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Population health adaptation approaches to the increasing severity and frequency of weather-related disasters resulting from our changing climate: a literature review and application to Charleston, South Carolina

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Abstract

Recent changes in our planetary climate have and will continue to challenge historical knowledge and risk assumptions for weather-related disasters. While the public health community is rapidly working to develop epidemiological approaches and tools to mitigate and adapt to these weather-related disasters, recent high-profile events have exposed gaps in knowledge and response efforts. Limited work has been done to assess the climate readiness of the local public health and health-care community as it pertains to local response planning and adaptation measures in the event of a weather-related disaster. The purpose of this paper is to review the existing literature related to climate change, weather-related disasters, and population health approaches to adapt to climate-related changes in weather-related disasters at the local level. We highlight a brief case-study to illustrate an example of a local approach to adaptation planning in a coastal community. There is a general lack of understanding within the public health community about the epidemiological tools which are available to assist local communities in their preparation for, response to, and recovery from weather-related disasters. Cities around the nation are already working to assess their vulnerability and resilience to weather-related disasters by including climate change in emergency preparedness plans and developing adaptation strategies, as well as equipping local hospitals, health departments and other critical public health systems with climate information. But more work is needed and public health funding is lagging to support local and state-level efforts in preparing for and adapting to weather-related disasters in the context of a changing climate. Our population health disaster preparedness programs need to be adapted to address the increasing risks to local public health resulting from our changing climate.

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Introduction

Global Climate Change.

The impacts of climate change have taken center stage as a leading 21st century threat to the Nation's health. A global assessment of climate change revealed an overall average temperature increase of about 1.8 °F since 1880^{1,2}. With the increased temperature of the earth's surface, air and water temperatures have also increased leading to the heightened intensity and frequency of precipitation, storms, hurricanes, floods, droughts, and associated wildfires³⁻⁹. Future changes in climate are expected to increase the intensity and frequency of some extreme events, such as tropical cyclones, heat waves, flooding, drought and associated wildfires²⁽²⁾. The planet has also seen reductions in frost days, snow cover and glaciers⁸⁻¹⁰. One of the greatest concerns related to climate change is the risk associated with the Global Mean-Sea Level Rise (GM-SLR)¹¹. The United States is not immune to this threat¹². In the Southeastern US the average temperature has risen around 2 °F since 1970 and climate models predict an increase in the rate of warming from now to the end of the century¹³. A recent report published in *Nature* by DeConto and Pollard suggests that current projections grossly underestimate the potential for future GM-SLR indicating that past polar temperatures just slightly warmer than today resulted in a sea levels 6–9 meters higher than current levels¹⁴. Revised projections based on modeling of the Antarctic ice sheet and climate dynamics suggests that Antarctica could contribute more than a meter of GM-SLR by 2100 and 15 meters by 2500 under current models¹⁴. The data are certain- the climate is changing^{8,15,16}.

Weather-related disasters.

A recent Working Group II report of the Intergovernmental Panel on Climate Change cautions that low-lying coastal areas are increasingly vulnerable to the effects of sea level rise, storm surge, flooding, and extreme storm events^{2,8}. It is anticipated that these flooding events will have an indirect effect on human health by placing continual stress on the healthcare system. Low-lying coastal areas and the health care systems serving these areas are particularly vulnerable to flooding due to limited investments in short-term emergency response and a lack of capacity to respond promptly and efficiently in the event of a climate-related weather disaster¹⁷. It is well known that public health systems should prepare for weather-related extreme events as a significant threat to human health and well-being, particularly among vulnerable coastal communities. Events such as Hurricanes Katrina (2005), Sandy (2012), and Harvey (2017) have served as examples of how devastating such weather-related disasters can be on the local population and on the health care systems that serve them. Recent changes in our planetary climate have and will continue to challenge historical knowledge and risk assessment of weather-related disasters¹⁷⁻¹⁹. Hospitals and public health programs in coastal communities will need to expand their "all hazards" approach to address a wide variety of potential climate-related impacts, including short- and long-term disruptions to essential health services delivery following extreme events.

Global mean sea-level rise.

The increasing GM-SLR is particularly threatening for barrier islands and other low-lying coastal areas in the US. The extensive chain of barrier islands along its eastern coast are

highly vulnerable to GM-SLR as reported in the NOAA Technical Report NESDIS 142–2^{20,21}. Projections of GM-SLR by the end of this century indicate partial inundation of some areas of the southeastern coast²². The barrier islands and other coastal low lying regions are also highly susceptible to storms and hurricanes from the Gulf of Mexico and Atlantic Ocean. Unfortunately, the destructive potential of hurricanes has increased since 1970 and is likely to continue to increase in this century with higher rainfall intensity and strength.^{23,24} Hurricanes and storms have become more intense in the coastal low country of the south, and these areas will suffer inundation as the sea level rises.^{12,25,26} Hurricane Matthew impacted the southeast coast causing significant damage from Florida to North Carolina bringing large waves and storm surge to the shoreline, flooding some coastal areas. The impact of this hurricane has been evaluated by USGS National Assessment of Coastal Change Hazard Storm Team and the projected erosion along the east coast is shown in Figure 1¹⁷.

Coastal Vulnerability to Extreme Events.

