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Evidence for the effectiveness of minimum pricing of alcohol: a systematic review and assessment using the Bradford Hill criteria for causality

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ABSTRACT

Objectives: To assess the evidence for price-based alcohol interventions to determine whether minimum unit pricing policies are likely to be effective.

Design: Systematic review and assessment of studies according to PRISMA guidelines, against the Bradford Hill criteria for causality. Three electronic databases were searched from inception to February 2016. Additional articles were found through hand searching and grey literature searches.

Criteria for selecting studies: We included any study design that reported on the effect of price changes and price-based interventions on alcohol consumption or alcohol-related morbidity, mortality, and wider harms. Studies reporting on the effects of taxation or affordability, and studies that only investigated price elasticity of demand were beyond the scope of this review. Studies with any conflict of interest were excluded. All studies were appraised for methodological quality.

Results: Of 756 studies assessed, 35 studies were included: 28 peer-reviewed research studies and 7 from the grey literature. All nine of the Bradford Hill criteria were met, although different types of study satisfied different criteria. For example, modelling studies complied with the consistency and specificity criteria, time series analyses demonstrated the temporality and experiment criteria, and the analogy criterion was fulfilled by comparing the findings with the wider literature on taxation and affordability.

Conclusions: Overall, the Bradford-Hill criteria for causality were satisfied. There was very little evidence that alcohol price was not associated with consumption or subsequent harms. However the overall quality of the evidence was variable, a large proportion of the evidence base has been produced by a small number of research teams, and the quantitative uncertainty in many estimates or forecasts is poorly communicated in the literature. None the less, price-based alcohol policy interventions such as minimum unit pricing are likely to reduce alcohol consumption, alcohol-related morbidity and mortality.

ARTICLE SUMMARY

Strengths and limitations of this study

- This review adds to an emerging literature of systematic reviews synthesising findings using the Bradford Hill criteria for causality in research areas where traditional meta-analyses of randomised controlled trials are not possible or appropriate
- A range of study designs were included, allowing for a comprehensive review of a disparate evidence base to investigate whether minimum unit pricing of alcohol is likely to reduce alcohol consumption and alcohol-related harm
- Studies examining the effects of alcohol taxation or changes in alcohol affordability, or studies solely reporting on price elasticity of demand, were not included
- Methodological quality of studies was variable

INTRODUCTION

Alcohol-related harm costs the NHS £3.5bn each year and the estimated cost to society is £21 billion per year (1). The latest annual figures for England show over one million alcohol-related hospital admissions (2013/14) and six and a half thousand alcohol-related deaths (2013); and these figures represent increases compared with a decade previously of 115% and 10% respectively (1). There are many policies and programmes that aim to reduce harms from alcohol (2), and one of these is minimum pricing. Minimum pricing for alcohol has been introduced in a number of countries around the world including Canada (3), Belarus, Kyrgyzstan, the Republic of Moldova, the Russian Federation and Ukraine (4). In 2012 the UK coalition Government cited support for minimum unit pricing (MUP) in its alcohol strategy (5), and legislation to have a minimum price of £0.50 per unit (one UK unit = 10ml or 8g ethanol) was passed in Scotland the same year (4). In England and Wales there has been a ban on alcohol being sold at below cost (the total amount of 'duty plus VAT') since May 2014 (6); and the first conviction for selling alcohol below this level recently took place (7). Duty plus VAT is equivalent to a 70cl bottle of vodka (37.5% ABV) costing a minimum of £8.72 (8), whereas under a minimum price of 50 pence per unit this would cost £13.13.

Subsequent to the publication of the UK Alcohol Strategy, the Government has withdrawn its support for MUP. There have also been discussions in the Scottish courts between health organisations and the alcohol industry around the legality of MUP, proportionality (that the same objective cannot be met through increased taxation), and whether there is sufficient evidence. In a recent report about the extent to which UK alcohol policies are evidence-based, Fitzgerald and Angus wrote that "there are also a number of notable instances of policies being rejected due to 'insufficient evidence' with little indication of what level of evidence would be considered to be 'sufficient'" (9).

Taxation and price interventions are sometimes considered analogous, however it is at the retailers' discretion whether or not to pass on tax increases to consumers, but this is not the case for MUP. In this paper, we assess the effect of price and price-based interventions as MUP is currently being considered as a policy option in the United Kingdom. We systematically review the literature on the effect of price changes or policies such as MUP on alcohol consumption, alcohol-related morbidity and mortality, and wider harms. We use the nine Bradford Hill criteria for causality as a framework with the aim of assessing the likely effectiveness of MUP as a policy to reduce alcohol consumption and alcohol-related harm.

METHODS

A systematic literature search was performed according to Preferred Reporting Items for Systematic Reviews and Meta-Analyses (PRISMA) guidance (see Figure 1 for PRISMA flow diagram and online supplementary file for excluded studies).

Identification of studies

Three electronic databases were searched for titles or abstracts containing "minimum unit pric\$" OR "minimum pric\$" OR "floor pric\$" OR "pric\$ AND policy" AND alcohol. The databases were PsycINFO (1806 to February Week 1 2016), Embase (1974 to 2016 Week 07), Ovid Medline (1946 to

February Week 1 2016). We also searched the websites of five alcohol charities for publications or reports related to "price", and also searched 20 leading UK think tanks for "alcohol" or "addiction".

Inclusion criteria were: any study design; population level studies exploring at least one aspect of the effect of changes in the price of alcohol, including but not limited to changes in alcohol sales, consumption, morbidity and mortality; individual level studies exploring differences in price paid for alcohol, and alcohol purchasing, consumption, morbidity and mortality; written in English.

Exclusion criteria were: studies about taxation, affordability and price elasticity of demand for alcohol(there is a large literature on each of these already and reviewing all of these studies was beyond the scope of this review); studies about public perceptions of MUP; studies where a conflict of interest was evident, whether in favour of or against MUP.

All 37 studies that met the inclusion criteria were assessed against the Bradford Hill criteria for causality and the methodological quality appraised. These included 28 original research studies, 2 systematic reviews, and 7 studies from the grey literature. Of the 28 research studies, there were 12 cross sectional surveys, 10 time series analyses or similar, 4 econometric modelling studies, one qualitative study, and one trial.

Analysis of included studies

Quality of included studies was assessed independently by two reviewers and using validated tools. Due to the wide variation in study designs among the included studies, the Effective Public Health Practice Project's (EPHPP) tool was used for assessing all quantitative studies, as recommended by the Cochrane Handbook for assessing studies in public health (10). Qualitative studies (n=1) and systematic reviews (n=2) included in this review were not covered by the EPHPP tool and so were assessed using the Critical Appraisal Skills Programme (CASP) tools specific to these study designs.

Nine criteria in order to determine causality were suggested by Bradford Hill in an influential 1965 paper (11). Increasingly, the Bradford Hill criteria are a standard framework to assess the impact of interventions where it is not ethical or practical to conduct randomised controlled trials. Our interpretation of the Bradford Hill criteria for the purpose of this review is listed in Table 1. Two reviewers assessed each study against each of the nine criteria and agreed which studies provided relevant evidence for or against each criterion.

Table 1: Bradford Hill criteria for assessing causation and the definitions used in this review

Cri	terion	Bradford Hill criteria (1965)	Application in this review
1.	Strength of the association	The strength of a supposed association between an intervention and an outcome is determined by the appropriate statistic used to measure the protective effect of an intervention (e.g. relative risk or odds ratio). This is the most important factor determining causation	A statistically significant change (P<0.05) in alcohol consumption or alcohol related harms, in the expected direction. The exact magnitude of the association was assessed on a study by study basis
2.	Consistency	Has it been repeatedly observed by different persons, in different places, circumstances and times?	Whether different studies conducted in different locations, in different populations, by different investigators and at different times have reported similar findings
3.	Specificity	Specificity is present when the intervention is exclusive to the outcome and when the outcome has no other known cause or associated risk factors; cautions that this criterion should not be overemphasized and that if specificity is not apparent this does not preclude causation	If pricing was the only reason that alcohol consumption or alcohol-related harm could have fallen, this adds to the argument for causality. However if a price intervention was one of a number of alcohol policy interventions, then this criterion is not satisfied
4.	Temporality	Refers to temporal relationship of association between exposure and disease outcome; to infer causality, exposure must precede outcome	The pricing intervention studied must have taken place before a change in alcohol consumption or harm was observed
5.	Dose- response/biolo gical gradient	If the association is one in which a dose-response curve or biological gradient can be observed, this adds to the case for causality	If interventions leading to a larger increase in prices had a greater effect on alcohol consumption and alcohol related harm than interventions where the price change was small, or if studies demonstrate that different prices have differing effects, in the expected direction
6.	Plausibility (biological)	A likely biological mechanism linking the intervention to the observed findings helps to explain causality, plausibility depends on biological knowledge of the day	It is well-established that alcohol consumption causes health and social harm. Studies that found an association between price and alcohol-related harms could demonstrate plausibility
7.	Coherence	When the evidence from different disciplines sources "hangs well together" and does not conflict with other generally known facts, this criterion is met	Describes whether studies conducted in different settings or disciplines had complementary findings. Will not be demonstrated by a single study in isolation but rather the evidence base as a whole
8.	Experiment	Experimental evidence from laboratory studies or RCTs could potentially provide strongest support for causation	In addition to laboratory studies and RCTs, natural experiments with before-and-after measures could also show the

	This criterion often provides the strongest support for causation and describes whether there is empirical evidence for the association	effectiveness of minimum unit pricing in a 'real world' setting
9. Analogy	Causality is supported by analogy if there are similar associations or causal relationships in other areas of relevance, weakest form of evidence of causality	Other areas of relevance include whether higher taxation on alcohol is associated with reduced alcohol consumption and alcohol related harm, and may require drawing on additional literature outside of the main systematic review

RESULTS

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Table 2: Studies published in peer-reviewed journals included in Bradford Hill criteria assessment

	First author			Study character	Study characteristics			Study assessment			
	and year published	Country	Study design	Population or participants	Pricing intervention studied	Outcomes studied	Peer- reviewe d	Conflict of interest	Quality rating	Hill criteria met*	
Original research studies	Babor 1978 (12)	USA	Trial (not randomised)	34 male volunteers in live-in research facility	'Happy Hour' with a reduction in price of alcohol for one group of participants	Alcohol consumption	Yes	Not stated	Weak	SA, CON, SP, TE, CO, EX	
	Bhattachary a 2013 (13)	Russia	Time series analysis of panel data set	Populations of 77 Russian oblasts (provinces), 1970-2000	Substantial increases in alcohol prices 1985-1988, along with 6 other anti- alcohol measures	Mortality	Yes	Not stated	Strong	SA, CON, TE, PL, CO, EX,	
	Black 2011(14)	Scotland	Cross- sectional survey	377 hospital patients with serious alcohol problems	Mean price paid per unit	Alcohol consumption	Yes	None	Moderat e	SA CON, DR, CO,	
	Brennan 2014 (15)	England	Modelling study using SAPM	UK national surveys of general population (subgroups of moderate, harmful, hazardous)	MUP of £0.40, £0.45 and £0.50. Ban on below cost selling	Alcohol consumption, consumer spending, 47 health harms, QALYs	Yes	None	Strong	CON, SP, DR, PL, CO	
	Byrnes 2013	Australia	Repeated	79,545 adults	Modelled 1%	Alcohol	Yes	Not	Moderat	SA (low	

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First author			Study character	ristics		Stu	ıdy assessn	nent	Bradford
and year published	Country	Study design	Population or participants	Pricing intervention studied	Outcomes studied	Peer- reviewe d	Conflict of interest	Quality rating	Hill criteria met*
(16)	R	cross- sectional survey		increase in the price of alcohol	consumption (with a focus on high intensity drinking)		stated	е	drinking intensity only), CON (counter)
Callinan 2015 (17)	Australia	Cross- sectional survey	Drinkers 18+ participating in Australian International Alcohol Control study (n=1,681)	Price paid for alcohol	Alcohol consumption	Yes	Not stated	Moderat e	SA, CON, DR, CO
Casswell 2014 (18)	New Zealand	Cross- sectional survey	Drinkers 18+ participating in NZ International Alcohol Control study (n=1,900)	Price paid per drink in on and off trade	Alcohol consumption	Yes	Not stated	Strong	SA, CON, CO
Crawford 2012 (19)	England	Cross- sectional survey	515 members of the public	Median price paid per unit	AUDIT score	Yes	None	Moderat e	SA, CON, CO
Falkner 2015 (20)	New Zealand	Cross- sectional survey	115 adults undergoing alcohol detoxification	Price paid for alcohol	Alcohol consumption	Yes	No	Moderat e	SA, CON, CO
Forsyth 2014 (21)	Scotland	Cross- sectional survey	Shopkeepers of 144 off licences in Glasgow	MUP of £0.50	Products affected, and hospital admissions	Yes	None	Weak	CON, PL (weakly), CO
Gilligan 2012 (22)	40 European	Cross- sectional	Adolescents aged 15-16 from	Alcohol price as a % of EU	Weekly drinking and	Yes	Not stated	Weak	SA, CON, DR, CO

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First author			Study character	Stu	dy assessn	nent	Bradford		
and year published	Country	Study design	Population or participants	Pricing intervention studied	Outcomes studied	Peer- reviewe d	Conflict of interest	Quality rating	Hill criteria met*
	and North American countries	survey and policy analysis	two large cross- country surveys (HBSC & ESPAD)	average	drunkenness				(some counter findings)
Herttua 2015 (23)	Finland	Time series analysis	General population using population registry	Modelled 1% increase in the average minimum price of all alcoholic beverages based on actual price increases	Alcohol related mortality	Yes	None	Strong	SA (not universal findings – subgroup only), CON (counter) , TE, PL, CO, EX
Holmes 2014 (24)	England	Modelling study using SAPM	UK national surveys of general population (subgroups of moderate, harmful, hazardous)	MUP of 45p	Alcohol consumption, consumer spending, 47 health harms, QALYs	Yes	None	Strong	CON, SP, PL, CO
Ludbrook 2012 (25)	UK	Cross- sectional survey	Expenditure and Food Survey data from 2006- 8 (n=18,624)	Purchasers of alcohol less than £0.45 per unit	Income of purchasers of cheap alcohol	Yes	Not stated	Moderat e	SA, CON, CO
Meier 2009 (26)	UK	Modelling study using SAPM	UK national surveys of general population (subgroups of	10 pricing policy options, including different levels of MUP (of 33	Alcohol consumption, consumer spending, 47 health harms,	Yes	None	Strong	CON, SP, DR, PL, CO

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First author			Study character	Stu	Bradford				
and year published	Country	Study design	Population or participants	Pricing intervention studied	Outcomes studied	Peer- reviewe d	Conflict of interest	Quality rating	Hill criteria met*
			moderate, harmful, hazardous)	analysed)	crime, employment				
Purshouse 2010 (27)	England	Modelling study using SAPM	UK national surveys of general population (subgroups of moderate, harmful, hazardous)	18 different pricing policies	Alcohol consumption, consumer spending, 47 health harms, QALYs	Yes	None	Strong	CON, SP, DR, PL, CO
Seaman 2013 (28)	Scotland	Qualitative study	130 participants aged 16-30	Hypothetical price increases	Alcohol consumption and substitution with other substances	Yes	None	Moderat e	CON, CO
Sharma 2014 (29)	Australia	Cross- sectional survey	Representative sample of households (n=885) completing shopping survey	MUP of A\$1, and taxation	Alcohol consumption (measured by projected sales)	Yes	None	Moderat e	SA, CON, DR, CO
Sheron 2014 (30)	UK	Cross- sectional survey	Adult patients in a liver unit of a hospital (n=204)	Median and mean price paid per unit	Alcohol consumption	Yes	Not stated	Moderat e	SA, CON, DR, CO
Sloan 1994 (31)	USA	Analysis of routine data 1982-1988	Population of USA	Real price (based on off-trade price data)	Alcohol related mortality	Yes	Not stated	Moderat e	SA, CON, CO (partially

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First author			Study character	ristics		Study assessment			Bradford
and year	Country	Study	Population or	Pricing	Outcomes	Peer-	Conflict	Quality	Hill
published		design	participants	intervention	studied	reviewe	of	rating	criteria
				studied		d	interest		met*
Stockwell 2012 (3)	Canada	Cross- section versus time series analysis of ecological data	Population of British Columbia	Actual minimum price increased over a 20 year period. Study modelled a 10% increase in the average minimum price of all alcoholic	Alcohol consumption (measured by sales)	Yes	None	Strong	SA, CON, TE, DR, CO, EX
Stockwell	Canada	Cross-	Population of	beverages Actual minimum	Alcohol	Ves	Not	Strong	SA CON
stockwell 2012 (32)	Canada	cross- section versus time series analysis of ecological data	Population of Saskatchewan	Actual minimum price increased over a 7 year period. Study modelled a 10% increase in the average minimum price of all alcoholic beverages	Alconol consumption (measured by sales)	Yes	stated	Strong	SA, CON, TE, DR, CO, EX
tockwell .013 (33)	Canada	Cross- section versus time series analysis of ecological data	Populations of 89 geographic areas in British Columbia	Actual minimum price increased over a 20 year period. 7Study modelled 10% increase in the average minimum price of all alcoholic	Alcohol- attributable hospital admissions	Yes	Not stated	Strong	SA, CON, TE, DR, PL, CO, EX

Bradford-Hill assessment of the evidence for minimum pricing of alcohol

First author			Study character	Stu	ıdy assessn	nent	Bradford		
and year published	Country	Study design	Population or participants	Pricing intervention studied beverages	Outcomes studied	Peer- reviewe d	Conflict of interest	Quality rating	Hill criteria met*
Sutton 1995 (34)	UK	Cross- sectional survey	Participants in national General Household Survey, 1978- 1990	National expenditure figures on alcohol price	Alcohol consumption	Yes	Not stated	Moderat e	CON, CO
Treisman 2010 (35)	Russia	Secondary analysis of historical data with focus on price changes 1990-1994	Population of Russia	Decrease in price of vodka in early 1990s - in 1993 real price of vodka was around 25% of that in 1990	Mortality	Yes	Not stated	Strong	SA, CON, TE, PL, CO, EX
Wald 1984 (36)	Poland	Analysis of routine data 1970-1981	Population of Poland	Poor harvest led to high prices, rationing and illegal sales	Alcohol consumption and alcohol- related hospital admissions	Yes	Not stated	Weak	CON, TE, PL, CO, EX
Wall 2013 (37)	New Zealand	Time series + econometri c modelling	Population of New Zealand	Real price (and also affordability)	Alcohol consumption	Yes	None	Moderat e	CON, CO (counter)
Zhao 2013 (38)	Canada	Cross- section versus time series	Populations of 16 Health Service Delivery Areas in British	Actual minimum price increased over a 20 year period. Study	Acute, chronic and wholly alcohol	Yes	None	Strong	SA, CON, TE, DR, PL, CO, EX

