# **Cell Systems**

## Tuning Transcriptional Regulation through Signaling: A Predictive Theory of Allosteric Induction

## Graphical Abstract



### **Highlights**

 $\bullet$ 

- The MWC model is used to understand allosteric transcription factor regulation
- Properties of predicted gene expression profiles are validated using LacI
- $\bullet$  The data points collapse as a function of a key combinations of parameters

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## In Brief

Allosteric regulation is found across all domains of life, yet we still lack simple, predictive theories that link the experimentally tunable parameters of such systems to their input-output response. We present a general theory of allosteric transcriptional regulation that is rigorously tested using a wellcharacterized regulatory system in bacteria. Our model not only accurately captures our data, but also enables us to derive analytic expressions for key phenotypic properties and is broadly applicable to other regulatory systems in bacteria.



## Tuning Transcriptional Regulation through Signaling: A Predictive Theory of Allosteric Induction

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#### **SUMMARY**

Allosteric regulation is found across all domains of life, yet we still lack simple, predictive theories that directly link the experimentally tunable parameters of a system to its input-output response. To that end, we present a general theory of allosteric transcriptional regulation using the Monod-Wyman-Changeux model. We rigorously test this model using the ubiquitous simple repression motif in bacteria by first predicting the behavior of strains that span a large range of repressor copy numbers and DNA binding strengths and then constructing and measuring their response. Our model not only accurately captures the induction profiles of these strains, but also enables us to derive analytic expressions for key properties such as the dynamic range and  $[EC_{50}]$ . Finally, we derive an expression for the free energy of allosteric repressors that enables us to collapse our experimental data onto a single master curve that captures the diverse phenomenology of the induction profiles.

#### INTRODUCTION

Understanding how organisms sense and respond to changes in their environment has long been a central theme of biological inquiry. At the cellular level, this interaction is mediated by a diverse collection of molecular signaling pathways. A pervasive mechanism of signaling in these pathways is allosteric regulation, in which the binding of a ligand induces a conformational change in some target molecule, triggering a signaling cascade [\(Lindsley and Rutter, 2006\)](#page-13-0). One of the most important examples of such signaling is offered by transcriptional regulation, whereby a transcription factor's propensity to bind to DNA will be altered upon binding to an allosteric effector.

Despite allostery's ubiquity, we lack a formal, rigorous, and generalizable framework for studying its effects across the broad variety of contexts in which it appears. A key example of this is transcriptional regulation, in which allosteric transcription factors can be induced or corepressed by binding to a ligand. An allosteric transcription factor can adopt multiple conformational states, each of which has its own affinity for the ligand and for its DNA target site. *In vitro* studies have rigorously quantified the equilibria of different conformational states for allosteric transcription factors and measured the affinities of these states to the ligand [\(Harman, 2001; Lanfranco et al., 2017](#page-13-1)). Despite these experimental observations, the lack of a coherent quantitative model for allosteric transcriptional regulation has made it impossible to predict the behavior of even a simple genetic circuit across a range of regulatory parameters.

The ability to predict circuit behavior robustly—that is, across both broad ranges of parameters and regulatory architectures—is important for multiple reasons. First, in the context of a specific gene, accurate prediction demonstrates that all components relevant to the gene's behavior have been identified and characterized to sufficient quantitative precision. Second, in the context of genetic circuits in general, robust prediction validates the model that generated the prediction. Possessing a validated model also has implications for future work. For example, when we have sufficient confidence in the model, a single dataset can be used to accurately extrapolate a system's behavior in other conditions. Moreover, there is an essential distinction between a predictive model, which is used to predict a system's behavior given a set of input variables, and a retroactive model, which is used to describe the behavior of data that has already been obtained. We note that even some of the most careful and rigorous analysis of transcriptional regulation often entails only a retroactive reflection on a single experiment. This raises the fear that each regulatory architecture may require a unique analysis that cannot carry over to other systems, a worry that is exacerbated by the prevalent use of phenomenological functions (e.g., Hill functions or ratios of polynomials) that can analyze a single dataset but cannot be used to extrapolate a system's behavior in other conditions [\(Setty et al., 2003; Poelwijk et al., 2011; Vilar](#page-14-0) [and Saiz, 2013; Rogers et al., 2015; Rohlhill et al., 2017](#page-14-0)).

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<span id="page-2-0"></span>

#### Figure 1. Transcription Regulation Architectures Involving an Allosteric Repressor

(A) We consider a promoter regulated solely by an allosteric repressor. When bound, the repressor prevents RNAP from binding and initiating transcription. Induction is characterized by the addition of an effector that binds to the repressor and stabilizes the inactive state (defined as the state with a low affinity for DNA), thereby increasing gene expression. In corepression, the effector stabilizes the repressor's active state and thus further reduces gene expression. We list several characterized examples of induction and corepression that support different physiological roles in *E*. *coli* ([Huang et al., 2011; Li et al., 2014\)](#page-13-3).

(B) A schematic regulatory response of the two architectures shown in (A) plotting the fold-change in gene expression as a function of effector concentration, where fold-change is defined as the ratio of gene expression in the presence versus the absence of repressor. We consider the following key phenotypic properties that describe each response curve: the minimum response (leakiness), the maximum response (saturation), the difference between the maximum and minimum response (dynamic range), the concentration of ligand that generates a fold-change halfway between the minimal and maximal response ([EC<sub>50</sub>]), and the log-log slope at the midpoint of the response (effective Hill coefficient).

(C) Over time, we have refined our understanding of simple repression architectures. A first round of experiments used colorimetric assays and quantitative western blots to investigate how single-site repression is modified by the repressor copy number and repressor-DNA binding energy ([Garcia and Phillips, 2011](#page-13-2)). A second round of experiments used video microscopy to probe how the copy number of the promoter and presence of competing repressor binding sites affect gene expression, and we use this dataset to determine the free energy difference between the repressor's inactive and active conformations [\(Weinert et al., 2014](#page-14-2)). Here we used flow cytometry to determine the inducer-repressor dissociation constants and demonstrate that with these parameters we can predict a priori the behavior of the system for any repressor copy number, DNA binding energy, gene copy number, and inducer concentration.

