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Author manuscript *Urol Oncol.* Author manuscript; available in PMC 2016 June 01.

Published in final edited form as:

Urol Oncol. 2015 June ; 33(6): 267.e31-267.e37. doi:10.1016/j.urolonc.2015.03.009.

## Sources of Variation in Follow-up Expenditure after Radical Cystectomy

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#### Abstract

**Background**—Follow-up care after radical cystectomy is poorly defined with extensive variation in practice patterns. We sought to determine sources of these variations in care as well as examine the economic impact of standardization of care to guideline recommended care.

**Methods**—Using linked SEER-Medicare data from 1992 to 2007; we determined follow-up care expenditures (time and geography standardized) for 24 months after surgery. Accounted expenditures included office visits, imaging studies, urine tests and blood work. A multilevel model was implemented to determine the impact of region, surgeon, and patient factors on care delivery. We then compared the actual expenditures on care in the Medicare system (interquartile range) to the expenditures if patients received care recommended by current clinical guidelines.

**Results**—Expenditures over 24 months of follow-up were calculated per month and per patient. The mean and median total expenditures per patient were \$1108 and \$805 respectively (minimum \$0, maximum \$9,805, 25<sup>th</sup> to 75<sup>th</sup> percentile \$344 to \$1503). Variations in expenditures were most explained at the patient level. After accounting for surgeon and patient levels, we found no regional variations in care. Adherence to guidelines would be associated with expenditures from 0.80–10.6 times the expenditures in current practice.

**Conclusion**—While some regional and surgeon-level variations in care were found, most variation in expenditure on follow-up care was at the patient-level, largely based on node positivity, chemotherapy status, final cancer stage. Standardization of care to current established guidelines would create higher expenditures on follow-up care than current practice patterns.

#### Keywords

Bladder cancer; Cystectomy; Follow-up; Cost Analysis; Expenditure

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#### INTRODUCTION

In 2012, an estimated 73,510 new cases of bladder cancer were diagnosed in the United States, with an estimated 14,880 deaths.<sup>1</sup> For patients with disease not appropriate for conservative forms of intervention, definitive surgery with radical cystectomy remains the standard of care. For the approximately 8500 patients who receive this surgery each year,<sup>2</sup> recurrence and adverse events from urinary tract reconstruction are major concerns,<sup>3, 4</sup> with most bladder cancer recurrences occurring within the first two years after definitive surgery.<sup>4, 5</sup>

Despite this high risk of recurrence in the first two years following invasive therapy, strong evidence to help guide clinicians in the follow-up care of their patients is lacking. In the absence of such evidence, competing guidelines have been proposed. For example, the International Consultation on Urological Diseases (ICUD) offers very broad guidelines for follow-up. They suggest a risk-stratified approach for follow-up without any specific recommendations.<sup>6</sup> In contrast, both the National Comprehensive Cancer Network (NCCN) and the European Association of Urology have published guidelines for follow-up; though both organizations cite a dearth of strong evidence and acknowledge that many of the recommendations are based on expert opinion.<sup>7, 8</sup> These guidelines have quite different recommendations on appropriate follow-up after definitive surgery. The lack of agreement in the guidelines, in addition to the weak evidence base, can lead to considerable variation in the follow-up care performed in clinical practice.

To determine mechanisms leading to variation in follow-up care, we performed a population-based study utilizing Surveillance, Epidemiology, and End Results (SEER)-Medicare data. We sought to elucidate whether variations in care were the result of patient, provider, or regional factors. We then determined the consequences on expenditures at the payer level if care were standardized to published guidelines.

