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What is the WHO essential medicines list?

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This article briefly presents the main characteristics of the World Health Organization (WHO) essential medicines list (EML), a register of minimum medicine needs for every health-care system. The idea behind the list is that the use of a limited number of well-known and cost-effective medicines may lead to improved long-term medicine supply, lower costs and better health care provision.

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The World Health Organization (WHO), established in 1948 after the Second World War, is a specialized agency of the United Nations serving as the directing and coordinating authority for international health matters and public health (World Health Organization, 2009). One of WHO's constitutional functions is to offer objective and reliable information and advice in the field of human health. The organization seeks through its publications to support national health strategies addressing the most pressing public health concerns of populations around the world. To respond to the needs of Member States at all levels of development, WHO publishes practical manuals, handbooks and training material, guidelines, analyses of health policies and lists of medicines to treat priority health care conditions (World Health Organization, 2009).

The WHO essential medicines list (EML) is a register of minimum medicine needs for every health-care system (Bloom, 2011). The basic concept is that high

priority drugs should be available as part of a functioning health system at all times for all people, guiding physicians to evidence-based and rational prescribing. The idea behind the list is that the use of a limited number of well-known and cost-effective medicines leads to improved long-term medicine supply, lower costs, better health care and more equitable and sustainable access to products (Hutchings *et al.* 2010).

First published in 1977, the EML is revised every 2 years by a committee of experts from around the world in fields such as medicine, pharmacology, policy, regulation and health organizations (Hutchings *et al.* 2010). The expert committee updates the model list to reflect changes in global health concerns, pharmaceutical developments and patterns of drug resistance. The current version is the 17th WHO EML (updated in March 2011). The list is meant not to replace individual, national EML, but rather to be used as a guide to inform purchasing decisions in the context of national health agendas (Kishore & Herbstman, 2009).

The current list contains over 350 drugs, organized by category of medication and identified by generic names. For mental and behavioural disorders, there

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are 12 compounds: amitriptyline and fluoxetine for depressive disorder; chlorpromazine, haloperidol and fluphenazine decanoate for psychotic disorder; carbamazepine, lithium carbonate and valproic acid for bipolar disorder; diazepam for anxiety disorder; clomipramine for obsessive-compulsive disorder; nicotine replacement therapy and methadone for disorders due to psychoactive substance use (World Health Organization, 2011a; Purgato *et al.* 2011). It should be noted that chlorpromazine, fluphenazine, haloperidol, amitriptyline and diazepam are indicated as an example of the class for which there is the best evidence for effectiveness and safety.

The procedure to create and revise the EML has changed substantially over time. Originally, selections largely involved decisions made by members of the expert committee, which were only partially based on the evidence. In 2002, in response to growing concerns about the methodology followed to update the list, an approach based on a more systematic assessment of the evidence base was adopted, which included careful appraisal of efficacy, safety, cost-effectiveness and public-health relevance. Links with the Cochrane Collaboration were established in order to make better evidence-based decisions (Laing *et al.* 2003; Liberati, 2011).

Applications for inclusions, changes or deletions to the model list can be prepared by outside institutions, but have to be evidence-based and must explain why a specific drug meets the criteria of the model list for acceptance. WHO states that the selection process is based on factors such as disease prevalence, scientific evidence and comparative cost-effectiveness (Figure 1). Each of these factors contributes with a different weight to the decision process, depending on which kind of medicine is under evaluation for which condition.

It should be acknowledged that WHO has progressively improved the transparency of reporting the whole process, and currently the on-line availability of material regarding expert committees' meetings is a very relevant step forward. We argue, however, that the transparency in the reporting of the selection process might be further improved. In the field of psychotropic drugs, for example, out of 51 rejected pharmacological interventions 12 were psychotropic drugs (six antipsychotics, four antidepressants, one anticonvulsant and one benzodiazepine) (World Health Organization, 2011b). We note that the specific reasons for exclusion are not clearly reported using a standardized template, and this may create some degree of ambiguity. Clozapine for example – an atypical antipsychotic medication used in the treatment of schizophrenia – is mentioned and recommended in the recently issued mhGAP Intervention Guide (World Health Organization, 2011c), but it

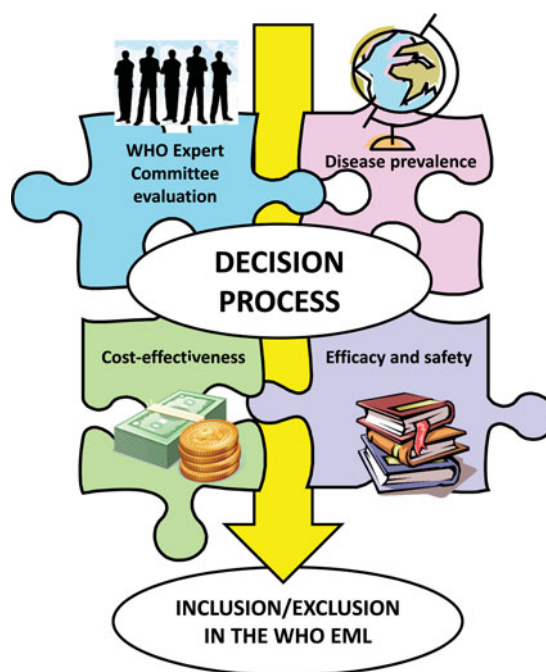


Fig. 1. Factors considered by the WHO in the selection of medicines for the WHO EML.

simultaneously appears in the WHO list of rejected drugs without a clearly reported reason.

Better provision for information on the WHO selection process would represent a major achievement. Policy-makers and health care professionals would have the opportunity to know the reasons for approval or rejection of newly submitted drugs, and consumers would have the chance to closely monitor the whole drug selection process aiming for continuous improvement.

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