Extreme weather events along the coast are expected to significantly increase in number and intensity during the 21st century due to sea-level rise caused by climate change and more frequent and extreme precipitation and coastal storm surge events.^{2,26} Coastal communities are increasingly vulnerable to flooding due to the effects of climate change, which is further exacerbated by development in hazard prone areas and rapid population growth. More than 50% of the U.S. population now lives in low-lying coastal areas²⁷ and these coastal counties generate about 56% of all national economic output.²⁸ The Southeast has experienced unprecedented coastal population growth in recent decades.²⁷ An estimated 10 million more Americans are expected to live in coastal shoreline counties by 2020.²⁹ Coastal areas are more vulnerable to extreme events due to a combination of risks, including social vulnerability, a lack of preparedness, and increased exposure to climate change drivers associated with extreme events (Figure 2). These events will adversely impact human health and serve as episodic and chronic stressors on health service delivery and continuity of care.

Heavy Precipitation & Health impacts.

There are multiple “exposure” pathways by which adverse health outcomes may arise before, during, and after a coastal flooding event, including (1) hazards of storm exposure (e.g., wind); (2) population and hospital evacuation; (3) post-storm secondary hazards (e.g., power outage); (4) population displacement and health care disruption; (5) mental health and stress-related disorders; and (6) clean-up and recovery work hazards.³⁰ Epidemiological and public health research have shown differential vulnerability to flood exposure in some communities, with health effects ranging from short to longer term, direct and indirect.³¹ Short-term health outcomes of flooding events, include drowning and acute-trauma related deaths, injuries, toxic exposures, and water-related (e.g., gastrointestinal illness)^{32,33} and vector-borne disease.³⁴ The longer-term impacts of floods are complex and not well understood, but may include the exacerbation of chronic illnesses, stress and mental health consequences (e.g., PTSD, anxiety, and depression), and poor birth outcomes (e.g., low birth weight and preterm delivery).³⁵

Weather-related disasters and the healthcare system.

Health care systems are front line defenders of the population's health and key partners within the public health protection system. Climate change threatens the quality and continuity of care provided by healthcare systems due to more frequent and extreme weather events and increased health risks from climate hazards. Coastal flooding events are expected to increase in number and intensity in the future due to sea level rise caused by climate change and more frequent and extreme precipitation events. Hospitals in coastal areas will need to expand their "all hazards" approach to address a wide variety of potential climate-related health impacts, including the disruption of necessary health services. In response to a changing climate, coastal cities are increasingly vulnerable to flooding during hurricanes and other severe storms. These events will adversely impact human health and lead to disruptions in health service delivery and continuity of care. There has been considerable effort describing the need for resilient health care systems in the wake of weather-related disasters associated with our changing climate.^{16,36-42} Yet, little work has been done to assess the climate readiness of the public health and health-care community as it pertains to medical surge capacity during weather-related disasters.⁴³

Extreme Weather Events & Healthcare System Performance.

The indirect, and in some cases longer-term, health impacts following flooding and other extreme events often involve an increased demand in patient care and subsequent reduced surge capacity of local and regional hospital systems. Interruptions to medical services delivery following coastal storms and flooding, such as Hurricane Sandy, have been associated with exacerbation of chronic health conditions (both physical and mental) and increased demand for acute care medical supplies (e.g., prescription medications, oxygen).⁴⁴⁻⁴⁷ Public health protection depends on reducing vulnerabilities and enhancing climate resilience of critical infrastructure and other services. In addition, anticipating the health impact for the affected population, with specific focus on the performance of the health care system before, during and after an event, is crucial. Extreme events may exacerbate ongoing pressures and vulnerabilities within health care systems, because these health systems may be operating at maximum capacity, may attract a disproportionate share of chronically ill and low-income persons, and may be ill-prepared for a mandatory patient evacuation or patient surge following a climate-related extreme event.

Communities depend on hospitals to provide essential services at all times, under any circumstances. Climate change threats place hospitals and those life-saving services at risk. As such, hospital preparedness planning and climate resilience measures must be put in place to reduce post-event morbidity and mortality in the affected population. For example, a New Jersey hospital demonstrated the importance of a decade of emergency preparedness planning to ensure health system performance in the event of Hurricane Irene in 2011.⁴⁸ Resilience measures are especially important for vulnerable coastal hospitals situated in flooding prone, low-lying areas. However, priority has not been given to coastal hospital preparedness and resilience measures, especially for climate vulnerable facilities and functions. Further, the health care community generally lacks climate data surveillance efforts, as well as the expertise to critically evaluate these data, necessary to adequately plan and prepare for these climate hazards and hospital-associated vulnerabilities.

Hospital Vulnerability Assessments.

Each year the Joint Commission requires that hospitals complete a hazard vulnerability analysis (HVA) to lay the groundwork for emergency preparedness efforts. While all hospitals are expected to develop, implement, and conduct training exercises using an all-hazards emergency preparedness framework, there is no standardized method or tool for performing these HVAs. Kaiser Permanente developed a Hazard Vulnerability and Assessment Tool for Medical Center Hazard and Vulnerability Analysis that is most often used among health care systems.⁴⁹ Yet, individual hospitals are left to decide how they will collect data on the probability or severity of a particular hazard, as well as how they will process that information and interpret findings at the institutional-level. For example, a recent study examining the implementation of HVAs in Maine found significant hospital-to-hospital variability in the HVA process, including cross-institutional variation in the scoping of risks (limited versus expanded view), clarification concerning the time frame of preparedness planning (shorter- versus long-term), and the level of resources dedicated toward an HVA were directly related to the commitment of senior leaders.⁵⁰ Furthermore, the study identified significantly different results on how an HVA influenced institutional-level preparedness activities and in many cases the results of the HVA process were not widely disseminated among hospital staff. HVAs performed by hospitals are typically focused on infrastructure impact and to our knowledge no HVAs incorporate the impact of climate change or variability on subsequent changes in the severity and frequency of particular “hazard” events. There is a critical gap in the HVA process concerning a more standardized approach to the scoping of risks that include climate related changes, the focus on the public health impact of these risks, and the integration of expert input from community experts in public health and emergency management. We are unaware of any published study which has assessed this issue.

