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Doctors on the move: international study on national recertification systems

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2	A collective case study
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36 ABSTRACT

Objectives: With increased cross-border movement, ensuring safe and high-quality healthcare has gained primacy. The purpose of recertification is to ensure quality of care through periodically attesting doctors' professional proficiency in their field. Professional migration and facilitated cross-border recognition of qualifications, however, make us question the fitness of national policies for safeguarding patient care and the international accountability of doctors.

Design and setting: We performed document analyses and conducted semi-structured interviews to identify and describe key characteristics and effective components of 10 different European recertification systems, each representing one case (collective case study). We subsequently compared these systems to explore similarities and differences in terms of assessment criteria used to determine process quality.

Results: Great variety existed between countries in terms and assessment formats used, tar-geting cognition, competence and performance (Miller's assessment pyramid). Recertification procedures and requirements also varied significantly, ranging from voluntary participation in professional development modules to the mandatory collection of multiple performance data in a competency-based portfolio. Knowledge assessment was fundamental to recertification in most countries. Another difference concerned the stakeholders involved in the recertification process: while some systems exclusively relied on doctors' self-assessment, others involved multiple stakeholders but rarely included patients in assessment of doctors' professional competence. Differences between systems partly reflected different goals and primary purposes of recertification.

Conclusion: Recertification systems differ substantially internationally with regard to the 58 criteria they apply to assess doctors' competence, their aims, requirements, assessment for-

59	mats, and patient involvement. In the light of professional mobility and associated demands
60	for accountability, we recommend that competence assessment include patients' perspectives,
61	and recertification practices be shared internationally to enhance transparency. This can help
62	facilitate cross-border movement, while guaranteeing high-quality patient care.
63	
64	Word count: 276
65	
66	Key words: Recertification; Continuing Professional Development; Performance assessment;
67	Patient safety; Quality assurance; Professional mobility
68	
69	Strengths and limitations of this study
70	• Our research provides a comprehensive comparison of ten European recertification sys-
71	tems and their assessment criteria used to ensure quality of care delivered. It highlights
72	how physicians' knowledge and competence are assessed, which stakeholders are in-
73	volved and how the processes are regulated.
74	• Our research focuses on European countries only as free cross-border movement of pro-
75	fessionals is unique to the European context.
76	• We cannot exclude that interregional variations were missed because recertification sys-
77	tems were decentralized in some countries and we explored the national level only.
78	• The diversity and ambiguity in terminology (recertification, revalidation, continuing pro-
79	fessional development) underline the challenge of comparing various recertification sys-
80	tems.

81 Doctors on the move: international study on national recertification systems

82 INTRODUCTION

Increased mobility of health professionals can pose potential threats to the quality of care. Suppose, for instance, a high performing, Romanian doctor moves to the Netherlands. There, this person will face a new work environment in a distinct healthcare system with specific quality guidelines and different clinical presentations and patient demands. As this new work setting requires specific knowledge, skills, and values that differ from the Romanian context, you may wonder: Will this doctor still be competent to deliver high-quality care?

While the problem of safeguarding quality of care across borders is omnipresent, it is particularly pertinent in Europe where the free movement of professionals has long historical and legal roots. Although a European Commission directive has facilitated mobility by providing for international recognition of professional qualifications, it fails to guarantee that doctors actually meet the minimum and context-specific quality standards. To safeguard qual-ity of patient care, regulatory bodies around the world have implemented different systems.¹² such as recertification systems. Recertification entails lifelong learning and periodic assess-ment of doctors' competence and performance through various methods.³ More specifically, it requires a formal procedure of assessing and attesting quality of service provided "in accord-ance with established requirements or standards."⁴ By renewing initial certification, recertifi-cation aims to address any decline in performance as well as ensure trained doctors' adapta-tion to advances in knowledge and technology.^{5 6} This is particularly important in times of increased publicity over individual failures of medical performance, demands for doctors' accountability, and concerns about patient safety.⁷

Despite its well-intended aim, recertification harbours two inherent problems. First, current national recertification practices fail to ensure quality of care internationally, as they assess doctors' competence and performance in accordance with *national* quality standards.

Differences in standards across countries and the absence of international recertification systems may complicate international quality assurance and quality improvement.⁶ This begs the question of whether such discrete practices can respond to repeated calls for international ac-countability and transparency.⁸ Second, although research on assessment of professional competence provided a set of guidelines for assessment criteria to ensure high quality assessment,⁹ the question on how to assess doctors' competence has often turned into a political rather than an educational one,¹⁰ potentially impacting on effectiveness of recertification sys-tems.

"Competence" is defined as the ability to integrate knowledge, skills, and attitudes into a certain context to ensure safe patient care.^{11 12} This definition suggests to pay balanced at-tention to multiple competency domains relevant to a doctor, when assessing professional competence.¹³ Indeed, many scholars and institutions advocate the assessment of not only medical knowledge and skills, but also competencies, such as communication, collaboration, and clinical judgment.^{14 15} Assessment measures must also be robust and focus on the healthcare system's needs and outcomes, implying involvement of key stakeholders, particularly patients when evaluating quality of care.¹⁶⁻¹⁹ It is furthermore acknowledged that, for each of the competencies, outcomes of different assessment methods must be combined to ensure robust decision making about professional competence ²⁰²¹

To conclude, cross-border quality of care will be promoted if countries not only share their recertification practices, but also are willing to critically reflect on quality of assessment processes embedded in recertification procedures.^{7 22} In the present study, we attempt taking a first step in this direction by identifying different national recertification approaches. The question of the present study, therefore, was what are the key characteristics of recertification systems for doctors of different countries? More specifically, we aimed at exploring use of assessment criteria in design of recertification procedures. We used a collective case study

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design to describe and compare different national systems. We were particularly interested in the assessment criteria used, if any, and how they were applied. Although recertification is sometimes also coined "revalidation," "re-accreditation," and "maintenance of certification" or used interchangeably with "continuing professional development" in other contexts, this article keeps to the former term. The article builds on previous work on certification but primarily focuses on recertification.

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138 METHODS

139 Study Design and Case Selection

We described and analysed the recertification systems of ten individual European countries. Each country's national recertification system represented a single case. We selected our cases using purposeful sampling to reach maximum heterogeneity in terms of geographical spread across Europe, demographics, health professionals' migration profile, presence of labour market restrictions, and type of healthcare system (Table 1).²³

- 145
- 146 **Table 1.** Sampling criteria

Sampling criterion Specification of criterion

Geographical spread	Include countries of different sizes, demographic make-up,								
	with different cultures, and from a range of geographical lo-								
	cations (Northern, Eastern, Southern, Western, and Central								
	Europe).								
Migration profile	Include countries that have different levels of health profes-								
and position	sional migration (inflow and outflow) and rely more or less								
	on foreign doctors; include both "junior" (EU12) and "sen-								
	ior" EU member states (EU15) as indicated by the length of								
	EU membership.								

Labour market re-	Include countries with (Germany, Ireland, the Netherlands,									
strictions	United Kingdom, and Switzerland) and without initial labour									
	market restrictions (Denmark, Portugal, and Spain)									
Different healthcare	Include countries with different structures of healthcare									
systems	services in terms of how they are financed and covered by the									
	insurance system (publicly, privately, or both).									

EU2 = countries which joined the EU in 2007: Bulgaria and Romania. EU10 = countries which joined the EU in 2004: Cyprus, Czech Republic, Estonia, Hungary, Latvia, Lithuania, Poland, Slovakia, and Slovenia. EU12 = EU2 and EU10 countries: Cyprus, Czech Republic, Bulgaria, Estonia, Hungary, Lat-

- via, Lithuania, Poland, Romania, Slovakia, and Slovenia.
- EU15 = countries which were already EU member states in 2003: Austria, Belgium, Den-
- mark, Finland, France, Germany, Greece, Ireland, Italy, Luxembourg, the Netherlands, Portu-gal, Spain, Sweden, and the UK.

- Based on these criteria, the final study sample included Denmark, Germany, Hungary,
- Ireland, Poland, Portugal, Spain, Switzerland, the Netherlands, and the United Kingdom (Ta-, U.T.
- ble 2).

Country	location	(migrants/1,000 inhabitants) ³³	Reliance on foreign doctors (% of all practicing doctors) ²³	Type of health insurance system	Financing of healthcare
Denmark	North	2.25	6.4% are foreign- trained	Decentralized, offers universal and nearly free access	Taxation
Germany	Central	1.06	5.7% are foreign born	Mix of compulsory public and voluntary private health insur- ance; highly decentralized	Statutory insurance, taxation out-of-pocket payments, an private health insurance
Hungary	East	1.34	3.6% are foreign born	National Health Insurance Fund is state- owned and offers com- plete coverage, partly free of charge	Taxation and social health i surance contributions
Ireland	West	3.31	20.1% are foreign- trained	National Healthcare System, Mix of public and voluntary private health insurance	Taxation and supported by c payments for specialist's treatment from insurance pr viders.
Poland	East	-0.47	2.1% are foreign- trained	Decentralized, mandatory health insurance system	National Health Funds
Portugal	South	2.74	11.1% are foreign	Private and public insurance	Taxation, public and priva
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			born	schemes plus voluntary private	insurance schemes, and direct					
				insurances	payment					
Spain	South	7.24	12.5% are foreign-	National Health Service	Taxation and payroll contribu-					
			trained	Private and public insurance	tions					
				schemes						
Switzerland	Central	5.43	22.5% are foreign-	Obligatory, statutory, decentral-	Compulsory health insurance					
			trained	ized insurance system	premiums and out-of-pocket					
				Federal Office for Social Insur- ance monitors providers	payments					
The Nether-	Central	1.97	6.2% are foreign-	Mixed model of compulsory	Health Insurance, taxation and					
lands			trained	social and voluntary private in-	direct payments					
United	West	2.56	36.8% are foreign-	Mix of public and voluntary pri-	National Health Service, taxa-					
Kingdom			trained	vate health insurance	tion, and national insurance					
					contributions					
					4					
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Data collection

We collected data on the respective recertification procedures by performing a document analysis for each case in addition to conducting semi-structured interviews with two or three representatives from each country.

For the document analyses, we retrieved documents describing national recertification procedures for doctors from the websites of national certification organizations. We focused on documents that clarified rationale, form and procedure, as well as requirements and rewards of each recertification program. Data collection took place from April to September, 2016.

To validate and corroborate our interpretation of data from document analysis, we conducted semi-structured interviews with representatives of national regulatory bodies re-sponsible for postgraduate medical education and recertification or the recognition of profes-sional qualifications (e.g., international affairs offices). These interviewees were deans for professional practice, heads of recertification departments, experts on continuing professional development, and official secretaries or legal advisors to national medical education offices, medical or scientific societies, accreditation bodies, medical royal colleges, councils, or chambers.

The first author (CS) conducted all interviews via video or phone, based on an interview protocol adapted from a study on continuing professional development and lifelong learning for health professionals.³⁴ Questions addressed competency frameworks as well as rules and regulations of recertification, asking about regulatory authorities involved, main objective(s), structure, requirements, and consequences of compliance or non-compliance. Before the interview, we explained the research purposes to participants and asked them to give informed consent.

Patient involvement

188 No patients were involved in this research, given our specific aim.

189 Data analysis

Data analysis spanned a two-step process. First, we analysed the data from the document analyses and interviews to identify and describe key characteristics of each case. We asked at least one interviewee per country to comment on the accuracy and completeness of the de-scribed recertification system. We subsequently re-analysed the data, specifically focusing on the application of criteria for high quality assessment: validity, reliability, educational and catalytic effect.^{9 14 35} For that purpose we identified specific strategies used to ensure assess-ment quality in terms of validity, reliability and educational consequences, for each of the re-certification system (Box 1).

