# Using the electronic health record for assessment of health insurance in community health centers





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# ABSTRACT

**Objective** To demonstrate use of the electronic health record (EHR) for health insurance surveillance and identify factors associated with lack of coverage.

**Materials and Methods** Using EHR data, we conducted a retrospective, longitudinal cohort study of adult patients (n = 279654) within a national network of community health centers during a 2-year period (2012–2013).

**Results** Factors associated with higher odds of being uninsured (vs Medicaid-insured) included: male gender, age >25 years, Hispanic ethnicity, income above the federal poverty level, and rural residence (P < .01 for all). Among patients with no insurance at their initial visit (n = 114000), 50% remained uninsured for every subsequent visit.

**Discussion** During the 2 years prior to 2014, many patients utilizing community health centers were unable to maintain stable health insurance coverage.

**Conclusion** As patients gain access to health insurance under the Affordable Care Act, the EHR provides a novel approach to help track coverage and support vulnerable patients in gaining and maintaining coverage.

Keywords: electronic health records, health insurance, community health centers, health services accessibility, Patient Protection and Affordable Care Act

#### **OBJECTIVE**

Many low-income adults cannot afford commercial health insurance and have historically had difficulty obtaining public coverage.<sup>1,2</sup> For those able to gain coverage, health insurance retention is often challenging.<sup>3</sup> For example, patients report barriers to stable insurance coverage, including uncertainty about coverage status and current eligibility.<sup>4,5</sup> With new opportunities for coverage available under the Affordable Care Act (ACA), including Medicaid expansions and health insurance exchanges,<sup>3,6–9</sup> many Americans have new opportunities to obtain health insurance. Since even short gaps in coverage can negatively impact health,<sup>10–12</sup> stability of coverage will be critical to improving health outcomes.<sup>13,14</sup> Still, current insurance monitoring strategies are limited to self-reporting, which is subject to bias, or claims data, which excludes uninsured visits.

The electronic health record (EHR) revolutionized clinics' capacity for monitoring and improving the health of their patients. Monitoring population health metrics is now the norm and the expectation for patient-centered medical facilities.<sup>15,16</sup> Among the pediatric population, the EHR has been used to conduct health insurance surveillance to promote enrollment and retention in the Children's Health Insurance Program and other public programs.<sup>17–22</sup> As the ACA facilitates public coverage expansions for adults, patients at community health centers (CHCs)—many of whom have traditionally been uninsured—will likely have new insurance options. Thus, we selected the CHC setting to demonstrate the use of the EHR for insurance surveillance among a vulnerable population of patients. We aimed to (1) use the EHR to assess 'baseline' health insurance status among adult patients in a national network of safety net clinics during the two years prior to implementation of new

ACA coverage options and (2) identify characteristics associated with a lack of coverage that could be used by clinics to identify patients most likely to benefit from health insurance outreach and support.

## MATERIALS AND METHODS

We conducted a retrospective, longitudinal cohort study of adult patients receiving primary care at 122 CHCs across seven states during a two-year study period (January 1, 2012 to December 31, 2013). Participating CHCs were members of OCHIN, Inc.—originally called "Oregon Community Health Information Network" and renamed "OCHIN" as other states joined. OCHIN is a nonprofit organization that provides a fully hosted instance of Epic Systems<sup>®</sup> practice management system (PMS) and EHR to safety net clinics.<sup>23,24</sup> PMS and EHR data are managed centrally at OCHIN, including regular validation and cleaning. Data for these analyses were extracted at OCHIN.

#### Study population

Clinics were included if they had implemented OCHIN's Epic Systems<sup>®</sup> PMS by the beginning of the study period. We included all living adult patients (aged 19–64 years) with at least one primary care office visit to an OCHIN clinic during the study period. We excluded patients who had unknown gender (N=13), or were pregnant (N=18315) during the study period. A total of 279 654 patients met inclusion criteria. These patients had a combined total of 1 189 933 primary care office visits.

#### Variables

We obtained EHR data for each patient, including demographic characteristics routinely collected during registration and clinic information

