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## Effectiveness and Cost-Effectiveness of Vaccination against Pandemic (H1N1) 2009

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### Abstract

**Background**—A matched vaccine for the Pandemic (H1N1) 2009 virus will not be ready until autumn, 2009; decisions regarding timing of vaccination and percentage of population to vaccinate are complex.

**Objective**—To determine the effectiveness and cost-effectiveness of Pandemic (H1N1) vaccination in October or November, 2009.

**Design**—Compartmental epidemic model in conjunction with a Markov model of disease progression.

**Data Sources**—Literature and expert opinion.

**Target Population**—Residents of a major U.S. metropolitan city with a population of 8.3 million.

**Time Horizon**—Lifetime.

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**Perspective**—Societal.

**Interventions**—Vaccination in mid-October or mid-November, 2009.

**Outcome Measures**—Infections and deaths averted, costs, quality-adjusted life-years (QALYs), and incremental cost-effectiveness.

**Results of Base Case Analysis**—At  $R_0$  of 1.5, vaccinating 20% of the population in October or November would be cost-saving. Vaccination in October would avert 1,067 deaths, gain 36,610 QALYs, and save \$159 million; vaccination in November would avert 802 deaths, gain 27,416 QALYs and save \$83 million relative to no vaccination. Vaccination of 37% of the population in October or 33% in November would slow widespread transmission of the pandemic.

**Results of Sensitivity Analysis**—If longer incubation periods, lower infectiousness, or increased implementation of non-pharmaceutical interventions delay time to the peak of the pandemic, vaccination in the autumn could be even more cost-saving. In contrast, if the epidemic peaks earlier, vaccination saves fewer lives and is less cost-effective.

**Limitations**—The model assumed homogenous mixing; heterogeneous mixing would result in more rapid initial spread, followed by slower spread to lower contact rates. Additional costs and savings not included in the model would make vaccination more cost-saving.

**Conclusions**—Absent additional harms, vaccination earlier in the epidemic prevents more deaths and saves more costs. Complete population coverage is not necessary to reduce viral reproductive rate sufficiently to help shorten the pandemic.

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## BACKGROUND

Pandemic (H1N1) 2009 has caused 182,166 confirmed infections and 1,799 deaths in over 150 countries to date (1). Both the World Health Organization (WHO) and the U.S. Centers for Disease Control and Prevention (CDC) have declared public health emergencies in response to global circulation of this virus, and the WHO has raised the influenza pandemic alert level from 3 to 6 (2). As a result of the strain's novelty, most people lack innate immunity to Pandemic (H1N1) (4), currently available vaccines do not provide protection against the virus, and the time to manufacture, test, and distribute a matched vaccine is several months (56, 57).

In the absence of a matched vaccine, infections and deaths from Pandemic (H1N1) will continue globally until a sufficient proportion of the population has developed immunity through infection and recovery, inducing “herd immunity,” (population immunity that decreases the effective reproductive rate of the virus below one, ending the pandemic by epidemiologic definitions (58)). Public health officials were planning to begin vaccination campaigns in mid-October, 2009 (59); however, the National Biodefense Science Board, a group of advisors to the U.S. Department of Health and Human Services, recommended speeding large-scale vaccine administration to mid-September, 2009 (60). Decisions regarding vaccination timing and distribution are complicated: it is unclear how many individuals would require vaccination to substantially reduce transmission once vaccine is available (some scientists note that the first epidemic wave may in fact already be complete by this time (61)), and it could be expensive to manufacture and administer the vaccine, and to treat its side effects.

To help guide policymakers in advising vaccine manufacturers, we developed a model of progression of the 2009 (H1N1) Pandemic to determine how vaccination in October or November, 2009 would affect the course of the pandemic. We compared the effectiveness and cost-effectiveness of no vaccination, vaccination in mid-October, and vaccination in mid-November.

## METHODS

### Overview

We developed a compartmental epidemic model in conjunction with a Markov model of disease progression of the human spread of Pandemic (H1N1) to elucidate the dynamics of disease transmission and progression of the first pandemic wave. Following the recommendations of the Panel on Cost-Effectiveness in Health and Medicine (55), we adopted a societal perspective for costs and benefits, discounted at 3% annually. We analyzed outcomes for the remaining lifetime of each individual. We expressed these outcomes in infections and deaths, costs, quality-adjusted life years (QALYs) and incremental cost-effectiveness ratios. We developed the simulation model and performed analyses with Microsoft Excel (62).

### Study Population and Disease Parameters

**Susceptible population**—We followed a hypothetical cohort of 8.3 million persons living in a large, U.S. city with a sex distribution (53% women), age range 0 to 100 years, and average remaining life expectancy similar to the population of New York City (3). The WHO officially declared the start of the pandemic on 11 June, 2009 (2). We assumed 10,000 individuals were infected at that time, based on a New York City telephone survey of influenza-like illness (ILI) (10) and CDC data of ILI cases testing positive for Pandemic (H1N1) (11–13) (calculations in **Appendix**). We varied this number from 1,000 to 50,000 in sensitivity analysis. Based on data showing some pre-existing population immunity to Pandemic (H1N1) (4), we assumed that 10% of the population entered the model immune, while 90% of individuals entered susceptible to infection. In sensitivity analysis, we examined scenarios in which up to 20% of individuals entered immune to the virus.