Framing risk and vulnerability in the context of the health system response to climate change.

Health care systems are front line defenders of the population’s health and they play a key role in community resilience. Conditions that contribute to a community’s climate and weather vulnerabilities are varied and change over time, requiring continual and broad-based planning to understand the social, environmental, and institutional challenges to effective health system preparedness and response. Essentially the health risk to the population from climate as a threat is directly dependent on the type of climate threat, the resilience of the health system, and ability of the health system to withstand that specific threat as defined in Table 1.⁵¹ Preparedness is comprised of both vulnerability (system protection) and resilience (system recovery). For example, system vulnerability can be reduced by preparing for changes in medical surge capacity before an event and system resilience can be improved by preparing for increases in service need after the event; thereby strengthening the health system’s overall preparedness to an extreme event. This is contingent upon the capacity of the health care community to organize itself and minimize impacts before an event.

Purpose.

As the frequency of weather-related disasters has increased so has the development of public health and epidemiological approaches to mitigate and adapt to those disasters(52–62). 38,39,52–65 Recent high profile incidents have exposed gaps in knowledge about the health impacts of disasters or the benefits of specific interventions. Much of the public health dialogue regarding climate change and its impact on human health has been focused on large-scale mitigation strategies to reverse the trends in climate change. However, the impacts of climate change are local, real, and have already arrived. Therefore, it may be more prudent for local population health professionals to focus their public health preparedness efforts on the local adaptation strategies which they could enact practically rather than local mitigation strategies which may not be as effective at addressing the larger global climate change patterns alone and are agnostic to the increasing local impacts of climate change which have already arrived. The purpose of this paper is to review the existing literature related to climate change, weather-related disasters, and population health approaches to adapt to the changing climate and weather-related disasters. Population health adaptation approaches include the public sector (public health-affiliated agencies) and private sector (healthcare and hospital system) strategies. A brief case-study is included to illustrate an example of a local approach to adaptation planning to promote population health.

Methods

Literature review methods.

Comprehensive literature reviews have been recently performed to assess the current state of the science regarding climate change^{2,8}, associated adverse health outcomes from weather-related disasters^{15,16,38,39,66,67}, public health disaster research^{68,69}, and disaster epidemiology⁷⁰. However, we are unaware of any systematic literature review of the intersections between climate change, adverse weather-related disasters, and population health adaptation strategies. Herein we performed more focused literature reviews to highlight the key connections between climate change, weather-related disasters, and population health adaptation strategies.

Electronic literature searches were performed for the following topics and with the following limitations using the PubMed internet literature search engine⁷¹: climate change, weather-related disasters, and population health. The population health search include two specific literature searches. First, the terms “disaster” + “epidemiology” + “tool” were searched within the abstract and limited to English language articles resulting in 68 articles between 2008–2018. Second, the terms “climate change” + “adaptation” were used to further discriminate our findings. Disasters which were not weather-related were excluded. Of the 68 articles identified, the 10 papers most directly focused on our search terms were reviewed^{72–81}. Many of those articles focused on mental health outcomes related to disasters. Others focused on assessing nutrition status within populations impacted by such events. Others focused on pandemic influenza planning or on foodborne outbreaks. Some discussed health communication tools within this context. In addition, we performed a

geospatial analysis for Charleston County to examine the sensitivity of MUSC and surrounding health care facilities to varying sea-level rise-related flood exposure scenarios.

Results

Table 2 provides an overview of the 10 key papers reviewed that focused on practical disaster epidemiology tools which were relevant to this context^{72–81}. Jones et. al. introduced a tool to assess impacts of these types of events within public health preparedness planning for cross-border issues.⁷³ Savoia et. al. assessed the efficacy of different tools within tabletop exercises.⁷² Maurin et. al. developed a strategy to calibrate mortality data due to under-reporting biases.⁷⁴ Espinoza et. al. developed an innovated web-based query tool to assist with data collection within disasters.⁷⁵ Cannon developed a robust triage tool which is applicable to mass casualties within a disaster setting.⁷⁶ Rydberg et. al. developed a tool to assess the long-term adverse health effects of natural disasters.⁷⁷ Lee et. al. developed an epidemiological survey tool designed for use within disaster settings.⁷⁸ Miller et. al. developed a similar survey tool for surveillance within emergency departments during disasters.⁷⁹ Caamano-Isorna et. al. developed an epidemiological tool for wildfire disasters.⁸⁰ Lastly, Stebbins et. al. developed a method for systematically collecting the lessons learned from public health disasters.⁸¹

Case-study population.

