

REVIEW



Global economic evaluation of oral cholera vaccine: A systematic review

Siew Li Teoh^a, Surachai Kotirum^{a,b}, Raymond C. W. Hutubessy^c, and Nathorn Chaiyakunapruk^{a,d,e,f}

^aSchool of Pharmacy, Monash University Malaysia, Selangor, Malaysia; ^bSocial and Administrative Pharmacy Department, Faculty of Pharmacy, Rangsit University, Muang, Pathumthani, Thailand; ^cWorld Health Organization, Initiative for Vaccine Research, Geneva, Switzerland; ^dCenter of Pharmaceutical Outcomes Research (CPOR), Department of Pharmacy Practice, Faculty of Pharmaceutical Sciences; Naresuan University, Phitsanulok, Thailand; ^eSchool of Pharmacy, University of Wisconsin, Madison, USA; ^fAsian Centre for Evidence Synthesis in Population, Implementation and Clinical Outcomes (PICO), Health and Well-being Cluster, Global Asia in the 21st Century (GA21) Platform, Monash University Malaysia, Bandar Sunway, Selangor, Malaysia

ABSTRACT

World Health Organization recommends oral cholera vaccine (OCV) to prevent and control cholera, but requires cost-effectiveness evidence. This review aimed to provide a critical appraisal and summary of global economic evaluation (EE) studies involving OCV to guide future EE study. Full EE studies, published from inception to December 2015, evaluating OCV against cholera disease were included. The included studies were appraised using WHO guide for standardization of EE of immunization programs. Out of 14 included studies, almost all (13/14) were in low- and middle-income countries. Most studies (11/14) evaluated mass vaccination program. Most of the studies (9/14) incorporated herd protective effect. The most common influential parameters were cholera incidence, OCV coverage, herd protection and OCV price. OCV vaccination is likely to be cost-effective when targeted at the population with high-risk of cholera and poor access to health care facilities when herd protection effect is incorporated and OCV price is low.

ARTICLE HISTORY

Received 16 May 2017
Revised 15 September 2017
Accepted 11 October 2017

KEYWORDS

Economic Evaluation; Oral Cholera Vaccine; Systematic Review

Introduction

Cholera is an acute infectious disease caused by the ingestion of bacteria *Vibrio cholera* O1 or less commonly O139, and transmitted via a direct fecal-oral contamination or ingestion of contaminated water or food.¹ Cholera remains as a significant but neglected disease, disproportionately affects the health of impoverished populations in low- and middle-income countries (LMICs).² In 2014, 190,549 cholera cases with 2231 deaths were reported to World Health Organization (WHO), with 55% of cases originated from Africa, 30% from Asia and 15% from Hispaniola.³ The officially reported cases represent only around 5–10% of actual cases worldwide due to the poor surveillance systems and under-reporting motivated by fear of trade sanctions and lost tourism.³ Indeed, a recent analysis estimated an annual global cholera burden of 2.9 million cases and 95,000 deaths in endemic countries, resulting an overall case-fatality ratio (CFR) of 3.33%.⁴ A further 87,000 cases and 2,500 deaths, with 2.87% CFR was estimated in non-endemic countries.⁵

Only about 25% of cholera cases are symptomatic where 80–90% develop acute watery diarrhea and 10–20% develop severe watery diarrhea with vomiting.¹ Diagnosis is confirmed by isolating *Vibrio cholera* O1 or O139 from feces through laboratory testing,¹ and new rapid diagnostics are becoming available in places where there is a lack of laboratory facility.³ With proper treatment usually through administration of oral rehydration salts or with antibiotics in severe cases, the CFR is below 1%.¹ If untreated, however, the CFR may reach up to 40%.¹ To prevent and control cholera, WHO recommends a multidisciplinary approach which involves key

measures of water and sanitation (W&S) interventions, health and hygiene education, strengthening disease surveillance, and oral cholera vaccine (OCV) vaccination campaigns in high-risk areas.² As for most waterborne diseases, the provision of safe water and sanitation is critical to control cholera to provide a longer-term solution.⁶ However, it requires substantial long-term investments and high maintenance costs which are difficult to fund and sustain by these countries, especially in LMICs.⁷ In response to that, WHO recommends OCV vaccination as it provides a short-term solution to bring about an immediate effect to a potential cholera outbreak while other longer term interventions are put into place.⁶ To help control cholera, WHO has created a global stockpile of OCV to be deployed for outbreak response and recommended that all age groups to be vaccinated.⁶ However, given the high price of OCV, cost-effectiveness is among other considerations to define the vaccination strategy including timing (e.g. before outbreak), target population (e.g. targeting children only) and the setting (e.g. school-based).⁶

Two types of OCVs, namely ShancholTM and Dukoral[®], administered through two-doses, are available internationally and pre-qualified by WHO.⁶ ShancholTM contains killed whole cells of *V. cholera* serogroups O1 and O139. It is distributed through the stockpile for cholera emergency response, as it is easier to use without the need of buffer and is less expensive than Dukoral[®].⁶ Dukoral[®] consists of killed whole cells of *V. cholerae* serogroup O1, as well as recombinant B-subunit of the cholera toxin. The cholera toxin component also provides short-term protection against enterotoxigenic *E. coli*. Therefore,

Dukoral[®] is used mainly as a traveler's vaccine. Another vaccine named as Vaxchora[™], an oral single-dose vaccine consisting of an attenuated live *V.cholera* O1 strain (CVD 103-HgR), has been recently approved as traveler's vaccine in the United States. In addition, two other cholera vaccines are also licensed in Vietnam (mORC-Vax[™]) and Korea (Euvichol), which both of them are nearly identical to Shanchol[™].⁶

Prior to implementation of OCV vaccination, policy-makers would need information on economic evaluation (EE), amongst many other criteria, to assess the costs and benefits of adopting the new intervention. A number of EE studies have been conducted, but there is a lack of critical appraisal and summary. Previous systematic review,⁸ conducted on all types of diarrheal vaccines only explored the general economic value of diarrheal vaccines but did not go in depth to appraise the analytical methods and assumptions applied in the EE studies. Therefore, this review aimed to provide a critical assessment of global EE studies, which can be used by WHO to encourage vaccine uptake and also to guide future EE study with sound methodology to help clinicians and policy makers make the evidence-informed decision for adopting OCV vaccination implementation.

