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A public health approach for prevention of periodontal disease

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Abstract

Upwards of one in ten adults worldwide may be affected by severe periodontitis, making the disease more prevalent than cardiovascular disease. Despite the global scope of periodontal disease, its impact on pain, oral function, and the wellbeing of individuals, and the disproportionate burden of disease and the socio-economic impact on communities, the perception that periodontal disease is a public health problem remains low. Although there have been substantial improvements in our understanding of the etiology of periodontal disease and how we can prevent and control it, these advances have been primarily focused on individual, patient-focused approaches. The prevention of periodontal disease depends on improving currently available individual interventions, and on determining what public health approaches for periodontal disease prevention and control are lacking. This review traces the historical strategies for prevention of periodontal disease, and presents a possible public health approach. Improving periodontal disease prevention and control will need to take into consideration the core activities of a public health approach: assessment, policy development, and assurance.

Introduction

Poor oral health is a global public health concern that is linked to social inequalities and high-risk behaviors such as smoking and unhealthy diet. Many of these high-risk behaviors are considered common or shared risk factors for other chronic, non-communicable diseases, such as diabetes and cardiovascular disease. The burden of poor oral health is high, with substantial social, psychological, and economic impacts that affect individuals, communities and health services. Poor oral health is often characterized as experiencing dental caries, periodontal disease, or complete tooth loss, and recent estimates suggest that as many 3.5 billion people worldwide are affected¹. Yet a significant contributor to poor oral health –

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More than 10% of the adult population worldwide may be affected by severe periodontitis, making it the 11th most prevalent disease globally, more prevalent than cardiovascular disease^{1,3–5}. Within this global rate there are significant disparities by country. Like cardiovascular disease, periodontal disease is a chronic disease marked by an inflammatory process that typically increases in prevalence with age. Unlike cardiovascular disease, the implementation of public health models directed at prevention and control of periodontal disease has been almost non-existent.

The public health approach to preventing disease and promoting health can be organized into three core activities: *assessment, policy development*, and *assurance*. Assessment is the systematic examination of health status indicators for a given population⁶. Although the history of assessment in periodontal disease epidemiology over the past five decades can best be characterized as evolving and improving, implementation of more robust measurement and estimation methodologies has provided a better understanding of the influences, risk factors, and contemporary burden of global periodontitis. However, regarding the other core activities of policy development and assurance (such as evaluating effectiveness), there has been little activity. In a 2005 review article, Peterson and Ogawa articulated a vision for periodontal disease control based on a common risk factor approach and concluded that "countries needed to establish a surveillance system for measuring progress in the control of periodontal disease and promotion of oral health⁷." More than a decade later, the public health approach to control and prevent periodontal disease remains mostly an "assessment" activity.

Unlike periodontal disease, the public health approach towards the prevention of cardiovascular disease has seen substantial progress. In 2003, the US Centers for Disease Control and Prevention in collaboration with the American Heart Association and other partners, released a comprehensive public health plan to prevent heart disease and stroke⁸. Foundational elements of this plan were described in the context of the 3 core functions of public health, where substantial achievements in assessment and policy development were acknowledged, but challenges in assurance were considered where resources were needed to reduce the burden of disease and advance health⁸. A decade later, the Centers for Disease Control and Prevention and Centers for Medicare and Medicaid Services launched the Million Hearts campaign, spotlighting three major risk reduction areas and optimizing care⁹. The World Health Organization also launched the Global Hearts Initiative in 2016¹⁰. Key elements are focusing on improving standardized measurements and methodologies (assessment), developing policies to reduce tobacco use and salt intake, and strengthening assurance activities by building capacity and monitoring implementation.

The development of a comprehensive public health strategy to prevent periodontal disease and improve oral health is still in a nascent stage. For action to reach the scale that has been seen for public health intervention on cardiovascular diseases, awareness of the impact on health associated with periodontal disease must be clearly articulated to frame periodontal disease as a public health problem. To help us better frame the effect of periodontal disease

on population health, we can organize the impact of periodontal disease into three general categories:

- Local (intra-oral) effects that include gingival bleeding, halitosis, gingival recession, bone loss, tooth displacement, spaces between teeth, tooth mobility, tooth loss, and oral pain.
- The impacts on daily living that includes aesthetic and chewing impairment can increase anxiety and feelings of shame and vulnerability. One way to describe these can be expressed as disability adjusted life years, a measure of overall disease burden.
- The effect on systemic health likely due to the sharing of common risk factors that affect the oral microbiome or that support systemic inflammation leading to increased associations with cardiovascular diseases (heart disease and stroke), preterm birth/low birthweight, diabetes, chronic obstructive pulmonary disease and pneumonia, pre-eclampsia, chronic kidney disease, delayed conception, and a range of cancers.

Taken together, the cumulative effects of pain, disability, infection, and tooth loss all can lower quality of life and impact well-being. Consequently, this raises an important question in communities with populations disproportionately affected by periodontitis: does periodontal disease qualify as a public health problem?

