

Review

Challenges and strategies for promoting health equity in virtual care: findings and policy directions from a scoping review of reviews

Suman Budhwani ¹, Jamie Fujioka¹, Tyla Thomas-Jacques¹, Kristina De Vera², Priyanka Challa², Ryan De Silva¹, Kaitlin Fuller³, Simone Shahid¹, Sophie Hogeveen¹, Shivani Chandra¹, R. Sacha Bhatia^{4,5}, Emily Seto^{2,6}, and James Shaw^{1,2,7}

¹Women's College Hospital Institute for Health System Solutions and Virtual Care, Toronto, Ontario, Canada, ²Institute of Health Policy, Management and Evaluation, University of Toronto, Toronto, Ontario, Canada, ³University of Toronto Libraries, University of Toronto, Toronto, Ontario, Canada, ⁴Department of Medicine, University of Toronto, Toronto, Ontario, Canada, ⁵Ontario Health, Toronto, Ontario, Canada, ⁶Centre for Global eHealth Innovation, University Health Network, Techna Institute, Toronto, Ontario, Canada, and ⁷Joint Centre for Bioethics, University of Toronto, Toronto, Ontario, Canada

Corresponding Author: James Shaw, PhD, Women's College Hospital Institute for Health System Solutions & Virtual Care, 76 Grenville Street, Toronto, ON M5S 1B3, Canada; jay.shaw@wchospital.ca

Received 24 November 2021; Revised 12 January 2022; Editorial Decision 27 January 2022; Accepted 16 February 2022

ABSTRACT

Objective: We sought to understand and synthesize review-level evidence on the challenges associated with accessibility of virtual care among underserved population groups and to identify strategies that can improve access to, uptake of, and engagement with virtual care for these populations.

Materials and Methods: A scoping review of reviews was conducted (protocol available at doi: 10.2196/22847). A total of 14 028 records were retrieved from MEDLINE, EMBASE, CINAHL, Scopus, and Epistemonikos databases. Data were abstracted, and challenges and strategies were identified and summarized for each underserved population group and across population groups.

Results: A total of 37 reviews were included. Commonly occurring challenges and strategies were grouped into 6 key thematic areas based on similarities across communities: (1) the person's orientation toward health-related needs, (2) the person's orientation toward health-related technology, (3) the person's digital literacy, (4) technology design, (5) health system structure and organization, and (6) social and structural determinants of access to technology-enabled care. We suggest 4 important directions for policy development: (1) investment in digital health literacy education and training, (2) inclusive digital health technology design, (3) incentivizing inclusive digital health care, and (4) investment in affordable and accessible infrastructure.

Discussion and Conclusion: Challenges associated with accessibility of virtual care among underserved population groups can occur at the individual, technological, health system, and social/structural determinant levels. Although the policy approaches suggested by our review are likely to be difficult to achieve in a given policy context, they are essential to a more equitable future for virtual care.

Key words: virtual care, telemedicine, health equity, social determinants of health, scoping review

[©] The Author(s) 2022. Published by Oxford University Press on behalf of the American Medical Informatics Association. All rights reserved. For permissions, please email: journals.permissions@oup.com

991

BACKGROUND

Access to and outcomes of health care are determined in important ways by the influence of a series of intersecting social systems that create opportunities and challenges for particular communities of people.^{1,2} These intersecting systems are associated with the identity characteristics conferred upon particular groups and individuals, such as age, gender, socioeconomic status, race and ethnicity, education levels, and neighborhood characteristics.^{2,3} The compounding influence of systems that result in communities being identified as racialized, lower income, or lesser educated (for example) leads to greater challenges in obtaining meaningful health services and achieving improved health outcomes as a result.4,5 In recognition of the influence of these intersecting systems that confer advantage and disadvantage on access to and outcomes of health care, we refer to communities characterized by relative disadvantage as underserved by health care systems. This observation is true of in-person health care services and virtual care services as well.⁶

Bi-directional virtual care (also known as eHealth, telemedicine, telecare, and telehealth) has been proposed as a promising healthcare delivery approach to improving access to care, such as for individuals living in rural or remote areas.⁷ Defined as "any interaction between patients and/or members of their circle of care, occurring remotely, using any forms of communication or information technologies," virtual care can employ a broad array of modalities to provide care such as telephone calls, video visits, secure messaging, and email consultations.⁸ Since the onset of the COVID-19 pandemic, the use of virtual care has increased in part, to ensure sustained and continued access to care while adhering to physical distancing measures.^{9–11} Provision of virtual care in specific contexts has demonstrated benefits such as increased access to health services and education, cost-effectiveness, and improved health outcomes, quality of life, social support and quality of care.^{12,13}

Despite these benefits, there are increasing concerns regarding the impact of virtual care on existing health disparities including inequalities being generated by health care interventions among underserved population groups.^{3,14–16} The presence of a digital divide between those who enjoy access, literacy, and motivation to engage with digital technologies for health care and those who do not means that the benefits of virtual care only accrue to certain segments of society (ie, those who are empowered to engage with health systems virtually).^{3,17,18} Many challenges may prevent access to, uptake of and engagement with virtual care, such as the absence of socioculturally tailored and age-appropriate technology that represents and meets the needs of diverse communities.^{19,20}

To ensure health equity is maintained and promoted in the delivery of virtual care, an in-depth and systematic inquiry into existing identified challenges or barriers of access to, uptake of, and engagement with virtual care is required for diverse underserved communities. This becomes important particularly as the use of virtual care has increased dramatically during the COVID-19 pandemic, and has very likely become a more prominent feature of care delivery models that will be sustained into the future. The literature also provides a tremendous opportunity to learn from strategies that have been used to alleviate challenges specifically experienced by underserved communities to ensure equitable access and participation in virtual care. Thus, the objectives of this scoping review of reviews were: (1) to synthesize review-level evidence on challenges associated with accessibility of virtual care in underserved population groups and (2) to identify strategies that can improve access to, uptake of, and engagement with virtual care for these same population groups.