#### MATERIALS AND METHODS

#### **Study Population**

Using linked SEER-Medicare data from 1992 to 2007, we identified all bladder cancer patients based on International Classification of Diseases—Oncology 3 diagnosis codes. Using the National Claims History (NCH) file (data on physician/supplier Part B bills for fee for service Medicare claims from non-institutional providers), we defined a cohort of patients who underwent surgical excision of their tumor based on the Current Procedural Terminology (CPT) codes for radical cystectomy. Patients aged 66 to 90 were included in the study to allow one full year of claims for assessment of comorbidity status. Only patients with continuous enrollment in Medicare parts A and B, no HMO enrollment prior to surgery, and who survived or were not censored by one month after surgery were included in the final study cohort.

#### **Description of Expenditures**

We determined follow-up care expenditures for up to 24 months after surgery. This was performed by tallying the expenditures related to office visits, imaging studies, urine tests

We calculated the total expenditures on care for each patient, price-adjusted for time and geography using the Medicare-Economic Index.<sup>9</sup> The distribution of expenditures over a 24 month follow-up period was skewed to the right with one mode; therefore we applied log transformation to each of these variables to better meet the normality assumption of the linear mixed model.

#### Statistical Analysis

A series of three-level mixed models with random effects were fit designed to examine the variability of patient expenditures at different levels and how much of the variability could be explained by including patient and surgeon specific factors. Patients with a surgeon only appearing once in the data were removed for the multilevel model. There were 11 regions and 384 surgeons with at least two patients in the data. Case wise deletion was used for the missing data based on the complete model. 1384 patients fit these criteria. The multilevel models were allowed to have unique (random) intercepts by region and surgeon in order to examine the variability at the region, surgeon, and patient level. The models differed in the type of factors (fixed effects) that were included. The null model included no factors. The patient model and surgeon model included only patient or surgeon specific factors respectively. The complete model included both patient [age, race, gender, marital status, neighborhood education level, zip code level median income, comorbidity, final stage of the disease (from SEER extent of disease coding), nodal status, whether chemotherapy was administered (neoadjuvant or adjuvant), and hospital readmissions (within 24 months of surgery)] and surgeon level factors [presence of a medical school at the hospital where cystectomy was performed, presence of a residency program at the hospital, National Cancer Institute designation of the hospital, employment type of provider (solo, hospital-based, group practice), and the decade of completion of residency of the provider]. Deviance tests were performed comparing each model back to its parent.

We then performed an additional analysis to assess the contribution of the individual patient level factors to the variability in follow up expenditures. A multilevel modeling framework was implemented with patients nested within surgeons who were subsequently nested into SEER-based geographical regions. We fitted 3-level linear mixed models with random intercepts. Our initial model is a random intercepts model with SEER regions and surgeons nested within SEER regions as random effects and no exploratory variables. We then added in the patient-level factors. We calculated the percentage of total variance in average expenditure explained by each of the individual patient-level factors.

#### Medicare Expenditures Associated with Guideline Recommended Follow-up Care

Table 2 demonstrates the follow-up regimens proposed by the NCCN and EAU. Of note, the NCCN guidelines provide ranges of follow-up intensity in their guidelines but to facilitate comparison, two follow-up routines at the high and low end of intensity were considered. When upper tract imaging was recommended, we elected a CT urogram as the most likely

study to be performed as a reflection of current practice patterns. In order to determine the Medicare expenditures associated with follow-up, the Medicare allowed payment was determined for each follow-up care category in the guidelines (Appendix 2).<sup>10</sup>

