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A CALL TO IMPROVE THE MANAGEMENT OF PATIENTS PRIOR TO THYROIDECTOMY AND TO AVOID OVERDIAGNOSIS AND HARMS TO PATIENTS.

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ABSTRACT

Context. The rate of thyroid cancer is increasing in France, as well as concerns about overdiagnosis and treatment.

Objectives. To examine the care pathway of patients who undergo thyroid surgery in France and detect potential pitfalls.

Design. A large observational study based on medical reimbursements, 2009-2011.

Setting. Data from the Sniiram (National Health Insurance Information System).

Patients. Patients with thyroid surgery in 2010, classified into four groups: thyroid cancer, benign nodule, goitre or multiple nodules, other (hyperthyroidism, head-neck cancer).

Main Outcome Measures. Medical investigations during, prior and after thyroidectomy.

Results. A total of 35,367 patients underwent surgery (mean age 51 years, 80% females): 17% had a reported diagnosis of thyroid cancer, 20% benign nodule, 38% goitre or multiple nodules and 25% another diagnosis. The ratio of thyroidectomies with cancer over thyroidectomies with benign nodule was 0.8 and varied across regions. In the year preceding surgery, 82% of patients had an investigation by thyroid ultrasonography, 21% thyroid scintigraphy, 34% fine-needle aspiration cytology, 40% serum calcitonin assay and 54% serum calcium assay. In the following year, all patients with total thyroidectomy and 44% of patients with partial thyroidectomy and a diagnosis of benign nodule were taking thyroid hormone therapy. One hundred patients had been reoperated for a compressive haematoma and 63 died during the first month, half of whom had been operated for cancer. Mean rates of recurrent laryngeal nerve injury and hypocalcaemia (requiring blood tests plus treatments within 4-12 months) were estimated at 1.5% and 3.4%, respectively and were higher in the cancer group (2.3% and 5.7%).

Conclusion. This almost nation-wide study demonstrates the suboptimal management of patients prior to thyroidectomy in France. It suggests overdiagnosis and potential harms to patients, and calls for a review of the relevance of thyroidectomy, particularly with regards to microcancers.

STRENGHTS AND LIMITATIONS OF THIS STUDY

- The Sniiram database includes almost all the insured population in France where medical
 insurance is mandatory. It is one of the largest administrative databases. It has led to many
 publications to monitor quality of care, describe health care pathways at a national level and
 guide public health policies.
- Based on reimbursed data from more than 35,000 patients who underwent thyroidectomy in France in 2010, we document that the care pathway leading to surgery is not optimal and that complications may happen which may result in an alteration of patient's quality of life
- This observational study relies on the quality of the surgical procedure coding performed in public or private hospitals, as these procedure codes are necessary in order to classify the 4 groups: cancer, benign nodule, multiple nodules or goitre, other cases. Misclassifications may have occurred, which are more likely to happen in the case of microcancers considered as benign nodules in our study.
- While ultrasound and histological technologies have led to an increase in the diagnosis of
 thyroid micronodules and of microcancers that are discovered incidentally and that much
 discussion is focusing on this issue at an international level, these results call for further
 advice in the management of thyroid benign nodules and especially for microcancers.

INTRODUCTION

The prevalence of all forms of thyroid disease is difficult to assess. Published clinical trials are often old and the performances of detection have substantially improved over time, [1] consequently modifying patient management. In countries with sufficient dietary iodine intake, such as France or the USA, the clinical prevalence of thyroid nodules is about 5% and is higher in women (5.3 to 6.4% vs 0.8 to 1.6% for men) and persons over the age of 50 years in whom the prevalence is about 30 to 40%, [2]. The prevalence of thyroid disease based on ultrasonography screening is much higher and is currently estimated to be 67% [1,3], comparable to the rate of nodules discovered at autopsy, [1,3,4].

The growing prevalence of thyroid cancer has been clearly established. Over the last three decades, the number of new cases diagnosed in France has increased fivefold in both sexes,[5,6]. This increased prevalence almost exclusively concerns papillary cancers, with no impact on mortality, which has decreased over the same period. Over a period of 20 years, the proportion of microcancers (<10 mm) has increased from 4% to more than 50%. One-half of these microcancers are smaller than 3 mm and are discovered incidentally on thyroidectomy specimens. This increased prevalence of microcancers is directly related to progress in the detection of nodules by increasingly efficient ultrasound machines and progress in the histological diagnosis of cancer as a result of very thin histological sections and the use of immunohistochemistry. In fact, the majority of these microcancers appear to undergo growth arrest, while progression to symptomatic cancer is observed in only 1 out of every 15 nodules. The increased incidence of thyroid cancer is thus due to microcancers and can be considered to constitute a form of overdiagnosis[7]. The diagnosis of thyroid cancer, regardless of stage, results in an alteration of the patient's quality of life and social representation and can be responsible for sometimes unjustified modifications of therapeutic management or potentially morbid treatment follow-up, resulting in increased costs induced by incidentally discovered cancers.

Over the last 10 years, several medical authorities have published guidelines for the management of thyroid nodules and/or thyroid cancers: the European Thyroid Association (ETA) and the American Association of Clinical Endocrinologists (AACE) in 2006, the British Thyroid Association (BTA) in 2007, the National Cancer Institute (NCI) in 2008, the American Thyroid Association (ATA) in 2009 and 2015, and the *Société Française d'Endocrinologie* (SFE) in 2011. Despite several differences, all medical societies recommend TSH assay and thyroid ultrasound in all patients with thyroid disease combined with fine-needle aspiration cytology of nodules with features suggestive of malignancy [8,9,10]. According to the *Société Française d'Endocrinologie*, the majority of thyroid incidentalomas require simple surveillance. The indications for thyroid surgery are rare, limited to nodules demonstrated to be malignant on preoperative investigations, and very large or retrosternal nodules (10), symptomatic or unsightly goitre or goitre accompanied by low TSH. Despite existing international and national recommendations, much concern is being currently raised about overdiagnosis and an excess of thyroidectomy, which may result in harms to the patients,[7].

The objective of this observational study was to analyse the care pathway of patients prior to thyroidectomy in France during the year 2010 and to study the impact of surgery on postoperative morbidity and mortality in the Sniiram (French National Health Insurance Information System) database, a largely published and nationwide comprehensive administrative database of about 56 million people based on medical reimbursement data (11).

METHOD

Information system and population

In France, the Sniiram is an anonymous, individual database concerning all the beneficiaries of the various national health insurance schemes (11,12,13). Medical insurance is mandatory and is provided by the State for low income people. Many published studies have been based on the

Sniiram which stands among the largest medico-administrative databases worldwide and is largely used to guide public health policies in France as these data allow the systematic follow-up of all medical care received by the population (12-13). It exhaustively records all reimbursed prescriptions and outpatient services and procedures, as well as their date, over the previous three years plus the current year. Identification of medicinal products is based on the ATC code (Anatomical Therapeutic Classification), that of laboratory examinations is based on the national laboratory test coding table and that of procedures is based on the Classification Commune des Actes Médicaux (CCAM) [common classification of medical procedures]. The Sniiram does not contain any clinical data concerning the results related to prescriptions or examinations, but it nevertheless includes information on the possible presence of long-term diseases (LTD), such as cancers, eligible for 100% reimbursement of healthcare expenditure following approval by a national health insurance physician. These LTD are coded according to the international classification of diseases (ICD 10). A unique and anonymous identification number for each person also allows integration into the Sniiram database of the hospital discharge database (PMSI, Programme de médicalisation des systèmes d'information). The principal diagnoses and associated diagnoses recorded in the PMSI are coded according to the ICD 10 and the procedures performed, such as thyroidectomies, are coded according to the CCAM.

In 2010, the national health insurance general scheme (excluding local mutualist sections that provide medical insurance for e.g., students, teachers) covered about 77% of the 65 million inhabitants in France including low-income people and was the only scheme for which both vital status and LTD were comprehensively recorded at that time. Data for the health insurance general scheme beneficiaries who underwent thyroid surgery in 2010 were extracted from the Sniiram database. The diagnoses recorded during the hospital stay, and the clinical examinations and complementary investigations performed one year before and one year after surgery, estimated by reimbursement data, were analysed. In order to establish an estimate for France as a whole, the

sample sizes of general scheme beneficiaries undergoing thyroid surgery were extrapolated (by age-group and gender) to the national estimates provided by Insee (*Institut national de la statistique et des études économiques*) for the total population of France in January 2011. For the purposes of regional comparisons, regional rates of the general scheme were standardized for the age and gender structure of the Insee total population of France in January 2011.

Patients who had undergone thyroidectomy were classified into four exclusive groups according to the type of thyroid disease. The first group was composed of patients who had a diagnosis of thyroid cancer recorded in the databases. This group included patients with ICD 10 codes for malignant neoplasm of thyroid gland (C73, D09.3), neoplasm of uncertain behaviour of thyroid gland (D44.0), hypersecretion of calcitonin (E07.0) or multiple endocrine adenomatosis (D44.8) coded during the hospital stay for thyroidectomy or in the LTD coding, and patients who underwent lymph node dissection or radioiodine therapy without a diagnosis of hyperthyroidism.

<u>The second group</u> was composed of patients who had a recorded diagnosis of benign nodule according to ICD 10 codes for nontoxic single thyroid nodule (E04.1), benign nodule of the thyroid gland (D34) or benign tumour of other and unspecified endocrine glands (D35.7, D35.8; D35.9) during the hospital stay.

The third group was composed of patients who had a recorded diagnosis of goitre or multiple nodules on the basis of ICD 10 codes for nontoxic diffuse goitre (E04.0), nontoxic multinodular goitre (E04.2), other specified nontoxic goitre (E04.8), nontoxic goitre, unspecified (E04.9), congenital hypothyroidism with diffuse goitre (E03.0), dyshormogenetic goitre (E07.1), or iodine-deficiency-related goitre (E01.0, E01.1, E01.2).

Finally, the fourth group comprised patients who had another recorded diagnosis, especially head and neck cancer and hyperthyroidism. These patients were excluded from the subsequent analysis, as thyroidectomy was simply an associated procedure or was performed for hyperthyroidism.

Definitions and statistical analysis

The care pathway was analysed in rolling years, 12 months before and 12 months after the date of thyroidectomy. A thyroidectomy frequency ratio was calculated between group 1 (cancer) and group 2 (benign nodule), overall and by region. In order to study regional variability, data were adjusted for the age and gender of the population of beneficiaries at December 31, 2010. Drug treatments were identified by the presence of at least three reimbursements over the 12-month period before and then the 12-month period after hospitalisation. Thyroid ultrasonography, fine-needle aspiration cytology and scintigraphy were identified by the presence of specific codes, whether they were performed in a hospital outpatient department or in private practice. However, the procedures performed during a public hospital stay were not systematically coded at that time, possibly resulting in missing data. Similarly, laboratory tests performed during a public hospital stay were not identified, as they are not reimbursed individually. Reimbursements for hospital outpatient and private practice endocrinology and visits to an ear-nose-throat (ENT) specialist were taken into account. There again, ambulatory visits to a public hospital specialist were not systematically coded at that time, possibly resulting in missing data. Postoperative sick leave allowances were also taken into account.

Complications were identified during the thyroidectomy hospital stay and over the following year from hospitalisation and/or ambulatory reimbursement data. Severe complications were defined by the development of compressive haematoma during the thyroidectomy hospital stay, death (inhospital or during the first month), or the presence of a CCAM procedure supposedly related to thyroidectomy (tracheobronchial stent, tracheotomy, arytenoidectomy, etc.). Readmissions for thyroid problems or for phosphorus-calcium imbalance were also identified. Various indicators that could also constitute markers of late ENT complications were constructed: at least 2 visits to an ENT specialist, at least 1 visit to a speech therapist, laryngeal function tests looking for recurrent laryngeal nerve injury, laryngoscopy, etc, over the 12-month period. Hypoparathyroidism was suspected by the

presence of at least 3 serum calcium assays and at least 3 deliveries of calcium supplements over the period ranging from 4 to 12 months after surgery (to avoid selecting very transient hypoparathyroidism), or the presence of hospitalisation with a diagnosis of hypoparathyroidism over the 12-month period.

Finally, the numbers of patients who had undergone thyroidectomy and those with LTD for thyroid cancer from 2010 to 2013 were analysed in order to estimate temporal trends.

Statistical analyses were performed with SAS software (SAS Enterprise Guide, version 4.3, SAS Institute Inc, Cary, NC, USA). Analyses of the SNIIRAM database have been approved by the French personal data protection agency (*Commission Nationale Informatique et Libertés*). Because the SNIIRAM database is anonymous, no other ethical approval was required for this study.

RESULTS

A total of 35,367 health insurance general scheme beneficiaries underwent thyroid surgery in 2010, i.e. by extrapolation, about 45,800 people in the overall French population. Patient characteristics and characteristics of the surgical procedures performed are reported in Table 1.

Table 1 - Characteristics of the 35,367 health Insurance general scheme beneficiaries who underwent thyroidectomy in 2010, by the type of thyroid diagnosis, Sniiram, France.

	Cancer	Benign nodule	Multiple nodules and goitre	Others N=8,768 (25%)	
	N=5,979 (17%)	N=7,270 (20%)	N=13,350 (38%)		
Age < 20 years	1.4%	1.6%	0.4%	1.0%	
Age < 50 years	47%	53%	40%	44%	
Women	76%	79%	83%	79%	
Thyroidectomy					
- total or subtotal	77%	26%	85%	79%	
- partial	11%	71%	12%	18%	
- completion	12%	3%	3%	3%	
Surgery performed in a					
public hospital	54%	38%	46%	54%	
Surgery practiced in a public or private hospital that performed					
< 30 thyroid surgeries / year	16%	24%	17%	15%	
> 100 thyroid surgeries					
/ year	51%	37%	41%	55%	

Patients with a diagnosis of multiple nodules or goitre represented the largest subgroup (38% of patients), followed by those with a benign nodule (20%) and those with thyroid cancer, regardless of the stage (17%). One quarter of patients had another type of diagnosis, mainly head and neck cancer or hyperthyroidism. Each of these subgroups comprised 80% women with a mean age of 51 years.

Total thyroidectomy (or completion thyroidectomy) was performed for about 89% of patients with a postoperative diagnosis of thyroid cancer and 86% of cases of multiple nodules or goitres, while partial thyroidectomy was performed in 71% of patients with benign nodules. Patients were more frequently operated in private or public hospitals with high thyroid surgery rates, especially when they had a diagnosis of thyroid cancer or multiple nodules or goitres.

The frequency of thyroidectomy with a diagnosis reported as thyroid cancer, nodule or goitre in 2010 (excluding thyroidectomies for head and neck cancer or hyperthyroidism) was 7.1 per 10,000 inhabitants and varied according to regions between 5.3 and 10.7 per 10,000 inhabitants. In patients 20 years and older, the ratio of the number of thyroidectomies with a diagnosis of cancer over the number of thyroidectomies with a diagnosis of benign nodule was 0.8. This ratio varied between regions from 0.5 in Basse-Normandie, Bretagne, Limousin and Languedoc-Roussillon to 2.6 in Nord-Pas-de-Calais.

<u>During the year preceding thyroid surgery</u>, the health care varied according to the group. Eighty percent of patients of group 1 (n=5,979) who finally had a diagnosis of thyroid cancer had evidence of investigation by thyroid ultrasonography and 44% by fine-needle aspiration cytology (Table 2) prior to surgery. In group 2 (n=7,270), corresponding to patients who had a recorded diagnosis of benign nodule, the fine-needle aspiration cytology rate was 34%.

Table 2 - Pre-thyroidectomy care pathway (previous 12 months prior surgery in 2010), by the type of thyroid diagnosis, Sniiram, France.