Box 1. *Strategies embedded in recertification, affecting assessment quality*

Criterion		Features
What is as-	Program of	• Inclusion of competency domain(s) or domain(s) of pro-
sessed?	assessment	fessional practice (including lifelong learning)
		• Use of overarching framework (based on needs healthcare
		system; key domains professional practice)
		• Assessment and learning aligned with individual needs
		• Focus on process of care
		• Focus on patient outcome (including patient satisfaction)
When is it	Frequency of	• Yearly
assessed?	recertifica-	• Every 2-3 years
	tion cycle	• Every 4-5 years
		• Every > 5 years
		• No time frame
Who assess-	Stakeholders	• Individual (self-assessment)
es?	involved in	• Peers

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	the assess-	• Employer
	ment	• Patients
		• Others
How is it	Assessment	• Competence level according to Miller's assessment pyra
assessed?	methods	mid (cognition versus performance)
		• Self-assessment
		Portfolios
		Credit collection through course participation
		• Examinations (standardised)
		• Simulations
		Clinical audits
		Multi-source feedback
	Regulations	Voluntary vs. mandatory
		• Legal vs. professional obligation
What are	Assessment	• Quality of care and patient safety
the objec-	goal	Professional development
tives?		 Maintenance of doctors' knowledge and skills
	Consequenc-	Loss of license
	es of non-	Financial sanctions
	compliance	• Follow-up
		Work under supervision
		• Feedback

These strategies included program of assessment, assessment goals and methods (i.e., authentic and suitable methods), as well as frequency of assessment (i.e., consistent outcomes across measurements and decisions). We also addressed the involvement of different stakeholders including patients, and consequences for learning and development. Self-assessment as tool for lifelong learning and assessment of practice performance were the two major components of recertification considered.³⁶ Finally, we compared recertification systems across cases to identify similarities and differences with respect to use of the aforementioned as-

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208 sessment criteria.

RESULTS

In the following paragraphs, we highlight differences and/or similarities across countries in terms of the purpose, focus, frequency, and methods of recertification, and the stakeholders involved in the process. Exact details are provided in Table 3, while Table 4 outlines the bodies (Medical specialties, Ministries of Health or Medical Authorities) responsible for recertification. The final paragraph provides a synopsis of the most striking results.

1. Purpose of recertification

As shown in Table 3, the purpose of recertification constituted a major source of variance.

219 While several countries aimed to improve quality of care and patient safety, a minority (N=2),

220 essentially those countries where recertification was not mandatory, upheld personal devel-

221 opment and career advancement as their primary objective (Table 3).

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Table 3. *Competence assessment in recertification systems of investigated cases*

	D		Fo	cus ²	Based on	Freq	uency	Assess-	Who dec	ides on acti followed?	vities to be	Stakehol	ders invol assessmen	ved in the t	How is in- ternal quali-
Case	Pur- pose ¹	LLL	РР	Mandato- ry (yes/no)	competen- cy frame- work	After cred- its	Every year(s	ment methods ³	Individu- al doctor	Employ- ers	Doctor him/hersel f	Col- leagues	Pa- tients	Employ- ers	ty of assess- ment as- sured?
Case 1	1, 3	yes	yes	yes	yes	200	5	1.4, 1.5, 1.6, 1.7, 2, 3, 4, 5	yes	no	yes	yes	yes	yes	quality visita- tions, as- sessment of group func- tioning
Case 2	1, 2	yes	yes	yes	N/A	150	3	1.1, 1.2, 1.3, 1.4, 1.5, 1.6, 1.7, 2, 3	yes	no	yes	yes	no	no	N/A
Case 3	1, 3	yes	no	yes	N/A	250	5	1.1, 1.2, 1.1, 1.2, 1.3, 1.4, 1.6, 1.7, 1.8	yes	no	yes	no	no	no	accreditation of CME providers
Case 4	1, 2, 3	yes	yes	yes	yes	250	5	1.1, 1.2, 1.3, 1.4, 1.6, 1.7, 2, 3, 4, 7	yes	no	yes	yes	yes	yes	independent assessors, information triangulation, audits
Case 5	3	yes	yes	yes	yes	50	1	1.2, 1.3, 1.4, 1.5, 1.6, 2	yes	no	yes	no	no	no	N/A
Case 6	1, 2	no	yes	no, volun- tary	no	N/A	1	1, 3, 4	yes	yes	yes	no	no	yes	local man- agement
Case 7	2	yes	no	yes	N/A	250	5	1, 1.1, 1.2, 1.6, 1.7, 1.8, 4, 5, 6	yes	no	yes	no	no	no	more credits for CPD activities with exams
Case 8	3	yes	no	yes	N/A	200	4	1.1, 1.2, 1.4, 1.5, 1.6, 1.7	yes	no	yes	no	no	no	accreditation of CME providers

															16
Case 9	4	yes	yes	no, volun- tary	N/A	N/A	5	4	yes	no	no	yes	no	(yes)	N/A
Case 10	4	yes	yes	no, volun- tary	yes	N/A	3	1.2, 4	yes	no	yes	yes	no	yes	organiza- tion's quality control

^{1.} Recertification purpose: 1. Quality of care; 2. Patient safety; 3. Maintenance of doctors' knowledge and skills; 4. Career.

^{2.} Focus of recertification: LLL = lifelong learning; PP = Practice performance.

 ^{3.} Assessment methods: 1. CPD; 1.1 specialty-specific CPD course; 1.2 General CPD course (communication skills); 1.3 Individual

learning (reading); 1.4 Conference attendance; 1.5 Teaching; 1.6 Research & scientific publications; 1.7 E-learning; 1.8 Time spent as

visiting professional; 2. Clinical audit; 3. Appraisal/peer reviews; 4. Portfolio; 5. Minimum hours of patient contact; 6. Mandatory intensive course; 7. Significant events.

229 Country names are not individually reported due to the perceived sensitivity of the information provided by the interview partner.

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Participation in a recertification program was voluntary in three countries only, though all countries imposed a professional or legal obligation to engage in lifelong learning. Consequences of non-compliance were non-existent in voluntary systems; in the mandatory systems (N=7), however, they varied from financial sanctions (N=2) or work under supervision to suspension of the license to practice (N=3), with two countries allowing for license recovery. Finally, one country conferred a lifelong registration upon doctors, obviating the need to impose any sanctions in practice (Table 4).

Table 4. *Regulation of recertification process in the countries under scrutiny*

	Who	sets rules f	for recertifica	ation?	Potential ²⁴⁰
Case	Medical	Ministry	Medical	Type of	consequences
number	Specialties	of	Authority ¹	obligation ²	of non-
		Health			compliance ³
Case 1	yes	yes	yes	1	(1), 2
Case 2	yes	no	no	1,2	3, 4
Case 3	no	yes	yes	1,2	1, 3
Case 4	no	no	yes	1,2	1, 2
Case 5	yes	no	yes	1	4, 5
Case 6	/	/	yes	2	4
Case 7	/	yes	yes	1	1
Case 8	/	yes	yes	1	4
Case 9	/	/	/	/	4
Case	yes	/	yes	1	4
10					

¹ Medical Authority such as the General Medical Council

²⁴² ^{2.} Type of obligation: 1. Legal; 2. Professional

^{3.} Potential consequences of non-compliance are: 1. Work supervised or suspen-

sion of license; 2. Suspension of license with possibility to restore license; 3. Fi-

245 nancial sanctions; 4. No formal consequences / license for lifetime; 5. Follow-up.

2. Focus of the assessment

As regards focus, almost all recertification systems emphasized the lifelong learning of doc-tors. Likewise, most systems relied on the collection of a minimum number of credits per year, mostly 50 (N=5), where one credit typically represented one hour of learning activity. Although the three voluntary systems did not require credits to be earned for recertification, one did recommend it (case 6). Such practice was often embedded in a continuing profession-al development framework as part of a voluntary recertification process. In another country, doctors must take a specific course followed by an exam. Generally, they received more cred-its for courses if these were concluded with an examination (case 7). Of the countries that assessed practice performance, only five did so through audits and appraisals or multi-source feedback. Four countries evaluated doctors' individual and team functioning focusing on communication and collaboration skills.

3. Frequency of recertification

The frequency of recertification and timeframe within which requirements must be fulfilled varied widely: some countries had annual appraisals (N=2), others three-year procedures (N=2), but most of the countries undertook quinquennial assessments (N=5).

4. Assessment methods

To demonstrate their knowledge and engagement in lifelong learning, doctors in most countries must earn credits, for instance by participating in workshops and national or international conferences, doing individual reading, teaching, writing scientific articles, spending time as visiting doctor, and/or e-learning. One country assessed performance on the basis of a dialog between employer and employee who jointly discussed learning needs. Another country counted reflection on significant events, that is, unintended critical events which potentially Page 19 of 28

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harmed the patient, to measure patient outcomes. Yet other countries (N=4) used clinical audits, number of complaints, reviews or appraisals, and peer reviews to measure processes of healthcare delivery. Finally, some countries deployed portfolios (N=6), clinical audits (N=4), and multi-source feedback (N=4) to reflect on individual and team functioning.

276 5. Stakeholder involvement

In most cases (N=9), doctors decided which learning activities to take based on their selfassessed learning needs. Several countries, however, also based the assessment of performance outcomes and the process of care on feedback from peers (N=5) or patients (N=2), yet only one country demanded involving patients in the assessment regularly.

282 6. Synopsis

All things considered, what stood out was that most recertification systems relied heavily on doctors' self-assessments, attached little weight to patient outcomes, patient involvement, and the assessment of practice performance, as well as lacked an overarching competency frame-work. Only four countries seem to match the content of assessment programs with evaluation of professional practice. These findings clearly contrast with the aim to ensure quality of care and patient safety most systems pursued. Evaluation of practice performance seems to be a sine qua non, an indispensable condition, for assessment of competence, i.e. what doctors actually do in day-to-day practice. Two countries (case 1 and 4), however, did use a more comprehensive system, covering both self-assessment and practice performance through mul-ti-source feedback, including patients' feedback.

Three other countries deserve mention for their apparent distinctness from the rest. One country, though not formally requiring continuing professional development, assessed practice performance based on an annual dialog between doctor and employer. This left little

room for individual doctors to self-assess their performance and independently decide on activities to be taken, which was the case in all other countries where the individual doctor was responsible for high-quality patient care. The remaining two recertification systems stood out as being career-focused: they did not require doctors to engage in lifelong learning and professional development for purposes of patient safety and quality patient care, but rather encouraged the use of a portfolio to enhance chances of promotion.

302 DISCUSSION

The purpose of this study was to investigate how recertification is organized across different countries. We found substantial differences in recertification requirements and procedures. Moreover, these requirements in many respects seemed to conflict with aims to ensure quality of care and patient safety.

First, we observed that only a few systems included feedback from patients in the as-sessment. Involving patients to prefigure patient outcomes and quality seems inevitable for accountability and transparency purposes.³⁷ Although many patients are needed to obtain reli-able evaluations, their involvement in recertification procedures can help respond to public calls for doctors' accountability.⁹ Wright et al recommend including data from 34 patient questionnaires and 15 colleague questionnaires to obtain reliable performance evaluation for appraisal purposes.³⁸ Despite the fact that the literature reports peers to give accurate, credi-ble, and valid assessments of performance, peer feedback was absent in most systems.^{9 14 39} Use of multi-source feedback to assess practice performance, requires high quality and credible feedback to induce reflection on practice.⁴⁰ Multi-source feedback, including patients' feedback, can be especially effective when the feedback received contrasts with individual perceptions and is facilitated by a mentor or coach.⁴¹ A mentor can help to deal with the emo-tional aspects of the multi-source feedback and to structure individual reflection and followup.⁴² Use of multisource feedback and mentoring systems could thus help countries transition-

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ing from a system based on self-assessments to "directed" self-assessments as suggested by
 Sargeant et al.⁴³

Second, most systems relied on self-assessments and lifelong learning activities doc-tors selected themselves without attending to external assessment of practice performance. More specifically, by relying on credit accumulation systems that allowed doctors to choose their learning activities,⁴⁴ it was entirely at the doctors' discretion to judge their performance and learning needs. There's strong evidence however, that several individual and social fac-tors obscure the validity of self-assessments such as age and experience.^{44 45} Additionally, self-assessments tend to mirror self-confidence and self-efficacy which are not necessarily good measures of doctors' competence.⁴⁴ This evidence provides ample ground to question both the effectiveness of recertification systems that rely on doctors' self-assessments and the autonomy granted to clinicians.^{16 46} Hence, assessments of competence will become more meaningful when they involve multiple assessors, including patients.

