

# A Review of Living Collections with Special Emphasis on Sustainability and Its Impact on Research Across Multiple Disciplines

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Formal living collections have unique characteristics that distinguish them from other types of biorepositories. Comprising diverse resources, microbe culture collections, crop and biodiversity plant germplasm collections, and animal germplasm repositories are commonly allied with specific research communities or stakeholder groups. Among living collections, microbial culture collections have very long and unique life histories, with some being older than 100 years. Regulatory, financial, and technical developments have impacted living collections in many ways. International treaty obligations and restrictions on release of genetically modified organisms complicate the activities of living collections. Funding for living collections is a continuing challenge and threatens to create a two-tier system where medically relevant collections are well funded and all other collections are underfunded and hence understaffed. Molecular, genetic, and whole genome sequence analysis of contents of microbes and other living resource collections bring additional value to living collections.

**Keywords:** culture collection, living collection, microbial germplasm

## Introduction

FORMAL LIVING COLLECTIONS are a special category of biological repository that differ from biobanks by holding resources that are generally capable of being reproduced *ad infinitum*<sup>1,2</sup> and this emphasizes that such collections should have long-term strategies for sustainability. While not all living collections can perpetuate the exact clonal organism, living collections of microbes, algae, and some plants have the ability to preserve and maintain organisms clonally over many decades without significant genetic changes. This is especially important for microbes, for plant and animal agricultural resources, and for biodiversity conservation.<sup>3,4</sup> Collections of invertebrates, most plants, and vertebrates typically must passage individuals and therefore preserve the genetic characteristics, but not the unique individual, although longer generation times mean that individual genotypes may persist over many years or even decades. This is in stark contrast to most biobanks where each individual resource is finite and cannot be replicated.<sup>5</sup>

Formal living collections are often established with long-term preservation and ongoing quality control as primary goals, whereas biobanks are often established with explicit research goals, often related to specific diseases.<sup>6</sup> Living collections may be established in support of a specific research area<sup>1,2</sup> or as a diverse taxonomy resource,<sup>7,8</sup> and many culture

collections have found new value as technology has advanced.<sup>9,10</sup> Most living collections allow repurposing of holdings without the need for consent of the depositor, although some new uses may require benefit sharing under the Nagoya Protocol.<sup>11</sup> Changing legal or regulatory circumstances requires collections to address issues of sustainability and the overall trend is toward increased impact through implementing best practices for quality management, data sharing, and visibility of validated and authenticated materials.<sup>12</sup> Living collections are easily categorized into several classes (Table 1). Many are at risk because of insecurity of support.

## Microbe Biodiversity Collections

Having been identified as the foundation of the coming white bioeconomy,<sup>13</sup> and with a mandate from the Convention on Biological Diversity (CBD) for *ex situ* preservation of biodiversity, culture collections have become increasingly coordinated with shared best practices,<sup>14,15</sup> data systems,<sup>16,17</sup> and engagement with diverse genome programs.<sup>18,19</sup> The global culture collection community interacts through the activities of the World Federation for Culture Collections (WFCC), which will commemorate its 70-year anniversary at the 14th International Conference on Culture Collections in 2017. As a Federation in the context of the

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TABLE 1. CLASSES OF LIVING COLLECTIONS

| <i>Class</i>      | <i>Holdings</i>  | <i>Support</i>                                    | <i>Host</i>                                 | <i>Community</i>                         | <i>Sustainability</i> |
|-------------------|--|---|---|--|-----------------------|
| Biodiversity      | Type and environmental accessions                          | Institutional, fee based                          | Academic, Industrial, or clinical           | Taxonomy, biodiversity, or discovery     | At risk               |
| Genetic           | Type specimens, whole genome sequenced lines, mutant lines | Government, Institution, or fee based             | Academic or government                      | Genetic, cell biology, genomics research | At risk               |
| Research resource | Manipulated, engineered, or highly characterized lines     | Government, intramural, institution, or fee based | Academic or government                      | Genetic, cell biology, genomics research | At risk               |
| Agricultural      | Wild and improved lines                                    | Governmental                                      | Governmental                                | Crop and animal breeding                 | Stable                |
| Medical           | Health-related microbes, cell lines, and related resources | Government  | Contract laboratory                         | Clinical, biodefense                     | Stable                |
| Patent (IDA)      | Microbes described in patent                               | Government  | Independent or housed at culture collection | Industry                                 | Self-sustaining       |

IDA, International Depository Authority.