Our case study area, the City of Charleston, is one of the most vulnerable metropolitan areas along the East Coast to climate-related coastal threats, including sea-level rise and tidal flooding.⁸² The Medical University of South Carolina (MUSC) in Charleston is the case hospital facility. MUSC is South Carolina's only comprehensive academic medical center with a service area of about 700,000 people in the Charleston metropolitan area. As a tertiary/quaternary hospital, MUSC receives physician referrals from all over the state and beyond for the most complex surgeries, specialized services, and treatment for the sickest of patients. MUSC is a 700-bed medical center that records over one million patient encounters annually.

Sea-level rise is an important concern in the Charleston area due to its extensive coastline. Historically, sea-level has risen on average 1.2 inches per decade for the state and recent projections show the Atlantic has the potential to rise an additional 5 feet by 2100.^{2,83} Today, more than 800 square miles of coastal land near the Charleston area lie less than four feet above the high tide line in South Carolina. Even marginal amounts of sea-level rise increase the likelihood of nuisance flooding events (flooding which causes public inconvenience) by amplifying high tide and storm surge levels. As a result, high tides continue to exceed historic observations and these extreme high tides have been associated with more frequent nuisance flooding events. For example, 2010 predictions relying on regular cycle of moon phases showed that Charleston would experience 5 flood-producing high tides (defined as seven feet or higher). These predictions did not account for extreme precipitation events or onshore winds, resulting in an observed 19 high tide flooding events.⁸⁴ Charleston is representative of other coastal communities in the Southeast and around the nation who have experienced large increases in nuisance flooding events since the 1980s.⁸⁵

In addition to sea-level rise, storm surge during hurricanes exacerbates coastal flooding. Between 1901 and 2009, a total of twenty-seven tropical cyclones made landfall along the South Carolina coast, eight of which were of Category 2 to Category 4 intensity. The most notable of these was Hurricane Hugo in 1989, which made landfall on the northern side of Charleston Harbor as a powerful Category 4 storm. It produced storm surge and storm tides above 10 to 12 ft (compared to MSR) near the Charleston harbor.^{86,87} Hugo is the costliest storm in Charleston's history, with damages surpassing \$6 billion for the city and \$33 million for MUSC. A total of 35 hurricane-associated deaths in South Carolina followed in the two weeks after Hugo, 22 (45%) of which occurred during the post-impact phase as a result of trauma-related injuries (e.g., electrocution, use of candles and/or open flames for a light or heating source, and occupational injury during clean-up).⁸⁸ Reports of 2,090 emergency department visits in the 2 weeks after the storm also revealed substantial morbidity inland in North Carolina; whereby 8 out of 10 were related to insect stings or wound injuries.⁸⁹ A high burden of psychological distress (i.e., anxiety, depression, mental distress, and post-traumatic stress disorder) among those directly exposed was observed 3 months post-Hugo in children⁹⁰, up to one year later in adolescents⁹¹, and 24-months post-event in adults⁹².

In early October 2015, torrential rainfall caused catastrophic flooding. The rainfall broke a long drought period and shattered numerous 24-hour and 5-day total rainfall records. The state's standing 24-hour rainfall record of 14.8 inches set during Hurricane Floyd in Myrtle Beach (September 16, 1999) was broken at White Birch Circle in Columbia, which recorded a 24-hour total of 17.7 inches on October 4th, with 15.1 inches falling in less than 10 hours in the morning hours. The previous record wettest 5-day period of 17.4 inches (Greenville, August 22–26, 1908) was broken at more than 40 locations, with the largest amounts being recorded at Mount Pleasant (Park West) with 27.2 inches (October 2–6); Charleston (Clark Sound) with 23.8 inches (October 1–5); Georgetown County Airport with 23.5 inches (October 1–5); Charleston (James Island) with 22.0 inches (October 2–6); and Folly Beach with 21.5 inches (October 2–6).

On October 8, 2016 Hurricane Matthew made landfall producing tide levels at the Charleston Harbor at their 3rd highest level on record since Hugo and over a foot higher than the early October 2015 flood event (NWS 2016). Hurricane Matthew-associated deaths across 4 states (Florida, Georgia, North and South Carolina) totaled to 43, the majority of which occurred in North Carolina (n= 26, 60%) and were directly associated with drowning in a motor vehicle (n=18, 69%) (e.g., vehicle driven into standing water, vehicle swept away by water).⁹³ Delayed outbreaks of vector borne diseases are typically observed about 8 weeks post-hurricane⁹⁴ and the threat of a Zika outbreak was of particular concern for Florida after Matthew⁹⁵. Disruptions in vector control measures and public awareness campaigns around Zika recently appropriated by Congress (\$1.1 billion US dollars) were diverted to deal with the acute public health response to the storm. In future events, public health authorities should consider implementing pre-planned mosquito-control measures combined with public awareness messaging campaigns to mitigate the potential for a surge in incident vector borne disease cases.⁹⁵

In September 2017 Charleston received dramatic flooding due to Hurricane Irma (category 4 storm), also. Public health officials identified 129 hurricane-associated deaths from Florida, Georgia, and North Carolina in response to Irma and 115 were indirectly related to the event. A large proportion of deaths during Irma was related to exacerbation of pre-existing medical conditions or power-outage related death (n=46, 36%) and fell into the two sub-categories of a heat-related or oxygen-dependent death.⁵⁶ More research is needed to systematically examine and categorize hurricane-associated deaths into standardized sub-categories to assess specific circumstances surrounding disaster mortality and design more responsive public health interventions and mass media campaigns.