## Comparison of Expenditures on Follow-up from SEER-Medicare Patient Data to the Guideline Recommended Care

We wished to understand how the follow-up care expenditure among SEER-Medicare patients related to the expenditure of adhering to the reviewed guidelines. For the SEER-Medicare data, we looked only at patients who survived at least 24 months during the follow-up period and the total expenditures on follow-up care over the 24 month follow-up period were assessed for these patients. For consistency with the prior analysis, we excluded expenditures within one month of surgery as these were more likely related to initial surgery instead of follow-up care. The Medicare expenditures associated with the NCCN and EAU guidelines were calculated over a 24 month follow-up period. To evaluate the dispersion of the variance of expenditures in the population, we compared the 25<sup>th</sup>, 50<sup>th</sup>, and 75<sup>th</sup> percentile of 24 month expenditures within the SEER-Medicare data to the calculated expenditures for 24 months of follow-up for both high and low intensity follow-up recommended by NCCN. For the comparison to the expenditures on recommended followup by the EAU, we calculated the actual 24 month follow-up expenditures at the 25<sup>th</sup>, 50<sup>th</sup>, and 75<sup>th</sup> percentile for patients in our cohort by stage (Stage T1, Stage = T2, Stage > T2). These calculated expenditures were compared to the calculated follow-up expenditures per stage category from the EAU recommendations.

All statistical tests were conducted with the use of SAS 9.2. All tests were two-sided at a significance level of 0.05. The Institutional Review Board of Washington University approved this study.

#### RESULTS

The demographic information of our cohort is shown in Table 1. The mean and median total expenditures per patient were \$1108 and \$805 respectively (minimum \$0, maximum \$9,805, 25<sup>th</sup> to 75<sup>th</sup> percentile \$344 to \$1503). The highest expenditures on follow-up care were in patients treated with chemotherapy or who were node positive. Patients with lower stage disease, no hospital readmissions within 24 months of cystectomy, or who were of Black race had lower expenditures on follow-up care.

The multilevel null model (figure 1a) reveals that a majority of the variability in expenditures lies at the individual level, and there is also a substantial amount of variability at the surgeon level. The region level results reveal that there is very little difference occurring in expenditures by region. Both patient (1b) and surgeon (1c) models were fit. Adding patient specific factors lowered the variability of expenditures in all three levels with the largest decrease at the patient level. The surgeon model explains a substantial amount of the surgeon level expenditure variability but had no effect on the patient level variability. It also essentially removes all of the variability present at the region level. The complete model (1d) puts all the patient information and surgeon information into one final model. Addition of patient factors to surgeon factors explained some of the surgeon level expenditure

variability. Each of these models is a significantly better fit than its predecessor(s) (p<0.001). Table 3 illustrates the percentage of total variance explained by each of the individual patient-level factors for average expenditure over 24 months. The major contributors accounting for greater than 1% of the variation in expenditure were nodal status, administration of chemotherapy, hospital readmissions, and final stage of the disease.

Table 4 demonstrates the expenditures related to follow-up care by type of follow-up per the guidelines in comparison to the interquartile range of expenditure from the SEER-Medicare data. Expenditures on care for each comparison are higher for guideline recommended care than for the actual care received in the cohort with the exception of the NCCN conservative follow-up category. Follow-up care would be 20% less costly if NCCN conservative follow-up recommendations were followed compared to the 75<sup>th</sup> percentile of patients in the cohort. The largest difference in expenditure was found between the NCCN high intensity follow-up and the care actually received in the 25<sup>th</sup> percentile of expenditure in the cohort. Here, switching to the NCCN guideline recommended follow-up creates an over ten times increase in expenditures to the Medicare program. Furthermore, in both guideline recommended care and actual clinical practice, imaging accounts for the majority of expenditures on follow up care.

#### DISCUSSION

Our results demonstrate variation at regional, surgeon, and patient levels, with most of the variation in expenditure on follow-up care situated at the patient level. Most of these patient factors, including nodal status, receipt of chemotherapy, and tumor stage, are directly related to the need to monitor for treatment response and recurrence of disease. However, most of the variation in expenditures on follow-up care could not be accounted for in the models. This variation in practice could be tempered by closer adherence to published guidelines, but at increased expense for patients and payers.

It is important to weigh the pros and cons of strict adherence to a follow-up protocol after cancer treatment. Most patients who develop a recurrence after definitive therapy for urothelial cancer of the bladder, will do so within 6–18 months after surgery. As reviewed, the established guidelines recommend increased follow-up intensity at least during the first 24 months after definitive therapy. Close adherence to such guidelines could ameliorate problems with disparities, as we found for neighborhood income levels, in receipt of follow-up care. For most patients, adherence to guidelines would increase the receipt of follow-up care.