Periodontal disease qualifies as a public health problem

Public health uses scientific processes to protect and improve the health of people and their communities¹¹. A public health problem can occur based on several conditions, including when the difference between a population's desired health status and actual health status is substantial, when worsening, or when some groups are more affected by the condition compared to others (disparity). A public health problem can also occur when the burden of the disease (e.g., economic costs or morbidity and mortality) is increasingly affecting individuals and society. A public health problem also conveys the notion of preventability and group action to solve. Essentially, this means there are technically feasible ways to reduce or eliminate the disease that are not limited to individual action but require collective action by people to exhibit the willingness to invest and implement the intervention.

Prevalence and disparity:

Periodontal disease is estimated to be the 11th most prevalent disease globally with an overall prevalence of 7.4% and around 538 million people affected⁵ (2015). The overall prevalence of periodontitis increases with age, and the incidence rises steeply in adults aged 50–60 years¹². It is expected that the burden of periodontitis will continue to increase with the growing ageing population and subsequent increase in tooth retention globally. Periodontitis disproportionately affects the underserved and vulnerable and is a source of social inequity. In the US, 47.2%, or 64.7 million adults, have some form of periodontitis and in adults 65 and older, prevalence increases to 70.1%^{13,14}. According to the Global

Burden of Disease Study, periodontal diseases are responsible for 3.5 million years lived with disability³.

Consequences:

Periodontitis is the leading cause of tooth loss in adults worldwide^{15,16}. Individuals with severe periodontal disease are at risk for extensive tooth loss, edentulism, and masticatory dysfunction, thereby affecting their nutrition, quality of life and self-esteem as well as imposing significant socio-economic impact. Severe periodontitis, which may result in tooth loss, is found in 5–20% of most adult populations worldwide^{17–19}.

Systemic health link:

Untreated periodontitis is characterized by periodontal pocketing, alveolar bone loss, and inflammation as a result of bacterial challenges to the immune system. Although periodontitis has been shown to be associated with other chronic inflammatory diseases, the exact connections between oral and systemic disease remain complex and obscure. What is clear is that the association with other chronic diseases, such as diabetes, obesity, metabolic syndrome, cardiovascular diseases and stroke – which all have high morbidity, increased mortality, and incur substantial costs to society^{15,17,20–29} clearly suggests periodontal disease is a public health problem.

Economic burden:

The global cost of lost productivity from severe periodontitis alone has been estimated to be 54 billion USD/year¹. The total economic impact of periodontal diseases has been estimated at 440 billion USD (direct and indirect costs) in 2010^{30} . In the UK, managing periodontal disease cost the National Health Service over £2.8 billion in $2017^{13,14}$.

Availability of treatment:

Effective treatments for periodontitis are available and care can be provided early in the natural history of the disease that can eliminate or substantially reduce its negative impact. Prevention of periodontal disease typically consists of patient-performed control of the dental biofilm, professional interventions and control of risk factors. Several strategies have evolved affecting treatment, control, and prevention of periodontal disease based on the concept that primary prevention is the responsibility of the individual and secondary/tertiary prevention is in the domain of the oral health professional, e.g., in-office health education, professionally administered chemotherapeutic applications and advanced cleaning procedures like scaling and root planing.

Evidence from long-term studies indicates that after periodontal therapy, a rate of tooth loss averaging 0.1 tooth/patient/year is observed in subjects participating in professional secondary prevention programs³¹. This rate is generally compatible with the preservation of the dentition for a lifetime in most subjects. A systematic review reporting tooth survival up to 22 years after periodontal therapy in periodontal specialty practices indicates that tooth loss due to periodontal reasons ranges from 1.5% to 9.8%, while 36 to 89% of individuals receiving treatment do not experience further tooth loss³². Nevertheless, the delivery of appropriate periodontal care to patients requires comprehensive assessments, treatment

provided by a highly skilled clinicians, and adequate follow-up care to monitor and maintain periodontal health^{30,33}. This presents several challenges for many health systems globally.

Preventability:

Preventing periodontal disease typically uses an individual approach and focuses on two general areas: (1) promoting oral hygiene activities such as tooth brushing, flossing, and using mouth rinse; and (2) recognizing an individual's risk factor(s) and recommending intervention for modifiable risks such as smoking. However, population-based strategies for preventing periodontal disease have been limited. The only approach documented to date has been "mass awareness" campaigns^{34–38} advocating for the importance of oral hygiene and calling for individual behavior modification. In Japan, there is a national promotional effort called the 8020 Campaign.³⁹ This population-based public awareness campaign is focused on encouraging the Japanese people to keep at least 20 teeth by age 80. The program is designed for periodontal disease prevention and is one of few large-scale public health approaches implemented globally.