Bradford-Hill assessment of the evidence for minimum pricing of alcohol

	First author			Study character	istics		Stu	Bradford		
	and year published	Country	Study design	Population or participants	Pricing intervention studied	Outcomes studied	Peer- reviewe d	Conflict of interest	Quality rating	Hill criteria met*
		~	analysis of ecological data	Columbia, Canada	modelled 10% increase in the average minimum price of all alcoholic beverages. Also looked at outlet density	attributable mortality				
Systemati c reviews	Wagenaar 2009 (39)	Worldwid e	Systematic review and meta- analysis	Studies tended to cover general population	Alcohol price and taxation interventions studied together	Alcohol consumption (measured by alcohol sales or self- reported consumption)	Yes	None	Strong	AN
	Wagenaar 2010 (40)	Worldwid e	Systematic review and meta- analysis	Studies tended to cover general population	Alcohol price and taxation interventions studied together	Alcohol- related morbidity (disease, injury, suicide, traffic crashes, sexually transmitted diseases, other drug use, crime and	Yes	Not stated	Strong	AN

Bradford-Hill assessment of the evidence for minimum pricing of alcohol

Firs	rst author			Study character	Study assessment			Bradford		
and put	id year iblished	Country	Study design	Population or participants	Pricing intervention studied	Outcomes studied	Peer- reviewe d	Conflict of interest	Quality rating	Hill criteria met*
						misbehaviour				
) and mortality				

*Abbreviations used for the Bradford Hill criteria: strength of the association (SA), consistency (CON), specificity (SP), temporality (TE), dose-response (DR), plausibility (PL), coherence (CO), experiment (EX), analogy (AN)

Bradford-Hill assessment of the evidence for minimum pricing of alcohol

Table 3: Studies published in the grey literature included in Bradford Hill criteria assessment

	Study characteristics			Study assessment			Bradford		
Author and year published	Country	Study design	Population or participants	Pricing intervention studied	Outcomes studied	Peer- reviewed?	Conflict of interest?	Quality rating	Hill criteria met*
Angus 2016 (41)	Scotland	Modelling study using SAPM	Scottish general population survey (subgroups of moderate, harmful, hazardous)	MUP of 30p, 40p, 50p, 60p and 70p, compared with taxation interventions	Alcohol consumption, consumer spending, exchequer and retail revenue, 47 health harms	Not stated	None	Strong	CON, SP, DR, PL, CO
Booth 2008 (42)	Worldwide	Review of reviews and systematic review	Studies tended to cover general population	Various minimum unit prices and taxation interventions	Alcohol consumption and various measures of alcohol harm	Yes	None	Strong	AN
Brennan 2008 (43)	England	Modelling study using SAPM	Adults in England	General price increases. MUP of £0.20, £0.25, £0.30, £0.35, £0.40, £0.45, £0.50, £0.60 and £0.70. Restrictions on off-trade price promotions.	Alcohol consumption, consumer spending, sales duty and VAT, 47 health harms, crime, and employment	Not stated	None	Strong	CON, SP, DR, PL, CO
Hill McManus 2012 (44)	Canada	Modelling study using SAPM	Adults in two Canadian provinces (Ontario and British Columbia)	MUP of C\$1.50	Alcohol consumption, consumer spending, hospital admissions, mortality, crime	Not stated	None	Strong	CON, SP, PL, CO
Institute for Fiscal Studies	Great Britain	Economic modelling study	Shopping data from 25,248 British households	MUP of £0.45	Alcohol consumption	Not stated	Not stated	Not possible to rate	CON, SP, CO

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			Study cha	aracteristics		Stuc	ly assessme	nt	Bradford
Author and year published	Country	Study design	Population or participants	Pricing intervention studied	Outcomes studied	Peer- reviewed?	Conflict of interest?	Quality rating	Hill criteria met*
2010 (45)		using market research data							
Institute for Fiscal Studies 2013 (46)	Great Britain	Economic analysis	Population of Great Britain	MUP of £0.45 and increased alcohol taxation	Alcohol consumption	Not stated	Not stated	Not possible to rate	CON, SP, CO
Meng 2010 (47)	Scotland	Modelling study using SAPM	Adults in Scotland	MUP of £0.20, £0.25, £0.30, £0.35, £0.40, £0.45, £0.50, £0.60 and £0.70. Restrictions on off-trade price promotions	Alcohol consumption, consumer spending, 47 health harms, crime, employment	Not stated	None	Strong	CON, SP, DR, PL, CO

*Abbreviations used for the Bradford Hill criteria: strength of the association (SA), consistency (CON), specificity (SP), temporality (TE), dose-response (DR), plausibility (PL), coherence (CO), experiment (EX), analogy (AN)

Bradford-Hill assessment of the evidence for minimum pricing of alcohol

Consideration against the Bradford Hill criteria for determining causality

1. Strength of the association

In 19/28 studies published in peer-reviewed journals, strength of the association between pricing and alcohol consumption or alcohol related harm was evidenced by a summary statistic such as an odds ratio, and by a test of the statistical significance of the association. As well as the statistical significance of the summary statistic, the magnitude of the effect was also considered, as a larger effect size corresponds to a greater population health impact. Studies in Canada found that 10% increases in minimum prices were associated with reductions in alcohol consumption of 10-16% (3,32), reductions in alcohol attributable hospital admissions of 9% (33), and reductions in alcoholrelated mortality of 32%, each of which was statistically significant (38). Cross-sectional studies in the UK, Australia and New Zealand (14,17–20,25,29,30) and one trial from the USA (12) found statistically significant associations between cheaper alcohol and heavier drinking. The magnitude of the association varied across these studies but due to different study measures and outcomes the results are not all comparable. As an indication the odds ratio (OR) for buying cheap alcohol among heavier drinkers was 1.34 in Crawford's study (19) and 1.70 in Callinan's study (17), and in Casswell's study the odds of being a heavier drinker were roughly double among cheap alcohol purchasers (18). Other studies however, had significant results in subgroups only or for particular outcomes (e.g. (16), (31)), and there was not any evidence to support this criterion from the grey literature. Overall there is reasonably good support for the strength of the association criterion.

2. Consistency

This criterion requires looking across all the studies included in the review to see whether similar conclusions have been drawn. Inverse associations between alcohol pricing and alcohol consumption or harm have been documented in countries in Europe, North America and Australia, and although most studies are from the last 10 years, there are studies from the 1970s and 1980s as well. There is evidence from different research teams and different types of study including cross-sectional studies, time series analyses and econometric modelling studies. Support for the consistency criterion is very strong.

3. Specificity

The specificity criterion relates to whether changes in alcohol consumption or harm could be attributed to anything other than the price intervention. Many studies included have statistically adjusted for confounding factors, however the best support for the specificity criterion comes from the econometric modelling studies because there is no risk of residual confounding. The Sheffield Alcohol Policy Model is one such model and has been applied in England (15,24,26,27,43), Scotland (41,47) and Canada (44) and provides very strong support for the specificity criterion. Further support is provided by other different modelling studies in the UK (45,46) and a trial in the US (12). Thus support for the specificity criteria is very strong.

4. Temporality

It is important that price changes or price interventions take place before changes to alcohol consumption and harm in order to attribute causality. Strong support for this criterion comes from research following the introduction of MUP in Canada, where price increases preceded reductions in

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alcohol consumption (3,32), alcohol attributable hospital admissions (33), and alcohol-related mortality (38). Studies where price changes preceded the expected changes in alcohol consumption or harm have also been conducted in Russia (13,35), Poland (36), and Finland (23). Overall there is very strong support for the temporality criterion.

5. Dose-response/biological gradient

This criterion is supported if different price levels have been found to have differing effects on consumption or harm. Many of the studies using the Sheffield Alcohol Policy Model explore the impact of a range of potential MUP options (15,26,27,41,47), and these consistently suggest that the higher the MUP, the greater the reductions in alcohol consumption or alcohol-related harms. The Canadian studies of minimum pricing lend further support for this criterion because the analysis presents the effect on consumption or harm of a modelled 1% increase in price, meaning dose-response can be inferred (3,32,33,38). Dose response is supported to a lesser extent by evidence from cross-sectional studies that heavier drinkers pay less for their alcohol (14,17,29,30), that weekly drinking is more prevalent in adolescents living in countries where alcohol is cheaper (22). Overall, there is strong support for the dose-response criterion, although the relationship is difficult to quantify.

6. Biological plausibility

This criterion addresses the effects of alcohol. That there is a relationship between alcohol consumption and harm is indisputable, although there is some debate about beneficial health effects of moderate drinking. Alcohol consumption causes many different physical and psychological conditions and these can be acute or chronic. See (48) for a comprehensive list of acute and chronic adverse health effects of alcohol. There is evidence from 11/28 research studies and 4/7 studies in the grey literature that the price of alcohol is inversely related to alcohol-related morbidity, hospital admissions, or mortality. This provides strong support for the plausibility criterion.

7. Coherence

This criterion refers to whether studies from different disciplines have had complementary findings and whether these fit or 'hang' well together. It is different to consistency, which is more concerned with reproducibility of findings. The findings of the majority of studies supported the coherence criterion in that they suggest that real-world minimum unit pricing (e.g. (3,32,33,38)) or price increases (e.g. (13,23,36)) led to reductions in alcohol consumption and alcohol-related harm, modelling studies suggest heavier drinkers will be most affected by MUP (e.g. (24)), and cross sectional surveys find that it is the heavier drinkers that are drinking the cheapest alcohol (e.g. (14,30)). There are however a small number of studies which had counter findings; an Australian study found that high intensity drinking was not affected by higher prices (16) and a worldwide study of adolescents found no significant effect of price on drunkenness (22). Two studies provided weak support for MUP in finding that affordability had a greater influence than price (37), and that only a small number of specific alcohol-related harms were actually affected by price (31). Although the support for the coherence criterion was not unanimous, overall the evidence base provides strong support for this criterion.

8. Experiment

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We have not identified any randomised controlled trials of minimum pricing or price-based interventions to reduce alcohol consumption. There is a small (and not randomised) trial from the 1970s (12) which found participants living in controlled conditions and offered a daily 'Happy Hour' discount drank significantly more alcohol than those who were not offered the discount. There is however substantial evidence in support of the experiment criterion from time series analyses or natural experiments, for example: where minimum pricing was introduced in Canada (3,32,33,38) and where prices fluctuated in the late 1980s and early 1990s in Russia (13,35), and to a lesser extent in Finland, where price increases were associated with reduced mortality only among men with a basic education (23). These studies provide tentative support for the experiment criterion.

9. Analogy

To address the analogy criterion areas related to alcohol pricing must be considered. There is evidence from literature on the affordability of alcohol (49) that consumption and harm are very responsive to the affordability of alcohol. Large systematic reviews have investigated the price elasticity of demand for alcohol (50), and have found that higher alcohol pricing and taxation (considered together) are associated with reductions in alcohol consumption, alcohol-related morbidity and mortality (39,40,42). There are a number of arguments favouring minimum pricing as an intervention over increased taxation. One of these is that increases in taxation can sometimes be absorbed by retailers or only 'passed-through' to consumers of more expensive products, keeping cheap alcohol at a low price (51). Overall the support for the analogy criterion is very strong, although Bradford Hill describes this as the weakest evidence for causality.

DISCUSSION

We assessed 28 research studies and two systematic reviews, plus a further seven studies from the grey literature in this review of the evidence for priced based interventions – such as MUP - to reduce alcohol consumption and alcohol-related harm. All nine of the Bradford Hill criteria for causality were met. However, the evidence for two of the criteria, although present, was not as strong as it was for the other criteria. These criteria were strength of the association (criterion 1) and experiment (criterion 8), and according to Bradford Hill, these are the two criteria that can provide the strongest evidence for causality. There were also a small minority of studies that found price-based interventions to be only minimally effective or effective only in population subgroups. Therefore although all of the criteria were supported, we conclude that it is highly probable, but not definite, that introducing MUP would reduce alcohol consumption and alcohol-related harms.

Strengths of this study are that this is the first to have systematically reviewed the literature relevant specifically to alcohol minimum pricing policies. We had broad inclusion criteria with regards to study design, price intervention and outcome measure, allowing for a comprehensive review of the evidence base. Application of the Bradford Hill criteria as part of a narrative systematic literature review is a useful and emergent technique for identifying causality: a PubMed search for systematic reviews with Bradford Hill' mentioned in the title or abstract yielded 28 results, 90% of which were published in the last five years. The limitations of this systematic review relate mainly to the broad range of studies included. It was not possible to conduct any kind of meta-analysis and therefore we do not present a pooled estimate for the likely effect of MUP on certain outcomes. There were also challenges with the quality appraisal. The EPHPP quality assessment tool was used to assess studies. However it was not possible to appraise two of the studies from the grey literature using this tool,

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and there were some challenges assessing the econometric modelling studies against this framework. However overall we think that our quality appraisal across the different studies is broadly comparable. It should also be noted that although a number of studies were rated as 'strong', this is in relation to their respective study designs and does not reflect the position of the study type in the hierarchy of evidence framework.

This is the first systematic review that has addressed the effectiveness of price-based interventions for alcohol such as MUP using the Bradford Hill criteria. Previous systematic reviews of alcohol price and consumption (39) and alcohol-related harm (40) have tended to consider the effect of price increases and increased taxation together. These reviews found significant effects on consumption and morbidity and mortality. Although price regulation and taxation are closely related policy options, evidence from surveys (51) and modelling studies (41) suggests that the effects of each are somewhat different, and this is why we chose to study only price in this review. It is important to highlight that a considerable proportion of included studies were produced by a small number of research teams. Also, with regards to the econometric modelling studies, uncertainty in estimates or forecasts is often poorly communicated outside of the academic literature. The overall risk of bias in the included studies was minimised by excluding studies with a conflict of interest (either for or against MUP). It was not possible to assess publication bias using an analytical technique such as a funnel plot due to the narrative nature of the review, however we anticipate that by including grey literature in this review we have mitigated publication bias as far as reasonably possible.

Overall the findings of this review lend strong support for policies such as MUP in reducing alcohol consumption and alcohol-related harm, with all nine of the Bradford Hill criteria met and little by way of counter findings. As it is unlikely to be feasible to conduct randomised controlled trials (RCTs) of MUP, the decision whether or not to introduce MUP will not be based on a systematic review and meta-analysis of RCTs, and therefore this synthesis of the evidence base according to the Bradford Hill criteria is of value.

Unanswered questions about the effectiveness of MUP remain, and in Scotland in particular, there are opportunities to address these. The decision on whether to introduce MUP in Scotland currently lies with the Scottish Courts of Session in Edinburgh (NB to be updated as situation progresses throughout the summer). If Scotland rules to implement MUP, then it would be possible to evaluate the validity of the Sheffield Alcohol Policy Model studies conducted using Scottish data. It would also be possible to conduct a longitudinal study to evaluate the effectiveness of MUP in reducing alcohol consumption and alcohol-related morbidity and mortality. The findings of this natural experiment would have relevance elsewhere within and outside the UK.

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CONTRIBUTIONS

SM conceived the idea. SB conducted the initial search. SM and SM contributed to independently reviewing abstracts, hand-searching reference lists, completing data extraction, and conducting

quality appraisal. All authors contributed to the analysis and interpretation of the results and contributed to writing the manuscript. SB is guarantor.

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COMPETING INTERESTS

All authors have completed the ICMJE uniform disclosure form at <u>www.icmje.org/coi_disclosure.pdf</u> and declare: no support from any organisation for the submitted work; no financial relationships with any organisations that might have an interest in the submitted work in the previous three years; no other relationships or activities that could appear to have influenced the submitted work.

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DATA SHARING

There is no dataset or any unpublished data relating to this systematic review.

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For more information, visit <u>www.prisma-statement.org</u>.