**Infected population**—Based on available evidence (5–7), we assumed that in the base-case, the  $R_0$  (number of secondary infections caused by each primary infection in susceptible population) of Pandemic (H1N1) is approximately 1.5. As new data on infectious spread emerges, this number may change. In sensitivity analysis, we varied  $R_0$  from 1.2 to 1.8.

New York City death rates and other epidemiologic data suggest that viral transmission may be decreased over the warm summer months (10, 63–67). Because the timing of the peak of the epidemic is an important determinant of the effectiveness of vaccination, we modeled seasonal variation (described in **Appendix**) by calibrating to decreased deaths confirmed in New York City over the summer (Figure 1). We also evaluated the effectiveness of vaccination in scenarios in which the epidemic grew more slowly or more rapidly.

Based on Influenza A virus infections (14–22, 68), we assumed that 67% of infected individuals developed symptoms. 50% of these individuals entered a state of isolation, either voluntarily, or because of physical limitation secondary to illness or admission to a hospital. We assumed that those who did not isolate (69) continued to infect contacts. Based on information to date on Pandemic (H1N1) 2009 and other influenza A viruses (26, 29), we assumed infected individuals had a mean incubation time of 3 days, had symptoms (if symptomatic) for 10 days, and were capable of transmitting the virus for 4 days. We evaluated infectivity of 7 days in sensitivity analyses. Based on studies of Influenza A infection and nasal viral shedding (23, 28), we assumed that incubating individuals transmitted influenza at half the rate of symptomatic individuals, and that asymptomatic individuals transmitted at one-quarter the rate of symptomatic individuals. Consistent with published CDC assumptions (30), we estimated that 3.3% of symptomatic individuals

required 5 days of hospital care and 10% of hospitalized patients required 10 days of ICU care.

**Recovered population**—Estimates of re-infection with antigenically drifted influenza A viruses range from 2 – 25% (33–36) throughout the course of epidemics. Because most re-infected individuals are either asymptomatic or have mild symptoms, with a shorter duration of illness and less viral shedding, we assumed that 5% of the recovered population was once again susceptible to infection at an average of 5 months following recovery. We examined a range of re-infection from 2 to 25% in sensitivity analysis.

**Death from influenza**—We calculated a case-fatality proportion of 0.1%, based on the percent of cases of ILI in the U.S. which have tested positive for Pandemic (H1N1) (11–13, 70–80) This number is lower than estimated and documented case-fatality proportions (6, 27), secondary to less frequent testing of individuals with ILI as the pandemic progresses (81, 82). In sensitivity analysis, we modeled a more severe pandemic, with a 1.0% clinical case-fatality proportion (consistent with Pandemic (H1N1) global case-fatality proportions (37)), and a less severe pandemic, with a 0.01% clinical case-fatality proportion. We modeled age-specific mortality with increases in deaths in newborns, young adults, and individuals over 65 years, consistent with current Pandemic (H1N1) mortality (27, 80).

## Interventions

**Non-pharmaceutical interventions**—Current CDC recommended non-pharmaceutical interventions for Pandemic (H1N1) include closures of school and childcare facilities, home isolation, cough etiquette, hand washing, use of alcohol-based hand gels, and use of personal protective equipment such as masks (83). Incorporating the results of a complex network model of pandemic spread through communities (8), we assumed that these non-pharmaceutical interventions are reducing contacts by 15%. A recent randomized trial of facemasks and hand washing found that under optimal circumstances, these measures reduced transmission among households by 66% (9); therefore, we evaluated reduction in contacts from 10% to 70% in sensitivity analysis (84).

**Vaccination**—One-dose vaccine schedules routinely used for seasonal influenza have had limited success in eliciting human antibodies to novel influenza A viruses, but two-dose (primer and booster) adjuvanted vaccines have been much more successful; not only do they more frequently elicit antibody responses, but they also protect against different influenza clades, an important advantage in light of the virus's ability to mutate (39, 40, 85, 86). Based on these properties, vaccine manufacturers are designing two-dose adjuvanted vaccines for Pandemic (H1N1) (87). Pending final results of “mix-and-match” antigen plus adjuvant studies (48), we assumed a 15 $\mu$ g adjuvant-to-antigen concentration, and examined lower (3.8 $\mu$ g (40)) concentrations in sensitivity analyses. We assumed this vaccination sequence was 80% effective, comparable to a well-matched seasonal influenza vaccine (38). In sensitivity analyses, we examined ranges of vaccine effectiveness from 50% to 90%.

The U.S. government expects to have 120 million doses of vaccine available in the autumn, a quantity sufficient to vaccinate 20% of the U.S. population with the two-dose vaccination sequence (59, 88). Based on historical precedent (New York City, 1976 (89)) and modern mass vaccination exercises (90), we estimated that a rapid influenza vaccination campaign, using published emergency response logistic plans, could inoculate approximately 250 people per vaccination center per hour, providing coverage for all 8.3 million individuals over a 10 day period (91). Following the results of studies of two-dose adjuvanted vaccination (39), we assumed that a second dose administered 21 days later would be administered and provide full immunity.