Perception:

Despite the scope of the prevalence of periodontal disease globally, the impact on pain, oral function, and overall well-being on individuals, and the disproportionate burden of disease and the socio-economic impact on communities, the perception that periodontal disease is a public health problem remains low^{40–42}. This may be reflective of the global perception that oral diseases in general are not serious non-communicable disease problems, or that, unlike dental caries, there are no or limited public health interventions available that can be implemented at the community level.

Individual approach for periodontal disease prevention

The underlying philosophy supporting the individual approach to prevention of periodontal disease draws upon a biological and behavioral model focusing on mechanical biofilm control, reducing putative bacterial load, and eliminating high risk behaviors like smoking. Dental education curricula and research investments globally are focused on this approach. This "biomedical" model has heavily influenced the theoretical understanding of periodontal disease progression and the need for surgical and clinical intervention to secure and maintain periodontal health⁴³. This model also supports the notion that individuals identified as "high-risk" for disease progression should be the focus of therapeutic or preventive interventions. The preventive element in this biomedical approach focuses on supporting changes in hygiene and smoking through chairside advice and counseling.

Consequently, this traditional clinical approach has limited applicability to make any changes in periodontal disease prevalence at the community level. The traditional approach to prevent periodontal disease is costly and can represent a significant economic burden, even in high-income countries⁴³. Overall, it is estimated that the treatment of oral diseases (which includes periodontal disease) is the fourth most expensive condition to treat in developed countries⁴⁴ and can exceed the total national health care budget for many

countries, like Kenya. This approach does not work well for those the disease affects the most – groups affected by health disparities and populations with special needs.

Equally important, the dental workforce in most countries is unable to address the sizeable burden of periodontal disease, especially for secondary or tertiary care. Previous studies/ programs have shown mass chairside behavior modification utilizing traditional oral hygiene activities only imparts short-term success as it depends on the compliance of the patient^{34,35,45,46}. Therefore, alternate approaches for public health approaches to prevent, reduce, and control periodontal diseases at the population level.

Epidemiological transition of periodontal diseases and strategies for action

Epidemiology is more than just understanding the distribution and patterns of disease in populations, but is also identifying, monitoring, and promoting activities that prevent or control disease in those populations. The "process" of how patterns of disease changes in concert with changing population dynamics, specifically moving from high mortality communicable diseases to man-made non-communicable disease, is referred to as an epidemiologic transition. To explore historical strategies for prevention of periodontal disease, we described periodontal disease against an epidemiologic transition backdrop using a modified model developed for cardiovascular disease⁴⁷. Abdel Omran published a seminal paper in 1971 where he hypothesized that epidemiologic transition is an application of epidemiology, inference and interpretation to population dynamics and can be explained by three broad phases that transition from the dominance of infectious disease to the dominance of chronic disease with a focus on "mortality"⁴⁸. The theory focuses on the complex changes in patterns on the health and disease and their demographic, socioeconomic and ecologic-biologic determinants and consequences in various population groups. Although Yusuf and colleagues⁴⁷ used five phases to explain cardiovascular disease transition, we used three stages which we believe are relevant to periodontal disease that provides an historical overview that captures the "transitional stages" of prevalence and strategies to address periodontal disease (Table 1). Applying these stages to periodontal diseases remains valid as the disease is now considered a chronic disease sharing similar risk factors with cardiovascular diseases and other non-communicable diseases.

During the first half of the 20th century, dental caries was attributed as the major cause for tooth loss among adults⁴⁹. The first major index developed to assess the impact of the disease process in populations was for dental caries, introduced by Klein and colleagues in the 1930s⁵⁰. This index, widely known as the "DMFT" index included missing teeth (the "M" component) because of the high volume of missing teeth as a result of the caries process. Due to the widespread prevalence of dental caries, there was limited understanding of the natural history of periodontal disease and it was generally attributed to the ageing process. The lack of valid population measures (indices) to estimate periodontal diseases made it difficult to understand burden at the community level. Therefore, any evidence of a public health approach to periodontal disease control was essentially non-existent and management of periodontal disease was often therapeutic edentulation among adults⁵¹.

In the receding pandemics stage, infectious diseases are being replaced by noncommunicable diseases, such as diabetes, cancer, and cardiovascular diseases. Periodontal disease prevalence appears to increase as dental caries control improves, especially in more developed countries. During this period, periodontal epidemiology begins to accelerate with the introduction of a series of indices to measure the distribution of periodontal diseases in populations⁴⁹. These indices, Russell's Periodontal Index⁵² and Ramfjord's Periodontal Disease Index⁵³, were based on the notion that the natural history of periodontal disease had a linear progression⁵⁴.