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Table 1: Population characteristics, 2012–2013										
Covariate	Population %	Study population by insurance status at initial visit %								
		Uninsured	Medicaid	Commercial	Other <sup>a</sup>					
	N=279654	N=114000	N=109431	N=45522	N=10701					
Gender						< 0.01				
Male	41.7	46.0	33.4 17.4 3.		3.2					
Female	58.3	37.0	43.2	15.5	4.3					
Age <sup>b</sup> (years)						< 0.01				
19–25	17.6	37.1	42.8	2.8 14.6						
26–34	23.7	40.1	43.1	13.0	3.8					
35–44	22.9	43.2	38.1	15.6	3.0					
45–54	22.3	42.6	36.0	17.8	3.7					
55–63	13.5	39.5	34.2	22.9	3.4					
Race/ethnicity						< 0.01				
White, Non-Hispanic	55.2	34.8	38.8	20.9	5.5					
Non-white, Non-Hispanic	16.9	46.0	40.4	12.4	1.3					
Hispanic/Latino	26.3	50.2	39.1	8.8	1.9					
Unknown	1.6	38.4	36.4	19.1	6.1					
Preferred language						< 0.01				
English	77.6	36.9	40.1	18.6	4.4					
Spanish	18.3	57.8	33.7	7.2	1.4					
Other	2.7	33.9	59.6	5.6	1.0					
Unknown	1.5	47.9	17.7	25.4	9.0					
Income						<0.01				
>100% FPL	29.0	46.2	22.9	27.2	3.7					
At or below 100% FPL	56.6	44.5	45.9	6.5	3.0					
Missing	14.4	15.0	44.4	33.3	7.3					
Health center location <sup>c</sup>						< 0.01				
Rural	4.6	37.3	21.9	36.9	4.0					
Urban	95.4	40.9	40.0	15.3	3.8					

FPL: federal poverty level

<sup>a</sup>For example: worker's compensation, motor vehicle insurance, and grant programs providing limited services such as cervical cancer screening

<sup>b</sup>Age at initial visit during the study period

<sup>c</sup>Defined by 2010 census methodology based on geocoded clinic address

such as location and health center affiliation. Based on the Aday and Andersen behavioral model,<sup>25</sup> previous findings,<sup>26,27</sup> and available data, we selected the following covariates as potentially influencing insurance coverage and healthcare utilization: gender, age, race, ethnicity, language, income, and clinic location. We used the EHR to identify each patient's insurance status for every visit during the study period.

Health insurance status was the primary dependent variable and was categorized as *uninsured*, *Medicaid*, *commercial*, or *other* (including worker's compensation, motor vehicle accident insurance, and grant programs providing limited services such as breast and cervical cancer screening or contraceptive care). If a patient had more than one insurer, only the primary insurance was included in the analyses. Complex longitudinal coverage patterns were classified hierarchically using methods published previously.<sup>19</sup>

# Analyses

We described our patient population, evaluated the distribution of visit frequency during the study period, and examined longitudinal changes in health insurance. We analyzed the relationship between being uninsured (vs Medicaid or commercial insurance) and the covariates of



interest using generalized estimating equation (GEE) logistic regression models to account for multiple visits nested within patients. A robust sandwich estimator was applied to account for possible misspecification of the correlation structure. All analyses were conducted using SAS software, Version 9.4 (SAS Institute Inc., Cary, NC, USA). This study was approved by the Institutional Review Board at our academic institution.

## RESULTS

There were 279654 adults in the study population who had at least one primary care office visit during the study period. Significant differences in insurance status (P < .01) were seen for all demographic characteristics among this population (Table 1).

The cohort had a total of 1 189 933 clinic visits during the 2-year study period. Over half of patients had three or fewer visits (median: 3; interquartile range [IQR: 1–5]), with a range of 1–134 visits (Figure 1).

Of the 114 000 patients with no insurance at their first visit, 50% were uninsured at all subsequent visits during the study period, 13% gained insurance, and 36% had no further visits. Among patients with Medicaid or commercial insurance at their first visit, the majority remained insured at every subsequent visit, few lost insurance, and 24% and 31%, respectively, had no further visits (Figure 2).

In logistic GEE modeling of uninsured versus Medicaid-insured patients, females had lower odds of being uninsured than males (adjusted odds ratio [a0R]: 0.54, 95% confidence interval [CI], 0.53–0.55). Patients who identified as Hispanic and those who preferred Spanish language had higher odds of being uninsured than non-Hispanic whites (a0R: 1.67 [95% CI, 1.60–1.74]) and those who preferred English language (a0R: 2.59 [95% CI, 2.48–2.70]), respectively. Those who identified as non-white/non-Hispanic had slightly lower odds of being uninsured compared to non-Hispanic whites (a0R: 0.94

[95% Cl, 0.91–0.97]). Patients living in rural areas had higher odds of being uninsured than those living in urban areas (aOR: 1.23 [95% Cl, 1.15–1.33]). Adults living beneath the federal poverty level (FPL) had lower odds of being uninsured (aOR: 0.32 [95% Cl, 0.31–0.32]) than those with >100% FPL.

Many similar patterns were seen in logistic GEE modeling of no insurance coverage versus commercial insurance, with some exceptions. Those who identified as non-white/non-Hispanic had higher odds of being uninsured compared to non-Hispanic whites (aOR: 1.38 [95% Cl, 1.32– 1.46]), and patients living in rural areas had lower odds of being uninsured than their urban counterparts (aOR: 0.76 [95% Cl, 0.70–0.83]).