Another deviation from the purpose of recertification constituted the assessment meth-ods used. Whereas activities such as reading written materials, and attending conferences or presentations have been shown to deepen specific knowledge, there is no evidence that such didactic and passive learning interventions alone improve performance and patient outcomes.⁴⁷⁻⁴⁹ A causal link between educational activities and improved patient health status vet remains to be established.⁵⁰ This casts doubt on the impact of the recertification systems in our study on doctors' performance. Consequently, our findings reinforce concerns about the validity of recertification procedures and emphasize the need to combine various assessment methods, likely resulting in greater accountability as previously been proven.⁵¹ As stated by Forsetlund and colleagues (2009), a combination of multiple media, multiple instructional techniques and multiple exposures can help to induce change in performance towards im-proved patient outcomes.52

Since medical specialists invest substantial time and money in their professional de-velopment, the feasibility, applicability, and acceptability of recertification are topics worth exploring in the context of quality assurance. We therefore invite future studies into stake-holders' perceptions of recertification and their effectiveness and impact,⁵³ and also to bring into focus the content and formal aspects of learning activities which, by facilitating its design and implementation, may improve recertification. To shed light on the full picture, we would furthermore welcome studies investigating the feasibility and acceptability of involving pa-tients in evaluating physicians' competency.

354 Limitations

Since recertification systems were decentralized in some countries and we explored the na-tional level only, we cannot exclude that interregional variations were missed. Moreover, alt-hough the interviewees ideally represented at least two different national organizations, inter-views were mostly limited to two or three respondents per country. A final and possibly the most complex and intervening limitation constituted the diversity in terminology and lan-guage. This may have affected the translation of national concepts into English during the interviews and of written descriptions, potentially causing loss of detail during the analyses. These language differences and ambiguity in terms underline the challenge of comparing var-ious recertification systems.

Practical implications for professional mobility

Defining universal criteria for assessing professional competence will be no easy feat, especially not when considering the differences between national recertification approaches, rising cross-border mobility. Since each system is customized to a specific context, culture, and healthcare system, a universal recertification system may neither be desirable nor achievable, as doctors are required to adapt to the unique features of their work setting and health care system. For transparency purposes, however, medical societies could share their competency

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assessment procedures and quality standards, turning a political matter into an educational (and quality assurance) matter.⁷ Moreover, national bodies can incorporate performance evaluation, involve multiple stakeholders including patients, and use other assessments besides clinicians' self-assessments in their re-certification procedures to enhance liability.⁵⁴

Achieving an overarching quality assurance system being an unrealistic goal, we need to have a shared understanding of what are minimum standards for a doctor⁴⁶ thereby creating a base for international comparison while allowing for local adaptations. Such standards of training content and certification directives could meet the challenges posed by the free, cross-border movement of professionals, improving patient safety, and enhancing accountability and transparency.

381 Conclusion

Recertification can help assess and improve knowledge, skills, professional performance, and, ultimately, patient outcomes. Yet, systems vary widely across countries in terms of being compulsory or not, requirements, patient involvement, and consequences of compliance or non-compliance. A shift toward a broader program of assessment focused on competence assessment and lifelong learning might create a more valid, credible, and reliable basis for recertification, meeting growing demands for accountability and transparency.

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413 Transparency declaration: Carolin Sehlbach affirms that the manuscript is an honest, accurate,

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Doctors on the move: a European case study on the key characteristics of national recertification systems

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34 Doctors on the move: a European case study on the key characteristics of national recer 35 tification systems

36 ABSTRACT

Objectives: With increased cross-border movement, ensuring safe and high-quality healthcare has gained primacy. The purpose of recertification is to ensure quality of care through periodically attesting doctors' professional proficiency in their field. Professional migration and facilitated cross-border recognition of qualifications, however, make us question the fitness of national policies for safeguarding patient care and the international accountability of doctors. Design and setting: We performed document analyses and conducted 19 semi-structured interviews to identify and describe key characteristics and effective components of 10 differ-ent European recertification systems, each representing one case (collective case study). We subsequently compared these systems to explore similarities and differences in terms of as-sessment criteria used to determine process quality.

Results: Great variety existed between countries in terms and assessment formats used, tar-geting cognition, competence and performance (Miller's assessment pyramid). Recertification procedures and requirements also varied significantly, ranging from voluntary participation in professional development modules to the mandatory collection of multiple performance data in a competency-based portfolio. Knowledge assessment was fundamental to recertification in most countries. Another difference concerned the stakeholders involved in the recertification process: while some systems exclusively relied on doctors' self-assessment, others involved multiple stakeholders but rarely included patients in assessment of doctors' professional com-petence. Differences between systems partly reflected different goals and primary purposes of recertification.

57 Conclusion: Recertification systems differ substantially internationally with regard to the

criteria they apply to assess doctors' competence, their aims, requirements, assessment for-mats, and patient involvement. In the light of professional mobility and associated demands for accountability, we recommend that competence assessment include patients' perspectives, and recertification practices be shared internationally to enhance transparency. This can help facilitate cross-border movement, while guaranteeing high-quality patient care. Word count: 277 Key words: Recertification; Continuing Professional Development; Performance assessment; Patient safety; Quality assurance; Professional mobility Strengths and limitations of this study Our research provides a comprehensive comparison of ten European recertification sys-tems and their assessment criteria used to ensure quality of care delivered. It highlights how physicians' knowledge and competence are assessed, which stakeholders are in-volved and how the processes are regulated. Our research focuses on European countries only as free cross-border movement of pro-• fessionals is unique to the European context. We cannot exclude that interregional variations were missed because recertification sys-• tems were decentralized in some countries and we explored the national level only. The diversity and ambiguity in terminology (recertification, revalidation, continuing pro-fessional development) underline the challenge of comparing various recertification sys-tems.

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Doctors on the move: a European case study on the key characteristics of national recer-

tification systems

INTRODUCTION

Increased mobility of health professionals can pose potential threats to the quality of care. Suppose, for instance, a high performing, Romanian doctor moves to the Netherlands. There, this person will face a new work environment in a distinct healthcare system with specific quality guidelines, and different morbidity patterns, and patient demands. As this new work setting requires specific knowledge, skills, and values that differ from the Romanian context and culture, you may wonder: Will this doctor still be competent to deliver high-quality care?

While the problem of safeguarding quality of care across borders is omnipresent, it is particularly pertinent in Europe where the free movement of professionals has long historical and legal roots. Although a European Commission directive has facilitated mobility by providing for international recognition of professional qualifications, it fails to guarantee that doctors actually meet the minimum and context-specific quality standards. To safeguard quality of patient care, regulatory bodies around the world have implemented different systems,¹² such as recertification systems. Recertification entails lifelong learning and periodic assess-ment of doctors' competence and performance through various methods.³ It describes the pro-cess designed to promote and demonstrate continuous professional competence.⁴ More specif-ically, it requires a formal procedure of assessing and attesting quality of service provided "in accordance with established requirements or standards."⁵ By renewing initial certification, recertification aims to address any decline in performance as well as ensure trained doctors' adaptation to advances in knowledge and technology.⁶⁷ This is particularly important in times of increased publicity over individual failures of medical performance, demands for doctors' accountability, and concerns about patient safety.⁸
Despite its well-intended aim, recertification harbours two inherent problems. First, current national recertification practices fail to ensure quality of care internationally, as they assess doctors' competence and performance in accordance with *national* quality standards. Differences in standards across countries and the absence of international recertification sys-tems may complicate international quality assurance and quality improvement.⁷ This begs the question of whether such discrete practices can respond to repeated calls for international ac-countability and transparency.⁴ Second, although research on assessment of professional competence provided a set of guidelines for assessment criteria to ensure high quality assessment,⁹ the question on how to assess doctors' competence has often turned into a political rather than an educational one,¹⁰ potentially impacting on effectiveness of recertification sys-tems.

"Competence" is defined as the ability to integrate knowledge, skills, and attitudes into a certain context to ensure safe patient care.^{11 12} This definition suggests to pay balanced at-tention to multiple competency domains relevant to a doctor, when assessing professional competence.¹³ Indeed, many scholars and institutions advocate the assessment of not only medical knowledge and skills, but also competencies, such as communication, collaboration, and clinical judgment, as well as cultural competence or critical consciousness.¹⁴⁻¹⁶ Assess-ment measures must also be robust and focus on the healthcare system's needs and outcomes, implying involvement of key stakeholders, particularly patients when evaluating quality of care.¹⁷⁻²⁰ It is furthermore acknowledged that, for each of the competencies, outcomes of dif-ferent assessment methods must be combined to ensure robust decision making about professional competence ^{21 22}

To conclude, cross-border quality of care will be promoted if countries not only share their recertification practices, but also are willing to critically reflect on quality of assessment pro-

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cesses embedded in recertification procedures.^{8 23} In the present study, we attempt taking a first step in this direction by identifying different national recertification approaches. The question of the present study, therefore, was what are the key characteristics of recertification systems for doctors of different countries? More specifically, we aimed at exploring use of assessment criteria in design of recertification procedures. We used a collective case study design to describe and compare different national systems. We were particularly interested in the assessment criteria used, if any, and how they were applied. Although recertification is sometimes also coined "revalidation," "re-accreditation," and "maintenance of certification" or used interchangeably with "continuing professional development" in other contexts, this article keeps to the former term. The article builds on previous work on certification but primarily focuses on recertification. **METHODS Study Design and Case Selection** We described and analysed the recertification systems of ten individual European countries. Each country's national recertification system represented a single case. We selected our cas-es using purposeful sampling to reach maximum heterogeneity in terms of geographical spread across Europe, demographics, health professionals' migration profile, and type of healthcare system (Table 1).²⁴ Table 1. Sampling criteria **Specification of criterion** Sampling criterion **Geographical spread** Include countries of different sizes, demographic make-up, with different cultures, and from a range of geographical locations (Northern, Eastern, Southern, Western, and Central

Europe).

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Migration profile	Include countries that have different levels of health profes-
and position	sional migration (inflow and outflow) and rely more or less
	on foreign doctors; include both "junior" (EU12) and "sen-
	ior" EU member states (EU15) as indicated by the length of
	EU membership.
Different healthcare	Include countries with different structures of healthcare
systems	services in terms of how they are financed and covered by the
	insurance system (publicly, privately, or both).
EU10 = countries which EU10 = countries which Latvia, Lithuania, Polar EU12 = EU2 and EU10 via, Lithuania, Poland, 1 EU15 = countries which mark, Finland, France, 0 gal, Spain, Sweden, and Based on these of	h joined the EU in 2007. Burgaria and Romania. h joined the EU in 2004: Cyprus, Czech Republic, Estonia, Hungary, nd, Slovakia, and Slovenia.) countries: Cyprus, Czech Republic, Bulgaria, Estonia, Hungary, Lat- Romania, Slovakia, and Slovenia. h were already EU member states in 2003: Austria, Belgium, Den- Germany, Greece, Ireland, Italy, Luxembourg, the Netherlands, Portu d the UK. criteria, the final study sample included Denmark, Germany, Hungar
Ireland, Poland, Portuga	al, Spain, Switzerland, the Netherlands, and the United Kingdom (Ta
ble 2).	