International Union of Microbiological Societies, the WFCC has an advocacy role on behalf of culture collections around the world. The WFCC publishes a list of culture collections through its website ([www.wfcc.info](http://www.wfcc.info)) and organized the WFCC World Data Centre for Microorganisms in 1972.<sup>20</sup>

One of the world's largest and most diverse living microbe collections, the American Type Culture Collection (ATCC),<sup>21</sup> was originally established in 1925 at the McCormick Institute (Chicago, IL). Having received over \$18,000,000 in support from the NSF from 1954 until 2009 both directly and as collaborative projects, the ATCC holds over 18,000 bacterial strains, fungi, and yeasts representing 7600 species. The ATCC maintains and distributes over 500 microbial cultures certified as standards for quality control or as reference materials and is unique among U.S. culture collections in holding ISO certifications for quality management (9001:2008), as well as for the production of reference materials (ISO Guide 34 and ISO 17925).<sup>21</sup> In addition to diverse microbial and mammalian cell culture material, the ATCC was the first International Depository Authority (IDA) for preservation of microbial germplasm described in patents under the Budapest Treaty.<sup>22</sup> The ATCC also manages diverse collections under contract with the U.S. National Institutes of Health as well as the Joint Program Executive Office for Chemical and Biological Defense. The former includes the BEI (originally, Biology of Emerging Infections) resource collections established by the U.S. National Institute of Allergy and Infectious Diseases, which includes over 6000 Biosafety level 1 and 2 reagents, including bacteria, fungi, protozoa, viruses, and mutant strains, and related reagents ([www.beiresources.org](http://www.beiresources.org) [accessed May 27, 2016]). Resources managed for the Department of Defense include the Critical Reagents Program (CRP), which includes essential high-quality validated reference material for assay and response development, as well as for detection and threat neutralization. The CRP has ISO certification for production of medical diagnostic material as well as quality management and ISO guide 34 reference material production. The CRP is un-

ique among culture collections in having a formal plan for 30 years of sustainability, while BEI operates on a 7-year cycle. The ATCC has a mixed approach to sustainability. On one hand, their core collections depend on high demand by clients, an approach they reinforce by promoting the use of their material in formal industry standards for diagnosis and quality certification. The second approach to sustainability is to leverage their expertise to provide services to government clients with large microbial and related resource collections.

The agricultural and industrial microbiology communities are served by the U.S. Department of Agriculture (USDA) Agricultural Research Service (ARS) collection at the former Northern Region Research Laboratory (NRRL; Peoria, IL). While its holdings are taxonomically limited, the USDA NRRL collection is both a biodiversity collection as well as an IDA, and also a collection of agriculturally and industrially important microbes.<sup>23</sup> Among other notable accomplishments, scientists at the NRRL collection are credited with isolating and distributing key strains for high levels of production of penicillin.<sup>24,25</sup> The NRRL collection presently holds over 95,000 unique isolates and distributes between 6000 and 8000 strains annually,<sup>26</sup> despite having only two full-time staff, well below international norms.<sup>27</sup> As a reflection of these limited resources, the NRRL caps strain requests at 24 strains per year (<http://nrri.ncaur.usda.gov> [accessed May 27, 2016]). The limit on strain requests is unusual among living microbe collections, but is a reflection of the small staffing at this highly impactful collection. The NRRL and other USDA collections such as the ARS Entomopathogenic Fungal Cultures collection<sup>28</sup> and U.S. Forest Service collections<sup>29</sup> face sustainability challenges, including staffing, space, and regulatory compliance, at least partially, because of how the USDA ARS funds research with fixed allocations despite rising costs. Challenging this model, U.S. government collections have a new mandate to develop long-term sustainability, access, and database resources according to a 2010 memo from the White House Office of Science and

Technology Policy.<sup>30</sup> This was reinforced by the America Competes Act<sup>31</sup> and expanded in 2014 to include collections supported, but not owned, by the federal government. The USDA released a collection policy in 2014,<sup>32</sup> citing the Food, Agriculture, Conservation, and Trade Act of 1990 as their enabling legislation, and describing their policies for acquisition, preservation, deaccession, and availability of genetic resources as required under the 2010 OSTP memo.

Among other biodiversity-focused collections in the United States, the Phaff Yeast Culture Collection at the University of California, Davis, is notable for having survived the retirement of the founding curator.<sup>33</sup> While the original intent of the collection was for yeast systematics, novel applications include the production of high-value lipids<sup>34</sup> and also the characterization of tolerance to ionic liquids for biomass deconstruction.<sup>35</sup> With holdings of over 6000 strains, the Phaff collection is a leading global resource in the yeast biodiversity community.<sup>36</sup> The Phaff Collection receives project support from the NSF, but depends on support from users and its host institution for long-term sustainability.