This work explores what happens when theory takes center stage, namely, when we first write down the equations governing a system and describe its expected behavior across a wide array of experimental conditions, and only then do we set out to experimentally confirm these results. Building upon previous work [\(Garcia and Phillips, 2011; Brewster et al., 2014; Weinert et al.,](#page-13-2) [2014\)](#page-13-2) and the work of Monod, Wyman, and Changeux [\(Monod](#page-14-1) [et al., 1965](#page-14-1)), we present a statistical mechanical rendering of allostery in the context of induction and corepression (shown schematically in [Figure 1A](#page-2-0), henceforth referred to as the MWC model) and use it as the basis of parameter-free predictions, which we then test experimentally. More specifically, we study

the simple repression motif—a widespread bacterial genetic regulatory architecture in which binding of a transcription factor occludes binding of an RNA polymerase, thereby inhibiting transcription initiation. The MWC model stipulates that an allosteric protein fluctuates between two distinct conformations, an active and an inactive state, in thermodynamic equilibrium [\(Monod](#page-14-1) [et al., 1965](#page-14-1)). During induction, for example, effector binding increases the probability that a repressor will be in the inactive state, weakening its ability to bind to the promoter and resulting in increased expression. To test the predictions of our model across a wide range of operator binding strengths and repressor copy numbers, we design an *Escherichia coli* genetic construct in which the binding probability of a repressor regulates gene expression of a fluorescent reporter.

In total, the work presented here demonstrates that one extremely compact set of parameters can be applied selfconsistently and predictively to different regulatory situations including simple repression on the chromosome, cases in which decoy binding sites for repressor are put on plasmids, cases in which multiple genes compete for the same regulatory machinery, cases involving multiple binding sites for repressor leading to DNA looping, and induction by signaling ([Garcia and Phillips,](#page-13-2) [2011; Garcia et al., 2011; Brewster et al., 2012, 2014; Boedicker](#page-13-2) [et al., 2013a, 2013b\)](#page-13-2). Thus, rather than viewing the behavior of each circuit as giving rise to its own unique input-output response, the MWC model provides a means to characterize these seemingly diverse behaviors using a single unified framework governed by a small set of parameters.

#### RESULTS

#### Characterizing Transcription Factor Induction Using the Monod-Wyman-Changeux Model

We begin by considering a simple repression genetic architecture in which the binding of an allosteric repressor occludes the binding of RNA polymerase (RNAP) to the DNA ([Ackers](#page-13-4) [et al., 1982; Buchler et al., 2003](#page-13-4)). When an effector (hereafter referred to as an ''inducer'' for the case of induction) binds to the repressor, it shifts the repressor's allosteric equilibrium toward the inactive state as specified by the MWC model [\(Monod](#page-14-1) [et al., 1965](#page-14-1)). This causes the repressor to bind more weakly to the operator, which increases gene expression. Simple repression motifs in the absence of inducer have been previously characterized by an equilibrium model in which the probability of each state of repressor and RNAP promoter occupancy is dictated by the Boltzmann distribution ([Ackers et al., 1982;](#page-13-4) [Buchler et al., 2003; Vilar and Leibler, 2003; Bintu et al., 2005a;](#page-13-4) [Garcia and Phillips, 2011; Brewster et al., 2014\)](#page-13-4) (we note that non-equilibrium models of simple repression have been shown to have the same functional form that we derive below; [Phillips,](#page-14-3) [2015](#page-14-3)). We extend these models to consider allostery by accounting for the equilibrium state of the repressor through the MWC model.

Thermodynamic models of gene expression begin by enumerating all possible states of the promoter and their corresponding statistical weights. As shown in [Figure 2](#page-4-0)A, the promoter can either be empty, occupied by RNAP, or occupied by either an active or an inactive repressor. The probability that RNAP binds to the promoter depends upon the protein copy numbers, which

we denote as *P* for RNAP, *RA* for active repressor, and *RI* for inactive repressor. We note that repressors fluctuate between the active and inactive conformation in thermodynamic equilibrium, such that  $R_A$  and  $R_I$  will remain constant for a given inducer concentration ([Monod et al., 1965](#page-14-1)). We assign the repressor a different DNA binding affinity in the active and inactive state. In addition to the specific binding sites at the promoter, we assume that there are  $N_{NS}$  non-specific binding sites elsewhere (i.e., on parts of the genome outside the simple repression architecture) where the RNAP or the repressor can bind. All specific binding energies are measured relative to the average non-specific binding energy. Thus,  $\Delta\varepsilon_{P}$  represents the energy difference between the specific and non-specific binding for RNAP to the DNA. Likewise,  $\Delta \varepsilon_{RA}$  and  $\Delta \varepsilon_{RI}$  represent the difference in specific and nonspecific binding energies for repressor in the active or inactive state, respectively.