Methods

Data sources and search strategy

We electronically searched for relevant articles published from inception to 31st December 2015. We searched MEDLINE, EMBASE, Centre for Reviews and Dissemination (Database of Abstracts of reviews of Effects, NHS Economic Evaluation Database, Health Technology Assessment Database), EconLit, Lilacs, Scielo, Red de Revistas Científicas de América Latina y El Caribe, España y Portugal (Redalyc), Research Papers in Economics (RePEc), CEA Registry, CABI (Centre for Agriculture and Biosciences International) Global Health Database, WHO Library Database (WHOLIS) and World Bank e-Library. The search strategy was based on a broad combined search string "cholera" AND "vaccin*" AND "cost*" OR "econom*". There was no language restriction. In addition, bibliographies of relevant articles were examined to identify potential studies not indexed in the aforementioned databases.

Study selection

Studies were included if they were full EEs evaluating OCV against cholera disease only. Studies evaluating OCV for prevention of other diarrheal diseases (e.g. traveler's diarrhea) were not included. Studies were screened by two independent reviewers (SLT and SK). Initially, title and abstract of articles were screened to identify potentially relevant studies. Thereafter, full-text of relevant studies were retrieved and reviewed.

Data extraction and quality assessment

Methods, assumptions, results and conclusions of the studies were extracted by two independent reviewers (SLT and SK) using a standardized data extraction sheet. Any disagreement was resolved by discussion.

The methodological quality of each study was assessed by two independent reviewers (SLT and SK) using WHO's checklist for appraising the quality of EE of immunization

programs.¹⁰ The main aspects assessed included analysis framing, costs and effects estimation, modeling, discounting, uncertainty, and conclusion.

Data analysis

Data extracted was analyzed in accordance to the WHO guide for standardization of EE of immunization programs.¹⁰ The costs were presented in USD2015 based on currency exchange rate¹¹ and average consumer price index.¹² when reported before 2015. The currency year was assumed to be the same as the publication year if not stated.¹³

Results

Study selection

Our search yielded a total of 1262 potential from electronic databases. 636 duplicates were removed. Of the remaining 626 studies screened, only 27 were relevant and retrieved to be reviewed in full-text. During the full-text screening, only 14 studies met the inclusion criteria. The excluded studies were not full EE studies (n = 10), and not evaluating on cholera disease (n = 3). The flow of study selection was illustrated in Fig. 1. As a result, a total of 14 studies were included.

Country, funding and authorship

Almost all the studies (13/14)^{14–26} were conducted in LMICs while one study (1/14)²⁷ was conducted in high-income countries (HICs). Most studies (9/14)^{14,15,18–22,24,27} targeted a single country, while a few studies (2/14)^{17,26} targeted a cluster of countries, and three studies (3/14)^{16,23,25} with no specified country. Of the studies with specified countries, they were focused in Africa (6/11)^{15,17,19,20,24,26} and South Asia (5/11)^{14,18,21,22,26} regions, with Bangladesh (4/11),^{18,21,22,26} India (2/11),^{14–26} and Mozambique (2/11)^{24,26} being the most frequently studied countries.

More than half of the studies (8/14) were funded by non-government organizations where Bill and Melinda Gates Foundation was the sole funder for 6 studies.^{14,15,20,22,24,26} while the other 2 studies were funded by World Health Organization.¹⁷ and FUNCEI.²⁷ respectively. One study (1/14)¹⁶ was funded by a governmental agency (i.e. United States Agency for International Development). The remaining studies (5/14)^{18,19,21,23,25} were not funded.

Study type and perspective

The type of EEs were cost-utility analysis (CUA) (6/14)^{15,16,20–22,26} and cost-benefit analysis (CBA) (5/14),^{14,23–25,27} and cost-effectiveness analysis (CEA) (3/14).^{17–19} The perspective taken were societal (6/14),^{14,20,22,24–26} healthcare provider (4/14),^{14,16,20,27} national (2/14),^{17,18} and not specified (4/14)^{15,19,21,23} (Note: Two studies.^{14,20} adopted more than 1 perspectives). Of the CUAs,^{14–16,20–22} all employed the outcome measure of Disability-Adjusted Life Year (DALY), with the disability weight mainly adopted from diarrhea^{28,29} as it was not available for cholera. The most recently reported disability weight was 0.2,²² while 0.1.^{15,20,26} was most commonly used in the EEs; an anomaly 0.9 was used in one EE¹⁶ and not reported for another EE.²¹ Of the CBAs, 3.^{14,23,25} included value of statistical life (VSL).³⁰ to capture the outcome measure.