The World Phytophthora Resource at the University of California, Riverside, holds diverse isolates of the plant pathogenic Stramenopile *Phytophthora* as well as close relatives. These organisms are both significant economically<sup>37</sup> and also associated with significant human impact through plant disease, as seen during the Irish potato famine.<sup>38</sup> Because of their tremendous negative impact on agricultural yields, *Phytophthora* and its relative organisms have been studied extensively both from ecological and taxonomic perspectives,<sup>39</sup> and also with regard to the molecular mechanisms of plant-microbe interactions.<sup>40,41</sup> Depending mostly on support from clients and the University of California, this collection has significant sustainability issues, largely related to the requirement for long-term cryopreservation of strains. While many of the isolates in this collection, and the DNA biobank, were supported by NSF funds, these were on a competitive nonrenewable basis and the collection presently has no external support. While enjoying tremendous support from its user community, there is no clear plan to sustain this collection when the present curator retires. Other valuable microbe collections hosted at U.S. universities include wine yeast and bacteria at UC Davis, wood-staining fungi at Oregon State, plant pathogenic bacteria and fungi at Penn State, Hawaii, and Nebraska, and Mollicutes at the University of Florida.<sup>29,42</sup>

With both microscopic and macroscopic accessions, the two collections holding valuable algal cultures in the United States maintain significant resources as well as expertise for working with these diverse aquatic organisms. The UTEX algal collection at the University of Texas in Austin holds freshwater algae, while the National Center for Marine Algae and Microbiota at the Bigelow Laboratory in Maine emphasizes marine organisms. These laboratories both received significant support from the US NSF over many years and are making progress on a path toward self-sufficiency, both through the sale of diverse algal products and also by engagement of their respective research and biofuel communities.<sup>29,43</sup> The UTEX collection was originally established at Indiana University in 1953 and moved to Texas in 1976. It holds over 3000 different strains from 200 different genera. Where possible, the cultures are maintained axenically, but some contain consortia. The NCMA has grown along with its

host laboratory and moved into modern facilities in 2012. In addition to over 2600 strains of algae, the collection includes 75 bacterial cultures and is developing an algal virus resource, in keeping with the significant impact microbes can have on algal biology.<sup>44</sup> To supplement their revenue, both algal collections offer diverse services, including private strain storage, application development, and strain identification. The NCMA is an IDA and provides storage for strains for patent purposes. Because an IDA has formal obligations under the Budapest Treaty<sup>22</sup> (Table 1), the NCMA charges deposit fees up to \$10,000 for 30-year culture of algae cited in patents.

## Genetic and Research Resource Collections

Among several collections tied to specific research communities, the Fungal Genetics Stock Center (FGSC) has both biodiversity and research resource roles.<sup>45</sup> The FGSC has accessions of over 3000 wild-type strains of filamentous fungi, including many from whole genome sequencing programs, as well as strains from 46 countries and also diverse locations within the United States, including Hawaii and Puerto Rico. In addition, the FGSC holds in a nonaccessioned manner, the entire collection of over 4500 wild-type *Neurospora* strains from the collection of David Perkins.<sup>46</sup> As a research resource repository, the FGSC holds over 7300 classical mutant strains, including 1634 *Aspergillus* strains and over 7000 *Neurospora* strains. Since the advent of modern molecular gene manipulation, the FGSC has accessioned nearly 13,000 gene deletion mutants of *Neurospora crassa*.<sup>47</sup>

In addition to fungal strains, the FGSC pioneered the accession of molecular resources in the 1980s, including over 700 plasmids, dozens of ordered and pooled gene libraries, and more recently arrayed sets, typically of gene deletion mutants. While these are not formally accessioned, they include over 3500 *Candida albicans* homozygous gene deletion mutants<sup>48,49</sup> and 6000 *Cryptococcus neoformans* gene deletion mutants.<sup>50-52</sup> Nonaccessioned material in the FGSC collection includes a set of biochemical and sexual mutants of *Allomyces*,<sup>53</sup> auxotrophic mutants of *Ustilago*,<sup>54</sup> and over 48,000 tagged integrant mutant strains of *Magnaporthe grisea*.<sup>55</sup> The FGSC was supported continuously by the US NSF from 1960 until 2014, and the end of support coincided with new research emphases as well as changes in funding at NSF. The loss of NSF funding and unavailability of funds from the host institution required that the FGSC move to a new host institution in 2014 and raise its fees from \$20 per strain in 2013 to \$50 per strain in 2015. This fee increase led to a reduction of strain distribution from 2635 individual strains in 2013 to 949 strains in 2015, although distribution of gene deletion mutants in arrayed sets remained a strong revenue center for the collection.<sup>56</sup> Even with the revenue from these arrayed sets, the FGSC is unable to generate sufficient funds to pay the salaries of a curator and technician, a situation typical of most microbe collections.