Thermodynamic models of transcription [\(Ackers et al., 1982;](#page-13-4) [Buchler et al., 2003; Vilar and Leibler, 2003; Bintu et al., 2005a,](#page-13-4) [2005b; Kuhlman et al., 2007; Daber et al., 2011; Garcia and Phil](#page-13-4)[lips, 2011; Brewster et al., 2014; Weinert et al., 2014](#page-13-4)) posit that gene expression is proportional to the probability that the RNAP is bound to the promoter  $p_{\text{bound}}$ , which is given by

<span id="page-3-1"></span>
$$
p_{\text{bound}} = \frac{\frac{P}{N_{NS}} e^{-\beta \Delta \varepsilon_P}}{1 + \frac{R_A}{N_{NS}} e^{-\beta \Delta \varepsilon_{RA}} + \frac{R_I}{N_{NS}} e^{-\beta \Delta \varepsilon_{RI}} + \frac{P}{N_{NS}} e^{-\beta \Delta \varepsilon_P}}, \quad \text{(Equation 1)}
$$

with  $\beta$  =  $\frac{1}{k_B T}$  where  $k_B$  is the Boltzmann constant and  $T$  is the temperature of the system. As  $k_B T$  is the natural unit of energy at the molecular length scale, we treat the products  $\beta \Delta \varepsilon_i$  as single parameters within our model. Measuring  $p_{bound}$  directly is fraught with experimental difficulties, as determining the exact proportionality between expression and  $p_{bound}$  is not straightforward. Instead, we measure the fold-change in gene expression due to the presence of the repressor. We define fold-change as the ratio of gene expression in the presence of repressor relative to expression in the absence of repressor (i.e., constitutive expression), namely,

fold-change 
$$
\equiv \frac{p_{bound}(R>0)}{p_{bound}(R=0)}
$$
. (Equation 2)

<span id="page-3-2"></span>We can simplify this expression using two well-justified approximations: (1)  $\frac{P}{N_{NS}}e^{-\beta\Delta\varepsilon_P}\ll1$ , implying that the RNAP binds weakly to the promoter ( $N_{NS}$  = 4.6  $\times$  10<sup>6</sup>,  $P \approx 10^3$  [\(Klumpp](#page-13-5) [and Hwa, 2008\)](#page-13-5),  $\Delta \varepsilon_P \approx -2$  to  $-5$   $k_B T$  ([Brewster et al., 2012](#page-13-6)), so that  $\frac{P}{N_{NS}}e^{-\beta\Delta\varepsilon_P}\approx 0.01$ ) and (2)  $\frac{R_I}{N_{NS}}e^{-\beta\Delta\varepsilon_{RI}}\ll 1+\frac{R_A}{N_{NS}}e^{-\beta\Delta\varepsilon_{RA}},$ which reflects our assumption that the inactive repressor binds weakly to the promoter of interest. Using these approximations, the fold-change reduces to the form

<span id="page-3-0"></span>fold-change 
$$
\approx \left(1 + \frac{R_A}{N_{NS}} e^{-\beta \Delta \varepsilon_{RA}}\right)^{-1} \equiv \left(1 + p_A(c) \frac{R}{N_{NS}} e^{-\beta \Delta \varepsilon_{RA}}\right)^{-1}
$$
,  
(Equation 3)

where in the last step we have introduced the fraction  $p_A(c)$  of repressors in the active state given a concentration *c* of inducer,

<span id="page-4-0"></span>

such that  $R_A(c) = p_A(c)R$ . Since inducer binding shifts the repressors from the active to the inactive state,  $p_A(c)$  grows smaller as  $c$ increases ([Marzen et al., 2013](#page-14-4)).

We use the MWC model to compute the probability  $p_A(c)$  that a repressor with *n* inducer binding sites will be active. The value of  $p<sub>A</sub>(c)$  is given by the sum of the weights of the active repressor states divided by the sum of the weights of all possible repressor states (see [Figure 2](#page-4-0)B), namely,

<span id="page-4-1"></span>
$$
p_A(c) = \frac{\left(1 + \frac{c}{K_A}\right)^n}{\left(1 + \frac{c}{K_A}\right)^n + e^{-\beta \Delta \epsilon_M} \left(1 + \frac{c}{K_I}\right)^n}
$$
 (Equation 4)

where  $K_A$  and  $K_I$  represent the dissociation constant between the inducer and repressor in the active and inactive states, respectively, and  $\Delta \varepsilon_{\mathcal{A}} = \varepsilon_I - \varepsilon_{\mathcal{A}}$  is the free energy difference between a repressor in the inactive and active state (the quantity  $e^{-\Delta \varepsilon_{AI}}$  is sometimes denoted by *L* [[Monod et al., 1965; Marzen et al.,](#page-14-1) [2013\]](#page-14-1) or  $K_{\text{RR}}$ . [[Daber et al., 2011](#page-13-7)]). In this equation,  $\frac{c}{K_A}$  and  $\frac{c}{K_B}$ represent the change in free energy when an inducer binds to

#### Figure 2. States and Weights for the Simple Repression Motif

(A) RNAP (light blue) and a repressor compete for binding to a promoter of interest. There are *RA* repressors in the active state (red) and *RI* repressors in the inactive state (purple). The difference in energy between a repressor bound to the promoter of interest versus another non-specific site elsewhere on the DNA equals  $\Delta \varepsilon_{RA}$  in the active state and  $\Delta \varepsilon_{RI}$ in the inactive state; the *P* RNAP have a corresponding energy difference  $\Delta \varepsilon_P$  relative to nonspecific binding on the DNA. N<sub>NS</sub> represents the number of non-specific binding sites for both RNAP and repressor.

(B) A repressor has an active conformation (red, left column) and an inactive conformation (purple, right column), with the energy difference between these two states given by  $\Delta \varepsilon_{AI}$ . The inducer (blue circle) at concentration *c* is capable of binding to the repressor with dissociation constants  $K_A$ in the active state and  $K_I$  in the inactive state. The eight states for a dimer with  $n = 2$  inducer binding sites are shown along with the sums of the statistical weights of the active and inactive states.

a repressor in the active or inactive state, respectively, while e<sup>–βΔε</sup><sup>μ</sup> represents the change in free energy when the repressor changes from the active to inactive state in the absence of inducer. Thus, a repressor that favors the active state in the absence of inducer ( $\Delta \epsilon_{AI} > 0$ ) will be driven toward the inactive state upon inducer binding when  $K_1 < K_A$ . The specific case of a repressor dimer with  $n = 2$  inducer binding sites is shown in [Figure 2](#page-4-0)B.