Online supplementary table: identified studies where full text assessed, then not included in review

Source	Author and year published	Study type	Reason excluded
Ovid search	Aage 2012 (1)	Time series analysis	Affordability, not price
	Ayyagari 2013 (2)	Econometric analysis of price and	Price elasticities of demand only
		consumption data	
	Bellis 2009 (3)	Cross-sectional surveys	Association between drink type and price, and drink
			type and harms, but not directly reported in paper
	Bennetts 2008 (4)	Review (not systematic)	Review of a report (not a research study)
	Callinan 2015 (5)	Editorial (not a research study)	Editorial about different pricing, taxation and
			afforability measures, not a research study
	Chalmers 2013 (6)	Commentary (not a research study)	Is a commentary about challenges to MUP e.g. industry
			and the law
	Chaloupka 2002 (7)	Review (not systematic)	Review of previous economic studies (not systematic)
	Chick 2012 (8)	Editorial (not a research study)	Is about bans on multi-buys, not minimum price
	Cook 2014 (9)	Analysis of cross-sectional survey data and alcohol policies	Affordability not price (GDP PPP)
	Duffy 1981 (10)	Econometric time series analysis	Talks about elasticities in relation to duty rises not MUP.
			NB is M duffy, not J duffy
	Giesbrecht 2003 (11)	Review (not systematic)	Review of previous studies (not systematic)
	Giesbrecht 2015 (12)	Policy analysis	Does not relate price intervention to consumption or harm
	Grossman 2004 (13)	Economic analysis	Tax (federal excise tax increase) not MUP
	Hadland 2015 (14)	Policy analysis	Effects of numerous alcohol policies considered
	Heeb 2003 (15)	Natural experiment: longitudinal survey 3	Tax, not price intervention
		months before and 3 months after price	
		change	
	Hogan 2006 (16)	Natural experiment/evaluation	Tax, not price intervention

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Jónsson 2013 (17)	Cross-sectional surveys and routine data	Policies included tax and other supply side policies, but not MUP
Katikireddi 2012 (18)	Commentary (not a research study)	Is a commentary about legal considerations of MUP, no effectiveness
Katikireddi 2014 (19)	Qualitative study	Stakeholder views of MUP, not effectiveness
Khaltourina 2015 (20)	Cross-sectional surveys and routine data	Tax, not price intervention
Knibbe 2014 (21)	Analysis of cross-sectional survey data and alcohol policies	No price intervention studied, price investigated more as a covariate
Lindeman 2013 (22)	Cross-sectional surveys and routine data	Tax, not price intervention
Lonsdale 2012 (23)	Qualitative study	Public opinion of policy, nothing about effectiveness
Mäkelä 2009 (24)	Review (not systematic) and analysis of routine data	Tax, not price intervention
McCambridge 2014 (25)	Document analysis and qualitative interviews	Corporate lobbying, not the effectiveness of MUP
Meng 2014 (26)	Econometric analysis using pseudo panel	Price elasticities of demand only
Nelson 2013 (27)	Review (not systematic)	Conflict of interest (funded by International Center for Alcohol Policies).
Nelson 2014 (affordability) (28)	Analysis of routine data and economic modelling	Affordability not price, and conflict of interest (funded by International Center for Alcohol Policies).
Nelson 2014 (elasticities) (29)	Economic modelling	Conflict of interest (funded by International Center for Alcohol Policies).
Nelson 2014 (gender) (30)	Systematic review	Conflict of interest (funded by International Center for Alcohol Policies).
Nicholls & Greenaway 2015 (31)	Policy analysis	Is about policy framing, not the effectiveness of MUP
Record 2009 (32)	Modelling study	Conflict of interest – both authors were members of the Alcohol Health Alliance which is campaigning for MUP
Rush 1986 (33)	Analysis of routine data	Affordability, not price
Shi 2011 (34)	Econometric analysis of price and	Price elasticities of demand only

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		consumption data	
	Skov 2011 (35)	Natural experiment	Tax, not price intervention
	Stockwell 2012 (36)	Letter to journal (not a research study)	Letter concerning homelessness and price paid for alcohol
	Stockwell 2013 (37)	Letter to journal (not a research study)	Letter to editor about UK industry criticism of Canadian research on MUP, not a research study
	Tian 2011 (38)	Econometric analysis of price and consumption data	Price elasticities of demand only
	Xuan 2015 (39)	Analysis of cross-sectional survey data and alcohol policies	Price and tax considered together
	Yashkin 2013 (40)	Econometric analysis of price and consumption data	Price elasticities of demand only
Hand	Ally 2014 (41)	Analysis of VAT and price data	Tax, not price intervention
searching & grey literature	Anderson 2009 (42)	Lancet 'Series' article – a commentary/review	Not an original research study.
	Centre for Economics and Business Research 2010 (43)	Report (not a research study)	Conflict of interest (funded by SAB Miller). Is a critique of Sheffield modelling, not a research study.
	Craven 2013 (44)	Economic report	Published in the journal of the Institute of Economic Affairs, which has a conflict of interest.
	Duffy & Snowdon 2012 (45)	Report chapters (not a research study)	Is a critique of Sheffield modelling, not a research study.
	Fitzgerald & Angus 2015 (46)	Report (not a research study)	Is a report about use of evidence in policymaking, not about effectiveness of MUP. Also not a research study.
	Gallet 2007 (47)	Meta-analysis	Is looking at elasticities of demand for alcohol, not the effectiveness of MUP.
	Gray 2000 (48)	Natural experiement	Restrictions do not include any price interventions
	Gruenewald 2006 (49)	Time series analysis/modelling	Tax, not price intervention
	Hilton 2014 (50)	Content analysis of UK newsprint	Media representations of MUP, not effectiveness

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Home Office 2011 (51)	'Summary review'/report (not a research study)	Replicates what we have elsewhere, but in less detail. Also not a research study.
Institute for Fiscal Studies 2011 (52)	Report (not a research study)	Is not about effectiveness of MUP
Institute for Fiscal Studies 2013 (53)	Report (not a research study)	Is not looking at effectiveness of MUP, is comparing Govt and industry revenue under MUP and higher tax
Institute of Alcohol Studies (Goodliffe) 2014 (54)	Webpage	Is discussing legal issues, not effectiveness of MUP
Kisely & Lawence 2015 (55)	Natural experiment	Tax, not price intervention
Ludbrook 2010 (56)	Secondary analysis of Expenditure and Food Survey	Describes purchasing patterns of low price alcohol in Scotland. Not about MUP.
Ornstein 1983 (57)	Literature review book chapter (not systematic)	Price elasticities of demand only
Rabinovch 2012 (58)	Technical report (contains data)	Does not assess effectiveness of MUP
Radaev 2015 (59)	Time series analysis	Paper explored the effect of price interventions on consumption of homemade alcohol, not the effectiveness of MUP
Robinson 2013 (60)	Letter to journal (not a research study)	Letter to editor about evidence for MUP, not a researc study
Snowdon 2015 (61)	Book chapter	Is a critique of Sheffield modelling, not a research stud- Institute of Economic Affairs also has a conflict of interest.
Wine and Spirits Trade Association n.d. (62)	Press release	Press release critiquing Zhao 2013 paper, not a research study
World Health Organisation 2014 (63)	Report	Does not discuss effectiveness of MUP

Online supplementary file to Boniface S, Scannell JW, Marlow S: *Evidence for the effectiveness of minimum pricing of alcohol: a systematic review and* 4 *assessment using the Bradford Hill criteria for causality*

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10

PRISMA 2009 Checklist

Section/topic	#	Checklist item	Reported on page #
TITLE			
Title	1	Identify the report as a systematic review, meta-analysis, or both.	1
ABSTRACT			
Structured summary	2	Provide a structured summary including, as applicable: background; objectives; data sources; study eligibility criteria, participants, and interventions; study appraisal and synthesis methods; results; limitations; conclusions and implications of key findings; systematic review registration number.	2
INTRODUCTION	<u>.</u>		
Rationale	3	Describe the rationale for the review in the context of what is already known.	3
Objectives	4	Provide an explicit statement of questions being addressed with reference to participants, interventions, comparisons, outcomes, and study design (PICOS).	3-4
METHODS	<u> </u>		
Protocol and registration	5	Indicate if a review protocol exists, if and where it can be accessed (e.g., Web address), and, if available, provide registration information including registration number. no published	ed protocol
Eligibility criteria	6	Specify study characteristics (e.g., PICOS, length of follow-up) and report characteristics (e.g., years considered, language, publication status) used as criteria for eligibility, giving rationale.	3-4
Information sources	7	Describe all information sources (e.g., databases with dates of coverage, contact with study authors to identify additional studies) in the search and date last searched.	3
Search	8	Present full electronic search strategy for at least one database, including any limits used, such that it could be repeated.	3
Study selection	9	State the process for selecting studies (i.e., screening, eligibility, included in systematic review, and, if applicable, included in the meta-analysis).	3-4
Data collection process	10	Describe method of data extraction from reports (e.g., piloted forms, independently, in duplicate) and any processes for obtaining and confirming data from investigators.	4
Data items	11	List and define all variables for which data were sought (e.g., PICOS, funding sources) and any assumptions and simplifications made.	Tables 2+3
Risk of bias in individual studies	12	Describe methods used for assessing risk of bias of individual studies (including specification of whether this was done at the study or outcome level), and how this information is to be used in any data synthesis.	4
Summary measures	13	State the principal summary measures (e.g., risk ratio, difference in means). stated, as all summary measures wer	e included
Synthesis of results	14	Describe the methods of handling data and combining results of studies, if done, including measures of consistency (e.g., l^2) for each meta-analysis.	4. and Table

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PRISMA 2009 Checklist

Section/topic	#	Checklist item	Reported on page #
Risk of bias across studies	15	Specify any assessment of risk of bias that may affect the cumulative evidence (e.g., publication bias, selective reporting within studies).	4
Additional analyses	16	Describe methods of additional analyses (e.g., sensitivity or subgroup analyses, meta-regression), if done, indicating which were pre-specified.	4
RESULTS			
Study selection	17	Give numbers of studies screened, assessed for eligibility, and included in the review, with reasons for exclusions at each stage, ideally with a flow diagram. Figure 1 and online supplem	entary file
Study characteristics	18	For each study, present characteristics for which data were extracted (e.g., study size, PICOS, follow-up period) and provide the citations.	Tables 2+:
Risk of bias within studies	19	Present data on risk of bias of each study and, if available, any outcome level assessment (see item 12).	Tables 2-
Results of individual studies	20	For all outcomes considered (benefits or harms), present, for each study: (a) simple summary data for each intervention group (b) effect estimates and confidence intervals, ideally with a forest plot. Tables 2	+3, p18-20
Synthesis of results	21	Present results of each meta-analysis done, including confidence intervals and measures of consistency	sed n18-20
Risk of bias across studies	22	Present results of any assessment of risk of bias across studies (see Item 15).	ussed p21
Additional analysis	23	Give results of additional analyses, if done (e.g., sensitivity or subgroup analyses, meta-regression [see Item 16]).	18-20
DISCUSSION	<u>I</u>		
Summary of evidence	24	Summarize the main findings including the strength of evidence for each main outcome; consider their relevance to key groups (e.g., healthcare providers, users, and policy makers).	20-21
Limitations	25	Discuss limitations at study and outcome level (e.g., risk of bias), and at review-level (e.g., incomplete retrieval of identified research, reporting bias).	20-21
Conclusions	26	Provide a general interpretation of the results in the context of other evidence, and implications for future research.	20
FUNDING	<u>.</u>		
Funding	27	Describe sources of funding for the systematic review and other support (e.g., supply of data); role of funders for the systematic review.	22
From: Moher D, Liberati A, Tetzlaff	J, Altm	an DG, The PRISMA Group (2009). Preferred Reporting Items for Systematic Reviews and Meta-Analyses: The PRISMA Statement. PLoS Med	6(7): e1000097.
,		For more information, visit: <u>www.prisma-statement.org</u> .	
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Evidence for the effectiveness of minimum pricing of alcohol: a systematic review and assessment using the Bradford Hill criteria for causality

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ABSTRACT

Objectives: To assess the evidence for price-based alcohol interventions to determine whether minimum unit pricing policies are likely to be effective.

Design: Systematic review and assessment of studies according to PRISMA guidelines, against the Bradford Hill criteria for causality. Three electronic databases were searched from inception to February 2016. Additional articles were found through hand searching and grey literature searches.

Criteria for selecting studies: We included any study design that reported on the effect of price changes and price-based interventions on alcohol consumption or alcohol-related morbidity, mortality, and wider harms. Studies reporting on the effects of taxation or affordability, and studies that only investigated price elasticity of demand were beyond the scope of this review. Studies with any conflict of interest were excluded. All studies were appraised for methodological quality.

Results: Of 756 studies assessed, 30 studies were included: 23 peer-reviewed research studies and 7 from the grey literature. All nine of the Bradford Hill criteria were met, although different types of study satisfied different criteria. For example, modelling studies complied with the consistency and specificity criteria, time series analyses demonstrated the temporality and experiment criteria, and the analogy criterion was fulfilled by comparing the findings with the wider literature on taxation and affordability.

Conclusions: Overall, the Bradford-Hill criteria for causality were satisfied. There was very little evidence that alcohol price was not associated with consumption or subsequent harms. However the overall quality of the evidence was variable, a large proportion of the evidence base has been produced by a small number of research teams, and the quantitative uncertainty in many estimates or forecasts is poorly communicated in the literature. None the less, price-based alcohol policy interventions such as minimum unit pricing are likely to reduce alcohol consumption, alcohol-related morbidity and mortality.

ARTICLE SUMMARY

Strengths and limitations of this study

- This review adds to an emerging literature of systematic reviews synthesising findings using the Bradford Hill criteria for causality in research areas where traditional meta-analyses of randomised controlled trials are not possible or appropriate
- A range of study designs were included, allowing for a comprehensive review of a disparate evidence base to investigate whether minimum unit pricing of alcohol is likely to reduce alcohol consumption and alcohol-related harm
- Studies examining the effects of alcohol taxation or changes in alcohol affordability, or studies solely reporting on price elasticity of demand, were not included
- Methodological quality of studies was variable

INTRODUCTION

Alcohol-related harm costs the NHS £3.5bn each year and the estimated cost to society is £21 billion per year (1). The latest annual figures for England (population of 54 million) show over one million alcohol-related hospital admissions (2013/14) and six and a half thousand alcohol-related deaths (2013); and these figures represent increases compared with a decade previously of 115% and 10% respectively (1). There are many policies and programmes that aim to reduce harms from alcohol (2), and one of these is minimum pricing. Minimum pricing for alcohol has been introduced in a number of countries around the world including Canada (3), Belarus, Kyrgyzstan, the Republic of Moldova, the Russian Federation and Ukraine (4). In 2012 the UK coalition Government cited support for minimum unit pricing (MUP) in its alcohol strategy (5), and legislation to have a minimum price of £0.50 per unit (one UK unit = 10ml or 8g ethanol) was passed in Scotland the same year (4). In England and Wales there has been a ban on alcohol being sold at below cost (the total amount of 'duty plus VAT') since May 2014 (6); and the first conviction for selling alcohol below this level recently took place (7). Duty plus VAT is equivalent to a 70cl bottle of vodka (37.5% ABV) costing a minimum of £8.72 (8), whereas under a minimum price of 50 pence per unit this would cost £13.13.

Following the change from a Conservative and Liberal Democrat coalition Government to a Conservative majority Government in 2015, it is unclear whether there is still central Government support for MUP. There have been discussions in the Scottish courts between health organisations and the alcohol industry around the legality of MUP, proportionality (that the same objective cannot be met through increased taxation), and whether there is sufficient evidence. In a recent report about the extent to which UK alcohol policies are evidence-based, Fitzgerald and Angus wrote that "there are also a number of notable instances of policies being rejected due to 'insufficient evidence' with little indication of what level of evidence would be considered to be 'sufficient'" (9).

Taxation and price interventions are sometimes considered analogous, however it is at the retailers' discretion whether or not to pass on tax increases to consumers, but this is not the case for MUP. In this paper, we assess the effect of price and price-based interventions as MUP is currently being considered as a policy option in the United Kingdom. We systematically review the literature on the effect of price changes or policies such as MUP on alcohol consumption, alcohol-related morbidity and mortality, and wider harms. We use the nine Bradford Hill criteria for causality as a framework with the aim of assessing the likely effectiveness of MUP as a policy to reduce alcohol consumption and alcohol-related harm.

METHODS

A systematic literature search was performed according to Preferred Reporting Items for Systematic Reviews and Meta-Analyses (PRISMA) guidance (see Figure 1 for PRISMA flow diagram and online supplementary file for excluded studies).

[figure 1 to go here]

Identification of studies

Three electronic databases were searched for titles or abstracts containing "minimum unit pric\$" OR "minimum pric\$" OR "floor pric\$" OR "pric\$ AND policy" AND alcohol. The databases were

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PsycINFO (1806 to February Week 1 2016), Embase (1974 to 2016 Week 07), Ovid Medline (1946 to February Week 1 2016). We also searched the websites of five alcohol charities for publications or reports related to "price", and also searched 20 leading UK think tanks for "alcohol" or "addiction".

Inclusion criteria were: any study design; population level studies exploring at least one aspect of the effect of changes in the minimum price of alcohol, including but not limited to changes in alcohol sales, consumption, morbidity and mortality; individual level studies exploring differences in price paid for alcohol, and alcohol purchasing, consumption, morbidity and mortality; written in English.

Exclusion criteria were: studies about taxation, affordability and price elasticity of demand for alcohol (there is a large literature on each of these already and reviewing all of these studies was beyond the scope of this review); studies about public perceptions of MUP; studies where a conflict of interest was reported in the paper, whether this was in favour of or against MUP.

All 32 studies that met the inclusion criteria were assessed against the Bradford Hill criteria for causality and the methodological quality appraised. These included 23 original research studies, 2 systematic reviews, and 7 studies from the grey literature. Of the 23 research studies, there were 9 cross sectional surveys, 8 time series analyses or similar, 4 econometric modelling studies, one qualitative study, and one trial.

Analysis of included studies

Quality of included studies was assessed independently by two reviewers and using validated tools. Due to the wide variation in study designs among the included studies, the Effective Public Health Practice Project's (EPHPP) tool was used for assessing all quantitative studies, as recommended by the Cochrane Handbook for assessing studies in public health (10). Qualitative studies (n=1) and systematic reviews (n=2) included in this review were not covered by the EPHPP tool and so were assessed using the Critical Appraisal Skills Programme (CASP) tools specific to these study designs.

Nine criteria in order to determine causality were suggested by Bradford Hill in an influential 1965 paper (11). Increasingly, the Bradford Hill criteria are a standard framework to assess the impact of interventions where it is not ethical or practical to conduct randomised controlled trials. Our interpretation of the Bradford Hill criteria for the purpose of this review is listed in Table 1. Two reviewers assessed each study against each of the nine criteria and agreed which studies provided relevant evidence for or against each criterion.

