a difficult study and provided some insights into mental health problems in different cultural groups. However, prevalences derived from such a heterogeneous sample may conceal important variations among subgroups. Counting heads is important, but further attention must be given to the complexity of cultural and social factors in the experience of mental illness.

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# Retrospective analysis of census data on general practitioners who qualified in South Asia: who will replace them as they retire?

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# Abstract

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BMJ 1999;318:306-10

**Objectives** To determine the number and geographical distribution of general practitioners in the NHS who qualified medically in South Asia and to project their numbers as they retire.

**Design** Retrospective analysis of yearly data and projection of future trends.

Setting England and Wales.

**Subjects** General practitioners who qualified medically in the countries of Bangladesh, India, Pakistan, and Sri Lanka and who were practising in the NHS on 1 October 1992.

Main outcome measures Proportion and age of general practitioners who qualified in South Asia by health authority; the Benzeval and Judge measure of population need at the health authority level. **Results** 4192 of 25 333 (16.5%) of all unrestricted general practitioners practising full time on 1 October 1992 qualified in South Asian medical schools. The proportion varied by health authority from 0.007% to 56.5%. Roughly two thirds who were practising in 1992 will have retired by 2007; in some health authorities this will represent a loss of one in four general practitioners. The practices that these doctors will leave seem to be in relatively deprived areas as measured by deprivation payments and a health authority measure of population need. **Conclusion** Many general practitioners who qualified in South Asian medical schools will retire within the next decade. The impact will vary greatly by health authority. Those health authorities with the greatest number of such doctors are in some of the most deprived areas in the United Kingdom and have experienced the most difficulty in filling vacancies. Various responses will be required by workforce planners to mitigate the impact of these retirements.

# Introduction

There is concern in some circles that the future supply of general practitioners will be inadequate to meet the needs of an NHS led by primary care.<sup>1 2</sup> Others are not convinced and note a lack of definitive evidence.<sup>3</sup> Many of the issues relate to changes in the career paths of general practitioners, particularly young ones.<sup>4-9</sup> Decreased popularity of general practice as a career choice,<sup>6 10</sup> drop outs from medical school,<sup>11 12</sup> and early exits from practice by young general practitioners<sup>7</sup> are some of the key issues.

Another issue that will influence the future supply of general practitioners is the expected retirement of doctors who qualified in South Asian medical schools (in Bangladesh, India, Pakistan, and Sri Lanka) and emigrated to the United Kingdom in the 1960s and 1970s primarily to fill a perceived staff shortage in an expanding NHS. Many of these doctors became general practitioners, and many will be retiring in the next decade. Because of changes in the regulations of medical licensure in the United Kingdom, doctors from South Asian medical schools can no longer be expected to fill general practitioner partnership posts in large numbers, if at all. It is unclear from present evidence whether filling these posts will be particularly difficult, but there is anecdotal evidence that many of them are not likely to be viewed as attractive practice opportunities because of large list sizes and relatively deprived practice populations, especially to young general practitioners moving into the NHS.<sup>8 9</sup>

To provide insight into how difficult these posts may be to fill in the future we identified the proportion of general practitioners practising in 1992 who qualified in South Asian medical schools by health authority and projected the future number of such doctors as they retire. We have described health authorities by their population need and expected impact of retirements among South Asian qualified general practitioners.

# Methods

This study is based on data from the general practitioner census, a secondary database that provides a comprehensive data source to study changes in the general practitioner workforce. These data contain information on all qualified general practitioners in England and Wales and are aggregated by the General Medical Services Statistics Division of the NHS Executive (which collects information from health authorities). They have been used in previous studies on the health workforce.<sup>7 13 14</sup> For the years 1990-2 one of the variables collected was country of medical qualification, allowing us to determine the proportion of South Asian qualifiers by health authority. South Asian qualifiers were defined as those doctors medically qualifying in the countries of Bangladesh, India, Pakistan, and Sri Lanka. After 1 October 1992 this variable was no longer collected, but we could track general practitioners identified as being South Asian qualifiers in 1992 over time because of the unique identification number each doctor in the database received.