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Country	location	(migrants/1,000 inhabitants) ³⁴	trained doctors, latest available year 24 35 36	Type of health insurance system	Financing of hearing
Denmark	North	2.25	5.27%	Decentralized, offers universal and nearly free access	Taxation
Germany	Central	1.06	10.26%	Mix of compulsory public and voluntary private health insur- ance; highly decentralized	Statutory insurance, tax out-of-pocket payment private health insurat
Hungary	East	1.34	7.79%	National Health Insurance Fund is state- owned and offers com- plete coverage, partly free of charge	Taxation and social hea surance contribution
Ireland	West	3.31	41.6%	National Healthcare System, Mix of public and voluntary private health insurance	Taxation and supported payments for speciali treatment from insuranc viders.
Poland	East	-0.47	1.8%	Decentralized, mandatory health insurance system	National Health Fun
Portugal	South	2.74	7.74%	Private and public insurance schemes plus voluntary private	Taxation, public and puinsurance schemes, and

				insurances	payment
Spain	South	7.24	9.4%	National Health Service	Taxation and payroll contribu
				Private and public insurance	tions
				schemes	
Switzerland	Central	5.43	27.05%	Obligatory, statutory, decentral-	Compulsory health insurance
				ized insurance system	premiums and out-of-pocket
				Federal Office for Social Insur-	payments
				ance monitors providers	
The Nether-	Central	1.97	2.13%	Mixed model of compulsory	Health Insurance, taxation and
lands				social and voluntary private in-	direct payments
				surance	
United	West	2.56	28.07%	Mix of public and voluntary pri-	National Health Service, taxa
Kingdom				vate health insurance	tion, and national insurance
					contributions
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Data collection

We collected data on the respective recertification procedures by performing a document analysis for each case in addition to conducting semi-structured interviews with two or three representatives from each country.

For the document analyses, we retrieved documents describing national recertification procedures for doctors from the websites of national certification organizations, and translated them into English if needed. The documents included national recertification schemes and regulations, rules and reports of medical education and training, user guidelines, laws and grey literature articles. We focused on documents that clarified rationale, form and procedure, as well as requirements and rewards of each recertification program.

To validate and corroborate our interpretation of data from document analysis, we conducted one to three semi-structured interviews with representatives of each national regu-latory body responsible for postgraduate medical education and recertification or the recogni-tion of professional qualifications (e.g., international affairs offices) (N=19). These interview-ees were directors of professional development and practice, heads of recertification depart-ments, experts on continuing professional development, and official secretaries or legal advi-sors to national medical education offices, medical or scientific societies, accreditation bodies, medical royal colleges, councils, or chambers (Table 3).

Table 3. Number	r and profile c	of respondents	per country
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Country investigated	Number of interviews	Profile of respondents
Netherlands	1	
Switzerland	2	
Germany	3	
United Kingdom	2	
Ireland	2	
Denmark	2	

	Hungary	1
	Poland	2
	Portugal	2
	Spain	2
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185	The first author (CS) conduct	ed all interviews via video or phone, based on an interview pro-
186	tocol adapted from a study of	n continuing professional development and lifelong learning for
187	health professionals. ³⁷ The ir	nterview protocol was piloted in the Netherlands. Questions ad-
188	dressed competency framewo	orks as well as rules and regulations of recertification, asking
189	about regulatory authorities i	nvolved, main objective(s), structure, requirements, and conse-
190	quences of compliance or no	n-compliance. Before the interview, we explained the research
191	purposes to participants and	asked them to give informed consent. Interviews were audio-
192	taped and lasted 50-90 minute	es, during which notes were taken. Notes were subsequently pre-
193	sented to interviewees to appr	ove or to add information.
194	Data collection took place fro	m April to September, 2016.
195	Patient involvement	
196	No patients were involved in	this research, given our specific aim.
197	Data analysis	
198	Data analysis spanned a two	o-step process. First, we analysed the data from the document
199	analyses and interviews to ide	entify and describe key characteristics of each case. We asked at
200	least one interviewee per cou	intry to comment on the accuracy and completeness of the de-
201	scribed recertification system	. We subsequently re-analysed the data, specifically focusing on
202	the application of criteria fo	r high quality assessment: validity, reliability, educational and

203 catalytic effect.^{9 14 38} For that purpose we identified specific strategies used to ensure assess-

205 certification system (Box 1).

Box 1. Strategies embedded in recertification, affecting assessment quality

Criterion		Features
What is as-	Program of	• Inclusion of competency domain(s) or domain(s) of pro-
sessed?	assessment	fessional practice (including lifelong learning)
		• Use of overarching framework (based on needs healthcar
		system; key domains professional practice)
		• Assessment and learning aligned with individual needs
		• Focus on process of care
		• Focus on patient outcome (including patient satisfaction)
When is it	Frequency of	• Yearly
assessed?	recertifica-	• Every 2-3 years
	tion cycle	• Every 4-5 years
		• Every > 5 years
		• No time frame
Who assess-	Stakeholders	• Individual (self-assessment)
es?	involved in	• Peers
	the assess-	• Employer
	ment	• Patients
		• Others
How is it	Assessment	• Competence level according to Miller's assessment pyra
assessed?	methods	mid (cognition versus performance)
		• Self-assessment
		Portfolios
		Credit collection through course participation
		• Examinations (standardised)
		• Simulations
		Clinical audits
		Multi-source feedback
	Regulations	• Voluntary vs. mandatory

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		Legal vs. professional obligation
What are	Assessment	• Quality of care and patient safety
the objec-	goal	Professional development
tives?		• Maintenance of doctors' knowledge and skills
	Consequenc-	• Loss of license
	es of non-	Financial sanctions
	compliance	• Follow-up
		• Work under supervision
		• Feedback

These strategies included program of assessment, assessment goals and methods (i.e., authentic and suitable methods which aim at measuring day-to-day performance and profes-sional competence), as well as frequency of assessment (i.e., consistent outcomes across measurements and decisions). We also addressed the involvement of different stakeholders including patients, and consequences for learning and development. Self-assessment as tool for lifelong learning and assessment of practice performance were the two major components of recertification considered.³⁹ Finally, we compared recertification systems across cases to identify similarities and differences with respect to use of the aforementioned assessment cri-teria.

RESULTS

In the following paragraphs, we highlight differences and/or similarities across countries in terms of the purpose, focus, frequency, and methods of recertification, and the stakeholders involved in the process. Exact details are provided in Table 4, while Table 5 outlines the bodies (Medical specialties, Ministries of Health or Medical Authorities) responsible for recertification. The final paragraph provides a synopsis of the most striking results.

All systems uncovered applied to all registered practicing doctors, irrelevant of whether they were trained nationally or internationally, as they are automatically enrolled in the national scheme upon registration.

1. Purpose of recertification

As shown in Table 4, the purpose of recertification constituted a major source of variance.

While several countries aimed to improve quality of care and patient safety, a minority (N=2),

essentially those countries where recertification was not mandatory, upheld personal devel-

opment and career advancement as their primary objective (Table 4).

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Table 4. Competence assessment in recertification systems of investigated cases

Casa	Purp oso ¹		Fo	ocus ²	Based on	Frequency		Assessment	Who decides on ac- tivities to be fol- lowed?		Stakeholders involved in the assessment				How is in- ternal quali- ty of assass-
Case	i ui pose	LLL	PP	Mandatory (yes/no)	framework	After credits	Every year(s)	methods ³	Individual doctor	Employers	Doctor him/herself	Colleagues	Patients	Employers	ment as- sured?
Netherlands	1, 3	+	+	+		200	5	1.4-1.7; 2; 3; 4; 5	+	-	+	+	+	+	quality visita- tions, as- sessment of group func- tioning
Switzerland	1, 2	+	+	+	N/A	150	3	1.1-1.7; 2; 3	+	-	+	+	-	-	N/A
Germany	1, 3	+	-	+	N/A	250	5	1.1-1.4; 1.6-1.8	+	-	+	-	-	-	accreditation of CME providers
United Kingdom	1, 2, 3	+	+	+	+	~250	5	1.1-1.4; 1.6; 1.7; 2; 3; 4; 7	+	- 0	+	+	+	+	independent assessors, information triangulation, audits
Ireland	3	+	+	+	+	50	1	1.2-1.6; 2	+	-	+	-	-	-	N/A
Denmark	1, 2	-	+	-	-	N/A	1	1; 3; 4	+	+	+	-	-	+	local man- agement
Hungary	2	+	-	+	N/A	250	5	1.1; 1.2; 1.6-1.8; 4; 5; 6	+	-	+	-	-	-	more credits for CPD activities with exams

1 2 3																	17
4 5 6 7		Poland	3	+	-	+	N/A	200	4	1.1; 1.2; 1.4-1.7	+	-	+	-	-	-	accreditation of CME
8		Portugal	4	+	+	-	N/A	N/A	5	4	+	-	-	+	-	(+)	N/A
9 10		~ .								1.2;							organization's
11		Spain	4	+	+		+	N/A	3	4	+	-	+	+	-	+	quality con- trol
12	234																
13 14		1				(
15	235	^{1.} Recertifica	ation pu	rpose:	1. Qu	ality of ca	are; 2. Pati	ient safet	y; 3. M	laintenance o	of doctors'	knowledg	e and skill	s; 4. Caree	er.		
16	236	^{2.} Focus of re	ecertific	ation:	LLL :	= lifelong	learning;	PP = Pra	ctice p	erformance.							
17	237	^{3.} Assessmer	nt metho	ods:													
18	238	1. CPI	D: [1.1 sp	pecialty	-specif	ïc CPD cou	rse; 1.2 Ger	eral CPD o	course (c	communication	skills); 1.3	Individual le	arning (read	ing); 1.4 Co	nference att	tend-	
19	239	ance;	1.5 Teach	ning; 1.0	6 Resea	arch & scier	tific publica	ations; 1.7	E-learni	ng; 1.8 Time sp	ent as visiti	ing professio	nal]				
20	240	2. Clin	nical audi	t;													
21	241	3. Apj	praisal/pe	er revie	ews;												
23	242	4. Por	tfolio;	c													
24	243	5. Mir	nimum ho	ours of p	patient	contact;											
25	244	6. Ma	ndatory ir	ntensive	e course	e;											
26	245	7. Sig	nificant e	vents.													
27	246	yes = +, no	= -														
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Participation in a recertification program was voluntary in three countries only, Den-247 mark, Spain and Portugal, though all countries imposed a professional or legal obligation to 248 engage in lifelong learning. Consequences of non-compliance were non-existent in volun-249 tary systems; in the mandatory systems (N=7), however, they varied from financial sanc-250 251 tions (Switzerland and Germany) or work under supervision to suspension of the license to 252 practice (Germany, the UK, Hungary and partly the Netherlands), with two countries allow-253 ing for license recovery. Finally, one country conferred a lifelong registration upon doctors, 254 obviating the need to impose any sanctions in practice (Table 5).

255

Potential 257 Who sets rules for recertification? consequences Medical Medical Ministry Type of Case of nonobligation² Authority¹ **Specialties** of compliance³ Health Netherlands (1), 21 yes yes yes Switzerland 1,2 3,4 yes no no 1,2 Germany 1, 3 no yes yes United 1,2 1, 2 no yes no Kingdom 1 Ireland 4,5 yes no yes Denmark 2 4 1 1 yes Hungary / yes yes 1 1 Poland 1 1 yes yes 4 1 4 Portugal 1 1 1 Spain 1 1 4 yes yes

256 **Table 5.** Regulation of recertification process in the countries under scrutiny

²⁵⁸ ¹ Medical Authority such as the General Medical Council

^{2.} Type of obligation: 1. Legal; 2. Professional

^{3.} Potential consequences of non-compliance are: 1. Work supervised or suspen-

sion of license; 2. Suspension of license with possibility to restore license; 3. Fi-

262 nancial sanctions; 4. No formal consequences / license for lifetime; 5. Follow-up.