Studies^{55,56} would soon appear suggesting that poor oral hygiene was the inevitable source of periodontitis and its subsequent linear progression to tooth loss if left untreated. The *plaque-is-the-cause* of periodontitis concept would quickly become firmly established and as a result, the goal of periodontal therapy was to address the "cause" by achieving optimal plaque control⁵⁷. It was widely accepted that plaque would cause gingivitis inevitably advancing to periodontitis and that this process would continue to progress in a linear manner⁴⁹. At one point, it was postulated that poor oral hygiene was attributable to 90% of periodontitis cases⁵⁸. Understanding the natural progression of periodontal disease would evolve from specific, to nonspecific plaque hypotheses to burst theory where linear progression was no longer favored and to where disease activity for shorter periods of time, followed by longer periods of little or no activity became accepted^{59,60}. As a result, patient focused oral hygiene and plaque control became the principal method for prevention and control of periodontal disease under the direction of skilled professionals during this period.

Efforts to pursue a public health approach for periodontal disease prevention was neglected during this period as dental public health focused on community-based interventions for dental caries, beginning with community water fluoridation. However, an unrelated event in the 1960's would ultimately have an indirect impact on public health approaches to prevent periodontal disease. In 1964, the first Surgeon General's Report and Smoking and Health was published⁶¹. This report was a watershed moment for efforts directed at smoking cessation to reduce disease and improve heath. Over the years, smoking would be demonstrated to be associated with every major non-communicable disease through successive Surgeon General Reports on tobacco use and health, including periodontal disease. This would culminate in the 2004 Surgeon General's Report on the health consequences of smoking when the report concluded that "the evidence is sufficient to infer a causal relationship between smoking and periodontiis"⁶².

Consequently, public health approaches at reducing periodontal disease became focused on a high-risk behavior – tobacco use, but ownership of these efforts were generally more directed by the broader public health community. Tobacco cessation programs emerged, and oral health professionals⁶³ were encouraged to adopt them as part of their primary preventive activities to reduce the potential negative sequelae resulting from severe periodontal disease^{64,65}. Because these activities were patient-focused, tobacco cessation was incorporated into the pre-existing model of using skilled dental professionals to prevent periodontitis through health education and plaque removal. This approach has had a minimal public health effect for several reasons, including limited participation by dental providers, focus on existing smokers, and insufficient incentives for the patient⁶⁶. More importantly,

During the period of receding pandemics, important epidemiological studies also began to show considerable within-group variation in the extent and severity of periodontal disease^{67–71} that would lead to understanding that even where plaque accumulation is substantial and gingivitis endemic, only a small percentage of individuals are likely to develop severe periodontal disease. In a landmark study, Loe and colleagues reported results from a longitudinal study of a group of Sri Lankan tea workers with no access to dental care⁵⁴. Even though the majority in this cohort had high levels of plaque, calculus and gingival inflammation, the authors reported that about 8% of the cohort had rapid progression of disease (mean loss of attachment 9 mm), 81% had moderate progression (about 4 mm) and 11% were largely free of periodontitis (less than 1 mm attachment loss by age 35⁷². Although a comparable study from Norway had much lower prevalence of periodontal disease, similar results were demonstrated suggesting a range of high, moderate and low risk groups⁷². Consequently, the theory that *plaque-is-the-cause* of periodontitis was gradually replaced in favor of a disease susceptibility model, implying that for similar levels of poor oral hygiene and gingivitis in a population, groups exist that have varying risk for periodontal disease severity.

In the transition from the receding pandemic period to the age of lifestyle diseases and social upheaval, a seminal study was published that suggested a relationship between poor dental health and acute myocardial infarction²⁰. Over the next decade, numerous studies were published suggesting that oral diseases—mostly periodontal disease—were associated with other diseases characterized by chronic inflammation as an underlying cause^{4,24,28,29,73–75}.

An emerging characteristic of Omran's third stage of epidemiologic transition – the age of degenerative, lifestyle diseases, and social upheaval - is the recognition that individual behavior and lifestyle modifications are only partially effective at preventing disease. The concept of risk is expanding with the understanding that the social constructs in which people live are also attributable to disease risk and adverse health outcomes. These social constructs, now more commonly referred to as social determinants of health (SDH), are often identified by the varying environments and social settings in which people live⁷⁶. Advantages in educational attainment, occupational status, income level and accumulated wealth can selectively determine the environment and communities people live in, which in turn can influence disease prevalence⁷⁷. Similar to many non-communicable diseases, occupational ranking and neighborhood characteristics have been shown to be risk indicators for periodontitis⁷⁸. As our understanding of SDH improve, so does the way we conceptualize prevention for non-communicable diseases, expanding beyond the traditional interventional framework at the individual level to exploring interventions at the societal level. It is therefore worthwhile to construct upstream polices for managing the macro, social and economic factors that can affect health.