We assumed 45% of Pandemic (H1N1) vaccinated individuals experienced mild to moderate adverse reactions such as pain, redness, swelling, induration, ecchymosis, low-grade fevers, arthralgias, fatigues, headaches, myalgias, shivering, or sweating for up to seven days, based on adjuvanted A (H5N1) vaccination data (39, 40). We assumed 0.001% of the population experienced severe adverse reactions such as angioedema, anaphylaxis, or Guillain-Barré Syndrome, consistent with 1976 vaccination data (41).

### Costs and Utilities

We expressed all costs in 2009 U.S. dollars using the GDP deflator. Intervention costs included the cost of a vaccine, administration, the value of an individual's time receiving it and the costs of treating individuals with severe side effects (Table 1). We estimated treatment costs at a hospital from the average cost of general medical hospitalization for influenza (52) or medical intensive care unit hospitalization (51). We based utility estimates on EuroQol and Time Trade-Off ratings and included the remaining lifetime of individuals alive at the end of the year. We calculated remaining life-years from the New York census, then adjusted life expectancy for quality of life by using age- and sex-specific utilities from the Beaver Dam Health Outcomes Study (45).

### Sensitivity Analysis

We used sensitivity analysis to identify important model uncertainties. When available, we based variable ranges on reported 95% confidence intervals from the data sources. Otherwise, we determined ranges by adding or subtracting 25% from the baseline estimate.

### Model Validation

We had previously validated our model by comparing its clinical attack rate and first pandemic wave duration to other models of community influenza A epidemics (8, 92) (**Appendix**). We performed additional validation by comparing the number of deaths in our city at six time points to confirmed deaths from Pandemic (H1N1) in New York City (10, 63–67).

## RESULTS

### Model Validation

Our model predicted similar deaths to those which had occurred in New York City at six time points between May and July, 2009 (Figure 1 and **Appendix**).

### Base-Case Analysis

Under no vaccination at  $R_0$  1.5, in mid-October, 285,566 of the city's 8.3 million individuals would have been symptomatically infected and 286 would have died (Table 2 and Figure 2). In November, 541,865 would have been infected and 542 would have died. Due to the development of immunity in individuals in the population who had been infected and recovered, 85% of individuals would still be susceptible to infection in October, and 80% would be susceptible to infection in November.

Varying  $R_0$  from 1.2 to 1.8 (Table 2 and Figure 3), symptomatic infections would range from 38,304 to 1.74 million in October and 40,416 to 2.25 million in November; deaths would range from 38 to 1,743 in October and 40 to 2,247 in November. At  $R_0$  of 1.2, fewer individuals would become infected, so less immunity would develop, and 89% of individuals would still be susceptible to infection in October and November. At  $R_0$  of 1.8, a significant number of infections would increase population immunity, with 59% of

individuals susceptible to infection in October, and 50% susceptible to infection in November.

**Health Outcomes**—The number of individuals requiring vaccination to reduce  $R_0$  below 1 and thus help end widespread transmission is related to the initial  $R_0$  for the pandemic (Table 2 and Figure 3). At our base case  $R_0$  of 1.5, 37% of the population would require vaccination in October to slow widespread transmission, and 33% would require vaccination in November. At a lower  $R_0$  of 1.2, 20% of the population would require vaccination in October or November. At a higher  $R_0$  of 1.8, 24% of the population would require vaccination in October, and 8% would require vaccination to decrease widespread transmission in November.

The relationship of deaths averted following vaccination in October or November is also related to  $R_0$ . In our base case analysis, at  $R_0$  of 1.5, 802 deaths would be averted with vaccination in November compared to no vaccination; an additional 265 deaths would be averted if vaccination were performed in October. At  $R_0$  of 1.2, infectious spread would be slow enough that vaccination would avert 755 deaths in October and 736 deaths in November. At  $R_0$  of 1.8, the pandemic would spread quickly, such that vaccination in October would avert 421 deaths and vaccination in November would avert 235 deaths.

**Cost-Effectiveness**—Vaccinating 20% of the population in October would be cost-saving, adding 36,610 QALYS and saving \$159 million. Vaccination in November would add 27,416 QALYs and save \$83 million relative to no vaccination (Table 3). Vaccinating 37% of the population in October would slow widespread transmission, and add 66,391 QALYs, saving \$283 million relative to no vaccination. Vaccinating 33% of the population in November would slow widespread transmission, and add 40,813 QALYs, saving \$101 million relative to no vaccination.

When the reproductive rate of the virus is low, the pandemic spreads more slowly, and fewer treatment costs and deaths are averted with vaccination (Figure 2 and Table 3). At  $R_0$  of 1.2, vaccination in October would add 26,078 QALYs and save \$70 million, and vaccination in November would add 25,410 QALYs and save \$65 million relative to no vaccination. When the reproductive rate of the virus is higher, widespread transmission of the virus is already decreasing by November, leading to fewer lives saved with vaccination at that time. At  $R_0$  of 1.8, vaccination in October would add 14,163 QALYs at \$25 million, for a cost of \$1,776 per QALY, and vaccination in November would add 7,712 QALYs at \$78 million, for a cost of \$10,140 per QALY relative to no vaccination.