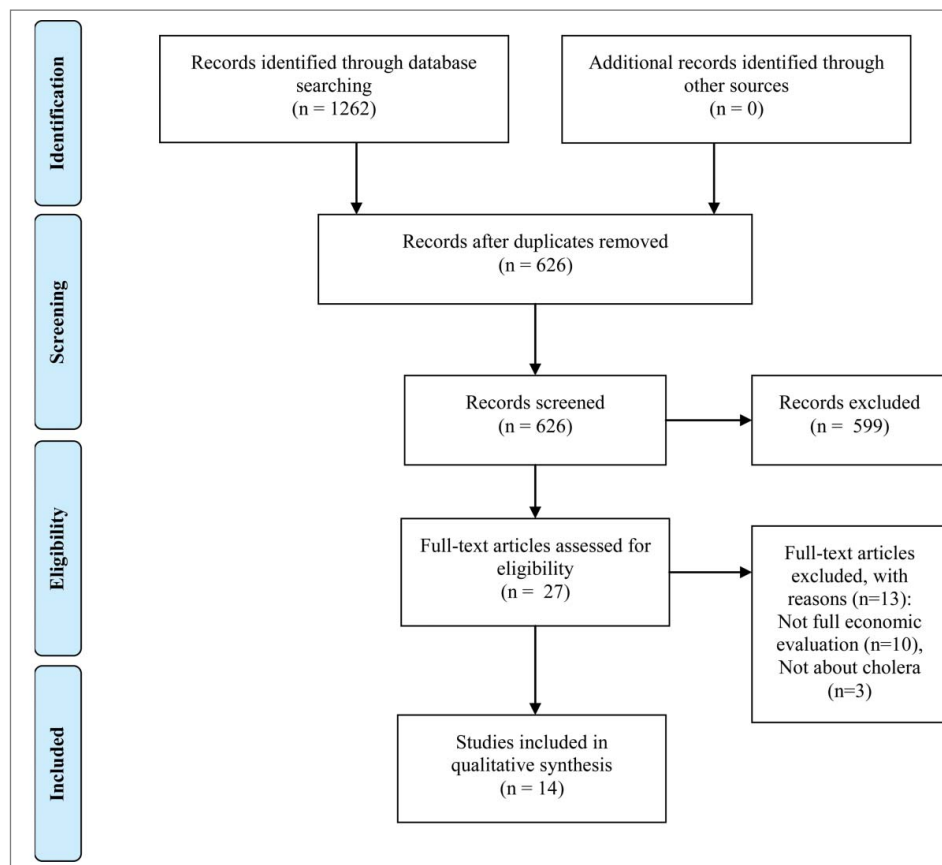


Figure 1. Flow of study selection.

The characteristics of the included studies were summarized in Table 1.

Vaccine type and study question

MORC-VaxTM (4/14)^{14,24–26} and Dukoral[®] (4/14)^{16–18,20} were the two most commonly used vaccine in the studies, followed with ShancholTM (2/14)^{21,22} CVD 103-HgR (1/14),²⁷ and not specified in 3/14 of the studies.^{15,19,23} Most of the studies (11/14)^{14–17,20–26} targeted vaccination for mass population involving children and adults, followed with adults only in one study (1/14),²⁷ and not specified in two studies (2/14)^{18,19}. Population included in the studies were those at risk of endemic cholera (7/14),^{14,18,20,22,24–26} affected by outbreak of cholera (2/14)^{15,19} at risk of epidemic cholera (1/14),²⁷ refugee residing in camp (1/14)¹⁷, and not stated (1/14).²³ One study (1/14)¹⁶ evaluated population at risk of both endemic and refugee with epidemic risk, and another study (1/14)²¹ assessed population at regions of low- to high- risk of cholera.

Five studies (5/14).^{14,15,18,20,27} compared OCV vaccination with no vaccination, while four studies (4/14)^{16,19,23,25} compared OCV vaccination to a single or multiple interventions of W&S interventions. In addition, five studies (5/14) investigated the EE of OCV vaccination by comparing different vaccination strategies. The studies varied and compared the OCV vaccination strategies either by targeting population with different age-cohorts and access to vaccination (3/5)^{22,24,26} or implementing OCV vaccination at different timing (i.e. as preemptive (before outbreak) or reactive (after outbreak)) (1/5)¹⁷. Another study (1/5).²¹ compared the vaccination strategies by targeting

specific population groups by i) age and region, ii) age only, or iii) region only.

Cost-effectiveness thresholds

Of the CUA and CEA studies (9/14), five studies (5/9)^{18,20–22,26} clearly defined the criteria for cost-effectiveness, which the majority (4/5).^{20–22,26} used the criteria set out by the WHO Commission on Macroeconomics and Health.³¹ where the ratio of cost to DALY averted below 1 per-capita gross domestic product (GDP) was considered ‘very cost-effective’ and under 3 per-capita GDP ‘cost-effective’, and one (1/5)¹⁸ used the cost per death averted of comparator as a ‘cost-saving’ benchmark. The remaining studies (4/9)^{15–17,19} did not mention about the cost-effectiveness threshold criteria.

Modeling structure

Only two studies (2/14)^{19,22} used a dynamic transmission model to assess the EE of OCV vaccination. One study (1/14)²¹ used mixed integer programming model, where CUA was conducted in addition to the analysis determining the optimized OCV distribution strategies. The remaining studies (11/14) applied static models where one (1/11)¹⁷ was decision tree model, and the others (10/11).^{14–16,18,20,23–27} were not clearly stated, but likely to be simple calculation method.

Herd protection effect

Herd protection effect is the indirect protection effect whereby if there are relatively more people being vaccinated, there is a decrease in the proportion of infectious people who will come

Table 1. General characteristics of included economic evaluation studies.

