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## Developing the Disorders of Consciousness Guideline and Challenges of Integrating Shared Decision Making into Clinical Practice

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#### Abstract

**Objective:** To review methodology informing evidence-based guideline development and integration of guidelines into clinical care through shared decision making (SDM) and highlight challenges to SDM in disorders of consciousness.

**Methods:** We describe guideline development strategies and implications for use, approaches to SDM generally and with surrogate decision-makers, and considerations when implementing the prolonged disorders of consciousness guideline into clinical care.

**Results:** Clinical practice guidelines aim to improve high-quality patient care and outcomes by assessing the best medical evidence and incorporating this into care recommendations. This is accomplished through transparent methodology and compliance with published standards. Guidelines support SDM with patients and surrogate decision makers. Effective SDM can be challenging in conditions such as prolonged disorders of consciousness where surrogates are required, but assessment of patient values and incorporation of these values into SDM is ethically critical.

**Conclusions:** Recently published disorders of consciousness guideline recommendations provide strategies for clinicians to enhance quality care for individuals with prolonged disorders of consciousness. They also provide details helping clinicians partner with individuals with disorders of consciousness and their surrogates. Further research is needed into many aspects of caring for individuals with disorders of consciousness and optimal strategies for partnering with surrogates in decision making.

#### Keywords

Guidelines as Topic [MeSH]; Guideline Adherence [MeSH]; Clinical Decision-Making [MeSH]; Shared Decision Making; Vegetative State [MeSH term under "Persistent Vegetative State"]; Unresponsive Wakefulness Syndrome; Minimally Conscious State [MeSH term under "Persistent Vegetative State"]; Consciousness Disorders [MeSH]; Medical Ethics [MeSH]; Neuroethics

In 2018, the Amercian Congress of Rehabilitation Medicine (ACRM), American Academy of Neurology (AAN), and National Institute on Disability, Independent Living, and

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Rehabilitation Research (NIDILRR) co-published a systematic review<sup>1</sup> and associated evidence-based guideline<sup>2</sup> on the diagnosis, prognosis, natural history, and treatment of individuals with a disorder of consciousness lasting at least 28 days. While guidelines are years in development, publication is only the first step in the intended goal of improving patient outcomes. Research suggests that compliance with guidelines is variable and often poor,<sup>3–5</sup> limiting impact. Barriers to guideline implementation include:

- **1.** clinician knowledge/awareness of the guideline,<sup>6,7</sup>
- 2. attitudes towards guidelines, including lack of confidence in development (credibility),<sup>6,8</sup> beliefs regarding utility/applicability of the guideline in general, <sup>7,8</sup> clinician judgement regarding whether following the guideline will lead to desired outcomes,<sup>6,7</sup> and confidence in one's ability to follow guideline recommendations,<sup>6,7</sup> and
- **3.** clinician behaviors, including assessing applicability to individual patients,<sup>6,8</sup> and reconciling patient preferences with guideline recommendations.<sup>6,7</sup>

Clinican behaviors can be affected by the availability of tools to enhance guideline use and environmental factors such as time, resources, and organizational constraints.<sup>6–8</sup> In the context of a guideline on individuals with disorders of consciousness, one particular challenge is translation of the recommendations into a context of care where decisions are often made with surrogates and not patients because of their decisional incapacity. This paper addresses the analytics of the evidence base review and the construction of the practice guideline as well as their applicability to shared decision making (SDM) with surrogates. These topics have ethical salience for guideline adoption and clinical practice when caring for individuals with prolonged disorders of consciousness.

#### WHAT ARE GUIDELINES?

In the past, "guidelines" were often expert consensus statements on management of a medical condition. This changed with the availability of online databases such as MEDLINE, which allows high-volume searching of scientific publications. Concomitantly, the broader sociology of medicine moved from consensus- to evidence-based approaches.<sup>9</sup> The Institute of Medicine (IOM, renamed the National Academy of Medicine) reserves the term "clinical practice guideline" to describe "recommendations intended to optimize patient care that are informed by a systematic review of evidence and an assessment of the benefits and harms of alternative care options."<sup>10</sup>

Numerous standards exist for the development of high quality clinical practice guidelines, including ones from the IOM<sup>10,11</sup> and the Guidelines International Network.<sup>12</sup> The Appraisal of Guidelines Research & Evaluation Enterprise II (AGREE-II) instrument is the most commonly used tool for assessing guideline quality and reporting.<sup>13</sup> These documents identify that trustworthy clinical practice guidelines utilize a transaprent and explict development methodology to limit bias, identify scope and objectives, include relevant stakeholders throughout development, address conflicts of interest, create or use a systematic review, engage a specific process for recommendation development, craft clear recommendations, undergo external stakeholder review at draft stages, and identify a plan

for update.<sup>10–14</sup> Before using clinical practice guidelines, clinicians need to asess both guideline quality and relevance to a particular clinical scenario.<sup>14</sup>