Income was not included in the model for no insurance coverage versus commercial insurance because few patients had both commercial insurance and a household income beneath the FPL.

#### DISCUSSION

This study demonstrates a novel method for using the EHR to elucidate coverage patterns in an adult population of CHC patients. Now that millions of adults have new access to health insurance through opportunities provided by the ACA, primary care practices can implement these strategies to support their patients in obtaining and maintaining coverage. Though current clinic processes are reactive, with insurance status verification only at the time of an appointment,<sup>18,20–22</sup> we are developing health information technology tools to provide population level health insurance surveillance and outreach through the EHR.<sup>21</sup> Ideally, these tools will improve the quality of EHR data and provide clinics with tools to support their patients in obtaining and maintaining insurance. Insurance surveillance methods could also be used by policy-makers and community leaders wishing to partner with primary care clinics to conduct health insurance outreach and better understand patterns of insurance among certain populations or regions.<sup>18</sup>

Figure 2 Longitudinal assessment of insurance status over 2 years, 2012–2013.

- <sup>a</sup>Gained Other: At least one subsequent visit with other insurance and none with Medicaid or commercial insurance
- <sup>b</sup>Gained Commercial: At least one subsequent visit with commercial insurance

<sup>c</sup>Gained Medicaid: At least one subsequent visit with Medicaid and none with commercial insurance

<sup>d</sup>Lost Insurance: At least one subsequent uninsured visit

<sup>e</sup>Kept Insurance: Every subsequent visit with insurance



The EHR also allowed us to identify characteristics associated with higher odds of a patient being uninsured at a clinic visit, including: rural residence, male gender, older age, and higher income. Hispanic and Spanish-speaking sub-groups had notably higher odds of an uninsured visit compared to their non-Hispanic and English-speaking counterparts. This confirms prior studies showing high rates of uninsurance among Hispanic populations.<sup>28,29</sup> Surprisingly, other minority groups-patients who identified as non-white/non-Hispanic, and those who preferred languages other than English and Spanish-had lower odds of having an uninsured clinic visit than being covered by Medicaid. One hypothesis is that these other minority groups are less likely to visit the clinic when uninsured. Another possible explanation is that some minority communities (but not all) have more dedicated outreach and community engagement to ensure that uninsured patients know about safety net clinics offering care for the uninsured. For example, a high level of healthcare engagement among Hispanic communities has been shown previously.<sup>30</sup> Patients from rural communities also had higher odds of being uninsured compared to Medicaid-insured, but much lower odds being uninsured compared to commercially insured. This type of information could aid clinics in focusing insurance outreach efforts on patients most at risk. For example, rural patient populations could be a target for outreach in the setting of ACA Medicaid expansions and/or exchange coverage options.

It is imperative that health centers routinely document patient demographics in the EHR, which may help identify subpopulations at higher risk of being uninsured. Demographic characteristics identified in this study and other social determinants of health (e.g., employment status, education history, etc.) have been associated with an individual's ability to access healthcare services, to comprehend healthcare advice, and to improve overall health outcomes.<sup>31,32</sup> Expanding inclusion of social determinants of health in the EHR could be accomplished by developing new workflows to gather data, building new data fields into the EHR, and creating linkages to other existing data sources.<sup>33,34</sup>

