

# NIH Public Access

**Author Manuscript** 

J Immigr Minor Health. Author manuscript; available in PMC 2014 June 01.

# Published in final edited form as:

J Immigr Minor Health. 2014 June ; 16(3): 553–558. doi:10.1007/s10903-013-9775-y.

# Community Health Center Access to Resources for their Patients with Diabetes

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# Abstract

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Conflict of interest The authors do not have any conflicts of interest to disclose.

Community health center providers and staff access to resources for their Latino and non-Latino patients with diabetes is unknown. We analyzed survey data from 577 community health center providers and staff who manage diabetes from 85 sites across 10 Midwestern states. Respondents were labeled as high proportion (HP) providers if >25 % of their site's diabetes population was Latino. HP providers were more likely than non-HP providers to have access to physician's assistants (71 vs. 58 %) and certified diabetes educators (61 vs. 51 %), but less access to endocrinologists (25 vs. 35 %) (p < 0.05). HP providers had greater access to Spanish-speaking providers (48 vs. 26 %), on-site interpreters (83 vs. 59 %), culturally tailored diabetes education programs (64 vs. 26 %), and community outreach programs (77 vs. 52 %) (p < 0.05). Providers at HP sites reported greater access to a range of personnel and culturally tailored programs. However, increased access to these services is needed across all sites.

#### Keywords

Diabetes; Latino; Services; Community health centers

#### Background

It is imperative that the healthcare system be prepared to care for the growing Latino population and its burden of diabetes [1, 2]. Many Latinos who are uninsured or live in medically underserved settings receive care in community health centers [3]. However, there has been no comprehensive assessment of the accessibility of diabetes services for patients at health centers or of specific resources for Latino patients [4]. We conducted a cross-sectional survey of providers at Midwestern community health centers to assess their access to services for their patients with diabetes and measure how these services vary by the proportion of Latinos served at the site.

# Methods

This study was carried out by the MidWest Clinicians' Network (MWCN) Research Committee comprised of investigators from MWCN, the University of Chicago, North Dakota State University, and University of Evansville. MWCN is a nonprofit organization that supports community-based primary health care across 10 Midwestern states.

#### **Participants and Data Collection**

Between August 2010 and November 2010, we mailed a survey to 1,471 eligible providers at 97 health center sites affiliated with MWCN. Eligible providers currently treated or managed patients with diabetes. Participants gave informed consent by returning the completed survey. The study received human subject approval from the University of Chicago Institutional Review Board.

#### Measures

A 28-item questionnaire included multiple-choice questions on participant and workplace characteristics and health center resources.

#### **Provider Characteristics**

Providers were asked their position at the health center, year of birth, gender, race/ethnicity, number of years in practice, and percent of patients with diabetes who were Latino.

#### **Health Center Characteristics**

Providers were asked their center's location (city, suburban or rural), wait for a routine physician appointment, and health center hours. Respondents reported the percentage of the site's diabetes patients who were Latino and the percentage of the patients who were foreign born and uninsured. Providers were labeled as working in high proportion (HP) sites if >25 % of their site's diabetes patient population was Latino. The rest were labeled as working at low proportion (LP) sites.

#### **Health Center Personnel**

Providers reported their access to the following personnel when needed: (1) primary care physicians, (2) advanced practice nurses, (3) physician assistants, (4) endocrinologists, and (5) certified diabetes educators. Respondents who took care of Latino patients with diabetes were asked if the following personnel and services were available at their site: (1) Spanish-speaking front desk staff, (2) Spanish-speaking providers, (3) on-site interpreter services, and (4) telephone lines for off-site interpreters. Respondents chose from 5 responses: never, occasionally, sometimes, often, or usually. We classified responses as "having access" if the respondent reported accessibility to services "often" or "usually."

#### **Culturally Tailored Services**

Providers who reported caring for Latino patients were asked if they had access to the following programs for their patients: (1) community health workers, (2) physical activity classes in Spanish, (3) culturally tailored nutrition counseling for Latinos, (4) culturally tailored diabetes education for Latinos, (5) partnership with local organizations, (6) telemedicine services to access off-site healthcare professionals, (7) diabetes group visits in Spanish, and (8) multidisciplinary teams.

