



Published in final edited form as:

*J Health Care Poor Underserved*. 2020 ; 31(4): 1530–1535. doi:10.1353/hpu.2020.0114.

## Language and Health Equity during COVID-19: Lessons and Opportunities

Pilar Ortega<sup>1,2</sup>, Glenn Martínez<sup>3</sup>, Lisa Diamond<sup>4</sup>

<sup>1</sup>Department of Emergency Medicine, University of Illinois College of Medicine, Chicago, IL

<sup>2</sup>Department of Medical Education, University of Illinois College of Medicine, Chicago, IL

<sup>3</sup>Department of Spanish and Portuguese, Ohio State University, Columbus, OH

<sup>4</sup>Immigrant Health and Cancer Disparities, Department of Psychology and Behavioral Sciences, Memorial Sloan Kettering Cancer Center, New York, NY

### Abstract

Racial and ethnic health inequities have been magnified during the coronavirus disease 2019 (COVID-19) pandemic. Linguistic barriers are a recognized source of health inequities for ethnic minority communities whose health communication needs cannot be adequately met in the majority language. Emergency circumstances, such as respiratory distress and end-of-life care, carry elevated risk of medical error due to miscommunication and are increasingly common during the current pandemic. We have identified three key opportunities to improve health equity for linguistic minority populations as a result of the COVID-19 public health crisis: patient and clinician language data collection in health systems, linguistically and culturally appropriate public health messaging, and health care workforce communication skills education.

### Keywords

Language concordance; limited English proficiency; LEP; patient-physician communication; COVID-19; health disparities

---

Significant racial and ethnic disparities in coronavirus disease 2019 (COVID-19) infection rates and clinical outcomes have recently emerged in the United States.<sup>1–2</sup> Linguistic barriers are a significant contributor to COVID-19-related health disparities in racial/ethnic minority communities whose health communication needs cannot be adequately met in English.<sup>3–4</sup> Eighty percent of the 25.1 million people with limited English proficiency (LEP) in the U.S. comprises speakers of five languages: Spanish (64%) followed by Chinese, Vietnamese, Korean, and Tagalog.<sup>5</sup> The Hispanic/Latinx community—a group in which 44% of Spanish speakers also have LEP<sup>5</sup>—accounts for a disproportionately large percentage of COVID-19 deaths in New York and hospitalization rates in Boston.<sup>3,6</sup> In Illinois, Latinos represent the largest number of confirmed positive COVID-19 cases in the state despite being undertested compared with other groups.<sup>7</sup>

---

**Corresponding Author:** Pilar Ortega, MD, University of Illinois at Chicago, College of Medicine, 808 S. Wood St., Suite 990, Chicago, IL 60612, portega1@uic.edu, Phone: 312-996-4463.

Emergency health communication, such as during respiratory distress or at the end of life, is associated with elevated risk of medical error due to miscommunication.<sup>8</sup> Since the COVID-19 pandemic has rapidly increased the frequency and number of these circumstances, it has magnified the lack of health system preparedness for meeting the needs of linguistic minority populations. Weaknesses in health system preparedness, however, provide an unparalleled opportunity for learning. We have identified three key opportunities to improve health equity for LEP populations as a result of the COVID-19 public health crisis: patient and clinician language data collection in health systems, linguistically and culturally appropriate public health messaging, and health care workforce communication skills education.

## Language Data Collection in Health Services

Health care organizations in the U.S. are federally mandated to provide language-appropriate health services to patients of any language preference.<sup>9</sup> Strategies to provide such services include hiring qualified bilingual staff and using medical interpreters.<sup>10</sup> Language-concordant care delivered by a competent bilingual provider is superior to interpreter-mediated care,<sup>11</sup> but language competencies for clinicians are not systematically assessed or reported.<sup>12</sup> Moreover, despite federal mandates for the collection of race, ethnicity, ancestry, and language (R/E/A/L) data, patient language preference is not consistently or accurately recorded.<sup>12–13</sup> Further, race alone does not sufficiently characterize individuals of Hispanic/Latinx ethnicity—who may be of any race, or persons who self-identify as Asian—a term that encompasses many distinct nationalities and languages. Without reliable R/E/A/L data or information about clinicians' language proficiencies, it is difficult to study the impact of these variables on patient outcomes. More accurate reporting has the potential to improve language-concordant pairing of patients and clinicians in telehealth visits, which could serve to bridge prior geographic inaccessibility in communities of need.