The Coli Genetic Stock Center (CGSC) at Yale University is another example of an NSF-supported research resource collection closely tied to its research community.<sup>57</sup> With nearly 10,000 strains in the public collection, the CGSC has a deep history in the management of both living resources as well as genetic information for work with *Escherichia coli* K12 strains.<sup>58</sup> Unrelated to the CGSC, the *E. coli* reference center at Penn State University provides identification and characterization of wild *E. coli*<sup>59,60</sup> and

charges fees for these services to support their activities. Both the CGSC and the reference center face significant sustainability challenges. The CGSC has addressed these challenges by accessioning novel resources, including strains carrying fluorescent protein–gene fusions, and gene deletion mutants. These sustainability challenges have been long-standing; the CGSC first instituted user fees in 1988 and charges different fees for nonprofit or for-profit clients.

Similarly, the Bacillus Genetic Stock Center (BGSC) at the Ohio State University is closely tied to the *Bacillus subtilis* research community<sup>61</sup> and serves as both a strain<sup>62</sup> and information resource.<sup>63</sup> Within its mandate, the BGSC has type strains for 34 *Bacillus* species as well as nearly 2000 strains, including mutants and reference strains. As part of the NSF living collection program for many years, the BGSC has never held or distributed strains or derived products from *Bacillus anthracis*. As public funding for living microbe collections has decreased, the BGSC has looked to novel strain types and collections for enhancing revenue. New resources such as genomic DNA, plasmids, a gene knockdown library, whole genome strains, and strains with enhanced biotechnological potential offer revenue opportunities (www.bgsc.org [accessed August 31, 2016]).

The Chlamydomonas Resource Center is the only public collection dedicated to this research community and holds 4000 classical mutant and wild-type strains, as well as plasmids for use with *Chlamydomonas*. In 2016, the Chlamy center added 37,000 mutants from a molecular mutant library<sup>64</sup> to expand holdings and enhance revenue. With long-term support from the NSF, the Chlamy center moved from its original home at Duke University to the University of Minnesota in 2004. While moving to a per-strain fee system, the Chlamy center still offers strain subscriptions to simplify requests. Like other collections historically supported by the NSF, the Chlamy center is increasingly dependent on user fees for its operations, a situation that places resources required for an entire research community at risk.

### Diverse Plant and Animal Collections

While many plant collections are available for research, most plant collections are herbaria that hold preserved, fixed taxonomic specimens. Additional public plant collections include botanic and public gardens, which are important for preserving a record of plant biodiversity, but do not have a significant role in distributing living specimens for breeding, research, or education.<sup>65</sup> The USDA National Plant Germplasm System (NPGS), established under USDA ARS National Program 301, maintains and shares essential plant and animal germplasm for crop<sup>66,67</sup> and livestock production.<sup>68,69</sup> The USDA NPGS comprised 19 National Germplasm Repositories as well as crop-specific collections and the National Arboretum. These collections share a central backup facility for long-term preservation of plant germplasm (as well as select animal and microbe stocks) at the National Laboratory for Genetic Resource Preservation (NLGRP; Ft. Collins, CO). With combined holdings of over half a million accessions, including fifteen thousand species, the USDA NPGS holds crop and crop-relative germplasm to insure availability of genetic diversity to respond to changes in climate, pest, and pathogen characteristics. The germplasm repositories maintain plantings of diverse varieties and accessions of plants relevant to the local climate, and can provide them to re-

searchers and breeders through the USDA Germplasm Resources Information Network (GRIN; www.ars-grin.gov), which includes the ability to request germplasm resources for research and breeding.

In addition, the USDA maintains the Maize Genetics Co-operation Stock Center (COOP) at the University of Illinois at Urbana–Champaign. With its roots in the 1929 publication of a maize linkage map by Rollins Emerson and George Beadle, the Maize COOP now includes 100,000 individually pedigreed stocks, including chromosome aberrations, generated by exposure to atomic bomb tests in 1946 and 1948 in the south Pacific.<sup>70</sup> Most of the resources in the Maize COOP collection are not directly agronomically useful, but have been cited in over 40,000 publications. Similar to the genetic resources in the Maize COOP, resources for work with the model plants are available through the Arabidopsis Biological Resource Center (ABRC) at the Ohio State University. Originally established in 1991 and receiving support from the NSF, ABRC now holds over one million stocks, as well as complementary DNA (cDNA) clones and gene libraries of Arabidopsis and related species. With the associated Arabidopsis Information Resource (TAIR), the ABRC provides a comprehensive resource for plant research.<sup>71</sup>