#### Analysis

We examined descriptive statistics of participants' individual and workplace characteristics and access to personnel and diabetes services. To analyze the relationship between participant characteristics and proportion of Latino diabetes patients served, we conducted bivariate analyses using Chi square test for categorical variables and Wilcoxon rank sum tests for continuous variables. To investigate how provider access to health center personnel and site services varied by proportion of Latino diabetes patients served at the site, we used a generalized linear mixed effect model with random effects for each site. The analyses were performed using SAS 9.2 (Cary, NC, 2009).

# Results

A total of 620 of 1,471 eligible providers responded to the survey, for an adjusted response rate of 47 %. Female providers were more likely to return the survey than male providers

(46 vs. 39 %, p = 0.04). The physician response rate was lower than that of advanced practice nurses and physician assistants (35, 50, and 42 %, respectively, p < 0.001). We analyzed data from the 577 respondents from 85 health center sites across 10 states who reported the percent of Latino patients with diabetes seen at their site.

#### Provider Demographics and Health Center Characteristics: Table 1

Providers at HP sites were more likely to be of Latino ethnicity, work at urban sites, have foreign-born Latino patients, and have higher rates of uninsured patients. Most respondents (84 %) reported caring for Latino patients.

#### **Overall Access to Personnel and Resources: Table 2**

The majority of respondents reported having access to primary care physicians (95 %), advanced practice nurses (85 %), physician assistants (64 %), and certified diabetes educators (56 %) for their patients; however, few had access to an endocrinologist (30 %). Many respondents reported having access to on-site interpreter services (72 %) but access to Spanish-speaking providers (38 %) was low. More than half of the respondents noted the availability of community outreach workers (65 %) and multidisciplinary teams (54 %) but less access to other culturally tailored services.

#### Access to Resources by Proportion of Latino Patients at Site

**Healthcare Personnel**—Providers at HP sites were more likely to have access to physician assistants (71 vs. 58 %, p = 0.002) and certified diabetes educators (61 vs. 51 %, p = 0.01) compared to providers at LP sites (Fig. 1). Providers at LP sites had higher rates of access to an endocrinologist than did providers at HP sites (35 vs. 25 %, p = 0.02).

**Bilingual Personnel and Language Services**—Providers who cared for Latino patients at HP sites had access to Spanish-speaking front desk staff (88 vs. 50 %, p < 0.001), Spanish-speaking providers (48 vs. 26 %, p < 0.001) and on-site interpreter services (83 vs. 59 %, p < 0.001) more frequently than did LP site providers.

**Diabetes Services and Programs**—Providers at HP sites who cared for Latino patients were more likely to have access to community outreach workers (77 vs. 52 %, p < 0.001), physical activity classes in Spanish (35 vs. 5 %, p < 0.001), culturally tailored nutrition counseling (63 vs. 23 %, p < 0.001), culturally tailored diabetes patient education (64 vs. 26 %, p < 0.001), and partnerships with local organizations (49 vs. 20 %, p < 0.001) for their patients than did LP providers (Fig. 2). Providers at HP sites noted higher rates of group visits for diabetes patients in Spanish (40 vs. 12 %, p < 0.001) and of multidisciplinary teams compared to providers at LP sites (64 vs. 43 %, p < 0.001).

# Discussion

Our study is the first to measure the availability of culturally tailored diabetes programs at health centers across a region of the US and how availability of these services differs by the proportion of Latino patients served.

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Providers who worked at centers that served many Latino patients had access to many culturally tailored programs and to interpretation services. This finding dovetails with evidence that culturally tailored healthcare interventions can improve diabetes outcomes and that access to interpretation services improves patient satisfaction and patient receipt of clinical information [5–8]. However, since reimbursement for these service is not always available, it is unclear how centers are financing these programs [9]. Centers may be using grants to offer culturally tailored services, however sustaining these programs requires ongoing support and innovative, longer-term funding streams. Additionally, the quantity and quality of culturally tailored programs needed to impact diabetes outcomes is unclear [5, 6, 10]. A set of best practices that describes the personnel, programs, and systems of care needed to serve Latino patients with diabetes may be important to establish to ensure that sites are offering the right kinds of services for their patient population.