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3	263	
4 5 6	264	Information obtained from interviews confirmed information from documents with the excep-
7	265	tion of handling of con-compliance: compared to the rules laid down in official documents,
9 10	266	interviewees reported a more lenient handling of con-compliance in practice.
11 12	267	
13 14	268	2. Focus of the assessment
15 16 17	269	As regards focus, almost all recertification systems emphasized the lifelong learning of doc-
17 18 10	270	tors. Likewise, most systems relied on the collection of a minimum number of credits per
20 21	271	year, mostly 50 (N=5), where one credit typically represented one hour of learning activity.
22 23	272	Although the three voluntary systems did not require credits to be earned for recertification,
24 25	273	one did recommend it (Denmark). Such practice was often embedded in a continuing profes-
26 27	274	sional development framework as part of a voluntary recertification process. In Hungary doc-
28 29	275	tors must take a specific course followed by an exam. Generally, they received more credits
30 31	276	for courses if these were concluded with an examination. Of the countries that assessed prac-
32 33	277	tice performance, only five did so through audits and appraisals or multi-source feedback.
34 35	278	Four countries evaluated doctors' individual and team functioning focusing on communica-
36 37	278	Four countries evaluated doctors individual and team functioning focusing on communica-
38	279	tion and collaboration skills.
39 40	280	
41 42	281	3. Frequency of recertification
43 44	282	The frequency of recertification and timeframe within which requirements must be fulfilled
45 46 47	283	varied widely: some countries had annual appraisals (N=2), others three-year procedures
48 49	284	(N=2), but most of the countries undertook quinquennial assessments (N=5).

4. Assessment methods

To demonstrate their knowledge and engagement in lifelong learning, doctors in most coun-

tries must earn credits, for instance by participating in workshops and national or international conferences, doing individual reading, teaching, writing scientific articles, spending time as visiting doctor, and/or e-learning. Denmark assessed performance on the basis of a dialog between employer and employee who jointly discussed learning needs. The United Kingdom counted reflection on significant events, that is, unintended critical events which potentially harmed the patient, to measure patient outcomes. Yet other countries (N=4) used clinical au-dits, number of complaints, reviews or appraisals, and peer reviews to measure processes of healthcare delivery. Finally, some countries deployed portfolios (N=6), clinical audits (N=4), and multi-source feedback (N=4) to reflect on individual and team functioning.

5. Stakeholder involvement

In most cases (N=9), doctors decided which learning activities to take based on their selfassessed learning needs. Several countries, however, also based the assessment of performance outcomes and the process of care on feedback from peers (N=5) or patients (N=2), yet only one country (The UK) demanded involving patients in the assessment regularly.

304 6. Synopsis

All things considered, what stood out was that most recertification systems relied heavily on doctors' self-assessments, attached little weight to patient outcomes, patient involvement, and the assessment of practice performance, as well as lacked an overarching competency framework. Only four countries seem to match the content of assessment programs with evaluation of professional practice. These findings clearly contrast with the aim to ensure quality of care and patient safety most systems pursued. Evaluation of practice performance seems to be a sine qua non, an indispensable condition, for assessment of competence, i.e. what doctors actually do in day-to-day practice. Two countries (the Netherlands and the UK), however, did

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use a more comprehensive system, covering both self-assessment and practice performance through multi-source feedback, including patients' feedback.

Three other countries deserve mention for their apparent distinctness from the rest. Denmark, though not formally requiring continuing professional development, assessed prac-tice performance based on an annual dialog between doctor and employer. This left little room for individual doctors to self-assess their performance and independently decide on activities to be taken, which was the case in all other countries where the individual doctor was responsible for high-quality patient care. The systems in Spain and Portugal stood out as being ca-reer-focused: they did not require doctors to engage in lifelong learning and professional de-velopment for purposes of patient safety and quality patient care, but rather encouraged the use of a portfolio to enhance chances of promotion.

DISCUSSION

The purpose of this study was to investigate how recertification is organized across different countries. We found substantial differences in recertification requirements and procedures. Moreover, these requirements in many respects seemed to conflict with aims to ensure quality of care and patient safety.

First, we observed that only a few systems included feedback from patients in the as-sessment. Involving patients in assessing quality of healthcare and doctor performance seems inevitable for accountability and transparency purposes.⁴⁰ Although many patients are needed to obtain reliable evaluations, their involvement in recertification procedures can help respond to public calls for doctors' accountability.⁹ Wright et al recommend including data from 34 patient questionnaires and 15 colleague questionnaires to obtain reliable performance evalua-tion for appraisal purposes.⁴¹ Despite the fact that the literature reports peers to give accurate, credible, and valid assessments of performance, peer feedback was absent in most systems investigated but is for example employed in some Canadian provinces.^{9 14 42 43} Use of multi-

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source feedback to assess practice performance, requires high quality and credible feedback to induce reflection on practice.⁴⁴ Multi-source feedback, including patients' feedback, can be especially effective when the feedback received contrasts with individual perceptions and is facilitated by a mentor or coach.⁴⁵ A mentor can help to deal with the emotional aspects of the multi-source feedback and to structure individual reflection and follow-up.⁴⁶ Use of multisource feedback and mentoring systems could thus help countries transitioning from a system based on self-assessments to "directed" self-assessments as suggested by Sargeant et al.⁴⁷

Second, most systems relied on self-assessments and lifelong learning activities doc-tors selected themselves without attending to external assessment of practice performance. More specifically, by relying on credit accumulation systems that allowed doctors to choose their learning activities,⁴⁸ it was entirely at the doctors' discretion to judge their performance and learning needs. There's strong evidence however, that several individual and social factors obscure the validity of self-assessments such as age and experience.^{48 49} Additionally, self-assessments tend to mirror self-confidence and self-efficacy which are not necessarily good measures of doctors' competence.⁴⁸ This evidence provides ample ground to question both the effectiveness of recertification systems that rely on doctors' self-assessments and the autonomy granted to clinicians.^{17 50} Hence, assessments of competence will become more meaningful when they involve multiple assessors, including patients.

Another deviation from the purpose of recertification constituted the assessment methods used. Whereas activities such as reading written materials, and attending conferences or presentations have been shown to deepen specific knowledge, there is no evidence that such didactic and passive learning interventions alone improve performance and patient outcomes.⁵¹⁻⁵³ A causal link between educational activities and improved patient health status yet remains to be established.⁵⁴ This casts doubt on the impact of the recertification systems in our study on doctors' performance. Consequently, our findings reinforce concerns about the

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validity of recertification procedures and emphasize the need to combine various assessment
methods, likely resulting in greater accountability as previously been proven.⁵⁵ As stated by
Forsetlund and colleagues (2009), a combination of multiple media, multiple instructional
techniques and multiple exposures can help to induce change in performance towards improved patient outcomes.⁵⁶

Other non-European countries have experienced similar challenges in implementing adequate assessment methods for recertification purposes.⁴ ⁴³ ⁵⁷ ⁵⁸ Also Australia and North America investigate new methods to evaluate competence and practice performance, cautiously moving away from self-assessment.⁴ ⁴³ ⁵⁸

372 Since medical specialists invest substantial time and money in their professional development, the feasibility, applicability, and acceptability of recertification are topics worth 373 374 exploring in the context of quality assurance. We therefore invite future studies into stakeholders' perceptions of recertification and their effectiveness and impact,⁵⁹ and also to bring 375 into focus the content and formal aspects of learning activities which, by facilitating its design 376 and implementation, may improve recertification. To shed light on the full picture, we would 377 furthermore welcome studies investigating the feasibility and acceptability of involving pa-378 379 tients in evaluating physicians' competency.

380 Limitations

Since recertification systems were decentralized in some countries and we explored the national level only, we cannot exclude that interregional variations were missed. Moreover, although the interviewees ideally represented at least two different national organizations, interviews were mostly limited to two or three respondents per country. A final and possibly the most complex and intervening limitation constituted the diversity in terminology and language. This may have affected the translation of national concepts into English during the interviews and of written descriptions, potentially causing loss of detail during the analyses.

388 These language differences and ambiguity in terms underline the challenge of comparing var-389 ious recertification systems.

390 Practical implications for professional mobility

Defining universal criteria for assessing professional competence will be no easy feat, especially not when considering the differences between national recertification approaches, rising cross-border mobility. Since each system is customized to a specific context, culture, and healthcare system, a universal recertification system may neither be desirable nor achiev-able, as doctors are required to consciously reflect on the local culture, and adapt to the unique features of their work setting and health care system.¹⁶ To our knowledge, currently there is no requirement or overarching effort in striving towards harmonising recertification processes across countries within the European Union. Its member states have agreed that each individual country will remain responsible for national health care affairs, without Euro-pean regulations interfering. Moving towards a standardised system would however require an EU-wide regulation, which is currently interrupted by those strong nationally regulatory powers. For transparency purposes, however, national bodies and medical societies could share their competency assessment procedures and quality standards, turning a political matter into an educational (and quality assurance) matter.⁸ Moreover, national bodies can incorporate performance evaluation, involve multiple stakeholders including patients, and use other as-sessments besides clinicians' self-assessments in their re-certification procedures to enhance liability.⁶⁰ Considering the increasing internationalisation of healthcare, doctors' cultural competency should also be incorporated into recertification programmes.

Achieving an overarching quality assurance system being an unrealistic goal, we need to have a shared understanding of what are minimum standards for a doctor⁵⁰ thereby creating a base for international comparison while allowing for local adaptations. This however asks for an increased collaboration between countries and understanding of differences inherent to

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413	each system and culture. Such standards of training content and certification directives could
414	meet the challenges posed by the free, cross-border movement of professionals, improving
415	patient safety, and enhancing accountability and transparency.
416	Conclusion
410	Conclusion
417	Recertification can help assess and improve knowledge, skills, professional performance, and,
418	ultimately, patient outcomes. Yet, systems vary widely across countries in terms of being
419	compulsory or not, requirements, patient involvement, and consequences of compliance or
420	non-compliance. A shift toward a broader program of assessment focused on competence as-
421	sessment and lifelong learning might create a more valid, credible, and reliable basis for
422	recertification, meeting growing demands for accountability and transparency.
423	
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450	and transparent account of the study being reported; that no important aspects of the study
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COREQ (COnsolidated criteria for REporting Qualitative research) Checklist

A checklist of items that should be included in reports of qualitative research. You must report the page number in your manuscript where you consider each of the items listed in this checklist. If you have not included this information, either revise your manuscript accordingly before submitting or note N/A.