Table 1: Bradford Hill criteria for assessing causation and the definitions used in this review

Cri	terion	Bradford Hill criteria (1965)	Application in this review
1.	Strength of the	The strength of a supposed association between an intervention	A statistically significant change (P<0.05) in alcohol consumption
	association	and an outcome is determined by the appropriate statistic used	or alcohol related harms, in the expected direction. The exact
		to measure the protective effect of an intervention (e.g. relative	magnitude of the association was assessed on a study by study
		risk or odds ratio). This is the most important factor determining	basis
		causation	
2.	Consistency	Has it been repeatedly observed by different persons, in different	Whether different studies conducted in different locations, in
		places, circumstances and times?	different populations, by different investigators and at different
			times have reported similar findings
3.	Specificity	Specificity is present when the intervention is exclusive to the	If pricing was the only reason that alcohol consumption or
		outcome and when the outcome has no other known cause or	alcohol-related harm could have fallen, this adds to the argument
		associated risk factors; cautions that this criterion should not be	for causality. However if a price intervention was one of a number
		overemphasized and that if specificity is not apparent this does	of alcohol policy interventions, then this criterion is not satisfied
		not preclude causation	
4.	Temporality	Refers to temporal relationship of association between exposure	The pricing intervention studied must have taken place before a
		and disease outcome; to infer causality, exposure must precede	change in alcohol consumption or harm was observed
-		outcome	
5.	Dose-response	If the association is one in which a dose-response curve or	If interventions leading to a larger increase in prices had a greater
		biological gradient can be observed, this adds to the case for	effect on alcohol consumption and alcohol related harm than
		causality	interventions where the price change was small, or if studies
			demonstrate that different prices have differing effects, in the
			expected direction
6.	Plausibility	A likely biological mechanism linking the intervention to the	Studies that found an association between price and population-
		observed findings helps to explain causality, plausibility depends	level alcohol consumption and that heavier drinkers tend to
		on biological knowledge of the day	purchase the cheapest alcohol could demonstrate plausibility
7.	Coherence	When the evidence from different disciplines sources "hangs well	Describes whether studies conducted in different settings or
		together" and does not conflict with other generally known facts,	disciplines had complementary findings. Will not be
		this criterion is met	demonstrated by a single study in isolation but rather the
			evidence base as a whole
8.	Experiment	Experimental evidence from laboratory studies or RCTs could	In addition to laboratory studies and RCTs, natural experiments
		potentially provide strongest support for causation	with before-and-after measures could also show the effectiveness

	This criterion often provides the strongest support for causation	of minimum unit pricing in a 'real world' setting
	and describes whether there is empirical evidence for the	
	association	
9. Analogy	Causality is supported by analogy if there are similar associations	Other areas of relevance include whether higher taxation on
	or causal relationships in other areas of relevance, weakest form	alcohol is associated with reduced alcohol consumption and
	of evidence of causality	alcohol related harm, and may require drawing on additional
		literature outside of the main systematic review

RESULTS

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Table 2: Studies published in peer-reviewed journals included in Bradford Hill criteria assessment

Study type	First author			Study characte	ristics		Stu	nent	Bradford	
	and year published	Country	Study design	Population or participants	Pricing intervention studied	Outcomes studied	Peer- reviewe d	Conflict of interes t	Quality rating	Hill criteria met*
Natural experiment s and time series analyses	Bhattachary a 2013 (12)	Russia	Time series analysis of panel data set	Populations of 77 Russian oblasts (provinces), 1970-2000	Substantial increases in administratively -set alcohol prices 1985- 1988, along with 6 other anti- alcohol measures	Mortality	Yes	Not stated	Strong	SA, CON, TE, PL, CO, EX,
	Herttua 2015 (13)	Finland	Time series analysis	General population using population registry	Modelled 1% increase in the average minimum price of all alcoholic beverages based on actual price increases adjusted for inflation using Consumer Price Index	Alcohol related mortality	Yes	None	Strong	SA (not universal findings – subgrou p only), CON (counter findings) TE, PL, CO, EX
	Stockwell 2012 (3)	Canada	Cross- section versus time series analysis of	Population of British Columbia	Actual minimum price increased over a 20 year period. Study modelled a 10%	Alcohol consumption (measured by sales)	Yes	None	Strong	SA, CON, TE, DR, CO, EX

Bradford-Hill assessment of the evidence for minimum pricing of alcohol

Study type	First author			Study characte	eristics		Stu	dy assessn	nent	Bradford
	and year published	Country	Study design	Population or participants	Pricing intervention studied	Outcomes studied	Peer- reviewe d	Conflict of interes t	Quality rating	Hill criteria met*
		6	ecological data	0,	increase in the average minimum price of all alcoholic beverages adjusted by monthly Consumer Price Index adjusted by monthly Consumer Price Index					
	Stockwell 2012 (14)	Canada	Cross- section versus time series analysis of ecological data	Population of Saskatchewan	Actual minimum price increased over a 7 year period. Study modelled a 10% increase in the average minimum price of all alcoholic beverages adjusted by monthly Consumer Price Index adjusted by monthly Consumer Price	Alcohol consumption (measured by sales)	Yes	Not stated	Strong	SA, CON, TE, DR, CO, EX

Bradford-Hill assessment of the evidence for minimum pricing of alcohol

Study type	First author			Study characte	ristics		Stu	Bradford		
	and year published	Country	Study design	Population or participants	Pricing intervention studied	Outcomes studied	Peer- reviewe d	Conflict of interes t	Quality rating	Hill criteria met*
					Index					
	Stockwell 2013 (15)	Canada	Cross- section versus time series analysis of ecological data	Populations of 89 geographic areas in British Columbia	Actual minimum price increased over a 20 year period. Study modelled 10% increase in the average minimum price of all alcoholic beverages adjusted by monthly Consumer Price Index	Alcohol- attributable hospital admissions	Yes	Not stated	Strong	SA, CON, TE, DR, PL, CO, EX
	Treisman 2010 (16)	Russia	Secondary analysis of historical data with focus on price changes 1990-1994	Population of Russia	Price liberalisation of vodka in early 1990s - in 1993 real price of vodka was around 25% of that in 1990	Mortality	Yes	Not stated	Strong	SA, CON, TE, PL, CO, EX
	Wald 1984 (17)	Poland	Analysis of routine data 1970-1981	Population of Poland	Poor harvest led to high prices, rationing and illegal sales	Alcohol consumption and alcohol- related hospital	Yes	Not stated	Weak	CON, TE, PL, CO, EX

Bradford-Hill assessment of the evidence for minimum pricing of alcohol

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Study type	First author			Study characte	ristics		Stu	dy assessn	nent	Bradford
	and year published	Country	Study design	Population or participants	Pricing intervention studied	Outcomes studied	Peer- reviewe d	Conflict of interes t	Quality rating	Hill criteria met*
	Zhao 2013 (18)	Canada	Cross- section versus time series analysis of ecological data	Populations of 16 Health Service Delivery Areas in British Columbia, Canada	Actual minimum price increased over a 20 year period. Study modelled 10% increase in the average minimum price of all alcoholic beverages adjusted by monthly Consumer Price Index. Also looked at outlet density	Acute, chronic and wholly alcohol attributable mortality	Yes	None	Strong	SA, CON, TE, DR, PL, CO, EX
Modelling studies	Brennan 2014 (19)	England	Modelling study using SAPM	UK national surveys of general population (subgroups of moderate, harmful, hazardous)	MUP of £0.40, £0.45 and £0.50. Ban on below cost selling	Alcohol consumption, consumer spending, 47 health harms, QALYs	Yes	None	Strong	CON, SP, DR, PL, CO
	Holmes 2014 (20)	England	Modelling study using SAPM	UK national surveys of general	MUP of 45p	Alcohol consumption, consumer	Yes	None	Strong	CON, SP, PL, CO

Bradford-Hill assessment of the evidence for minimum pricing of alcohol

Study type	First author			Study characte	ristics		Stu	Bradford		
	and year published	Country	Study design	Population or participants	Pricing intervention studied	Outcomes studied	Peer- reviewe d	Conflict of interes t	Quality rating	Hill criteria met*
		0	-	population (subgroups of moderate, harmful, hazardous)		spending, 47 health harms, QALYs				
	Meier 2009 (21)	UK	Modelling study using SAPM	UK national surveys of general population (subgroups of moderate, harmful, hazardous)	10 pricing policy options, including different levels of MUP (of 33 analysed)	Alcohol consumption, consumer spending, 47 health harms, crime, employment	Yes	None	Strong	CON, SP, DR, PL, CO
	Purshouse 2010 (22)	England	Modelling study using SAPM	UK national surveys of general population (subgroups of moderate, harmful, hazardous)	18 different pricing policies	Alcohol consumption, consumer spending, 47 health harms, QALYs	Yes	None	Strong	CON, SP, DR, PL, CO
Cross- sectional studies	Black 2011(23)	Scotland	Cross- sectional survey	377 hospital patients with serious alcohol problems	Mean price paid per unit	Alcohol consumption	Yes	None	Moderat e	SA CON, DR, PL, CO
	Callinan 2015 (24)	Australia	Cross- sectional survey	Drinkers 18+ participating in Australian	Price paid for alcohol	Alcohol consumption	Yes	Not stated	Moderat e	SA, CON, DR, PL, CO

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Study type	First author			Study characte	eristics		Stu	ıdy assessn	nent	Bradford
	and year published	Country	Study design	Population or participants	Pricing intervention studied	Outcomes studied	Peer- reviewe d	Conflict of interes t	Quality rating	Hill criteria met*
		6		International Alcohol Control study (n=1,681)						
	Casswell 2014 (25)	New Zealand	Cross- sectional survey	Drinkers 18+ participating in NZ International Alcohol Control study (n=1,900)	Price paid per drink in on and off trade	Alcohol consumption	Yes	Not stated	Strong	SA, CON, PL, CO
	Crawford 2012 (26)	England	Cross- sectional survey	515 members of the public	Median price paid per unit	AUDIT score	Yes	None	Moderat e	SA, CON, PL, CO
	Falkner 2015 (27)	New Zealand	Cross- sectional survey	115 adults undergoing alcohol detoxification	Price paid for alcohol	Alcohol consumption	Yes	No	Moderat e	SA, CON, PL, CO
	Forsyth 2014 (28)	Scotland	Cross- sectional survey	Shopkeepers of 144 off licences in Glasgow	MUP of £0.50	Products affected, and hospital admissions	Yes	None	Weak	CON, PL (weakly), CO
	Ludbrook 2012 (29)	UK	Cross- sectional survey	Expenditure and Food Survey data from 2006-8 (n=18,624)	Purchasers of alcohol less than £0.45 per unit	Income of purchasers of cheap alcohol	Yes	Not stated	Moderat e	SA, CON, PL, CO

Bradford-Hill assessment of the evidence for minimum pricing of alcohol

Study type	First author			Study characte	ristics		Stu	dy assessn	nent	Bradford
	and year published	d year Country blished	Country Study design	Population or participants	Pricing intervention studied	Outcomes studied	Peer- reviewe d	Conflict of interes t	Quality rating	Hill criteria met*
	Sharma 2014 (30)	Australia	Cross- sectional survey	Representativ e sample of households (n=885) completing shopping survey	MUP of A\$1, and taxation	Alcohol consumption (measured by projected sales)	Yes	None	Moderat e	SA, CON, DR, PL, CO
	Sheron 2014 (31)	UK	Cross- sectional survey	Adult patients in a liver unit of a hospital (n=204)	Median and mean price paid per unit	Alcohol consumption	Yes	Not stated	Moderat e	SA, CON, DR, PL, CO
Interventio n studies	Babor 1978 (32)	USA	Trial (not randomised)	34 male volunteers in live-in research facility	'Happy Hour' with a reduction in price of alcohol for one group of participants	Alcohol consumption	Yes	Not stated	Weak	SA, CON, SP, TE, CO, EX
Qualitative studies	Seaman 2013 (33)	Scotland	Qualitative study	130 participants aged 16-30	Hypothetical price increases	Alcohol consumption and substitution with other substances	Yes	None	Moderat e	CON, CO
Systematic reviews	Wagenaar 2009 (34)	Worldwid e	Systematic review and meta- analysis	Studies tended to cover general population	Alcohol price and taxation interventions studied together	Alcohol consumption (measured by alcohol sales or self-	Yes	None	Strong	AN

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Study type	First author and year published		Study characteristics					idy assessn	nent	Bradford
		Country	Study design	Population or participants	Pricing intervention studied	Outcomes studied	Peer- reviewe d	Conflict of interes t	Quality rating	Hill criteria met*
						reported consumption)				
	Wagenaar 2010 (35)	Worldwid e	Systematic review and meta- analysis	Studies tended to cover general population	Alcohol price and taxation interventions studied together	Alcohol- related morbidity (disease, injury, suicide, traffic crashes, sexually transmitted diseases, other drug use, crime and misbehaviour) and mortality	Yes	Not stated	Strong	AN

*Abbreviations used for the Bradford Hill criteria: strength of the association (SA), consistency (CON), specificity (SP), temporality (TE), dose-response (DR), plausibility (PL), coherence (CO), experiment (EX), analogy (AN)

Bradford-Hill assessment of the evidence for minimum pricing of alcohol

Table 3: Studies published in the grey literature included in Bradford Hill criteria assessment

		Study characteristics					Study assessment		
Author and year published	Country	Study design	Population or participants	Pricing intervention studied	Outcomes studied	Peer- reviewed?	Conflict of interest?	Quality rating	Hill criteria met*
Angus 2016 (36)	Scotland	Modelling study using SAPM	Scottish general population survey (subgroups of moderate, harmful, hazardous)	MUP of 30p, 40p, 50p, 60p and 70p, compared with taxation interventions	Alcohol consumption, consumer spending, exchequer and retail revenue, 47 health harms	Not stated	None	Strong	CON, SP, DR, PL, CO
Booth 2008 (37)	Worldwide	Review of reviews and systematic review	Studies tended to cover general population	Various minimum unit prices and taxation interventions	Alcohol consumption and various measures of alcohol harm	Yes	None	Strong	AN
Brennan 2008 (38)	England	Modelling study using SAPM	Adults in England	General price increases. MUP of £0.20, £0.25, £0.30, £0.35, £0.40, £0.45, £0.50, £0.60 and £0.70. Restrictions on off-trade price promotions.	Alcohol consumption, consumer spending, sales duty and VAT, 47 health harms, crime, and employment	Not stated	None	Strong	CON, SP, DR, PL, CO
Hill McManus 2012 (39)	Canada	Modelling study using SAPM	Adults in two Canadian provinces (Ontario and British Columbia)	MUP of C\$1.50	Alcohol consumption, consumer spending, hospital admissions, mortality, crime	No	None	Strong	CON, SP, PL, CO
Institute for Fiscal Studies	Great Britain	Economic modelling study	Shopping data from 25,248 British households	MUP of £0.45	Alcohol consumption	Not stated	Not stated	Not possible to rate	CON, SP, CO

Bradford-Hill assessment of the evidence for minimum pricing of alcohol

		Study characteristics						Study assessment		
Author and year published	Country	Study design	Population or participants	Pricing intervention studied	Outcomes studied	Peer- reviewed?	Conflict of interest?	Quality rating	Hill criteria met*	
2010 (40)		using market research data								
Institute for Fiscal Studies 2013 (41)	Great Britain	Economic analysis	Population of Great Britain	MUP of £0.45 and increased alcohol taxation	Alcohol consumption	Not stated	Not stated	Not possible to rate	CON, SP, CO	
Meng 2010 (42)	Scotland	Modelling study using SAPM	Adults in Scotland	MUP of £0.20, £0.25, £0.30, £0.35, £0.40, £0.45, £0.50, £0.60 and £0.70. Restrictions on off-trade price promotions.	Alcohol consumption, consumer spending, 47 health harms, crime, employment	Not stated	None	Strong	CON, SP, DR, PL, CO	

*Abbreviations used for the Bradford Hill criteria: strength of the association (SA), consistency (CON), specificity (SP), temporality (TE), dose-response (DR), plausibility (PL), coherence (CO), experiment (EX), analogy (AN)

Consideration against the Bradford Hill criteria for determining causality

1. Strength of the association

In 16/23 studies published in peer-reviewed journals, strength of the association between pricing and alcohol consumption or alcohol related harm was evidenced by a summary statistic such as an odds ratio, and by a test of the statistical significance of the association. As well as the statistical significance of the summary statistic, the magnitude of the effect was also considered, as a larger effect size corresponds to a greater population health impact. Studies in Canada found that 10% increases in minimum prices were associated with reductions in alcohol consumption of 3.4-8.4% (3,14), reductions in alcohol attributable hospital admissions of 9% (15), and reductions in alcoholrelated mortality of 32%, each of which was statistically significant (18). Cross-sectional studies in the UK, Australia and New Zealand (23–27,29–31) and one trial from the USA (32) found statistically significant associations between cheaper alcohol and heavier drinking. The magnitude of the association varied across these studies but due to different study measures and outcomes the results are not all comparable. As an indication the odds ratio (OR) for buying cheap alcohol among heavier drinkers was 1.34 in Crawford's study (26) and 1.70 in Callinan's study (24), and in Casswell's study the odds of being a heavier drinker were roughly double among cheap alcohol purchasers (25). There was not any evidence to support this criterion from the grey literature. Overall there is reasonably good support for the strength of the association criterion.

2. Consistency

This criterion requires looking across all the studies included in the review to see whether similar conclusions have been drawn. Inverse associations between alcohol pricing and alcohol consumption or harm have been documented in countries in Europe, North America and Australia, and although most studies are from the last 10 years, there are studies from the 1970s and 1980s as well. There is evidence from different research teams and different types of study including cross-sectional studies, time series analyses and econometric modelling studies. Support for the consistency criterion is very strong.

3. Specificity

The specificity criterion relates to whether changes in alcohol consumption or harm could be attributed to anything other than the price intervention. Many studies included have statistically adjusted for confounding factors, however the best support for the specificity criterion comes from the econometric modelling studies because there is no risk of residual confounding. The Sheffield Alcohol Policy Model is one such model and has been applied in England (19–22,38), Scotland (36,42) and Canada (39) and provides very strong support for the specificity criterion. Further support is provided by other different modelling studies in the UK (40,41) and a trial in the US (32). Thus support for the specificity criteria is very strong.

4. Temporality

It is important that price changes or price interventions take place before changes to alcohol consumption and harm in order to attribute causality. Strong support for this criterion comes from research following the introduction of MUP in Canada, where price increases preceded reductions in alcohol consumption (3,14), alcohol attributable hospital admissions (15), and alcohol-related

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mortality (18). Studies where price changes preceded the expected changes in alcohol consumption or harm have also been conducted in Russia (12,16), Poland (17), and Finland (13). Overall there is very strong support for the temporality criterion.

5. Dose-response/biological gradient

This criterion is supported if different price levels have been found to have differing effects on consumption or harm. Many of the studies using the Sheffield Alcohol Policy Model explore the impact of a range of potential MUP options (19,21,22,36,42), and these consistently suggest that the higher the MUP, the greater the reductions in alcohol consumption or alcohol-related harms. The Canadian studies of minimum pricing lend further support for this criterion because the analysis presents the effect on consumption or harm of a modelled 1% increase in price, meaning doseresponse can be inferred (3,14,15,18). Dose response is supported to a lesser extent by evidence from cross-sectional studies that heavier drinkers pay less for their alcohol (23,24,30,31). Overall, there is strong support for the dose-response criterion, although the relationship is difficult to quantify.

6. Plausibility

This criterion refers to whether there is evidence that alcohol price can be used as an economic mechanism to influence consumption at a population level, and whether heavy drinkers tend to purchase cheaper alcohol. There is evidence from 11/28 research studies and 4/7 studies in the grey literature that the price of alcohol is inversely related to alcohol-related morbidity, hospital admissions, or mortality. Moreover, there is also evidence from numerous cross-sectional studies in the UK, Australia and New Zealand (23–27,29–31) and one trial from the USA (32) that heavier drinking was significantly associated with cheaper alcohol, suggesting that economic mechanisms such as minimum pricing would particularly affect the heaviest drinkers. This provides strong support for the plausibility criterion.

7. Coherence

This criterion refers to whether studies from different disciplines have had complementary findings and whether these fit or 'hang' well together. It is different to consistency, which is more concerned with reproducibility of findings. The findings of the majority of studies supported the coherence criterion in that they suggest that real-world minimum unit pricing (e.g. (3,14,15,18)) or price increases (e.g. (12,13,17)) led to reductions in alcohol consumption and alcohol-related harm, modelling studies suggest heavier drinkers will be most affected by MUP (e.g. (20)), and cross sectional surveys find that it is the heavier drinkers that are drinking the cheapest alcohol (e.g. (23,31)). Overall the evidence base provides strong support for this criterion.