	Cancer	Benign nodule	Multiple nodules and goitre	Cancer / Benign	Cancer / Goitre ratio
	N=5,979	N=7,270	N=13,350	nodule ratio	
Thyroid ultrasound	80%	84%	82%	1.0	1.0
Fine-needle aspiration cytology of the					
thyroid	44%	34%	23%	1.3	1.9
Thyroid scintigraphy	18%	21%	22%	0.9	0.8
At least one of the 3	89%	91%	88%	1.0	1.0
TSH assay	89%	91%	92%	1.0	1.0
T3 assay	36%	35%	37%	1.0	1.0
T4 assay	63%	65%	66%	1.0	1.0
Calcitonin assay	44%	39%	39%	1.1	1.1
Calcium assay	58%	50%	55%	1.2	1.1
No T3, T4 or TSH assay	10%	8%	8%	1.2	1.3
≥ 3 thyroid hormone deliveries	21%	16%	19%	1.3	1.1
≥ 1 endocrinology consultation	49%	44%	49%	1.1	1.0
≥ 1 ear-nose-throat specialist consultation	43%	49%	43%	0.9	1.0

In the 3 groups of patients, TSH assays had been performed in about 90% of patients, T4 assay in more than 63%, T3 assay in more than 35% and a thyroid scintigraphy in more than 18%, prior to surgery. Serum calcitonin assay had been performed in 44% of patients and serum calcium assay in 58% of patients who finally had a diagnosis of thyroid cancer. These proportions were 39% and 50%, respectively, for patients with a diagnosis of benign nodule. Less than one-half of patients, regardless of their thyroid disease, were referred to an endocrinologist. Finally, neither thyroid ultrasonography nor fine-needle aspiration cytology was performed in 10% of patients, neither T3, T4 nor TSH assay was performed in about 9% of patients in groups 1 and 2.

The fine-needle aspiration cytology rate varied according to the region and was probably related to the availability of doctors able to perform this technique and cytopathologists. Among the patients who had undergone surgery and had a diagnosis of thyroid cancer or benign nodule, the fine-needle aspiration cytology rate was 53% in patients from Ile-de-France and Rhône-Alpes, but only 10% in those from Franche-Comté (and 0% in Guyane for only 28 operated patients).

During the 12 months following surgery, TSH assay was performed in almost all patients (Table 3). T3 assay was performed in 51% of patients with thyroid cancer, while the rate of total thyroidectomy in this group was 76%. T3 assay was also performed in 26% of patients with a diagnosis of benign nodule, but the rate of partial thyroidectomy in this group was 71%. Thyroid hormone replacement therapy was administered to all patients who had undergone total thyroidectomy and in 44% of patients who had undergone partial thyroidectomy and had a diagnosis of benign nodule. The endocrinologist referral rate remained low: 56% of patients with thyroid cancer and 34% of patients with benign nodule consulted an endocrinologist. The mean duration of sick leave for employed patients was 89 days for patients with thyroid cancer and 38 days for patients with benign nodules. Sick leave lasted more than 3 weeks in 60 to 81% of cases, depending on the group.

Table 3 - Post-thyroidectomy care pathway (following 12 months after surgery in 2010), by the type of thyroid diagnosis, Sniiram, France.

•	Cancer	Benign nodule	Multiple nodules and goitre	Cancer / Benign nodule ratio	Cancer / Goitre ratio
	N=5,979	N=7,270	N=13,350	nodate ratio	
TSH assay	96%	93%	97%	1.0	1.0
T3 assay	51%	26%	28%	2.0	1.9
T4 assay	76%	63%	68%	1.2	1.1
Levothyroxine replacement therapy	95%	58%	92%	1.6	1.0
In those with total thyroidectomy	99%	97%	99%	1.0	1.0
In those with partial thyroidectomy	73%	44%	48%	1.7	1.5
≥ 1 endocrinology consultation	56%	34%	39%	1.7	1.4
≥ 1 ear-nose-throat specialist consultation	33%	36%	32%	0.9	1.0
In patients with at least one day of sick leave:					
mean number of days/patient	89 days	38 days	45 days	2.3	2.0
% of patients, with					
> 10 days of sick leave	96%	94%	97%	1.0	1.0
>14 days of sick leave	93%	85%	93%	1.1	1.0
>21 days of sick leave	81%	60%	75%	1.4	1.1

Severe complications of thyroid surgery were rare (Table 4). About twenty patients, 14 in the cancer group and less than 10 in the multiple nodules and goitre group (none in the benign nodule group), died in hospital; another 11 patients died during the first 30 days after surgery, i.e. an overall short-term mortality of about 30 patients. The cause of death is not indicated in these administrative

databases. One hundred patients, 25 in the cancer group and 75 all together in the benign nodule group and the goitre group, experienced postoperative compressive haematoma requiring reoperation. This compressive haematoma rate (0.4%) did not appear to be related to the underlying thyroid disease or to the type of surgical procedure performed, such as radical thyroidectomy or lymph node dissection.

Table 4 – Immediate and late complications of thyroidectomy performed in 2010, by the type of thyroid diagnosis, Sniiram, France.

	Cancer	Benign nodule	Multiple nodules and goitre	Cancer / Benign nodule ratio	Cancer / Goitre ratio
	N=5,979	N=7,270	N=13,350		
Immediate complications					
During the hospitalisation:					
Mean length of stay > 3 days	42%	29%	39%	1.4	1.1
Compressive haematoma	0.4% (n=25)	0.3% (n=23)	0.4% (n=52)	1.3	1.0
Mortality	0.2% (n=14)	0.0% (n=0)	0.0% (n<10)	-	-
One-month mortality	0.3% (n=19)	0.0% (n<10)	0.1% (n=10)	-	-
Late complications					
Severe complications*	1.4% (n=84)	0.4% (n=32)	0.6% (n=86)	3.5	2.3
Other complications during the first year					
- At least 2 ear-nose-throat specialist consultations	15%	13%	11%	1.2	1.3
- At least 1 speech therapy session	8.8%	4.1%	6.5%	2.1	1.4
 Testing for recurrent laryngeal nerve injury** 	2.3% (n=137)	1.2% (n=90)	1.2% (n=164)	1.9	1.9
At least 1 of these complications	23%	17%	17%	1.3	1.3
Hypoparathyroidism complications					
- At least 3 serum calcium assays and at least 3	F 70/	1.00/	2.50/	F 7	1.6
deliveries of calcium supplements***	5.7%	1.0%	3.5%	5.7	1.6
- Readmission for hypoparathyroidism	0.2% (n=11)	0% (n=0)	0% (n=0)	-	-
At least 1 hypoparathyroidism complication	5.8%	1.0%	3.5%	5.8	1.7
At least 1 complication or hypoparathyroidism	27%	18%	20%	1.5	1.3
Other readmissions for - Thyroid disorders	6.4%	1.4%	2.2%	4.6	2.9
- Hypercalcaemia	1.2% (n=71)	0.1% (n<10)	0.1% (n=18)	-	-

^{*} Tracheobronchial stent, tracheotomy, arytenoidectomy, etc.

The late complication rate was estimated by the number of specialist visits or procedures, or the readmission rate during the year following surgery. Patients with more than 2 ENT or speech therapy visits and patients in whom a laryngeal procedure was performed were considered to have experienced a laryngeal complication. The late complication rate varied according to the group from

^{**} Laryngeal function tests, indirect laryngoscopy, etc.

^{***} during the 4th to 12th months after thyroidectomy.

17% to 23%, and the recurrent laryngeal nerve injury rate varied from 2.3% to 1.2%. Patients in whom more than 3 serum calcium assays were performed and to whom calcium supplements were dispensed more than three times during the 4th to the 12th month following surgery were considered to suffer from persistent hypoparathyroidism. This hypoparathyroidism rate ranged from 5.7% for the thyroid cancer group to 1% for the nodule group. The readmission rate in the thyroid cancer group was higher for hypercalcaemia than for hypocalcaemia: 1.2% and 0.2%, respectively.

Between 2010 and 2012, the number of patients who had undergone thyroidectomy increased by 400 patients each year, from about 35,400 in 2010 to 36,200 in 2012, i.e. a mean annual growth rate of +1.1%. This trend was reversed between 2012 and 2013, as the number of patients decreased by 900 patients to 35,300, i.e. a growth rate of -2.6%. The number of patients with LTD 100% health insurance cover for thyroid cancer increased from 63,311 in 2011, to 65,401 in 2012 and 67,461 in 2013, i.e. a mean annual growth rate of +3.2%. In parallel, between 2010 and 2013 among all general scheme beneficiaries, the number of thyroid ultrasonography examinations performed increased from 1.12 million to 1.19 million (+2.2%/year) and the number of thyroid fine-needle aspiration cytology procedures increased from 89,000 to 98,000 (+3.4%/year), while the number of thyroid scintigraphies decreased from 66,000 to 58,500 (-3.8%/year). The number of TSH assays (alone or combined with other parameters) increased from 12.2 million to 14.8 million (+7%/year), while the number of free T4 assays (alone or combined with other parameters) increased from 3.0 million to 3.6 million (+7%/year), and the number of free T3 assays (alone or combined with other parameters) also increased from 1.0 million to 1.3 million (+10%/year).

DISCUSSION

This observational and almost nation-wide study based on more than 35,000 patients first demonstrates the suboptimal management of patients prior to thyroidectomy in France. The thyroidectomy rate with a diagnosis of benign nodule appears to be excessively high compared to the thyroidectomy rate with a diagnosis of thyroid cancer. Furthermore, these rates vary considerably from one region to another, documenting variations in clinical practices across the country. Fine-needle aspiration cytology before surgery for a suspicious thyroid nodule is performed in less than one-half of cases, while this procedure could avoid surgery for a certain number of patients, which, as shown by this study as well as other studies, is not devoid of complications. Secondly, some examinations are performed too frequently, such as preoperative thyroid scintigraphy and T4 assay, and preoperative and postoperative T3 assay. Therefore these data suggest that suboptimal management prior to thyroidectomy leads to overdiagnosis and potential harms to patients, [7] as well as a lack of efficiency for the medical insurance system.

The volume of data collected from a database covering 77% of the French population allows us to analyse the health care pathway and evaluate its health impact, as medical insurance is mandatory and the Sniiram database records the follow-up of all patients [11-13]. Although guidelines [8-10] do not specify a maximum interval between preoperative assessment and thyroid surgery, the one-year interval adopted for this study appears to be reasonable. Some non-surgical procedures considered to be necessary to the preoperative and postoperative care pathways may not have been identified from the Sniiram database when they were performed during a public hospital stay as they are not systematically coded within the hospital when they do not provide higher funding to the hospital. However, these non-surgical procedures to investigate thyroid disease are rarely performed during a hospital stay. More importantly, the quality of this study relies on the quality of the surgical

procedure coding performed in public or private hospitals, as these procedure codes are necessary in order to classify the 4 groups of thyroidectomies: cancer, benign nodule, multiple nodules or goitre, other cases. Other data were therefore investigated, such as requests for LTD coverage for thyroid cancer, reimbursement for radioiodine therapy or lymph node dissection, to isolate cancer cases. Nevertheless, it is still possible that the group described as surgery with a diagnosis of benign nodule included few cases of thyroid cancer, which are more likely to be microcancers.

Despite a number of differences, all guidelines [8-10] recommend a basic work-up in patients with any form of thyroid disease, comprising TSH assay to detect thyroid dysfunction, specific thyroid ultrasonography to map and characterise the nodule, followed, if necessary, by a fine-needle aspiration cytology targeted to suspicious nodules, whenever they are sufficiently large to allow this procedure. In France, the *Societé française d'endocrinology* like other medical societies,[8-10] published guidelines for the management of thyroid nodules to preoperatively determine the nature of the nodules and their potential for progression starting at least in 2008. The French guidelines were published in 2010, during the study period. Our analyses show that the thyroidectomy rate started to decline between 2012 and 2013 (-900 thyroidectomies), although the number of patients with 100% fee coverage for thyroid cancer as LTD continued to increase. There therefore appears to be both an effect and latency in the diffusion of knowledge concerning the management of thyroid nodules.

TSH assay must be performed as first-line assessment of thyroid disease, as its sensitivity allows the detection of all cases of thyroid dysfunction [10]. T4 assay should only be requested as second-line test, together with T3 when TSH is low, and together with anti-TPO antibody assay when TSH is high [10]. However, in 2010, T4 assay was performed in almost two-thirds of patients and T3 assay in more than one-third of patients prior to thyroidectomy with thyroid cancer or benign nodule.

Similarly, thyroid scintigraphy is no longer indicated in euthyroid patients [10], but it was performed prior to thyroidectomy in almost one in five patients who had thyroid cancer or benign nodule.

On the other hand, thyroid ultrasonography is an essential part of the diagnostic work-up [8-10,14]. It was frequently performed in our study, but only in 80% to 84% of cases rather than 100% of cases, as other diagnostic examinations may have been performed: neck vessel ultrasonography, neck CT scan or MRI, for example, which also suggests the possibility of incidentalomas, i.e. incidentally discovered nodules. The Tirads score, proposed in 2009 [15], can be used to evaluate the ultrasound risk of malignancy by taking 6 features into account. Based on a series of 4,550 operated nodules, the sensitivity of the Tirads score to detect malignant lesions varied from 87% to 95%, with a negative predictive value of 99%, and an excellent inter-observer reproducibility,[3,15]. Use of the Tirads score therefore allows fine-needle aspiration cytology to be reserved for nodules with an elevated Tirads score. It was however impossible in our data to determine the percentage of patients in whom this score may have limited the indications for fine-needle aspiration cytology.

Fine-needle aspiration cytology is recommended for all nodules associated with a high-risk context, all suspicious nodules or nodules larger than 2 cm, before deciding on the indication for surgery [10]. However, fine-needle aspiration cytology was performed in less than one-half of patients operated with a diagnosis of thyroid cancer (44%) or benign nodule (34%).

The percentage of patients receiving postoperative levothyroxine replacement therapy appears to be consistent with the surgical procedure performed, as this rate was 99% among patients who had undergone total thyroidectomy. Levothyroxine therapy rates after partial thyroidectomy were 73% in the thyroid cancer group and 44% in the nodule group. The expected hypothyroidism rate after partial thyroidectomy has been estimated by others to be 11% [16], but this figure must be adjusted to the volume of thyroid parenchyma left, which is not available in our study. T4 assay was performed at least once in more than two-thirds of patients. At least one T3 assay was performed in

more than one-fourth of patients after surgery. Although a proportion of patients require adjustment of thyroid hormone replacement therapy, T3 assay appears to be inappropriate and generates a considerable excess cost.

This excess cost must be added to sick leave allowances received by employed patients. Guidelines for practitioners were introduced in France in 2010 to recommend sick leave of 10 to 15 days after thyroidectomy. In our study, more than 85% of patients received sick leave allowances for more than 14 days and more than 60% received sick leave allowances for more than 21 days. However, the specific reasons for extension of sick leave (i.e. difficulties adjusting replacement therapy, complications of surgery or other causes) are not recorded in the Sniiram database.

The postoperative or short-term mortality rates and the rate of compressive haematoma requiring reoperation, 0.1% and 0.4%, respectively, are situated in the lower end of the ranges reported in the literature. The postoperative bleeding rate reported in the literature ranges from 0 to 6.5% [17,18]. In 2014, Weiss et al. reported a compressive haematoma rate of 1.25% in a series of 150,012 patients [19]. Compressive haematoma is associated with a 2.9-fold increased risk of mortality, as mortality rates were 1.34% in the presence of haematoma vs 0.32% for the overall group. Some authors consider that thyroid cancer is associated with an increased risk of haematoma,[20] but such an association was not observed in our cohort. Compressive haematoma can be life-threatening and requires emergency decompression. It can also occur beyond the 6th postoperative hour. The Association Francophone de Chirurgie Endocrinienne (AFCE) has recently recommended that total thyroidectomy should not be performed as an ambulatory procedure [21].