7	Торіс	Item No.	Guide Questions/Description	Reported on	
o 9				Page No.	
10	Domain 1: Research team				
11	and reflexivity				
12	Personal characteristics				
13	Interviewer/facilitator	1	Which author/s conducted the interview or focus group?		
15	Credentials	2	What were the researcher's credentials? E.g. PhD, MD		
16	Occupation	3	What was their occupation at the time of the study?		
17	Gender	4	Was the researcher male or female?		
18	Experience and training	5	What experience or training did the researcher have?		
19 20	Relationship with				
20 21	participants				
22	Relationship established	6	Was a relationship established prior to study commencement?		
23	Participant knowledge of	7	What did the participants know about the researcher? e.g. personal		
24	the interviewer		goals, reasons for doing the research		
25	Interviewer characteristics	8	What characteristics were reported about the inter viewer/facilitator?		
26 27			e.g. Bias, assumptions, reasons and interests in the research topic		
27	Domain 2: Study design				
29	Theoretical framework				
30	Methodological orientation	9	What methodological orientation was stated to underpin the study? e.g.		
31	and Theory		grounded theory, discourse analysis, ethnography, phenomenology,		
32			content analysis		
33 34	Participant selection	1		1	
35	Sampling	10	How were participants selected? e.g. purposive, convenience,		
36			consecutive, snowball		
37	Method of approach	11	How were participants approached? e.g. face-to-face, telephone, mail,		
38			email		
39 40	Sample size	12	How many participants were in the study?		
41	Non-participation	13	How many people refused to participate or dropped out? Reasons?		
42	Setting				
43	Setting of data collection	14	Where was the data collected? e.g. home, clinic, workplace		
44 45	Presence of non-	15	Was anyone else present besides the participants and researchers?		
45 46	participants				
47	Description of sample	16	What are the important characteristics of the sample? e.g. demographic		
48			data, date		
49	Data collection				
50	Interview guide	17	Were questions, prompts, guides provided by the authors? Was it pilot		
51 52			tested?		
53	Repeat interviews	18	Were repeat inter views carried out? If yes, how many?		
54	Audio/visual recording	19	Did the research use audio or visual recording to collect the data?		
55	Field notes	20	Were field notes made during and/or after the inter view or focus group?		
56	Duration	21	What was the duration of the inter views or focus group?	1	
57 58	Data saturation	22	Was data saturation discussed?	1	
50 59	Transcripts returned	23	Were transcripts returned to participants for comment and/or		
60	Fr	or peer revie	w only - http://bmJopen.bmJ.com/site/about/guidelines.xhtml	<u>I</u>	

	Торіс	Item No.	Guide Questions/Description	Reported on
				Page No.
			correction?	
D	Oomain 3: analysis and			
fi	indings			
D	Data analysis			
Ν	lumber of data coders	24	How many data coders coded the data?	
D	Description of the coding	25	Did authors provide a description of the coding tree?	
t	ree			
D	Derivation of themes	26	Were themes identified in advance or derived from the data?	
S	oftware	27	What software, if applicable, was used to manage the data?	
Ρ	Participant checking	28	Did participants provide feedback on the findings?	
R	Reporting			
С	Quotations presented	29	Were participant quotations presented to illustrate the themes/findings?	
			Was each quotation identified? e.g. participant number	
D	Data and findings consistent	30	Was there consistency between the data presented and the findings?	
C	Clarity of major themes	31	Were major themes clearly presented in the findings?	
C	Clarity of minor themes	32	Is there a description of diverse cases or discussion of minor themes?	

Developed from: Tong A, Sainsbury P, Craig J. Consolidated criteria for reporting qualitative research (COREQ): a 32-item checklist for interviews and focus groups. International Journal for Quality in Health Care. 2007. Volume 19, Number 6: pp. 349 – 357

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Doctors on the move: a European case study on the key characteristics of national recertification systems

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34 Doctors on the move: a European case study on the key characteristics of national
 35 recertification systems

36 ABSTRACT

Objectives: With increased cross-border movement, ensuring safe and high-quality healthcare has gained primacy. The purpose of recertification is to ensure quality of care through periodically attesting doctors' professional proficiency in their field. Professional migration and facilitated cross-border recognition of qualifications, however, make us question the fitness of national policies for safeguarding patient care and the international accountability of doctors.

43 Design and setting: We performed document analyses and conducted 19 semi-structured 44 interviews to identify and describe key characteristics and effective components of 10 45 different European recertification systems, each representing one case (collective case study). 46 We subsequently compared these systems to explore similarities and differences in terms of 47 assessment criteria used to determine process quality.

Results: Great variety existed between countries in terms and assessment formats used, targeting cognition, competence and performance (Miller's assessment pyramid). Recertification procedures and requirements also varied significantly, ranging from voluntary participation in professional development modules to the mandatory collection of multiple performance data in a competency-based portfolio. Knowledge assessment was fundamental to recertification in most countries. Another difference concerned the stakeholders involved in the recertification process: while some systems exclusively relied on doctors' self-assessment, others involved multiple stakeholders but rarely included patients in assessment of doctors' professional competence. Differences between systems partly reflected different goals and primary purposes of recertification.

Conclusion: Recertification systems differ substantially internationally with regard to the criteria they apply to assess doctors' competence, their aims, requirements, assessment formats, and patient involvement. In the light of professional mobility and associated demands for accountability, we recommend that competence assessment include patients' perspectives, and recertification practices be shared internationally to enhance transparency. This can help facilitate cross-border movement, while guaranteeing high-quality patient care.

Word count: 277

Key words: Recertification; Continuing Professional Development; Performance assessment; Patient safety; Quality assurance; Professional mobility

Strengths and limitations of this study

Our research provides a comprehensive comparison of ten European recertification systems and their assessment criteria used to ensure quality of care delivered. It highlights how physicians' knowledge and competence are assessed, which stakeholders are involved and how the processes are regulated.

Our research focuses on European countries only as free cross-border movement of professionals is unique to the European context.

We cannot exclude that interregional variations were missed because recertification • systems were decentralized in some countries and we explored the national level only.

The diversity and ambiguity in terminology (recertification, revalidation, continuing professional development) underline the challenge of comparing various recertification systems.

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Boctors on the move: a European case study on the key characteristics of national recertification systems

84 INTRODUCTION

Increased mobility of health professionals can pose potential threats to the quality of care. Suppose, for instance, a high performing, Romanian doctor moves to the Netherlands. There, this person will face a new work environment in a distinct healthcare system with specific quality guidelines, and different morbidity patterns, and patient demands. As this new work setting requires specific knowledge, skills, and values that differ from the Romanian context and culture, you may wonder: Will this doctor still be competent to deliver high-quality care?

While the problem of safeguarding quality of care across borders is omnipresent, it is particularly pertinent in Europe where the free movement of professionals has long historical and legal roots. Although a European Commission directive has facilitated mobility by providing for international recognition of professional qualifications, it fails to guarantee that doctors actually meet the minimum and context-specific quality standards. To safeguard quality of patient care, regulatory bodies around the world have implemented different systems, 1^{2} such as recertification systems. Recertification entails lifelong learning and periodic assessment of doctors' competence and performance through various methods.³ It describes the process designed to promote and demonstrate continuous professional competence.⁴ More specifically, it requires a formal procedure of assessing and attesting quality of service provided "in accordance with established requirements or standards."⁵ By renewing initial certification, recertification aims to address any decline in performance as well as ensure trained doctors' adaptation to advances in knowledge and technology.⁶⁷ This is particularly important in times of increased publicity over individual failures of medical performance, demands for doctors' accountability, and concerns about patient safety.⁸

Despite its well-intended aim, recertification harbours two inherent problems. First, current national recertification practices fail to ensure quality of care internationally, as they assess doctors' competence and performance in accordance with *national* quality standards. Differences in standards across countries and the absence of international recertification systems may complicate international quality assurance and quality improvement.⁷ This begs the question of whether such discrete practices can respond to repeated calls for international accountability and transparency.⁴ Second, although research on assessment of professional competence provided a set of guidelines for assessment criteria to ensure high quality assessment,⁹ the question on how to assess doctors' competence has often turned into a political rather than an educational one,¹⁰ potentially impacting on effectiveness of recertification systems.

"Competence" is defined as the ability to integrate knowledge, skills, and attitudes into a certain context to ensure safe patient care.¹¹¹² This definition suggests to pay balanced attention to multiple competency domains relevant to a doctor, when assessing professional competence.¹³ Indeed, many scholars and institutions advocate the assessment of not only medical knowledge and skills, but also competencies, such as communication, collaboration, and clinical judgment, as well as cultural competence or critical consciousness.¹⁴⁻¹⁶ Assessment measures must also be robust and focus on the healthcare system's needs and outcomes, implying involvement of key stakeholders, particularly patients when evaluating quality of care.¹⁷⁻²⁰ It is furthermore acknowledged that, for each of the competencies, outcomes of different assessment methods must be combined to ensure robust decision making about professional competence ^{21 22}

To conclude, cross-border quality of care will be promoted if countries not only share their recertification practices, but also are willing to critically reflect on quality of assessment

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processes embedded in recertification procedures.^{8 23} In the present study, we attempt taking a first step in this direction by identifying different national recertification approaches. The question of the present study, therefore, was what are the key characteristics of recertification systems for doctors of different countries? More specifically, we aimed at exploring use of assessment criteria in design of recertification procedures. We used a collective case study design to describe and compare different national systems. We were particularly interested in the assessment criteria used, if any, and how they were applied. Although recertification is sometimes also coined "revalidation," "re-accreditation," and "maintenance of certification" or used interchangeably with "continuing professional development" in other contexts, this article keeps to the former term. The article builds on previous work on certification but primarily focuses on recertification. **METHODS**

142 Study Design and Case Selection

We described and analysed the recertification systems of ten individual European countries. Each country's national recertification system represented a single case. We selected our cases using purposeful sampling to reach maximum heterogeneity in terms of geographical spread across Europe, demographics, health professionals' migration profile, and type of healthcare system (Table 1).²⁴

Table 1. Sampling criteria

Sampling criterion Specification of criterion

Geographical spread Include countries of different sizes, demographic make-up, with different cultures, and from a range of geographical locations (Northern, Eastern, Southern, Western, and Central Europe).

	Migration profile and	Include countries that have different levels of health					
	position	professional migration (inflow and outflow) and rely more or					
		less on foreign doctors; include both "junior" (EU12) and					
		"senior" EU member states (EU15) as indicated by the length					
		of EU membership.					
	Different healthcare	Include countries with different structures of healthcare					
	systems	services in terms of how they are financed and covered by the					
		insurance system (publicly privately or both)					
150		insurance system (publicly, privately, or both).					
150 151	EU2 = countries which joined the EU in 2007: Bulgaria and Romania.						
152	EU10 = countries which	EU10 = countries which joined the EU in 2004: Cyprus, Czech Republic, Estonia, Hungary,					
153	Latvia, Lithuania, Poland, Slovakia, and Slovenia.						
154	EU12 = EU2 and EU10 countries: Cyprus, Czech Republic, Bulgaria, Estonia, Hungary,						
155	Latvia, Litnuania, Poland, Romania, Slovakia, and Slovenia. EU15 – countries which were already EU member states in 2003: Austria, Belgium						
157	Denmark, Finland, Franc	Denmark Finland France Germany Greece Ireland Italy Luxembourg the Netherlands					
158	Portugal, Spain, Sweden.	, and the UK.					
159							
160	Based on these criteria, the final study sample included Denmark, Germany, Hunga						
161	Ireland, Poland, Portugal, Spain, Switzerland ¹ , the Netherlands, and the United Kingd						
162	(Table 2).						
	¹ Although Switz	zerland is not a member of the European Union, it is part of					
	¹ Although Switz European Economic Are	zerland is not a member of the European Union, it is part of ea and characterised by a high migration rate, and high reliance					
	¹ Although Switz European Economic Are foreign trained doctors, v	zerland is not a member of the European Union, it is part of ea and characterised by a high migration rate, and high relianc which makes it relevant for our study.					

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Country	Geographi c location	Net migration rate (migrants/1,000 inhabitants) ³⁴	% of foreign- trained doctors, latest available year 24 35 36	Type of health insurance system	Financing of healthcare
				and nearly free access	
Germany	Central	1.06	10.26%	Mix of compulsory public and	Statutory insurance, taxation
				voluntary private health	out-of-pocket payments, and
				insurance; highly decentralized	private health insurance
Hungary	East	1.34	7.79%	National Health Insurance Fund	Taxation and social health
				is state- owned and offers	insurance contributions
				complete coverage, partly free of	
				charge	
Ireland	West	3.31	41.6%	National Healthcare System, Mix	Taxation and supported by co
				of public and voluntary private	payments for specialist's
				health insurance	treatment from insurance
					providers.
Poland	East	-0.47	1.8%	Decentralized, mandatory health	National Health Funds
				insurance system	
				insurance system	
Portugal	South	2.74	7.74%	National Health Service	Taxation, public and private
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				Private and public insurance	insurance schemes, and direc
				schemes plus voluntary private	payment
				insurances	
Spain	South	7.24	9.4%	National Health Service	Taxation and payroll
				Private and public insurance	contributions
				schemes	
Switzerlan	Central	5.43	27.05%	Obligatory, statutory,	Compulsory health insurance
d				decentralized insurance system	premiums and out-of-pocket
				Federal Office for Social	payments
				Insurance monitors providers	
The	Central	1.97	2.13%	Mixed model of compulsory	Health Insurance, taxation and
Netherland				social and voluntary private	direct payments
S				insurance	
United	West	2.56	28.07%	Mix of public and voluntary	National Health Service,
Kingdom				private health insurance	taxation, and national
					insurance contributions

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Data collection

We collected data on the respective recertification procedures by performing a document analysis for each case in addition to conducting semi-structured interviews with two or three representatives from each country.