8. Experiment

We have not identified any randomised controlled trials of minimum pricing or price-based interventions to reduce alcohol consumption. There is a small (and not randomised) trial from the 1970s (32) which found participants living in controlled conditions and offered a daily 'Happy Hour' discount drank significantly more alcohol than those who were not offered the discount. There is however substantial evidence in support of the experiment criterion from time series analyses or natural experiments, for example: where minimum pricing was introduced in Canada (3,14,15,18)

and where prices fluctuated in the late 1980s and early 1990s in Russia (12,16), and to a lesser extent in Finland, where price increases were associated with reduced mortality only among men with a basic education (13). These studies provide tentative support for the experiment criterion.

9. Analogy

To address the analogy criterion areas related to alcohol minimum pricing must be considered. There is evidence from literature on the affordability of alcohol (43) that consumption and harm are very responsive to the affordability of alcohol. Large systematic reviews have investigated the price elasticity of demand for alcohol (44), and have found that higher alcohol pricing and taxation (considered together) are associated with reductions in alcohol consumption, alcohol-related morbidity and mortality (34,35,37). There are a number of arguments favouring minimum pricing as an intervention over increased taxation. One of these is that increases in taxation can sometimes be absorbed by retailers or only 'passed-through' to consumers of more expensive products, keeping cheap alcohol at a low price (45). Overall the support for the analogy criterion is very strong, although Bradford Hill describes this as the weakest evidence for causality.

DISCUSSION

We assessed 23 research studies and two systematic reviews, plus a further seven studies from the grey literature in this review of the evidence for priced based interventions – such as MUP - to reduce alcohol consumption and alcohol-related harm. All nine of the Bradford Hill criteria for causality were met. However, the evidence for two of the criteria, although present, was not as strong as it was for the other criteria. These criteria were strength of the association (criterion 1) and experiment (criterion 8), and according to Bradford Hill, these are the two criteria that can provide the strongest evidence for causality. Only a small minority of studies offered weak support for price-based alcohol policy interventions . Therefore although all of the criteria were supported, we conclude that it is highly probable, but not definite, that introducing MUP would reduce alcohol consumption and alcohol-related harms. It is also of note that different types of study tended to satisfy different Bradford Hill criteria, and that different study designs also produced evidence of the effectiveness of minimum pricing in relation to different outcomes. This is summarised in Figure 2. This underlines the importance of including a variety of study designs in this review.

[figure 2 to go here]

Strengths of this study are that this is the first to have systematically reviewed the literature relevant specifically to alcohol minimum pricing policies. We had broad inclusion criteria with regards to study design, price intervention and outcome measure, allowing for a comprehensive review of the evidence base. Application of the Bradford Hill criteria as part of a narrative systematic literature review is a useful and emergent technique for identifying causality: a PubMed search for systematic reviews with Bradford Hill' mentioned in the title or abstract yielded 28 results, 90% of which were published in the last five years. The limitations of this systematic review relate mainly to the broad range of studies included. It was not possible to conduct any kind of meta-analysis and therefore we do not present a pooled estimate for the likely effect of MUP on certain outcomes. Occasionally, minimum pricing has been implemented as part of a range of measures (e.g. (12)), and these studies were considered alongside studies where MUP was implemented in isolation. This emphasises the importance of the specificity criterion. There were also challenges with the quality appraisal. The

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EPHPP quality assessment tool was used to assess studies. However it was not possible to appraise two of the studies from the grey literature using this tool, and there were some challenges assessing the econometric modelling studies against this framework. However overall we think that our quality appraisal across the different studies is broadly comparable. It should also be noted that although a number of studies were rated as 'strong', this is in relation to their respective study designs and does not reflect the position of the study type in the hierarchy of evidence framework.

This is the first systematic review that has addressed the effectiveness of price-based interventions for alcohol such as MUP using the Bradford Hill criteria. It was beyond the scope of this review to study the impact of generalised increases in alcohol prices (as opposed to minimum prices). However where such studies have been done, a minimum price or floor price has been recommended, for example in Gruenewald's 2006 study in Sweden which found that the lowest quality (the cheapest) alcohol has the highest price elasticity (46). Previous systematic reviews of alcohol price and consumption (34) and alcohol-related harm (35) have tended to consider the effect of price increases and increased taxation together. These reviews found significant effects on consumption and morbidity and mortality. Although price regulation and taxation are closely related policy options, evidence from surveys (45) and modelling studies (36) suggests that the effects of each are somewhat different, and this is why we chose to study only price in this review. It is important to highlight that a considerable proportion of included studies were produced by a small number of research teams. Also, with regards to the econometric modelling studies, uncertainty in estimates or forecasts is often poorly communicated outside of the academic literature. The overall risk of bias in the included studies was minimised by excluding studies with a conflict of interest (either for or against MUP). It was not possible to assess publication bias using an analytical technique such as a funnel plot due to the narrative nature of the review, however we anticipate that by including grey literature in this review we have mitigated publication bias as far as reasonably possible.

Overall the findings of this review lend strong support for policies such as MUP in reducing alcohol consumption and alcohol-related harm, with all nine of the Bradford Hill criteria met and little by way of counter findings. As it is unlikely to be feasible to conduct randomised controlled trials (RCTs) of MUP, the decision whether or not to introduce MUP will not be based on a systematic review and meta-analysis of RCTs, and therefore this synthesis of the evidence base according to the Bradford Hill criteria is of value.

Unanswered questions about the effectiveness of MUP remain, and in Scotland in particular, there are opportunities to address these. The Scottish Courts of Session in Edinburgh recently stated that minimum pricing is a proportionate measure and does not contravene EU law (47), however the Scotch Whisky Association intends to appeal to the Supreme Court (48).. If Scotland now rules to implement MUP, then it would be possible to evaluate the validity of the Sheffield Alcohol Policy Model studies conducted using Scottish data. It would also be possible to conduct a longitudinal study to evaluate the effectiveness of MUP in reducing alcohol consumption and alcohol-related morbidity and mortality. The findings of this natural experiment would have relevance elsewhere within and outside the UK.

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CONTRIBUTIONS

SM conceived the idea. SB conducted the initial search. SM and SM contributed to independently reviewing abstracts, hand-searching reference lists, completing data extraction, and conducting quality appraisal. All authors contributed to the analysis and interpretation of the results and contributed to writing the manuscript. SB is guarantor.

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All authors have completed the ICMJE uniform disclosure form at <u>www.icmje.org/coi_disclosure.pdf</u> and declare: no support from any organisation for the submitted work; no financial relationships with any organisations that might have an interest in the submitted work in the previous three years; no other relationships or activities that could appear to have influenced the submitted work.

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FIGURE LEGENDS

Figure 1: PRISMA 2009 flow diagram of studies in this systematic review

Figure 2: This model shows that different study types tended to produce evidence of effectiveness on minimum pricing in relation to different outcomes. Studies cited in the figure are key examples of the literature in that area and do not represent an exhaustive list.

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Figure 2: Areas of evidence for the effectiveness of minimum pricing of alcohol, with key examples

Evidence that heavier drinkers tend to drink cheaper alcohol	Evidence that cheap alcohol is especially price elastic	Evidence that price increases lead to falls in alcohol consumption	Evidence that fall in alcohol consumption leads to subsequent fall in alcohol-related harm	Evidence that when minimum prices are introduced or increased consumption and/or harm falls	Evidence that it is possible to estimate health and other wider benefits
Cross-sectional studies	Cross-sectional studies	Systematic reviews	Systematic reviews	Natural experiments	Modelling studies
	+			+	+
Black & Chick 2011	Gruenewald et al 2006	Wagenaar et al 2009	Wagenaar et al 2010	Stockwell et al 2012	Brennan et al 2014
				+	+
Falkner & Christie 2015				Stockwell et al 2012	Holmes et al 2014
				+	+
Sheron et al 2014				Stockwell et al 2013	Meier et al 2009
				Zhao et al 2013	

Online supplementary table: identified studies where full text assessed, then not included in review

Source	Author and year published	Study type	Reason excluded		
Ovid search	Aage 2012 (1)	Time series analysis	Affordability, not price		
	Ayyagari 2013 (2)	Econometric analysis of price and	Price elasticities of demand only		
		consumption data			
	Bellis 2009 (3)	Cross-sectional surveys	Association between drink type and price, and drink		
			type and harms, but not directly reported in paper		
	Bennetts 2008 (4) 🛛 🗸	Review (not systematic)	Review of a report (not a research study)		
	Callinan 2015 (5)	Editorial (not a research study)	Editorial about different pricing, taxation and		
			afforability measures, not a research study		
	Chalmers 2013 (6)	Commentary (not a research study)	Is a commentary about challenges to MUP e.g. industry		
			and the law		
	Chaloupka 2002 (7)	Review (not systematic)	Review of previous economic studies (not systematic)		
	Chick 2012 (8)	Editorial (not a research study)	Is about bans on multi-buys, not minimum price		
	Cook 2014 (9)	Analysis of cross-sectional survey data and	Affordability not price (GDP PPP)		
		alcohol policies			
	Duffy 1981 (10)	Econometric time series analysis	Talks about elasticities in relation to duty rises not MUP.		
			NB is M duffy, not J duffy		
	Giesbrecht 2003 (11)	Review (not systematic)	Review of previous studies (not systematic)		
	Giesbrecht 2015 (12)	Policy analysis	Does not relate price intervention to consumption or		
			harm		
	Gilligan 2012 (13)	Cross-sectional survey and policy analysis	Price changes, not minimum prices		
	Grossman 2004 (14)	Economic analysis	Tax (federal excise tax increase) not MUP		
	Hadland 2015 (15)	Policy analysis	Effects of numerous alcohol policies considered		
			together		
	Heeb 2003 (16)	Natural experiment: longitudinal survey 3	Tax, not price intervention		
		months before and 3 months after price			
		change			

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Hogan 2006 (17)	Natural experiment/evaluation	Tax, not price intervention
Jónsson 2013 (18)	Cross-sectional surveys and routine data	Policies included tax and other supply side policies, but not MUP
Katikireddi 2012 (19)	Commentary (not a research study)	Is a commentary about legal considerations of MUP, not effectiveness
Katikireddi 2014 (20)	Qualitative study	Stakeholder views of MUP, not effectiveness
Khaltourina 2015 (21)	Cross-sectional surveys and routine data	Tax, not price intervention
Knibbe 2014 (22)	Analysis of cross-sectional survey data and alcohol policies	No price intervention studied, price investigated more as a covariate
Lindeman 2013 (23)	Cross-sectional surveys and routine data	Tax, not price intervention
Lonsdale 2012 (24)	Qualitative study	Public opinion of policy, nothing about effectiveness
Mäkelä 2009 (25)	Review (not systematic) and analysis of routine data	Tax, not price intervention
McCambridge 2014 (26)	Document analysis and qualitative interviews	Corporate lobbying, not the effectiveness of MUP
Meng 2014 (27)	Econometric analysis using pseudo panel	Price elasticities of demand only
Nelson 2013 (28)	Review (not systematic)	Conflict of interest (funded by International Center for Alcohol Policies).
Nelson 2014 (affordability) (29)	Analysis of routine data and economic modelling	Affordability not price, and conflict of interest (funded by International Center for Alcohol Policies).
Nelson 2014 (elasticities) (30)	Economic modelling	Conflict of interest (funded by International Center for Alcohol Policies).
Nelson 2014 (gender) (31)	Systematic review	Conflict of interest (funded by International Center for Alcohol Policies).
Nicholls & Greenaway 2015 (32)	Policy analysis	Is about policy framing, not the effectiveness of MUP
Record 2009 (33)	Modelling study	Conflict of interest – both authors were members of the Alcohol Health Alliance which is campaigning for MUP
Rush 1986 (34)	Analysis of routine data	Affordability, not price

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	Shi 2011 (35)	Econometric analysis of price and consumption data	Price elasticities of demand only
	Skov 2011 (36)	Natural experiment	Tax, not price intervention
	Sloan 1994 (37)	Analysis of routine data 1982-1988	Price changes, not minimum prices
	Stockwell 2012 (38)	Letter to journal (not a research study)	Letter concerning homelessness and price paid for alcohol
	Stockwell 2013 (39)	Letter to journal (not a research study)	Letter to editor about UK industry criticism of Canadian research on MUP, not a research study
	Sutton & Godfrey 1995 ((40)	Cross-sectional survey	Price changes, not minimum prices
	Tian 2011 (41)	Econometric analysis of price and consumption data	Price elasticities of demand only
	Wall & Casswell 2013 (42)	Time series analysis and econometric modelling	Price changes, not minimum prices
	Xuan 2015 (43)	Analysis of cross-sectional survey data and alcohol policies	Price and tax considered together
	Yashkin 2013 (44)	Econometric analysis of price and consumption data	Price elasticities of demand only
Hand	Ally 2014 (45)	Analysis of VAT and price data	Tax, not price intervention
searching & grey	Anderson 2009 (46)	Lancet 'Series' article – a commentary/review	Not an original research study.
literature	Byrnes 2013 (47)	Repeated cross-sectional survey	Price changes, not minimum prices
	Centre for Economics and Business Research 2010 (48)	Report (not a research study)	Conflict of interest (funded by SAB Miller). Is a critique of Sheffield modelling, not a research study.
	Craven 2013 (49)	Economic report	Published in the journal of the Institute of Economic Affairs, which has a conflict of interest.
	Duffy & Snowdon 2012 (50)	Report chapters (not a research study)	Is a critique of Sheffield modelling, not a research study.
	Fitzgerald & Angus 2015	Report (not a research study)	Is a report about use of evidence in policymaking, not

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(51)		about effectiveness of MUP. Also not a research study.
Gallet 2007 (52)	Meta-analysis	Is looking at elasticities of demand for alcohol, not the
		effectiveness of MUP.
Gray 2000 (53)	Natural experiment	Restrictions do not include any price interventions
Gruenewald 2006 (54)	Time series analysis/modelling	Price changes, not minimum prices, but included in
		narrative
Hilton 2014 (55)	Content analysis of UK newsprint	Media representations of MUP, not effectiveness
Home Office 2011 (56)	'Summary review'/report (not a research	Replicates what we have elsewhere, but in less detail.
	study)	Also not a research study.
Institute for Fiscal Studies	Report (not a research study)	Is not about effectiveness of MUP
2011 (57)		
Institute for Fiscal Studies	Report (not a research study)	Is not looking at effectiveness of MUP, is comparing
2013 (58)		Govt and industry revenue under MUP and higher tax
Institute of Alcohol Studies	Webpage	Is discussing legal issues, not effectiveness of MUP
(Goodliffe) 2014 (59)		
Kisely & Lawence 2015 (60)	Natural experiment	Tax, not price intervention
Ludbrook 2010 (61)	Secondary analysis of Expenditure and	Describes purchasing patterns of low price alcohol in
	Food Survey	Scotland. Not about MUP.
Ornstein 1983 (62)	Literature review book chapter (not	Price elasticities of demand only
	systematic)	
Rabinovch 2012 (63)	Technical report (contains data)	Does not assess effectiveness of MUP
Radaev 2015 (64)	Time series analysis	Paper explored the effect of price interventions on
		consumption of homemade alcohol, not the
		effectiveness of MUP
Robinson 2013 (65)	Letter to journal (not a research study)	Letter to editor about evidence for MUP, not a research
		study
Snowdon 2015 (66)	Book chapter	Is a critique of Sheffield modelling, not a research study.
		Institute of Economic Affairs also has a conflict of
		interest.

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Wine and Spirits Trade Association n.d. (67)	Press release	Press release critiquing Zhao 2013 paper, not a resear study
World Health Organisation 2014 (68)	Report	Does not discuss effectiveness of MUP

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for causality For peer review only - http://bmjopen.bmj.com/site/about/guidelines.xhtml



PRISMA 2009 Checklist

Section/topic	#	Checklist item	Reported on page #
TITLE			
Title	1	Identify the report as a systematic review, meta-analysis, or both.	1
ABSTRACT	<u> </u>		
Structured summary	2	Provide a structured summary including, as applicable: background; objectives; data sources; study eligibility criteria, participants, and interventions; study appraisal and synthesis methods; results; limitations; conclusions and implications of key findings; systematic review registration number.	2
INTRODUCTION	<u> </u>		
Rationale	3	Describe the rationale for the review in the context of what is already known.	3
Objectives	4	Provide an explicit statement of questions being addressed with reference to participants, interventions, comparisons, outcomes, and study design (PICOS).	3-4
METHODS			
Protocol and registration	5	Indicate if a review protocol exists, if and where it can be accessed (e.g., Web address), and, if available, provide registration information including registration number. no publishe	ed protocol
Eligibility criteria	6	Specify study characteristics (e.g., PICOS, length of follow-up) and report characteristics (e.g., years considered, language, publication status) used as criteria for eligibility, giving rationale.	3-4
Information sources	7	Describe all information sources (e.g., databases with dates of coverage, contact with study authors to identify additional studies) in the search and date last searched.	3
Search	8	Present full electronic search strategy for at least one database, including any limits used, such that it could be repeated.	3
Study selection	9	State the process for selecting studies (i.e., screening, eligibility, included in systematic review, and, if applicable, included in the meta-analysis).	3-4
Data collection process	10	Describe method of data extraction from reports (e.g., piloted forms, independently, in duplicate) and any processes for obtaining and confirming data from investigators.	4
Data items	11	List and define all variables for which data were sought (e.g., PICOS, funding sources) and any assumptions and simplifications made.	Tables 2+3
Risk of bias in individual studies	12	Describe methods used for assessing risk of bias of individual studies (including specification of whether this was done at the study or outcome level), and how this information is to be used in any data synthesis.	4
Summary measures	13	State the principal summary measures (e.g., risk ratio, difference in means). stated, as all summary measures wer	e included
Synthesis of results	14	Describe the methods of handling data and combining results of studies, if done, including measures of consistency (e,q_{1}, l^{2}) for each meta-analysis.	1 and Table