Actual and projected numbers (proportion of total) of general practitioners who qualified in South Asia according to area of practice\*

Family health services authority	1992	1997	2002	2007	Difference 2007–1992 (%)
Barking and Havering	100 (56.50)	98 (55.37)	78 (44.07)	52 (29.38)	-27.12
Redbridge and Waltham Forest	93 (43.87)	86 (40.57)	69 (32.55)	43 (20.28)	-23.58
Walsall	65 (51.59)	63 (50.00)	60 (47.62)	38 (30.16)	-21.43
Barnsley	39 (38.24)	39 (38.24)	38 (37.25)	19 (18.63)	-19.61
Wales 5	126 (43.90)	120 (41.81)	113 (39.37)	70 (24.39)	-19.51
Salford	45 (37.50)	44 (36.67)	36 (30.00)	24 (20.00)	-17.50
City and East London	139 (42.25)	132 (40.12)	111 (33.74)	82 (24.92)	-17.33
Brent and Harrow	92 (36.08)	86 (33.73)	78 (30.59)	48 (18.82)	-17.25
Wigan	60 (43.80)	57 (41.61)	50 (36.50)	37 (27.01)	-16.79
Doncaster	41 (28.67)	39 (27.27)	35 (24.48)	17 (11.89)	-16.78
Manchester	69 (30.00)	67 (29.13)	55 (23.91)	31 (13.48)	-16.52
Sandwell	62 (43.36)	59 (41.26)	54 (37.76)	39 (27.27)	-16.08
Enfield and Haringey	88 (34.11)	82 (31.78)	74 (28.68)	47 (18.22)	-15.89
Rotherham	29 (27.10)	27 (25.23)	26 (24.30)	12 (11.21)	-15.89
Hillingdon	42 (36.52)	41 (35.65)	37 (32.17)	24 (20.87)	-15.65
Croydon	45 (28.13)	44 (27.50)	33 (20.63)	20 (12.50)	-15.63
Rochdale	27 (27.84)	25 (25.77)	21 (21.65)	12 (12.37)	-15.46
Greenwich and Bexley	77 (39.09)	73 (37.06)	66 (33.50)	47 (23.86)	-15.23
Sunderland	43 (31.85)	43 (31.85)	35 (25.93)	23 (17.04)	-14.81
Kirklees	46 (25.84)	44 (24.72)	40 (22.47)	20 (11.24)	-14.61
Coventry	42 (26.58)	41 (25.95)	31 (19.62)	19 (12.03)	-14.56
Merton, Sutton, and Wandsworth	67 (22.95)	63 (21.58)	49 (16.78)	26 (8.90)	-14.04
Wolverhampton	45 (36.89)	45 (36.89)	41 (33.61)	28 (22.95)	-13.93
Wales 3	65 (29.41)	64 (28.96)	59 (26.70)	35 (15.84)	-13.57
Birmingham	154 (29.79)	150 (29.01)	135 (26.11)	87 (16.83)	-12.96
Bury	22 (25.88)	22 (25.88)	20 (23.53)	11 (12.94)	-12.94
Lambeth, Southwark, and Lewisham	101 (26.65)	95 (25.07)	78 (20.58)	53 (13.98)	-12.66
Humberside	103 (24.24)	100 (23.53)	91 (21.41)	50 (11.76)	-12.47
Wakefield	32 (20.13)	30 (18.87)	26 (16.35)	13 (8.18)	-11.95
Oldham	32 (31.68)	32 (31.68)	29 (28.71)	20 (19.80)	-11.88
Staffordshire	129 (26.93)	122 (25.47)	107 (22.34)	73 (15.24)	-11.69
Ealing, Hammersmith, and Hounslow	99 (28.70)	94 (27.25)	81 (23.48)	59 (17.10)	-11.59
Tameside	27 (26.73)	27 (26.73)	23 (22.77)	16 (15.84)	-10.89
Lancashire	172 (24.93)	171 (24.78)	155 (22.46)	100 (14.49)	-10.43
South Tyneside	21 (26.92)	20 (25.64)	16 (20.51)	13 (16.67)	-10.26
Liverpool	78 (35.45)	75 (34.09)	71 (32.27)	56 (25.45)	-10.00
Nottinghamshire	94 (20.35)	91 (19.70)	84 (18.18)	49 (10.61)	-9.74
Kent	159 (20.60)	152 (19.69)	144 (18.65)	86 (11.14)	-9.46
Dudley	30 (22.22)	29 (21.48)	26 (19.26)	18 (13.33)	-8.89
Essex	161 (22.09)	154 (21.12)	144 (19.75)	99 (13.58)	-8.50
Sheffield	37 (13.50)	37 (13.50)	33 (12.04)	14 (5.11)	-8.39
Calderdale	17 (19.77)	16 (18.60)	14 (16.28)	10 (11.63)	-8.14