MATERIALS AND METHODS

A detailed description of the methods for this scoping review is available in our published protocol paper available at doi:10.2196/ 22847.⁵ This scoping review was registered with the National Collaborating Centre for Methods and Tools (#71).²¹ The PRISMA-Scoping Review Extension was utilized for reporting.²²

Research question, search strategy, and selection criteria

We proposed the following research question for our scoping review of reviews: "What challenges and strategies related to enabling the access to, uptake of, and engagement with virtual care for people from underserved communities have been documented in the literature?." We defined underserved population groups as groups of individuals with increased susceptibility to health and health care disparities due to the relative disadvantage conferred upon them by social determinants of health (individual, environmental, and/or social factors). Table 1 provides a list of specific population groups that were selected as the focus for this review that are commonly reported in the literature as being underserved and as determined through discussion with the research team. We also used the Place, Race, Occupation, Gender, Religion, Education, Socioeconomic status, Social capital (PROGRESS) framework to guide our approach.^{23,24} Virtual care was operationalized as health care delivered through technologies that facilitated bi-directional communication between patients and providers (Table 1). We focused on bi-directional communication as a core component of virtual care, either as a supplement or as a replacement to in-person care. Lastly, we also focused on literature from high-income countries to ensure applicability of findings to provincial health and social care systems in Canada.

Based on these operational definitions and the review objectives, a search strategy was designed and conducted by a health sciences librarian in MEDLINE including in-process and other nonindexed citations on Ovid, EMBASE on Ovid, CINAHL on EBSCO, Scopus and Epistemonikos on June 20, 2020, and an updated Scopus search was conducted on July 25, 2020 (see Supplementary Table S1 for full search strategies). The databases were selected based on subject area coverage and functionality.^{25,26}

A mixture of subject headings, text words, and other search fields were used to search for our 2 key concepts of virtual care and underserved populations. Several search filters and search strategies in other published reviews were consulted to inform the development of these concepts.²⁷⁻³³ To retrieve reviews, a third concept to search specifically for reviews was added to the MEDLINE, EMBASE, CINAHL, and Scopus search strategies, and database filters were used in Epistemonikos. To create the review concept, a combination of several filters was consulted and adapted for use.³⁴ ³⁷ A date limit of 2005 to present was applied to all database searches except Epistemonikos, as this was determined to be the most relevant time in the development of virtual care during which the literature would have been usefully reviewed. A total of 14 028 records were retrieved. Retrieved records were deduplicated using Endnote reference management software (version x9, Clarivate)³⁸ and imported into the Covidence platform (version summer 2020)³⁹ where further deduplication occurred resulting in a total of 9666 records.

Five members of the research study team (JKF, KD, PC, SB, and TTJ) formed the review team and each independently reviewed a

Table 1. Inclusion and exclusion criteria

	Inclusion criteria	Exclusion criteria
Types of participants	 Studies on human populations At minimum 50% of studies included in the review have objectives focused on underserved populations, equity, vulnerable populations defined as: People of older age (age 50+) People identifying as nonheterosexual or noncis gender Racial or cultural minority groups Immigration status (recent immigrants to country of focus, refugees) People with low income, low socioeconomic status, or poverty People living in rural or remote areas People hybrid are homologe 	 Animal studies/models, nonhumans or vertebrae studies Reviews with focus on a population group outside of those in our inclusion criteria Reviews with less than 50% of included studies focused on population groups within our inclusion criteria Reviews focused on general populations or clinically at-risk population groups (eg, individuals with risk factors specific to certain diseases not in our listed underserved population groups)
Concept	 People who are homeless At minimum 50% of studies included in the review have objectives focused on health care focused technologies used to enable bi-directional patient-provider communication remotely (ie, not in-person) Reviews focused on virtual care interventions as defined in Section 2.4.1 in the World Health Organization's Classification of Digital Health Interventions (consultations between remote client and healthcare providers)⁴² Telephone communication Video communication Text messaging (asynchronous) Email messaging (asynchronous) Portals, apps, and other applications for bi-directional patient-provider communication Remote monitoring tools with feedback loop and bi-directional patient-provider communication through one of the above modalities Reviews focused on virtual care if it is being provided adjunctively with in-person care. Virtual care does not necessarily need to replace in-person care, but can be a supplement to in-person care process Reviews focused on individual, neighborhood, organizational, policy, and/or systemic level barriers or 	• Reviews of technological interventions that do not explicitly focus on replacing in-person care or bi-directional provider-patient communication (eg, patient portals that only focus on providing patients with access to their health information, functionality, provider-provider communication tools, education, prevention, health promotion apps without 2-way communication, etc.)
Context	 strategies to increase adoption, access, and utilization Reviews focused on health system settings in high-income countries (as defined by The World Bank⁴³) Reviews focused on health system settings with high-income countries and the system settings with high-income countries are specified. 	Reviews focused on middle income and/or low-in- come countries
Types of evidence	 and middle-income countries together Any of the following methods-driven literature reviews: Systematic reviews Scoping reviews Meta-analyses Meta-syntheses Realist reviews Critical interpretive syntheses English-language studies only 	 Any reviews not listed in the inclusion-criteria list or nonmethods-based reviews or knowledge syntheses Primary research studies using qualitative and quanti- tative methods (eg, randomized controlled trials and case studies) Opinion papers, commentaries, editorial reviews, and letters to the editor Study protocols, theses, dissertations, and conference abstracts

sample of 100 study titles and abstracts to test the screening guide inclusion and exclusion criteria. Following discussion and revisions, a revised screening guide was created, and the full list of 9666 study titles and abstracts were screened (each title and abstract was screened by 2 reviewers randomly assigned to each study by the Covidence software). All conflicts were resolved via discussion as a group. Following title and abstract screening, 131 articles were

moved forward for full text review. Each article was reviewed by 2 reviewers and the primary reason for exclusion was noted. Any conflicts were resolved through group discussion. Figure 1 presents the PRISMA Flow Diagram of the scoping review.