More recently, the Carolinas were impacted by Hurricane Florence, a category 4 storm that was downgraded to a category 1 by the time that it made landfall on September 17, 2018. Wind gust peaked at 105 mph along the coast of North Carolina in Wilmington and wind was the driving factor behind storm surge across the entire coasts of both Carolinas. For example, surge levels reached 3.75 ft. as far away as Beaufort South Carolina, a threshold point in which local inundation typically occurs. What was particularly unique about this storm was the unusually slow pace in which it was moving causing record-breaking rainfall occurring over a 4-day period across the coast of the Carolinas. Data on total accumulation of rainfall and other storm-related public health impacts (e.g., death toll is 51) are preliminary, but Florence has quite possibly set a new record for rainfall totals for both North Carolina and South Carolina.⁹⁶

A few weeks after the Carolinas were impacted by Florence, Hurricane Michael (category 4 storm) made landfall in the Florida Panhandle on October 10, 2018. Michael is the strongest tropical cyclone to hit the U.S. since Hurricane Andrew and the strongest on record to affect the Florida Panhandle. After 2-days of heavy rainfall ranging from 5 inches in the Triad and up to 8 inches in the mountains of North Carolina, the storm is expected to produce additional flooding and flash flooding in the Carolinas, more than 400 miles from where the storm initiated.⁹⁷

Charleston's history with Hurricane Hugo and the recent extreme rainfall events makes it an ideal case study setting. Results from our case-study assessment demonstrated that over 68 health care facilities would be impacted given a 4 ft increase in sea-level rise (Figure 3, Table 3), resulting in a potential loss of over 4,000 beds and 25,000 employees, severely reducing the MUSC health system to provide care. State-level estimates project a rise of 3.9 feet by 2100 from a 2012 baseline after accounting for local effects of coastal land subsidence. In the future, the occasional coastal floods are expected to become regular events.^{2,8,26}

Discussion

The climate on our planet has changed dramatically over time.^{2,8} There is so much evidence of such changes that it is a commonly understood fact within the earth sciences community that the climate on earth has changed, is changing, and will continue to change. Within the past thirty years we have seen rapidly increasing changes in global temperature, and many other associated climatic effects. These measured weather data are sound and irrefutable.

However, there has been fractious debate within politics over the explanation of these data, or if they are even real because they are so aberrant. Herein we will not engage within the climate change debate. We will simply reiterate the facts demonstrated with the recorded weather data that the global climate is changing, and warming at a pace which is unprecedented in the past millennium. Such changes in the global climate have had immense influences on public health. In brief, global climate change is real, is happening, is documented, and we in public health need to be prepared for the threats to public health from it, especially weather-related natural disasters.

The latest IPCC report⁹⁸ cautions that we are already seeing the negative effects of 1°C increase of warming globally demonstrated by more extreme weather events and rising sea levels. The report goes on to say that a “rapid and far-reaching” transition over the next decade is required to move from the previously accepted 2°C increase in global warming to 1.5°C to make sustainable reductions in the health-harming and planetary ills of climate change. We are seeing global changes in weather-related disasters concurrently with the changes in global temperature. The data are clear. The number and severity of weather-related disasters has increased within the same time interval during which the global climate has been changing. Therefore, there is ample scientific evidence to conclude that global changes in climate have caused global changes in the frequency and duration of weather-related natural disasters. Often public health programs are built on the faulty assumption of predictive normalcy, that the public health threats that we have faced in the past will be faced the same way in the future (e.g. 100-year flood). Therefore, public health is vulnerable to the adverse effects of natural disasters which break the prior predictive pattern of normalcy. There has been an increase in the vulnerability of public health to weather-related natural disasters in recent decades, the same time period when the global climate has been rapidly changing. (Figure 4).

There is a general lack of awareness among hospital administrators and decision-makers concerning environmental vulnerabilities, including climate hazards and weather-related risks (e.g., heavy rainfall event). Moreover, coastal hospitals rely on out-dated FEMA Flood Insurance Rate Maps from the 1970s and 80s to assess flood hazards in their service area.⁹⁹ Despite the fact that past catastrophic flooding events have increased situational awareness, there are still gaps in understanding and preparing for hospital vulnerability to climate-related changes in extreme events. The Medical University of South Carolina (MUSC) is an ideal case study to perform a climate change and health vulnerability assessment for a coastal hospital to identify and prioritize climate-sensitive health conditions in response to extreme heat or heavy precipitation events. Such a process would adapt Ebi et al.⁵⁷ steps in assessing vulnerability by performing the steps in Table 4.

There is a lack of understanding within the public health community about the epidemiological tools which are available to assist local communities in their preparations for, responses to, and recovery from weather-related disasters which are becoming more frequent and severe due to climate change. Such tools have been developed and improved by the National Center for Environmental Health (NCEH) within the US Centers for Disease Control and Prevention (CDC) over the course of the past 20 years. These include epidemiological tools to assist with disease surveillance, outbreak investigations, disease

clusters, exposure registries, and public health intervention and evaluation studies. Furthermore, the need for a mobile research capability during disaster response and recovery has been well described. Important research questions have gone unanswered after past weather-related disasters because research protocols and funding have not been available in the immediate post-disaster timeframe. As a result, in 2013, the Director of the National Institute of Health (NIH) and the Director of the National Institute for Environmental Health Sciences (NIEHS) provided funding to NIEHS to develop a disaster research response capability – the NIH Disaster Research Response (DR2) program.¹⁰⁰ The scope of this program includes: the establishment of an external network of trained researchers/research organizations; the establishment of trained readily available researchers; the identification and prioritization of key environmental health clinical research questions; the development of pre-written and approved research protocols; and the development of publicly accessible data collection tools. In summary, both the NIEHS and the NCEH have developed robust tools and templates applicable to the setting of weather-related disasters, including both research and practice-based tools(52, 56, 64, 89–96).^{52,56,64,100–107} More information can be found within their on-line resources. There is a need for greater outreach within the public health community to increase awareness of the existing disaster epidemiology tools which are available for applications within disaster preparedness planning exercises at the local levels.