Hypoparathyroidism and recurrent laryngeal nerve injuries were the most common complications of thyroidectomy. In the present study, the estimated hypoparathyroidism rate between 4 months and 1 year after surgery was 6% in the thyroid cancer group and 1% in the benign nodule group, on the basis of more than 3 serum calcium assays and more than 3 deliveries of calcium supplements. The

recurrent laryngeal nerve injury rate is more difficult to estimate: 9% and 4% of patients in the 2 groups attended speech therapy sessions, and 23% and 17% attended at least 2 ENT visits or speech therapy sessions or underwent functional testing for recurrent laryngeal nerve injuries during the first 12 postoperative months. The complication rate depends on the time since the operation, the mode of detection and the definition of postoperative complications. For example, Duclos et al., using a serum calcium cut-off of 2mmol/L, reported postoperative hypoparathyroidism and permanent hypoparathyroidism rates of 25.9% and 2.7%, respectively [22]. The unilateral or bilateral recurrent laryngeal nerve injury rate varies according to the time since the operation, 2.3% after one year vs 9.8% immediately postoperatively, and the mode of detection, less than 2% without specific examination vs more than 6% when indirect laryngoscopy is performed [23]. Our estimations are based on an indirect approach, which can overestimate or underestimate the true complication rate.

Conclusion

With more than 35,400 general scheme beneficiaries (or about 45,800 nation-wide) who underwent surgery in 2010, and 35,300 in 2013, thyroidectomy is one of the surgical procedures most commonly performed in France. The thyroidectomy rate with a diagnosis of benign nodule appears to be excessively high compared to the thyroidectomy rate with a diagnosis of thyroid cancer. Such assessment is likely to be shared by many European countries [7]. Partial compliance with guidelines prior to thyroidectomy, especially the low rate of fine-needle aspiration cytology, indicates the need for large-scale diffusion of current guidelines and clinical practice evaluation by all professionals involved in the care pathway. Several actions have been initiated by the French national health insurance in 2015 to reduce potential harms from overdiagnosis and overtreatment. Specific booklets have been developed for general practitioners and patients [24]. Dedicated visits to general practitioners, specialists and surgeons are performed. Public or private hospitals with a low ratio of

thyroidectomies with a diagnosis of cancer over thyroidectomies with a diagnosis of benign nodule are monitored. An international review of the relevance of thyroidectomy and assessment of the



AUTHOR CONTRIBUTION

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Interpretation of data: Muriel Mathonnet, Anne Cuerq, Chirstophe Tresallet, Jean-Claude Thalabard, Elisabeth Fery-Lemonnier, Gilles Russ, Laurence Leenhardt, Claude Bigorgne, Philippe Tuppin, Bertrand Millat, Anne Fagot-Campagna

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All authors give final approval of the version to be published.

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STROBE Statement—checklist of items that should be included in reports of observational studies

	Item No	Recommendation
Title and abstract	1 P3	(a) Indicate the study's design with a commonly used term in the title or the
	Р3	abstract
		(b) Provide in the abstract an informative and balanced summary of what was done
		and what was found
Introduction		
Background/rationale	2	Explain the scientific background and rationale for the investigation being reported
	P5-6	
Objectives	3	State specific objectives, including any prespecified hypotheses
	P6	
Methods		
Study design	4	Present key elements of study design early in the paper
	P6-10	
Setting	5	Describe the setting, locations, and relevant dates, including periods of recruitment
	P7+P9	exposure, follow-up, and data collection
Participants	6	(a) Cohort study—Give the eligibility criteria, and the sources and methods of
	P7-9	selection of participants. Describe methods of follow-up
		Case-control study—Give the eligibility criteria, and the sources and methods of
		case ascertainment and control selection. Give the rationale for the choice of cases
		and controls
		Cross-sectional study—Give the eligibility criteria, and the sources and methods of
		selection of participants
		(b) Cohort study—For matched studies, give matching criteria and number of
		exposed and unexposed
		Case-control study—For matched studies, give matching criteria and the number
		of controls per case
Variables	7	Clearly define all outcomes, exposures, predictors, potential confounders, and
	P9-10	effect modifiers. Give diagnostic criteria, if applicable
Data sources/	P7	For each variable of interest, give sources of data and details of methods of
measurement		assessment (measurement). Describe comparability of assessment methods if there
		is more than one group
Bias	9	Describe any efforts to address potential sources of bias
	P9	
Study size	10	Explain how the study size was arrived at
	P8	
Quantitative variables	11	Explain how quantitative variables were handled in the analyses. If applicable,
	P8	describe which groupings were chosen and why
Statistical methods	12	(a) Describe all statistical methods, including those used to control for confounding
	P7-8	(b) Describe any methods used to examine subgroups and interactions
		(c) Explain how missing data were addressed
		(d) Cohort study—If applicable, explain how loss to follow-up was addressed
		Case-control study—If applicable, explain how matching of cases and controls wa
		addressed
		Cross-sectional study—If applicable, describe analytical methods taking account
		of sampling strategy

Continued on next page

(e) Describe any sensitivity analyses



Results		
Participants	13* P10	(a) Report numbers of individuals at each stage of study—eg numbers potentially eligible, examined for eligibility, confirmed eligible, included in the study, completing follow-up, and analysed
		(b) Give reasons for non-participation at each stage
		(c) Consider use of a flow diagram
Descriptive	14*	(a) Give characteristics of study participants (eg demographic, clinical, social) and
data	Table	information on exposures and potential confounders
	1	(b) Indicate number of participants with missing data for each variable of interest
		(c) Cohort study—Summarise follow-up time (eg, average and total amount)
Outcome data	15*	Cohort study—Report numbers of outcome events or summary measures over time
	Tables 2-3-4	Case-control study—Report numbers in each exposure category, or summary measures of
	2-3-4	exposure Cross-sectional study—Report numbers of outcome events or summary measures
Main results	16	(a) Give unadjusted estimates and, if applicable, confounder-adjusted estimates and their
Walli Tesuits	NA	precision (eg, 95% confidence interval). Make clear which confounders were adjusted for
	1421	and why they were included
		(b) Report category boundaries when continuous variables were categorized
		(c) If relevant, consider translating estimates of relative risk into absolute risk for a
		meaningful time period
Other analyses	17	Report other analyses done—eg analyses of subgroups and interactions, and sensitivity
	Tables	analyses
	2-3-4	
Discussion		
Key results	18	Summarise key results with reference to study objectives
	P13-	
	14	
Limitations	19	Discuss limitations of the study, taking into account sources of potential bias or
	P14	imprecision. Discuss both direction and magnitude of any potential bias
Interpretation	20	Give a cautious overall interpretation of results considering objectives, limitations,
	P15-	multiplicity of analyses, results from similar studies, and other relevant evidence
	18	
Generalisability	21	Discuss the generalisability (external validity) of the study results
	P18	
Other informati	on	
Funding	22	Give the source of funding and the role of the funders for the present study and, if

^{*}Give information separately for cases and controls in case-control studies and, if applicable, for exposed and unexposed groups in cohort and cross-sectional studies.

Note: An Explanation and Elaboration article discusses each checklist item and gives methodological background and published examples of transparent reporting. The STROBE checklist is best used in conjunction with this article (freely available on the Web sites of PLoS Medicine at http://www.plosmedicine.org/, Annals of Internal Medicine at http://www.annals.org/, and Epidemiology at http://www.epidem.com/). Information on the STROBE Initiative is available at www.strobe-statement.org.

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WHAT IS THE CARE PATHWAY OF PATIENTS WHO UNDERGO THYROID SURGERY IN FRANCE AND ITS POTENTIAL PITFALLS? A NATIONAL COHORT

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WHAT IS THE CARE PATHWAY OF PATIENTS WHO UNDERGO THYROID SURGERY IN FRANCE AND ITS POTENTIAL PITFALLS? A NATIONAL COHORT.

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KEY-WORDS: thyroid; surgery; cancer; Sniiram; overdiagnosis

5519 words (text)

ABSTRACT

Context. The rate of thyroid cancer is increasing in France, as well as concerns about overdiagnosis and treatment.

Objectives. To examine the care pathway of patients who undergo thyroid surgery in France and detect potential pitfalls.

Design. A large observational study based on medical reimbursements, 2009-2011.

Setting. Data from the Sniiram (National Health Insurance Information System).

Patients. Patients with thyroid surgery in 2010, classified into four groups: thyroid cancer, benign nodule, goitre or multiple nodules, other (hyperthyroidism, head-neck cancer).

Main Outcome Measures. Medical investigations during, prior and after thyroidectomy.

Results. A total of 35,367 patients underwent surgery (mean age 51 years, 80% females): 17% had a reported diagnosis of thyroid cancer, 20% benign nodule, 38% goitre or multiple nodules and 25% another diagnosis. The ratio of thyroidectomies with cancer over thyroidectomies with benign nodule was 0.8 and varied across regions. In the year preceding surgery, 82% of patients had an investigation by thyroid ultrasonography, 21% thyroid scintigraphy, 34% fine-needle aspiration cytology, 40% serum calcitonin assay and 54% serum calcium assay. In the following year, all patients with total thyroidectomy and 44% of patients with partial thyroidectomy and a diagnosis of benign nodule were taking thyroid hormone therapy. One hundred patients had been reoperated for a compressive haematoma and 63 died during the first month, half of whom had been operated for cancer. Mean rates of recurrent laryngeal nerve injury and hypocalcaemia (requiring blood tests plus treatments within 4-12 months) were estimated at 1.5% and 3.4%, respectively and were higher in the cancer group (2.3% and 5.7%).

Conclusion. This almost nation-wide study demonstrates the suboptimal management of patients prior to thyroidectomy in France. It suggests overdiagnosis and potential harms to patients, and calls for a review of the relevance of thyroidectomy, particularly with regards to microcancers.

STRENGHTS AND LIMITATIONS OF THIS STUDY

- The Sniiram database includes almost all the insured population in France where medical
 insurance is mandatory. It is one of the largest administrative databases. It has led to many
 publications to monitor quality of care, describe health care pathways at a national level and
 guide public health policies. In this paper, data from 77% of the French population were
 extracted to study the health care pathway of a cohort of 35,000 people who underwent
 thyroidectomy in 2010 and provide a national picture.
- This observational study relies on the quality of the surgical procedure coding performed in public or private hospitals, as these procedure codes are necessary in order to classify the 4 groups: cancer, benign nodule, multiple nodules or goitre, other cases. Misclassifications may have occurred, which are more likely to happen in the case of microcancers considered as benign nodules in our study.
- While the Sniiram database records the follow-up and reimbursements of all patients, we still may have missed some non-surgical investigations performed prior to surgery. We used a reasonable one-year interval to define this period but procedures performed during a public hospital stay are not systematically coded within the hospital when they do not provide higher funding to the hospital. However, procedures such as thyroid ultrasonography, scintigraphy, fine-needle aspiration cytology, serum calcitonin and calcium assays are rarely performed during a hospital stay.
- As the Sniiram does not provide outpatient diagnoses, we constructed several algorithms to define potential complications that did not require systematic hospitalisation, such as hypoparathyroidism (defined with more than 3 serum calcium assays and 3 deliveries of calcium supplements during the 4th to 12th months after thyroidectomy) or recurrent laryngeal nerve injury (several definition based on speech therapy sessions, ENT visits or functional testing during the first 12 postoperative months).

INTRODUCTION

The prevalence of all forms of thyroid disease is difficult to assess. Published clinical trials are often old and the performances of detection have substantially improved over time, [1] consequently modifying patient management. In countries with sufficient dietary iodine intake, such as France or the USA, the clinical prevalence of thyroid nodules is about 5% and is higher in women (5.3 to 6.4% vs 0.8 to 1.6% for men) and persons over the age of 50 years in whom the prevalence is about 30 to 40%, [2]. The prevalence of thyroid disease based on ultrasonography screening is much higher and is currently estimated to be 67% [1,3], comparable to the rate of nodules discovered at autopsy, [1,3,4].

The growing prevalence of thyroid cancer has been clearly established. Over the last three decades, the number of new cases diagnosed in France has increased fivefold in both sexes,[5,6]. This increased prevalence almost exclusively concerns papillary cancers, with no impact on mortality, which has decreased over the same period. Over a period of 20 years, the proportion of microcancers (<10 mm) has increased from 4% to more than 50%. One-half of these microcancers are smaller than 3 mm and are discovered incidentally on thyroidectomy specimens. This increased prevalence of microcancers is directly related to progress in the detection of nodules by increasingly efficient ultrasound machines and progress in the histological diagnosis of cancer as a result of very thin histological sections and the use of immunohistochemistry. In fact, the majority of these microcancers appear to undergo growth arrest, while progression to symptomatic cancer is observed in only 1 out of every 15 nodules. The increased incidence of thyroid cancer is thus due to microcancers and can be considered to constitute a form of overdiagnosis[7]. The diagnosis of thyroid cancer, regardless of stage, results in an alteration of the patient's quality of life and social representation and can be responsible for sometimes unjustified modifications of therapeutic management or potentially morbid treatment follow-up, resulting in increased costs induced by incidentally discovered cancers.

Over the last 10 years, several medical authorities have published guidelines for the management of thyroid nodules and/or thyroid cancers: the European Thyroid Association (ETA) and the American Association of Clinical Endocrinologists (AACE) in 2006, the British Thyroid Association (BTA) in 2007, the National Cancer Institute (NCI) in 2008, the American Thyroid Association (ATA) in 2009 and 2015, and the *Société Française d'Endocrinologie* (SFE) in 2011. Despite several differences, all medical societies recommend TSH assay and thyroid ultrasound in all patients with thyroid disease combined with fine-needle aspiration cytology of nodules with features suggestive of malignancy [8,9,10]. According to the *Société Française d'Endocrinologie*, the majority of thyroid incidentalomas require simple surveillance. The indications for thyroid surgery are rare, limited to nodules demonstrated to be malignant on preoperative investigations, and very large or retrosternal nodules (10), symptomatic or unsightly goitre or goitre accompanied by low TSH. Despite existing international and national recommendations, much concern is being currently raised about overdiagnosis and an excess of thyroidectomy, which may result in harms to the patients,[7].

The objective of this observational study was to analyse the care pathway of patients prior to thyroidectomy in France during the year 2010 and to study the impact of surgery on postoperative morbidity and mortality in the Sniiram (French National Health Insurance Information System) database, a largely published and nationwide comprehensive administrative database of about 56 million people based on medical reimbursement data (11).

METHOD

Information system and population

In France, the Sniiram is an anonymous, individual database concerning all the beneficiaries of the various national health insurance schemes (11,12,13). Medical insurance is mandatory and is provided by the State for low income people. Many published studies have been based on the

Sniiram which stands among the largest medico-administrative databases worldwide and is largely used to guide public health policies in France as these data allow the systematic follow-up of all medical care received by the population (12-13). It exhaustively records all reimbursed prescriptions and outpatient services and procedures, as well as their date, over the previous three years plus the current year. Identification of medicinal products is based on the ATC code (Anatomical Therapeutic Classification), that of laboratory examinations is based on the national laboratory test coding table and that of procedures is based on the Classification Commune des Actes Médicaux (CCAM) [common classification of medical procedures]. The Sniiram does not contain any clinical data concerning the results related to prescriptions or examinations, but it nevertheless includes information on the possible presence of long-term diseases (LTD), such as cancers, eligible for 100% reimbursement of healthcare expenditure following approval by a national health insurance physician. These LTD are coded according to the international classification of diseases (ICD 10). A unique and anonymous identification number for each person also allows integration into the Sniiram database of the hospital discharge database (PMSI, Programme de médicalisation des systèmes d'information). The principal diagnoses and associated diagnoses recorded in the PMSI are coded according to the ICD 10 and the procedures performed, such as thyroidectomies, are coded according to the CCAM.

In 2010, the national health insurance general scheme (excluding local mutualist sections that provide medical insurance for e.g., students, teachers) covered about 77% of the 65 million inhabitants in France including low-income people and was the only scheme for which both vital status and LTD were comprehensively recorded at that time. Data for the health insurance general scheme beneficiaries who underwent thyroid surgery in 2010 were extracted from the Sniiram database. The diagnoses recorded during the hospital stay, and the clinical examinations and complementary investigations performed one year before and one year after surgery, estimated by reimbursement data, were analysed. In order to establish an estimate for France as a whole, the

sample sizes of general scheme beneficiaries undergoing thyroid surgery were extrapolated (by age-group and gender) to the national estimates provided by Insee (*Institut national de la statistique et des études économiques*) for the total population of France in January 2011. For the purposes of regional comparisons, regional rates of the general scheme were standardized for the age and gender structure of the Insee total population of France in January 2011.