Author	Country	Target population; Population/ setting characteristics	Vaccine type; No. of dose(s)	Funding sources	Study type	Perspective	Time horizon (years)	Vaccine protection period (years)	Discount rate (%)	Modelling approach	Herd protection included?	Sensitivity analysis
Cookson 1997 ²⁷	Argentina; HIC	Adults (Age > 14 years); High-risk for epidemic	CVD 103-HgR; 1	FUNCEI	CBA	Healthcare provider	3	3	C:5	Static	-	One-way, Threshold
Murray 1998 ¹⁶	NS; LIC, MIC	Mass; High-risk for epidemic (refugee); Population with endemic cholera	Dukoral; 2	United States Agency for International Development World Health Organization	CUA	Healthcare provider	1	1	-	Static	-	One-way
Naficy 1998 ¹⁷	Sub-Saharan Africa; LIC, MIC	Mass (Age > 1 year); Refugee camp	Dukoral; 2	World Health Organization	CEA	National	2	2	C:10	Static	-	One-way
Sack 2003 ¹⁸	Bangladesh; MIC	NS; Endemic	Dukoral; NS	-	CEA	National	NS	3	-	Static	-	One-way
Cook 2009 ¹⁴	India; MIC	Mass; Endemic	mORC-Vax™; 2	Bill and Melinda Gates Foundation	CBA*	Healthcare provider, Societal	3	3	C:8	Static	Yes	One-way
Jeuland and Cook 2009 ²⁶	Bangladesh, India, Indonesia, Mozambique; LIC	Children, Adolescent and Mass; Endemic	mORC-Vax™; 2	Bill and Melinda Gates Foundation	CUA	Societal	3	3	C:3	Static	Yes	Threshold
Jeuland and Lucas 2009 ²⁴	Mozambique; LIC	Children, Adolescent and Mass; Endemic	mORC-Vax™; 2	Bill and Melinda Gates Foundation	CBA	Societal	3	3	C:3	Static	Yes	One-way
Jeuland and Whittington 2009 ²⁵	NS; LIC, MIC	Mass; Endemic	mORC-Vax™; 2	-	CBA*	Societal	NS	2-4	C:3-6	Static	Yes	One-way, PSA
Kim 2011 ¹⁵	Zimbabwe; LIC	Mass; Outbreak	Hypothetical; 2	Bill and Melinda Gates Foundation	CUA	NS	NS	6 months (age 2-4 years), 2 years (age > 5 years)	C:3	Static	Yes	One-way, Multivariate, Threshold, Scenario
Schaetti 2012 ²⁰	Tanzania; LIC	Mass; Endemic	Dukoral; 2	Bill and Melinda Gates Foundation	CUA	Healthcare provider, Societal	3	3	B:3	Static	Yes	One-way
Whittington 2012 ²³	NS; LIC, MIC	Mass; NS	NS; NS	-	CBA*	NS	NS	NS	C:4.5	Static	Yes	PSA
Sardar 2013 ¹⁹	Zimbabwe; LIC	NS; Outbreak	NS; NS	-	CEA	NS	Life	NS	-	Dynamic transmission	Yes	One-way
Troeger 2014 ²²	Bangladesh; MIC	Children < 15 years; Mass (Age > 1 year); Endemic	Shandol; 2	Bill and Melinda Gates Foundation	CUA	Societal	1	3	C:3	Dynamic transmission	Yes	One-way
Smalley 2015 ²¹	Bangladesh; MIC	Mass (Age > 1 year); Low- to high-risk regions	Shandol; 2	-	CUA	NS	8	5	-	Mixed integer programming model	-	-

HIC, High-income country; LIC, Low-income country; MIC, Middle-income country; - , No; NS, Not specified; CBA, Cost-benefit analysis; CUA, Cost-utility analysis; CEA, Cost-effectiveness analysis; C, Cost; B, Benefit.

*Value of statistical life was used.

into contact with a susceptible.¹⁰ Herd protection effect of OCV vaccination was incorporated in nine studies (9/14).^{14,15,19,20,22–26} Five studies (5/9).^{15,19,22,25,26} used the data reported in previous dynamic model to estimate the herd protection effect, three studies (3/9).^{24–26} used surveillance data, one study (1/9).²⁰ used observational study, one study (1/9).²⁵ used previous EE study, while the other two studies (2/9).^{14,23} did not specify the data source (Note: Two studies.^{25,26} used more than one data sources). The methods used to incorporate herd protection effects was either by dynamic transmission model (2/9),^{19,22} additional scenario (assumed a certain proportion of case averted in addition to the direct effect from vaccination program) either in the model (5/9).^{14,15,20,23,24} or in sensitivity analysis (2/9).^{25,26} Only two studies (2/9) clearly reported herd protection effect estimations which were 0–33%²⁶ and 60–100%.²⁵ cases averted in addition to the number of cases prevented from the OCV direct effect.

Epidemiological parameters

The incidence of cholera assumed in the studies ranged from 0.1.²⁵ to 11.²¹ per 1,000 persons per year. One study varied the incidence of cholera from 0 to 4.¹⁸ to assess the cost-effectiveness of vaccination. Most studies (4/14).^{14,20,23,27} presented the estimates in general, by age-cohort (3/14).^{24–26} by different areas (1/14).²² by different age-cohorts and areas (1/14).²¹ and by different population characteristics and age-cohorts (i.e. refugee or population at risk) (1/14).¹⁶ Four studies (4/14).^{15,17–19} did not report about incidence. CFR was reported in almost all studies (12/14).^{14–18,20–26} which ranged from 0.01%.¹⁷ to 20%.^{15,18} while two studies (2/14).^{19,27} did not report about the CFR estimate. The most common data source used to derive the incidence rate and CFR was literature calibrated to local data, followed with local data, and adaption from previous EE. In addition to cholera, there were 3 studies (3/14).^{16,23,25} which also included the incidence rate and the CFR for diarrhea where the incidence rate ranged from 0.2.¹⁶ to 1.4.²⁵ per person per year, and CFR ranged from 0.04%.²⁵ to 0.12%.²⁵ The cost of cholera per case was reported in 9 studies^{14,19,20,22–27} which ranged from USD6.09¹⁴ to 884²⁷ (See full details in Appendix 1 and Appendix 2; Note: All studies reported cost in USD, therefore there was no need to convert currency).

Vaccine coverage

Most of the studies (12/14).^{14–17,19,20,22–27} specified the vaccine coverage where the estimate varied considerably while the other two studies (2/14).^{18,21} did not specify. One study (1/12).²² varied the vaccine coverage from 0 to 100% to assess the cost-effectiveness of vaccination while the others (11/12).^{14–17,19,20,23–27} used the range from 10 to 80% based on the data sources used including literature, local data and previous models or assumptions. (See full details in Appendix 1)

Vaccine effectiveness

For vaccine effectiveness, the majority of the studies (9/14).^{15–17,19–22,24,25} clearly specified the data sources used to derive the estimate, three studies (3/14).^{18,26,27} derived the estimate based on assumption, while the remaining studies (2/14).^{14,23} did not specify. The estimate derived from randomized controlled trials (RCTs) and systematic review of RCTs

was 65% overall for 2 studies.^{21,22} The effectiveness estimate derived from observational studies.^{16,17,24} field trials^{16,17,24} and previous models.^{15,25} or based on assumptions.^{18,26,27} ranged from 25 – 93%. (See full details in Appendix 1)

Vaccine duration

Most studies (5/14).^{14,20,24,26,27} applied the analytical time horizon of 3 years, followed by two studies (2/14) for 1 year,^{16,22} and one study each for 8 years (1/14)²¹, 2 years (1/14)¹⁷, and lifetime (1/14)¹⁹, while four studies (4/14).^{15,18,23,25} did not specify the time horizon. The analytical time horizon was the same as the vaccine protection years for half of all studies (7/14).^{14,16,17,20,24,26,27} ranging from 1–3 years.