Improved adherence to guidelines could also help improve patient outcomes; however, the utility of follow up care after cystectomy has not been clearly defined. Contrasting studies have shown an improvement in patient survival when recurrences are found in an asymptomatic state, and no improvement in survival in this same setting.<sup>11, 12</sup> Additionally, aspects of follow-up care, including urine testing and doctor visits, are associated with improvements in survival in both population based<sup>13</sup> and institutional studies.<sup>11, 14</sup> If guidelines focused on care most associated with improved survival, and the guidelines were followed, patient outcomes would be substantially improved.

Unfortunately, guideline adherence also could create negative consequences. In a survey of urologic oncologists, there was no uniformity in the type of follow-up care provided after cystectomy,<sup>15</sup> and there was lack of compliance with a predetermined follow-up schedule after cystectomy. With such variability in the follow-up being performed, there is a real concern for unnecessary quantity of follow-up leading to excess expenditures on care; yet, this was not reflected in our analysis. Despite the two prevailing recommendations for relatively intensive surveillance following extirpative surgery for bladder cancer, our analysis of current practice patterns suggests that providers are conducting a more conservative approach that is, for the most part, less costly than published guidelines. Greater compliance with current guidelines would actually increase expenditures for payers and patients. Additionally, strict adherence to follow-up protocols may restrict patients' choice, potentially negatively affecting patient's quality of life.<sup>16</sup> Without any prospective studies demonstrating a survival benefit with follow-up, it appears that current providers are not putting unnecessary economic strain on the medical system.

There are some limitations to address for this study. First, though our SEER-Medicare linked data only included patients aged 65, it still remains relevant to the bladder cancer population as approximately 72% of bladder cancer diagnoses are among patients over 65 years of age.<sup>17</sup> Second, only the direct expenditures on care were addressed. Thus true economic costs from a societal perspective were not assessed. These additional inputs, including lost time for patients, expenditures on transportation to testing and visits, and loss of productivity for caregivers would only increase the economic burden of closer adherence to current guidelines. Third, the frequency of physician office visits was assessed for all providers which may have increased the overall cost of follow-up in the cohort when compared with the established guidelines. However, the incremental cost of a physician office visit is low and we have previously established that imaging is the primary driving factor for cost of follow-up care.<sup>13</sup> Finally, we did not limit our assessment of care to diagnosis codes indicating bladder cancer. By including all follow up testing after cystectomy, we may have increased the quantity and expenditures on follow up care above the amounts truly performed for bladder cancer follow up. This inflation, however, would only increase the discrepancy between current guideline recommendations and current practice.

#### CONCLUSION

We demonstrated that patient level factors were primarily responsible for the variance in expenditures related to follow-up care after cystectomy for bladder cancer. Accounting for final pathologic stage, we found greater adherence to published guidelines would substantially increase expenditures on follow-up care for these patients. Adherence to a more conservative guideline, like the NCCN follow up pattern, would allow standardization of care without substantial increases in expenditures.

#### Acknowledgments

This publication was supported by the Washington University Institute of Clinical and Translational Sciences grants UL1 TR000448 and KL2 TR000450 from the National Center for Advancing Translational Sciences. The content is solely the responsibility of the authors and does not necessarily represent the official views of the NIH.

The Center for Administrative Data Research is supported in part by the Washington University Institute of Clinical and Translational Sciences grant UL1 TR000448 from the National Center for Advancing Translational Sciences (NCATS) of the National Institutes of Health (NIH), Grant Number R24 HS19455 through the Agency for Healthcare Research and Quality (AHRQ), and Grant Number KM1CA156708 through the National Cancer Institute (NCI) at the National Institutes of Health (NIH).