In considering short-term local budgetary implications, at  $R_0$  of 1.5, federal costs for vaccination in November for a city of 8.3 million individuals would be \$46 million in federal costs for vaccine antigen and adjuvant; city costs would be \$58 million to administer the vaccines; city and individual costs would be \$35 million in vaccine recipient time and \$6.4 million treating short-term severe side effects. Savings to the city and individuals would be \$375 million in influenza treatment costs (Table 3).

**Results under varied growth scenarios**—In light of significant local and regional variations in the growth of the pandemic in the United States (11–13, 70–79), we examined a slower growth scenario, based on confirmed deaths to date throughout the country on average (11–13, 70–79). In this scenario, with slower spread of the virus (**Appendix Figure B1**), more individuals would be susceptible to infection in the autumn: 41% of individuals would require vaccination to decrease widespread transmission in October and 40% would require vaccination in November. Vaccinating 20% of the population would be cost-saving, adding 40,345 QALYS and saving \$189 million relative to no vaccination in October, and

adding 36,290 QALYs and saving \$155 million relative to no vaccination in November. Vaccinating 41% of the population in October would slow widespread transmission, add 92,342 QALYs, and save \$465 million relative to no vaccination. Vaccinating 40% of the population in November would slow widespread transmission, add 71,188 QALYs, and save \$299 million relative to no vaccination.

We also examined a scenario with no reduction in viral transmission over the summer months. In this case, with more rapid spread of the pandemic (**Appendix Figure B2**), the peak of the epidemic would have passed, and widespread transmission would be decreasing without vaccination by October. Assuming non-pharmaceutical interventions reducing infectious contacts by 15% remained in effect, vaccinating 20% of the population in October would gain 1,867 QALYs at a cost of \$67,441 per QALY, and vaccinating in November would gain 212 QALYs at a cost of \$658,568 per QALY.

**Results assuming lesser vaccine availability**—Recent announcements by public health officials suggest that the originally anticipated 120 million vaccine doses may not be ready for distribution in October, but that at least 45 million doses, a quantity sufficient to vaccinate 7.5% of the population, will be available (88, 93). Vaccinating 7.5% of the population in mid-October would avert 372,925 infections and 373 deaths, saving \$52 million versus no vaccination.

The costs and feasibility of expediting from 7.5% to 20% population vaccination to mid-October are unknown. At a willingness to pay threshold of \$50,000 per QALY, over the range of  $R_0$  from 1.2 to 1.8, the additional acceptable costs would range from \$261 million to \$1.3 billion for a city of 8.3 million individuals.

**Sensitivity Analyses**—We conducted univariate sensitivity analysis on all variables (**Appendix Table B1**). The parameters most likely to affect the number of deaths averted in November were reduction in contacts secondary to non-pharmaceutical interventions, vaccine efficacy, duration of incubation, and duration of infectiousness.

If more effective non-pharmaceutical interventions were implemented, fewer individuals would become infected, and the peak of the pandemic would be delayed while the interventions were in effect. If 70% reduction in contacts were achieved through non-pharmaceutical interventions, the pandemic would be contained ( $R_0 < 1$ ), and vaccinating 20% of the population in November would allow reductions in implementation of non-pharmaceutical interventions.

If the incubation period increased, the pandemic would have a later peak at a given  $R_0$ . At mean incubation times of seven days, with  $R_0$  of 1.5, 1,324 deaths would be averted with vaccination in November. At mean incubation times of one day, 433 deaths would be averted with vaccination in November.

If infected individuals transmitted virus for longer durations, the pandemic would spread more rapidly because the reproductive rate would increase, and fewer individuals would require vaccination to end widespread transmission in the autumn.

Decreases in vaccine efficacy would increase the percent requiring vaccination to decrease widespread transmission in November (Figure 4.).

**Sensitivity to Severe Vaccine Side Effects**—Under our base case assumption of severe side effects from vaccination occurring in 1 in 100,000 vaccinated individuals, vaccinating 20% of the city's population would cause approximately 2 deaths from severe

vaccine side effects, approximately 0.2% of the lives saved from vaccination in November. If severe side effects from adjuvanted vaccination occur in 1 in 400 individuals, 415 deaths would occur due to severe side effects, approximately half the number of lives saved from vaccination in November.

**Monte Carlo Probabilistic Sensitivity Analysis**—In 31% of Monte Carlo probabilistic sensitivity analysis simulations (**Appendix Figure B3**), vaccinating 20% of the population in November is cost-saving versus no vaccination; in 63% of simulations, vaccinating 20% of the population in November has an estimated incremental cost less than \$50,000 per QALY saved; and in 67% of simulations, an estimated incremental cost less than \$100,000 per QALY saved. In 23% of simulations, no vaccination is more cost-effective than vaccinating 20% of the population in November.