Clinicians should also be aware of the framework used for specific guidelines. The AAN guideline development methodology used by the recently published disorders of consciousness guideline takes an individual patient approach to development.<sup>15</sup> This involves weighing patient-specific factors in recommendation development such as individual risks and benefits, variation in patient preferences, and patient costs.<sup>15</sup> Other developers, particularly those associated with governments, health systems, or payors, take societal, population, or payor views. Such frameworks (e.g. those used by the National Institute for Health and Care Excellence in the United Kingdom<sup>16</sup>) account for resource utilization and cost-utility at a population level, potentially resulting in conflicts between indivduals who may benefit from a drug based on clinical trials and those able to access it through medical providers.<sup>17</sup>

Guideline recommendations aim to optimize patient care,<sup>10</sup> but they are not rules for practice. Individual decisions require SDM between patients (or surrogates, where relevant) and clinicians. This process comprises considering the best medical evidence alongside a patient's values and preferences to partner to make the best decision for that patient in that circumstance.<sup>18</sup> Guidelines are a powerful tool to promote SDM. Conclusion statements in the systematic reviews accompanying guidelines present the evidence and an assessment of confidence in that evidence. This provides clinicians with the best medical evidence to review with patients and surrogates. Guidelines also highlight when high-quality evidence is lacking.

Recommendations provide patients/surrogates and clinicians with strategies to optimize patient care and an assessment of how likely such strategies are to improve care (resulting in the "level of obgliation," typically A, B, or C). In the AAN system, Level A recommendations are the strongest recommendations, but they are uncommon. It is expected that following these recommendations will improve health-related outcomes in almost all circumstances and that almost all patients in the relevant circumstance will desire that the recommendation be followed. Level A recommendations are associated with "must" language, but the "almost all" language acknowledges that there may be rare patients/ surrogates who choose paths different than the recommended course. Level B recommendations use "should" language. It is expected that most patients will want to adhere to Level B recommendations. Following Level B recommendations is expected to improve health-related outcomes in most circumstances. Level C recommendations are the weakest allowable recommendations and use "may" language. Following Level C recommendations might improve health-related outcomes in some circumstances.<sup>15</sup> The implications of each recommendation level allow for incorporation of patient values and preferences through SDM.

#### SHARED DECISION MAKING

As noted above, SDM is typically a collaboration between physicians, patients, and sometimes others (e.g. families) where involved parties weigh patients' values and

preferences alongside the best available evidence to partner to make the best decisions for that patient in their current circumstance. SDM involves a bidirectional exchange (Figure), where patients (or surrogates) inform clinicians of their values and preferences, clinicians present the best medical evidence, and they partner to make the final decision. SDM is described as "the pinnacle of patient-centered care"<sup>19</sup> and is rooted in concepts of self-determination and relational autonomy.<sup>20,21</sup>

Beyond ethical imperatives, SDM can improve patient knowledge/understanding, satisfaction, and trust.<sup>22</sup> Decision aids used in SDM increase knowledge, decrease patients' indecision and decisional conflict, and result in more decisions for less-aggressive care.<sup>23</sup> SDM models identify potential benefits for patients, clinicians, and organizations/systems.<sup>24</sup>

SDM is a model distinct from paternalistic approaches but also emphasizes that information alone is insufficient for quality decision-making (Table 1).<sup>21,25</sup> In "informed decision making," the role of the clinicians is limited to information transfer, but this assumes that clinicians accurately communicate information, that patients are able to fully understand it, and that information alone is enough to make decisions. Clinician participation in decision-making, however, helps clarify misperceptions regarding costs and benefits, mitigate challenges with health literacy and risk interpretation, and balance patient intuitive and emotional processing.<sup>26</sup> SDM recognizes that each partner in health care encounters has information critical for making optimal decisions – clinicians possess medical knowledge regarding effectiveness and risks of different approaches whereas patients know the outcomes that will most impact their well-being and the risks that they are willing to take – and that the process of information exchange has additional value.