While a comprehensive survey of plant resources is beyond the scope of the present review, special mention of the Wheat Genetics Resource Center (WGRC) is merited. With a long history of holding and sharing diverse wheat germplasm for crop improvement and to provide a diverse genetic base, the WGRC maintains nearly 5000 stocks representing different species as well as stocks with defined cytogenetic characteristics, and an extensive information resource for genetic and genomic work with wheat.<sup>72</sup> Other plant germplasm conservation systems include the Consultative Group on International Agricultural Research (CGIAR), which coordinates 15 crop germplasm research and preservation centers around the world (www.cgiar.org), and the Crop Trust, with the Svalbard Global Seed Vault.<sup>73</sup> Additional plant resources are maintained at botanical and public gardens and through community and heirloom seed organizations.<sup>74–76</sup>

Most living animal collections in the United States focus on animals as models of human disease and receive support from the NIH Office of Research Infrastructure Programs (ORIP; <http://dpcpsi.nih.gov/orip>). These include nonhuman primates, rodents, and aquatic models from the *Ambystoma* salamander, which has the ability to regenerate limbs, to the zebrafish, noted for its utility in developmental biology and behavior studies. One of the most well-known and successful model animal collections is the Jackson Laboratory, which holds stocks of the laboratory mouse, *Mus musculus*. With modern facilities in Maine and California, the Jackson Laboratories was founded in 1929 and has contributed to over 225,000 publications and patents as well as 26 Nobel Prizes. Funding for animal models of human disease was reinforced in the 2016 strategic plan of the NIH ORIP, which commits to developing and maintaining cutting-edge resources through 2020 (<https://dpcpsi.nih.gov/sites/default/files/ORIP%20Strategic%20Plan%20Final-%20April%202016.pdf>).

Most production of animal germplasm is maintained in the private sector, including swine, cattle, and poultry.<sup>68</sup> To protect this valuable germplasm, the USDA maintains backups of valuable animal resources at its Ft. Collins NLGRP facility, although this program faces challenges of scope, proximity, and community engagement.<sup>77</sup>

Also supported by the US NSF, the Duke Lemur Center (DLC) spans the divide between an *ex situ* biodiversity center and a tissue repository.<sup>81</sup> Anticipating its 50th anniversary in 2016, the DLC maintains a colony of 250 individual living lemurs across 21 species. With historical holdings of nearly 4000 individual prosimian primates since its founding on 80 acres near Duke University in 1966, the DLC has a variety of research and outreach activities for scientists and the general public.<sup>81</sup>

Invertebrate animal collections include resources maintained in support of diverse health and research-related communities. Invertebrate collections for health research include those maintained by the U.S. Centers for Disease Control and Prevention through their Animal Resources Branch. These are important for studies of vector-transmitted infections, including arboviral or bacterial diseases. While extensive, these are not public, but are essential for diagnostic testing and understanding disease outbreak characteristics and spread. Similarly, the USDA maintains collections of living and once-living invertebrates (typically preserved in alcohol) for study of the transmission of agriculturally important plant and animal diseases. These collections are often small and maintained at research facilities such as the Biological Control Research Insect collection in Manhattan, KS, the Aphid Biotype and Natural Enemy collection in Stillwater, OK, or the Mexican Fruit Fly collection in Fargo, ND.<sup>78</sup>

Other invertebrate collections, such as the *Drosophila* Species Stock Center<sup>79</sup> at University of California, San Diego, or the Bloomington *Drosophila* Stock Center<sup>80</sup> have biodiversity and genetic missions, respectively. The *Drosophila* Species collection has support for its taxonomic, genomic, and biodiversity-related mission through the NSF Collections in Support of Biological Research (CSBR) program, as well as support from users. To address sustainability issues, the *Drosophila* Species collection has relocated several times, and will move again in 2017. The larger Bloomington *Drosophila* Stock Center was originally established at Caltech in 1934 with a catalog of 572 *D. melanogaster* stocks and has diverse support through the NIH Office of the Director as well as from user fees, and historical support through the NSF and the Howard Hughes Medical Institute. With holdings of over 53,000 stocks, the Bloomington *Drosophila* Stock Center<sup>80</sup> is a global leader with annual distribution of nearly a quarter of a million samples in 2015 (<http://flystocks.bio.indiana.edu> [accessed June 8, 2016]).