Despite the paucity of bilingual healthcare personnel in the US, we found that community health centers are able to attract personnel who are Spanish-speaking. Health centers may be uniquely positioned to hire bilingual personnel by being situated in communities with larger pools of minority job applications and by appealing to minority providers who have the inherent desire to practice in under-served areas. However, more programs are needed that mentor minority students and encourage them to pursue careers in healthcare [11].

Providers working at centers with many Latino patients reported greater access to many nonphysician personnel. Training physician assistants, nurse practitioners and other nonphysician providers will be especially important as they increasingly serve as primary care providers and co-manage patients with diabetes [5, 6]. However, we still need to understand the best ways of coordinating care among different types of providers.

Nevertheless, access to culturally tailored programs, interpretation services, and subspecialists needs to be strengthened across all sites. We found that some providers had no or limited access to culturally tailored programs. And despite a federal mandate that obligates the provision of interpretation services to all patients, not all the providers in our survey reported having access to interpretation services [12]. Additionally, health center providers across all sites had limited access to endocrinologists, corroborating other studies that have reported poor access to subspecialists within the safety net healthcare system [13].

# Limitations

We had a lower survey response rate from physicians, although our overall response rate was high compared to other provider surveys. Additionally, we were unable to account for financial resources available to the sites that may have affected the types of services and programs available.

# Conclusions

Our study provides insight into how some health centers have strengthened their services and their workforce to better meet the needs of their Latino patients. Further work needs to examine how these centers are able to offer these services, why others are not, and what the impact is of these services on diabetes disparities.

### Acknowledgments

We would like to thank all the participating providers and staff from the MidWest Clinicians' Network health center sites. We are grateful to James Jung for helping with data management and cleaning and to Amanda Giese for her help in formatting the figures. This research was supported by grants from the National Institute of Diabetes and Digestive and Kidney Diseases Diabetes Research and Training Center (P60 DK20595) and Chicago Center for Diabetes Translation Research (P30 DK092949). Dr. Baig is supported by a NIDDK Mentored Patient-Oriented Career Development Award (K23 DK087903-01A1). Dr. Chin is supported by a NIDDK Midcareer Investigator Award in Patient-Oriented Research (K24 DK071933).

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Fig. 1.

Provider and staff accessibility by site's proportion of Latino patients [N = 577 (Spanish-speaking front desk staff, Spanish-speaking providers, on site interpreter services and telephone lines to off-site interpreters were only asked of the 486 respondents who reported seeing Latino diabeters patients)].

\*Statistically significant at p < 0.05. \*\*Statistically significant at p < 0.001

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Fig. 2. Availability of resources to providers by site's proposition of Latino patients [N = 486 (We excluded respondents who stated they saw no Latino patients)].

\*Statistically significant at p < 0.05. \*\*Statistically significant at p < 0.001

#### Table 1

Respondent characteristics by their site's proportion of Latino patients with diabetes<sup>a</sup>