continued on p 308

Family health services authority	1992	1997	2002	2007	Difference 2007-1992 (%)
Camden and Islington	26 (13.68)	26 (13.68)	17 (8.95)	11 (5.79)	-7.89
Barnet	25 (14.88)	23 (13.69)	21 (12.50)	12 (7.14)	-7.74
Leeds	48 (13.75)	47 (13.47)	39 (11.17)	22 (6.30)	-7.45
Derbyshire	70 (15.28)	68 (14.85)	62 (13.54)	37 (8.08)	-7.21
St Helens and Knowsley	44 (26.04)	43 (25.44)	41 (24.26)	32 (18.93)	-7.10
Bromley	27 (19.01)	25 (17.61)	24 (16.90)	17 (11.97)	-7.04
Solihull	15 (14.42)	15 (14.42)	13 (12.50)	8 (7.69)	-6.73
Warwickshire	37 (15.04)	35 (14.23)	31 (12.60)	21 (8.54)	-6.50
Bolton	32 (25.00)	30 (23.44)	27 (21.09)	24 (18.75)	-6.25
Cleveland	41 (15.89)	39 (15.12)	37 (14.34)	26 (10.08)	-5.81
Trafford	13 (12.50)	12 (11.54)	11 (10.58)	7 (6.73)	-5.77
Leicestershire	67 (15.30)	63 (14.38)	58 (13.24)	42 (9.59)	-5.71
Bradford	41 (17.75)	41 (17.75)	39 (16.88)	28 (12.12)	-5.63
Gateshead	21 (19.63)	20 (18.69)	20 (18.69)	15 (14.02)	-5.61
Durham	39 (13 49)	37 (12 80)	36 (12 46)	23 (7.96)	-5.54
Sefton	17 (12 23)	17 (12.03)	17 (12.23)	10 (7.19)	-5.04
Stockport	16 (11.43)	16 (11 43)	14 (10.00)	9 (6 43)	
Newcastle upon Type	13 (9.22)	12 (8 51)	12 (8 51)	6 (4 26)	_4.96
Redfordshire	43 (16 23)	41 (15 47)	38 (14 34)	30 (11 32)	_4 91
Shronshire	17 (8 54)	17 (8 54)	14 (7.04)	8 (4.02)	4.52
	26 (12 56)	26 (12 56)	24 (11 50)	17 (8 21)	4.35
North Typeside	11 (11.46)	10 (10.42)	10 (10.42)	7 (7 20)	4.33
Kingston and Richmond	16 (10.06)	16 (10.42)	15 (10.42)	10 (6.95)	4.11
	10 (10.90)	10 (10.90)	15 (10.27)	10 (0.05)	-4.11
Ulesille	42 (0.90)	39 (0.20)	30 (7.03)	23 (4.07)	-4.03
Kontinamptonsime	24 (0.90)	24 (0.90)	23 (0.30)	14 (3.22)	-3.73
Refisingion, cheisea, and westminister	16 (10.39)	10 (9.41)	15 (0.02)	12 (7.00)	-3.53
Berksnire	36 (10.14)	35 (9.86)	33 (9.30)	24 (0.76)	-3.38
	40 (7.94)	37 (7.34)	33 (0.00)	23 (4.56)	-3.37
Lincoinsnire	17 (5.70)	16 (5.37)	11 (3.69)	7 (2.35)	-3.36
Wales /	14 (6.60)	14 (6.60)	14 (6.60)	7 (3.30)	-3.30
East Sussex	21 (5.69)	21 (5.69)	17 (4.61)	9 (2.44)	-3.25
Wales 8	18 (9.68)	18 (9.68)	17 (9.14)	12 (6.45)	-3.23
Wirral	24 (14.12)	24 (14.12)	24 (14.12)	19 (11.18)	-2.94
Buckinghamshire	30 (9.46)	28 (8.83)	26 (8.20)	21 (6.62)	-2.84
Northumberland	13 (8.18)	13 (8.18)	12 (7.55)	9 (5.66)	-2.52
Wiltshire	10 (3.76)	9 (3.38)	8 (3.01)	4 (1.50)	-2.26
Wales 4	5 (3.42)	5 (3.42)	4 (2.74)	2 (1.37)	-2.05
Wales 2	8 (4.17)	8 (4.17)	8 (4.17)	5 (2.60)	-1.56
Hampshire	23 (2.97)	21 (2.71)	18 (2.33)	11 (1.42)	-1.55
Cambridgeshire	20 (6.10)	19 (5.79)	19 (5.79)	15 (4.57)	-1.52
Avon	13 (2.81)	10 (2.16)	9 (1.94)	6 (1.30)	-1.51
Surrey	17 (3.45)	17 (3.45)	15 (3.04)	10 (2.03)	-1.42
Wales 6	2 (2.63)	2 (2.63)	1 (1.32)	1 (1.32)	-1.32
Cumbria	10 (3.86)	10 (3.86)	10 (3.86)	7 (2.70)	-1.16
Gloucestershire	5 (1.72)	4 (1.38)	3 (1.03)	2 (0.69)	-1.03
Suffolk	10 (3.14)	10 (3.14)	10 (3.14)	7 (2.20)	-0.94
Norfolk	10 (2.53)	10 (2.53)	9 (2.28)	7 (1.77)	-0.76
Devon	7 (1.29)	7 (1.29)	6 (1.11)	3 (0.55)	-0.74
North Yorkshire	5 (1.31)	5 (1.31)	3 (0.78)	3 (0.78)	-0.52
Cornwall and Isles of Scilly	2 (0.75)	1 (0.37)	1 (0.37)	1 (0.37)	-0.37
Hereford and Worcester	6 (1.83)	6 (1.83)	6 (1.83)	5 (1.53)	-0.31
Dorset	5 (1.47)	5 (1.47)	5 (1.47)	4 (1.18)	-0.29
West Sussex	11 (3.02)	11 (3.02)	11 (3.02)	10 (2.75)	-0.27
Isle of Wight	1 (1.47)	1 (1.47)	1 (1.47)	1 (1.47)	0.00
Oxfordshire	3 (1.06)	3 (1.06)	3 (1.06)	3 (1.06)	0.00
Somerset	2 (0.87)	2 (0.87)	2 (0.87)	2 (0.87)	0.00