Patients who had undergone thyroidectomy were classified into four exclusive groups according to the type of thyroid disease. The first group was composed of patients who had a diagnosis of thyroid cancer recorded in the databases. This group included patients with ICD 10 codes for malignant neoplasm of thyroid gland (C73, D09.3), neoplasm of uncertain behaviour of thyroid gland (D44.0), hypersecretion of calcitonin (E07.0) or multiple endocrine adenomatosis (D44.8) coded during the hospital stay for thyroidectomy or in the LTD coding, and patients who underwent lymph node dissection or radioiodine therapy without a diagnosis of hyperthyroidism.

<u>The second group</u> was composed of patients who had a recorded diagnosis of benign nodule according to ICD 10 codes for nontoxic single thyroid nodule (E04.1), benign nodule of the thyroid gland (D34) or benign tumour of other and unspecified endocrine glands (D35.7, D35.8; D35.9) during the hospital stay.

The third group was composed of patients who had a recorded diagnosis of goitre or multiple nodules on the basis of ICD 10 codes for nontoxic diffuse goitre (E04.0), nontoxic multinodular goitre (E04.2), other specified nontoxic goitre (E04.8), nontoxic goitre, unspecified (E04.9), congenital hypothyroidism with diffuse goitre (E03.0), dyshormogenetic goitre (E07.1), or iodine-deficiency-related goitre (E01.0, E01.1, E01.2).

Finally, the fourth group comprised patients who had another recorded diagnosis, especially head and neck cancer and hyperthyroidism. These patients were excluded from the subsequent analysis, as thyroidectomy was simply an associated procedure or was performed for hyperthyroidism.

Definitions and statistical analysis

The care pathway was analysed in rolling years, 12 months before and 12 months after the date of thyroidectomy. A thyroidectomy frequency ratio was calculated between group 1 (cancer) and group 2 (benign nodule), overall and by region. In order to study regional variability, data were standardised for the age and gender of the population of beneficiaries at December 31, 2010. We compared the lowest to the highest value of 25 French regions using chi-square tests. The 26th region (Guyana) was excluded due to a small number of cases (7 cases of cancer and 19 benign nodule) and different care pathways occurring in this rural region. Drug treatments were identified by the presence of at least three reimbursements over the 12-month period before and then the 12-month period after hospitalisation. Thyroid ultrasonography, fine-needle aspiration cytology and scintigraphy were identified by the presence of specific codes, whether they were performed in a hospital outpatient department or in private practice. However, the procedures performed during a public hospital stay were not systematically coded at that time, possibly resulting in missing data. Similarly, laboratory tests performed during a public hospital stay were not identified, as they are not reimbursed individually. Reimbursements for hospital outpatient and private practice endocrinology and visits to an ear-nose-throat (ENT) specialist were taken into account. There again, ambulatory visits to a public hospital specialist were not systematically coded at that time, possibly resulting in missing data. Postoperative sick leave allowances were also taken into account.

Complications were identified during the thyroidectomy hospital stay and over the following year from hospitalisation and/or ambulatory reimbursement data. Severe complications were defined by the development of compressive haematoma during the thyroidectomy hospital stay, death (inhospital or during the first month), or the presence of a CCAM procedure supposedly related to thyroidectomy (tracheobronchial stent, tracheotomy, arytenoidectomy, etc.). Readmissions for thyroid problems or for phosphorus-calcium imbalance were also identified. Various indicators that could also constitute markers of late ENT complications were constructed: at least 2 visits to an ENT

specialist, at least 1 visit to a speech therapist, laryngeal function tests looking for recurrent laryngeal nerve injury, laryngoscopy, etc, over the 12-month period. Hypoparathyroidism was suspected by the presence of at least 3 serum calcium assays and at least 3 deliveries of calcium supplements over the period ranging from 4 to 12 months after surgery (to avoid selecting very transient hypoparathyroidism), or the presence of hospitalisation with a diagnosis of hypoparathyroidism over the 12-month period.

Finally, the numbers of patients who had undergone thyroidectomy and those with LTD for thyroid cancer from 2010 to 2013 were analysed in order to estimate temporal trends.

Statistical analyses were performed with SAS software (SAS Enterprise Guide, version 4.3, SAS Institute Inc, Cary, NC, USA). Analyses of the SNIIRAM database have been approved by the French personal data protection agency (*Commission Nationale Informatique et Libertés*). Because the SNIIRAM database is anonymous, no other ethical approval was required for this study.

RESULTS

Among 50 million people insured by the health insurance general scheme (77% of the French population), 35,367 underwent thyroid surgery in 2010, i.e. by extrapolation based on the age and gender structure of the French population, about 45,800 people in the overall French population. Patient characteristics and characteristics of the surgical procedures performed are reported in Table 1.

Table 1 - Characteristics of the 35,367 health insurance general scheme beneficiaries who underwent thyroidectomy in 2010, by the type of thyroid diagnosis, Sniiram, France.

	Cancer Benign nodule		Multiple nodules and goitre	Others	
	N=5,979	N=7,270	N=13,350	N=8,768	
	(17%)	(20%)	(38%)	(25%)	
Age < 20 years	1.4%	1.6%	0.4%	1.0%	
Age < 50 years	47%	53%	40%	44%	
Women	76%	79%	83%	79%	
Thyroidectomy					
- total or subtotal	77%	26%	85%	79%	
- partial	11%	71%	12%	18%	
- completion	12%	3%	3%	3%	
Surgery performed in a					
public hospital	54%	38%	46%	54%	
public flospital	3470	3670	40%	5470	
Surgery practiced in a public or private hospital that performed					
< 30 thyroid surgeries /					
year	16%	24%	17%	15%	
> 100 thyroid surgeries					
/ year	51%	37%	41%	55%	

Patients with a diagnosis of multiple nodules or goitre represented the largest subgroup (38% of patients), followed by those with a benign nodule (20%) and those with thyroid cancer, regardless of

the stage (17%). One quarter of patients had another type of diagnosis, mainly head and neck cancer or hyperthyroidism. Each of these subgroups comprised 80% women with a mean age of 51 years. Total thyroidectomy (or completion thyroidectomy) was performed for about 89% of patients with a postoperative diagnosis of thyroid cancer and 86% of cases of multiple nodules or goitres, while partial thyroidectomy was performed in 71% of patients with benign nodules. Patients were more frequently operated in private or public hospitals with high thyroid surgery rates, especially when they had a diagnosis of thyroid cancer or multiple nodules or goitres.

The rate of thyroidectomy with a diagnosis reported as thyroid cancer, nodule or goitre in 2010 (excluding thyroidectomies for head and neck cancer or hyperthyroidism) was 5.3 per 10,000 inhabitants and the standardised rates varied according to regions between 4.0 and 8.1 per 10,000 inhabitants (p=0.003) as shown in figure 1.

In patients 20 years and older, the ratio of the number of thyroidectomies with a diagnosis of cancer over the number of thyroidectomies with a diagnosis of benign nodule was 0.8. This ratio varied between regions from 0.5 in Basse-Normandie, Bretagne, Limousin and Languedoc-Roussillon to 2.6 in Nord-Pas-de-Calais, as shown in figure 2. The percentage of thyroidectomies with a diagnosis of cancer over the total number of thyroidectomies with a diagnosis of cancer or benign nodule varied significantly from 28% to 69% (p=0.001).

<u>During the year preceding thyroid surgery</u>, the health care varied according to the group. Eighty percent of patients of group 1 (n=5,979) who finally had a diagnosis of thyroid cancer had evidence of investigation by thyroid ultrasonography and 44% by fine-needle aspiration cytology (Table 2) prior to surgery. In group 2 (n=7,270), corresponding to patients who had a recorded diagnosis of benign nodule, the fine-needle aspiration cytology rate was 34%.

Among people with thyroidectomy and a diagnosis of cancer or benign nodule, the overall fine-needle aspiration cytology rate was 39% and the standardised rates varied according to regions between 11% (Franche-Comté) and 53% (Ile de France) (p=0.001, figure 3).

Table 2 - Pre-thyroidectomy care pathway (previous 12 months prior surgery in 2010), by the type of thyroid diagnosis, Sniiram, France.

	Cancer	Benign nodule	Multiple nodules and goitre	Cancer / Benign nodule ratio	Cancer / Goitre ratio
	N=5,979	N=7,270	N=13,350	nodule ratio	
Thyroid ultrasound	80%	84%	82%	1.0	1.0
Fine-needle aspiration cytology of the					
thyroid	44%	34%	23%	1.3	1.9
Thyroid scintigraphy	18%	21%	22%	0.9	0.8
At least one of the 3	89%	91%	88%	1.0	1.0
TSH assay	89%	91%	92%	1.0	1.0
T3 assay	36%	35%	37%	1.0	1.0
T4 assay	63%	65%	66%	1.0	1.0
Calcitonin assay	44%	39%	39%	1.1	1.1
Calcium assay	58%	50%	55%	1.2	1.1
No T3, T4 or TSH assay	10%	8%	8%	1.2	1.3
≥ 3 thyroid hormone deliveries	21%	16%	19%	1.3	1.1
≥ 1 endocrinology consultation	49%	44%	49%	1.1	1.0
≥ 1 ear-nose-throat specialist consultation	43%	49%	43%	0.9	1.0

In the 3 groups of patients, TSH assays had been performed in about 90% of patients, T4 assay in more than 63%, T3 assay in more than 35% and a thyroid scintigraphy in more than 18%, prior to surgery. Serum calcitonin assay had been performed in 44% of patients and serum calcium assay in 58% of patients who finally had a diagnosis of thyroid cancer. These proportions were 39% and 50%, respectively, for patients with a diagnosis of benign nodule. Less than one-half of patients, regardless of their thyroid disease, were referred to an endocrinologist. Finally, neither thyroid ultrasonography nor fine-needle aspiration cytology was performed in 10% of patients, neither T3, T4 nor TSH assay was performed in about 9% of patients in groups 1 and 2.

The fine-needle aspiration cytology rate varied according to the region and was probably related to the availability of doctors able to perform this technique and cytopathologists. Among the patients who had undergone surgery and had a diagnosis of thyroid cancer or benign nodule, the fine-needle aspiration cytology rate was 53% in patients from Ile-de-France and Rhône-Alpes, but only 10% in those from Franche-Comté (and 0% in Guyana for only 28 operated patients).

During the 12 months following surgery, TSH assay was performed in almost all patients (Table 3). T3 assay was performed in 51% of patients with thyroid cancer, while the rate of total thyroidectomy in this group was 76%. T3 assay was also performed in 26% of patients with a diagnosis of benign nodule, but the rate of partial thyroidectomy in this group was 71%. Thyroid hormone replacement therapy was administered to all patients who had undergone total thyroidectomy and in 44% of patients who had undergone partial thyroidectomy and had a diagnosis of benign nodule. The endocrinologist referral rate remained low: 56% of patients with thyroid cancer and 34% of patients with benign nodule consulted an endocrinologist. The mean duration of sick leave for employed patients was 89 days for patients with thyroid cancer and 38 days for patients with benign nodules. Sick leave lasted more than 3 weeks in 60 to 81% of cases, depending on the group.

Table 3 - Post-thyroidectomy care pathway (following 12 months after surgery in 2010), by the type of thyroid diagnosis, Sniiram, France.

	Cancer N=5,979	Benign nodule N=7,270	Multiple nodules and goitre N=13,350	Cancer / Benign nodule ratio	Cancer / Goitre ratio
TCH accou	96%	93%	97%	1.0	1.0
TSH assay				_	
T3 assay	51%	26%	28%	2.0	1.9
T4 assay	76%	63%	68%	1.2	1.1
Levothyroxine replacement therapy	95%	58%	92%	1.6	1.0
In those with total thyroidectomy	99%	97%	99%	1.0	1.0
In those with partial thyroidectomy	73%	44%	48%	1.7	1.5
≥ 1 endocrinology consultation	56%	34%	39%	1.7	1.4
≥ 1 ear-nose-throat specialist consultation	33%	36%	32%	0.9	1.0
In patients with at least one day of sick leave:					
mean number of days/patient	89 days	38 days	45 days	2.3	2.0
% of patients, with					
> 10 days of sick leave	96%	94%	97%	1.0	1.0
>14 days of sick leave	93%	85%	93%	1.1	1.0
>21 days of sick leave	81%	60%	75%	1.4	1.1

Severe complications of thyroid surgery were rare (Table 4). About twenty patients, 14 in the cancer group and less than 10 in the multiple nodules and goitre group (none in the benign nodule group), died in hospital; another 11 patients died during the first 30 days after surgery, i.e. an overall short-term mortality of about 30 patients. The cause of death is not indicated in these administrative databases. One hundred patients, 25 in the cancer group and 75 all together in the benign nodule group and the goitre group, experienced postoperative compressive haematoma requiring reoperation. This compressive haematoma rate (0.4%) did not appear to be related to the underlying thyroid disease or to the type of surgical procedure performed, such as radical thyroidectomy or lymph node dissection.

Table 4 – Immediate and late complications of thyroidectomy performed in 2010, by the type of thyroid diagnosis, Sniiram, France.

	Cancer N=5,979	Benign nodule N=7,270	Multiple nodules and goitre N=13,350	Cancer / Benign nodule ratio	Cancer / Goitre ratio
Immediate complications					_
During the hospitalisation:					
Mean length of stay > 3 days	42%	29%	39%	1.4	1.1
Compressive haematoma	0.4% (n=25)	0.3% (n=23)	0.4% (n=52)	1.3	1.0
Mortality	0.2% (n=14)	0.0% (n=0)	0.0% (n<10)	-	-
One-month mortality	0.3% (n=19)	0.0% (n<10)	0.1% (n=10)	-	-
Late complications Severe complications*	1.4% (n=84)	0.4% (n=32)	0.6% (n=86)	3.5	2.3
Other complications during the first year					
- At least 2 ear-nose-throat specialist consultations	15%	13%	11%	1.2	1.3
- At least 1 speech therapy session	8.8%	4.1%	6.5%	2.1	1.4
 Testing for recurrent laryngeal nerve injury** 	2.3% (n=137)	1.2% (n=90)	1.2% (n=164)	1.9	1.9
At least 1 of these complications	23%	17%	17%	1.3	1.3
Hypoparathyroidism complications					
- At least 3 serum calcium assays and at least 3	5.7%	1.0%	3.5%	5.7	1.6
deliveries of calcium supplements***	3.770	1.070	3.570	5.7	1.0
- Readmission for hypoparathyroidism	0.2% (n=11)	0% (n=0)	0% (n=0)	-	-
At least 1 hypoparathyroidism complication	5.8%	1.0%	3.5%	5.8	1.7
At least 1 complication or hypoparathyroidism	27%	18%	20%	1.5	1.3
Other readmissions for - Thyroid disorders	6.4%	1.4%	2.2%	4.6	2.9
- Hypercalcaemia	1.2% (n=71)	0.1% (n<10)	0.1% (n=18)	-	-

^{*} Tracheobronchial stent, tracheotomy, arytenoidectomy, etc.

The late complication rate was estimated by the number of specialist visits or procedures, or the readmission rate during the year following surgery. Patients with more than 2 ENT or speech therapy visits and patients in whom a laryngeal procedure was performed were considered to have experienced a laryngeal complication. The late complication rate varied according to the group from 17% to 23%, and the recurrent laryngeal nerve injury rate varied from 2.3% to 1.2%. Patients in whom more than 3 serum calcium assays were performed and to whom calcium supplements were dispensed more than three times during the 4th to the 12th month following surgery were considered to suffer from persistent hypoparathyroidism. This hypoparathyroidism rate ranged from 5.7% for the thyroid cancer group to 1% for the nodule group. Among people with a diagnosis of benign

^{**} Laryngeal function tests, indirect laryngoscopy, etc.