To supplement the search, reference tracking was conducted using Scopus, however no additional studies were identified. Furthermore, an additional Google Scholar search was conducted by a

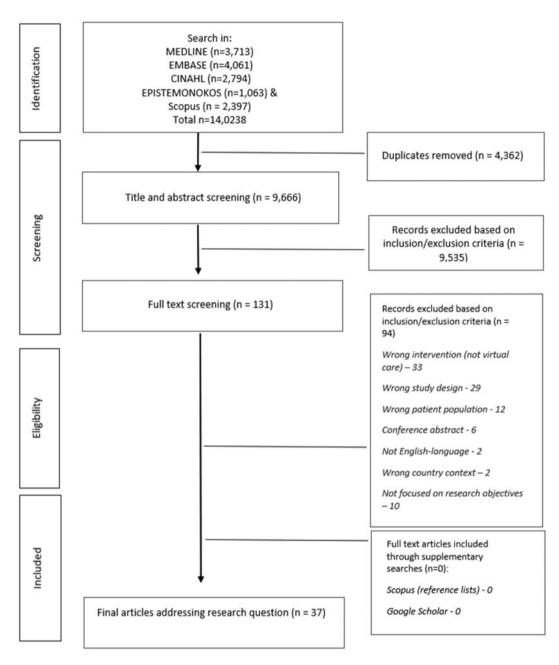


Figure 1. Flow of scoping review.

single reviewer who ran 81 searches between October 16 and 29, 2020. The first 3 pages on Google Scholar were reviewed for each search run for any relevant studies that had not already been included. These supplementary searches identified no additionally relevant citations.

Charting, collating, summarizing, and reporting the results

A total of 37 review studies were included for abstraction and charting of data. Two review studies were used to pilot the abstraction tool with each of the reviewers (JKF, KD, PC, SB, and TTJ) to establish consistency in abstraction. Key data points of abstraction included type of review, review objectives, description and type of virtual care technology, study population(s), key strat-

egies and challenges to access to, uptake of, or engagement with virtual care, and a summary of other outcomes and conclusions. Following discussion, the abstraction tool was finalized (see Supplementary Table S2) and the total number of reviews was divided between reviewers (JKF, KD, PC, RDS, SB, and TTJ) for abstraction. Due to the high consistency of abstracted data across reviewers within the pilot, each of the remaining reviews was abstracted once by reviewers.

Data abstraction related to strategies and challenges were compiled for each review paper. Next, each review paper was categorized into a population group or intersecting population group category (Supplementary Table S4). From this table, analysis was conducted on the commonly occurring strategies and challenges across population groups and key thematic categories were extracted and developed.

Following abstraction and thorough discussion, key themes of strategies and challenges to promote access to, uptake of and engagement with virtual care for underserved population groups were abstracted and summarized in tables (Supplementary Tables S3 and S4, Table 2). The analysis of strategies and challenges were informed by 2 distinct ideas in the literature on disparities in virtual care. First, our analysis was based on the well-documented observation that the benefits of digital technologies accrue to those who have the resources to adopt and use them.⁴⁰ In this way, disparities in virtual care develop over time, as outlined in detail in the literature on the digital divide.^{18,41} Second, we sought to articulate a more specific and practically oriented set of observations about whether and how people from underserved communities engage with virtual care. To do so, we adopted the logic from Veinot et al³ in which various phases of engagement need to be understood separately. Specifically, we examined "access to, uptake of, and engagement with" virtual care technologies drawing on the theoretically informed notion that each of these 3 phases would involve challenges and strategies. Building on these theoretical foundations, we sought to articulate challenges as circumstances that interfere with access to, uptake of, and engagement with virtual care, and strategies as specific actions that can be taken to enhance access to, uptake of, and engagement with virtual care.

RESULTS

Characteristics of included studies

Supplementary Table S3 provides a summary of included reviews (n = 37). The vast majority of studies were systematic reviews (n = 26), followed by scoping reviews (n = 6), meta-analyses (n = 2), realist reviews (n = 2), and critical review (n = 1). Most articles were published in or following 2016 (n = 30) and were published in the United States (n = 11) and Canada (n = 9).

Equity was explicitly stated as a consideration in 10 of the included reviews.^{20,24,44–51} Overall, most reviews were focused on older adults (n = 16), ^{12,20,44,52–64} followed by individuals living in rural or remote areas $(n = 12)^{12,24,46,49,52,65-71}$ suggesting the indepth study of these population groups individually or in conjunction with other or intersecting population groups. Similarly, challenges and strategies for Indigenous peoples were reviewed in a total of 9 papers, ^{12,24,45,46,49–51,66,72} as well as for racial or cultural minorities (n = 9).^{24,44,47,48,69,73–76} No reviews were found that focused specifically on gender identity. We did not examine the overlap of primary studies across reviews in our extraction and analysis that may be potentially present among reviews addressing similar population groups and topics.

Five papers explicitly stated a theoretical perspective.^{20,24,48,63,68} Theories referenced were: (1) Diffusion of Innovation,⁶³ (2) Health Equity Impact Assessment framework,^{20,77} (3) Pettigrew and Whipp's model of strategic management of change,^{68,78} (4) Reach, Efficacy, Adoption, Implementation, Maintenance (REAIM) framework,^{24,79} (5) the Template for Intervention Description and Replication (TIDieR) framework,^{24,80} (6) the Place, Race, Occupation, Gender, Religion, Education, Socioeconomic status, Social capital (PROGRESS) framework,^{23,24} and (7) Glanz' health behavior theories.^{48,81}

Video communication was examined in a total of 30 reviews, 12,20,24,46-49,51-53,55-57,59-73,75,82 followed by telephone communication (n = 22), 12,20,24,46,48-51,55,56,60-64,67-70,74-76 text messaging (n = 17), 24,45-50,60,61,68-70,72,74-76,82 and e-mail

(n = 10).^{47,61,65,67–70,72,75,82} Other virtual care modalities were also focused on in included reviews such as patient portals, remote monitoring, mobile apps, and web-based interventions.