## DISCUSSION

We examined the costs and benefits of vaccination in the autumn for the ongoing 2009 (H1N1) pandemic. Our analysis suggests that absent additional harms, earlier vaccination, as advised by the National Biodefense Science Board (60), would save more costs and avert a greater number of deaths than vaccination later in the autumn. Because accelerating large-scale vaccination efforts in this time frame may be costly, we have provided a range of acceptable costs of vaccination, given different reproductive rates, to guide policymakers in situations in which they might consider speeding vaccine production and administration. We defined the number of individuals requiring vaccination to reduce widespread transmission in a metropolitan city under a broad range of possible reproductive rates and note that regardless of the timing of vaccination, complete population coverage is not necessary to reduce the viral reproductive rate sufficiently to help shorten the pandemic. These results have important ramifications both for vaccine production goals and preparations for a potentially unprecedented fall vaccination campaign.

We found that the effectiveness and cost-effectiveness of vaccination are most dependent on the speed at which the pandemic grows. Our finding that earlier vaccination saves more costs and averts more deaths may be most important for those areas in which there is more rapid growth of the pandemic; it is important to note that the virus is not spreading at the same rate throughout the United States, but appears to be evolving as different regional and local epidemics (11–13, 70–79). Several factors may delay the peak of the pandemic, leaving a greater proportion of the population susceptible to infection, and increasing the effectiveness and cost-effectiveness of vaccination later in the autumn. Viral characteristics that would delay the peak include a lower reproductive rate, a longer incubation period, and a shorter duration of infectiousness. Importantly, non-pharmaceutical interventions could also have a marked effect on the speed at which the pandemic grows: our analysis shows that increased implementation of highly effective non-pharmaceutical interventions, such as early use of hand hygiene and surgical masks (84) can significantly delay the peak of the pandemic, increasing the effectiveness and cost-effectiveness of delayed vaccination. In contrast, if the epidemic grows rapidly and peaks in October, vaccination becomes substantially less effective and less cost-effective.

While greater than 50% population coverage with an effective vaccine for Pandemic (H1N1) may be desirable (94), this goal does not appear to be logistically feasible for the autumn vaccination campaign. Our analysis suggests that vaccinating even 20% of the population can be effective and cost-effective. We also note that over a wide range of viral reproductive rates and pandemic growth scenarios, vaccinating up to 41% of the population can be sufficient to slow widespread viral transmission by inducing herd immunity within the population, shortening the pandemic.



We assumed that severe Pandemic (H1N1) vaccine side effects could occur in 1 in 100,000 vaccinated individuals (41). Under these assumptions, vaccinating 20% of the city's population in November would cause approximately 1 death secondary to severe vaccine side effects for every 437 lives saved from vaccination. We emphasize that our analysis assumes that vaccination would not cause additional harms, and we encourage thorough testing and evaluation of vaccines prior to large-scale vaccination campaigns (95).

Key limitations of the analysis include an assumption that disease transmission occurs with homogenous mixing; all individuals, regardless of age and occupation, have the same frequency of contacts, and our model is not designed to make recommendations about the impacts of prioritizing vaccination for different groups. In the 1918 and 1957 pandemics, influenza was transmitted more readily in children in close proximity, such as schools (96). If this pattern occurs in the 2009 (H1N1) Pandemic, heterogeneous mixing would result in a more rapid initial spread of the pandemic, followed by slowing as it spreads to lower contact rates (97). Our analysis provides insights into the magnitude of the pandemic and the response to vaccination (98); however, policymakers may wish to prioritize vaccination based on differing patterns of transmission in specific age groups, as well as groups noted to have higher morbidity and mortality from Pandemic (H1N1) infection.

We did not account for all costs to uninfected individuals in the setting of the 2009 (H1N1) pandemic; costs incurred by uninfected individuals from school and workplace closures, decreases in tourism and group recreation, and loss of firm-specific knowledge may be greater than costs to sick individuals (99). We did not include potential savings of effective vaccination, such as limiting displacement of hospitalized patients, or decreasing school and workplace closures. However, including these costs and savings would make vaccination even more cost-effective or cost-saving. Additionally, we account for normal health care expenditures, which significantly increase total costs for each life saved through vaccination; not including costs of long-term normal health care in our analysis would also make Pandemic (H1N1) vaccination more cost-saving.

Covering the majority of the population with an effective vaccine for Pandemic (H1N1) would prevent the most morbidity and mortality from influenza, but will not be achievable within the short time frame for vaccine development and with projected supplies (88, 93). Our analysis suggests that vaccination can be a valuable and effective intervention even if it reaches less than half the population. Many uncertainties remain about the transmissibility and mortality of Pandemic (H1N1) 2009; however, absent serious vaccine side effects, vaccination earlier in the autumn is likely to be cost-saving and avert a greater number of deaths than later vaccination, which highlights the urgency of vaccine development, with attention to safety. On 24 June, 2009, President Obama signed into law an emergency spending bill devoting \$2 billion in additional funding to 2009 (H1N1) Pandemic mitigation efforts (100); our analyses suggest that vaccination strategies could be a valuable component of such efforts.