For the document analyses, we retrieved documents describing national recertification procedures for doctors from the websites of national certification organizations, and translated them into English if needed. The documents included national recertification schemes and regulations, rules and reports of medical education and training, user guidelines, laws and grey literature articles. We focused on documents that clarified rationale, form and procedure, as well as requirements and rewards of each recertification program.

To validate and corroborate our interpretation of data from document analysis, we conducted one to three semi-structured interviews with representatives of each national regulatory body responsible for postgraduate medical education and recertification or the recognition of professional qualifications (e.g., international affairs offices) (N=19). These interviewees were directors of professional development and practice, heads of recertification departments, experts on continuing professional development, and official secretaries or legal advisors to national medical education offices, medical or scientific societies, accreditation bodies, medical royal colleges, councils, or chambers (Table 3).

Country investigated Number of interviews Netherlands Switzerland Germany United Kingdom Ireland Denmark Hungary

Table 3. *Number and profile of respondents per country*

Poland	2
Portugal	2
Spain	2

The first author (CS) conducted all interviews via video or phone, based on an interview protocol adapted from a study on continuing professional development and lifelong learning for health professionals.³⁷ The interview protocol was piloted in the Netherlands. Ouestions addressed competency frameworks as well as rules and regulations of recertification, asking about regulatory authorities involved, main objective(s), structure, requirements, and consequences of compliance or non-compliance. Before the interview, we explained the research purposes to participants and asked them to give informed consent. Interviews were audio-taped and lasted 50-90 minutes, during which notes were taken. Notes were subsequently presented to interviewees to approve or to add information.

195 Data collection took place from April to September, 2016.

Patient involvement

197 No patients were involved in this research, given our specific aim.

198 Data analysis

Data analysis spanned a two-step process. First, we analysed the data from the document analyses and interviews to identify and describe key characteristics of each case. We asked at least one interviewee per country to comment on the accuracy and completeness of the described recertification system. We subsequently re-analysed the data, specifically focusing on the application of criteria for high quality assessment: validity, reliability, educational and catalytic effect.^{9 14 38} For that purpose we identified specific strategies used to ensure assessment quality in terms of validity, reliability and educational consequences, for each of the re-certification system (Box 1).

Criterion		Features
What is	Program of	• Inclusion of competency domain(s) or domain(s) of
assessed?	assessment	professional practice (including lifelong learning)
		• Use of overarching framework (based on needs healthcare
		system; key domains professional practice)
		• Assessment and learning aligned with individual needs
		• Focus on process of care
		• Focus on patient outcome (including patient satisfaction)
When is it	Frequency of	• Yearly
assessed?	recertificatio	• Every 2-3 years
	n cycle	• Every 4-5 years
		• Every > 5 years
		• No time frame
Who	Stakeholders	• Individual (self-assessment)
assesses?	involved in	• Peers
	the	• Employer
	assessment	• Patients
		• Others
How is it	Assessment	Competence level according to Miller's assessment
assessed?	methods	pyramid (cognition versus performance)
		• Self-assessment
		• Portfolios
		Credit collection through course participation
		• Examinations (standardised)
		• Simulations
		Clinical audits
		Multi-source feedback
	Regulations	• Voluntary vs. mandatory
		• Legal vs. professional obligation
What are	Assessment	• Quality of care and patient safety
the	goal	Professional development

Box 1. Strategies embedded in recertification, affecting assessment quality

objectives?		Maintenance of doctors' knowledge and skills
	Consequence	• Loss of license
	s of non-	Financial sanctions
	compliance	• Follow-up
		• Work under supervision
		• Feedback

These strategies included program of assessment, assessment goals and methods (i.e., authentic and suitable methods which aim at measuring day-to-day performance and professional competence), as well as frequency of assessment (i.e., consistent outcomes across measurements and decisions). We also addressed the involvement of different stakeholders including patients, and consequences for learning and development. Self-assessment as tool for lifelong learning and assessment of practice performance were the two major components of recertification considered.³⁹ Finally, we compared recertification systems across cases to identify similarities and differences with respect to use of the aforementioned assessment criteria.

RESULTS

In the following paragraphs, we highlight differences and/or similarities across countries in terms of the purpose, focus, frequency, and methods of recertification, and the stakeholders involved in the process. Exact details are provided in Table 4, while Table 5 outlines the bodies (Medical specialties, Ministries of Health or Medical Authorities) responsible for recertification. The final paragraph provides a synopsis of the most striking results.

All systems uncovered applied to all registered practicing doctors, irrelevant of whether they were trained nationally or internationally, as they are automatically enrolled in the national scheme upon registration.

1. Purpose of recertification

As shown in Table 4, the purpose of recertification constituted a major source of variance. While several countries aimed to improve quality of care and patient safety, a minority (N=2), essentially those countries where recertification was not mandatory, upheld personal development and career advancement as their primary objective (Table 4).

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Table 4. *Competence assessment in recertification systems of investigated cases*

Casa	Dunn oso ¹		Fo	ocus ²	Based on	Frequency		Assessment	Who decides on activities to be followed?		Stakeholders involved in the assessment				How is internal
	T ut pose	LLL	PP	Mandatory (yes/no)	framework	After credits	Every year(s)	methods ³	Individual doctor	Employers	Doctor him/herself	Colleagues	Patients	Employers	assessment assured?
Netherlands	1, 3	+	+	+		200	5	1.4-1.7; 2; 3; 4; 5	+	-	+	+	+	+	quality visitations, assessment of group functioning
Switzerland	1, 2	+	+	+	N/A	150	3	1.1-1.7; 2; 3	+	-	+	+	-	-	N/A
Germany	1, 3	+	-	+	N/A	250	5	1.1-1.4; 1.6-1.8	+	-	+	-	-	-	accreditation of CME providers
United Kingdom	1, 2, 3	+	+	+	+	~250	5	1.1-1.4; 1.6; 1.7; 2; 3; 4; 7	+	-0	+	+	+	+	independent assessors, information triangulation, audits
Ireland	3	+	+	+	+	50	1	1.2-1.6; 2	+	-	+	-	-	-	N/A
Denmark	1, 2	-	+	-	-	N/A	1	1; 3; 4	+	+	+	-	-	+	local management
Hungary	2	+	-	+	N/A	250	5	1.1; 1.2; 1.6-1.8; 4; 5; 6	+	-	+	-	-	-	more credits for CPD activities with exams

1 2 3 4 5																	17
6 7		Poland	3	+	-	+	N/A	200	4	1.1; 1.2; 1.4-1.7	+	-	+	-	-	-	of CME providers
8 0		Portugal	4	+	+	-	N/A	N/A	5	4	+	-	-	+	-	(+)	N/A
9 10 11		Spain	4	+	+	-	+	N/A	3	1.2; 4	+	-	+	+	-	+	organization's quality control
12 13	235) .										
14 15	236	^{1.} Recertifica	tion pur	rpose:	1. Qu	ality of ca	are; 2. Pat	ient safet	y; 3. M	laintenance of	of doctors'	knowledg	e and skill	s; 4. Caree	r.		
16	237	^{2.} Focus of re	ecertific	ation:	LLL :	= lifelong	learning;	PP = Pra	ctice p	erformance.							
17	238	^{3.} Assessmen	nt metho	ds:													
18	239	1. CPI	D: [1.1 sp	pecialty	-specif	ic CPD cou	rse; 1.2 Ger	eral CPD c	course (c	communication	skills); 1.3	Individual l	earning (read	ing); 1.4 Cor	nference		
19	240	attenda	ance; 1.5	Teachi	ng; 1.6	Research &	k scientific	oublication	s; 1.7 E-	-learning; 1.8 T	ime spent a	s visiting pro	ofessional]				
20	241	2. Clin	nical audit	t;													
27	242	3. App	praisal/pee	er revie	ews;												
23	243	4. Port	ttolio;	c	·• ·												
24	244	5. Min	iimum ho	urs of p	patient (contact;											
25	245	6. Mai	ndatory in	itensive	e course	;											
26	240	7. Sigi		vents.													
27	247	yes = +, no =	= -														
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> Participation in a recertification program was voluntary in three countries only, 248 Denmark, Spain and Portugal, though all countries imposed a professional or legal 249 obligation to engage in lifelong learning. Consequences of non-compliance were non-250 251 existent in voluntary systems; in the mandatory systems (N=7), however, they varied from 252 financial sanctions (Switzerland and Germany) or work under supervision to suspension of 253 the license to practice (Germany, the UK, Hungary and partly the Netherlands), with two 254 countries allowing for license recovery. Finally, one country conferred a lifelong registration 255 upon doctors, obviating the need to impose any sanctions in practice (Table 5).

256

Potential 258 Who sets rules for recertification? consequences Medical Ministry Medical Type of Case of nonobligation² Authority¹ Specialties of compliance³ Health (1), 2**Netherlands** 1 yes yes yes 1,2 Switzerland 3,4 yes no no 1,2 1, 3 Germany no yes yes United no no yes 1,2 1, 2 Kingdom 1 4, 5 Ireland yes no yes 4 Denmark 1 2 1 yes 1 1 Hungary / yes yes 1 **Poland** 1 yes yes 4 **Portugal** 1 1 1 1 4 / 4 Spain 1 yes yes ¹ Medical Authority such as the General Medical Council 259 ^{2.} Type of obligation: 1. Legal; 2. Professional 260 ³ Potential consequences of non-compliance are: 1. Work supervised or 261 suspension of license; 2. Suspension of license with possibility to restore license; 262 3. Financial sanctions; 4. No formal consequences / license for lifetime; 5. 263 Follow-up. 264

257 **Table 5.** Regulation of recertification process in the countries under scrutiny

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265	
266	Information obtained from interviews confirmed information from documents with the
267	exception of handling of con-compliance: compared to the rules laid down in official
268	documents, interviewees reported a more lenient handling of con-compliance in practice.
269	
200	
270	2. Focus of the assessment
271	As regards focus, almost all recertification systems emphasized the lifelong learning of
272	doctors. Likewise, most systems relied on the collection of a minimum number of credits per
273	year, mostly 50 (N=5), where one credit typically represented one hour of learning activity.
274	Although the three voluntary systems did not require credits to be earned for recertification,
275	one did recommend it (Denmark). Such practice was often embedded in a continuing
276	professional development framework as part of a voluntary recertification process. In
277	Hungary doctors must take a specific course followed by an exam. Generally, they received
278	more credits for courses if these were concluded with an examination. Of the countries that
279	assessed practice performance, only five did so through audits and appraisals or multi-source
280	feedback. Four countries evaluated doctors' individual and team functioning focusing on
• • • •	
281	communication and collaboration skills.
282	
283	3. Frequency of recertification
284	The frequency of recertification and timeframe within which requirements must be fulfilled
285	varied widely: some countries had annual appraisals (N=2), others three-year procedures
286	(N=2), but most of the countries undertook quinquennial assessments (N=5).
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4. Assessment methods 288

To demonstrate their knowledge and engagement in lifelong learning, doctors in most 289

countries must earn credits, for instance by participating in workshops and national or international conferences, doing individual reading, teaching, writing scientific articles, spending time as visiting doctor, and/or e-learning. Denmark assessed performance on the basis of a dialog between employer and employee who jointly discussed learning needs. The United Kingdom counted reflection on significant events, that is, unintended critical events which potentially harmed the patient, to measure patient outcomes. Yet other countries (N=4) used clinical audits, number of complaints, reviews or appraisals, and peer reviews to measure processes of healthcare delivery. Finally, some countries deployed portfolios (N=6), clinical audits (N=4), and multi-source feedback (N=4) to reflect on individual and team functioning.