## Regulatory Issues

International efforts mandated by treaties such as the CBD, its subsidiary agreements, including the Cartagena Protocol on Biosafety and the Nagoya Protocol on Access and Benefit Sharing, or the International Treaty on Plant Genetic Resources for Food and Agriculture,<sup>82</sup> have impacted the availability of living resources, including microbe,<sup>83</sup> plant,<sup>84</sup> and animal<sup>85</sup> germplasm important for production of food, feed, and fiber. The Nagoya Protocol mandates that benefits from genetic resource utilization, including noncommercial research use, be returned to the country or community of origin and calls upon each party (country) to enact national legislation. While the European Union and Brazil have enacted national legislation, most countries have yet to respond to the Nagoya protocol. The immediate effect of these changes in regulations is sig-

nificant uncertainty about how to comply. One immediate impact is that the number of deposits of microbial resources has decreased since the Nagoya Protocol began ratification.<sup>86</sup> Similarly, the requirement for material accession agreements has required the donor institution to approve any deposits and because of this, resources with diverse histories may require multiple institutions' approval. The decrease of accessions impacts sustainability for collections that depend on fees for support.<sup>86</sup> Moreover, limits to accession can impact the ability of collections to maintain sufficient populations to avoid the problem of genetic drift.<sup>87,88</sup>

To address the impact of international treaties, including the CBD and the Nagoya Protocol on Access and Benefit Sharing,<sup>11</sup> several organizations have developed networks to promote harmonization among collections. Beginning with the Global Biological Resource Center Network demonstration project<sup>89</sup> and culminating with the EU Microbial Research Resources Infrastructure,<sup>90</sup> and with national and regional collection networks under development in Belgium, Asia, Korea, Japan, South America, the European Union, and the United States<sup>29</sup> ([www.wfcc.info/collections/networks](http://www.wfcc.info/collections/networks)), access to catalogs of well-characterized resources with documented provenance is at a level never before attained.<sup>91</sup> Still, the requirements imposed by the Nagoya Protocol, and by the Cartagena protocol for biosecurity, make it more important than ever that genetic resources are exchanged by official channels and not on an *ad hoc*, peer to peer basis.<sup>92</sup> Diverse agencies regulate the exchange of living organisms, including the U.S. Centers for Disease Control, the International Air Transport Association, the International Civil Aviation Organization, the U.S. Department of Transportation, and the USDA Animal and Plant Health Inspection Service (APHIS) Plant Protection and Quarantine office. In the United States, genetically modified plant pathogenic microorganisms are further regulated by the USDA APHIS Biotechnology Regulatory Services. In addition to national permit requirements and the requirements of the Cartagena Protocol on Biosafety for the exchange of genetically engineered organisms, international exchange of genetic resources may be limited by the Wassenaar Arrangement on Export Controls for Conventional Arms and Dual-Use Goods and Technologies.<sup>93</sup> Microbes such as the rice pathogens *M. grisea* and *Xanthomonas oryzae*, the wheat pathogen *Puccinia graminis*, or other select agent microbes cannot be exported without special permits. While the exchange of materials may be limited by these regulations in the era of next-generation DNA sequencing, the genome sequence can generally be published and exchanged freely.<sup>94-96</sup>

## Funding and Sustainability for Living Repositories

Living microbe repositories are established for different reasons and have funding related to their intent. For example, article 9 of the CBD mandates that every party (typically a country) have an *ex situ* microbial germplasm repository to manage the microbial diversity unique to that entity.<sup>97</sup> In the United States, the National Science Foundation supported diverse living collections, termed Living Stock Collections, for many years and required robust quality control and operational oversight by an external advisory board. Many of the collections supported by this program were closely tied to specific research communities. Examples include the

CGSC, which held strains and managed the genetic map for *E. coli*, the FGSC, which held mutants of the two main model filamentous fungi, *Aspergillus nidulans* and *N. crassa*, and coordinated genetic maps and meetings,<sup>98</sup> as well as the Bacillus Genetics Stock Center, and the Chlamydomonas Resource Center. In 2011, the NSF combined its living and once-living collection programs, and in 2016 briefly closed the program to applications sparking an outcry from the living and natural history collection communities.<sup>99,100</sup> Similarly, while the US NIH supported diverse research resource collections through the Division of Microbiology and Infectious Diseases for many years, these programs have undergone significant reorganization in recent years. Many NIH-supported microbial resources were centralized into the Microbiology and Infectious Diseases Biological Research Resources (MID-BRR) Program in 2009<sup>101</sup> and in 2012, the NIH closed their National Center for Research Resources (P.L. 112–74). Remaining NIH support for research resources is presently distributed through diverse programs.