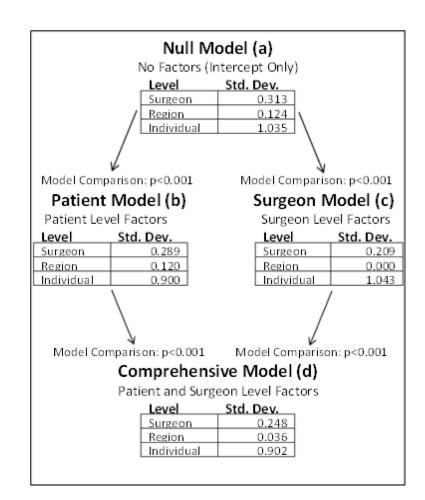
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#### Highlights

• Patient factors explain most variation in follow-up expenditures after cystectomy

- Nodal status, chemotherapy, readmissions, and disease stage drive expenditures
- Actual expenditures are lower than the costs of testing in guidelines
- Adherence to conservative NCCN guidelines standardize care without increasing costs



#### Figure 1.

Results from the multilevel model. With no patient or surgeon factors included, most variation in care was explained at the surgeon and patient levels, with little variation in care resulting from region of treatment (a). Addition of patient factors (b) explained some of the variation at the region and surgeon levels. Addition of surgeon factors (c) did not change the variation explained by patient factors, but removed the influence of region completely from the model. The final model including both patient and surgeon factors shows the largest variations in care resided at the patient level, with some variation at the surgeon level. Region of treatment did not account for any variations in expenditures on follow up care after radical cystectomy.

#### Table 1

Patient Characteristics by Time Period and Expenditure Groups

	Ν	%	Average Monthly Expenditure Per Patient
Total Patients	1807	-	\$88.33
Age Category			
66 to 69	366	20.3%	\$100.79
70 to 74	526	29.1%	\$86.83
75 to 79	528	29.2%	\$86.28
>=80	387	21.4%	\$81.36
Race			
White	1667	92.3%	\$88.58
Black	56	3.1%	\$77.32
Other	84	4.6%	\$90.65
Sex			
Male	1176	65.1%	\$84.66
Female	631	34.9%	\$95.15
Marital Status			
Married	585	32.4%	\$90.04
Unmarried/Unknown	1222	67.6%	\$87.50
Education Level*			
<10% Did not Graduate HS	538	29.8%	\$92.48
10-19% Did not Graduate HS	773	42.8%	\$89.11
20-29% Did not Graduate HS	263	14.6%	\$84.55
>=30% Did not Graduate HS	182	10.1%	\$82.13
Unknown	51	2.8%	\$74.31
Zip Code Income			
< \$38,657	432	23.9%	\$85.49
\$38,658-\$47,921	436	24.1%	\$84.38
\$47,922-\$62,354	450	24.9%	\$85.44
>\$62,354	438	24.2%	\$99.65
Unknown	51	2.8%	\$74.31
Comorbidity			
0	1018	56.3%	\$88.94
1	503	27.8%	\$87.92
2	209	11.6%	\$79.82
3	77	4.3%	\$105.89
Final Stage of Disease			

	Ν	%	Average Monthly Expenditure Per Patient
Stage 1	390	21.6%	\$74.09
Stage 2	317	17.5%	\$71.69
Stage 3	416	23.0%	\$91.89
Stage 4	395	21.9%	\$115.74
Unknown/No Cancer	289	16.0%	\$83.20
Nodal Status			
All nodes negative	690	38.2%	\$74.81
Nodes Positive	248	13.7%	\$139.35
No Nodes Examined	869	48.1%	\$84.49
Chemotherapy Administered			
No Chemotherapy	1173	64.9%	\$64.12
Neoadjuvant Only	98	5.4%	\$88.15
Adjuvant Only	226	12.5%	\$154.25
Neoadjuvant/Adjuvant	19	1.1%	\$168.62
Treatment Only	180	10.0%	\$105.54
Neoadjuvant/Adjuvant/Treatment	87	4.8%	\$147.22
Continuous	24	1.3%	\$245.36
Admission to Hospital after Initial Dischar	ge		
None	505	27.9%	\$62.79
1 Admission	435	24.1%	\$82.26
2 Admissions	328	18.2%	\$111.03
3 Admissions	539	29.8%	\$103.33