5. Stakeholder involvement

In most cases (N=9), doctors decided which learning activities to take based on their selfassessed learning needs. Several countries, however, also based the assessment of performance outcomes and the process of care on feedback from peers (N=5) or patients (N=2), yet only one country (The UK) demanded involving patients in the assessment regularly.

6. Synopsis

All things considered, what stood out was that most recertification systems relied heavily on doctors' self-assessments, attached little weight to patient outcomes, patient involvement, and the assessment of practice performance, as well as lacked an overarching competency framework. Only four countries seem to match the content of assessment programs with evaluation of professional practice. These findings clearly contrast with the aim to ensure quality of care and patient safety most systems pursued. Evaluation of practice performance seems to be a *sine qua non*, an indispensable condition, for assessment of competence, i.e.

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what doctors actually do in day-to-day practice. Two countries (the Netherlands and the UK),
however, did use a more comprehensive system, covering both self-assessment and practice
performance through multi-source feedback, including patients' feedback.

Three other countries deserve mention for their apparent distinctness from the rest. Denmark, though not formally requiring continuing professional development, assessed practice performance based on an annual dialog between doctor and employer. This left little room for individual doctors to self-assess their performance and independently decide on activities to be taken, which was the case in all other countries where the individual doctor was responsible for high-quality patient care. The systems in Spain and Portugal stood out as being career-focused: they did not require doctors to engage in lifelong learning and professional development for purposes of patient safety and quality patient care, but rather encouraged the use of a portfolio to enhance chances of promotion.

327 DISCUSSION

The purpose of this study was to investigate how recertification is organized across different countries. We found substantial differences in recertification requirements and procedures. Moreover, these requirements in many respects seemed to conflict with aims to ensure quality of care and patient safety.

First, we observed that only a few systems included feedback from patients in the assessment. Involving patients in assessing quality of healthcare and doctor performance seems inevitable for accountability and transparency purposes.⁴⁰ Although many patients are needed to obtain reliable evaluations, their involvement in recertification procedures can help respond to public calls for doctors' accountability.⁹ Wright et al recommend including data from 34 patient questionnaires and 15 colleague questionnaires to obtain reliable performance evaluation for appraisal purposes.⁴¹ Despite the fact that the literature reports peers to give accurate, credible, and valid assessments of performance, peer feedback was absent in most

systems investigated but is for example employed in some Canadian provinces.^{9 14 42 43} Use of multi-source feedback to assess practice performance, requires high quality and credible feedback to induce reflection on practice.⁴⁴ Multi-source feedback, including patients' feedback, can be especially effective when the feedback received contrasts with individual perceptions and is facilitated by a mentor or coach.⁴⁵ A mentor can help to deal with the emotional aspects of the multi-source feedback and to structure individual reflection and follow-up.⁴⁶ Use of multisource feedback and mentoring systems could thus help countries transitioning from a system based on self-assessments to "directed" self-assessments as suggested by Sargeant et al.⁴⁷

Second, most systems relied on self-assessments and lifelong learning activities doctors selected themselves without attending to external assessment of practice performance. More specifically, by relying on credit accumulation systems that allowed doctors to choose their learning activities.⁴⁸ it was entirely at the doctors' discretion to judge their performance and learning needs. There's strong evidence however, that several individual and social factors obscure the validity of self-assessments such as age and experience.^{48 49} Additionally, self-assessments tend to mirror self-confidence and self-efficacy which are not necessarily good measures of doctors' competence.⁴⁸ This evidence provides ample ground to question both the effectiveness of recertification systems that rely on doctors' self-assessments and the autonomy granted to clinicians.^{17 50} Hence, assessments of competence will become more meaningful when they involve multiple assessors, including patients.

Another deviation from the purpose of recertification constituted the assessment methods used. Whereas activities such as reading written materials, and attending conferences or presentations have been shown to deepen specific knowledge, there is no evidence that such didactic and passive learning interventions alone improve performance and patient outcomes.⁵¹⁻⁵³ A causal link between educational activities and improved patient health status

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yet remains to be established.⁵⁴ This casts doubt on the impact of the recertification systems in our study on doctors' performance. Consequently, our findings reinforce concerns about the validity of recertification procedures and emphasize the need to combine various assessment methods, likely resulting in greater accountability as previously been proven.⁵⁵ As stated by Forsetlund and colleagues (2009), a combination of multiple media, multiple instructional techniques and multiple exposures can help to induce change in performance towards improved patient outcomes.⁵⁶ Other non-European countries have experienced similar challenges in implementing adequate assessment methods for recertification purposes.^{4 43 57 58} Also Australia, the USA and Canada investigate new methods to evaluate competence and practice performance, cautiously moving away from self-assessment.44358 Since medical specialists invest substantial time and money in their professional development, the feasibility, applicability, and acceptability of recertification are topics worth exploring in the context of quality assurance. We therefore invite future studies into stakeholders' perceptions of recertification and their effectiveness and impact,⁵⁹ and also to bring into focus the content and formal aspects of learning activities which, by facilitating its design and implementation, may improve recertification. To shed light on the full picture, we would furthermore welcome studies investigating the feasibility and acceptability of involving patients in evaluating physicians' competency. Limitations

Since recertification systems were decentralized in some countries and we explored the national level only, we cannot exclude that interregional variations were missed. Moreover, although the interviewees ideally represented at least two different national organizations, interviews were mostly limited to two or three respondents per country. A final and possibly the most complex and intervening limitation constituted the diversity in terminology and

language. This may have affected the translation of national concepts into English during the
interviews and of written descriptions, potentially causing loss of detail during the analyses.
These language differences and ambiguity in terms underline the challenge of comparing
various recertification systems.

Practical implications for professional mobility

Defining universal criteria for assessing professional competence will be no easy feat, especially not when considering the differences between national recertification approaches, rising cross-border mobility. Since each system is customized to a specific context, culture, and healthcare system, a universal recertification system may neither be desirable nor achievable, as doctors are required to consciously reflect on the local culture, and adapt to the unique features of their work setting and health care system.¹⁶ To our knowledge, currently there is no requirement or overarching effort in striving towards harmonising recertification processes across countries within the European Union. Its member states have agreed that each individual country will remain responsible for national health care affairs, without European regulations interfering. Moving towards a standardised system would however require an EU-wide regulation, which is currently interrupted by those strong nationally regulatory powers. For transparency purposes, however, national bodies and medical societies could share their competency assessment procedures and quality standards, turning a political matter into an educational (and quality assurance) matter.⁸ Moreover, national bodies can incorporate performance evaluation, involve multiple stakeholders including patients, and use other assessments besides clinicians' self-assessments in their re-certification procedures to enhance liability.⁶⁰ Considering the increasing internationalisation of healthcare, doctors' cultural competency should also be incorporated into recertification programmes.

413 Achieving an overarching quality assurance system being an unrealistic goal, we need 414 to have a shared understanding of what are minimum standards for a doctor⁵⁰ thereby creating Page 25 of 31

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415 a base for international comparison while allowing for local adaptations. This however asks 416 for an increased collaboration between countries and understanding of differences inherent to 417 each system and culture. Such standards of training content and certification directives could 418 meet the challenges posed by the free, cross-border movement of professionals, improving 419 patient safety, and enhancing accountability and transparency.

420 Conclusion

421 Recertification can help assess and improve knowledge, skills, professional performance, and, 422 ultimately, patient outcomes. Yet, systems vary widely across countries in terms of being 423 compulsory or not, requirements, patient involvement, and consequences of compliance or 424 non-compliance. A shift toward a broader program of assessment focused on competence 425 assessment and lifelong learning might create a more valid, credible, and reliable basis for 426 recertification, meeting growing demands for accountability and transparency.

427

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449	
450	Data sharing: The dataset(s) supporting the conclusions of this article is available from the
451	author upon request by emailing the corresponding author.
452	
453	Transparency declaration: Carolin Sehlbach affirms that the manuscript is an honest, accurate,
454	and transparent account of the study being reported; that no important aspects of the study
455	have been omitted; and that any discrepancies from the study as planned (and, if relevant,
456	registered) have been explained.
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COREQ (COnsolidated criteria for REporting Qualitative research) Checklist

A checklist of items that should be included in reports of qualitative research. You must report the page number in your manuscript where you consider each of the items listed in this checklist. If you have not included this information, either revise your manuscript accordingly before submitting or note N/A.

7	Торіс	Item No.	Guide Questions/Description	Reported on					
o 9				Page No.					
10	Domain 1: Research team								
11	and reflexivity								
12	Personal characteristics								
13	Interviewer/facilitator	1	Which author/s conducted the interview or focus group?						
15	Credentials	2	What were the researcher's credentials? E.g. PhD, MD						
16	Occupation	3	What was their occupation at the time of the study?						
17	Gender	4	Was the researcher male or female?						
18	Experience and training	5	What experience or training did the researcher have?						
19 20	Relationship with								
20 21	participants								
22	Relationship established	6	Was a relationship established prior to study commencement?						
23	Participant knowledge of	7	What did the participants know about the researcher? e.g. personal						
24	the interviewer		goals, reasons for doing the research						
25	Interviewer characteristics	8	What characteristics were reported about the inter viewer/facilitator?						
26 27			e.g. Bias, assumptions, reasons and interests in the research topic						
27	Domain 2: Study design			•					
29	Theoretical framework								
30	Methodological orientation	9	What methodological orientation was stated to underpin the study? e.g.						
31	and Theory		grounded theory, discourse analysis, ethnography, phenomenology,						
32			content analysis						
33 34	Participant selection	1		•					
35	Sampling	10	How were participants selected? e.g. purposive, convenience,						
36			consecutive, snowball						
37	Method of approach	11	How were participants approached? e.g. face-to-face, telephone, mail,						
38			email						
39 40	Sample size	12	How many participants were in the study?						
41	Non-participation	13	How many people refused to participate or dropped out? Reasons?						
42	Setting			1					
43	Setting of data collection	14	Where was the data collected? e.g. home, clinic, workplace						
44 45	Presence of non-	15	Was anyone else present besides the participants and researchers?						
45 46	participants								
47	Description of sample	16	What are the important characteristics of the sample? e.g. demographic						
48			data, date						
49	Data collection								
50	Interview guide	17	Were questions, prompts, guides provided by the authors? Was it pilot						
51			tested?						
52 53	Repeat interviews	18	Were repeat inter views carried out? If yes, how many?						
54	Audio/visual recording	19	Did the research use audio or visual recording to collect the data?						
55	Field notes	20	Were field notes made during and/or after the inter view or focus group?						
56	Duration	21	What was the duration of the inter views or focus group?						
5/ 50	Data saturation	22	Was data saturation discussed?						
50 59	Transcripts returned	23	Were transcripts returned to participants for comment and/or						
60	Fr	or peer revie	w only - http://bmJopen.bmJ.com/site/about/guidelines.xhtml	I					

	Торіс	Item No.	Guide Questions/Description	Reported on			
				Page No.			
			correction?				
D	Oomain 3: analysis and						
fi	findings						
D	Data analysis						
Ν	lumber of data coders	24	How many data coders coded the data?				
D	Description of the coding	25	Did authors provide a description of the coding tree?				
t	ree						
D	Derivation of themes	26	Were themes identified in advance or derived from the data?				
S	oftware	27	What software, if applicable, was used to manage the data?				
Ρ	Participant checking	28	Did participants provide feedback on the findings?				
R	Reporting						
С	Quotations presented	29	Were participant quotations presented to illustrate the themes/findings?				
			Was each quotation identified? e.g. participant number				
D	Data and findings consistent	30	Was there consistency between the data presented and the findings?				
C	Clarity of major themes	31	Were major themes clearly presented in the findings?				
C	Clarity of minor themes	32	Is there a description of diverse cases or discussion of minor themes?				

Developed from: Tong A, Sainsbury P, Craig J. Consolidated criteria for reporting qualitative research (COREQ): a 32-item checklist for interviews and focus groups. International Journal for Quality in Health Care. 2007. Volume 19, Number 6: pp. 349 – 357

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