Climate change serves as a threat multiplier by which existing community-level health disparities, antiquated critical infrastructures for transportation, water, food distribution, communication, as well as other vulnerabilities related to social and environmental determinants of health (e.g., poverty, housing stock, access to healthcare, food security) are amplified, accelerated or worsened and typically co-occur in the event of a weather-related disaster. Cities around the nation are already working to assess their vulnerability and resilience to weather-related disasters by including climate change in emergency preparedness plans and developing adaptation strategies, as well as equipping local hospitals, health departments and other critical public health systems with climate information. But more work is needed and public health funding is lagging to support local and state-level efforts in preparing for and adapting to weather-related disasters in the context of a changing climate. We propose the following actionable health-based adaptation strategies to strengthen the existing public health infrastructure and to promote public health resilience at the level of the individual, community, and critical health-care systems:

Public Health Adaptation Strategy 1.

Equip local public health departments with the tools and knowledge to systematically perform county-level vulnerability assessments for weather-related disasters, with a particular focus on employing a strengths-based approach to identifying and leveraging community-wide strengths in planning efforts. This process should involve a range of multi-sector stakeholders in government, industry, research, emergency response, healthcare, and public health and involve iterative scenario planning exercises on an annual or semi-annual basis to update disaster preparedness and response plans to weather-related disasters and health emergencies.

Public Health Adaptation Strategy 2.

Identify and incorporate climate-sensitive health outcomes in existing local and state-based disease surveillance efforts to monitor health effects before, during, and after a weather-related disaster. More research is needed to examine climate-sensitive health outcomes before, during, and after these weather-related disaster events, particularly those that disproportionately affect vulnerable subgroups. Climate-sensitive health outcomes can also be used to inform the development of early detection and warning systems to ensure equitable response and recovery efforts among the most vulnerable members of a community.

Public Health Adaptation Strategy 3.

Develop a metric to quantify the severity of weather-related disasters at the local level and explore the non-monotonic and spatio-temporal health impacts of these events. To-date, the public health community has done a great job at describing the impacts of climate change on health, but more work is needed to quantify the population-level impacts on health for cities, states, and regional planning and adaptation efforts. A systems-thinking approach should be employed that incorporates potential adaptation strategies into predictive or simulation models to better understand cost-effective leverage points, as well as inform viable near and long-term priority planning for population-based interventions and health policies.

Public Health Adaptation Strategy 4.

Foster innovative community-level engagement strategies to increase science literacy around the health impacts of weather-related disasters. Engagement efforts will involve creating innovative platforms and opportunities to hear from affected community members concerning the ways in which they are directly being impacted by climate change, as well as identify grassroots level communication strategies to ensure that relevant information and resources are effectively being distributed within a community. More research is needed to develop evidence-based climate and health educational modules to enhance climate literacy in the healthcare professional and public health workforce. By collecting shared stories and building partnerships, the public health community can better assess community support for the creation and implementation of sustainable adaptation plans.

Public Health Adaptation Strategy 5.

Conduct local health impact assessments (HIAs) to evaluate proposed weather-related disaster adaptation policies. More research is needed to develop best practices and systematically evaluate the benefits of climate adaptation solutions on the health and well-being of the local community. HIAs will also provide a mechanism to determine return on investments for green solutions to mitigate climate change risks and help communities to better prepare and recover from weather-related disasters. As a byproduct of these evaluation activities, public health authorities will be able to assess the political will at the local and state-level to address climate change with the added co-benefit of providing the evidence base behind green solutions to mobilize additional investments to confront climate change at the local, state, and national levels.

Conclusions

Given that global climate change is a clear documented threat to public health, what then are we within the public health community to do to mitigate this public health threat? There are myriad public health threats from global climate change. However, we have chosen to focus our discussion on the most prominent public health threat which the public health community has the most potential to help mitigate- weather-related disasters. Weather-related disasters can kill, sicken, and injury thousands of people within a very short period of time. Public health programs routinely prepare for such disasters. But are we collectively preparing for them sufficiently? What are our assumptions of the potential threats? If the disaster planning premise is the climactic status quo then no, risk predictions based on past patterns are insufficient. The climate is changing, and so are the patterns of weather-related natural disasters. Our population health disaster preparedness programs need to be adapted to address the increasing risks to local public health resulting from our changing climate.