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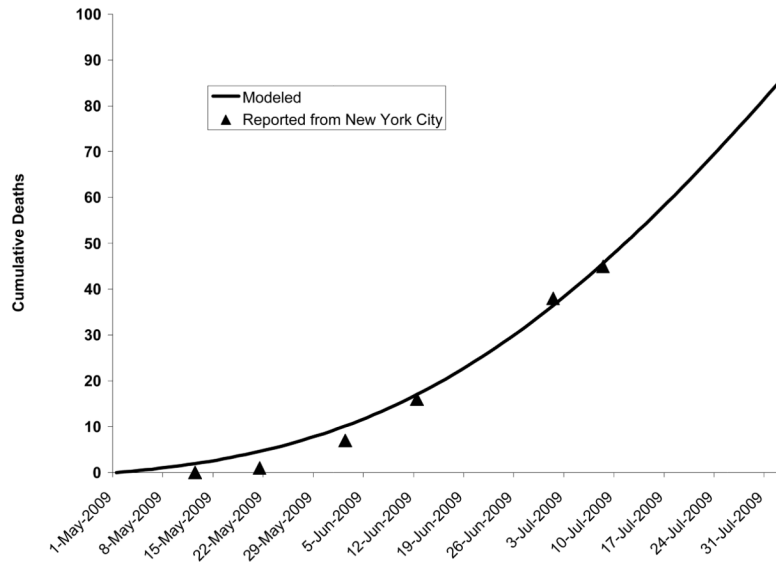
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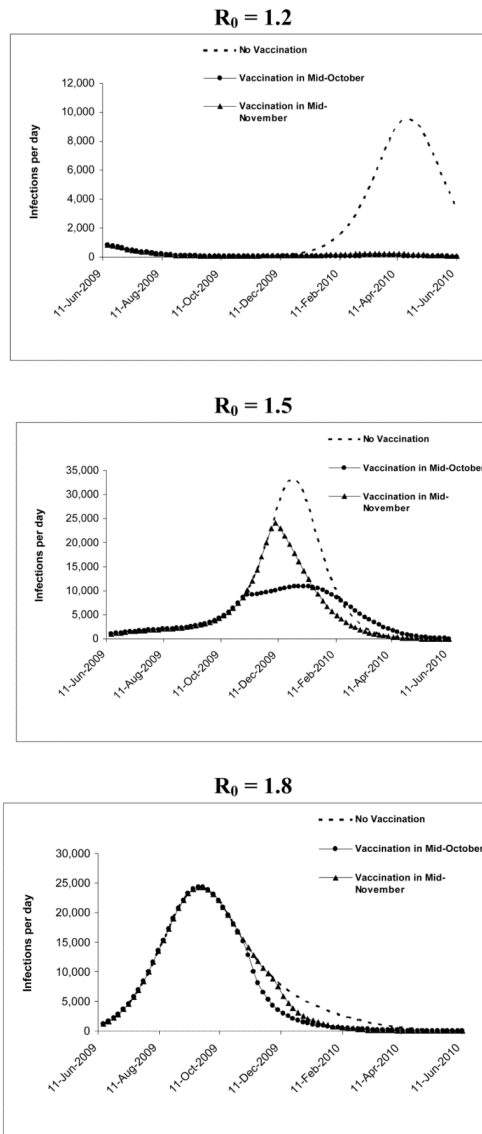
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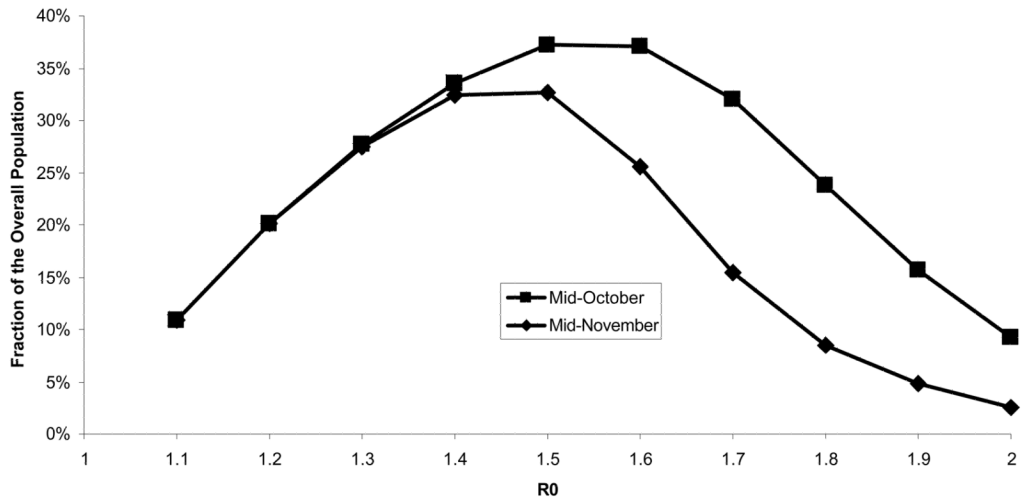
**Figure 1. Deaths to date: Predicted by model versus confirmed in New York City**  
 Comparison of deaths predicted by model and confirmed by the New York City Department of Mental Health and Hygiene on 12 May, 21 May, 2 June, 12 June, 1 July, and 8 July, 2009.