Most open living collections depend on public support, although many derive revenue from resource sales, contract research, and the development and licensing of research outputs.<sup>27</sup> According to the World Data Centre for Microorganisms,<sup>17</sup> of 708 microbial collections around the world, only 67 have industry or private support and 277 are supported by local government, 57 have combined semigovernmental and university support, and 278 are solely supported by their host university ([www.wfcc.info/ccinfo/statistics](http://www.wfcc.info/ccinfo/statistics) [accessed July 20, 2016]). With diverse agencies providing support for collections, significant differences exist related to the collection holdings and community served. A recent report described federal collections in the United States and identified a small percentage (around 10%) that held living resources.<sup>102</sup>

While some U.S. collections are supported publicly, in most cases, this support does not meet best practice recommendations such as those by the Organization for Economic Cooperation and Development<sup>14</sup> or the International Society for Biological and Environmental Repositories<sup>103</sup> as follows: these best practice guidelines mandate staffing sufficient to manage the quality control, information technology, security, and biodiversity held in each collection and suggest that a modest sized collection (5000–10,000 accessions) would have at least six full-time staff.<sup>27</sup> While the ATCC has multiple certifications for their collection management, their biodiversity collection is self-supporting and therefore depends on robust demand. The NIH-supported BEI collection (incorporating the MID-BRR collection), by way of contrast, has over 40 full-time staff lines fully funded by contract<sup>101</sup> and does not charge fees for the end user, meaning that researchers in areas served by this collection can use grant funds for their own work rather than to obtain research resources. The USDA NRRL collection, with only one full-time curator and one research assistant, limits the number of strains available to any individual on an annual basis, a practice that can impact the ability to conduct broad studies in biodiversity, taxonomy, or the geographic range of valuable or dangerous traits.

Overall, most formal living collections have three major approaches to financial sustainability. These are long-term public support, project grant support, and end-user fees.<sup>27</sup> While some collections provide services such as long-term storage, identification, or contract research in addition to their main mission, not all collections can offer these diverse

services and may be limited by their funding, staffing, or sustainability. The mode of support is often related to the formal ownership of the collection, with government-owned collections usually prohibited from charging user fees.

*Ad hoc* collections are even more limited in the services they can provide, typically do not have formal quality control practices or dedicated facilities, and so it is difficult for such collections to persist after the retirement of the principal investigator. Exacerbating the challenges in obtaining funding, living collections have faced difficulties in making their voices heard both because they are numerically few and because most living collections are focused on their own unique stakeholder communities. For example, in the United States, culture collections have historically interacted through the United States Federation for Culture Collections (USFCC), although this group ceased activities in 2000.<sup>29</sup> Complicating collaboration among living collections, most interactions occur with stakeholders at their discipline-specific meetings, such as the American Society for Microbiology, the Society for Industrial Microbiology and Biotechnology, and the American Phytopathological Society, among others. Since the USFCC ceased its activities, culture collections in the United States have no forum for interactions. Following leadership by an *ad hoc* committee within the American Phytopathological Society,<sup>104</sup> a group of collection curators and stakeholders received a grant from the NSF for a Research Coordination Network and this group, acting under the heading U.S. Culture Collection Network ([www.usccn.org](http://www.usccn.org)), has held meetings at several public collections located at university and USDA sites.<sup>29,42,105</sup> This network has allowed for several significant improvements to the security and sustainability of living microbe collections, such as coordinated off-site backup at the USDA NLGRP,<sup>29</sup> and has included discussions of shared information resources, regulatory affairs,<sup>105</sup> and engagement with the genome research community.<sup>42</sup> This progress is valuable, but also has served to emphasize the vulnerability of many living collections to lapses in funding, to retirements and superficial changes in research emphases.<sup>29</sup> The United States Culture Collection Network (USCCN) has recently engaged with a broader living collection community<sup>29</sup> and is participating in ongoing activities to reinforce connections among formal living collections.

## Recommendations

Because many culture collections grow organically through personal research collections, becoming the foundation for a larger community-specific collection, culture collections are often supported through the research project of the curator.<sup>106</sup> Moreover, there is no formal policy on deposit of material by granting agencies and so many resources are only available through *ad hoc* transfer from the laboratory of the originator. This means that there are typically no quality control measures in place to insure the validity of the materials. Similarly, *ad hoc* exchanges are often done without regard to requirements on containment, packaging, or traceability. To combat this, simple measures can be enacted, in a manner similar to the establishment of requirements that DNA sequence be deposited in public databases.<sup>107</sup> To start, fully funding the USDA NRRL collection as well as the historically NSF-supported collections, and allied university collections, would remove the funding bias, where medically relevant collections are fully funded

and do not charge user fees, agriculturally relevant collections are marginally funded and restrict distribution to control costs, and biodiversity- or research system-specific collections are required to charge fees for the end user.