Vaccination costs

Of all the included studies, the cost per fully immunized person ranged from USD0.52.¹⁸ to 18.27¹⁹ Vaccine cost per dose estimated in the studies ranged from USD0.55.¹⁴ to 5.52.²⁰ with administration cost per dose ranged from USD0.37.²⁷ to 2.95.¹⁶ Four studies (5/14).^{14–16,24,26} included wastage rate of vaccine in the cost estimates with an estimated 10% of wastage (4/5)^{14–16,24,26} while one study (1/5)¹⁴ did not specify how the wastage rate was accounted for. The remaining studies (9/14).^{17–23,25,27} did not consider wastage rate of vaccine. Three studies (3/14).^{14,24,25} also captured the costs for patients and their family to obtain vaccination which ranged from USD0.07.¹⁴ to 0.44.²⁴ per dose, and another study which expressed in 0.25 – 1.25 hour per dose,²⁵ both of which were based on unpublished data and assumptions (See full details in Appendix 2).

Discount rate

Of the studies which specified the time horizon of longer than a year (8/14), five studies (5/8) applied.^{14,17,24,26,27} a discount rate between 3 to 10% to costs only, while one (1/8)²⁰ applied 3% discount rate to the benefits only and one (2/8)^{19,21} did not apply discount rate to either cost or benefit.

Quality of studies

Out of the 14 studies, 13.^{14–17,19–27} has clearly described the study question. Most studies clearly described the measurements and methodology used for cost (12/14).^{14,16,17,19–27} and effects (10/14).^{14–16,19,20,22–26}. For the methods used for data analysis, most of the studies (10/14).^{14,17,19–26} described clearly the methods and the structure of the model. Almost all studies (13/14).^{14–18,20–27} had conducted sensitivity analyses. All studies.^{14–27} clearly justified the conclusion of the study based on the study results.

Economic value of OCV vaccination

Compared to no intervention. Of the 5 studies which compared OCV vaccination to no vaccination.^{14,15,18,20,27} four (4/5) found OCV vaccination to be either cost-saving.^{15,18} or with positive benefit-cost ratio^{14,27} while one (1/5)²⁰ found that it was not cost-effective. The study²⁰ which found vaccination to be not cost-effective had a much higher cost of vaccination with USD7.01 per fully immunized person while it ranged from USD0.52 to 6.05 in other studies.^{14,15,18,27} (See Table 2 for the details of the results).

Table 2. The characteristics and results of studies which compared oral cholera vaccine vaccination with no vaccination.

Author	Cost-effective/ Cost-saving		Not cost-effective
	Sack 2003 ¹⁸	Cook 2009 ¹⁴	
Type of model; Herd effect Cost-effectiveness threshold defined?	Cookson 1997 ²⁷	Kim 2011 ¹⁵	Schaetti 2012 ²⁰
Static: No	Static: No	Static: Yes	Static: Yes
Static: NA	Static: Yes	Static: No	Static: Yes
Results	Vaccination was cost-saving with savings of prevented cholera outweighing cost of vaccination.	1) For private healthcare provider's perspective, the benefit was maximized when full marginal cost was offered as user fee. 2) For societal perspective, the benefit was achieved with lower user fee.	Not cost-effective even if vaccines were donated, for both healthcare provider and societal perspectives.
Incidence (per 1,000 population per year)	2.5	1.64	2.3 (0.5 – 4.0)
Coverage	75%	65%	50%
Effectiveness	75%	Cholera reduction is a function of uptake	Among vaccinated people = 79% Among unvaccinated people = 45%
Cost per fully immunized person (USD 2015)	2.22	2.66	14.06

NA, Not applicable; NS, Not specified.

Compared to other interventions. Of the 4 studies which used the comparators of W&S interventions, all.^{16,19,23,25} found that OCV vaccination was not cost-effective. One study.²⁵ found that, if OCV vaccination was followed with W&S intervention, the result turned out to be cost-effective. However, notably, a higher end of vaccination cost per fully immunized person were used in the studies.^{16,19,23,25} which ranged from 6.81.²³ to 18.31.¹⁹ (See Table 3 for the details of the results), compared to those studies.^{14,15,18,27} which have found OCV vaccination to be cost-effective.

Different vaccination strategies. Five studies investigated the EE of OCV vaccination with different vaccination strategies and with varying conditions. One study.²² found that OCV vaccination was cost-effective when targeted to specific groups including population in districts or hotspots with high-risk of cholera, children below 15 years old, and area where the population had poor access to health care facilities. Another study.¹⁷ which investigated the population in refugee camp, found the incremental cost per case of cholera was lower when vaccination was implemented preemptively (at the inception of refugee camp in this case) compared to after the outbreak. Two studies found that when herd protection was included, vaccination was cost-effective.²⁶ or yielded positive benefit-cost ratio.²⁴ either by implementation in the school or community with specific age-groups targeted or including all ages. One study.²¹ found that when CFR was 0.5% (the lowest), with vaccine price of USD0.9 per dose (the maximum) and when the investment

was fewer than 8 years (assuming 20 million doses annually), OCV vaccination targeted at i) specific age-group and region, ii) specific age-group, and iii) specific region were all cost-effective. The details of the results were summarized in Table 4 while the full extended results for all comparisons can be found in Appendix 3.

Sensitivity analysis

Most studies (11/14)^{14-20,22,24,25,27} performed one-way sensitivity analysis, followed with threshold analysis (3/14)^{15,26,27}, probabilistic sensitivity analysis (PSA) (2/14)^{23,25}, and no sensitivity analysis (1/14)²¹ (Note: Three studies.^{15,25,27} conducted more than 1 sensitivity analysis). The most commonly reported influential input parameters were cholera incidence (11/14)^{14-18,20-22,24,25,27}, vaccine coverage (7/14)^{14,16,17,21-24}, herd protection and vaccine price (6/14)^{15-18,20,21} (Appendix 4).