<span id="page-4-2"></span>Substituting  $p_A(c)$  from [Equation 4](#page-4-1) into [Equation 3](#page-3-0) yields the general formula for induction of a simple repression regulatory architecture ([Phillips, 2015](#page-14-3)), namely,

fold-change = 
$$
\left(1 + \frac{\left(1 + \frac{c}{K_A}\right)^n}{\left(1 + \frac{c}{K_A}\right)^n + e^{-\beta \Delta \epsilon_M} \left(1 + \frac{c}{K_I}\right)^n} \frac{R}{N_{NS}} e^{-\beta \Delta \epsilon_{RA}} \right)^{-1}.
$$
\n(Equation 5)

While we have used the specific case of simple repression with induction to craft this model, the same mathematics describe the case of corepression in which binding of an allosteric effector stabilizes the active state of the repressor and decreases gene expression (see [Figure 1B](#page-2-0)). A notable property of this model is that we shift from induction (governed by  $K_1 < K_A$ ) to corepression  $(K_I > K_A)$  as the ligand transitions from preferentially binding to the inactive repressor state to stabilizing the active state. Furthermore, this general approach can be used to describe a variety of other motifs such as activation, multiple repressor binding sites, and combinations of activator and repressor binding sites [\(Bintu et al., 2005b; Brewster et al., 2014; Weinert et al., 2014\)](#page-13-8).

The formula presented in [Equation 5](#page-4-2) enables us to make precise quantitative statements about induction profiles. Motivated by the broad range of predictions implied by [Equation 5](#page-4-2), we designed a series of experiments using the *lac* system in *E*. *coli* to tune the control parameters for a simple repression genetic cir-cuit. As discussed in [Figure 1](#page-2-0)C, previous studies from our lab have provided well-characterized values for many of the parameters in our experimental system, leaving only the values of the MWC parameters  $(K_A, K_I,$  and  $\Delta \varepsilon_{A/I})$  to be determined. We note that while previous studies have obtained values for  $K_A$ ,  $K_I$ , and  $L = e^{-\beta \Delta \varepsilon_{AI}}$  [\(O'Gorman et al., 1980; Daber et al.,](#page-14-5) [2011](#page-14-5)), they were either based upon biochemical experiments or *in vivo* conditions involving poorly characterized transcription factor copy numbers and gene copy numbers. These differences relative to our experimental conditions and fitting techniques led us to believe that it was important to perform our own analysis of these parameters. After inferring these three MWC parameters (see [STAR Methods](#page-15-0) section '['Inferring Allo](#page-18-0)[steric Parameters from Previous Data](#page-18-0)" for details regarding the inference of  $\Delta \varepsilon_{AI}$ , which was fitted separately from  $K_A$  and  $K<sub>l</sub>$ ), we were able to predict the input/output response of the system under a broad range of experimental conditions. For example, this framework can predict the response of the system at different repressor copy numbers *R*, repressor-operator affinities  $\Delta \varepsilon_{RA}$ , inducer concentrations *c*, and gene copy numbers (see Appendix A, accessible through [https://doi.org/](https://doi.org/10.22002/D1.743) [10.22002/D1.743\)](https://doi.org/10.22002/D1.743).

#### Experimental Design

We test our model by predicting the induction profiles for an array of strains that could be made using previously characterized repressor copy numbers and DNA binding energies. Our approach contrasts with previous studies that have parameterized induction curves of simple repression motifs, as these have relied on expression systems where proteins are expressed from plasmids, resulting in highly variable and unconstrained copy numbers ([Murphy et al., 2007, 2010; Daber](#page-14-6) [et al., 2009, 2011; Sochor, 2014\)](#page-14-6). Instead, our approach relies on a foundation of previous work as depicted in [Figure 1](#page-2-0)C. This includes work from our laboratory that used *E*. *coli* constructs based on components of the *lac* system to demonstrate how the Lac repressor (LacI) copy number *R* and operator binding energy  $\Delta\varepsilon_{RA}$  affect gene expression in the absence of inducer [\(Garcia and Phillips, 2011](#page-13-2)). [Rydenfelt et al. \(2014\)](#page-14-7) extended the theory used in that work to the case of multiple promoters competing for a given transcription factor, which was validated experimentally by [Brewster et al. \(2014\)](#page-13-9), who modified this system to consider expression from multiplecopy plasmids as well as the presence of competing repressor binding sites.

The present study extends this body of work by introducing three additional biophysical parameters,  $\Delta \varepsilon_{AI}$ ,  $K_A$ , and  $K_I$ , which capture the allosteric nature of the transcription factor and complement the results shown by [Garcia and Phillips \(2011\)](#page-13-2) and [Brewster et al. \(2014\)](#page-13-9). Although the current work focuses on sys-tems with a single site of repression, in [STAR Methods,](#page-15-0) section '['Inferring Allosteric Parameters from Previous Data](#page-18-0),'' we utilize data from [Brewster et al. \(2014\)](#page-13-9) in which multiple sites of repression are explored to characterize the allosteric free energy differ-

ence Δε<sub>ΑΙ</sub> between the repressor's active and inactive states. As explained in that section, this additional dataset is critical because multiple degenerate sets of parameters can characterize an induction curve equally well, with the  $\Delta \varepsilon_{\!A\!I}$  parameter compensated by the inducer dissociation constants  $K_A$  and  $K_I$ (see Figure S4). After fixing Δε<sub>Α</sub>, as described in [STAR Methods,](#page-15-0) we can use data from single-site simple repression systems to determine the values of  $K_A$  and  $K_I$ .