^{***} during the 4th to 12th months after thyroidectomy.

nodule, a marker of hypoparathyroidism was recorded in 10 persons (0.2%) who underwent partial thyroidectomy and 63 (3%) of those with total or subtotal thyroidectomy. The readmission rate in the thyroid cancer group was higher for hypercalcaemia than for hypocalcaemia: 1.2% and 0.2%, respectively.

Between 2010 and 2012, the number of patients who had undergone thyroidectomy increased by 400 patients each year, from about 35,400 in 2010 to 36,200 in 2012, i.e. a mean annual growth rate of +1.1%. This trend was reversed between 2012 and 2013, as the number of patients decreased by 900 patients to 35,300, i.e. a growth rate of -2.6%. The number of patients with LTD 100% health insurance cover for thyroid cancer increased from 63,311 in 2011, to 65,401 in 2012 and 67,461 in 2013, i.e. a mean annual growth rate of +3.2%. In parallel, between 2010 and 2013 among all general scheme beneficiaries, the number of thyroid ultrasonography examinations performed increased from 1.12 million to 1.19 million (+2.2%/year) and the number of thyroid fine-needle aspiration cytology procedures increased from 89,000 to 98,000 (+3.4%/year), while the number of thyroid scintigraphies decreased from 66,000 to 58,500 (-3.8%/year). The number of TSH assays (alone or combined with other parameters) increased from 12.2 million to 14.8 million (+7%/year), while the number of free T4 assays (alone or combined with other parameters) increased from 3.0 million to 3.6 million (+7%/year), and the number of free T3 assays (alone or combined with other parameters) also increased from 1.0 million to 1.3 million (+10%/year).

DISCUSSION

This observational and almost nation-wide study based on more than 35,000 patients first demonstrates the suboptimal management of patients prior to thyroidectomy in France. The thyroidectomy rate with a diagnosis of benign nodule appears to be excessively high compared to the thyroidectomy rate with a diagnosis of thyroid cancer. Furthermore, these rates vary considerably from one region to another, documenting variations in clinical practices across the country. Fine-needle aspiration cytology before surgery for a suspicious thyroid nodule is performed in less than one-half of cases, while this procedure could avoid surgery for a certain number of patients, which, as shown by this study as well as other studies, is not devoid of complications. Secondly, some examinations are performed too frequently, such as preoperative thyroid scintigraphy and T4 assay, and preoperative and postoperative T3 assay. Therefore these data suggest that suboptimal management prior to thyroidectomy leads to overdiagnosis and potential harms to patients, [7] as well as a lack of efficiency for the medical insurance system.

The volume of data collected from a database covering 77% of the French population allows us to analyse the health care pathway and evaluate its health impact, as medical insurance is mandatory and the Sniiram database records the follow-up of all patients [11-13]. Although guidelines [8-10] do not specify a maximum interval between preoperative assessment and thyroid surgery, the one-year interval adopted for this study appears to be reasonable. Some non-surgical procedures considered to be necessary to the preoperative and postoperative care pathways may not have been identified from the Sniiram database when they were performed during a public hospital stay as they are not systematically coded within the hospital when they do not provide higher funding to the hospital. However, these non-surgical procedures to investigate thyroid disease are rarely performed during a hospital stay. More importantly, the quality of this study relies on the quality of the surgical procedure coding performed in public or private hospitals, as these procedure codes are necessary in order to classify the 4 groups of thyroidectomies: cancer, benign nodule, multiple nodules or goitre,

other cases. Other data were therefore investigated, such as requests for LTD coverage for thyroid cancer, reimbursement for radioiodine therapy or lymph node dissection, to isolate cancer cases. Nevertheless, it is still possible that the group described as surgery with a diagnosis of benign nodule included few cases of thyroid cancer, which are more likely to be microcancers. Our dataset also does not provide information on cancer size. However, the incidence of thyroid cancers and especially the incidence of micro papillary carcinomas has been studied based on a French registry covering over 3000 cases of thyroid carcinomas and a population over 4,6 million inhabitants [14]. During the 1998-2000 period, half of thyroid carcinomas diagnosed had a size lower than 10 mm and a third 5 mm or less. Between the years 1983-1985 and 1998-2000, the number of tumors with a size lower than 10 mm increased 9-fold over the same period.

Despite a number of differences, all guidelines [8-10] recommend a basic work-up in patients with any form of thyroid disease, comprising TSH assay to detect thyroid dysfunction, specific thyroid ultrasonography to map and characterise the nodule, followed, if necessary, by a fine-needle aspiration cytology targeted to suspicious nodules, whenever they are sufficiently large to allow this procedure. In France, the *Societé française d'endocrinology* like other medical societies,[8-10] published guidelines for the management of thyroid nodules to preoperatively determine the nature of the nodules and their potential for progression starting at least in 2008. The French guidelines were published in 2010, during the study period. Our analyses show that the thyroidectomy rate started to decline between 2012 and 2013 (-900 thyroidectomies), although the number of patients with 100% fee coverage for thyroid cancer as LTD continued to increase. There therefore appears to be both an effect and latency in the diffusion of knowledge concerning the management of thyroid nodules.

TSH assay must be performed as first-line assessment of thyroid disease, as its sensitivity allows the detection of all cases of thyroid dysfunction [10]. T4 assay should only be requested as second-line test, together with T3 when TSH is low, and together with anti-TPO antibody assay when TSH is high

[10]. However, in 2010, T4 assay was performed in almost two-thirds of patients and T3 assay in more than one-third of patients prior to thyroidectomy with thyroid cancer or benign nodule. Similarly, thyroid scintigraphy is no longer indicated in euthyroid patients [10], but it was performed prior to thyroidectomy in almost one in five patients who had thyroid cancer or benign nodule.

On the other hand, thyroid ultrasonography is an essential part of the diagnostic work-up [8-10,15]. It was frequently performed in our study, but only in 80% to 84% of cases rather than 100% of cases, as other diagnostic examinations may have been performed: neck vessel ultrasonography, neck CT scan or MRI, for example, which also suggests the possibility of incidentalomas, i.e. incidentally discovered nodules. The Tirads score, proposed in 2009 [16], can be used to evaluate the ultrasound risk of malignancy by taking 6 features into account. Based on a series of 4,550 operated nodules, the sensitivity of the Tirads score to detect malignant lesions varied from 87% to 95%, with a negative predictive value of 99%, and an excellent inter-observer reproducibility,[3,16]. Use of the Tirads score therefore allows fine-needle aspiration cytology to be reserved for nodules with an elevated Tirads score. It was however impossible in our data to determine the percentage of patients in whom this score may have limited the indications for fine-needle aspiration cytology.

Fine-needle aspiration cytology is recommended for all nodules associated with a high-risk context, all suspicious nodules or nodules larger than 2 cm, before deciding on the indication for surgery [10]. However, fine-needle aspiration cytology was performed in less than one-half of patients operated with a diagnosis of thyroid cancer (44%) or benign nodule (34%).

The percentage of patients receiving postoperative levothyroxine replacement therapy appears to be consistent with the surgical procedure performed, as this rate was 99% among patients who had undergone total thyroidectomy. Levothyroxine therapy rates after partial thyroidectomy were 73% in the thyroid cancer group and 44% in the nodule group. The expected hypothyroidism rate after partial thyroidectomy has been estimateaved by others to be 11% [17], but this figure must be

adjusted to the volume of thyroid parenchyma left, which is not available in our study. T4 assay was performed at least once in more than two-thirds of patients. At least one T3 assay was performed in more than one-fourth of patients after surgery. Although a proportion of patients require adjustment of thyroid hormone replacement therapy, T3 assay appears to be inappropriate and generates a considerable excess cost.

This excess cost must be added to sick leave allowances received by employed patients. Guidelines for practitioners were introduced in France in 2010 to recommend sick leave of 10 to 15 days after thyroidectomy. In our study, more than 85% of patients received sick leave allowances for more than 14 days and more than 60% received sick leave allowances for more than 21 days. However, the specific reasons for extension of sick leave (i.e. difficulties adjusting replacement therapy, complications of surgery or other causes) are not recorded in the Sniiram database.

The postoperative or short-term mortality rates and the rate of compressive haematoma requiring reoperation, 0.1% and 0.4%, respectively, are situated in the lower end of the ranges reported in the literature. The postoperative bleeding rate reported in the literature ranges from 0 to 6.5% [18,19]. In 2014, Weiss et al. reported a compressive haematoma rate of 1.25% in a series of 150,012 patients [20]. Compressive haematoma is associated with a 2.9-fold increased risk of mortality, as mortality rates were 1.34% in the presence of haematoma vs 0.32% for the overall group. Some authors consider that thyroid cancer is associated with an increased risk of haematoma,[21] but such an association was not observed in our cohort. Compressive haematoma can be life-threatening and requires emergency decompression. It can also occur beyond the 6th postoperative hour. The Association Francophone de Chirurgie Endocrinienne (AFCE) has recently recommended that total thyroidectomy should not be performed as an ambulatory procedure [22].

Hypoparathyroidism and recurrent laryngeal nerve injuries were the most common complications of thyroidectomy. In the present study, the estimated hypoparathyroidism rate between 4 months and

1 year after surgery was 6% in the thyroid cancer group and 1% in the benign nodule group, on the basis of more than 3 serum calcium assays and more than 3 deliveries of calcium supplements. However, it increased up to 3% in the benign nodule group when total thyroidectomy was performed. The recurrent laryngeal nerve injury rate is more difficult to estimate: 9% and 4% of patients in the 2 groups attended speech therapy sessions, and 23% and 17% attended at least 2 ENT visits or speech therapy sessions or underwent functional testing for recurrent laryngeal nerve injuries during the first 12 postoperative months. The complication rate depends on the time since the operation, the mode of detection and the definition of postoperative complications. For example, Duclos et al., using a serum calcium cut-off of 2mmol/L, reported postoperative hypoparathyroidism and permanent hypoparathyroidism rates of 25.9% and 2.7%, respectively [23]. The unilateral or bilateral recurrent laryngeal nerve injury rate varies according to the time since the operation, 2.3% after one year vs 9.8% immediately postoperatively, and the mode of detection, less than 2% without specific examination vs more than 6% when indirect laryngoscopy is performed [24]. Our estimations are based on an indirect approach, which can overestimate or underestimate the true complication rate.

Conclusion

With more than 35,400 general scheme beneficiaries (or about 45,800 nation-wide) who underwent surgery in 2010, and 35,300 in 2013, thyroidectomy is one of the surgical procedures most commonly performed in France. The thyroidectomy rate with a diagnosis of benign nodule appears to be excessively high compared to the thyroidectomy rate with a diagnosis of thyroid cancer. Such assessment is likely to be shared by many European countries [7]. Partial compliance with guidelines prior to thyroidectomy, especially the low rate of fine-needle aspiration cytology, indicates the need

for large-scale diffusion of current guidelines and clinical practice evaluation by all professionals involved in the care pathway.

Several actions have been initiated by the French national health insurance in 2015 to reduce potential harms from overdiagnosis and overtreatment. Specific booklets have been developed for general practitioners and patients [25]. Dedicated visits to general practitioners, specialists and surgeons are performed. Public or private hospitals with a low ratio of thyroidectomies with a diagnosis of cancer over thyroidectomies with a diagnosis of benign nodule are monitored.

Active surveillance of microcarcinomas with a rigorous patient selection is also being discussed among international experts [26]. It involves a psychological cost to the patient and a financial cost to the society due to the annual follow-up (medical visit, thyroid and lymph node ultrasound) and should be discussed with each patient. Some French experts recommend to practice fine needle aspiration of a micronodule in case of suspicion of lymph node or extra-thyroid involvment, or of a documented increasing size of the nodule, if the micronodule is based on the isthma or at the highest third part of the thyroid, or if the patient is aged less than 40 years. An international review of the relevance of thyroidectomy and assessment of the long-term risk of microcancers is necessary in view of changing international clinical practices [7,26].

Figure 1. Age and gender standardised rates of patients with thyroidectomy, by region, in 2010, Sniiram, France

Figure 2. Ratios of the number of thyroidectomies with a diagnosis of cancer over the number of thyroidectomies with a diagnosis of benign nodule, by region, in 2010, Sniiram, France

Figure 3. Fine-needle aspiration cytology standardised rates among people with thyroidectomy and a diagnosis of cancer or benign nodule, by region, in 2010, Sniiram, France



AUTHOR CONTRIBUTION

Study concept and design: Muriel Mathonnet, Anne Cuerq, Chirstophe Tresallet, Jean-Claude Thalabard, Elisabeth Fery-Lemonnier, Philippe Tuppin, Bertrand Millat, Anne Fagot-Campagna

Interpretation of data: Muriel Mathonnet, Anne Cuerq, Chirstophe Tresallet, Jean-Claude Thalabard, Elisabeth Fery-Lemonnier, Gilles Russ, Laurence Leenhardt, Claude Bigorgne, Philippe Tuppin, Bertrand Millat, Anne Fagot-Campagna

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Study supervision: Muriel Mathonnet, Bertrand Millat, Anne Fagot-Campagna

All authors give final approval of the version to be published.

The authors have no competing interest.

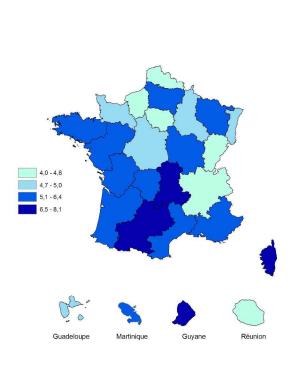
No additional data are available due to a restrictive access provided by the Commission Nationale Informatique et Libertés (CNIL) to the SNIIRAM database.