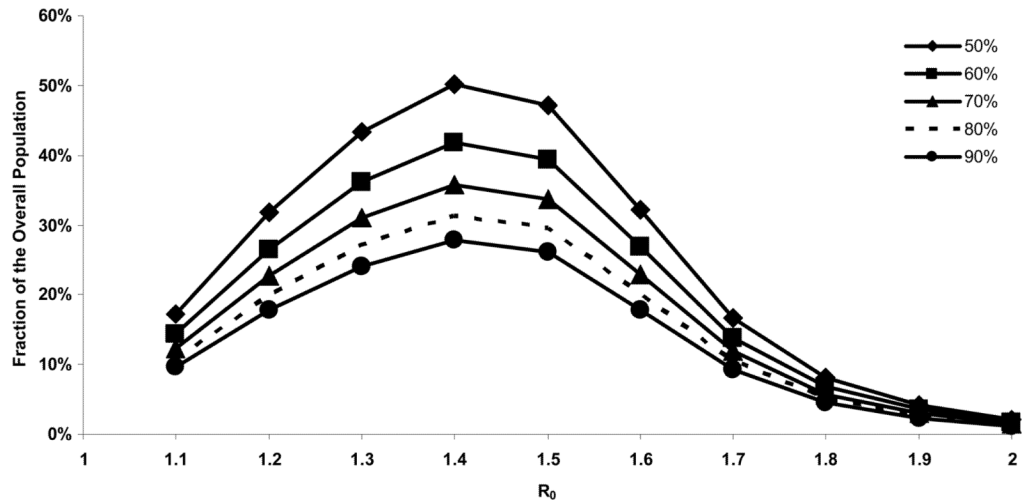
**Figure 2. Progression of pandemic with no vaccination under different  $R_0$ s to time of vaccine availability**

The effective viral reproductive rate would be 1.42 in October, and 1.35 in November, due to the development of immunity in individuals in the population who had been infected and recovered.



**Figure 3. Percent vaccination required to decrease widespread transmission in October and November**

At  $R_0$  of 1.2, fewer individuals would become infected, so less immunity would develop and a greater number of individuals would require vaccination to decrease widespread transmission. However, at  $R_0$  of 1.8, a significant number of infections would occur, increasing population immunity and decreasing the number of individuals who would require vaccination to decrease widespread transmission.



**Figure 4. Percent vaccination to decrease widespread transmission in November with varying vaccine efficacy**  
 The percent of population requiring vaccination to reduce widespread transmission increases with decreases in vaccine efficacy

**Table 1**

## Variables and Sources

Variable	Base Case (Range)	Source
<b>Susceptible</b>		
Population	8,300,000	New York Vital Statistics (3)
Age (range, years)	0–100	New York Vital Statistics (3)
Percent Female	53	New York Vital Statistics (3)
Pre-existing population immunity	10% (0–20%)	MMWR (4)
<b>Infected</b>		
$R_0$	1.5 (1.2–1.8)	CDC(5), Fraser et al. (6), Pourbohloul et al. (7)
Impact of season on transmission	0.2 (0–0.5)	Assumed
Non-pharmaceutical interventions reduction in contacts	15% (0–70%)	Assumed, Davey et al. (8), Cowling et al.(9)
Number of infected individuals at start of pandemic	10,000 (1,000–50,000)	NYC Department of Health and Mental Hygiene (10), CDC(11–13)
Probability of symptomatic infection	67% (50–90%)	Ferguson et al. (14), Longini et al. (15), Katz et al. (16), Dinh et al (17)., Vong et al. (18), Buxton Bridges et al. (19), Aparnthanarak et al (20)., Liem et al (21)., Wang et al. (22)
Reduced infectiousness by incubating	50% (10–62.5%)	Hayden et a (23)., Wein et al. (24)
Reduced infectiousness by asymptomatic	25% (10–50%)	Hayden et al (23)., Wein et al. (24)
Probability of isolating given symptomatic infection	50% (37.5–62.5%)	Longini et al.(25)
Mean incubation time (days)	3 (1–7)	Novel Swine-Origin Virus Investigation Team (26), CDC (27)
Mean duration of infectiousness (days)	4 (3–7)	Hayden et al. (23), Leekha et al. (28)
Mean duration of symptomatic illness (days)	10 (7.5–12.5)	CDC (29)
Proportion of symptomatic patients requiring inpatient care	3.3% (1–10%)	CDC (30), HHS (31), MMWR (32)
Mean duration of non-ICU hospital stay (days)	5 (3.75–6.25)	CDC (30)
Proportion of hospitalized patients requiring ICU care	10% (7.5–12.5%)	CDC (30)
Mean duration of ICU stay (days)	10 (7.5–12.5 )	CDC (30)
<b>Recovered</b>		
Susceptibility to re-infection following recovery	5% (2–25%)	Smith et al. (33) Monto et al. (34) Sonoguchi et al (35). Davies et al.(36)
Timing of waning immunity (months)	5 (2–8)	Smith et al. (33) Monto et al. (34) Sonoguchi et al (35). Davies et al. (36)
<b>Dead</b>		
Case-fatality proportion	0.1% (0.01%–1.0%)	Assumed, Pandemic (H1N1) case fatalities (27, 37)
<b>Intervention Effectiveness</b>		
Adjuvanted two-dose vaccine	80% (50–90%)	Assumed, Bridges et al. (38)
<b>Vaccination side effects</b>		
Mild-moderate side-effects	45% (5–75%)	Treanor et al. (39), Leroux-Roels et al. (40)
Severe side effects	0.001% (0–0.01%)	Neustadt and Fineberg (41)
Risk of death from severe side effects	5% (1–10%)	Chio et al. (42)
Risk of long-term care from severe side effects	5% (1–10%)	Kissel et al. (43)
<b>Vaccination side effects reduction in quality of life*</b>		