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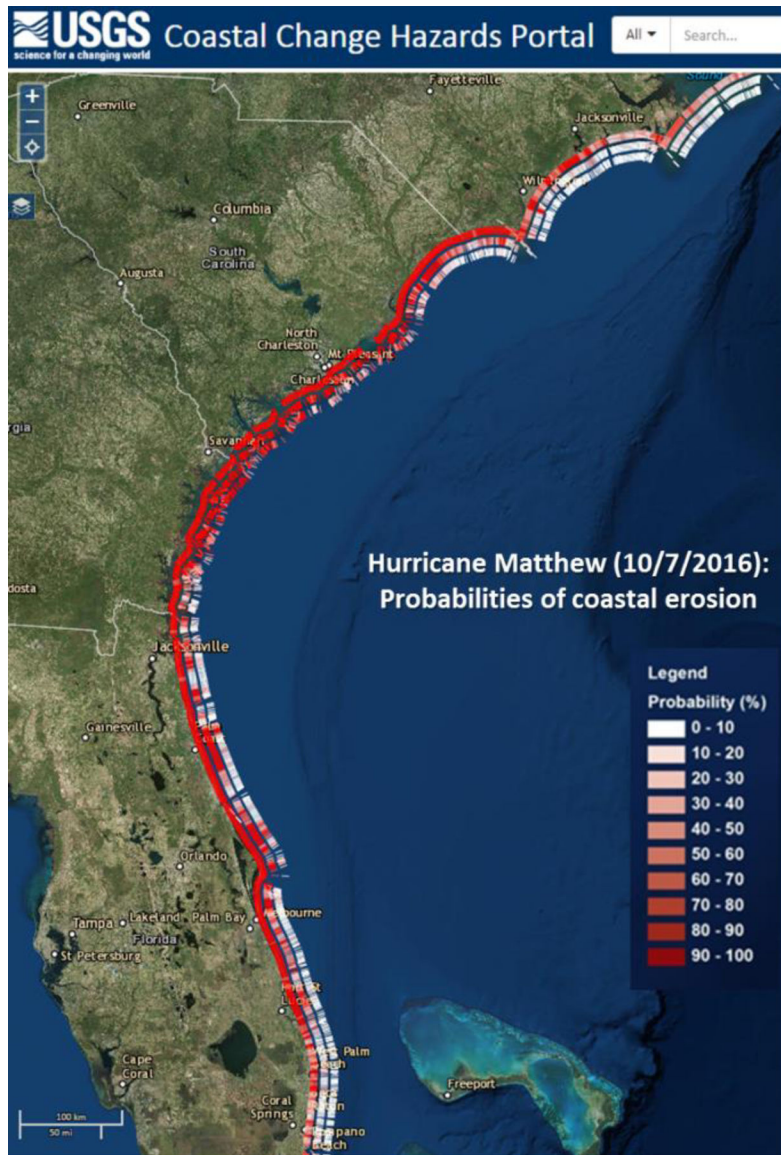


Figure 1. Potential Coastal Change by Hurricane Matthew. Source: <https://marine.usgs.gov/coastalchangehazardsportal/ui/item/ELxk5wv5>

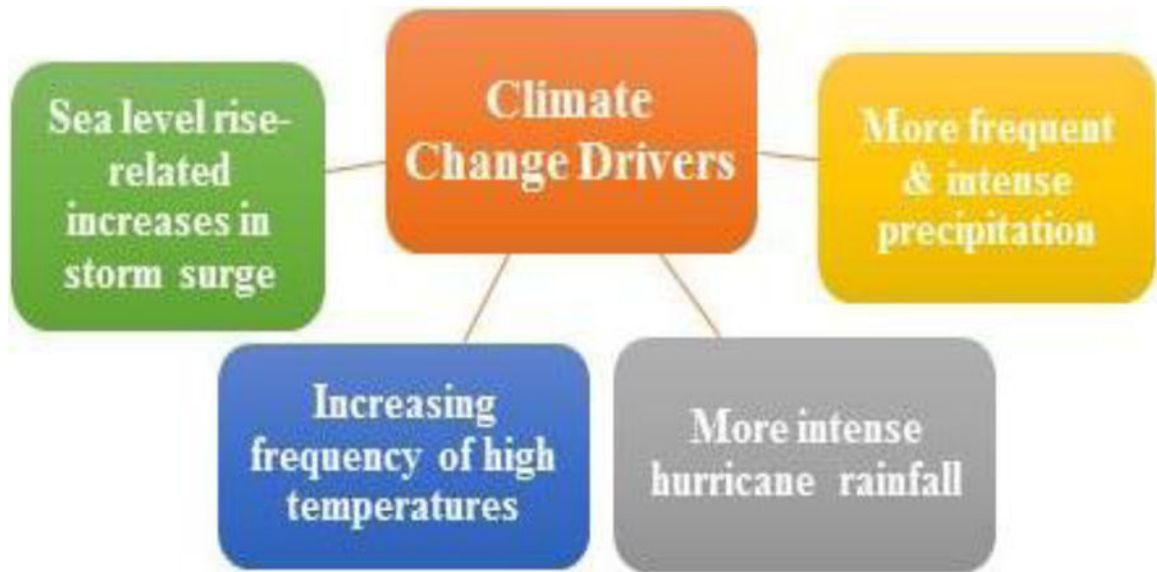


Figure 2:
Climate change drivers of weather-related disasters in coastal communities



Figure 3.
MUSC and surrounding health care facilities after the projected 4ft increase in GM-SLR.

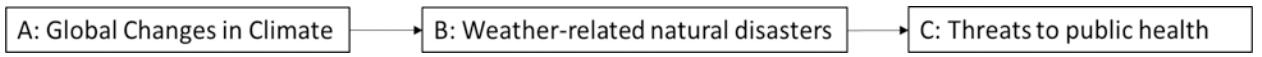


Figure 4:
Logic model of a climate change and public health logic model

Table 1.