We determine the values of  $K_A$  and  $K_I$  by fitting to a single induction profile using Bayesian inferential methods ([Sivia and](#page-14-8) [Skilling, 2006](#page-14-8)). We then use [Equation 5](#page-4-2) to predict gene expression for any concentration of inducer, repressor copy number, and DNA binding energy and compare these predictions against experimental measurements. To obtain induction profiles for a set of strains with varying repressor copy numbers, we used modified *lacI* ribosomal binding sites from [Garcia and Phillips](#page-13-2) [\(2011\)](#page-13-2) to generate strains with mean repressor copy number per cell of *R* = 22 ± 4, 60 ± 20, 124 ± 30, 260 ± 40, 1,220 ± 160, and 1,740  $\pm$  340, where the error denotes SD of at least three replicates as measured by [Garcia and Phillips \(2011\).](#page-13-2) We note that *R* refers to the number of repressor dimers in the cell, which is twice the number of repressor tetramers reported by [Garcia and Phillips \(2011\)](#page-13-2); since both heads of the repressor are assumed to always be either specifically or non-specifically bound to the genome, the two repressor dimers in each LacI tetramer can be considered independently. Gene expression was measured using a yellow fluorescent protein (YFP) gene, driven by a *lacUV5* promoter. Each of the six repressor copy number variants were paired with the native O1, O2, or O3 *lac* operator ([Oehler et al., 1994\)](#page-14-9) placed at the YFP transcription start site, thereby generating 18 unique strains. The repressoroperator binding energies (O1  $\Delta \varepsilon_{RA} = -15.3 \pm 0.2$   $k_B T$ , O2  $\Delta \varepsilon_{RA} = -13.9 \pm 0.2$   $k_B T$ , and O3  $\Delta \varepsilon_{RA} = -9.7 \pm 0.1$   $k_B T$ ) were previously inferred by measuring the fold-change of the *lac* system at different repressor copy numbers, where the error arises from model fitting ([Garcia and Phillips, 2011](#page-13-2)). Additionally, we were able to obtain the value  $\Delta \varepsilon_{\mathsf{A\mathsf{I}}}=4.5\; \;k_{\mathsf{B}}\mathsf{T}$  by fitting to previous data as discussed in [STAR Methods,](#page-15-0) section ''[Inferring](#page-18-0) [Allosteric Parameters from Previous Data'](#page-18-0)'. We measure foldchange over a range of known isopropyl  $\beta$ -D-1-thiogalactopyranoside (IPTG) concentrations *c*, using *n* = 2 inducer binding sites per LacI dimer and approximating the number of non-specific binding sites as the length in base-pairs of the *E*. *coli* genome,  $N_{NS} = 4.6 \times 10^6$ .

Our experimental pipeline for determining fold-change using flow cytometry is shown in [Figure 3.](#page-6-0) In brief, cells were grown to exponential phase, in which gene expression reaches steady state [\(Scott et al., 2010\)](#page-14-10), under concentrations of the inducer IPTG ranging between 0 and 5 mM. We measure YFP fluorescence using flow cytometry and automatically gate the data to include only single-cell measurements (see [STAR Methods](#page-15-0), section ''[Flow Cytometry'](#page-16-0)'). To validate the use of flow cytometry, we also measured the fold-change of a subset of strains using the established method of single-cell microscopy (see Appendix B accessible through [https://doi.org/10.22002/D1.743\)](https://doi.org/10.22002/D1.743). We found that the fold-change measurements obtained from microscopy were indistinguishable from that of flow cytometry and yielded values for the inducer binding constants  $K_A$  and  $K_I$  that were within error.

<span id="page-6-0"></span>

Figure 3. An Experimental Pipeline for High-Throughput Fold-Change Measurements

Cells are grown to exponential steady state and their fluorescence is measured using flow cytometry. Automatic gating methods using forward- and sidescattering are used to ensure that all measurements come from single cells (see [STAR Methods](#page-15-0)). Mean expression is then quantified at different IPTG concentrations (top, blue histograms) and for a strain without repressor (bottom, green histograms), which shows no response to IPTG as expected. Fold-change is computed by dividing the mean fluorescence in the presence of repressor by the mean fluorescence in the absence of repressor.

#### Determination of the In Vivo MWC Parameters

The three parameters that we tune experimentally are shown in [Figure 4A](#page-8-0), leaving the three allosteric parameters ( $\Delta \varepsilon_{A}$ ,  $K_{A}$ , and *K<sub>I</sub>*) to be determined by fitting. We used previous LacI fold-change data [\(Brewster et al., 2014\)](#page-13-9) to infer that Δε<sub>Al</sub> = 4.5 k<sub>B</sub>T (see [STAR Methods,](#page-15-0) section "[Inferring Allosteric](#page-18-0) Parameters from Previous Data"). Rather than fitting  $K_A$  and  $K_I$ to our entire dataset of 18 unique constructs, we performed Bayesian parameter estimation on data from a single strain with  $R = 260$  and an O2 operator ( $\Delta \varepsilon_{RA} = -13.9$   $k_B T$ ; [Garcia](#page-13-2) [and Phillips, 2011](#page-13-2)) shown in [Figure 4](#page-8-0)D (white circles). Using Markov chain Monte Carlo, we determine the most likely parameter values to be  $K_A = 139^{+29}_{-22} \times 10^{-6}$  M and  $K_I =$  $0.53^{+0.04}_{-0.04} \times 10^{-6}$  M, which are the modes of their respective distributions, where the superscripts and subscripts represent the upper and lower bounds of the 95<sup>th</sup> percentile of the parameter value distributions (see [Figure 4](#page-8-0)B). Unfortunately, we are not able to make a meaningful value-for-value comparison of our parameters with those of earlier studies ([Daber et al.,](#page-13-10) [2009, 2011\)](#page-13-10) because of uncertainties in both gene copy number and transcription factor copy numbers in these studies, as illustrated by the plots in Appendix A ([https://doi.org/10.](https://doi.org/10.22002/D1.743) [22002/D1.743](https://doi.org/10.22002/D1.743)). We then predicted the fold-change for the remaining 17 strains with no further fitting (see [Figures 4C](#page-8-0)–4E) together with the specific phenotypic properties described and discussed in detail below (see [Figures 4](#page-8-0)F–4J). The shaded regions in [Figures 4C](#page-8-0)–4J denote the 95% credible regions. Factors determining the width of the credible regions are explored in Appendix C, accessible through [https://doi.org/](https://doi.org/10.22002/D1.743) [10.22002/D1.743](https://doi.org/10.22002/D1.743).