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PRISMA 2009 Checklist

Section/topic	#	Checklist item	Reported on page #			
Risk of bias across studies	15	Specify any assessment of risk of bias that may affect the cumulative evidence (e.g., publication bias, selective reporting within studies).	4			
Additional analyses	16	Describe methods of additional analyses (e.g., sensitivity or subgroup analyses, meta-regression), if done, indicating which were pre-specified.	4			
2 RESULTS	-					
³ Study selection	17	Give numbers of studies screened, assessed for eligibility, and included in the review, with reasons for exclusions at each stage, ideally with a flow diagram. Figure 1 and online supplem	entary file			
6 Study characteristics	18	For each study, present characteristics for which data were extracted (e.g., study size, PICOS, follow-up period) and provide the citations.	Tables 2+3			
Risk of bias within studies	19	Present data on risk of bias of each study and, if available, any outcome level assessment (see item 12).	Tables 2+			
Results of individual studies	Its of individual studies 20 For all outcomes considered (benefits or harms), present, for each study: (a) simple summary data for each intervention group (b) effect estimates and confidence intervals, ideally with a forest plot. Tables 2					
Synthesis of results	21	Present results of each meta-analysis done, including confidence intervals and measures of consistency.	ed p18-20			
4 Risk of bias across studies	22	Present results of any assessment of risk of bias across studies (see Item 15).	ussed p21			
6 Additional analysis	23	Give results of additional analyses, if done (e.g., sensitivity or subgroup analyses, meta-regression [see Item 16]).	18-20			
	<u>.</u>					
9 Summary of evidence ∮	24	Summarize the main findings including the strength of evidence for each main outcome; consider their relevance to key groups (e.g., healthcare providers, users, and policy makers).	20-21			
Limitations	25	Discuss limitations at study and outcome level (e.g., risk of bias), and at review-level (e.g., incomplete retrieval of identified research, reporting bias).	20-21			
4 Conclusions	26	Provide a general interpretation of the results in the context of other evidence, and implications for future research.	20			
ր 6 FUNDING	-					
Funding	27	Describe sources of funding for the systematic review and other support (e.g., supply of data); role of funders for the systematic review.	22			
0						
1 <i>From:</i> Moher D, Liberati A, Tetzlaff 2 doi:10.1371/journal.pmed1000097	J, Altm	an DG, The PRISMA Group (2009). Preferred Reporting Items for Systematic Reviews and Meta-Analyses: The PRISMA Statement. PLoS Med	6(7): e1000097.			
3		For more information, visit: <u>www.prisma-statement.org</u> .				
4 5		Page 2 of 2				

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Evidence for the effectiveness of minimum pricing of alcohol: a systematic review and assessment using the Bradford Hill criteria for causality

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Keywords:	alcohol, policy, minimum unit pricing, PUBLIC HEALTH, Bradford Hill



Evidence for the effectiveness of minimum pricing of alcohol: a systematic review and assessment using the Bradford Hill criteria for causality

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Keywords: alcohol, policy, minimum unit pricing, public health, Bradford Hill

Word count: 3,432 (excluding title page, abstract, references, figures and tables)

ABSTRACT

Objectives: To assess the evidence for price-based alcohol policy interventions to determine whether minimum unit pricing is likely to be effective.

Design: Systematic review and assessment of studies according to PRISMA guidelines, against the Bradford Hill criteria for causality. Three electronic databases were searched from inception to February 2017. Additional articles were found through hand searching and grey literature searches.

Criteria for selecting studies: We included any study design that reported on the effect of pricebased interventions on alcohol consumption or alcohol-related morbidity, mortality, and wider harms. Studies reporting on the effects of taxation or affordability, and studies that only investigated price elasticity of demand were beyond the scope of this review. Studies with any conflict of interest were excluded. All studies were appraised for methodological quality.

Results: Of 517 studies assessed, 33 studies were included: 26 peer-reviewed research studies and 7 from the grey literature. All nine of the Bradford Hill criteria were met, although different types of study satisfied different criteria. For example, modelling studies complied with the consistency and specificity criteria, time series analyses demonstrated the temporality and experiment criteria, and the analogy criterion was fulfilled by comparing the findings with the wider literature on taxation and affordability.

Conclusions: Overall, the Bradford-Hill criteria for causality were satisfied. There was very little evidence that minimum alcohol prices are not associated with consumption or subsequent harms. However the overall quality of the evidence was variable, a large proportion of the evidence base has been produced by a small number of research teams, and the quantitative uncertainty in many estimates or forecasts is poorly communicated in the literature. None the less, price-based alcohol policy interventions such as minimum unit pricing are likely to reduce alcohol consumption, alcohol-related morbidity and mortality.

ARTICLE SUMMARY

Strengths and limitations of this study

- This review adds to an emerging literature of systematic reviews synthesising findings using the Bradford Hill criteria for causality in research areas where traditional meta-analyses of randomised controlled trials are not possible or appropriate
- A range of study designs were included, allowing for a comprehensive review of a disparate evidence base to investigate whether minimum unit pricing of alcohol is likely to reduce alcohol consumption and alcohol-related harm
- Studies examining the effects of alcohol taxation or changes in alcohol affordability, or studies solely reporting on price elasticity of demand, were not included
- Methodological quality of studies was variable

INTRODUCTION

There are many policies and programmes that aim to reduce harms from alcohol (1). One of these is minimum alcohol pricing, which exists in a number of countries around the world. The most notable example of this is Canada, where there are government monopolies on alcohol sales and a variety of types of minimum pricing in operation. For example there is a minimum price per litre of a particular drink in British Columbia (2) and a (higher) minimum price linked to drink type and strength in Saskatchewan (3). Other countries with minimum alcohol pricing include Belarus, Kyrgyzstan, the Republic of Moldova, the Russian Federation and Ukraine (4). Minimum alcohol pricing is being considered by governments in the Republic of Ireland (5) and has also been reviewed in Australia (6) and New Zealand (7).

The situation with regards to minimum alcohol pricing in the United Kingdom is complex. In England and Wales there has been a ban on alcohol being sold at below cost (the total amount of 'duty plus VAT') since May 2014 (8); and the first conviction for selling alcohol below this level took place in 2016 (9). Duty plus VAT is equivalent to a 70cl bottle of vodka (37.5% ABV) costing a minimum of £8.72 (10), whereas under a minimum price of 50 pence per unit (one UK unit = 10ml or 8g ethanol) this would cost £13.13. In 2012 the UK coalition Government cited support for minimum unit pricing (MUP) in its alcohol strategy (11), and legislation to have a minimum price of £0.50 per unit was passed in Scotland the same year (4). Following the change to a Conservative majority Government in 2015, it is unclear whether there is still central Government support for MUP. In Scotland, the Scotch Whisky Association challenged the 2012 legislation in the Scottish Court of Session, which referred the case to the Court of Justice of the European Union (CJEU) in 2014 (12). In late 2015, the CJEU referred the case back to the Scottish courts to investigate proportionality (that the same objective cannot be met through increased taxation) (13), which could have implications for other EU countries considering MUP. In late 2016, the Scottish Court of Session ruled that MUP does not contravene EU law (14), however the Scotch Whisky Association then appealed to the UK Supreme Court (15).

In light of this ongoing consideration of MUP in the United Kingdom, in this paper we assess the effectiveness of minimum alcohol price interventions to reduce alcohol-related harm. Alcohol-related harm costs the NHS in England £3.5bn each year and the estimated cost to society is £21 billion per year (16). The latest annual figures for England (population of 54 million) show over one million alcohol-related hospital admissions (2013/14) and six and a half thousand alcohol-related deaths (2013); and these figures represent increases compared with a decade previously of 115% and 10% respectively (16).

We systematically review the literature on the effect of price interventions or policies such as MUP on alcohol consumption, alcohol-related morbidity and mortality, and wider harms. We use the nine Bradford Hill criteria for causality as a framework with the aim of assessing the likely effectiveness of MUP as a policy to reduce alcohol consumption and alcohol-related harm.

METHODS

A systematic literature search was performed according to Preferred Reporting Items for Systematic Reviews and Meta-Analyses (PRISMA) guidance (see Figure 1 for PRISMA flow diagram and online supplementary file for excluded studies).

[figure 1 to go here]

Identification of studies

Three electronic databases were searched for titles or abstracts containing "minimum unit pric\$" OR "minimum pric\$" OR "floor pric\$" OR "pric\$ AND policy" AND alcohol. The databases were PsycINFO (1806 to February Week 2 2017), Embase (1974 to 2017 Week 07), Ovid Medline (1946 to February Week 2 2017). We also searched the websites of five alcohol charities for publications or reports related to "price", and also searched 20 leading UK think tanks for "alcohol" or "addiction".

Inclusion criteria were: any study design; population level studies exploring at least one aspect of the effect of interventions or policies leading to changes in the minimum price of alcohol, including but not limited to changes in alcohol sales, consumption, morbidity and mortality; individual level studies exploring minimum alcohol prices, and alcohol purchasing, consumption, morbidity and mortality; written in English.

Exclusion criteria were: studies about taxation, affordability, price elasticity of demand for alcohol, and general changes in alcohol price not the result of an intervention or policy (there is a large literature on each of these already and reviewing all of these studies was beyond the scope of this review); studies about public perceptions of MUP; studies where a conflict of interest was reported in the paper, whether this was in favour of or against MUP.

All 33 studies that met the inclusion criteria were assessed against the Bradford Hill criteria for causality and the methodological quality appraised. These included 26 original research studies and 7 studies from the grey literature, and in addition two systematic reviews pertinent to the analogy criterion were included. Of the 26 research studies, there were 9 cross sectional surveys, 8 time series analyses or similar, 7 modelling studies, one qualitative study, and one trial.

Analysis of included studies

Quality of included studies was assessed independently by two reviewers and using validated tools. Due to the wide variation in study designs among the included studies, the Effective Public Health Practice Project's (EPHPP) tool was used for assessing all quantitative studies, as recommended by the Cochrane Handbook for assessing studies in public health (17). Qualitative studies (n=1) and systematic reviews (n=2) included in this review were not covered by the EPHPP tool and so were assessed using the Critical Appraisal Skills Programme (CASP) tools specific to these study designs.

Nine criteria in order to determine causality were suggested by Bradford Hill in an influential 1965 paper (18). Increasingly, the Bradford Hill criteria are a standard framework to assess the impact of interventions where it is not ethical or practical to conduct randomised controlled trials. Our interpretation of the Bradford Hill criteria for the purpose of this review is listed in Table 1. Two reviewers assessed each study against each of the nine criteria and agreed which studies provided relevant evidence for or against each criterion.

Table 1: Bradford Hill criteria for assessing causation and the definitions used in this review

Cri	terion	Bradford Hill criteria (1965)	Application in this review
1.	Strength of the	The strength of a supposed association between an intervention	A statistically significant change (P<0.05) in alcohol consumption
	association	and an outcome is determined by the appropriate statistic used	or alcohol related harms, in the expected direction. The exact
		to measure the protective effect of an intervention (e.g. relative	magnitude of the association was assessed on a study by study
		risk or odds ratio). This is the most important factor determining	basis
		causation	
2.	Consistency	Has it been repeatedly observed by different persons, in different	Whether different studies conducted in different locations, in
		places, circumstances and times?	different populations, by different investigators and at different
			times have reported similar findings
3.	Specificity	Specificity is present when the intervention is exclusive to the	If pricing was the only reason that alcohol consumption or
		outcome and when the outcome has no other known cause or	alcohol-related harm could have fallen, this adds to the argument
		associated risk factors; cautions that this criterion should not be	for causality. However if a price intervention was one of a number
		overemphasized and that if specificity is not apparent this does	of alcohol policy interventions, then this criterion is not satisfied
		not preclude causation	
4.	Temporality	Refers to temporal relationship of association between exposure	The pricing intervention studied must have taken place before a
		and disease outcome; to infer causality, exposure must precede	change in alcohol consumption or harm was observed
		outcome	
5.	Dose-response	If the association is one in which a dose-response curve or	If interventions leading to a larger increase in prices had a greater
		biological gradient can be observed, this adds to the case for	effect on alcohol consumption and alcohol related harm than
		causality	interventions where the price change was small, or if studies
			demonstrate that different minimum prices have differing effects,
			in the expected direction
6.	Plausibility	A likely biological mechanism linking the intervention to the	Studies that found an association between price and population-
		observed findings helps to explain causality, plausibility depends	level alcohol consumption and that heavier drinkers tend to
		on biological knowledge of the day	purchase the cheapest alcohol could demonstrate plausibility
7.	Coherence	When the evidence from different disciplines sources "hangs well	Describes whether studies conducted in different settings or
		together" and does not conflict with other generally known facts,	disciplines had complementary findings. Will not be
		this criterion is met	demonstrated by a single study in isolation but rather the
			evidence base as a whole
8.	Experiment	Experimental evidence from laboratory studies or RCTs could	In addition to laboratory studies and RCTs, natural experiments
		potentially provide strongest support for causation	with before-and-after measures could also show the effectiveness

	This criterion often provides the strongest support for causation	of minimum unit pricing in a 'real world' setting
	and describes whether there is empirical evidence for the	
	association	
9. Analogy	Causality is supported by analogy if there are similar associations	Other areas of relevance include whether higher taxation on
0,	or causal relationships in other areas of relevance, weakest form	alcohol is associated with reduced alcohol consumption and
	of evidence of causality	alcohol related harm, and may require drawing on additional
		literature outside of the main systematic review

RESULTS

Table 2: Studies published in peer-reviewed journals included in Bradford Hill criteria assessment

Study type	First			Study chara	acteristics		Stu	dy assessn	nent	Bradfor
	author and year published	Country	Study design	Population or participants	Pricing intervention studied	Outcomes studied	Peer- reviewe d	Conflict of interest	Quality rating	d Hill criteria met*
Natural experimen ts and time series analyses	Bhattachar ya 2013 (19)	Russia	Time series analysis of panel data set	Populations of 77 Russian oblasts (provinces), 1970-2000	Substantial increases in administratively-set alcohol prices 1985- 1988, along with 6 other anti-alcohol measures	Mortality	Yes	Not stated	Strong	SA, CON, TE, PL, CO, EX,
	Herttua 2015 (20)	Finland	Time series analysis	General population using population registry	Modelled 1% increase in the average minimum price of all alcoholic beverages based on actual price increases adjusted for inflation using Consumer Price Index	Alcohol related mortality	Yes	None	Strong	SA (not univers al findings – subgrou p only), CON (counte r findings) TE, PL, CO, EX
	Stockwell 2012 (2)	Canada	Cross- section versus time series analysis of ecological data	Population of British Columbia	Actual minimum price increased over a 20 year period. Study modelled a 10% increase in the average minimum price of all alcoholic beverages adjusted by monthly	Alcohol consumption (measured by sales)	Yes	None	Strong	SA, CON, TE, DR, CO, EX

Bradford-Hill assessment of the evidence for minimum pricing of alcohol

Study type	First			Study char	acteristics		Stu	idy assessn	nent	Bradfor
	author and year published	Country	Study design	Population or participants	Pricing intervention studied	Outcomes studied	Peer- reviewe d	Conflict of interest	Quality rating	d Hill criteria met*
					Consumer Price Index adjusted by monthly Consumer Price Index					
	Stockwell 2012 (3)	Canada	Cross- section versus time series analysis of ecological data	Population of Saskatchewa n	Actual minimum price increased over a 7 year period. Study modelled a 10% increase in the average minimum price of all alcoholic beverages adjusted by monthly Consumer Price Index adjusted by monthly Consumer Price Index	Alcohol consumption (measured by sales)	Yes	Not stated	Strong	SA, CON, TE, DR, CO, EX
	Stockwell 2013 (21)	Canada	Cross- section versus time series analysis of ecological data	Populations of 89 geographic areas in British Columbia	Actual minimum price increased over a 20 year period. Study modelled 10% increase in the average minimum price of all alcoholic beverages adjusted by monthly Consumer Price Index	Alcohol- attributable hospital admissions	Yes	Not stated	Strong	SA, CON, TE, DR, PL, CO, EX
	Treisman 2010 (22)	Russia	Secondary analysis of historical data with focus on price	Population of Russia	Price liberalisation of vodka in early 1990s - in 1993 real price of vodka was around 25% of that in 1990	Mortality	Yes	Not stated	Strong	SA, CON, TE, PL, CO, EX

Bradford-Hill assessment of the evidence for minimum pricing of alcohol

Study type	First	Study characteristics					Study assessment			Bradfor
	author and year published	Country	Study design	Population or participants	Pricing intervention studied	Outcomes studied	Peer- reviewe d	Conflict of interest	Quality rating	d Hill criteria met*
			changes 1990-1994							
	Wald 1984 (23)	Poland	Analysis of routine data 1970-1981	Population of Poland	Poor harvest led to high prices, rationing and illegal sales	Alcohol consumption and alcohol- related hospital admissions	Yes	Not stated	Weak	CON, TE, PL, CO, EX
	Zhao 2013 (24)	Canada	Cross- section versus time series analysis of ecological data	Populations of 16 Health Service Delivery Areas in British Columbia, Canada	Actual minimum price increased over a 20 year period. Study modelled 10% increase in the average minimum price of all alcoholic beverages adjusted by monthly Consumer Price Index. Also looked at outlet density	Acute, chronic and wholly alcohol attributable mortality	Yes	None	Strong	SA, CON, TE, DR, PL, CO, EX
Modelling studies	Brennan 2014 (25)	England	Modelling study using SAPM	UK national surveys of general population (subgroups of moderate, harmful, hazardous)	MUP of £0.40, £0.45 and £0.50. Ban on below cost selling	Alcohol consumption, consumer spending, 47 health harms, QALYs	Yes	None	Strong	CON, SP, DR, PL, CO
	Holmes 2014 (26)	England	Modelling study using	UK national surveys of	MUP of 45p	Alcohol consumption,	Yes	None	Strong	CON, SP, PL,

Bradford-Hill assessment of the evidence for minimum pricing of alcohol

Study type	First			Study char	acteristics		Stu	Bradfor		
	author and year published	Country	Study design	Population or participants	Pricing intervention studied	Outcomes studied	Peer- reviewe d	Conflict of interest	Quality rating	d Hill criteria met*
		~	SAPM	general population (subgroups of moderate, harmful, bazardous)		consumer spending, 47 health harms, QALYs				со
	Meier 2009 (27)	UK	Modelling study using SAPM	UK national surveys of general population (subgroups of moderate, harmful, hazardous)	10 pricing policy options, including different levels of MUP (of 33 analysed)	Alcohol consumption, consumer spending, 47 health harms, crime, employment	Yes	None	Strong	CON, SP, DR, PL, CO
	Meier 2016 (28)	England	Modelling study using SAPM	UK national surveys of general population (subgroups of moderate, increasing risk, heavy)	MUP of £0.50 compared with three alcohol taxation interventions	Alcohol consumption in different income and socio- economic groups	Yes	None	Strong	CON, SP, PL, CO
	Purshouse 2010 (29)	England	Modelling study using SAPM	UK national surveys of general population (subgroups of moderate, harmful.	18 different pricing policies (including MUP)	Alcohol consumption, consumer spending, 47 health harms, QALYs	Yes	None	Strong	CON, SP, DR, PL, CO