\*Table sorted by percentage change (1992 to 2007) in full time unrestricted general practitioners who qualified in South Asia; constant denominator assumed.

We also used the general practitioner census to calculate mean list size and the proportion of patients on a general practitioner's list who triggered deprivation payments (bands 1, 2, and 3 aggregated) as of 1 October 1992. The entire database covering 1990-4 was used to determine the mean retirement age over the period; we assumed that general practitioners who left practice at age 55 or older were retiring and would not return to practice. We projected the future supply of South Asian qualifying general practitioners by health authority starting with the actual number of such doctors on 1 October 1992 and assumed that they would retire at the age of 63, the mean retirement age of all general practitioners in 1990-4. Thus, we assumed that retirement age, on average, would not differ across ethnic groups. We assumed no net migration of South Asian general practitioners across health authorities, an assumption supported by past work.<sup>7 IS</sup> We

projected the number of South Asian qualifiers in 1997, 2002, and 2007. To calculate the proportion of NHS general practitioners represented by South Asian qualifiers in the future, we assumed a constant denominator equal to the total number of general practitioners in 1992; recent work has shown that the total number of whole time equivalent general practitioners in the workforce has remained relatively stable, despite the increase in the number of part timers entering general practice.<sup>7</sup> We further assumed that no South Asian qualifying general practitioners will be recruited into general practice in the future.