Key terms used in framing risk and vulnerability of health care system to climate change.

Climate change	a change in the state of the climate that can be identified by changes in the mean and/or variability of its properties and that persists for an extended period (decades or longer) ⁸
Vulnerability	the propensity to be adversely affected by climate-related health effects and is a function of three key elements-- exposure, sensitivity, and adaptive capacity ⁸
Hospital Preparedness	the ability of the health care system to prepare, respond, and recover from incidents that impact the public's health or medical community in the short and long-term ¹⁰⁸
Health System Resilience	the ability to create foresight, to recognize, to anticipate, and to defend against the changing shape of risk before adverse consequences occur. ⁵¹
Medical Surge Capacity	the ability to provide adequate medical evaluation and care for an increased volume of patients during incidents that exceed the normal operating capacity ¹⁰⁹

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Table 2.

Overview of 10 practical disaster tools that can be used by public health officials.

Tool	Application	Objective	Guidance domain
Public health capabilities performance measurement tool ⁷²	Table-top exercises	Measure public health functional capabilities in a tabletop exercise setting	Disease control and prevention; surveillance; mass care; leadership and management; public health system communication
Regional public health emergency preparedness for cross-border public health preparedness ⁷³	Checklist	Assess regional public health emergency preparedness, specifically in regard to cross-border public health preparedness needs	Recommends 24 specific agreements, protocols, systems, and management structures that should be considered to foster cross-border public health preparedness
Multiplying factor (MF) as a predictive tool during mass casualty incident (MCI) ⁷⁴	Decision-making tool to anticipate the need for ambulance and life support resources	Evaluate the usefulness of a multiplying factor in estimating final number of victims in these types of events: explosions, fire, and road traffic accidents	Predicting mortality after MCI accounting for under-reporting bias
Evaluation of Environmental and Epidemiological Risk Factors During the Emergency Through a Crowdsourcing Tool ⁷⁵	Ad hoc web/mobile website created on the Ushahidi/ Crowdmap platform	Describe main environmental risk factors in the emergency process after a large urban fire	Environmental risk factors for damaged infrastructure, vectors, and garbage
Mass-Gathering Triage Tool for First Responders ⁷⁶	Australian mass-gathering triage tool during clinical assessment and management of patients	Describe the development of a mass-gathering triage tool for use by first responders in Australia	Categories included: resuscitation; urgent; minor; self-help
Tool to Assess Long Term Public Health Effects of Earthquakes ⁷⁷	GIS-based tool for assessing long-term effects of a disaster on childhood stunting	Explored whether long-term public health effects of earthquakes can be assessed using a combination of readily available data sources on public health and geographic distribution of seismic activity	Long-term public health effects
Measuring impact of sectoral response: Post-tsunami ⁷⁸	Framework on Durable Solutions for Internally Displaced Persons Impact measurement tool	Performed impact assessment of humanitarian services rendered in Aceh using a comprehensive set of rights-based indicators and determined modifiable predictors of improved outcomes in disaster-affected households	Pre-tsunami conditions; tsunami damages; displacement; and assistance received
Surveillance of injuries post-hurricane in North Carolina ⁷⁹	North Carolina Disease Event Tracking and Epidemiologic Collection Tool (NC Detect) data to estimate hurricane-associated injuries	Characterized nonfatal injuries, by age groups, that were seen in emergency departments (EDs) in 29 selected counties in Eastern North Carolina following Hurricane Iren	Derive estimate for common injuries observed in Emergency Departments in acute phase of natural disaster
Respiratory and mental health effects of wildfires: an ecological study ⁸⁰	ecological geographical- and temporal-cluster study on anxiolytics-hypnotics and drugs for obstructive airway diseases consumption	Analyzed the respiratory and mental health effects of the August-2006 fires, using consumption of anxiolytics-hypnotics and drugs for obstructive airway diseases as indicators	Research on drug use is a useful tool for studying morbidity associated with environmental impacts post-disaster
Preserving lessons learned in disease outbreaks and other emergency responses ⁸¹	Steps to take pre-, during, and post-event to preserving information	Explored the process of studying disaster events by gathering, preserving and presenting data	<i>Pre-event:</i> identify and meet with stakeholders; establish consensus on importance of lessons learned; identify needed skills and resources; create writing protocols for preserving information; create agreements and relationships with stakeholders <i>Post-event:</i> gather post-event data; analyze and consolidate/ disseminate in practical way

Table 3.

South Carolina's Healthcare facilities exposure metric resulting from 4 scenarios of an increase in global mean sea-level rise (GM-SLR).

Sea-level rise (ft)	Number of Healthcare Facilities Impacted
1	0
2	3
3	51
4	68

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Table 4:

Steps in developing a vulnerability assessment within a local healthcare system⁵⁷.

1. Determine the scope of the vulnerability assessment.
2. Describe the current distribution and burden of climate-sensitive health conditions.
3. Identify hospital-wide strategies, policies, and measures that reduce the burden of climate-sensitive health conditions.
4. Examine the health implications of the potential impact of climate variability and change on the health care system.
5. Estimate the projected health impact using scenario modeling of future climate change, population changes, and other critical factors and quantify the uncertainty.
6. Synthesize the results by outlining gaps in preparedness and prioritize health system planning efforts in the near- (5–10 years) or longer-term (20+years)
7. Identify additional community adaptation measures and policies to reduce the negative health effects of extreme events in coastal areas.

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