#### Shared decision making with surrogates

In the context of disorders of consciousness, working with decision-making surrogates is critical, but understanding the role of surrogates in SDM is in its nascency. Step 3 of SDM (Figure 1) is based on systematic reviews, guidelines, and other medical evidence and is not dependent on the decision-maker. However, the understanding and expression of patient values and preferences (step 2) and making and reassessing decisions (steps 4, 5) are both influenced by the person filling the decision-making role. In the context of disorders of consciousness and other conditions where patients are unable to speak for themselves, surrogates are responsible for expressing patient values and partnering with clinicians and medical teams in decision-making. Surrogates may be family members or holders of health care agency. The practice guideline for individuals with prolonged disorders of consciousness highlights the important role of patient preferences and surrogate involvement in defining care and stresses the importance of educating surrogate decision makers regarding patient prognosis and long-term planning tasks.<sup>2</sup> As noted in an accompanying publication, however, "this is a complex task and the admonition to engage in conversations with families will not necessarily translate into effective strategies to work with surrogate decisionmakers."27

Conducting SDM with surrogates has particular challenges. These include surrogate discomfort with the decision-making role, emotional stressors on the surrogate relating to the patient's health state, changing family roles and decisional responsibilities, uncertainty

of patient wishes, the import of many decisions (e.g. relating to life-sustaining care), physician comfort with discussing prognosis, physician communication skills, and logistical requirements for arranging meetings, particularly if multidisciplinary input is required.<sup>28,29</sup>

Several recent publications address the concept of SDM in the intensive care unit setting where surrogates are often required. The American College of Critical Care Medicine and American Thoracic Society Ethics Committees endorse use of SDM in critical care settings and recommend using SDM when defining goals of care and making major treatment decisions.<sup>30</sup> They acknowledge that both clinician-directed and surrogate-directed models are ethically supported (when patients are unable to participate) and suggest that clinicians tailor the process to surrogate preferences.<sup>30</sup> Surrogates differ in views regarding whether clinicians or surrogates should control value-sensitive life support decisions,<sup>31</sup> but research suggests that clinicians rarely ask surrogates about the role they desire to play.<sup>32</sup>

Advance care planning (ACP) documentation can be useful in highlighting patients' preexpressed wishes when assessing patient values and preferences in intensive care units, but limitations include the absence of ACP, lack of discussions between patients and surrogates regarding ACP contents and patient wishes, and interpretation of ACP documentation in specific clinical scenarios.<sup>28</sup> Interviews of surrogates of individuals in vegetative state/ unresponsive wakefulness syndrome (VS/UWS) revealed that surrogates interpreted lifesustaining treatments differently than commonly expressed in ACP. Surrogates based decisions not only on their interpretation of the patient's ACP but also on expectations of improvement and a perceived moral obligation not to harm the patient.<sup>33</sup>

### APPLYING THE DISORDERS OF CONSCIOUSNESS GUIDELINE IN CLINICAL PRACTICE

The ACRM/AAN/NIDILRR guideline on caring for individuals with prolonged disorders of consciousness was developed using the AAN's guideline methodology,<sup>15</sup> which is based on the IOM standards for trustworthy guideline development.<sup>10</sup> The guideline specifically advises on care for individuals already experiencing a prolonged course of 28 days duration. Only one recommendation targets individuals earlier in their course, stating that clinicians must avoid statements suggesting a universally poor prognosis for individuals with a disorder of consciousness in the first 28 days postinjury based on evidence suggesting the possibility of meaningful recovery even in individuals with more prolonged courses.<sup>1,2</sup>

Not all guideline recommendations deal specifically with decisions requiring surrogate discussions. Many of the diagnostic and prognostic recommendations guide optimal approaches to assessment including using standardized measures, serial evaluations, and arousal-enhancing techniques, treating comorbidities that could confound diagnosis, and selecting scales and tools (e.g. electroencephalography, imaging) to assist prognostication.<sup>2</sup> Some diagnostic approaches – such as use of functional imaging – may benefit from SDM prior to ordering, whether used in research or off-label clinical contexts. It is argued that researchers should disclose the results of functional neuroimaging studies used to detect covert awareness,<sup>34</sup> but the implications of such findings remain incompletely understood.<sup>1</sup> Surrogates need to be aware of such uncertainty prior to agreeing to testing.

Many of the recommendations have implications for SDM, either by highlighting issues that clinicians must or should discuss with surrogates (counseling recommendations) or recommending specific approaches to care that require a surrogate decision. Three of the eight prognostic recommendations are counseling recommendations, addressing expected outcomes based on prognostic factors and advising families to engage in long-term planning when prognosis suggests severe long-term disability.<sup>2</sup> Such discussions are not necessarily tied to a single decision, but provide needed background for accurate decision-making.