Variable	Base Case (Range)	Source
Mild-moderate side-effects	0.05 (0–0.1)	Treanor et al. (39), Leroux-Roels et al. (40), CDC (44)
Severe side effects	0.5 (0–1)	Neustadt and Fineberg (41)
Duration of mild-moderate side effects (days)	2 (1–7)	Treanor et al. (39), Leroux-Roels et al. (40)
Duration of hospitalization for severe side effects (days)	14 (7–28)	Chio et al. (42)
<b>Influenza-related quality of life</b>		
Uninfected/Asymptomatic	0.96 (0.92–1.00)	New York Census (3), Beaver Dam Health Outcomes (45)
Symptomatic Influenza	0.8 (0.7–0.9)	Turner et al. (46)
Post-influenza disabled state for patients requiring ICU care	0.9 (0.85–0.95)	Assumed
<b>Costs</b>		
Vaccine		
Antigen per µg (\$)	0.45 (0.15–0.70)	HHS (47)
Adjuvant (\$)	7.00 (5.25–8.75)	BARDA ( <i>personal communication</i> – Michael Perdue)
µg adjuvant per vaccine	15 (3.8–90)	HHS (48)
Administration	8.73 (6.54–10.91)	Calculated: 10 minutes of nurse wages (49)
Patient Time	10.55 (5.28–21.10)	U.S. Bureau of Labor Statistics (50)
Daily health care costs (\$)		
Patient with severe side effects (treated in ICU)	3,739.05 (2,804.29 – 4,673.82)	Desta et al. (51)
General medical hospitalized patient	1,830.46 (1429.37–1870.54)	Talbird et al. (52)
ICU hospitalized patient	3,739.05 (2,804.29 – 4,673.82)	Desta et al. (51)
Long-term treatment facility costs	313.05 (234.79–391.31)	Metlife Survey (53)
Normal health care expenditures	19.56 (14.67–24.45)	Statistical Abstract of the United States (54)
<b>Other variables</b>		
Discount Rate (annual %)	3 (0–5%)	Weinstein et al. (55)

\* Quality of life variables represent a person's preference for a given state of health and are scaled from 0 to 1, with 1 equivalent to perfect health.

**Table 2**

Health outcomes assuming no vaccination for a city of 8.3 million individuals

$R_0$	VACCINATION IN OCTOBER					VACCINATION IN NOVEMBER				
	Symptomatic infections by October 15, 2009*	Deaths to date*	% vaccination to decrease widespread transmission†	% still susceptible to infection	Deaths averted following vaccination‡	Symptomatic infections by November 15, 2009	Deaths to date	% vaccination to decrease widespread transmission	% still susceptible to infection	Deaths averted following vaccination
<b>1.2</b>	38,304	38	20%	89%	755	40,416	40	20%	89%	736
<b>1.5</b>	285,566	286	37%	85%	1,067	541,865	542	33%	80%	802
<b>1.8</b>	1,742,525	1,743	24%	59%	421	2,246,591	2,247	8%	50%	235

\* From a total population of 8,300,000 in target city

†  $R_0 \leq 1$  (by epidemiologic definitions, end of pandemic)

‡ At 12 months, compared to continuing with no vaccination

**Table 3**

Economic outcomes\* following vaccination for a city of 8.3 million individuals

$R_0$	VACCINATION IN OCTOBER					VACCINATION IN NOVEMBER						
	Vaccination Costs (millions of \$)	Treatment Costs (millions of \$)	Normal Healthcare Costs <sup>†</sup> (millions of \$)	Total Costs (millions of \$)	QALYs <sup>‡</sup>	ICER <sup>§</sup> (\$/QALY)	Vaccination Costs (millions of \$)	Treatment Costs (millions of \$)	Normal Healthcare Costs (millions of \$)	Total Costs (millions of \$)	QALYs	ICER (\$/QALY)
<b>1.2</b>	145	(352)	133	(70)	26,078	Cost-Saving	145	(343)	130	(65)	25,410	Cost-Saving
<b>1.5</b>	145	(500)	190	(159)	36,610	Cost-Saving	145	(375)	143	(83)	27,416	Cost-Saving
<b>1.8</b>	145	(197)	75	25	14,163	1,776	145	(110)	42	78	7,712	10,140

\* All outcomes are relative to no vaccination

<sup>†</sup> Accounting for normal healthcare expenditures, total costs will increase in situations where deaths are averted.

<sup>‡</sup> QALY = quality-adjust life year

<sup>§</sup> ICER = incremental cost-effectiveness ratio