Another important feature of Omran's third stage, is the rise to prominence of the "degenerative and man-made diseases." At this time, the linking of systemic diseases with

periodontal diseases occurs as potential underlying causes for chronic diseases are explored. As a result, the range of health concerns for which periodontitis has been implicated as a risk indicator has expanded to include cardiovascular diseases (heart disease and stroke), preterm birth/low birthweight, diabetes, chronic obstructive pulmonary disease and pneumonia, pre-eclampsia, chronic kidney disease, delayed conception, and a range of cancers. Tying periodontal disease to other non-communicable diseases and adverse health conditions that cause considerable morbidity and mortality at the population level raises the importance of periodontal disease prevention and the prospect that interventions aimed at reducing periodontal inflammation could impact systemic disease outcomes. However, there are no high-quality studies to date that demonstrate that treating periodontitis reduces some of these adverse health outcomes such as cardiovascular events. Nevertheless, the greater benefit realized with the interconnection of periodontitis and other non-communicable diseases is the recognition of the importance of shared risk factors.

Common risk factor approach for periodontal disease

When searching for population strategies focused specifically on periodontal disease, a review of the literature revealed little information. Among the articles describing or advocating for periodontal disease prevention activities, most were based on theoretical concepts, discussion papers, expert opinions, or consultative workshops. As previously mentioned, a solitary program reported in Japan (the 8020 Campaign) is one of few public health approaches designed for periodontal disease prevention reported in literature.³⁹ There were four studies reporting the evaluation of mass media/awareness programs for oral hygiene and periodontal health.^{35–38,45} A compendium of our literature search is shown in Table 2. Most of the articles concurred with the supposition that population-focused activities directed at individual behavior modification for enhancing oral hygiene for reduction for periodontal disease is ineffective in achieving constant improvements in periodontal outcomes at the population level^{4,79–85}. Most articles described a public health approach to prevention of periodontal disease as a component of an integrated approach with systemic health, particularly with non-communicable disease prevention activities, focusing on common risk factors. Consequently, the common risk factor approach has been conceptualized for the public health approach to prevent periodontal disease. Let the author fill in

Periodontal disease shares a wide range of risk factors and risk indicators with other conditions (Figure 1). Risk factors that are considered modifiable are often related to lifestyle, e.g. tobacco use and alcohol, diabetes and obesity, dietary factors, (dietary calcium and vitamin D), or stress. Other local factors such as plaque, microbiota, oral hygiene, defective restorations and wearing partial dentures can also constitute risk factors. In addition to individual behaviors and lifestyle risk factors, a range of external factors (SDH) which individuals themselves have little ability to control but must be endured because of the environment and social constructs they live in, affect their oral health. Most of these risk factors, indicators, and SDH are shared with other major non-communicable diseases such as cardiovascular disease, chronic respiratory disease, cancer, and diabetes. Therefore, the common risk factor approach provides the basis for the integration of periodontal disease

prevention into public health approaches for non-communicable disease prevention and control activities.

Smoking and periodontitis as a case study

It's been well-documented that tobacco use is a major risk factor for periodontitis. It has been estimated that more than half (55.1%) of periodontitis cases in the United States are attributed to smoking,^{86,87} suggesting that a majority of periodontal disease cases could be preventable through the reduction and cessation of tobacco use. An estimated 14 percent of adults in the U.S., or 34.3 million people, smoked cigarettes in 2017, down from 15.5 percent in 2016⁸⁸. This historic low represents a 67 percent decline from 1965 and highlights how successful public health efforts have been over the past 50 years. Effective population-based tobacco control interventions have included tobacco price increases, highimpact anti-tobacco mass media campaigns, and policy actions implementing comprehensive smoke-free public spaces. These public health approaches have decreased smoking population rates and reduced tobacco-associated diseases and mortality across diverse race/ethnic and socioeconomic groups. Although individual approaches utilized for tobacco cessation activities do work, smoking quit rates remain low $(3\% \text{ to } 5\%)^{89}$ and are resource intensive suggesting that an individual approach would not be as effective as a public health approach, such as implementing effective public policies for health promotion and disease prevention.

Challenges with the common risk factor approach

Even though the common risk factor approach model for periodontal disease prevention is a rational approach as a population-based strategy, it needs to be supported by appropriate evidence to help inform guidelines for implementation. If the foundational knowledge is weak with regards to the expected outcomes, this could lead to nonspecific integration. For instance, quantification of attributable risk for factors that are common between periodontal disease and other major non-communicable diseases are lacking^{82,90–92}. As of this date only smoking's attributable risk to periodontal disease has been sufficiently quantified, and generally, only in the United States. Without this information for other main risk factors that are modifiable, the opportunities for integration with non-communicable diseases for periodontal disease prevention through common risk factor approach is not as compelling. Quantifying attributable risk that is population-specific for periodontal disease across shared risk factors for the main non-communicable diseases serves three purposes: (1) to provide a benchmark to measure changing patterns of disease; (2) to provide information for policy development; and (3) to ensure the intervention activities at the population level are evaluated appropriately for effectiveness.