Consistent with SDM principals, the guideline states that "clinicians must identify patient and family preferences early and throughout provision of care to help guide the decisionmaking process for persons with prolonged DoC (Level A)."<sup>2</sup> While research supports a role for prescribing amantadine for individuals with traumatic disorders of consciousness,<sup>1,2</sup> treatments for disorders of consciousness remain limited and none are approved by the Food and Drug Administration for this purpose. Guideline recommendations highlight important information for families to know, e.g. the uncertainy regarding pain and suffering experienced by individuals with disorders of consciousness and lack of evidence for therapies other than amantadine. They also describe approaches clinicians should take (e.g. treating signs of pain and suffering).<sup>2</sup>

To incorporate guideline recommendations into SDM, clinicians can use the evidence presented in the systematic review<sup>1</sup> to counsel surrogates regarding the best medical evidence. A summary of key information from the systematic review and guideline is available for families and caregivers (https://www.aan.com/Guidelines/Home/ GetGuidelineContent/930) and this can be helpful in identifying key vocabulary and messages from the systematic review and guideline publications. SDM is likely best accomplished through plain-language meetings with key team members in a quiet room free of distractions and with opportunities for families to speak and weigh decisions.<sup>28,35</sup>

#### REASSESSMENT

Reassessment is a critical final step of SDM (Figure). For decisions that result in ongoing management strategies (e.g. use of amantadine or artificial nutrition and hydration), decisions made through SDM must be reassessed based on response to the intervention and changing circumstances over time. Decisions must also be assessed as individuals with disorders of consciousness experience recovery. The recently published systematic review found that over 75% of individuals in posttraumatic VS/UWS recovered consciousness (i.e., recovered to at least a minimally conscious state); recovery of individuals with nontraumatic VS/UWS was substantially less.<sup>1</sup> Other research showed that approximately 20% of surviving patients with a post-traumatic disorder of consciousness admitted to inpatient rehabilitation improved to where they could live at home without supervision and/or were judged to have empolyment potential.<sup>36</sup> Individuals with residual cognitive deficits relating to their disorder of consciousness will need ongoing decisional support from their surrogates, but engaging them in SDM to the extent that they are able to participate is ethically critical as their status improves.<sup>27</sup> This is particularly important as individuals with severe disability rate their own quality of life substantially higher than others<sup>37</sup> and can have

mental health ratings consistent with population norms even in the context of limited physical abilities resulting from traumatic brain injury.<sup>38</sup>

#### CONCLUSIONS

Clinical practice guidelines aim to improve high-quality patient care and outcomes by assessing the best medical evidence and transparently incorporating it into recommendations for care. Guidelines are instrumental in supporting SDM with patients and surrogate decision makers. Effective SDM can be challenging in conditions such as prolonged disorders of consciousnes where surrogates are required, but assessment of patient values and incorporation of these values into SDM remains ethically imperative. Recently published disorders of consciousness guideline recommendations provide strategies for clinicians to enhance quality care for individuals with prolonged disorders of consciousness and also provide details that will help clinicians partner with patients with disorders of caring for individuals with disorders of consciousness and optimal strategies for partnering with their surrogates in decision making.

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Conflicts of Interest:

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#### Figure. The Five Steps of Shared Decision-Making

After identification of a decision that needs to be made, shared decision making involves a bidirectional exchange of information, where patients or surrogates provide patient values and preferences and clinicians provide the best medical evidence (e.g. from systematic reviews and guidelines). Participants than partner to weigh evidence alongside values and preferences to make the best decision for that patient at that time. Shared decision making also involves reassessment over time as results of the decision are appreciated and as circumstances change.

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# Table 1.

Shared decision making versus other decision-making models \*21.25

Decision-Making Model	Description	Information Flow	Decision-Maker	Assumptions
Parentalistic	Clinician assesses situation and makes decision	Clinician to patient; limited	Clinician	Clinicians are best suited to make medical decisions; patients cannot be trusted to choose well for themselves
Clinician as best agent	Clinician makes decision while considering patient values and preferences	Bidirectional	Clinician	Clinicians can know patient's preferences well enough to make the same decision that patient would make if he or she had medical knowledge
SDM	Discussion of patient values and medical evidence to make a shared decision	Bidirectional	Patient and clinician (partnership)	Patients and clinicians are able to partner to integrate information from both parties to make decisions
Informed decision making	Clinician provides medical information to patient and leaves patient to make decision without further input	Clinician to patient	Patient	Patient fully understands technical information regarding choices; patient can apply information to life context
*				

"Patient" in this context could also mean surrogate in relevant clinical scenarios; SDM: shared decision making