Key objectives of included reviews included an assessment of the design, usage, acceptance, feasibility, implementation, and effectiveness of virtual modalities and/or interventions using virtual tools. Reviews also assessed impact, mapped evidence on culturally competent components and approaches, and directly evaluated barriers and enablers to delivery of virtual care to underserved population groups.

Strategies and challenges

Supplementary Table S4 presents challenges and strategies for each underserved population group described in the literature. While most reviews were focused on one underserved population group (n = 26), $^{20,45,47,50,51,53-65,67,68,70-72,74-76}$ others $(n = 11)^{12,24,44,46,48,49,52,66,69,73,82}$ often examined and reported challenges and strategies collectively on multiple population groups or intersecting identities (eg, older adults and individuals living in rural or remote areas). These reviews are presented separately within Supplementary Table S4.

For Indigenous peoples, commonly reported challenges included technology not being culturally and/or contextually relevant, low trust in relationships with providers and technology, and poor access to Internet and technology. Strategies to mitigate these challenges included ensuring cultural safety, relevance and appropriateness of technology and provided services, and engagement of participants and community in development of technology-embedded health services. Similar challenges and strategies were identified for racial or cultural minorities. For individuals living in rural or remote areas, the focus for included reviews was on funding, infrastructure, and governance challenges, with some unique strategic recommendations on what could be done to alleviate these challenges. For older adults, challenges and strategies focused on the design and customization of the technology, self-efficacy and digital literacy, and trust and acceptance.

Table 2 summarizes commonly occurring challenges and recommended strategies across underserved population groups included in this review.

DISCUSSION

This scoping review of reviews provides a summary of challenges and strategies to improve access to, uptake of, and engagement with virtual care for underserved communities as identified through 37 published reviews. The primary contribution arising from the review is the clear statement of common challenges and strategies across underserved communities, which inform the development of an agenda for research and policy oriented to enhancing the meaningful use of virtual care among members of these communities. In this discussion section we outline the significance of these challenges and strategies and present an agenda for future work on this topic.

Much past work has generated conceptual resources for understanding why people from particular communities engage less with digital technologies relative to those who experience greater privilege.^{6,40} Drawing on foundational work on the digital divide, Fang et al⁸³ presented a framework informed by theory on intersectionality that outlined the influence of social positioning on access to technology, along with socially conscious facilitators to enhance access for structurally marginalized groups. Their work provides important

Table 2. Common challenges and recommended strategies across underserved population groups

Thematic category	Challenges	Strategies
 Individual level 1. Person's orientation to- ward health-related needs 2. Person's orientation to- ward health-related tech- nology 3. Person's digital literacy 	 Lack of perceived effectiveness of technology in meeting needs Competing health and social needs Preference for in-person care Lack of trust (in technology, health care providers, health system, or privacy protections) Lack of interest in technology Low self-efficacy in using technology Lack of technology training opportunities 	 Develop health literacy initiatives Build accessible, trustworthy privacy policies Enable anonymity Counteract stigma of health-related issues addressed by technology applications Develop digital literacy training initiatives lo- cated in communities Provide easily accessible technical support
Technology level 4. Technology design	 Lack of compatibility with other technologies or applications Lack of clarity in operating instructions Lack of inclusive, user-friendly interface Inability to provide input into design Lack of cultural safety Lack of adaptability 	 Focus on inclusive design or codesign of technologies Ensure cultural, religious, and contextual relevance of technologies Gamification of design Focus on accessible design Ensure compatibility with low-cost devices Ensure interoperability and compatibility with other technologies or applications Enable multiple modalities of communication or interaction
Health system level 5. Health system structure and organization Social/structural determinants level	 Low health care provider acceptance of technology Lack of health care provider training opportunities Challenges building technology into health care workflows Policy barriers to using technology in health care (eg, privacy policies) Lack of infrastructure Costs of implementation and use 	 Facilitate networks through technology use Make connections between technology and other health care programs Make low-technology options to access care available Provide cultural safety training in technology-enabled care Maintain opportunity for in-person care and mixed-modality care Enable direct communication between patients and providers Employ culturally or racially similar providers for communities Financially incentivize health care providers to use technology Fit technology into provider workflows Build opportunities to adapt technology
 Social and structural deter- minants of access to tech- nology-enabled care 	 Lack of available social support Poor access to internet or cellular connectivity Unaffordable out of pocket costs Systemic racism 	 Employ culturally safe methods of implementa- tion Make high speed Internet access available Make digital devices available

insights into the causes of the digital divide and policy-level strategies to mitigate the digital divide at the population level. Although a very helpful foundation for understanding why and how the digital divide exists among the communities on which we are focused in the present paper, their contribution, and others like it provide less insight specifically in terms of virtual care.

· Inaccessible health care

Other frameworks have focused more specifically on virtual care. For example, a series of contributions have identified phases in the technology use process at which engagement with virtual care specifically might break down. Veinot et al³ proposed a framework illustrating how people from underserved communities might experience barriers in access, uptake, adherence, and effectiveness of virtual care interventions. Other contributions have outlined the

various levels of influence that need to be acknowledged to adequately understand why and how people from underserved communities might be excluded from virtual care. For example, Crawford and Serhal¹⁴ outlined the influence of macro-social, health system, and individual-level influences on whether and how people from underserved communities use and maintain interaction with virtual care. Building on these bodies of literature, the unique contribution of our study is to synthesize empirical research on these topics and generate a clear and practically oriented statement of challenges and strategies that look across the phases of technology use and across levels of influence from the individual to the societal.

At the individual level, we identified that virtual care usage is subject to 3 important influences as described in Table 2. These 3

challenges provide additional nuance to the literature examining the individual-level influences on how and why people from underserved communities engage with virtual care. Individual-level influences are essential to understand, but of course must be placed into broader social context for a comprehensive understanding of how and why individuals access virtual care.