We stress that the entire suite of predictions is based upon the induction profile of a single strain. Our ability to make such a broad range of predictions stems from the fact that our parameters of interest, such as the repressor copy number and DNA binding energy, appear as distinct physical parameters within our model. While the single dataset in [Figure 4D](#page-8-0) could also be fit using a Hill function, such an analysis would be unable to predict any of the other curves in the figure (see [STAR Methods,](#page-15-0) section "Alternate Characterizations of Induction"). Phenomenological expressions such as the Hill function can describe data, but lack predictive power and are thus unable to build our intuition, help us design *de novo* input-output functions, or guide future experiments ([Kuhlman et al., 2007; Murphy](#page-13-11) [et al., 2007](#page-13-11)).

#### Comparison of Experimental Measurements with Theoretical Predictions

We tested the predictions shown in [Figure 4](#page-8-0) by measuring foldchange induction profiles in strains with a broad range of repressor copy numbers and repressor binding energies as characterized in [Garcia and Phillips \(2011\).](#page-13-2) With a few notable exceptions, the results shown in [Figure 5](#page-9-0) demonstrate agreement between theory and experiment. We note that there was an apparently systematic shift in the O3  $\Delta \varepsilon_{\mathsf{RA}} = -$  9.7  $\; k_{\mathsf{B}}\mathcal{T}$  strains [\(Figure 5](#page-9-0)C) and all of the  $R = 1,220$  and  $R = 1,740$  strains. This may be partially due to imprecise previous determinations of their  $\Delta \varepsilon_{\mathsf{RA}}$  and  $R$  values. By performing a global fit whereby we infer all parameters including the repressor copy number *R* and the binding energy  $\Delta\varepsilon_{RA}$ , we found better agreement for these strains, although a discrepancy in the steepness of the response for all O3 strains remains (see [STAR Methods](#page-15-0), section '['Global Fit](#page-21-0) [of All Parameters](#page-21-0)''). We considered a number of hypotheses to explain these discrepancies such as including other states (e.g., non-negligible binding of the inactive repressor), relaxing the weak promoter approximation, and accounting for variations in gene and repressor copy number throughout the cell cycle, but none explained the observed discrepancies. As an additional test of our model, we considered strains using the synthetic Oid operator that exhibits an especially strong binding energy of  $\Delta \varepsilon_{RA}$  =  $-$  17  $k_B$ T [\(Garcia and Phillips, 2011](#page-13-2)). The global fit agrees well with the Oid microscopy data, although it asserts a stronger Oid binding energy of  $\Delta \varepsilon_{RA} = -17.7$   $k_B T$  (see Appendix D, accessible through <https://doi.org/10.22002/D1.743>).

To ensure that the agreement between our predictions and data is not an accident of the strain we used to perform our fitting, we also inferred  $K_A$  and  $K_I$  from each of the other strains. As shown in [STAR Methods](#page-15-0) section "Comparison of Parameter [Estimation and Fold-Change Predictions across Strains](#page-22-0)'' and [Figure 5D](#page-9-0), the inferred values of  $K_A$  and  $K_I$  depend minimally upon which strain is chosen, indicating that these parameter values are highly robust. We also performed a global fit using the data from all 18 strains in which we fitted for the inducer dissociation constants  $K_A$  and  $K_I$ , the repressor copy number  $R$ , and the repressor-DNA binding energy  $\Delta\varepsilon_{RA}$  (see [STAR](#page-15-0) [Methods](#page-15-0), section ''[Global Fit of All Parameters](#page-21-0)''). The resulting parameter values were nearly identical to those fitted from any single strain. For the remainder of the text we continue using parameters fitted from the strain with  $R = 260$  repressors and an O2 operator.

#### Predicting the Phenotypic Traits of the Induction Response

A subset of the properties shown in [Figure 1](#page-2-0) (i.e., the leakiness, saturation, dynamic range,  $[EC_{50}]$ , and effective Hill coefficient) are of significant interest to synthetic biology. For example, synthetic biology is often focused on generating large responses (i.e., a large dynamic range) or finding a strong binding partner (i.e., a small  $[EC_{50}]$ ) ([Brophy and Voigt, 2014; Shis et al.,](#page-13-12) [2014](#page-13-12)). While these properties are all individually informative, when taken together they capture the essential features of the induction response. We reiterate that a Hill function approach cannot predict these features a priori, whereas the MWC model can predict the full suite of traits as shown in [Fig](#page-8-0)[ures 4F](#page-8-0)–4J.