Bradford-Hill assessment of the evidence for minimum pricing of alcohol

Study type	First		Study characteristics						Study assessment		
	author and year published	Country	Study design	Population or participants	Pricing intervention studied	Outcomes studied	Peer- reviewe d	Conflict of interest	Quality rating	d Hill criteria met*	
	Sharma 2016 (30)	Australia	Counterfactu al analysis	Representati ve sample of households (n=884) completing 12-month Homescan shopping	MUP of A\$2	Alcohol purchasing and consumption	Yes	None	Strong	CON, SP, PL, CO	
	Vandenber g 2016 (31)	Australia	Modelling study	Representati ve sample of households (n=885) completing Homescan shopping survey	MUP of A\$1 compared with a specific alcohol tax	Alcohol purchasing and consumption	Yes	None	Strong	CON, SP, PL, CO	
Cross- sectional studies	Black 2011(32)	Scotland	Cross- sectional survey	377 hospital patients with serious alcohol problems	UK alcohol units purchased below proposed MUP of £0.40p/£0.50p	Alcohol consumption	Yes	None	Moderat e	SA CON, DR, PL, CO	
	Callinan 2015 (33)	Australia	Cross- sectional survey	Drinkers 18+ participating in Australian International Alcohol	Australian standard drinks purchased below proposed minimum prices of A\$0.80/A\$1.00/A\$1.25	Alcohol consumption	Yes	Not stated	Moderat e	SA, CON, DR, PL, CO	

Bradford-Hill assessment of the evidence for minimum pricing of alcohol

Study type	First author and	Country	Study design	Study ch Population
	year published		, ,	or participants
				Control study (n=1,681)
	Cousins 2016 (34)	Ireland	Cross- sectional survey	3,187 adults in 2013 National Alcohol Diar Survey
	Crawford 2012 (35)	England	Cross- sectional survey	515 members of the public
	Falkner 2015 (36)	New Zealand	Cross- sectional survey	115 adults undergoing alcohol detoxificatio n
	Forsyth 2014 (37)	Scotland	Cross- sectional survey	Shopkeepers of 144 off licences in Glasgow
	Ludbrook 2012 (38)	UK	Cross- sectional survey	Expenditure and Food Survey data from 2006-8 (n=18,624)
	Sharma 2014 (39)	Australia	Cross- sectional survey	Representat ve sample o households

First			Stu	Bradfor					
author and year published	Country	Study design	Population or participants	Pricing intervention studied	Outcomes studied	Peer- reviewe d	Conflict of interest	Quality rating	d Hill criteria met*
			Control study (n=1,681)						
Cousins 2016 (34)	Ireland	Cross- sectional survey	3,187 adults in 2013 National Alcohol Diary Survey	Alcohol units purchased below proposed minimum price of €1.00	AUDIT-C score	Yes	None	Strong	SA, CON, PL, CO
Crawford 2012 (35)	England	Cross- sectional survey	515 members of the public	UK alcohol units purchased below proposed MUP of £0.50	AUDIT score	Yes	None	Moderat e	SA, CON, PL, CO
Falkner 2015 (36)	New Zealand	Cross- sectional survey	115 adults undergoing alcohol detoxificatio n	New Zealand standard drinks purchased below proposed minimum prices of NZ\$1.00/NZ\$1.10/NZ\$1 .20	Alcohol consumption	Yes	No	Moderat e	SA, CON, PL, CO
Forsyth 2014 (37)	Scotland	Cross- sectional survey	Shopkeepers of 144 off licences in Glasgow	MUP of £0.50	Products affected, and hospital admissions	Yes	None	Weak	CON, PL (weakly), CO
Ludbrook 2012 (38)	υκ	Cross- sectional survey	Expenditure and Food Survey data from 2006-8 (n=18,624)	Purchasers of alcohol less than £0.45 per unit	Income of purchasers of cheap alcohol	Yes	Not stated	Moderat e	SA, CON, PL, CO
Sharma 2014 (39)	Australia	Cross- sectional survey	Representati ve sample of households	MUP of A\$1, and taxation	Alcohol consumption (measured by	Yes	None	Moderat e	SA, CON, DR, PL,

Study type	First	Study characteristics						Study assessment		
	author and year published	Country	Study design	Population or participants	Pricing intervention studied	Outcomes studied	Peer- reviewe d	Conflict of interest	Quality rating	d Hill criteria met*
				(n=885) completing shopping survey		projected sales)				СО
	Sheron 2014 (40)	UK	Cross- sectional survey	Adult patients in a liver unit of a hospital (n=204)	UK alcohol units purchased below £0.50	Alcohol consumption	Yes	Not stated	Moderat e	SA, CON, DR, PL, CO
Interventi on studies	Babor 1978 (41)	USA	Trial (not randomised)	34 male volunteers in live-in research facility	'Happy Hour' with a reduction in set price of alcohol for one group of participants	Alcohol consumption	Yes	Not stated	Weak	SA, CON, SP, TE, CO, EX
Qualitative studies	Seaman 2013 (42)	Scotland	Qualitative study	130 participants aged 16-30	Hypothetical minimum price increases	Alcohol consumption and substitution with other substances	Yes	None	Moderat e	CON, CO
Systematic reviews	Wagenaar 2009 (43)	Worldwid e	Systematic review and meta- analysis	Studies tended to cover general population	Alcohol price and taxation interventions studied together	Alcohol consumption (measured by alcohol sales or self- reported consumption)	Yes	None	Strong	AN
	Wagenaar 2010 (44)	Worldwid e	Systematic review and	Studies tended to	Alcohol price and taxation interventions	Alcohol- related	Yes	Not stated	Strong	AN

Bradford-Hill assessment of the evidence for minimum pricing of alcohol

Study type	First		Study characteristics						Study assessment		
	author and year published	Country	Study design	Population or participants	Pricing intervention studied	Outcomes studied	Peer- reviewe d	Conflict of interest	Quality rating	d Hill criteria met*	
			meta- analysis	cover general population	studied together	morbidity (disease, injury, suicide, traffic crashes, sexually transmitted diseases,					
					er.	other drug use, crime and misbehaviour) and mortality					

*Abbreviations used for the Bradford Hill criteria: strength of the association (SA), consistency (CON), specificity (SP), temporality (TE), dose-response (DR), plausibility (PL), coherence (CO), experiment (EX), analogy (AN)

Bradford-Hill assessment of the evidence for minimum pricing of alcohol

Table 3: Studies published in the grey literature included in Bradford Hill criteria assessment

			Study cha	Study assessment			Bradford		
Author and year published	Country	Study design	Population or participants	Pricing intervention studied	Outcomes studied	Peer- reviewed?	Conflict of interest?	Quality rating	Hill criteria met*
Angus 2016 (45)	Scotland	Modelling study using SAPM	Scottish general population survey (subgroups of moderate, harmful, hazardous)	MUP of 30p, 40p, 50p, 60p and 70p, compared with taxation interventions	Alcohol consumption, consumer spending, exchequer and retail revenue, 47 health harms	Not stated	None	Strong	CON, SP, DR, PL, CO
Booth 2008 (46)	Worldwide	Review of reviews and systematic review	Studies tended to cover general population	Various minimum unit prices and taxation interventions	Alcohol consumption and various measures of alcohol harm	Yes	None	Strong	AN
Brennan 2008 (47)	England	Modelling study using SAPM	Adults in England	General price increases. MUP of £0.20, £0.25, £0.30, £0.35, £0.40, £0.45, £0.50, £0.60 and £0.70. Restrictions on off-trade price promotions.	Alcohol consumption, consumer spending, sales duty and VAT, 47 health harms, crime, and employment	Not stated	None	Strong	CON, SP, DR, PL, CO
Hill McManus 2012 (48)	Canada	Modelling study using SAPM	Adults in two Canadian provinces (Ontario and British Columbia)	MUP of C\$1.50	Alcohol consumption, consumer spending, hospital admissions, mortality, crime	No	None	Strong	CON, SP, PL, CO
Institute for Fiscal Studies	Great Britain	Economic modelling study	Shopping data from 25,248 British households	MUP of £0.45	Alcohol consumption	Not stated	Not stated	Not possible to rate	CON, SP, CO

Bradford-Hill assessment of the evidence for minimum pricing of alcohol

			Study cha	Study assessment			Bradford		
Author and year published	Country	Study design	Population or participants	Pricing intervention studied	Outcomes studied	Peer- reviewed?	Conflict of interest?	Quality rating	Hill criteria met*
2010 (49)		using market research data							
Institute for Fiscal Studies 2013 (50)	Great Britain	Economic analysis	Population of Great Britain	MUP of £0.45 and increased alcohol taxation	Alcohol consumption	Not stated	Not stated	Not possible to rate	CON, SP, CO
Meng 2010 (51)	Scotland	Modelling study using SAPM	Adults in Scotland	MUP of £0.20, £0.25, £0.30, £0.35, £0.40, £0.45, £0.50, £0.60 and £0.70. Restrictions on off-trade price	Alcohol consumption, consumer spending, 47 health harms, crime, employment	Not stated	None	Strong	CON, SP, DR, PL, CO

*Abbreviations used for the Bradford Hill criteria: strength of the association (SA), consistency (CON), specificity (SP), temporality (TE), dose-response (DR), plausibility (PL), coherence (CO), experiment (EX), analogy (AN)

Consideration against the Bradford Hill criteria for determining causality

1. Strength of the association

In 16/26 studies published in peer-reviewed journals, strength of the association between pricing and alcohol consumption or alcohol related harm was evidenced by a summary statistic such as an odds ratio, and by a test of the statistical significance of the association. As well as the statistical significance of the summary statistic, the magnitude of the effect was also considered, as a larger effect size corresponds to a greater population health impact. Studies in Canada found that 10% increases in minimum prices were associated with reductions in alcohol consumption of 3.4-8.4% (2,3), reductions in alcohol attributable hospital admissions of 9% (21), and reductions in alcoholrelated mortality of 32%, each of which was statistically significant (24). Cross-sectional studies in the UK, Ireland, Australia (32–36,38–40) and one trial from the USA (41) found statistically significant associations between cheaper alcohol and heavier drinking. The magnitude of the association varied across these studies but due to different study measures and outcomes the results are not all comparable. As an indication, the odds ratio (OR) for buying alcohol below a proposed minimum price among heavier drinkers was 1.34 in Crawford's study (35), 1.50 in Cousins's study (34) and1.70 in Callinan's study (33). There was not any evidence to support this criterion from the grey literature. Overall there is reasonably good support for the strength of the association criterion.

2. Consistency

This criterion requires looking across all the studies included in the review to see whether similar conclusions have been drawn. Inverse associations between alcohol pricing and alcohol consumption or harm have been documented in countries in Europe, North America and Australia, and although most studies are from the last 10 years, there are studies from the 1970s and 1980s as well. There is evidence from different research teams and different types of study including cross-sectional studies, time series analyses and econometric modelling studies. Support for the consistency criterion is very strong.

3. Specificity

The specificity criterion relates to whether changes in alcohol consumption or harm could be attributed to anything other than the price intervention. Many studies included have statistically adjusted for confounding factors, however the best support for the specificity criterion comes from the econometric modelling studies because there is no risk of residual confounding. The Sheffield Alcohol Policy Model is one such model and has been applied in England (25–29,47), Scotland (45,51) and Canada (48) and provides very strong support for the specificity criterion. Further support is provided by other different modelling studies in the UK (49,50) and Australia (30,31) and a (non-randomised) trial in the US (41). Thus support for the specificity criteria is very strong.

4. Temporality

It is important that pricing interventions take place before changes to alcohol consumption and harm in order to attribute causality. Strong support for this criterion comes from research following the introduction of MUP in Canada, where minimum price increases preceded reductions in alcohol consumption (2,3), alcohol attributable hospital admissions (21), and alcohol-related mortality (24). Studies where price changes preceded the expected changes in alcohol consumption or harm have

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also been conducted in Russia (19,22), Poland (23), and Finland (20). Overall there is very strong support for the temporality criterion.

5. Dose-response/biological gradient

This criterion is supported if different price levels have been found to have differing effects on consumption or harm. Many of the studies using the Sheffield Alcohol Policy Model explore the impact of a range of potential MUP options (25,27,29,45,51), and these consistently suggest that the higher the MUP, the greater the reductions in alcohol consumption or alcohol-related harms. The Canadian studies of minimum pricing lend further support for this criterion because the analysis presents the effect on consumption or harm of a modelled 1% increase in price, meaning doseresponse can be inferred (2,3,21,24). Dose response is supported to a lesser extent by evidence from cross-sectional studies that heavier drinkers are more likely to pay less than a proposed MUP (32-34,39,40). Overall, there is strong support for the dose-response criterion, although the relationship is difficult to quantify.

6. Plausibility

This criterion refers to whether there is evidence that alcohol price can be used as an economic mechanism to influence consumption at a population level, and whether heavy drinkers tend to purchase cheaper alcohol. There is evidence from 21/26 research studies 4/7 studies in the grey literature that the price of alcohol is inversely related to alcohol-related morbidity, hospital admissions, or mortality. Moreover, there is also evidence from numerous cross-sectional studies in the UK, Ireland and Australia (32–36,38–40) and one trial from the USA (41) that heavier drinking was significantly associated with purchasing alcohol below specified prices, further suggesting that economic mechanisms such as minimum pricing would particularly affect the heaviest drinkers. This provides strong support for the plausibility criterion.

7. Coherence

This criterion refers to whether studies from different disciplines have had complementary findings and whether these fit or 'hang' well together. It is different to consistency, which is more concerned with reproducibility of findings. The findings of the majority of studies supported the coherence criterion in that they suggest that real-world minimum unit pricing (e.g. (2,3,21,24)) or minimum price increases (e.g. (19,20,23)) led to reductions in alcohol consumption and alcohol-related harm and cross sectional surveys find that it is the heavier drinkers that are drinking the cheapest alcohol (e.g. (32,40)). The modelling studies which utilise survey data in turn suggest heavier drinkers will be most affected by MUP (e.g. (26)), Overall the evidence base provides strong support for this criterion.

8. Experiment

We have not identified any randomised controlled trials of minimum pricing or price-based interventions to reduce alcohol consumption. There is a small (and not randomised) trial from the 1970s (41) which found participants living in controlled conditions and offered a daily 'Happy Hour' discount drank significantly more alcohol than those who were not offered the discount. There is however substantial evidence in support of the experiment criterion from time series analyses or natural experiments, for example where minimum pricing was introduced in Canada (3,21,24) and

where prices fluctuated in the late 1980s and early 1990s in Russia (19,22), and to a lesser extent in Finland, where minimum price increases were associated with reduced mortality only among men with a basic education (20). These studies provide tentative support for the experiment criterion.

9. Analogy

To address the analogy criterion areas related to minimum alcohol pricing must be considered. There is evidence from literature on the affordability of alcohol (52) that consumption and harm are very responsive to the affordability of alcohol. Large systematic reviews have investigated the price elasticity of demand for alcohol (53), and have found that higher alcohol pricing and taxation (considered together) are associated with reductions in alcohol consumption, alcohol-related morbidity and mortality (43,44,46). Overall the support for the analogy criterion is very strong, although Bradford Hill describes this as the weakest evidence for causality.

DISCUSSION

We assessed 26 research studies and two systematic reviews, plus a further seven studies from the grey literature in this review of the evidence for priced based interventions – such as MUP - to reduce alcohol consumption and alcohol-related harm. All nine of the Bradford Hill criteria for causality were met and the vast majority of studies offered support for price-based alcohol policy interventions. However, the evidence for two of the criteria, although present, was not as strong as it was for the other criteria. These criteria were strength of the association (criterion 1) and experiment (criterion 8), and according to Bradford Hill these are the two criteria that can provide the strongest evidence for causality. Therefore although all of the criteria were supported, we conclude that it is highly probable, but not definite, that introducing MUP for alcohol would reduce alcohol consumption and alcohol-related harms. It is also of note that different types of study tended to satisfy different Bradford Hill criteria, and that different study designs also produced evidence of the effectiveness of minimum pricing in relation to different outcomes. This is summarised in Figure 2. This underlines the importance of including a variety of study designs in this review.

[figure 2 to go here]

Strengths of this study are that this is the first to have systematically reviewed the literature relevant specifically to alcohol minimum pricing policies. We had broad inclusion criteria with regards to study design, price intervention and outcome measure, allowing for a comprehensive review of the evidence base. Application of the Bradford Hill criteria as part of a narrative systematic literature review is a useful and emergent technique for identifying causality: a PubMed search for systematic reviews with Bradford Hill' mentioned in the title or abstract yielded 28 results, 90% of which were published in the last five years. The limitations of this systematic review relate mainly to the broad range of studies included. It was not possible to conduct any kind of meta-analysis and therefore we do not present a pooled estimate for the likely effect of MUP on certain outcomes. The exact effect of any MUP would be influenced by a range of factors, including: the minimum price level chosen, how broadly it is applied, how strongly it is enforced, and contextual factors such as affordability (in the UK alcohol was 54% more affordable in 2014 than it was in 1980 (16)), other governmental regulations and the price level pre-MUP. Occasionally, minimum pricing has been implemented as

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part of a range of measures (e.g. (19)), and these studies were considered alongside studies where MUP was implemented in isolation. This emphasises the importance of the specificity criterion.

There were also challenges with the quality appraisal. The EPHPP quality assessment tool was used to assess quantitative studies and the majority of studies were rated as strong or moderate. However it was not possible to appraise two of the studies from the grey literature using this tool, and there were some challenges assessing the econometric modelling studies against this framework. However overall we think that our quality appraisal across the different studies is broadly comparable. It should also be noted that although a number of studies were rated as 'strong', this is in relation to their respective study designs and does not reflect the position of the study type in the hierarchy of evidence framework.