When language abilities of patients and clinicians are not consistently collected, it is difficult for health professionals or health systems to adequately prepare to care for individual patients with LEP. Although professional medical interpreters are recommended when a language-concordant provider is unavailable, data show that clinicians often resort to less accurate alternatives, (e.g., Google Translate, untrained family members or staff, or their own limited language skills) due to convenience, urgency, or lack of knowledge.<sup>14–15</sup> The COVID-19 pandemic has led to increased patient volume, decreased clinician and onsite interpreter staffing, and abridged duration of medical encounters.<sup>16</sup> Patients with LEP and the clinicians caring for them face unique challenges in these circumstances, since communication in language-discordant scenarios requires more time and relies heavily on nonverbal cues that may now be hidden behind screens or personal protective equipment.<sup>3</sup>

While remote-access professional interpreting systems, including telephone and video, currently exist, technological challenges, delays, and inaccessibility remain significant barriers to their regular use by hospital staff who, especially under urgent high-volume circumstances, may feel forced to “get by” with their own limited skills or with untrained individuals who are immediately available.<sup>17</sup> Some hospitals seeing large numbers of COVID-19 patients have requested community members to volunteer as interpreters,

sometimes announcing that no prior experience or training is necessary for these roles—an approach that further threatens patient/interpreter safety and communication accuracy in an already medically and psychologically challenging environment. We propose that accurate and consistent collection of language data about clinicians and patients be enforced in order to facilitate health system preparedness and accountability to meet the communication needs of patients with LEP who are particularly vulnerable to poor health outcomes during limited-resource crisis situations.

## **Linguistically and Culturally Appropriate Public Health Messaging**

Public health messaging about pandemic-related recommendations or requirements such as sheltering in place, quarantine, and wearing facemasks must be culturally and linguistically adapted. Delayed, inaccurate, poorly translated, or limited messaging to these groups may result in magnified health disparities due to unmitigated risk of viral transmission in subsets of the community that already suffer from reduced access to care. For example, a disproportionate burden of disease in the Hispanic/Latinx community during the initial years of the AIDS epidemic has been attributed to knowledge gaps regarding disease transmission and the spread of misconceptions about the disease.<sup>18</sup> In the COVID-19 pandemic, this community already has increased risk of viral exposure due to their over-representation as essential workers in agricultural and food supply sectors and housing circumstances, which may not permit compliance with quarantine recommendations.<sup>3,6</sup>

Individuals with decreased access to language-concordant care typically also have poor access to public health information from the internet, newspapers, magazines, or community organizations,<sup>19</sup> making culturally and linguistically-appropriate public health messaging particularly critical. Older Hispanic/Latinx adults, who are more likely to have LEP and are at greater risk of poor outcomes from COVID-19, are also less likely and less willing to use technology (e.g., phone calls, text messages, social media, and patient portals) for health information or management purposes compared with other groups.<sup>20</sup> The effectiveness of urgent public health messaging strategies in linguistic minority communities should be further studied in order to plan future efforts to reduce the spread and burden of disease, to increase appropriate access to care (including telehealth and language services, when indicated), and to address specific community needs (e.g., living conditions, job loss, and immigration concerns). Public health messaging to these groups cannot simply be literal translations of dominant-language messages but must address the social determinants of health that affect access to care and health outcomes, the force of which increases under pandemic conditions. We propose that public health departments, health systems, and health policy leaders collaborate with community organizations, patients, and clinicians, to ensure that public health communications are inclusive of the social, cultural, and linguistic realities of minority populations.