Another challenge for the common risk factor approach approach is the limited use of standard reporting guidelines for periodontal disease in epidemiologic studies, which includes the reporting of periodontal disease levels by leading risk factors using common terminology^{90,91,93}. Typically, periodontal disease is monitored by disease characteristics rather than its risk factors or indicators. Achieving success with the integration of periodontal disease prevention into the broader non-communicable disease prevention

framework of activities at the global level would be facilitated if surveillance of periodontal disease would follow the WHO's STEPwise approach to surveillance (STEPS), which is designed as a basic, standardized method for collecting and analyzing data⁹⁴. The WHO is promoting STEPS for non-communicable disease risk factor surveillance as process to strengthen the common risk factor approach to reduce disease, improve health, and promote wellbeing. Unfortunately, validation of the core STEPS questionnaire with oral health outcomes, including periodontal disease, is not known.

Way forward

In 1951, Marshall-Day raised awareness about the extent of periodontal disease and the deleterious impact on oral health by calling periodontal disease a "serious and universal public health problem."⁹⁵ Because there was little epidemiologic data available to support this assertion, he was bringing attention to the need for improvements in periodontal disease assessment. Conversations, workshops, and proceedings followed through 1950s that ushered in several innovations in periodontal assessments over the next six decades. Today, we know much about periodontitis and the impact on oral health and the relationship with overall health. We know how to engage individuals to promote periodontal health and prevent periodontal disease at the individual level, what we don't know is how to effectively advocate for periodontal disease prevention and control to facilitate oral health at the community level.

Implementing a public health approach to accomplish this will require a multilevel effort focusing on assessment, policy development, and assurance (Box). One important way forward is the recognition of the value that public health informatics could add to a comprehensive strategy in areas of surveillance, prevention, and health promotion. Using the newer tools of data science and technology, public health informatics can help with transforming periodontal disease assessment that better informs decision making. This can facilitate public health policy that supports environments and living spaces that promote periodontal health, encourage oral health literacy leading to individual empowerment, and identify strategies that support integration of periodontal health care into overall health care.

Summary

Although there have been substantial improvements in our understanding of the etiology of periodontal disease and how we can prevent and control periodontal disease, these advances have been primarily focused on the individual, patient-focused approaches. The prevention of periodontal disease depends not only on improving currently available individual interventions, but in determining what public health interventions can be effective and sustainable under real-life conditions. Population-based effectiveness implies that the benefits of an intervention can reach all those who need it and that the system has the capacity to implement and sustain the intervention. An example of a public health approach that is evolving, showing promise, and gaining international acceptance for non-communicable disease prevention and control is for cardiovascular diseases. Currently, public health approaches for periodontal disease prevention and control are lacking. To remedy this, we should consider the core public health activities of assessment, policy

development, and assurance. Part of this effort will require exploring new ways to describe the impact of periodontal disease, to monitor effectiveness of prevention and control activities, and to elevate periodontal disease as an important non-communicable disease public health problem.

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Assessment	Quantifying attributable risk across common (shared) risk factors betwee periodontal disease and other non-communicable diseases.
	• Building a periodontal surveillance system for monitoring common risk factors and indicators which is universal and valid.
	• Using data science and technology to help develop a periodontal disease risk assessment tool based on the common risk factor approach ranging from population-based screenings to integrated medical-dental health care.
Policy Development	• Educating oral health care providers that periodontal disease prevention and control requires both an individual approach and a public health approach to effect change and improve health.
	• Developing policy strategies for a public health approach that focuses on the common risk factor approach.
	• Addressing the social determinants of health through a more comprehensive systems approach.
Assurance	 Implementing periodontal disease identification and prevention strategies that supports the primary health care team (which should also include ora health professionals).
	 Integrating health models with a more holistic approach considering modifiable risk factors that are shared with non-communicable diseases, such as tobacco use, vaping, alcohol consumption, elevated blood pressure and cholesterol, stress, and low health literacy.
	 Evaluating effectiveness of CFRA in reducing and controlling periodonta disease at the population level





Table 1.

Epidemiologic transitional stages of prevalence and strategies of periodontal disease

Stages	Prevalence	Consequences	Risk factors	Strategy
Age of Industrial and Societal Transformation 1900–1960s	Prevalence of the periodontal disease overshadowed with dental caries dominates oral diseases	Tooth mortality	Focal infection paradigm and part of aging	Extraction of periodontal infected tooth
Age of the Receding Pandemics 1960s-1990s	Prevalence of dental caries recedes and periodontal diseases showed upward increase	Reduction in Tooth mortality	Individual lifestyle related factors, tobacco, oral hygiene High risk group	Local factors control, and oral hygiene education gets prominence
Age of Degenerative, Lifestyle Diseases and Social Upheaval 2000 onwards	Periodontal diseases are risk factor for systemic diseases considered along with other chronic diseases	Systemic consequences Poor quality of life Social and economic consequences	Interlinking factors with systemic diseases Social factors	Call for Integrated with chronic disease and action of social determinant factors

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Table 2.