Using our model, [Equation 5,](#page-4-2) we determine analytic expressions for the five phenotypic traits of interest. These results build upon extensive work by [Martins and Swain \(2011\)](#page-13-13), who computed many such properties for ligand-receptor binding within the MWC model. We begin by analyzing the leakiness, which is the minimum fold-change observed in the absence of ligand, given by

<span id="page-7-2"></span>leakiness = fold-change (c = 0)  
= 
$$
\left(1 + \frac{1}{1 + e^{-\beta \Delta \epsilon_{AI}}} \frac{R}{N_{NS}} e^{-\beta \Delta \epsilon_{RA}} \right)^{-1}
$$
 (Equation 6)

<span id="page-7-3"></span>and the saturation, which is the maximum fold-change observed in the presence of saturating ligand,

saturation = fold-change  $(c \rightarrow \infty)$ 

$$
= \left(1 + \frac{1}{1 + e^{-\beta \Delta \epsilon_{AI}} \left(\frac{K_A}{K_I}\right)^n} \frac{R}{N_{NS}} e^{-\beta \Delta \epsilon_{RA}}\right)^{-1}.
$$

(Equation 7)

Systems that minimize leakiness repress strongly in the absence of effector while systems that maximize saturation have high expression in the presence of effector. Together, these two properties determine the dynamic range of a system's response, which is given by the difference

<span id="page-7-4"></span>dynamic range = saturation  $-$  leakiness. (Equation 8)

These three properties are shown in [Figures 4](#page-8-0)F–4H. We discuss these properties in greater detail in [STAR Methods](#page-15-0), section ''Properties of Induction Titration Curves.'' [Figures 6](#page-10-0)A–6C show that the measurements of these three properties, derived from the fold-change data in the absence of IPTG and the presence of saturating IPTG, closely match the predictions for all three operators.

Two additional properties of induction profiles are the  $[EC_{50}]$ and effective Hill coefficient, which determine the range of inducer concentration in which the system's output goes from its minimum to maximum value. The  $[EC_{50}]$  denotes the inducer concentration required to generate a system response [Equation 5](#page-4-2) halfway between its minimum and maximum value,

<span id="page-7-0"></span>fold-change 
$$
(c = [EC_{50}]) = \frac{leakiness + saturation}{2}
$$
. (Equation 9)

<span id="page-7-1"></span>The effective Hill coefficient *h*, which quantifies the steepness of the curve at the  $[EC_{50}]$  [\(Marzen et al., 2013\)](#page-14-4), is given by

$$
h = \left(2 \frac{d}{d \log(c)} \left[ \log \left( \frac{\text{fold-change} (c) - \text{leakiness}}{\text{dynamic range}} \right) \right] \right)_{c = [E C_{50}]}.
$$
\n(Equation 10)

[Figures 4I](#page-8-0) and 4J shows how the  $[EC_{50}]$  and effective Hill coefficient depend on the repressor copy number. In [STAR Methods](#page-15-0) section ''Properties of Induction Titration Curves,'' we discuss the analytic forms of these two properties as well as their dependence on the repressor-DNA binding energy.

[Figures 6D](#page-10-0) and 6E shows the estimated values of the  $[EC_{50}]$ and the effective Hill coefficient overlaid on the theoretical predictions. Both properties were obtained by fitting [Equation 5](#page-4-2) to each individual titration curve and computing the  $[EC_{50}]$  and effective Hill coefficient using [Equations 9](#page-7-0) and [10](#page-7-1), respectively. We find that the predictions made with the single strain fit closely match those made for each of the strains with O1 and O2 operators, but the predictions for the O3 operator are markedly off. In [STAR Methods](#page-15-0) section '['Alternate Characterizations](#page-19-0) [of Induction,](#page-19-0)'' we show that the large, asymmetric error bars for the O3  $R = 22$  strain arise from its nearly flat response, where the lack of dynamic range makes it impossible to determine the value of the inducer dissociation constants  $K_A$  and  $K_I$ , as can be seen in the uncertainty of both the  $[EC_{50}]$  and effective

<span id="page-8-0"></span>

#### Figure 4. Predicting Induction Profiles for Different Biological Control Parameters

(A) We can quantitatively tune *R* via ribosomal binding site (RBS) modifications, Δε<sub>*RA*</sub> by mutating the operator sequence, and *c* by adding different amounts of IPTG to the growth medium.

(B) Previous experiments have characterized the *R*, N<sub>NS</sub>, Δε<sub>RA</sub>, and Δε<sub>A/</sub> parameters (see [Figure 1C](#page-2-0)), leaving only the dissociation constants K<sub>A</sub> and K<sub>/</sub> between the inducer and the repressor in the active and inactive states, respectively, as unknown constants. These two parameters can be inferred using Bayesian parameter estimation from a single induction curve.

(C–E) Predicted IPTG titration curves for different repressor copy numbers and operator strengths. Titration data for the O2 strain (white circles in D) with *R* = 260,  $\Delta\varepsilon_{RA} = -13.9$   $k_B T$ ,  $n = 2$ , and  $\Delta\varepsilon_{Al} = 4.5$   $k_B T$  can be used to determine the thermodynamic parameters  $K_A = 139^{+29}_{-22} \times 10^{-6}$  M and  $K_I = 0.53^{+0.04}_{-0.04} \times 10^{-6}$  M (orange line). The remaining solid lines predict the fold-change [Equation 5](#page-4-2) for all other combinations of repressor copy numbers (shown in the legend) and repressor-DNA binding energies corresponding to the O1 operator  $(-15.3 \ k_B T)$ , O2 operator  $(-13.9 \ k_B T)$ , and O3 operator  $(-9.7 \ k_B T)$ . Error bars of experimental data show the SEM (eight or more replicates) when this error is not smaller than the diameter of the data point. The shaded regions denote the 95% credible region, although

*(legend continued on next page)*

<span id="page-9-0"></span>



(A–C) Flow-cytometry measurements of fold-change over a range of IPTG concentrations for (A) O1, (B) O2, and (C) O3 strains at varying repressor copy numbers, overlaid on the predicted responses. Error bars for the experimental data show the SEM (eight or more replicates). As discussed in [Figure 4,](#page-8-0) all of the predicted induction curves were generated prior to measurement by inferring the MWC parameters using a single dataset (the O2 strain with *R* = 260, shown by white circles in B). The predictions may therefore depend upon which strain is used to infer the parameters.

(D) The inferred parameter values of the dissociation constants  $K_A$  and  $K_I$  using any of the 18 strains instead of the O2 strain with  $R = 260$ . Nearly identical parameter values are inferred from each strain, demonstrating that the same set of induction profiles would have been predicted regardless of which strain was chosen. The points show the mode, and the error bars denote the 95% credible region of the parameter value distribution. Error bars not visible are smaller than the size of the marker.