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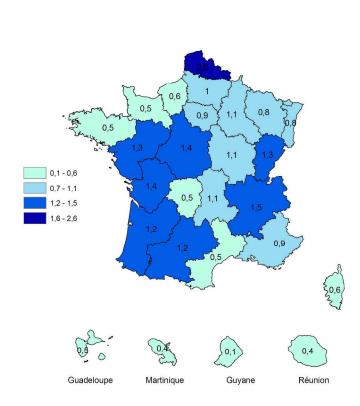
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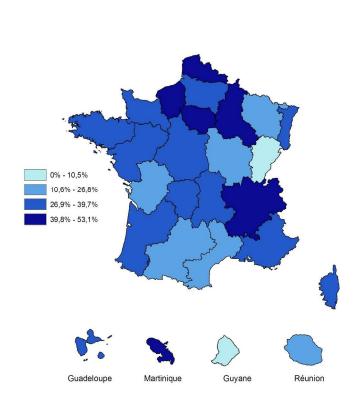


Age and gender standardised rates of patients with thyroidectomy, by region, in 2010, Sniiram, France $254 \times 190 \text{mm}$ (300 x 300 DPI)



Ratios of the number of thyroidectomies with a diagnosis of cancer over the number of thyroidectomies with a diagnosis of benign nodule, by region, in 2010, Sniiram, France

254x190mm (300 x 300 DPI)



Fine-needle aspiration cytology standardised rates among people with thyroidectomy and a diagnosis of cancer or benign nodule, by region, in 2010, Sniiram, France

254x190mm (300 x 300 DPI)

STROBE Statement—checklist of items that should be included in reports of observational studies

	Item No	Recommendation
Title and abstract	1 P3	(a) Indicate the study's design with a commonly used term in the title or the
	Р3	abstract
		(b) Provide in the abstract an informative and balanced summary of what was done
		and what was found
Introduction		
Background/rationale	2	Explain the scientific background and rationale for the investigation being reported
	P5-6	
Objectives	3	State specific objectives, including any prespecified hypotheses
	P6	
Methods		
Study design	4	Present key elements of study design early in the paper
	P6-10	
Setting	5	Describe the setting, locations, and relevant dates, including periods of recruitment
	P7+P9	exposure, follow-up, and data collection
Participants	6	(a) Cohort study—Give the eligibility criteria, and the sources and methods of
	P7-9	selection of participants. Describe methods of follow-up
		Case-control study—Give the eligibility criteria, and the sources and methods of
		case ascertainment and control selection. Give the rationale for the choice of cases
		and controls
		Cross-sectional study—Give the eligibility criteria, and the sources and methods of
		selection of participants
		(b) Cohort study—For matched studies, give matching criteria and number of
		exposed and unexposed
		Case-control study—For matched studies, give matching criteria and the number
		of controls per case
Variables	7	Clearly define all outcomes, exposures, predictors, potential confounders, and
	P9-10	effect modifiers. Give diagnostic criteria, if applicable
Data sources/	P7	For each variable of interest, give sources of data and details of methods of
measurement		assessment (measurement). Describe comparability of assessment methods if there
		is more than one group
Bias	9	Describe any efforts to address potential sources of bias
	Р9	
Study size	10	Explain how the study size was arrived at
,	P8	
Quantitative variables	11	Explain how quantitative variables were handled in the analyses. If applicable,
	P8	describe which groupings were chosen and why
Statistical methods	12	(a) Describe all statistical methods, including those used to control for confoundin
Statistical methods	P7-8	(b) Describe any methods used to examine subgroups and interactions
		(c) Explain how missing data were addressed
		(d) Cohort study—If applicable, explain how loss to follow-up was addressed
		Case-control study—If applicable, explain how matching of cases and controls wa
		addressed
		Cross-sectional study—If applicable, describe analytical methods taking account
		of sampling strategy
		or sampling snategy

(e) Describe any sensitivity analyses

Continued on next page



Results		
Participants	13*	(a) Report numbers of individuals at each stage of study—eg numbers potentially eligible,
	P10	examined for eligibility, confirmed eligible, included in the study, completing follow-up, and analysed
		(b) Give reasons for non-participation at each stage
		(c) Consider use of a flow diagram
Descriptive	14*	(a) Give characteristics of study participants (eg demographic, clinical, social) and
data	Table	information on exposures and potential confounders
	1	(b) Indicate number of participants with missing data for each variable of interest
		(c) Cohort study—Summarise follow-up time (eg, average and total amount)
Outcome data	15*	Cohort study—Report numbers of outcome events or summary measures over time
	Tables	Case-control study—Report numbers in each exposure category, or summary measures of
	2-3-4	exposure
		Cross-sectional study—Report numbers of outcome events or summary measures
Main results	16	(a) Give unadjusted estimates and, if applicable, confounder-adjusted estimates and their
	NA	precision (eg, 95% confidence interval). Make clear which confounders were adjusted for
		and why they were included
		(b) Report category boundaries when continuous variables were categorized
		(c) If relevant, consider translating estimates of relative risk into absolute risk for a
		meaningful time period
Other analyses	17	Report other analyses done—eg analyses of subgroups and interactions, and sensitivity
	Tables	analyses
	2-3-4	<u></u>
Discussion		
Key results	18	Summarise key results with reference to study objectives
	P13-	
	14	
Limitations	19	Discuss limitations of the study, taking into account sources of potential bias or
	P14	imprecision. Discuss both direction and magnitude of any potential bias
Interpretation	20	Give a cautious overall interpretation of results considering objectives, limitations,
	P15-	multiplicity of analyses, results from similar studies, and other relevant evidence
	18	
Generalisability	21	Discuss the generalisability (external validity) of the study results
	P18	
Other informati	on	
	22	Give the source of funding and the role of the funders for the present study and, if
Funding	22	Give the source of funding and the fole of the funders for the present study and, if

^{*}Give information separately for cases and controls in case-control studies and, if applicable, for exposed and unexposed groups in cohort and cross-sectional studies.

Note: An Explanation and Elaboration article discusses each checklist item and gives methodological background and published examples of transparent reporting. The STROBE checklist is best used in conjunction with this article (freely available on the Web sites of PLoS Medicine at http://www.plosmedicine.org/, Annals of Internal Medicine at http://www.annals.org/, and Epidemiology at http://www.epidem.com/). Information on the STROBE Initiative is available at www.strobe-statement.org.

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WHAT IS THE CARE PATHWAY OF PATIENTS WHO UNDERGO THYROID SURGERY IN FRANCE AND ITS POTENTIAL PITFALLS? A NATIONAL COHORT

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WHAT IS THE CARE PATHWAY OF PATIENTS WHO UNDERGO THYROID SURGERY IN FRANCE AND ITS POTENTIAL PITFALLS? A NATIONAL COHORT.

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KEY-WORDS: thyroid; surgery; cancer; Sniiram; overdiagnosis

5519 words (text)

ABSTRACT

Context. The rate of thyroid cancer is increasing in France, as well as concerns about overdiagnosis and treatment.

Objectives. To examine the care pathway of patients who undergo thyroid surgery in France and detect potential pitfalls.

Design. A large observational study based on medical reimbursements, 2009-2011.

Setting. Data from the Sniiram (National Health Insurance Information System).

Patients. Patients with thyroid surgery in 2010, classified into four groups: thyroid cancer, benign nodule, goitre or multiple nodules, other (hyperthyroidism, head-neck cancer).

Main Outcome Measures. Medical investigations during, prior and after thyroidectomy.

Results. A total of 35,367 patients underwent surgery (mean age 51 years, 80% females): 17% had a reported diagnosis of thyroid cancer, 20% benign nodule, 38% goitre or multiple nodules and 25% another diagnosis. The ratio of thyroidectomies with cancer over thyroidectomies with benign nodule was 0.8 and varied across regions. In the year preceding surgery, 82% of patients had an investigation by thyroid ultrasonography, 21% thyroid scintigraphy, 34% fine-needle aspiration cytology, 40% serum calcitonin assay and 54% serum calcium assay. In the following year, all patients with total thyroidectomy and 44% of patients with partial thyroidectomy and a diagnosis of benign nodule were taking thyroid hormone therapy. One hundred patients had been reoperated for a compressive haematoma and 63 died during the first month, half of whom had been operated for cancer. Mean rates of recurrent laryngeal nerve injury and hypocalcaemia (requiring blood tests plus treatments within 4-12 months) were estimated at 1.5% and 3.4%, respectively and were higher in the cancer group (2.3% and 5.7%).

Conclusion. This almost nation-wide study demonstrates the suboptimal management of patients prior to thyroidectomy in France. It suggests overdiagnosis and potential harms to patients, and calls for a review of the relevance of thyroidectomy, particularly with regards to microcancers.

STRENGHTS AND LIMITATIONS OF THIS STUDY

- The Sniiram database includes almost all the insured population in France where medical insurance is mandatory. It is one of the largest administrative databases. It has led to many publications to monitor quality of care, describe health care pathways at a national level and guide public health policies. In this paper, data from 77% of the French population were extracted to study the health care pathway of a cohort of 35,000 people who underwent thyroidectomy in 2010 and provide a national picture.
- This observational study relies on the quality of the surgical procedure coding performed in public or private hospitals, as these procedure codes are necessary in order to classify the 4 groups: cancer, benign nodule, multiple nodules or goitre, other cases. Misclassifications may have occurred, which are more likely to happen in the case of microcancers considered as benign nodules in our study.
- While the Sniiram database records the follow-up and reimbursements of all patients, we still may have missed some non-surgical investigations performed prior to surgery. We used a reasonable one-year interval to define this period but procedures performed during a public hospital stay are not systematically coded within the hospital when they do not provide higher funding to the hospital. However, procedures such as thyroid ultrasonography, scintigraphy, fine-needle aspiration cytology, serum calcitonin and calcium assays are rarely performed during a hospital stay.
- As the Sniiram does not provide outpatient diagnoses, we constructed several algorithms to define potential complications that did not require systematic hospitalisation, such as hypoparathyroidism (defined with more than 3 serum calcium assays and 3 deliveries of calcium supplements during the 4th to 12th months after thyroidectomy) or recurrent laryngeal nerve injury (several definition based on speech therapy sessions, ENT visits or functional testing during the first 12 postoperative months).

INTRODUCTION

The prevalence of all forms of thyroid disease is difficult to assess. Published clinical trials are often old and the performances of detection have substantially improved over time, [1] consequently modifying patient management. In countries with sufficient dietary iodine intake, such as France or the USA, the clinical prevalence of thyroid nodules is about 5% and is higher in women (5.3 to 6.4% vs 0.8 to 1.6% for men) and persons over the age of 50 years in whom the prevalence is about 30 to 40%, [2]. The prevalence of thyroid disease based on ultrasonography screening is much higher and is currently estimated to be 67% [1,3], comparable to the rate of nodules discovered at autopsy, [1,3,4].

The growing prevalence of thyroid cancer has been clearly established. Over the last three decades, the number of new cases diagnosed in France has increased fivefold in both sexes [5,6]. This increased prevalence almost exclusively concerns papillary cancers, with no impact on mortality, which has decreased over the same period. Over a period of 20 years, the proportion of microcancers (<10 mm) has increased from 4% to more than 50%. One-half of these microcancers are smaller than 3 mm and are discovered incidentally on thyroidectomy specimens. This increased prevalence of microcancers is directly related to progress in the detection of nodules by increasingly efficient ultrasound machines and progress in the histological diagnosis of cancer as a result of very thin histological sections and the use of immunohistochemistry. In fact, the majority of these microcancers appear to undergo growth arrest, while progression to symptomatic cancer is observed in only 1 out of every 15 nodules. The increased incidence of thyroid cancer is thus due to microcancers and can be considered to constitute a form of overdiagnosis [7]. The diagnosis of thyroid cancer, regardless of stage, results in an alteration of the patient's quality of life and social representation and can be responsible for sometimes unjustified modifications of therapeutic management or potentially morbid treatment follow-up, resulting in increased costs induced by incidentally discovered cancers.

Over the last 10 years, several medical authorities have published guidelines for the management of thyroid nodules and/or thyroid cancers: the European Thyroid Association (ETA) and the American Association of Clinical Endocrinologists (AACE) in 2006, the British Thyroid Association (BTA) in 2007, the National Cancer Institute (NCI) in 2008, the American Thyroid Association (ATA) in 2009 and 2015, and the *Société Française d'Endocrinologie* (SFE) in 2011. Despite several differences, all medical societies recommend TSH assay and thyroid ultrasound in all patients with thyroid disease combined with fine-needle aspiration cytology of nodules with features suggestive of malignancy [8-10]. According to the *Société Française d'Endocrinologie*, the majority of thyroid incidentalomas require simple surveillance. The indications for thyroid surgery are rare, limited to nodules demonstrated to be malignant on preoperative investigations, and very large or retrosternal nodules (10), symptomatic or unsightly goitre or goitre accompanied by low TSH. Despite existing international and national recommendations, much concern is being currently raised about overdiagnosis and an excess of thyroidectomy, which may result in harms to the patients [7].

The objective of this observational study was to analyse the care pathway of patients prior to thyroidectomy in France during the year 2010 and to study the impact of surgery on postoperative morbidity and mortality in the Sniiram (French National Health Insurance Information System) database, a largely published and nationwide comprehensive administrative database of about 56 million people based on medical reimbursement data [11].

METHOD

Information system and population

In France, the Sniiram is an anonymous, individual database concerning all the beneficiaries of the various national health insurance schemes [11-13]. Medical insurance is mandatory and is provided by the State for low income people. Many published studies have been based on the Sniiram which

stands among the largest medico-administrative databases worldwide and is largely used to guide public health policies in France as these data allow the systematic follow-up of all medical care received by the population [12,13]. It exhaustively records all reimbursed prescriptions and outpatient services and procedures, as well as their date, over the previous three years plus the current year. Identification of medicinal products is based on the ATC code (Anatomical Therapeutic Classification), that of laboratory examinations is based on the national laboratory test coding table and that of procedures is based on the Classification Commune des Actes Médicaux (CCAM) [common classification of medical procedures]. The Sniiram does not contain any clinical data concerning the results related to prescriptions or examinations, but it nevertheless includes information on the possible presence of long-term diseases (LTD), such as cancers, eligible for 100% reimbursement of healthcare expenditure following approval by a national health insurance physician. These LTD are coded according to the international classification of diseases (ICD 10). A unique and anonymous identification number for each person also allows integration into the Sniiram database of the hospital discharge database (PMSI, Programme de médicalisation des systèmes d'information). The principal diagnoses and associated diagnoses recorded in the PMSI are coded according to the ICD 10 and the procedures performed, such as thyroidectomies, are coded according to the CCAM.

In 2010, the national health insurance general scheme (excluding local mutualist sections that provide medical insurance for e.g., students, teachers) covered about 77% of the 65 million inhabitants in France including low-income people and was the only scheme for which both vital status and LTD were comprehensively recorded at that time. Data for the health insurance general scheme beneficiaries who underwent thyroid surgery in 2010 were extracted from the Sniiram database. The diagnoses recorded during the hospital stay, and the clinical examinations and complementary investigations performed one year before and one year after surgery, estimated by reimbursement data, were analysed. In order to establish an estimate for France as a whole, the

sample sizes of general scheme beneficiaries undergoing thyroid surgery were extrapolated (by age-group and gender) to the national estimates provided by Insee (*Institut national de la statistique et des études économiques*) for the total population of France in January 2011. For the purposes of regional comparisons, regional rates of the general scheme were standardized for the age and gender structure of the Insee total population of France in January 2011.

Patients who had undergone thyroidectomy were classified into four exclusive groups according to the type of thyroid disease. The first group was composed of patients who had a diagnosis of thyroid cancer recorded in the databases. This group included patients with ICD 10 codes for malignant neoplasm of thyroid gland (C73, D09.3), neoplasm of uncertain behaviour of thyroid gland (D44.0), hypersecretion of calcitonin (E07.0) or multiple endocrine adenomatosis (D44.8) coded during the hospital stay for thyroidectomy or in the LTD coding, and patients who underwent lymph node dissection or radioiodine therapy without a diagnosis of hyperthyroidism.

<u>The second group</u> was composed of patients who had a recorded diagnosis of benign nodule according to ICD 10 codes for nontoxic single thyroid nodule (E04.1), benign nodule of the thyroid gland (D34) or benign tumour of other and unspecified endocrine glands (D35.7, D35.8; D35.9) during the hospital stay.

The third group was composed of patients who had a recorded diagnosis of goitre or multiple nodules on the basis of ICD 10 codes for nontoxic diffuse goitre (E04.0), nontoxic multinodular goitre (E04.2), other specified nontoxic goitre (E04.8), nontoxic goitre, unspecified (E04.9), congenital hypothyroidism with diffuse goitre (E03.0), dyshormogenetic goitre (E07.1), or iodine-deficiency-related goitre (E01.0, E01.1, E01.2).

Finally, the fourth group comprised patients who had another recorded diagnosis, especially head and neck cancer and hyperthyroidism. These patients were excluded from the subsequent analysis, as thyroidectomy was simply an associated procedure or was performed for hyperthyroidism.

Definitions and statistical analysis

The care pathway was analysed in rolling years, 12 months before and 12 months after the date of thyroidectomy. A thyroidectomy frequency ratio was calculated between group 1 (cancer) and group 2 (benign nodule), overall and by region. In order to study regional variability, data were standardised for the age and gender of the population of beneficiaries at December 31, 2010. We compared the lowest to the highest value of 25 French regions using chi-square tests. The 26th region (Guyana) was excluded due to a small number of cases (7 cases of cancer and 19 benign nodule) and different care pathways occurring in this rural region. Drug treatments were identified by the presence of at least three reimbursements over the 12-month period before and then the 12-month period after hospitalisation. Thyroid ultrasonography, fine-needle aspiration cytology and scintigraphy were identified by the presence of specific codes, whether they were performed in a hospital outpatient department or in private practice. However, the procedures performed during a public hospital stay were not systematically coded at that time, possibly resulting in missing data. Similarly, laboratory tests performed during a public hospital stay were not identified, as they are not reimbursed individually. Reimbursements for hospital outpatient and private practice endocrinology and visits to an ear-nose-throat (ENT) specialist were taken into account. There again, ambulatory visits to a public hospital specialist were not systematically coded at that time, possibly resulting in missing data. Postoperative sick leave allowances were also taken into account.