Literature summary for public health approach for prevention of periodontal disease

Source/Articles	Public Health Approach for Periodontal disease prevention
	Public and professional education as well as reinforced political advocacy for Oral Hygiene behavior-
Global Periodontal Health: Challenges, priorities and perspectives, FDI-	 Global awareness campaigns Internation with Non-Communicable Disease mevantion - Common risk factor annovach
world Oral freatul Forum 2017, Froceedings 21 August 2017 Madrid, Span	The key target for clinically healthy periodontal sites means no bleeding on probing and shallow residual pockets (<5 mm).
Prevention of dental Disease: caries and Periodontal disease ann. Rev. Public health. 1981. 2:71–92	Frequent Oral prophylaxis approach can be applied on a community basis to children in schools and to adults.
Translating science into action – prevention of periodontal disease at patient level. Periodontology 2000, Vol. 60, 2012, 162–172	Prevention at the patient level must be global and comprehensive. Preventive interventions should be oriented towards influencing patient behavior
Common risk factors in the Management of periodontal and associated systemic diseases: The dental setting and Interprofessional Collaboration. J evid base dent pract 2014;14S:4–16	Risk factor management procedures for Periodontal disease through common risk factor approach.
An Evidence-Based Approach to the Prevention of Oral Diseases Med Princ Pract 2003;12(suppl 1):3–11	Non-randomized population-wide interventions and evidence on oral health promotion is required for periodontal disease prevention
Risk assessment and periodontal prevention in primary care. Periodontology 2000, Vol. 71, 2016, 10–21	There is gap in research of extrapolation of the risk factors from a population perspective from an individual perspective for Periodontal risk factors
Is It Time to Reassess the Public Health Implications of Periodontal Diseases? A Review of Current Concepts JPHD Vol. 48, No. 4. Fall 1988	Periodontal disease prevention through Oral Health Promotion
Impact of the global burden of periodontal diseases on health, nutrition and wellbeing of mankind: A call for global action. J Clin Periodontal. 2017;44:456–462	Multiple strategies of oral hygiene awareness program to influence behavior on individual in the community
Global burden of oral diseases: emerging concepts, management and interplay with systemic health. Oral Diseases (2016) 22, 609–619	Integration of oral health (periodontal disease prevention) into general health agenda for optimal health and general well- being.
The impact of cigarette smoking on periodontal disease and treatment. Periodontology 2000, Vol. 44, 2007, 178–194	Periodontal therapy affords multiple opportunities during active and ongoing maintenance therapy for patient education, intervention strategies, and reinforcement of tobacco cessation
Translating science into action: periodontal health through public health approaches. Periodontology 2000, Vol. 60, 2012, 173–187	Important chronic disease entry points for periodontal health are reduction of tobacco use, reduction in consumption of harmful levels of alcohol, a healthy diet and good nutrition and improvement of personal hygiene. Proper sanitation facilities and availability and accessibility of oral hygiene aids are vital to periodontal health' tackling the social determinants of disease, important behavioral risk factors.
Oral health care systems in developing and developed countries Periodontology 2000, Vol. 60, 2012, 98–109	Building capacity in oral health care systems, directed towards periodontal disease prevention and primary health care, with special emphasis on meeting the needs of disadvantaged and poor population groups
The periodontal disease– systemic health–infectious disease axis in developing countries Periodontology 2000, Vol. 60, 2012, 64–77	Integrating periodontal disease and closely related oral diseases into the better funded global prevention programs on malaria, AIDS and nutrition