We compared the proportion of general practitioners in a health authority who would be lost to retirement among South Asian general practitioners using the assumptions noted above to the relative need of the population at the health authority level using a recent measure of population need.<sup>15</sup> The Benzeval and Judge measure of population need at health authority level was developed from models estimated at the individual level that predict use of general practitioner services. Odds ratios for significant predictors of use were used to weight measures of variables at health authority level used in the model to develop an index. The all England mean was 2.0, with higher numbers representing greater population need. We obtained this health authority level measure from the authors of that study.

# Results

Of the 25 333 unrestricted general practitioners practising full time in the NHS on 1 October 1992, 4192 (16.5%) qualified in South Asia; 2720 (64.9%) of them were within 15 years of the mean retirement age (63 years) for all general practitioners over the period 1990-4 on 1 October 1992. On average, South Asian qualifiers had more patients on their medical lists who triggered deprivation payments (mean number 312.4 v 213.5; P<0.0001) from bands 1-3 combined compared with other general practitioners. There was no difference in average list size (unadjusted for list inflation) between South Asian qualifiers and all other general practitioners (2006 v 2017; P=0.33). The proportion of general practitioners who qualified in South Asian medical schools varied by health authority from 0.007% to 56.5% on 1 October 1992. The table ranks health authorities by the proportion of the practising general practitioners in 1992 who will be lost to projected retirement among South Asian qualifiers by the year 2007 (ranging from a 27.1% loss in Barking and Havering to no loss in Isle of Wight, Oxfordshire, and Somerset). Those health authorities projected to lose a larger proportion of their general practitioners to these retirements have relatively high levels of need among the population.

The figure shows the proportion of general practitioners by health authority in 1992 that will be lost because of the retirement of South Asian qualifiers against the Benzeval and Judge measure of health authority level population need.<sup>15</sup>

#### Discussion

The proportion of general practitioners practising in the NHS who qualified in South Asian medical schools is a relevant health workforce topic because the Indian subcontinent has been a traditional source of medical



Proportion of general practitioners who qualified in South Asia and will retire by 2007, according to measure of deprivation in practice area. Larger number on vertical axis represents higher need, the average for England being 2.0 in 1995

immigrants for the NHS that is no longer viable given changes in medical licensure. Roughly one in six general practitioners practising in 1992 qualified in South Asia; two thirds will have retired by 2007. In some health authorities over half of the general practitioners qualified in South Asia, meaning replacement of such doctors will be a major issue that will remain beyond the next decade. Will these posts be difficult to fill?

### Difficult posts to fill?

South Asian qualifiers are more likely to be practising in health authorities that have relatively high patient needs, and South Asian qualifiers have higher than average numbers of patients on their medical list who live in areas designated as deprived. This means that filling their posts may prove to be difficult once they retire as they seem to be located in areas likely to be considered relatively unattractive locations for general practice. Some general practitioners, however, may view large lists and deprivation payments as means of increasing income, raising questions about the quality of care in some high need areas.

There are several reasons why many of the posts vacated by retiring South Asian general practitioners may be less attractive openings; many of the projected vacancies will be in the inner city conurbations, which have traditionally been unattractive to newly qualified general practitioners. (This is probably one of the reasons that many South Asian qualified doctors moved into these areas in the 1970s and 1980s.) Despite deprivation payments, the remuneration attainable by inner city general practitioners is often less than that attained by doctors practising in more stable suburban areas.<sup>16</sup> Finally, the heavier administrative burden resulting from a more mobile population with an excess of mental health problems (including drug abuse), the difficulty in attaining targets for immunisation and cervical screening, and the higher property values in many inner city areas (especially London) may make it difficult to attract new principals.