Complications were identified during the thyroidectomy hospital stay and over the following year from hospitalisation and/or ambulatory reimbursement data. Severe complications were defined by the development of compressive haematoma during the thyroidectomy hospital stay, death (inhospital or during the first month), or the presence of a CCAM procedure supposedly related to thyroidectomy (tracheobronchial stent, tracheotomy, arytenoidectomy, etc.). Readmissions for thyroid problems or for phosphorus-calcium imbalance were also identified. Various indicators that could also constitute markers of late ENT complications were constructed: at least 2 visits to an ENT

specialist, at least 1 visit to a speech therapist, laryngeal function tests looking for recurrent laryngeal nerve injury, laryngoscopy, etc, over the 12-month period. Hypoparathyroidism was suspected by the presence of at least 3 serum calcium assays and at least 3 deliveries of calcium supplements over the period ranging from 4 to 12 months after surgery (to avoid selecting very transient hypoparathyroidism), or the presence of hospitalisation with a diagnosis of hypoparathyroidism over the 12-month period.

Finally, the numbers of patients who had undergone thyroidectomy and those with LTD for thyroid cancer from 2010 to 2013 were analysed in order to estimate temporal trends.

Statistical analyses were performed with SAS software (SAS Enterprise Guide, version 4.3, SAS Institute Inc, Cary, NC, USA). Analyses of the SNIIRAM database have been approved by the French personal data protection agency (*Commission Nationale Informatique et Libertés*). Because the SNIIRAM database is anonymous, no other ethical approval was required for this study.

RESULTS

Among 50 million people insured by the health insurance general scheme (77% of the French population), 35,367 underwent thyroid surgery in 2010, i.e. by extrapolation based on the age and gender structure of the French population, about 45,800 people in the overall French population. Patient characteristics and characteristics of the surgical procedures performed are reported in Table 1.

Table 1 - Characteristics of the 35,367 health insurance general scheme beneficiaries who underwent thyroidectomy in 2010, by the type of thyroid diagnosis, Sniiram, France.

	Cancer	Benign nodule	Multiple nodules and goitre	Others	
	N=5,979	N=7,270	N=13,350	N=8,768	
	(17%)	(20%)	(38%)	(25%)	
Age < 20 years	1.4%	1.6%	0.4%	1.0%	
Age < 50 years	47%	53%	40%	44%	
Women	76%	79%	83%	79%	
Thyroidectomy					
- total or subtotal	77%	26%	85%	79%	
- partial	11%	71%	12%	18%	
- completion	12%	3%	3%	3%	
Surgery performed in a					
public hospital	54%	38%	46%	54%	
Surgery practiced in a					
public or private hospital					
that performed					
< 30 thyroid surgeries /					
year	16%	24%	17%	15%	
> 100 thyroid surgeries					
/ year	51%	37%	41%	55%	

Patients with a diagnosis of multiple nodules or goitre represented the largest subgroup (38% of patients), followed by those with a benign nodule (20%) and those with thyroid cancer, regardless of

the stage (17%). One quarter of patients had another type of diagnosis, mainly head and neck cancer or hyperthyroidism. Each of these subgroups comprised 80% women with a mean age of 51 years. Total thyroidectomy (or completion thyroidectomy) was performed for about 89% of patients with a postoperative diagnosis of thyroid cancer and 86% of cases of multiple nodules or goitres, while partial thyroidectomy was performed in 71% of patients with benign nodules. Patients were more frequently operated in private or public hospitals with high thyroid surgery rates, especially when they had a diagnosis of thyroid cancer or multiple nodules or goitres.

The rate of thyroidectomy with a diagnosis reported as thyroid cancer, nodule or goitre in 2010 (excluding thyroidectomies for head and neck cancer or hyperthyroidism) was 5.3 per 10,000 inhabitants and the standardised rates varied according to regions between 4.0 and 8.1 per 10,000 inhabitants (p=0.003) as shown in figure 1.

In patients 20 years and older, the ratio of the number of thyroidectomies with a diagnosis of cancer over the number of thyroidectomies with a diagnosis of benign nodule was 0.8. This ratio varied between regions from 0.5 in Basse-Normandie, Bretagne, Limousin and Languedoc-Roussillon to 2.6 in Nord-Pas-de-Calais, as shown in figure 2. The percentage of thyroidectomies with a diagnosis of cancer over the total number of thyroidectomies with a diagnosis of cancer or benign nodule varied significantly from 28% to 69% (p=0.001).

<u>During the year preceding thyroid surgery</u>, the health care varied according to the group. Eighty percent of patients of group 1 (n=5,979) who finally had a diagnosis of thyroid cancer had evidence of investigation by thyroid ultrasonography and 44% by fine-needle aspiration cytology (Table 2) prior to surgery. In group 2 (n=7,270), corresponding to patients who had a recorded diagnosis of benign nodule, the fine-needle aspiration cytology rate was 34%.

Among people with thyroidectomy and a diagnosis of cancer or benign nodule, the overall fine-needle aspiration cytology rate was 39% and the standardised rates varied according to regions between 11% (Franche-Comté) and 53% (Ile de France) (p=0.001, figure 3).

Table 2 - Pre-thyroidectomy care pathway (previous 12 months prior surgery in 2010), by the type of thyroid diagnosis, Sniiram, France.

	Cancer	Benign nodule	Multiple nodules and goitre	Cancer / Benign nodule ratio	Cancer / Goitre ratio
	N=5,979	N=7,270	N=13,350		
Thyroid ultrasound	80%	84%	82%	1.0	1.0
Fine-needle aspiration cytology of the					
thyroid	44%	34%	23%	1.3	1.9
Thyroid scintigraphy	18%	21%	22%	0.9	0.8
At least one of the 3	89%	91%	88%	1.0	1.0
TSH assay	89%	91%	92%	1.0	1.0
T3 assay	36%	35%	37%	1.0	1.0
T4 assay	63%	65%	66%	1.0	1.0
Calcitonin assay	44%	39%	39%	1.1	1.1
Calcium assay	58%	50%	55%	1.2	1.1
No T3, T4 or TSH assay	10%	8%	8%	1.2	1.3
≥ 3 thyroid hormone deliveries	21%	16%	19%	1.3	1.1
≥ 1 endocrinology consultation	49%	44%	49%	1.1	1.0
≥ 1 ear-nose-throat specialist consultation	43%	49%	43%	0.9	1.0

In the 3 groups of patients, TSH assays had been performed in about 90% of patients, T4 assay in more than 63%, T3 assay in more than 35% and a thyroid scintigraphy in more than 18%, prior to surgery. Serum calcitonin assay had been performed in 44% of patients and serum calcium assay in 58% of patients who finally had a diagnosis of thyroid cancer. These proportions were 39% and 50%, respectively, for patients with a diagnosis of benign nodule. Less than one-half of patients, regardless of their thyroid disease, were referred to an endocrinologist. Finally, neither thyroid ultrasonography nor fine-needle aspiration cytology was performed in 10% of patients, neither T3, T4 nor TSH assay was performed in about 9% of patients in groups 1 and 2.

The fine-needle aspiration cytology rate varied according to the region and was probably related to the availability of doctors able to perform this technique and cytopathologists. Among the patients who had undergone surgery and had a diagnosis of thyroid cancer or benign nodule, the fine-needle aspiration cytology rate was 53% in patients from Ile-de-France and Rhône-Alpes, but only 10% in those from Franche-Comté (and 0% in Guyana for only 28 patients undergoing surgery). The regional rates of fine-needle aspiration cytology were significantly correlated with the regional rates of thyroidectomy (Spearman correlation coefficient test: r=0.48, p=0.034).

During the 12 months following surgery, TSH assay was performed in almost all patients (Table 3). T3 assay was performed in 51% of patients with thyroid cancer, while the rate of total thyroidectomy in this group was 76%. T3 assay was also performed in 26% of patients with a diagnosis of benign nodule, but the rate of partial thyroidectomy in this group was 71%. Thyroid hormone replacement therapy was administered to all patients who had undergone total thyroidectomy and in 44% of patients who had undergone partial thyroidectomy and had a diagnosis of benign nodule. The endocrinologist referral rate remained low: 56% of patients with thyroid cancer and 34% of patients with benign nodule consulted an endocrinologist. The mean duration of sick leave for employed patients was 89 days for patients with thyroid cancer and 38 days for patients with benign nodules. Sick leave lasted more than 3 weeks in 60 to 81% of cases, depending on the group.

Table 3 - Post-thyroidectomy care pathway (following 12 months after surgery in 2010), by the type of thyroid diagnosis, Sniiram, France.

	Cancer	Benign nodule	Multiple nodules and goitre	Cancer / Benign nodule ratio	Cancer / Goitre ratio
	N=5,979	N=7,270	N=13,350		
TSH assay	96%	93%	97%	1.0	1.0
T3 assay	51%	26%	28%	2.0	1.9
T4 assay	76%	63%	68%	1.2	1.1
Levothyroxine replacement therapy	95%	58%	92%	1.6	1.0
In those with total thyroidectomy	99%	97%	99%	1.0	1.0
In those with partial thyroidectomy	73%	44%	48%	1.7	1.5
≥ 1 endocrinology consultation	56%	34%	39%	1.7	1.4
≥ 1 ear-nose-throat specialist consultation	33%	36%	32%	0.9	1.0
In patients with at least one day of sick leave:					
mean number of days/patient	89 days	38 days	45 days	2.3	2.0
% of patients, with					
> 10 days of sick leave	96%	94%	97%	1.0	1.0
>14 days of sick leave	93%	85%	93%	1.1	1.0
>21 days of sick leave	81%	60%	75%	1.4	1.1

Severe complications of thyroid surgery were rare (Table 4). About twenty patients, 14 in the cancer group and less than 10 in the multiple nodules and goitre group (none in the benign nodule group), died in hospital; another 11 patients died during the first 30 days after surgery, i.e. an overall short-term mortality of about 30 patients. The cause of death is not indicated in these administrative databases. One hundred patients, 25 in the cancer group and 75 all together in the benign nodule group and the goitre group, experienced postoperative compressive haematoma requiring reoperation. This compressive haematoma rate (0.4%) did not appear to be related to the underlying thyroid disease or to the type of surgical procedure performed, such as radical thyroidectomy or lymph node dissection.

Table 4 – Immediate and late complications of thyroidectomy performed in 2010, by the type of thyroid diagnosis, Sniiram, France.

	Cancer N=5,979	Benign nodule N=7,270	Multiple nodules and goitre N=13,350	Cancer / Benign nodule ratio	Cancer / Goitre ratio
Immediate complications					
During the hospitalisation:					
Mean length of stay > 3 days	42%	29%	39%	1.4	1.1
Compressive haematoma	0.4% (n=25)	0.3% (n=23)	0.4% (n=52)	1.3	1.0
Mortality	0.2% (n=14)	0.0% (n=0)	0.0% (n<10)	-	-
One-month mortality	0.3% (n=19)	0.0% (n<10)	0.1% (n=10)	-	-
<u>Late complications</u> Severe complications*	1.4% (n=84)	0.4% (n=32)	0.6% (n=86)	3.5	2.3
Other complications during the first year					
- At least 2 ear-nose-throat specialist consultations	15%	13%	11%	1.2	1.3
- At least 1 speech therapy session	8.8%	4.1%	6.5%	2.1	1.4
 Testing for recurrent laryngeal nerve injury** 	2.3% (n=137)	1.2% (n=90)	1.2% (n=164)	1.9	1.9
At least 1 of these complications	23%	17%	17%	1.3	1.3
Hypoparathyroidism complications					
- At least 3 serum calcium assays and at least 3	5.7%	1.0%	3.5%	5.7	1.6
deliveries of calcium supplements***	3.776	1.076	3.576	5.7	1.0
- Readmission for hypoparathyroidism	0.2% (n=11)	0% (n=0)	0% (n=0)	-	-
At least 1 hypoparathyroidism complication	5.8%	1.0%	3.5%	5.8	1.7
At least 1 complication or hypoparathyroidism	27%	18%	20%	1.5	1.3
Other readmissions for - Thyroid disorders	6.4%	1.4%	2.2%	4.6	2.9
- Hypercalcaemia	1.2% (n=71)	0.1% (n<10)	0.1% (n=18)	-	-

^{*} Tracheobronchial stent, tracheotomy, arytenoidectomy, etc.

The late complication rate was estimated by the number of specialist visits or procedures, or the readmission rate during the year following surgery. Patients with more than 2 ENT or speech therapy visits and patients in whom a laryngeal procedure was performed were considered to have experienced a laryngeal complication. The late complication rate varied according to the group from 17% to 23%, and the recurrent laryngeal nerve injury rate varied from 2.3% to 1.2%. Patients in whom more than 3 serum calcium assays were performed and to whom calcium supplements were dispensed more than three times during the 4th to the 12th month following surgery were considered to suffer from persistent hypoparathyroidism. This hypoparathyroidism rate ranged from 5.7% for the thyroid cancer group to 1% for the nodule group. Among people with a diagnosis of benign

^{**} Laryngeal function tests, indirect laryngoscopy, etc.

^{***} during the 4th to 12th months after thyroidectomy.

nodule, a marker of hypoparathyroidism was recorded in 10 persons (0.2%) who underwent partial thyroidectomy and 63 (3%) of those with total or subtotal thyroidectomy. The readmission rate in the thyroid cancer group was higher for hypercalcaemia than for hypocalcaemia: 1.2% and 0.2%, respectively.

Between 2010 and 2012, the number of patients who had undergone thyroidectomy increased by 400 patients each year, from about 35,400 in 2010 to 36,200 in 2012, i.e. a mean annual growth rate of +1.1%. This trend was reversed between 2012 and 2013, as the number of patients decreased by 900 patients to 35,300, i.e. a growth rate of -2.6%. The number of patients with LTD 100% health insurance cover for thyroid cancer increased from 63,311 in 2011, to 65,401 in 2012 and 67,461 in 2013, i.e. a mean annual growth rate of +3.2%. In parallel, between 2010 and 2013 among all general scheme beneficiaries, the number of thyroid ultrasonography examinations performed increased from 1.12 million to 1.19 million (+2.2%/year) and the number of thyroid fine-needle aspiration cytology procedures increased from 89,000 to 98,000 (+3.4%/year), while the number of thyroid scintigraphies decreased from 66,000 to 58,500 (-3.8%/year). The number of TSH assays (alone or combined with other parameters) increased from 12.2 million to 14.8 million (+7%/year), while the number of free T4 assays (alone or combined with other parameters) increased from 3.0 million to 3.6 million (+7%/year), and the number of free T3 assays (alone or combined with other parameters) also increased from 1.0 million to 1.3 million (+10%/year).

DISCUSSION

This observational and almost nation-wide study based on more than 35,000 patients first demonstrates the suboptimal management of patients prior to thyroidectomy in France. The thyroidectomy rate with a diagnosis of benign nodule appears to be excessively high compared to the thyroidectomy rate with a diagnosis of thyroid cancer. Furthermore, these rates vary considerably from one region to another, documenting variations in clinical practices across the country. Fine-needle aspiration cytology before surgery for a suspicious thyroid nodule is performed in less than one-half of cases, while this procedure could avoid surgery for a certain number of patients, which, as shown by this study as well as other studies, is not devoid of complications. Secondly, some examinations are performed too frequently, such as preoperative thyroid scintigraphy and T4 assay, and preoperative and postoperative T3 assay. Therefore these data suggest that suboptimal management prior to thyroidectomy leads to overdiagnosis and potential harms to patients [7] as well as a lack of efficiency for the medical insurance system.