Discussions

Our review revealed that the data and model structure used in the EE sources varied considerably, therefore comparison across studies is difficult. However, EEs which compared OCV vaccination with no intervention were most likely to report cost-effective results even when herd effect was not incorporated. When comparing between different vaccination strategies, OCV vaccination was more likely to be cost-effective when targeted at area with high risk of cholera, population with poor access to health care facilities, or children below 15 years old, herd protection effect was

Table 3. The characteristics and results of studies which compared oral cholera vaccine vaccination with other interventions.

Author	Murray 1998 ¹⁶	Whittington 2012 ²³	Jeland and Whittington 2009 ²⁵	Sardar 2013 ¹⁹
Comparator	1) Vaccination alone 2) Drinking-water and sanitation (W&S) 3) Outpatient treatment 4) Inpatient treatment 5) Vaccination + W&S 6) W&S + Treatment	1) Cholera vaccination 2) Handwashing 3) Total sanitation campaign 4) Chlorination 5) Biosand filters 6) Long-lived insecticide-treated bed nets	1) School-based vaccination (SV) 2) Community-based vaccination (CV) 3) Borehole + hand pump 4) Biosand filter	1) Vaccination 2) Promoting hand-hygiene and clean water distribution 3) Treatment 4) Sanitation
Type of model; Herd effect	Static; No	Static; Yes	Static; Yes	Dynamic; Yes
Cost-effectiveness threshold defined?	No	NA	NA	No
Results	Not cost-effective	Not cost-effective	Not cost-effective (Cost-effective if SV or CV was followed with either one of the W&S interventions.)	Not cost-effective
Incidence (per 1,000 population per year)	1) Refugee: Age <5 years: 40%; Age ≥ 5 years: 56% 2) Population at risk: Age <5 years: 40%; Age ≥ 5 years: 35% Simple diarrhoea for both population: Age <5 years: 2.6 Age ≥ 5 years: 0.2	2	All cases: 0.1–4 Children only: 0.1–9 Diarrhoea: 0.4–1.4 per person-year	NS
Coverage	50–80%	10–80%	10–80%	35%
Effectiveness	1) Refugee: Age <5 years: 40%; Age ≥ 5 years: 56% 2) Population at risk: Age <5 years: 40%; Age ≥ 5 years: 35%	Cholera reduction is a function of uptake	Cholera reduction is a function of uptake	67%
Cost per fully immunized person (USD 2015)	11.35 (Refugee), 9.47 (Population with endemic cholera)	1.44–6.81	1.54–7.2	7.10, 18.27 (high emergency)

Table 4. The characteristics and results of studies which compared oral cholera vaccine vaccination in different strategies.

Author	Naficy 1998 ¹⁷	Jeuland and Cook 2009 ²⁶	Jeuland and Lucas 2009 ²⁴	Troeger 2014 ²²	Smalley 2015 ²¹
Comparator	1) Preemptive treatment (PT) + Preemptive vaccination (PV) 2) Reactive treatment (RT) + Reactive vaccination (RV) 3) PT + RV 4) RT + PV	1) School-based vaccination for age 5–14 2) School-based vaccination for age 1–14 3) Community-based for all age groups	With or without user fee for: 1) School-based vaccination for age 5–14 2) School-based vaccination for age 1–14 3) Community-based for all age groups	1) Non-selective countrywide 2) Non-selective high-risk districts 3) Children < 15 years 4) Children < 15 years (with differing vaccine efficacy) 5) Hotspot targeted 6) Poor access to treatment population targeted	Vaccination target strategies: 1) By age and region 2) Age only 3) Region only
Type of model; Herd effect	Static; No	Static; Yes	Static; Yes	Dynamic; Yes	Mixed integer programming model; No
Cost-effectiveness threshold defined?	No	Yes	NA	Yes	Yes
Results	The incremental cost per case was lower when vaccination started at the inception of refugee camp (preemptively) compared to after outbreak (reactively). NS	Cost-effective for all options when herd protection was included.	Positive benefit-cost ratio for all options when herd protection was included.	All except option 1 was cost-effective.	When CFR was 0.5%, all options were cost-effective when vaccine price was USD0.9/dose and the investment was < 8 years (20million doses/year)
Incidence (per 1,000 population per year)	70–80%	Varied by age: 0.3 – 7.2	Varied by age: 1.4 – 17.6	Varied by risk: 2.1 – 10	Varied by age and risk: 0.6 – 11
Coverage	80% in the first 6 months and 0–50% thereafter (varied by age)	80%	53–61%	0–100%	NS
Effectiveness	1.56	60% in year 1 and 2, 50% in year 3	55%, reduced by 17% in year 3	Overall 65% (42–74% by age)	Overall 65% (42–74% by age)
Cost per fully immunized person (USD 2015)	2.54–3.68	2.70	5.16, 10.32 (Poor access to treatment)	4	4

NA, Not applicable; NS, Not specified.

incorporated, or/and vaccine price was low. All EEs which compared OCV vaccination with W&S interventions found OCV vaccination to be not cost-effective. Therefore, the results support the WHO recommendation where a multidisciplinary approach is crucial to control cholera in a long-run but in case of potential outbreak, OCV vaccination with aforementioned strategies is a cost-effective approach to provide immediate effect. As this systematic review is aimed to serve as a guidance for future EE on OCV, a number of methodological issues are discussed in the following sections.

In order to perform EE in a way to represent real-world scenario, EE studies should be designed in accordance with WHO's guidance for planning and use OCV in mass immunization campaigns.¹ For example, in area with endemic cholera, it is recommended that all population at risk (> 2 years for Dukoral[®], and > 1 year for Shanchol[™]) should be vaccinated. EE would be meaningful if comparison is made between age-cohorts (i.e. children vs adults or children vs all ages) or between settings with different access of health care facilities in order to provide information which population is with higher priority especially when budget is in constraint. Otherwise, comparison made only between OCV or no vaccination approach without considering different population would lead to a result which cannot be applied in real-world scenario.