Factors	Comparison group = Medicaid				Comparison group = commercial insurance							
	OR (95% Cl) of being uninsured	Р	aOR <sup>a</sup> (95% Cl) of being uninsured	Р	OR (95% Cl) of being uninsured	Р	aOR <sup>a</sup> (95% Cl) of being uninsured	Р				
Gender												
Male	1.00	—	1.00	—	1.00	—	1.00	-				
Female	0.60 (0.59–0.61)	<0.01	0.54 (0.53–0.55)	<0.01	0.97 (0.94–1.01)	0.14	0.95 (0.92–0.98)	<0.01				
Age (years)												
19–25	1.00	—	1.00	—	1.00	—	1.00	-				
26–34	1.07 (1.04–1.10)	<0.01	0.98 (0.95–1.01)	0.13	1.24 (1.18–1.29)	<0.01	1.16 (1.12–1.21)	<0.01				
35–44	1.26 (1.22–1.29)	<0.01	1.09 (1.06–1.13)	<0.01	1.08 (1.04–1.13)	<0.01	0.98 (0.94–1.02)	0.25				
45–54	1.27 (1.23–1.31)	<0.01	1.23 (1.19–1.27)	<0.01	1.00 (0.95–1.06)	0.90	0.98 (0.93–1.03)	0.42				
55–64	1.29 (1.24–1.33)	<0.01	1.29 (1.24–1.33)	<0.01	0.80 (0.77–0.84)	<0.01	0.83 (0.79–0.87)	< 0.01				
Race/ethnicity												
White, non-Hispanic	1.00	-	1.00	-	1.00	-	1.00	-				
Hispanic	3.10 (3.02–3.18)	<0.01	1.67 (1.60–1.74)	<0.01	2.18 (2.08–2.29)	<0.01	1.13 (1.07–1.19)	< 0.01				
Non-white/non-Hispanic	0.83 (0.80–0.86)	<0.01	0.94 (0.91–0.97)	<0.01	1.52 (1.44–1.60)	<0.01	1.38 (1.32–1.46)	< 0.01				
Missing	1.16 (1.07–1.26)	<0.01	1.28 (1.18–1.39)	<0.01	1.05 (0.96–1.14)	0.33	1.05 (0.96–1.15)	0.27				
Language												
English	1.00	-	1.00	_	1.00	_	1.00	-				
Spanish	3.92 (3.82–4.03)	<0.01	2.59 (2.48–2.70)	<0.01	2.80 (2.66–2.96)	<0.01	2.56 (2.40–2.73)	< 0.01				
Other	0.54 (0.51–0.57)	<0.01	0.56 (0.53–0.60)	<0.01	1.99 (1.78–2.22)	<0.01	1.74 (1.56–1.94)	< 0.01				
Unknown	2.40 (2.19–2.63)	<0.01	2.29 (2.08–2.52)	<0.01	0.71 (0.66–0.77)	<0.01	0.70 (0.64–0.76)	< 0.01				
Income												
>100% FPL	1.00	-	1.00	-	N/A	N/A	N/A	N/A				
At or below 100% FPL	0.32 (0.31–0.33)	<0.01	0.32 (0.31–0.32)	<0.01	N/A	N/A	N/A	N/A				
Missing	0.12 (0.12–0.13)	<0.01	0.13 (0.13–0.14)	<0.01	N/A	N/A	N/A	N/A				
Health center location												
Urban	1.00	_	1.00	_	1.00	—	1.00	-				
Rural	1.13 (1.06–1.22)	<0.01	1.23 (1.15–1.33)	<0.01	0.65 (0.59–0.71)	<0.01	0.76 (0.70–0.83)	< 0.01				

N/A = Not applicable; aOR = adjusted odd ratio; CI = confidence interval; FPL = Federal poverty level

<sup>a</sup>Multivariable generalized estimating equation models with robust sandwich estimators adjusted for covariates and exchangeable correlation structure where visits were clustered within subjects and health center was included as a fixed covariate

Surveillance of health insurance within the OCHIN network revealed a large population of adults who accessed clinic services when they had no health insurance coverage-similar to that reported previously.7 Further, we found approximately half of initially uninsured adults remained uninsured at every subsequent visit, which shows that CHCs provide vital healthcare access that is often difficult for uninsured patients to find.<sup>35-39</sup> These findings also suggest that the uninsured likely had few options for gaining health insurance coverage prior to 2014. Our estimate of patients who remained uninsured over the 2-year study period is conservative, as the large segment of uninsured patients who did not return for a second visit are likely to have remained uninsured and may have had unmet healthcare needs as a result. It is known that uninsured patients visit clinics less frequently and experience barriers to accessing other types of care including prescription medications, diagnostic and screening tests, and specialty care.11,40-46

#### Limitations

The method of insurance surveillance employed in our study requires multiple healthcare visits. Because patients are less likely to seek care when they have no insurance,<sup>47</sup> we expect that we underestimated the prevalence of uninsurance among the study population. We also acknowledge the potential for lack of documentation or misclassification of insurance status in the EHR, as different workflows and billing

practices across health centers may result in inconsistent capture of coverage information, though validity of EHR data for identifying insurance status has been demonstrated previously.<sup>17</sup> We used missing data categories in our statistical analyses in order to minimize exclusions (e.g., Table 2 includes variables with a 'missing' category to denote a lack of available information), which may have limited our understanding of the true relationships between the study covariates and insurance outcomes. For example, some of the missing demographic categories were associated with higher or lower odds of being uninsured, a finding that is difficult to interpret. Imputation methods could have been considered to address this "missingness"; however, the use of such methods with EHR data has not yet been validated.

## CONCLUSIONS

Primary care clinics have a timely and unique opportunity to utilize the EHR for health insurance surveillance and outreach, which will likely lead to improvements in patient health. In addition to using EHR data for surveillance, EHR-based tools can be developed to assist with outreach. Such health information technologies have been developed previously and their use has been demonstrated in the pediatric population.<sup>20–22</sup> Through data linkages, these tools can provide up-to-date insurance status information via the EHR to allow clinics to assist their patients with insurance enrollment or renewal.

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## **CONFLICT OF INTEREST**

The authors have no conflicts to disclose.

# CONTRIBUTIONS

All authors contributed substantially to this manuscript in accordance with ICMJE standards.

# TRIAL REGISTRATION

This study was registered as part of NCT02355262 at www.clinicaltrials.gov.

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