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Table 2

by Guideline	
Recommendations b	
24 Month Follow-up	

				<sup>∑</sup>	onth	s afte	Months after Cystectomy	tector	ny	
			3	9	6	12	15	18	21	24
NCCN	High Intensity	Labs, Urine Cytology	х	x	х	х	х	x	х	Х
		CXR, CT Urogram	x	x	x	х	х	X	х	х
	Conservative	Labs, Urine Cytology		×		х		X		х
		CXR, CT Urogram				х	,	,	,	х
EAU	< pT1	Renal Ultrasound	×							'
		CT Thor/Urogram	ï		ï	×			,	х
		Labs, Culture, Cytology	×	×	×	X			,	х
	= pT2	Renal Ultrasound	X							·
		CT Thor/Urogram	ï	×	ï	×		×	,	х
		Labs, Culture, Cytology	×	×		×				х
	pT3	Renal Ultrasound	X							·
		CT Thor/Urogram	X	×	,	х		X	,	х
		Labs, Culture, Cytology	×	×		x				х

#### Table 3

Percentage of total variance explained by each of the individual patient-level factors for average expenditure at 24 months

Race	0.12%
Gender	0.15%
Martial Status	<0.00%
Neighborhood Education Level	<0.00%
Age Category	<0.00%
Median Income	0.73%
Charlson Comorbidity	0.24%
Node Status	4.80%
Chemotherapy Administered	17.77%
Readmission to Hospital	7.27%
Final Stage of Disease	3.49%

# Table 4

Cost of 24 Months of Follow Up Per Guideline Recommendations in Comparison to Observed Cost of Follow Up from SEER-Medicare Data

	Total cost after 24 Months of Follow Up	Total cost over24 months (\$)	Total cost of imaging over24 months (\$)	Factor greater than SEER- Medicare follow up (25th)	Factor greater than SEER- Medicare follow up (50th)	Factor greater than SEER- Medicare follow up (75th)
NCCN Guideline Recommendations	High Intensity follow up Conservative follow up	4832.96 1383.86	3525 881	10.6 3.04	5.13 1.47	2.78 0.80
	SEER-Medicare 25th/50th/75th (N=915)	456/942/1737	236/563/1229	n/a	n/a	n/a
	Stage T1	2023.75	1346	4.74	2.43	1.36
	SEER-Medicare 25th/50th/75th Stage 1 (N=262)	427/834/1485	220/511/1009	n/a	n/a	n/a
	Stage = T2	3388.45	2559	7.60	3.80	2.02
	SEER-Medicare 25th/50th/75th Stage 2 (N=209)	446/892/1674	235/590/1157	n/a	n/a	n/a
	Stage > T2	4070.8	3166	7.48	3.55	1.95
	SEER-Medicare 25th/50th/75th Stage 3.4 (N=303)	544/1148/2084	282/677/1486	n/a	n/a	n/a

#### Appendix 1

Medicare Allowable Costs Associated with follow up parameter

Test Type	Cost	Cpt code
Renal function panel	14.97	80069
Blood gas any combination	27.4	82805
ESR, nonautomated	5.02	85651
Urine culture	11.43	87086
Urine cytology	72.84	88106
CT abdomen and pelvis w w/o contrast	409.64	74178
3D reconstruction	82.68	76377
CT chest w contrast	197.01	71260
Chest X-ray - 2 views	30.97	71020
Renal Ultrasound (retroperitoneal)	132.41	76770
office visit, follow up - level 3	70.46	99213