Performing sensitivity analysis in the EE studies is important as the real-world data in terms of burden of disease of cholera and the impact of OCV are scarce and hence the input assumed carries substantial uncertainty. According to our review, we identified the most influential input parameters to be cholera incidence, vaccine coverage, herd protection and vaccine price. However, this finding should be interpreted with caution as it was based on only those parameters tested and reported in the studies. Nevertheless, performing sensitivity analysis with these input parameters is essential to produce robust results. The range of estimates of these input parameters can be referred to the estimates reported in this review.

The herd protection effect of OCV vaccination has been evidenced especially when it is implemented as a mass vaccination program.³² The use of dynamic transmission model to capture the effect would be ideal but it requires complex technical expertise. However, in this review, we identified studies which incorporated herd protection effect by performing sensitivity analysis by adding additional cases averted in addition to the number of cases prevented from the OCV direct effect. In fact, the assumption is not realistic as it does not mimic the trend of transmission reduction. Nevertheless, incorporating herd protection effect is crucial to prevent the underestimation of the benefits of vaccination. Therefore, estimating the herd protection effect in this way is a potential solution when there is a constraint in the expertise capacity.

The conventional EE normally captures the benefits of intervention specific to health outcomes only which have been observed in this review. However, recent guidelines have stressed the importance to include the broader benefits in terms of child development, household financial security and economic development especially when childhood vaccination is involved (which applies to OCV vaccination).³³ In addition, there has been an argument that CBA with the incorporation of VSL is advantageous to capture the non-health benefits and financial risk protection offered by vaccination.³⁰ In contrast to the preference of the WHO's recommendation.¹⁰ to use cost-utility

analysis (CUA) for EE of immunization programmes. Nevertheless, future EE should consider incorporating the broader benefits issue to prevent the underestimation of OCV vaccination.

The most commonly employed cost-effectiveness threshold of the included studies was the GDP-based thresholds of 1 time and 3 times of GDP per capita.³¹ This method gives the value for money indication of the intervention with the specified setting in the model. Therefore, using it as a stand-alone criterion as a decision rule to fund the intervention or not has been largely discouraged.³⁴ as it lacks other considerations relevant to local settings for decision-making. Therefore, future studies are encouraged to use a multi-criteria decision analysis considering not only the cost-effectiveness information but also budget impact, fairness, and feasibility among other considerations considered important in the local context.³⁴

Despite performing an exhaustive literature search, there might be unpublished study that we were unaware of. Although we did not apply language restriction, we have identified only English literature. There are potential studies which were published in other languages which could be identified, if we have broadened our search term using other language or searched in non-English journals.

In conclusion, our review found that OCV vaccination is potentially cost-effective as part of the prevention and control measure of cholera when targeted at the population with high risk of cholera and poor access to health care facilities and when OCV price is low. Nevertheless, when applying this result in specific context, attention should be paid to the EEs which have employed the input parameter and methodology which are applicable to the corresponding context. Methodological issues in terms of using the appropriate comparator, addressing uncertainty of input parameters, incorporation of herd effect and broader benefits of vaccination should be addressed. This review provides supporting information to policy-makers when considering OCV vaccination as a sound intervention and to prevent the underutilization of OCV. The findings in this review will be used as foundation for development of WHO guidance on EE study for OCV to guide future EE study.

Disclosure of potential conflicts of interest

Raymond Hutubessy is a staff member of Initiative for Vaccine Research, World Health Organization, Geneva, Switzerland and the opinions expressed in this article are the author's own and do not reflect the view of the organization. Other authors have no other conflict of interest to declare.

Funding

This study was funded by Initiative for Vaccine Research, World Health Organization, Geneva, Switzerland.

References

1. World Health Organization. Oral cholera vaccines in mass immunization campaigns: Guidance for planning and use. 2010.
2. World Health Organization. Editorial note: Cholera, a public health priority. *Weekly epidemiological record.* 2015;40(90):517-44.
3. World Health Organization. Cholera, 2014. *Weekly epidemiological record.* 2015;40(90):517-44.