## **Health Care Workforce Communication Skills Education**

Incorporating language skills in clinical education programs for the U.S. health care workforce—including medical schools and other health professions programs—has been proposed as an important strategy for improving language-concordant care and health

equity for linguistic minorities.<sup>12,15</sup> Language skills education includes dedicated medical language courses, such as medical Spanish, to teach clinicians independent and competent provision of direct patient care in the target language and to impart understanding of their limitations.<sup>21</sup> Moreover, global linguistic competencies and cultural humility are critical communication skills recommended for all clinicians, regardless of non-English language abilities, in order to teach health professionals best practices in caring for linguistic minority patients, such as working with medical interpreters, respecting cultural approaches to health and illness, and addressing sociocultural barriers to medical care.<sup>22</sup>

The COVID-19 pandemic has significantly disrupted medical and health professions education in general.<sup>23</sup> While medical educators are forced to transform pedagogy to virtual platforms and consider new ways of teaching and assessment of clinical skills, this challenge also presents the opportunity to rethink courses that can make an impact in improving health equity for diverse populations. For example, medical Spanish courses have been increasingly incorporated into medical school curricula due to student demand, trends in patient demographic characteristics, and as strategies to address equitably the Liaison Committee on Medical Education's communication skills and cultural competence standards.<sup>12,22</sup> Practicing medical language and cultural skills in an interactive, live virtual classroom that includes role play activities may present a unique opportunity to prepare future health professionals to communicate competently in a telehealth environment with patients with LEP. We propose that medical schools and other health professions programs implement and evaluate educational approaches—including virtual strategies—to teach and assess the linguistic and cultural communication skills of medical students and other clinicians as a strategy to improve language-concordant and culturally appropriate care for minorities both during and after the pandemic.

## Conclusions

The COVID-19 pandemic has exposed significant, urgent, and life-threatening unmet health communication needs in linguistic minority communities. Working collaboratively on the collection of patient and clinician language data, the improvement of linguistically and culturally appropriate public health messaging, and the increase of effective health care workforce communication skills education will help us to heed the lessons of the current crisis. Most importantly, these opportunities have the potential to create a long-lasting impact in health care and medical education systems and to improve health equity for vulnerable linguistic minority communities well beyond the current pandemic.

## List of Abbreviations

<b>AIDS</b>	Acquired immunodeficiency syndrome
<b>COVID-19</b>	Coronavirus disease 2019
<b>LEP</b>	Limited English proficiency
<b>R/E/A/L</b>	Race, ethnicity, ancestry, and language
<b>U.S.</b>	United States