The volume of data collected from a database covering 77% of the French population allows us to analyse the health care pathway and evaluate its health impact [11-13]. Although guidelines [8-10] do not specify a maximum interval between preoperative assessment and thyroid surgery, the one-year interval adopted for this study appears to be reasonable. Some non-surgical procedures considered to be necessary to the preoperative and postoperative care pathways may not have been identified from the Sniiram database when they were performed during a public hospital stay as they are not systematically coded within the hospital when they do not provide higher funding to the hospital. However, these non-surgical procedures to investigate thyroid disease are rarely performed during a hospital stay. More importantly, the quality of this study relies on the quality of the surgical procedure coding performed in public or private hospitals, as these procedure codes are necessary in order to classify the 4 groups of thyroidectomies: cancer, benign nodule, multiple nodules or goitre, other cases. Other data were therefore investigated, such as requests for LTD coverage for thyroid

cancer, reimbursement for radioiodine therapy or lymph node dissection, to isolate cancer cases. Nevertheless, it is still possible that the group described as surgery with a diagnosis of benign nodule included few cases of thyroid cancer, which are more likely to be microcancers. Our dataset also does not provide information on cancer size. However, the incidence of thyroid cancers and especially the incidence of micro papillary carcinomas has been studied based on a French registry covering over 3000 cases of thyroid carcinomas and a population over 4,6 million inhabitants [14]. During the 1998-2000 period, half of thyroid carcinomas diagnosed had a size lower than 10 mm and a third 5 mm or less. Between the years 1983-1985 and 1998-2000, the number of tumors with a size lower than 10 mm increased 9-fold over the same period.

Despite a number of differences, all medical societies recommend TSH assay and thyroid ultrasound, as a basic work-up in patients with any form of thyroid disease, and a fine needle-aspiration cytology, guided by the ultrasound feature of nodule guidelines [8-10]. Our analyses show that the thyroidectomy rate started to decline in France between 2012 and 2013 (-900 thyroidectomies), although the number of patients with 100% fee coverage for thyroid cancer as LTD continued to increase. There therefore appears to be both an effect and latency in the diffusion of knowledge concerning the management of thyroid nodules.

TSH assay must be performed as first-line assessment of thyroid disease, as its sensitivity allows the detection of all cases of thyroid dysfunction [10]. T4 assay should only be requested as second-line test, together with T3 when TSH is low, and together with anti-TPO antibody assay when TSH is high [10]. However, in 2010, T4 assay was performed in almost two-thirds of patients and T3 assay in more than one-third of patients prior to thyroidectomy with thyroid cancer or benign nodule. Similarly, thyroid scintigraphy is no longer indicated in euthyroid patients [10], but it was performed prior to thyroidectomy in almost one in five patients who had thyroid cancer or benign nodule.

On the other hand, thyroid ultrasonography is an essential part of the diagnostic work-up [8-10,15]. It was frequently performed in our study, but only in 80% to 84% of cases rather than 100% of cases,

as other diagnostic examinations may have been performed: neck vessel ultrasonography, neck CT scan or MRI, for example, which also suggests the possibility of incidentalomas, i.e. incidentally discovered nodules. The Tirads score, proposed in 2009 [16], can be used to evaluate the ultrasound risk of malignancy by taking 6 features into account. Based on a series of 4,550 operated nodules, the sensitivity of the Tirads score to detect malignant lesions varied from 87% to 95%, with a negative predictive value of 99%, and an excellent inter-observer reproducibility [3,16].

Therefore, fine-needle aspiration cytology is recommended for all nodules associated with a high-risk context according to the Tirads score, all suspicious nodules or nodules larger than 2 cm, before deciding on the indication for surgery [10]. However, fine-needle aspiration cytology was performed in less than one-half of patients operated with a diagnosis of thyroid cancer (44%) or benign nodule (34%).

The percentage of patients receiving postoperative levothyroxine replacement therapy appears to be consistent with the surgical procedure performed, as this rate was 99% among patients who had undergone total thyroidectomy. Levothyroxine therapy rates after partial thyroidectomy were 73% in the thyroid cancer group and 44% in the nodule group. The expected hypothyroidism rate after partial thyroidectomy has been estimated by others to be 11% [17], but this figure must be adjusted to the volume of thyroid parenchyma left, which is not available in our study. T4 assay was performed at least once in more than two-thirds of patients. At least one T3 assay was performed in more than one-fourth of patients after surgery. Although a proportion of patients require adjustment of thyroid hormone replacement therapy, T3 assay appears to be inappropriate and generates a considerable excess cost.

This excess cost must be added to sick leave allowances received by employed patients. Guidelines for practitioners were introduced in France in 2010 to recommend sick leave of 10 to 15 days after thyroidectomy. In our study, more than 85% of patients received sick leave allowances for more than

14 days and more than 60% received sick leave allowances for more than 21 days. However, the specific reasons for extension of sick leave (i.e. difficulties adjusting replacement therapy, complications of surgery or other causes) are not recorded in the Sniiram database.

The postoperative or short-term mortality rates and the rate of compressive haematoma requiring reoperation, 0.1% and 0.4%, respectively, are situated in the lower end of the ranges reported in the literature. The postoperative bleeding rate reported in the literature ranges from 0 to 6.5% [18,19]. In 2014, Weiss et al. reported a compressive haematoma rate of 1.25% in a series of 150,012 patients [20]. Compressive haematoma is associated with a 2.9-fold increased risk of mortality, as mortality rates were 1.34% in the presence of haematoma vs 0.32% for the overall group. Some authors consider that thyroid cancer is associated with an increased risk of haematoma,[21] but such an association was not observed in our cohort. Compressive haematoma can be life-threatening and requires emergency decompression. It can also occur beyond the 6th postoperative hour. The Association Francophone de Chirurgie Endocrinienne (AFCE) has recently recommended that total thyroidectomy should not be performed as an ambulatory procedure [22].

Hypoparathyroidism and recurrent laryngeal nerve injuries were the most common complications of thyroidectomy. In the present study, the estimated hypoparathyroidism rate between 4 months and 1 year after surgery was 6% in the thyroid cancer group and 1% in the benign nodule group, on the basis of more than 3 serum calcium assays and more than 3 deliveries of calcium supplements. However, it increased up to 3% in the benign nodule group when total thyroidectomy was performed. The recurrent laryngeal nerve injury rate is more difficult to estimate: 9% and 4% of patients in the 2 groups attended speech therapy sessions, and 23% and 17% attended at least 2 ENT visits or speech therapy sessions or underwent functional testing for recurrent laryngeal nerve injuries during the first 12 postoperative months. The complication rate depends on the time since the operation, the mode of detection and the definition of postoperative complications. For example, Duclos et al., using a serum calcium cut-off of 2mmol/L, reported postoperative

hypoparathyroidism and permanent hypoparathyroidism rates of 25.9% and 2.7%, respectively [23]. The unilateral or bilateral recurrent laryngeal nerve injury rate varies according to the time since the operation, 2.3% after one year vs 9.8% immediately postoperatively, and the mode of detection, less than 2% without specific examination vs more than 6% when indirect laryngoscopy is performed [24]. Our estimations are based on an indirect approach, which can overestimate or underestimate the true complication rate.

Conclusion

With more than 35,400 general scheme beneficiaries (or about 45,800 nation-wide) who underwent surgery in 2010, and 35,300 in 2013, thyroidectomy is one of the surgical procedures most commonly performed in France. The thyroidectomy rate with a diagnosis of benign nodule appears to be excessively high compared to the thyroidectomy rate with a diagnosis of thyroid cancer. Such assessment is likely to be shared by many European countries [7]. Partial compliance with guidelines prior to thyroidectomy, especially the low rate of fine-needle aspiration cytology, indicates the need for large-scale diffusion of current guidelines and clinical practice evaluation by all professionals involved in the care pathway.

Several actions have been initiated by the French national health insurance in 2015 to reduce potential harms from overdiagnosis and overtreatment. Specific booklets have been developed for general practitioners and patients [25]. Dedicated visits to general practitioners, specialists and surgeons are performed. Public or private hospitals with a low ratio of thyroidectomies with a diagnosis of cancer over thyroidectomies with a diagnosis of benign nodule are monitored.

Active surveillance of microcarcinomas with a rigorous patient selection is also being discussed among international experts [26]. It involves a psychological cost to the patient and a financial cost to

the society due to the annual follow-up (medical visit, thyroid and lymph node ultrasound) and should be discussed with each patient. Some French experts recommend to practice fine needle aspiration of a micronodule in case of suspicion of lymph node or extra-thyroid involvment, or of a documented increasing size of the nodule, if the micronodule is based on the isthma or at the highest third part of the thyroid, or if the patient is aged less than 40 years. An international review of the relevance of thyroidectomy and assessment of the long-term risk of microcancers is necessary in view of changing international clinical practices [7,26].



- Figure 1. Age and gender standardised rates of patients with thyroidectomy, by region, in 2010, Sniiram, France
- Figure 2. Ratios of the number of thyroidectomies with a diagnosis of cancer over the number of thyroidectomies with a diagnosis of benign nodule, by region, in 2010, Sniiram, France
- Figure 3. Fine-needle aspiration cytology standardised rates among people with thyroidectomy and a diagnosis of cancer or benign nodule, by region, in 2010, Sniiram, France



AUTHOR CONTRIBUTION

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Study supervision: Muriel Mathonnet, Bertrand Millat, Anne Fagot-Campagna

All authors give final approval of the version to be published.

The authors have no competing interest.

No additional data are available due to a restrictive access provided by the Commission Nationale Informatique et Libertés (CNIL) to the SNIIRAM database.

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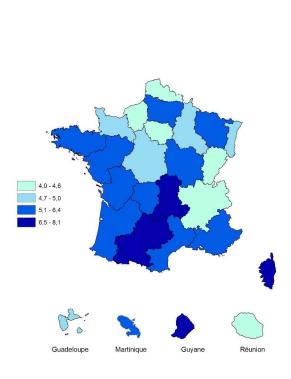
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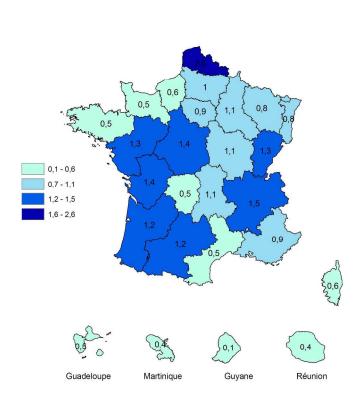
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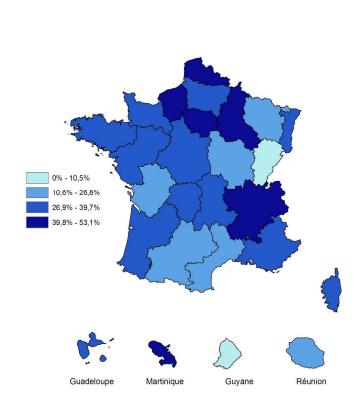


Age and gender standardised rates of patients with thyroidectomy, by region, in 2010, Sniiram, France $254 \times 190 \text{mm}$ (300 x 300 DPI)



Ratios of the number of thyroidectomies with a diagnosis of cancer over the number of thyroidectomies with a diagnosis of benign nodule, by region, in 2010, Sniiram, France

254x190mm (300 x 300 DPI)



Fine-needle aspiration cytology standardised rates among people with thyroidectomy and a diagnosis of cancer or benign nodule, by region, in 2010, Sniiram, France

254x190mm (300 x 300 DPI)

STROBE Statement—checklist of items that should be included in reports of observational studies

	Item No	Recommendation
Title and abstract	1 P3	(a) Indicate the study's design with a commonly used term in the title or the
	Р3	abstract
		(b) Provide in the abstract an informative and balanced summary of what was done
		and what was found
Introduction		
Background/rationale	2	Explain the scientific background and rationale for the investigation being reported
	P5-6	
Objectives	3	State specific objectives, including any prespecified hypotheses
	P6	
Methods		
Study design	4	Present key elements of study design early in the paper
	P6-10	
Setting	5	Describe the setting, locations, and relevant dates, including periods of recruitment
	P7+P9	exposure, follow-up, and data collection
Participants	6	(a) Cohort study—Give the eligibility criteria, and the sources and methods of
-	P7-9	selection of participants. Describe methods of follow-up
		Case-control study—Give the eligibility criteria, and the sources and methods of
		case ascertainment and control selection. Give the rationale for the choice of cases
		and controls
		Cross-sectional study—Give the eligibility criteria, and the sources and methods o
		selection of participants
		(b) Cohort study—For matched studies, give matching criteria and number of
		exposed and unexposed
		Case-control study—For matched studies, give matching criteria and the number
		of controls per case
Variables	7	Clearly define all outcomes, exposures, predictors, potential confounders, and
	P9-10	effect modifiers. Give diagnostic criteria, if applicable
Data sources/	P7	For each variable of interest, give sources of data and details of methods of
measurement		assessment (measurement). Describe comparability of assessment methods if there
		is more than one group
Bias	9	Describe any efforts to address potential sources of bias
	P9	
Study size	10	Explain how the study size was arrived at
	P8	
Quantitative variables	11	Explain how quantitative variables were handled in the analyses. If applicable,
	P8	describe which groupings were chosen and why
Statistical methods	12	(a) Describe all statistical methods, including those used to control for confounding
	P7-8	(b) Describe any methods used to examine subgroups and interactions
		(c) Explain how missing data were addressed
		(d) Cohort study—If applicable, explain how loss to follow-up was addressed
		Case-control study—If applicable, explain how matching of cases and controls wa
		addressed
		Cross-sectional study—If applicable, describe analytical methods taking account

Continued on next page

(e) Describe any sensitivity analyses

Results		
Participants	13*	(a) Report numbers of individuals at each stage of study—eg numbers potentially eligible,
	P10	examined for eligibility, confirmed eligible, included in the study, completing follow-up, and analysed
		(b) Give reasons for non-participation at each stage
		(c) Consider use of a flow diagram
Descriptive	14*	(a) Give characteristics of study participants (eg demographic, clinical, social) and
data	Table	information on exposures and potential confounders
	1	(b) Indicate number of participants with missing data for each variable of interest
		(c) Cohort study—Summarise follow-up time (eg, average and total amount)
Outcome data	15*	Cohort study—Report numbers of outcome events or summary measures over time
	Tables	Case-control study—Report numbers in each exposure category, or summary measures of
	2-3-4	exposure
		Cross-sectional study—Report numbers of outcome events or summary measures
Main results	16	(a) Give unadjusted estimates and, if applicable, confounder-adjusted estimates and their
	NA	precision (eg, 95% confidence interval). Make clear which confounders were adjusted for
		and why they were included
		(b) Report category boundaries when continuous variables were categorized
		(c) If relevant, consider translating estimates of relative risk into absolute risk for a
		meaningful time period
Other analyses	17	Report other analyses done—eg analyses of subgroups and interactions, and sensitivity
	Tables	analyses
	2-3-4	<u></u>
Discussion		
Key results	18	Summarise key results with reference to study objectives
	P13-	
	14	
Limitations	19	Discuss limitations of the study, taking into account sources of potential bias or
	P14	imprecision. Discuss both direction and magnitude of any potential bias
Interpretation	20	Give a cautious overall interpretation of results considering objectives, limitations,
	P15-	multiplicity of analyses, results from similar studies, and other relevant evidence
	18	
Generalisability	21	Discuss the generalisability (external validity) of the study results
	P18	
Other informati	on	
	22	Give the source of funding and the role of the funders for the present study and, if
Funding	22	Give the source of funding and the fole of the funders for the present study and, if

^{*}Give information separately for cases and controls in case-control studies and, if applicable, for exposed and unexposed groups in cohort and cross-sectional studies.

Note: An Explanation and Elaboration article discusses each checklist item and gives methodological background and published examples of transparent reporting. The STROBE checklist is best used in conjunction with this article (freely available on the Web sites of PLoS Medicine at http://www.plosmedicine.org/, Annals of Internal Medicine at http://www.annals.org/, and Epidemiology at http://www.epidem.com/). Information on the STROBE Initiative is available at www.strobe-statement.org.