4. Ali M, Nelson AR, Lopez AL, Sack DA. Updated global burden of cholera in endemic countries. *PLoS Negl Trop Dis*. 2015;9(6):e0003832. doi:10.1371/journal.pntd.0003832. PMID:26043000
5. Ali M, Lopez AL, You Y, et al. The global burden of cholera. *Bulletin of the World Health Organization*. 2012;90(3):209-18. doi:10.2471/BLT.11.093427. PMID:22461716
6. World Health Organization. Cholera vaccines: WHO position paper. *Weekly epidemiological record*. 2010;13(85):117-28.
7. World Health Organization. The potential role of new cholera vaccines in the prevention and control of cholera outbreaks during acute emergencies. Report of a meeting, Geneva, 13-14 February, 1995; 1995.
8. Rheingans R, Amaya M, Anderson J, Chakraborty P, Atem J. Systematic review of the economic value of diarrheal vaccines. *Human vaccines & immunotherapeutics*. 2014;10(6):1582-94. doi:10.4161/hv.29352.
9. World Health Organization. Implementing the WHO Stop TB Strategy: A handbook for national TB control programmes. World Health Organization; 2008.
10. Walker DG, Hutubessy R, Beutels P. WHO Guide for standardisation of economic evaluations of immunization programmes. *Vaccine*. 2010;28(11):2356-59. doi:10.1016/j.vaccine.2009.06.035. PMID:19567247
11. FxTop. Currency converter. <http://fxtop.com/en/currency-converter-past.php>.
12. US Bureau of Labor Statistics. CPI Inflation Calculator. 2016; Accessed 18/6/2016. http://www.bls.gov/data/inflation_calculator.htm
13. Chao TE, Sharma K, Mandigo M, Hagander L, Resch SC, Weiser TG, Meara JG. Cost-effectiveness of surgery and its policy implications for global health: a systematic review and analysis. *Lancet Global Health*. 2014;2(6):e334-45. doi:10.1016/S2214-109X(14)70213-X. PMID:25103302
14. Cook J, Jeuland M, Maskery B, Lauria D, Sur D, Clemens J, Whittington D. Using private demand studies to calculate socially optimal vaccine subsidies in developing countries. *J Policy Anal Manage*. 2009;28(1):6-28. doi:10.1002/pam.20401. PMID:19090047
15. Kim S-Y, Choi Y, Mason PR, Rusakaniko S, Goldie SJ. Potential impact of reactive vaccination in controlling cholera outbreaks: An exploratory analysis using a Zimbabwean experience. *S Afr Med J*. 2011;101(9):659-64. PMID:21920160
16. Murray J, McFarland D, Waldman RJ. Cost-effectiveness of oral cholera vaccine in a stable refugee population at risk for epidemic cholera and in a population with endemic cholera. *Bull World Health Organ*. 1998;76(4):343. PMID:9803585
17. Naficy A, Rao MR, Paquet C, Antona D, Sorkin A, Clemens JD. Treatment and vaccination strategies to control cholera in sub-Saharan refugee settings: A cost-effectiveness analysis. *Jama*. 1998;279(7):521-25. doi:10.1001/jama.279.7.521. PMID:9480362
18. Sack DA. When should cholera vaccine be used in cholera-endemic areas? *J Health Popul Nutr*. 2003;21(4):299-303. PMID:15038584
19. Sardar T, Mukhopadhyay S, Bhowmick AR, Chattopadhyay J. An optimal cost effectiveness study on Zimbabwe cholera seasonal data from 2008–2011. 2013;8(12):e81231.
20. Schaetti C, Weiss MG, Ali SM, Chaignat CL, Khatib AM, Reyburn R, Duintjer Tebbens RJ, Hutubessy R. Costs of illness due to cholera, costs of immunization and cost-effectiveness of an oral cholera mass vaccination campaign in Zanzibar. *PLoS Negl Trop Dis*. 2012;8(12):e81231. doi:10.1371/journal.pntd.0001844.
21. Smalley HK, Keskinocak P, Swann J, Hinman A. Optimized oral cholera vaccine distribution strategies to minimize disease incidence: A mixed integer programming model and analysis of a Bangladesh scenario. *Vaccine*. 2015;33(46):6218-23. doi:10.1016/j.vaccine.2015.09.088. PMID:26458806
22. Troeger C, Sack DA, Chao DL. Evaluation of targeted mass cholera vaccination strategies in Bangladesh: A demonstration of a new cost-effectiveness calculator. *Am J Trop Med Hyg*. 2014;91(6):1181-89. doi:10.4269/ajtmh.14-0159. PMID:25294614
23. Whittington D, Jeuland M, Barker K, Yuen Y. Setting priorities, targeting subsidies among water, sanitation, and preventive health interventions in developing countries. *World Development*. 2012;40(8):1546-68. doi:10.1016/j.worlddev.2012.03.004.
24. Jeuland M, Lucas M, Clemens J, Whittington D, DOMI Cholera Economics Study Group. A cost-benefit analysis of cholera vaccination programs in Beira, Mozambique. *World Bank Economic Review*. 2009;23(2):235-67. doi:10.1093/wber/lhp006.
25. Jeuland M, Whittington D. Cost-benefit comparisons of investments in improved water supply and cholera vaccination programs. *Vaccine*. 2009;27(23):3109-20. doi:10.1016/j.vaccine.2009.02.104. PMID:19428925
26. Jeuland M, Cook J, Poulos C, Clemens J, Whittington D. Cost-Effectiveness of New-Generation Oral Cholera Vaccines: A Multi-site Analysis. *Value in Health*. 2009;12(6):899-908. doi:10.1111/j.1524-4733.2009.00562.x. PMID:19824189
27. Cookson ST, Stambouliau D, Demonte J, Quero L, Martinez de Arquiza C, Aleman A, Lepetic A, Levine MM. A cost-benefit analysis of programmatic use of CVD 103-HgR live oral cholera vaccine in a high-risk population. *International journal of epidemiology*. 1997;26(1):212-9. doi:10.1093/ije/26.1.212. PMID:9126522
28. Salomon JA, Vos T, Hogan DR, Gagnon M, Naghavi M, Mokdad A, Begum N, Shah R, Karyana M, Kosen S, et al. Common values in assessing health outcomes from disease and injury: disability weights measurement study for the Global Burden of Disease Study 2010. *Lancet*. 2013;380(9859):2129-43. doi:10.1016/S0140-6736(12)61680-8.
29. World Health Organization. Global burden of disease 2004 update: Disability weights for diseases and conditions. World Health Organization. 2004. http://www.who.int/healthinfo/global_burden_disease/GBD2004_DisabilityWeights.pdf.
30. Laxminarayan R, Jamison DT, Krupnick AJ, Norheim OF. Valuing vaccines using value of statistical life measures. *Vaccine*. 2014;32(39):5065-70. doi:10.1016/j.vaccine.2014.07.003. PMID:25045822
31. WHO Commission on Macroeconomics and Health. Investing in health for economic development Report of the Commission on Macroeconomics and Health. Geneva: World Health Organization; 2001.
32. Longini IM, Jr, Nizam A, Ali M, Yunus M, Shenvi N, Clemens JD. Controlling endemic cholera with oral vaccines. *PLoS medicine*. 2007;4(11):e336. doi:10.1371/journal.pmed.0040336. PMID:18044983
33. Jit M, Hutubessy R. Methodological Challenges to Economic Evaluations of Vaccines: Is a Common Approach Still Possible? *Appl Health Econ Health Policy*. 2016;14(3):245-52. doi:10.1007/s40258-016-0224-7. PMID:26832145
34. Bertram MY, Lauer JA, De Joncheere K, Edejer T, Hutubessy R, Kieny MP, Hill SR. Cost-effectiveness thresholds: pros and cons. *Bulletin of the World Health Organization*. 2016;94(12):925. doi:10.2471/BLT.15.164418. PMID:27994285