## References

1. Bibbins-Domingo K This Time Must Be Different: Disparities During the COVID-19 Pandemic. *Ann Intern Med.* 2020;[Epub ahead of print 28 April 2020]. doi:10.7326/M20-2247
2. Yancy CW. COVID-19 and African Americans [published online ahead of print, 2020 Apr 15]. *JAMA.* 2020;10.1001/jama.2020.6548. doi:10.1001/jama.2020.6548
3. Aguilera J Coronavirus Patients Who Don't Speak English Could End Up 'Unable to Communicate in Their Last Moments of Life.' *Time.* April 13, 2020. Available at: <https://time.com/5816932/coronavirus-medical-interpreters/>.
4. Goldberg E When Coronavirus Care Gets Lost in Translation. *New York Times.* April 17, 2020. Available at: <https://www.nytimes.com/2020/04/17/health/covid-coronavirus-medical-translators.html#click=https://t.co/GKeBeNA5XQ>.
5. Zong J, Batalova J. The Limited English Proficient Population in the United States. Migration Policy Institute. July 8, 2015. Available at: <http://www.migrationpolicy.org/article/limited-english-proficient-population-united-states>.
6. Della Cava M Latinos disproportionately dying, losing jobs because of the coronavirus: 'Something has to change.' *USA Today.* April 19, 2020. Available at: <https://www.usatoday.com/story/news/nation/2020/04/18/coronavirus-latinos-disproportionately-dying-losing-jobs/5149044002/>.
7. Illinois Department of Public Health, COVID-19 Statistics. Updated May 7, 2020. Available at: <https://www.dph.illinois.gov/covid19/covid19-statistics>
8. Regenstein M, Andres E, Wynia MK. Appropriate use of non-English-language skills in clinical care. *JAMA.* 2013;309(2):145–146. [PubMed: 23299604]
9. Improving access to services for persons with limited English proficiency. Executive Order 13166. *Fed Regist.* 2000;65: 50119–50122.
10. Office of Minority Health, U.S. Department of Health and Human Services. National standards for culturally and linguistically appropriate services in health and health care: A blueprint for advancing and sustaining CLAS—Policy and practice, 2013. Available at: <https://thinkculturalhealth.hhs.gov/assets/pdfs/EnhancedCLASSStandardsBlueprint.pdf>.
11. Diamond L, Izquierdo K, Canfield D, Matsoukas K, Gany F. A Systematic Review of the Impact of Patient-Physician Non-English Language Concordance on Quality of Care and Outcomes. *J Gen Intern Med.* 2019;34(8):1591–1606. doi:10.1007/s11606-019-04847-5 [PubMed: 31147980]
12. Ortega P Spanish Language Concordance in U.S. Medical Care: A Multifaceted Challenge and Call to Action. *Acad Med.* 2018;93(9):1276–1280. doi:10.1097/ACM.0000000000002307 [PubMed: 29877912]
13. Azar KM, Moreno MR, Wong EC, Shin JJ, Soto C, Palaniappan LP. Accuracy of data entry of patient race/ethnicity/ancestry and preferred spoken language in an ambulatory care setting. *Health Serv Res.* 2012;47(1 Pt 1):228–240. doi:10.1111/j.1475-6773.2011.01305.x [PubMed: 22092342]
14. Khoong EC, Steinbrook E, Brown C, Fernández A. Assessing the Use of Google Translate for Spanish and Chinese Translations of Emergency Department Discharge Instructions. *JAMA Intern Med.* 2019;179(4):580–582. doi:10.1001/jamainternmed.2018.7653 [PubMed: 30801626]
15. Ortega P, Pérez N, Robles B, Turmelle Y, Acosta D. Teaching Medical Spanish to Improve Population Health: Evidence for Incorporating Language Education and Assessment in U.S. Medical Schools. *Health Equity.* 2019;3(1):557–566. Published 2019 Nov 1. doi:10.1089/heq.2019.0028 [PubMed: 31701080]
16. Hurtado L Spanish Speakers with COVID-19 Left in the Dark About Their Care. *Cicero Independiente.* July 23, 2020. Available at: <https://www.ciceroindependiente.com/english/spanish-speakers-with-covid-19-face-extra-challenges-in-hospitals>.
17. Diamond LC, Schenker Y, Curry L, Bradley EH, Fernández A. Getting by: underuse of interpreters by resident physicians. *J Gen Intern Med.* 2009;24(2):256–262. doi:10.1007/s11606-008-0875-7 [PubMed: 19089503]
18. Salmon CT, Wooten K, Gentry E, Cole GE, Kroger F. AIDS knowledge gaps: results from the first decade of the epidemic and implications for future public information efforts. *J Health Commun.* 1996;1(2):141–155. doi:10.1080/108107396128112 [PubMed: 10947357]

19. Katz VS, Ang A and Suro R (2012) 'An Ecological Perspective on U.S. Latinos' Health Communication Behaviors, Access, and Outcomes', *Hispanic Journal of Behavioral Sciences*, 34(3), pp. 437–456. doi:10.1177/0739986312445566
20. Mitchell UA, Chebli PG, Ruggiero L, Muramatsu N. The Digital Divide in Health-Related Technology Use: The Significance of Race/Ethnicity. *Gerontologist*. 2019;59(1):6–14. doi:10.1093/geront/gny138 [PubMed: 30452660]
21. Ortega P, Diamond L, Alemán MA, et al. Medical Spanish Standardization in U.S. Medical Schools: Consensus Statement From a Multidisciplinary Expert Panel. *Acad Med*. 2020;95(1):22–31. doi:10.1097/ACM.0000000000002917 [PubMed: 31365394]
22. Ortega P, Pérez N, Robles B, Turmelle Y, Acosta D. Strategies for Teaching Linguistic Preparedness for Physicians: Medical Spanish and Global Linguistic Competence in Undergraduate Medical Education. *Health Equity*. 2019;3(1):312–318. doi:10.1089/heq.2019.0029 [PubMed: 31294243]
23. Rose S Medical Student Education in the Time of COVID-19 [published online ahead of print, 2020 Mar 31]. *JAMA*. 2020;10.1001/jama.2020.5227. doi:10.1001/jama.2020.5227