Beyond these individual level challenges, we therefore also identified challenges at 3 additional levels as outlined in Table 2: the technological level, the health system level, and the social/structural determinants level. Each of these levels of influence represent a challenge stated in a single category. These inter-related levels of influence shape the interest and possibility of people to engage with virtual care. Resonating with more advanced theoretical developments on the digital divide,^{41,84} we emphasize 2 important points to frame the significance of these levels of influence. First, their impact should not be understood independently, but in confluence across the levels. Just as the mechanisms through which the social determinants of health have their impact must be understood as acting through multiple, related, intersecting pathways,¹⁸ so too these influences on engagement with virtual care must be understood as always intersecting in how they encourage or discourage use of virtual care.

The second point we emphasize is that the levels of influence we identify here might point to very different specific challenges and strategies for specific communities of focus. For example, our literature search strongly suggests that the unique history of colonization and inter-generational trauma in settler states means that efforts to engage Indigenous Peoples in the use of virtual care requires very specific consideration.^{12,24,45,46,49–51,66,72} The meaning and significance of cultural safety in virtual care for people from Indigenous communities is very different than it is for white, older North American settlers living in rural areas. The themes are thus to be understood as categories requiring deep consideration in terms of specific implications for specific communities.

The implication of these inter-related levels of influence is the need for comprehensive strategies to enable meaningful engagement with virtual care among people from underserved communities. Simply making broadband Internet available will not suffice, but must be understood in the context of influences related to a person' orientation toward health and technology, the accessible design of a digital tool, adequate funding and availability of care, and the time and infrastructure required. Looking across these levels both provides a comprehensive understanding of engagement with virtual care and points toward a set of high-level strategies for investment among health systems and policymakers. Moreover, virtual care does not exist on its own, but is situated within and delivered through existing health care systems. As such, to deliver equitable virtual care, equity must also exist in the underlying health care system that supports the delivery of virtual care. If access to, uptake of, and engagement with nonvirtual health care services in the health care system are inequitable, it is likely that equitable access to, uptake of, and engagement with virtual care within the same health care system will also be limited.

We suggest that there are 4 important directions for policy development that arise from our findings. First, health systems and governments should invest in much more comprehensive approaches to digital health literacy education and training, in ways that are linked to the delivery of virtual care. Digital health literacy is not simply digital literacy, or health literacy, but the intersection between the 2. Drawing on the individual level of influence in our study findings, this approach will inform the evolution of the individual's orientation in relation to digital health where such evolution is possible and desirable.

Second, health systems and governments should build incentives for technology providers to make deep investments in inclusive digital health technology design. Inclusive design means designing with people who are not the "typical" patient and building technologies that can meet widely diverse needs. Technology companies are not naturally incentivized to work in this way, and policy incentives will be essential.

Third, health systems and governments should put in place policies that support and incentivize inclusive digital health care. This means planning virtual health care services in ways that are culturally safe, affordable, and accessible to people from underserved communities. Accomplishing this goal might require novel programs, such as those making digital devices available to people who do not otherwise have access to them.

Fourth and finally, health systems and governments must invest in infrastructure that is affordable and accessible to people from underserved communities. The most obvious consideration here is broadband Internet that is available in all communities, but the point about infrastructure extends to affordable digital devices, the availability of cellular connectivity and physical infrastructure such as safe spaces to conduct visits as well. Investments in infrastructure require a long-term perspective on accessible virtual care.

This study had some limitations. First, due to feasibility constraints, we did not evaluate the quality of reviews that were included in this study. Second, given the wide range of approaches utilized in reviews, as well as the sizable number of studies included in each review, it was not always clear or feasible to determine the specific technology modalities under investigation and whether they were bidirectional and aligned with our operational definition of virtual care. In turn, we may have inadvertently included reviews with studies that were focused on eHealth or telemedicine more generally with a focus on nonbidirectional modalities. Similarly, reviews differed in their focus on specific or multiple population groups, and in how they summarized their findings. We also acknowledge that one's experience of health care is shaped by intersecting factors (eg, race, socioeconomic status, education, age, etc.). Because of these reasons, we were unable to conduct our analysis based on mutually exclusive categories of population groups. Furthermore, due to feasibility constraints, we were unable to focus on all underserved populations, such as individuals with disabilities, and as a result, findings from this review may not be applicable to all undeserved population groups. Lastly, due to the nature of scoping reviews, we were unable to determine the effectiveness of strategies to resolve challenges that were mentioned. A valuable next step from this scoping review that would add to the literature would be a systematic review to determine the effectiveness of strategies used to increase access to, uptake of, and engagement with virtual care.

CONCLUSION

Overall, findings from this study suggest key areas of challenges and strategies that can be implemented to enhance access to, uptake of, and engagement with virtual care for underserved population groups. We have identified 6 thematic areas into which challenges and strategies can be grouped, and we emphasize the unique nature of challenges and strategies within these thematic areas for specific underserved communities. Although the policy approaches suggested by our review are likely to be difficult to achieve in a given policy context, they are essential to a more equitable future for virtual care.

FUNDING

This work was supported by funding received from the Ontario Ministry of Health. While this project was funded by the Ontario Ministry of Health, the findings do not necessarily reflect the views of the Ministry.

AUTHOR CONTRIBUTIONS

SB: conceptualization, data curation, formal analysis, investigation, methodology, project administration, supervision, validation, writing original draft, and writing review and editing. JF, TTJ, KDV, PC, and RDS: conceptualization, data curation, formal analysis, writing review, and editing. KF: conceptualization, data curation, investigation, methodology, project administration, validation, writing review, and editing. SS and SC: conceptualization, project administration, writing review, and editing. SH: conceptualization, writing review, and editing. RSB: conceptualization, funding acquisition, resources, investigation, supervision, writing review, and editing. ES: conceptualization, data curation, formal analysis, investigation, methodology, project administration, supervision, resources, validation, writing review, and editing. JS: conceptualization, funding acquisition, data curation, formal analysis, investigation, methodology, project administration, supervision, resources, validation, writing original draft, and writing review and editing.

