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Short-course untargeted isoniazid preventive therapy in South Africa: time to rethink policy?

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South Africa has the worst HIV-associated tuberculosis (TB) epidemic in the world with 300,000 cases each year. Previous national TB control policies have failed, confirming the fact that we cannot treat our way out of this epidemic using TB case management alone. Implementation of preventive interventions is therefore imperative and these include antiretroviral therapy (ART) and isoniazid preventive therapy (IPT).

Whereas ART has been scaled up rapidly in much of sub-Saharan Africa, implementation of IPT has in contrast been very poor. Recognising that the process of tuberculin skin testing (TST) was a stumbling block to implementation of IPT, the World Health Organization (WHO) in 2011 revised the IPT guidelines and made a strong explicit recommendation that “TST is not a requirement for initiating IPT in people living with HIV” although it “can be used where feasible”.¹ Eliminating the need for assessment of TST status may be an important factor underlying recent gains in implementation.

In line with WHO policy, South Africa revised national IPT policy in 2010² and in this issue of the journal, Bristow and colleagues report on the impressive gains in numbers of HIV-infected patients being started on IPT in South Africa over the subsequent year.³ In a country where service delivery often falls well short of desired levels, this is highly commendable. However, as the authors clearly point out, their analysis simply presents numbers of patients started on IPT but not the numbers completing treatment or the benefit derived. Two key features of the current South African policy may greatly limit the impact of scale-up, namely the lack of targeting of IPT and the use of courses of relatively short duration.

While IPT benefits those who are TST-positive, there is strong evidence from a meta-analysis of controlled trials that included 2,490 patients with negative or anergic TST reactions that these patients derive no significant benefit from IPT.⁴ While eliminating the need for TST assessment simplifies implementation of IPT, the downside is that the

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Conflicts of interest

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intervention no longer targets the minority of patients who stand to gain benefit. Thus, large numbers of patients are treated needlessly, undermining cost-effectiveness. Moreover, a small proportion of those unlikely to benefit might actually be harmed. In neighbouring Botswana, just 24.4% of 1,891 HIV-infected patients assessed for IPT were TST-positive and ⁵ and untargeted therapy would therefore potentially benefit just 1 in every 4 patients treated.

The South African guidelines recommend that IPT should be given for 6 months either continuously or over a 9 month period.² However, increasing data from carefully conducted trials show that the duration of benefit is largely limited to the actual period of treatment.^{5,6,7} Once treatment has stopped, TB risk rapidly increases again. The likely explanation for this is that the prevailing force of *Mycobacterium tuberculosis* infection in South Africa and neighbouring countries is extremely high. Even when administered as mass treatment to whole working communities associated with the South African mines, short-course IPT had no impact on TB incidence or prevalence.⁸ As Nardell and Churchyard rightly stated, unless the force of transmission can be reduced, durable benefits from prevention strategies are likely to be elusive.⁹

Life expectancy of people living with HIV-infection may now be extended for many decades by ART and so a 6-month course of IPT is likely to have minimal impact on lifetime TB risk. Growing evidence therefore suggests that if IPT is used, to do so on a long-term basis would be a more rational approach.⁵ This option is included in the WHO guidelines.¹ A shift in policy towards long-term or even life-long therapy, however, would provide an even stronger rationale for targeting IPT according to TST status. Indeed, targeted provision of IPT for 36 months to TST-positive individuals in Botswana has been found to be more cost-effective than providing IPT without TST assessment or providing IPT for 6 months only.¹⁰

In conclusion, the current rapid scale-up of IPT in South Africa under national guidelines reported by Bristow and colleagues is not being targeted in patients who will benefit and is being given for too short a duration that will not provide durable prevention. This policy is inefficient use of scarce health-care resources. Current scientific evidence suggests that if this intervention is to be appropriately tailored to the local epidemiological situation, it should be given to patients who are confirmed to be TST positive and on a long-term basis.

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