This is the first systematic review that has addressed the effectiveness of minimum alcohol price interventions such as MUP using the Bradford Hill criteria. It was beyond the scope of this review to study the impact of generalised increases in alcohol prices (as opposed to minimum prices). However where such studies have been done, a minimum price or floor price has been recommended, for example in Gruenewald's 2006 study in Sweden which found that the lowest quality (the cheapest) alcohol has the highest price elasticity (54). Previous systematic reviews of alcohol price and consumption (43) and alcohol-related harm (44) have tended to consider the effect of price increases and increased taxation together. These reviews found significant effects on consumption and morbidity and mortality. Although price regulation and taxation are closely related policy options, evidence from surveys (55) and modelling studies (45) suggests that the effects of each are different, although it is known that the majority of tax increases are passed on as increased prices for consumers (43,56). It was beyond the scope of this review to discuss whether MUP is regressive in detail, but as it only affects the prices of the cheapest drinks, which are usually consumed by the heaviest drinkers, MUP is likely to narrow health inequalities (28,31). A recent rapid evidence review published in The Lancet examined alcohol control policies in England and recommended a combination of MUP and tax increases to reduce alcohol harm and increase government revenue, rather than either in isolation (57). It is also important to highlight that a considerable proportion of included studies were produced by a small number of research teams. Also, with regards to the econometric modelling studies, uncertainty in estimates or forecasts is often poorly communicated outside of the academic literature. The overall risk of bias in the included studies was minimised by excluding studies with a conflict of interest (either for or against MUP). It was not possible to assess publication bias using an analytical technique such as a funnel plot due to the narrative nature of the review, however we anticipate that by including grey literature in this review we have mitigated publication bias as far as reasonably possible.

Overall the findings of this review lend strong support for policies such as MUP in reducing alcohol consumption and alcohol-related harm, with all nine of the Bradford Hill criteria met, and little by way of counter findings. As it is unlikely to be feasible to conduct randomised controlled trials (RCTs) of MUP, the decision whether or not to introduce MUP will not be informed by a systematic review and meta-analysis of RCTs, and therefore this synthesis of evidence according to the Bradford Hill criteria is of value.

Unanswered questions about the effectiveness of MUP remain; for example, this review has highlighted that support was moderate or tentative for two of the Bradford Hill criteria ('strength of

the association' and 'experiment' respectively). There may be opportunities to explore this in countries such as Scotland if MUP is implemented. If Scotland were to implement MUP, then it would be possible to evaluate the validity of the Sheffield Alcohol Policy Model studies conducted using Scottish data. It would also be possible to conduct a longitudinal study to evaluate the effectiveness of MUP in reducing alcohol consumption and alcohol-related morbidity and mortality. The findings of this natural experiment would have relevance elsewhere within and outside the UK.

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CONTRIBUTIONS

SM conceived the idea. SB conducted the initial search. SM and SM contributed to independently reviewing abstracts, hand-searching reference lists, completing data extraction, and conducting quality appraisal. All authors contributed to the analysis and interpretation of the results and contributed to writing the manuscript. SB is guarantor.

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All authors have completed the ICMJE uniform disclosure form at <u>www.icmje.org/coi_disclosure.pdf</u> and declare: no support from any organisation for the submitted work; no financial relationships with any organisations that might have an interest in the submitted work in the previous three years; no other relationships or activities that could appear to have influenced the submitted work.

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FIGURE LEGENDS

Figure 1: PRISMA 2009 flow diagram of studies in this systematic review

Figure 2: This model shows that different study types tended to produce evidence of effectiveness of minimum pricing in relation to different outcomes. Studies cited in the figure are key examples of the literature in that area and do not represent an exhaustive list.

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PRISMA flow diagram of studies in this systematic review

619x584mm (96 x 96 DPI)



Evidence that heavier drinkers tend to drink cheaper alcohol	Evidence that cheap alcohol is especially price elastic	Evidence that price increases lead to falls in alcohol consumption	Evidence that fall in alcohol consumption leads to subsequent fall in alcohol-related harm	Evidence that when minimum prices are introduced or increased consumption and/or harm falls	Evidence that it is possible to estimate health and other wider benefits
1	8	1	1		
Cross-sectional studies	Cross-sectional studies	Systematic reviews	Systematic reviews	Natural experiments	Modelling studies
					1
Black & Chick 2011	Gruenewald et al 2006	Wagenaar et al 2009	Wagenaar et al 2010	Stockwell et al 2012	Brennan et al 2014
Black & Chick 2011	© Gruenewald et al 2006	• Wagenaar et al 2009	• Wagenaar et al 2010	Stockwell et al 2012	Brennan et al 2014
Black & Chick 2011 Falkner & Christie 2015	Gruenewald et al 2006	• Wagenaar et al 2009	• Wagenaar et al 2010	Stockwell et al 2012	Brennan et al 2014 Holmes et al 2014
Black & Chick 2011 Falkner & Christie 2015	Gruenewald et al 2006	Wagenaar et al 2009	• Wagenaar et al 2010	Stockwell et al 2012 Stockwell et al 2012	Brennan et al 2014 Holmes et al 2014
Black & Chick 2011 Falkner & Christie 2015	Gruenewald et al 2006	Wagenaar et al 2009	Wagenaar et al 2010	Stockwell et al 2012 Stockwell et al 2012 Stockwell et al 2013	Brennan et al 2014 Holmes et al 2014 Meier et al 2009
Black & Chick 2011 Falkner & Christie 2015 Sheron et al 2014	Gruenewald et al 2006	Wagenaar et al 2009	Wagenaar et al 2010	Stockwell et al 2012 Stockwell et al 2012 Stockwell et al 2013	Brennan et al 2014 Holmes et al 2014 Meier et al 2009

Figure 2: Areas of evidence for the effectiveness of minimum pricing of alcohol, with key examples

This model shows that different study types tended to produce evidence of effectiveness of minimum pricing in relation to different outcomes. Studies cited in the figure are key examples of the literature in that area and do not represent an exhaustive list.

784x438mm (96 x 96 DPI)

Online supplementary table: identified studies where full text assessed, then not included in review

Source	Author and year published	Study type	Reason excluded
Ovid search	Aage 2012 (1)	Time series analysis	Affordability, not price
	Ayyagari 2013 (2)	Econometric analysis of price and	Price elasticities of demand only
		consumption data	
	Bellis 2009 (3)	Cross-sectional surveys	Association between drink type and price, and drink
			type and harms, but not directly reported in paper
	Bennetts 2008 (4)	Review (not systematic)	Review of a report (not a research study)
	Burton 2016 (5)	Rapid evidence review (not systematic)	Review of effectiveness and cost-effectiveness of range
			of policy options (including MUP), not systematic
	Callinan 2015 (6)	Editorial (not a research study)	Editorial about different pricing, taxation and
			afforability measures, not a research study
	Casswell 2014 (7)	Cross-sectional survey	Studies price paid for alcohol, but not in relation to a
			proposed minimum price (price simply dichotomised
			into either high or low)
	Chalmers 2013 (8)	Commentary (not a research study)	Is a commentary about challenges to MUP e.g. industry
			and the law
	Chaloupka 2002 (9)	Review (not systematic)	Review of previous economic studies (not systematic)
	Chick 2012 (10)	Editorial (not a research study)	Is about bans on multi-buys, not minimum price
	Cook 2014 (11)	Analysis of cross-sectional survey data and	Affordability not price (GDP PPP)
		alcohol policies	
	Duffy 1981 (12)	Econometric time series analysis	Talks about elasticities in relation to duty rises not MUP.
			NB is M duffy, not J duffy
	Giesbrecht 2003 (13)	Review (not systematic)	Review of previous studies (not systematic)
	Giesbrecht 2015 (14)	Policy analysis	Does not relate price intervention to consumption or
			harm
	Giesbrecht 2016 (15)	Comparison of alcohol policies in different	Does not relate different prices to different outcomes in
		Canadian provinces	terms of consumption or harm

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Gilligan 2012 (16)	Cross-sectional survey and policy analysis	Price changes, not minimum prices
Grossman 2004 (17)	Economic analysis	Tax (federal excise tax increase) not MUP
Hadland 2015 (18)	Policy analysis	Effects of numerous alcohol policies considered together
Heeb 2003 (19)	Natural experiment: longitudinal survey 3 months before and 3 months after price change	Tax, not price intervention
Hogan 2006 (20)	Natural experiment/evaluation	Tax, not price intervention
Jónsson 2013 (21) 🛛 🗸	Cross-sectional surveys and routine data	Policies included tax and other supply side policies, b not MUP
Katikireddi 2012 (22)	Commentary (not a research study)	Is a commentary about legal considerations of MUP, effectiveness
Katikireddi 2014 (23)	Qualitative study	Stakeholder views of MUP, not effectiveness
Khaltourina 2015 (24)	Cross-sectional surveys and routine data	Tax, not price intervention
Knibbe 2014 (25)	Analysis of cross-sectional survey data and alcohol policies	No price intervention studied, price investigated mor as a covariate
Lindeman 2013 (26)	Cross-sectional surveys and routine data	Tax, not price intervention
Lonsdale 2012 (27)	Qualitative study	Public opinion of policy, nothing about effectiveness
Mäkelä 2009 (28)	Review (not systematic) and analysis of routine data	Tax, not price intervention
McCambridge 2014 (29)	Document analysis and qualitative interviews	Corporate lobbying, not the effectiveness of MUP
Meng 2014 (30)	Econometric analysis using pseudo panel	Price elasticities of demand only
Nelson 2013 (31)	Review (not systematic)	Conflict of interest (funded by International Center for Alcohol Policies).
Nelson 2014 (affordability) (32)	Analysis of routine data and economic modelling	Affordability not price, and conflict of interest (funder by International Center for Alcohol Policies).
Nelson 2014 (elasticities) (33)	Economic modelling	Conflict of interest (funded by International Center for Alcohol Policies).

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	Nelson 2014 (gender) (34)	Systematic review	Conflict of interest (funded by International Center for
			Alcohol Policies).
	Nelson & McNall 2016 (35)	Review (not systematic)	Conflict of interest (funded by International Alliance for
			Responsible Drinking)
	Nicholls & Greenaway 2015 (36)	Policy analysis	Is about policy framing, not the effectiveness of MUP
	Record 2009 (37)	Modelling study	Conflict of interest – both authors were members of the Alcohol Health Alliance which is campaigning for MUP
	Rush 1986 (38)	Analysis of routine data	Affordability, not price
	Shi 2011 (39)	Econometric analysis of price and consumption data	Price elasticities of demand only
	Skov 2011 (40)	Natural experiment	Tax, not price intervention
	Sloan 1994 (41)	Analysis of routine data 1982-1988	Price changes, not minimum prices
	Stockwell 2012 (42)	Letter to journal (not a research study)	Letter concerning homelessness and price paid for alcohol
	Stockwell 2013 (43)	Letter to journal (not a research study)	Letter to editor about UK industry criticism of Canadian research on MUP, not a research study
	Sutton & Godfrey 1995 (44)	Cross-sectional survey	Price changes, not minimum prices
	Tian 2011 (45)	Econometric analysis of price and consumption data	Price elasticities of demand only
	Wall & Casswell 2013 (46)	Time series analysis and econometric modelling	Price changes, not minimum prices
	Xuan 2015 (47)	Analysis of cross-sectional survey data and alcohol policies	Price and tax considered together
	Yashkin 2013 (48)	Econometric analysis of price and consumption data	Price elasticities of demand only
Hand	Ally 2014 (49)	Analysis of VAT and price data	Tax, not price intervention
searching &	Anderson 2009 (50)	Lancet 'Series' article – a	Not an original research study.

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grey		commentary/review	
literature	Byrnes 2013 (51)	Repeated cross-sectional survey	Price changes, not minimum prices
	Centre for Economics and	Report (not a research study)	Conflict of interest (funded by SAB Miller). Is a critique
	Business Research 2010 (52)		of Sheffield modelling, not a research study.
	Craven 2013 (53)	Economic report	Published in the journal of the Institute of Economic Affairs, which has a conflict of interest.
	Duffy & Snowdon 2012 (54)	Report chapters (not a research study)	Is a critique of Sheffield modelling, not a research stud
	Fitzgerald & Angus 2015 (55)	Report (not a research study)	Is a report about use of evidence in policymaking, not about effectiveness of MUP. Also not a research study.
	Gallet 2007 (56)	Meta-analysis	Is looking at elasticities of demand for alcohol, not the effectiveness of MUP.
	Gray 2000 (57)	Natural experiment	Restrictions do not include any price interventions
	Gruenewald 2006 (58)	Time series analysis/modelling	Price changes, not minimum prices, but included in narrative
	Hilton 2014 (59)	Content analysis of UK newsprint	Media representations of MUP, not effectiveness
	Home Office 2011 (60)	'Summary review'/report (not a research study)	Replicates what we have elsewhere, but in less detail. Also not a research study.
	Institute for Fiscal Studies 2011 (61)	Report (not a research study)	Is not about effectiveness of MUP
	Institute for Fiscal Studies 2013 (62)	Report (not a research study)	Is not looking at effectiveness of MUP, is comparing Govt and industry revenue under MUP and higher tax
	Institute of Alcohol Studies (Goodliffe) 2014 (63)	Webpage	Is discussing legal issues, not effectiveness of MUP
	Kisely & Lawence 2015 (64)	Natural experiment	Tax, not price intervention
	Ludbrook 2010 (65)	Secondary analysis of Expenditure and Food Survey	Describes purchasing patterns of low price alcohol in Scotland. Not about MUP.
	Ornstein 1983 (66)	Literature review book chapter (not systematic)	Price elasticities of demand only

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Rabinovch 2012 (67)	Technical report (contains data)	Does not assess effectiveness of MUP
Radaev 2015 (68)	Time series analysis	Paper explored the effect of price interventions on
		consumption of homemade alcohol, not the
		effectiveness of MUP
Robinson 2013 (69)	Letter to journal (not a research study)	Letter to editor about evidence for MUP, not a research
		study
Snowdon 2015 (70)	Book chapter	Is a critique of Sheffield modelling, not a research study.
		Institute of Economic Affairs also has a conflict of
		interest.
Wine and Spirits Trade	Press release	Press release critiquing Zhao 2013 paper, not a research
Association n.d. (71)		study
World Health Organisation	Report	Does not discuss effectiveness of MUP
2014 (72)		

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PRISMA 2009 Checklist

Section/topic	#	Checklist item	Reported on page #
TITLE			
	1	Identify the report as a systematic review, meta-analysis, or both.	1
0 ABSTRACT			
1 Structured summary 2 3 4	2	Provide a structured summary including, as applicable: background; objectives; data sources; study eligibility criteria, participants, and interventions; study appraisal and synthesis methods; results; limitations; conclusions and implications of key findings; systematic review registration number.	2
7 Rationale	3	Describe the rationale for the review in the context of what is already known.	3-4
8 Objectives	4	Provide an explicit statement of questions being addressed with reference to participants, interventions, comparisons, outcomes, and study design (PICOS).	4
METHODS			
2 Protocol and registration	5	Indicate if a review protocol exists, if and where it can be accessed (e.g., Web address), and, if available, provide registration information including registration number.	shed protocol
25 Eligibility criteria 26	6	Specify study characteristics (e.g., PICOS, length of follow-up) and report characteristics (e.g., years considered, language, publication status) used as criteria for eligibility, giving rationale.	4
7 Information sources	7	Describe all information sources (e.g., databases with dates of coverage, contact with study authors to identify additional studies) in the search and date last searched.	4
o Search	8	Present full electronic search strategy for at least one database, including any limits used, such that it could be repeated.	4
2 Study selection	9	State the process for selecting studies (i.e., screening, eligibility, included in systematic review, and, if applicable, included in the meta-analysis).	4-6
5 Data collection process	10	Describe method of data extraction from reports (e.g., piloted forms, independently, in duplicate) and any processes for obtaining and confirming data from investigators.	4-6
Data items	11	List and define all variables for which data were sought (e.g., PICOS, funding sources) and any assumptions and simplifications made.	ables 2+3
↓ Risk of bias in individual ↓ studies	12	Describe methods used for assessing risk of bias of individual studies (including specification of whether this was done at the study or outcome level), and how this information is to be used in any data synthesis.	4
2 Summary measures	13	State the principal summary measures (e.g., risk ratio, difference in means). Not stated, as all summary mea	sures include
4 Synthesis of results 15	14	Describe the methods of handling data and combining results of studies, if done, including measures of consistency (e.g., l^2) for each meta-analysis. 4, an	d Table 1
46 47 48		For peer review only - http://bmjopen.bmj.com/site/about/guidelines.xhtml Page 1 of 2	

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36 FUNDING

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PRISMA 2009 Checklist

Section/topic	#	Checklist item	Reported on page #
Risk of bias across studies	15	Specify any assessment of risk of bias that may affect the cumulative evidence (e.g., publication bias, selective reporting within studies).	4
Additional analyses	16	Describe methods of additional analyses (e.g., sensitivity or subgroup analyses, meta-regression), if done, indicating which were pre-specified.	4
RESULTS			
Study selection	17	Give numbers of studies screened, assessed for eligibility, and included in the review, with reasons for exclusions at each stage, ideally with a flow diagram. Figure 1 and online sup	plementary file
Study characteristics	18	For each study, present characteristics for which data were extracted (e.g., study size, PICOS, follow-up period) and random revealed the citations.	bles 2+3
Risk of bias within studies	19	Present data on risk of bias of each study and, if available, any outcome level assessment (see item 12).	Tables 2+3
Results of individual studies	20	For all outcomes considered (benefits or harms), present, for each study: (a) simple summary data for each intervention group (b) effect estimates and confidence intervals, ideally with a forest plot.	+p18-20
Synthesis of results	21	Present results of each meta-analysis done, including confidence intervals and measures of consistency.	d p18-20
Risk of bias across studies	22	Present results of any assessment of risk of bias across studies (see Item 15).	ussed p21
Additional analysis	23	Give results of additional analyses, if done (e.g., sensitivity or subgroup analyses, meta-regression [see Item 16]).	18-20
DISCUSSION	-		
Summary of evidence	24	Summarize the main findings including the strength of evidence for each main outcome; consider their relevance to key groups (e.g., healthcare providers, users, and policy makers).	20-21
Limitations	25	Discuss limitations at study and outcome level (e.g., risk of bias), and at review-level (e.g., incomplete retrieval of identified research, reporting bias).	20-21
Conclusions	26	Provide a general interpretation of the results in the context of other evidence, and implications for future research.	21-22
FUNDING	<u>.</u>		
Funding	27	Describe sources of funding for the systematic review and other support (e.g., supply of data); role of funders for the systematic review.	22

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41 From: Moher D, Liberati A, Tetzlaff J, Altman DG, The PRISMA Group (2009). Preferred Reporting Items for Systematic Reviews and Meta-Analyses: The PRISMA Statement. PLoS Med 6(7): e1000097. 42 doi:10.1371/journal.pmed1000097 For more information, visit: www.prisma-statement.org.

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