SUPPLEMENTARY MATERIAL

Supplementary material is available at *Journal of the American Medical Informatics Association* online.

CONFLICT OF INTEREST STATEMENT

None declared.

DATA AVAILABILITY

All underlying data for this review article are available in the article itself and online Supplementary Tables.

REFERENCES

- Marmot M, Friel S, Bell R, Houweling TA, Taylor S; Commission on Social Determinants of Health. Closing the gap in a generation: health equity through action on the social determinants of health. *Lancet* 2008; 372 (9650): 1661–9.
- World Health Organization. Social determinants of health, 2021. https:// www.who.int/health-topics/social-determinants-of-health#tab=tab_1. Accessed 2022.
- Veinot TC, Mitchell H, Ancker JS. Good intentions are not enough: how informatics interventions can worsen inequality. J Am Med Inform Assoc 2018; 25 (8): 1080–8.
- Clark B, Preto N. Exploring the concept of vulnerability in health care. CMAJ 2018; 190 (11): E308–9.
- Fujioka JK, Budhwani S, Thomas-Jacques T, *et al.* Challenges and strategies for promoting health equity in virtual care: protocol for a scoping review of reviews. *JMIR Res Protoc* 2020; 9 (12): e22847.
- Shaw J, Brewer LC, Veinot T. Recommendations for health equity and virtual care arising from the COVID-19 pandemic: narrative review. *JMIR Form Res* 2021; 5 (4): e23233.
- Banbury A, Roots A, Nancarrow S. Rapid review of applications of ehealth and remote monitoring for rural residents. *Aust J Rural Health* 2014; 22 (5): 211–22.

- Shaw J, Jamieson T, Agarwal P, Griffin B, Wong I, Bhatia RS. Virtual care policy recommendations for patient-centred primary care: findings of a consensus policy dialogue using a nominal group technique. *J Telemed Telecare* 2018; 24 (9): 608–15.
- Ahmed S, Sanghvi K, Yeo D. Telemedicine takes centre stage during COVID-19 pandemic. BMJ Innov 2020; 6 (4): 252–4.
- Bhatia RS, Chu C, Pang A, Tadrous M, Stamenova V, Cram P. Virtual care use before and during the COVID-19 pandemic: a repeated crosssectional study. CMAJ Open 2021; 9 (1): E107–14.
- 11. Webster P. Virtual health care in the era of COVID-19. *Lancet* 2020; 395 (10231): 1180–1.
- Jennett PA, Hall LA, Hailey D, et al. The socio-economic impact of telehealth: a systematic review. J Telemed Telecare 2003; 9 (6): 311-20.
- Kruse CS, Krowski N, Rodriguez B, Tran L, Vela J, Brooks M. Telehealth and patient satisfaction: a systematic review and narrative analysis. *BMJ Open* 2017; 7 (8): e016242.
- Crawford A, Serhal E. Digital health equity and COVID-19: the innovation curve cannot reinforce the social gradient of health. J Med Internet Res 2020; 22 (6): e19361.
- Nouri S, Khoong EC, Lyles CR, Karliner L. Addressing equity in telemedicine for chronic disease management during the Covid-19 pandemic. *NEJM Catalyst Innov Care Deliv* 2020; 1 (3). doi: 10.1056/ CAT.20.0123.
- Rashid M. Virtual inequity: do virtual visits risk leaving some people behind? *Can Fam Physician* 2021. https://www.cfp.ca/news/2020/09/25/09-25. Accessed 2022.
- Baur C. An analysis of factors underlying e-health disparities. Camb Q Healthc Ethics 2008; 17 (4): 417–28.
- Van Dijk JAGM. Digital divide research, achievements and shortcomings. *Poetics* 2006; 34 (4–5): 221–35.
- Brewer LC, Fortuna KL, Jones C, et al. Back to the future: achieving health equity through health informatics and digital health. JMIR mHealth Uhealth 2020; 8 (1): e14512.
- 20. Fang ML, Siden E, Korol A, Demestihas M-A, Sixsmith J, Sixsmith A. A scoping review exploration of the intended and unintended consequences of eHealth on older people: a health equity impact assessment. *Hum Technol* 2018; 14 (3): 297–323.
- National Collaborating Center for Methods and Tools. Challenges and strategies for promoting health equity in virtual care, 2020. https://www.nccmt.ca/covid-19/covid-19-evidence-reviews/71. Accessed 2022.
- PRISMA. PRISMA for scoping reviews, 2021. http://prisma-statement. org/Extensions/ScopingReviews
- O'Neill J, Tabish H, Welch V, *et al.* Applying an equity lens to interventions: using PROGRESS ensures consideration of socially stratifying factors to illuminate inequities in health. *J Clin Epidemiol* 2014; 67 (1): 56–64.
- 24. Parker S, Prince A, Thomas L, Song H, Milosevic D, Harris MF; IMPACT Study Group. Electronic, mobile and telehealth tools for vulnerable patients with chronic disease: a systematic review and realist synthesis. *BMJ Open* 2018; 8 (8): e019192.
- Bramer WM, Rethlefsen ML, Kleijnen J, Franco OH. Optimal database combinations for literature searches in systematic reviews: a prospective exploratory study. Syst Rev 2017; 6 (1): 1–12.
- Goossen K, Hess S, Lunny C, Pieper D. Database combinations to retrieve systematic reviews in overviews of reviews: a methodological study. BMC Med Res Methodol 2020; 20 (1): 1–15.
- Flodgren G, Rachas A, Farmer AJ, Inzitari M, Shepperd S. Interactive telemedicine: effects on professional practice and health care outcomes. *Cochrane Database Syst Rev* 2015; (9): 1465–858.
- Lee JG, Ylioja T, Lackey M. Identifying lesbian, gay, bisexual, and transgender search terminology: a systematic review of health systematic reviews. *PLoS One* 2016; 11 (5): e0156210.
- National Library of Medicine. MEDLINE[®]/PubMed[®] Health disparities and minority health search strategy, 2019. https://www.nlm.nih.gov/services/queries/health_disparities_details.html. Accessed 2022.