	Across all sites	By proportion of patients at site with diabetes who are Latino		
	(N = 577) N (%)	> 25 % (N = 265) N (%)	25 % (N = 312) N (%)	p value
Respondent characteristics				
Types of providers				0.09
Physicians	228 (40)	96 (36)	132 (43)	
Advanced practice nurses	120 (21)	58 (22)	62 (20)	
Physician assistants	55 (10)	35 (13)	20 (7)	
Registered nurses	45 (8)	21 (8)	24 (8)	
Medical assistants	39 (7)	17 (6)	22 (7)	
Licensed practical nurses	22 (4)	13 (5)	9 (3)	
Dietitians	4 (1)	0 (0)	4 (1)	
Case managers	3 (1)	1 (0.4)	2(1)	
Certified diabetes educators	2 (0.4)	1 (0.4)	1 (0.3)	
Health educators	1 (0.2)	1 (0.4)	0 (0)	
Other <sup>b</sup>	55 (10)	21 (8)	34 (11)	
Age (mean ± SD) [years]	46.2 (12)	45.3 (12)	47.0 (12)	0.09
Male	156 (27)			0.10
Race/ethnicity				0.05
Caucasian	430 (76)	185 (71)	245 (80)	
Asian	53 (9)	29 (11)	24 (8)	
Black or African American	48 (8)	24 (9)	24 (8)	
Other	38 (7)	24 (9)	14 (5)	
Latino ethnicity	37 (7)	27 (10)	10 (3)	< 0.001
Born outside of US	123 (22)	59 (22)	64 (21)	0.69
Years practicing (mean $\pm$ SD)	14.0 (11)	12.9 (10)	15.0 (11)	0.01
Workplace characteristics				
Site locale				
Urban	363 (63)	189 (71)	174 (56)	< 0.001
Rural	155 (27)	53 (20)	102 (33)	< 0.001
Suburban	56 (10)	23 (9)	33 (11)	0.4
Wait for routine physician appointment			0.15	
No wait	165 (30)	70 (28)	95 (32)	
< 2 weeks	246 (45)	114 (46)	132 (44)	
2–4 weeks	107 (20)	56 (23)	51 (17)	
1–2 months	19 (4)	6 (2)	13 (4)	
More than 2 months	10 (2)	2(1)	8 (3)	
Evening appointments available	387 (68)	202 (77)	185 (60)	< 0.001
Weekend appointments available	229 (41)	113 (43)	116 (38)	0.2
Percent of diabetes patients at site who are Latino (%)				

	Across all sites	By proportion of patients at site with diabetes who are Latino		
	(N = 577) N (%)	> 25 % (N = 265) N (%)	25 % (N = 312) N (%)	p value
0	91 (16)	_	_	
25	221 (38)	_	-	
26–50	141 (24)	_	-	
51–75	67 (12)	-	-	
76–100	57 (10)	-	-	
Percent of Latino patients who are foreign born (mean $\pm$ SD)	53.2 (29)	58.9 (23)	47.6 (33)	< 0.001
Percent of Latino patients at site who are uninsured (mean $\pm$ SD)				< 0.001
25 % or less	107 (20)	17 (7)	90 (31)	
26–50 %	110 (20)	57 (22)	53 (18)	
51–75 %	164 (30)	102 (39)	62 (22)	
76–100 %	168 (31)	86 (33)	82 (29)	

 $^{a}$ N counts vary somewhat due to missing values. All percentages do not sum to 100 due to rounding

<sup>b</sup>Other job titles include social worker, pharmacist, clinical services manager, director of pharmacy, medical director, medical technologist, Women, Infants and Children (WIC) nutritionist, and respondents with multiple titles

#### Table 2

Availability of personnel and resources to respondents across all sites  $(N = 577)^a$ 

	Respondents reporting having access N (%)
Healthcare personnel <sup>b</sup>	
Primary care physician	538 (95)
Advanced practices nurses	467 (85)
Physician assistants	347 (64)
Endocrinologists	167 (30)
Certified diabetes educators	309 (56)
Bilingual personnel and language services <sup>b,c</sup>	
Spanish-speaking front desk staff	336 (70)
Spanish-speaking provider	180 (38)
On-site interpreter services	345 (73)
Telephone lines to off-site interpreters	288 (61)
Diabetes services and programs <sup>C</sup>	
Community outreach worker program	297 (65)
Physical activity classes in Spanish	94 (20)
Culturally-tailored nutrition counseling for Latinos	203 (44)
Culturally tailored diabetes education for Latinos	211 (46)
Partnerships with local organizations	158 (35)
Telemedicine	44 (10)
Group visits for diabetes patients in Spanish	122 (26)
Multidisciplinary teams	246 (54)

 $^{a}$ N counts vary somewhat due to missing values. All percentages do not sum to 100 due to rounding

 $^b\mathrm{Availability}$  was defined as having access to the personnel or service >50 % of the time

<sup>c</sup>Access to these services was only asked of the 486 respondents who reported managing Latino patients with diabetes