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Source/Articles	Public Health Approach for Periodontal disease prevention
The United States Public Health Service (USPHS) Oral Health Coordinating Committee (OHCC) Oral Health Strategic Framework 2014–2017	Enhance national oral health surveillance efforts and developing measures for use in surveillance of periodontal disease for Public health action.
Editorial: Periodontal Disease – A Public Health Problem Front. Public Health, 08 January 2016	Awareness of the periodontal disease problem as a key part of reorienting health services in order to promote periodontal health.
Knowledge on periodontal disease before and after a mass media campaign. Swed Dent J (2004) 28:165–71	Population-based media campaign promoting periodontal knowledge among adults has positive short-term impact only (three months).
Factors behind change in knowledge after a mass media campaign targeting periodonitits. Int J Dent Hyg (2006) 4:8–14.	Use of mass media campaign will increase knowledge about periodontitis as a health promotion strategy
The effect of a mass-media dental health education campaign. Health Educ Res (1988) 3:243–55.	Oral hygiene behavioral changes have limited outcomes through from other mass media campaigns in health education
Assessment of periodontal knowledge following a mass media oral health promotion campaign: a population-based study. BMC Oral Health (2014) 14:31. doi:10.1186/1472-6831-14-31	Use of mass media periodontal campaign for short term hygiene knowledge improvement among the adult population.
Periodontal Health and Disease. A practical guide to reduce the global burden of periodontal disease. FDI 2017	Use of periodontal health as a priority area for oral health policy and promotion Awareness and literacy national campaign for behavior change
Defining a national strategy: The 8020 Campaign in Japan. Campaign, calling for the retention of 20 or more teeth even at the age of 80 started in 2001. Int Dent J. 2001 Jun;51(3 Suppl):200-6.	8020 Campaign achieved that the percentage of persons achieving 8020 was over 50% - 2016 and improved periodontal outcomes
	 Integrating prevention of periodontal disease into chronic disease prevention and control.
	 Surveillance of periodontal disease needs to be integrated into surveillance of noncommunicable chronic diseases.
Periodontal health and global public health. Periodontology 2000, Vol. 60, 2012, 7–14	 a population strategy for altering life practices, particularly those determining smoking behavior and oral self-care in the community;
	 a secondary prevention strategy to detect and treat people with destructive periodontal disease; and for high-risk individuals a strategy of treating existing disease and control of periodontal disease through oral health promotion
	 population-based interventions address behavioral factors to control periodontitis through legislation (antismoking, reduced sugar content in foods and drinks), restrictions (taxes on sugar and tobacco) guidelines and campaigns;
	 psychological approaches aimed at changing behavior may improve the effectiveness of oral health education;
Prevention of Periodontal Diseases	 different preventive strategies have proven to be effective during the course of life;
	 management of gingivitis relies heavily on efficient self-performed oral hygiene,
	 evidence for a long-term successful change in oral hygiene behavior.
	Integration of Periodontal and general health research is needed using a common risk factor approach
Public Health Perspectives on Surveillance for Periodontal Diseases Periodontal 2007;78:1380–1386.	monitoring periodontal diseases is invasive, resource-intensive $\&$ not feasible. Alternative approaches to periodontal disease surveillance

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Source/Articles	Public Health Approach for Periodontal disease prevention
	1 Existing Clinical Data
	2 Administrative or Insurance Claims Data
	3 Sentinel Surveillance
	4 Self-Reported Measures of Periodontal Diseases
	 A population strategy for altering life practices and oral cleaning effectiveness to reduce the dental plaque level of the community.
Public health aspects of periodontal diseases in Europe.	 A secondary prevention strategy to detect and treat people with destructive periodontal disease.
J Clin Periodontal 1991; 18: 362–369	 A high-risk strategy for bringing preventive and therapeutic care to individuals at special risk.
	 A combined population, secondary prevention and high-risk strategy of the three.
Does oral health promotion improve oral hygiene and gingival health? Periodontal 2000. 2005; 37:35–47.	Short-term reductions in plaque and gingival bleeding at community interventions Public health significance of these changes questionable
Strategies and approaches in oral disease prevention Bulletin of the World Health Organization 2005; 83:711–718.	Integration of periodontal disease prevention with Non-Communicable Disease prevention – Common risk factor approach.
Strengthening the Prevention of Periodontal Disease: The WHO Approach. J Periodontal 2005; 76:2187–2193.	Integration of periodontal disease prevention with Non-Communicable Disease prevention – Common risk factor approach.
The Common Risk Factor Approach – An Integrated Population- and Evidence-Based Approach for Reducing Social Inequalities in Oral Health. Gesundheitswesen 2016; 78: 672–677	Integration of periodontal disease prevention with Non-Communicable Disease prevention – Common risk factor approach.
Sociobehavioral aspects of periodontal disease. Periodontology 2000, Vol. 60, 2012, 54-63	 a population strategy for altering life practices, particularly those determining smoking behavior and oral self-care (plaque removal) in the community;
	Integration of periodontal disease prevention with Non-Communicable Disease prevention – Common risk factor approach.
Periodontal health through public health – the case for oral health promotion. Periodontology 2000, Vol. 60, 2012, 147–155	Upstream process through tackling the Marco factors of oral hygiene behavior and Integration of periodontal disease prevention with Non-Communicable Disease prevention – Common risk factor approach.
Splash!: a prospective birth cohort study of the impact of environmental, social and family-level influences on child oral health and obesity related risk factors and outcomes. BMC Public Health 2011, 11:505	This study aims to prospectively examine the impact of drink choices on child obesity risk and oral health status.
Reducing pediatric caries and obesity risk in South Asian immigrants: randomized controlled trial of common health/risk factor approach BMC Public Health (2018) 18:680	Does a culturally-tailored CR/HFA home-visiting intervention, from child age 6 through 16 months, reduce cariogenic and obesogenic behaviors in SA immigrant families (primary hypothesis)? b) Is this CR/HFA intervention associated with reduced incidence of oral caries and obesity at 18 months of age (secondary hypothesis)?
Common risk factor approach to address socioeconomic inequality in the oral health of preschool children – a prospective cohort study BMC Public Health 2014, 14:429	The aim of the Study of Mothers' and Infants' Life Events Affecting Oral Health (SMILE) project is to identify and evaluate the relative importance and timing of critical factors lates that shape the oral health of young children and then to seek to evaluate those factors in their inter-relationship with socioeconomic influences.