- Campbell S, Dorgan M, Tjosvold L. Filter to etrieve studies related to indigenous people of Canada the OVID Medline database. The OVID Medline Database, 2013. https://guides.library.ualberta.ca/ld.php?content_id= 14026803. Accessed 2022.
- Campbell S. Filter to retrieve studies related to geriatrics from the Ovid MED-LINE database, 2015. http://guides.library.ualberta.ca/ld.php?content_id= 14026309. Accessed 2022.
- Campbell S. Filter to retrieve studies related to refugees/immigrants from the OVID Medline database, 2013. https://docs.google.com/document/d/ 13CDD4zA_T2nTHO_fAQ-m1vcLr8Nmuw7rnZ2BbXSbO0k/edit. Accessed 2022.
- Campbell S, Dorgan M, Tjosvold L. Filter to retrieve studies related to homelessness in the OVID MEDLINE database, 2015. http://guides.library.ualberta.ca/ld.php?content_id=14026463. Accessed 2022.
- CADTH. Strings attached: CADTH database search filters, 2019. https:// www.cadth.ca/resources/finding-evidence/strings-attached-cadths-database-search-filters. Accessed 2022.
- 35. Lee E, Dobbins M, DeCorby K, McRae L, Tirilis D, Husson H. An optimal search filter for retrieving systematic reviews and meta-analyses. BMC Med Res Methodol 2012; 12 (1): 51–11.
- National Library of Medicine. Search strategy used to create the PubMed systematic reviews filter, 2019. https://www.nlm.nih.gov/bsd/pubmed_ subsets/sysreviews_strategy.html. Accessed 2022.
- Scottish Intelligence Guidelines Network. Systematic reviews. https:// www.sign.ac.uk/search-filters. Accessed 2022.
- 38. Clarivate. EndNote. https://endnote.com/. Accessed 2022.
- 39. Covidence. https://www.covidence.org/. Accessed 2022.
- Weiss D, Rydland HT, Øversveen E, Jensen MR, Solhaug S, Krokstad S. Innovative technologies and social inequalities in health: a scoping review of the literature. *PLoS One* 2018; 13 (4): e0195447.
- Van Dijk JA. The Evolution of the Digital Divide-the Digital Divide Turns to Inequality of Skills and Usage. Digital Enlightenment Yearbook. Amsterdam: IOS Press; 2012: 57–75.
- World Health Organization. Classification of Digital Health Interventions 1.0, 2018. https://apps.who.int/iris/bitstream/handle/10665/260480/ WHO-RHR-18.06-eng.pdf. Accessed 2022.
- The World Bank. World Bank Country and Lending Groups, 2021. https://datahelpdesk.worldbank.org/knowledgebase/articles/906519world-bank-country-and-lending-groups. Accessed 2022.
- 44. Arsenijevic J, Tummers L, Bosma N. Adherence to electronic health tools among vulnerable groups: systematic literature review and meta-analysis. *J Med Internet Res* 2020; 22 (2): e11613.
- Jones L, Jacklin K, O'Connell ME. Development and use of health-related technologies in indigenous communities: critical review. J Med Internet Res 2017; 19 (7): e256.
- 46. Kruse CS, Bouffard S, Dougherty M, Parro JS. Telemedicine use in rural native American communities in the era of the ACA: a systematic literature review. *J Med Syst* 2016; 40 (6): 145.
- Montague E, Perchonok J. Health and wellness technology use by historically underserved health consumers: systematic review. J Med Internet Res 2012; 14 (3): e78.
- Designing and evaluating mHealth interventions for vulnerable populations: a systematic review. In: proceedings of the 2018 CHI Conference on Human Factors in Computing Systems. Association for Computing Machinery; 2018: 1–17.
- 49. Toombs E, Kowatch KR, Dalicandro L, McConkey S, Hopkins C, Mushquash CJ. A systematic review of electronic mental health interventions for Indigenous youth: results and recommendations. *J Telemed Telecare* 2020; 0 (0): 1–14.
- Wali S, Hussain-Shamsy N, Ross H, Cafazzo J. Investigating the use of mobile health interventions in vulnerable populations for cardiovascular disease management: scoping review. *JMIR mHealth Uhealth* 2019; 7 (10): e14275.
- Wickramasinghe SI, Caffery LJ, Bradford NK, Smith AC. Enablers and barriers in providing telediabetes services for Indigenous communities: a systematic review. J Telemed Telecare 2016; 22 (8): 465–71.