At present the number of general practitioners moving into a heath authority is closely related to the number of open posts because of the centralised control of practice location maintained by the Medical Practices Committee. No health authority had a net loss of more than seven general practitioners over the period 1990-4.<sup>14</sup> Health authorities with a higher pro-

# Key messages

- Currently, one in six general practitioners practising full time in the NHS qualified medically in a South Asian medical school; two thirds are likely to retire by 2007
- It is unlikely that doctors who qualify in South Asia will be a source of general practice recruitment in the future
- The posts from which South Asian qualifiers are retiring may be more difficult to fill because they are often in practices in areas of higher need
- There is extreme variation in the proportion of total general practitioners who are South Asian qualifiers; flexibility for policy responses should be maintained

portion of South Asian qualified general practitioners, however, will have to deal with a much larger number of potentially unattractive vacancies in the future, and it is difficult to see how these posts will be filled in the short term in the most heavily affected areas.

#### **Possible responses**

A traditional response to a perceived shortage of doctors is to increase the number of medical students. There is some evidence that the government is willing to do this.<sup>17</sup> Even if they were recruited in the next few years, however, it is unlikely that the new intake of medical students would be ready to enter general practice in large enough numbers within the next 10 years to deal with this problem completely (even if it is assumed that this cohort chooses general practice in large numbers as opposed to other specialties). In much the same way as South Asian qualifiers filled a staff shortage in the NHS in the 1970s, doctors from the countries of the European Union which produce surplus doctors could replace the retiring South Asian doctors. This is not without its problems. Many South Asian doctors have faced considerable discrimination in the United Kingdom,18-20 and doctors from many European countries (especially Eastern European countries) may face similar problems unless mechanisms are in place to prevent this happening.

An alternative mechanism to deal with the perceived shortfall would be to increase the number of non-medically qualified staff able to work in general practice. The experience of nurse practitioners and physician assistants in the United States and in some instances in the United Kingdom suggests that they may be able to work as part of a primary care team in general practice.21 By extending the role of physicians and allowing doctors to have larger list sizes it may be possible to reduce the number of doctors that need to be replaced. Government plans to increase flexibilities around employment of general practitioners may also help by keeping some doctors from leaving general practice altogether. Whichever strategy is ultimately chosen, decisions will have to be made soon because in terms of workforce planning 10 years is a relatively short time and the projected decline in numbers of general practitioners in some health authorities could create problems in the delivery of medical services to some of the areas of highest need in England and Wales.

#### What next?

A two pronged approach is probably the best way forward. Firstly, health authorities need to assess their

supply of general practitioners and determine whether the retirement of South Asian qualifiers is likely to imply special challenges in the years to come; for some areas there is no problem. This suggests that NHS policy should allow for discretion and local initiative in the diagnosis and planning of remedial steps to deal with a present or future problem in filling posts vacated by South Asian qualifiers. Secondly, broad policy decisions related to immigration of doctors need to be debated and made. Individual health authorities and the NHS as a whole should consider what opportunities or difficulties the increasing linkage among European Union member states will imply for filling these posts. Can and should doctors from other European Union states fill in some of the slack or should the United Kingdom have as its goal self sufficiency in terms of its general practitioner workforce? Such broad policy decisions should be discussed now to allow for a comprehensive policy to be in place as general practitioners who qualified in South Asia and emigrated to the NHS in the 1960s and 1970s begin to retire over the next decade.

We thank Julie-Ann Quayle, who conducted analyses of the general practitioner census data as part of this project.

Contributors: DHT obtained the general practitioner census data and other data used, completed exploratory analysis of the data, interpreted the results, and wrote the first and final drafts of the paper. He is the guarantor of this work. AE had the initial idea for the study, supervised preliminary analysis of the data, and wrote revisions of the paper.

Funding: This research was funded by the core grant of the National Primary Care Research and Development Centre, University of Manchester, from the Department of Health.

Competing interests: None declared.

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(Accepted 20 October 1998)