To ensure that a robust living collection system is available to support diverse research and development, a number of simple measures that have been described in a number of places<sup>2,6,27,108</sup> would ensure that research materials developed with public support are available to allow replication of controversial research results, to build upon valuable preliminary results, and to allow commercialization of resources as technology develops.<sup>109</sup>

Funding agencies should require that all living resources generated through publicly supported research are deposited in open public collections at the end of each grant period as part of every grant's materials management plan as is already required for data management.<sup>110</sup>

Funding agencies should encourage journal publishers to require an accession number from a public repository before publication. Similarly, journal publishers should be educated about regulatory issues and permit numbers should be published for research involving international exchanges, pathogenic organisms, or field releases of genetically modified organisms, as is already done for human studies.<sup>111</sup>

A unique persistent identifier, such as DOI, should be developed for living biological research resources to allow permanent tracking of biological resources. This is in contrast with the existing situation where material shared among multiple collections may be clonal, but have independent accession numbers, causing confusion and confounding direct comparison or benefit sharing.<sup>91</sup>

Living collections should be engaged by regulatory agencies to facilitate research with regulated materials. This component is essential because it would simplify regulatory compliance, an approach that was successfully implemented for managing Material Transfer Agreement issues by the plasmid bank, Addgene.<sup>112</sup>

Collections should seek and obtain external certifications appropriate to their activities (e.g., most client and data keeping should be certified to ISO 9001:2008).<sup>15</sup>

Stable funding for collections should be provided to ensure that well-trained staff are available and can develop relevant institutional memories.<sup>27</sup>

Collection staff should be encouraged to conduct research on the materials in the collection, ensuring that they have the expertise to identify and manipulate the living materials in the collection.<sup>14,15</sup>

As was done for plant genetic resources,<sup>113</sup> one approach is to develop centrally coordinated distributed networks, taking advantage of distributed expertise at universities and research institutes.<sup>104</sup> These networks should have permanent long-term support and should be subject to ongoing evaluation. Within the network, different collections should have positive incentive to participate to established norms, as described by best practice guidelines.<sup>14,103</sup> Similarly, support for collections within the network should be critically evaluated on a regular cycle (5–7 years) to ensure best practices, relevancy, and other operational criteria.<sup>15</sup> Importantly, as an infrastructure element, this needs to be publicly supported and resources held in trust for the public. The Belgian Coordinated Collections of Micro-organisms network (<http://bccm.belspo.be>)<sup>114</sup> and the U.S. Plant Germplasm System ([www.ars-grin.gov/npgs](http://www.ars-grin.gov/npgs))<sup>113</sup> are good examples of networked

collections. Implementation of these recommendations will require that collections, and most importantly collection users, advocate on behalf of the maintenance of resource collections. This advocacy can be through scientific societies<sup>104</sup> or collection organizations,<sup>29</sup> or like the responses made by diverse groups in response to the NSF collection funding hiatus in 2016.<sup>99,100</sup>

## Conclusions

Formal living collections have a long history of making significant contributions in diverse areas of science.<sup>12</sup> However, with stakeholder communities representing vertebrate and invertebrate animals, biodiversity, and crop plants, microbes, and algae, collections have historically found it difficult to speak with a common voice over many years.<sup>29</sup> Because of this, some types of collections continually face sustainability challenges due to shortfalls in funding, which translate to difficulties in maintaining adequate staff, challenges in training staff, and degradation in facilities.<sup>29</sup> While some technological advances, such as molecular genetics and genome sequence analysis, have reemphasized the value of collection holdings, not all collections are able to benefit from these advances. Similarly, there is a growing concern that whole genome sequence is being generated on material that is not publicly available.<sup>115–117</sup> Moreover, regulatory issues, including those imposed by international treaties like the Nagoya Protocol on Access and Benefit Sharing, as well as biosecurity issues related to human, animal, and plant health impose new compliance burdens on collection staff. Adding to these challenges, the need to develop new approaches to sustaining collections, through innovative changes in collection marketing, distribution, and value added to collection holdings, has required collection staff to divert their attention away from research activities.<sup>2,27</sup> While some research systems are supplanted by changes in technology or by advances in knowledge, others, especially biodiversity collections, hold materials that can never be replaced. Diverse living collections are the guardians of characterized germplasm for agricultural and health research, and are the foundation of the biotechnology revolution.<sup>13</sup>

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