- Batsis JA, DiMilia PR, Seo LM, *et al.* Effectiveness of ambulatory telemedicine care in older adults: a systematic review. *J Am Geriatr Soc* 2019; 67 (8): 1737–49.
- 53. Christensen LF, Moller AM, Hansen JP, Nielsen CT, Gildberg FA. Patients' and providers' experiences with video consultations used in the treatment of older patients with unipolar depression: a systematic review. *J Psychiatr Ment Health Nurs* 2020; 27 (3): 258–71.
- 54. Elguera Paez L, Del Rio CZ. Elderly users and their main challenges usability with mobile applications: a systematic review In: Marcus A, Wang W, eds. *Design, User Experience, and Usability. Design Philosophy and Theory.* HCII 2019. Lecture Notes in Computer Science. Cham: Springer; 2019.
- 55. Ferreira Santana R, Vaqueiro Dantas R, da Silva Soares T, Melo Delphino T, Serra Hercules AB, Teixeira Leite Junior HM. Telecare to elderly people with Alzheimer and their caregivers: systematic review. *Ciencia Cuidado Saude* 2018; 17 (4): e41653.
- Hirvonen N, Enwald H, Känsäkoski H, et al. Older adults' views on eHealth services: a systematic review of scientific journal articles. Int J Med Inform 2020; 135: 104031.
- 57. Kampmeijer R, Pavlova M, Tambor M, Golinowska S, Groot W. The use of e-health and m-health tools in health promotion and primary prevention among older adults: a systematic literature review. *BMC Health Serv Res* 2016; 16 (S5): 467–79.
- Karlsen C, Ludvigsen MS, Moe CE, Haraldstad K, Thygesen E. Experiences of community-dwelling older adults with the use of telecare in home care services: a qualitative systematic review. *JBI Database Syst Rev Implement Rep* 2017; 15 (12): 2913–80.
- Kavandi H, Jaana M. Factors that affect health information technology adoption by seniors: a systematic review. *Health Soc Care Commun* 2020; 28 (6): 1827–42.
- 60. Matthew-Maich N, Harris L, Ploeg J, et al. Designing, implementing, and evaluating mobile health technologies for managing chronic conditions in older adults: a scoping review. JMIR mHealth Uhealth 2016; 4 (2): e29.
- Narasimha S, Madathil KC, Agnisarman S, *et al.* Designing telemedicine systems for geriatric patients: a review of the usability studies. *Telemed J e-Health* 2017; 23 (6): 459–72.
- van den Berg N, Schumann M, Kraft K, Hoffmann W. Telemedicine and telecare for older patients—a systematic review. *Maturitas* 2012; 73 (2): 94–114.
- Vedel I, Akhlaghpour S, Vaghefi I, Bergman H, Lapointe L. Health information technologies in geriatrics and gerontology: a mixed systematic review. J Am Med Inform Assoc 2013; 20 (6): 1109–19.
- 64. Harerimana B, Forchuk C, O'Regan T. The use of technology for mental healthcare delivery among older adults with depressive symptoms: a systematic literature review. *Int J Ment Health Nurs* 2019; 28 (3): 657–70.
- 65. Bradford NK, Caffery LJ, Smith AC. Telehealth services in rural and remote Australia: a systematic review of models of care and factors influencing success and sustainability. *Rural Remote Health* 2016; 16 (4): 245.
- 66. Caffery LJ, Bradford NK, Wickramasinghe SI, Hayman N, Smith AC. Outcomes of using telehealth for the provision of healthcare to Aboriginal and Torres Strait Islander people: a systematic review. *Aust N Z J Public Health* 2017; 41 (1): 48–53.
- Campbell J, Theodoros D, Hartley N, Russell T, Gillespie N. Implementation factors are neglected in research investigating telehealth delivery of allied health services to rural children: a scoping review. *J Telemed Telecare* 2020; 26 (10): 590–606.
- Hage E, Roo JP, van Offenbeek MA, Boonstra A. Implementation factors and their effect on e-Health service adoption in rural communities: a systematic literature review. *BMC Health Serv Res* 2013; 13 (1): 19–6.
- Hilty DM, Gentry MT, McKean AJ, Cowan KE, Lim RF, Lu FG. Telehealth for rural diverse populations: telebehavioral and cultural competencies, clinical outcomes and administrative approaches. *Mhealth* 2020; 6: 20.
- McLendon SF. Interactive video telehealth models to improve access to diabetes specialty care and education in the rural setting: a systematic review. *Diabetes Spectr* 2017; 30 (2): 124–36.
- Orlando JF, Beard M, Kumar S. Systematic review of patient and caregivers' satisfaction with telehealth videoconferencing as a mode of service delivery in managing patients' health. *PLoS One* 2019; 14 (8): e0221848.

- 72. Fraser S, MacKean TJ, Grant J, Hunter K, Towers K, Ivers RQ. Use of telehealth for health care of Indigenous peoples with chronic conditions: a systematic review. Rural & Remote Health 2017; 17: 4205.
- 73. Ashfaq A, Esmaili S, Najjar M, et al. Utilization of mobile mental health services among Syrian refugees and other vulnerable Arab populations—a systematic review. Int J Environ Res Public Health 2020; 17 (4): 1295.
- Bennett G, Steinberg D, Stoute C, *et al.* Electronic health (e Health) interventions for weight management among racial/ethnic minority adults: a systematic review. *Obes Rev* 2014; 15: 146–58.
- 75. Isaacs T, Hunt D, Ward D, Rooshenas L, Edwards L. The inclusion of ethnic minority patients and the role of language in telehealth trials for type 2 diabetes: a systematic review. *J Med Internet Res* 2016; 18 (9): e256.
- 76. Jang M, Johnson CM, D'Eramo-Melkus G, Vorderstrasse AA. Participation of racial and ethnic minorities in technology-based interventions to self-manage type 2 diabetes: a scoping review. J Transcult Nurs 2018; 29 (3): 292–307.
- 77. Government of Ontario. Ministry of Health and Long-Term Care. *Health Equity Impact Assessment (HEIA) Workbook*. Ontario, Canada: Queen's Printer for Ontario; 2012.

- Pettigrew AWR. Managing Change for Competitive Success. Hoboken, NJ: Wiley-Blackwell; 1993.
- 79. Glasgow RE, McKay HG, Piette JD, Reynolds KD. The RE-AIM framework for evaluating interventions: what can it tell us about approaches to chronic illness management? *Patient Educ Couns* 2001; 44 (2): 119–27.
- Hoffmann TC, Glasziou PP, Boutron I, *et al.* Better reporting of interventions: template for intervention description and replication (TIDieR) checklist and guide. *BMJ* 2014; 348: g1687.
- Glanz K, Rimer BK, Viswanath A, eds. *Health Behavior and Health Education*: Theory, Research and Practice. San Francisco, CA: Jossey-Bass; 2015.
- Huxley CJ, Atherton H, Watkins JA, Griffiths F. Digital communication between clinician and patient and the impact on marginalised groups: a realist review in general practice. *Br J Gen Pract* 2015; 65 (641): e813–21.
- Fang ML, Canham SL, Battersby L, Sixsmith J, Wada M, Sixsmith A. Exploring privilege in the digital divide: implications for theory, policy, and practice. *Gerontologist* 2019; 59 (1): e1–15.
- Benjamin R. Race after technology: abolitionist tools for the new jim code. Soc Forces 2020; 98 (4): 1–3.