Hill coefficient. Discrepancies between theory and data for O3 are improved, but not fully resolved, by performing a global fit or fitting the MWC model individually to each curve (see [STAR Methods,](#page-15-0) sections ''[Global Fit of All Parameters](#page-21-0)'' and '['Comparison of Parameter Estimation and Fold-Change Pre](#page-22-0)[dictions across Strains](#page-22-0)''). It remains an open question as to how to account for discrepancies in O3, in particular regarding the significant mismatch between the predicted and fitted effective Hill coefficients.

#### Data Collapse of Induction Profiles

Our primary interest heretofore was to determine the system response at a specific inducer concentration, repressor copy number, and repressor-DNA binding energy. However, the cell

<span id="page-9-1"></span>does not necessarily ''care about'' the precise number of repressors in the system or the binding energy of an individual operator. The relevant quantity for cellular function is the fold-change enacted by the regulatory system. This raises the question: given a specific value of the fold-change, what combination of parameters will give rise to this desired response? In other words, what trade-offs between the parameters of the system will produce the same mean cellular output? These are key questions both for understanding how the system is governed and for engineering specific responses in a synthetic biology context. To address these questions, we follow the data collapse strategy used in a number of previous studies ([Sourjik and Berg, 2002; Keymer](#page-14-11) [et al., 2006; Swem et al., 2008\)](#page-14-11), and rewrite [Equation 5](#page-4-2) as a Fermi function,

(F-J) Specifically, we show predictions for the (F) leakiness, (G) saturation, (H) dynamic range, (I) [EC<sub>50</sub>], and (J) effective Hill coefficient of the induction profiles.

the credible region is obscured when it is thinner than the curve itself. To display the measured fold-change in the absence of inducer, we alter the scaling of the *x* axis between 0 and 10<sup>-7</sup> M to linear rather than logarithmic, as indicated by a dashed line. Additionally, our model allows us to investigate key phenotypic properties of the induction profiles (see [Figure 1B](#page-2-0)).

<span id="page-10-0"></span>

#### Figure 6. Predictions and Experimental Measurements of Key Properties of Induction Profiles

(A–E) Data for the (A) leakiness, (B) saturation, and (C) dynamic range are obtained from fold-change measurements in [Figure 5](#page-9-0) in the absence of IPTG and at saturating concentrations of IPTG. The three repressor-operator binding energies in the legend correspond to the O1 operator ( $-15.3$   $k_B T$ ), O2 operator ( $-13.9$   $k_BT$ ), and O3 operator ( $-9.7$   $k_BT$ ). Both the (D) [EC<sub>50</sub>] and (E) effective Hill coefficient are inferred by individually fitting each operator-repressor pairing in [Figures 5](#page-9-0)A–5C separately to [Equation 5](#page-4-2) in order to smoothly interpolate between the data points.

Error bars in (A) to (C) represent the SEM for eight or more replicates; error bars in (D) and (E) represent the 95% credible region for the parameter found by propagating the credible region of our estimates of  $K_A$  and  $K_I$  into [Equations 9](#page-7-0) and [10.](#page-7-1)

$$
\text{fold-change} = \frac{1}{1 + e^{-F(c)}},\tag{Equation 11}
$$

where *F*(*c*) is the free energy of the repressor binding to the operator of interest relative to the unbound operator state in  $k_B T$  units [\(Keymer et al., 2006; Swem et al., 2008; Phillips, 2015\)](#page-13-14), which is given by

<span id="page-10-1"></span>
$$
F(c) = \frac{\Delta \varepsilon_{RA}}{k_B T} - \log \frac{\left(1 + \frac{c}{K_A}\right)^n}{\left(1 + \frac{c}{K_A}\right)^n + e^{-\beta \Delta \varepsilon_{AI}} \left(1 + \frac{c}{K_I}\right)^n} - \log \frac{R}{N_{NS}}.
$$

(Equation 12)

The first term in *F*(*c*) denotes the repressor-operator binding energy, the second the contribution from the inducer concentration, and the last the effect of the repressor copy number. We note that elsewhere, this free energy has been dubbed the Bohr parameter since such families of curves are analogous to the shifts in hemoglobin binding curves at different pHs known as the Bohr effect ([Mirny, 2010; Phillips, 2015; Einav et al., 2016\)](#page-14-12).

Instead of analyzing each induction curve individually, the free energy provides a natural means to simultaneously characterize the diversity in our 18 induction profiles. [Figure 7A](#page-11-0) demonstrates how the various induction curves from [Figures](#page-8-0) [4C](#page-8-0)–4E all collapse onto a single master curve, where points from every induction profile that yield the same foldchange are mapped onto the same free energy. [Figure 7](#page-11-0)B shows this data collapse for the 216 data points in [Figures](#page-9-0) [5A](#page-9-0)–5C, demonstrating the close match between the theoretical predictions and experimental measurements across all 18 strains.

There are many different combinations of parameter values that can result in the same free energy as defined in [Equation 12.](#page-10-1) For example, suppose a system originally has a fold-change of 0.2 at a specific inducer concentration and then operator muta-tions increase the Δε<sub>RA</sub> binding energy [\(Garcia et al., 2012](#page-13-15)). While this serves to initially increase both the free energy and the foldchange, a subsequent increase in the repressor copy number could bring the cell back to the original fold-change level. Such trade-offs hint that there need not be a single set of parameters that evoke a specific cellular response, but rather that the cell

<span id="page-11-0"></span>

Figure 7. Fold-Change Data from a Broad Collection of Different Strains Collapse onto a Single Master Curve (A) Any combination of parameters can be mapped to a single physiological response (i.e., fold-change) via the free energy, which encompasses the parametric

details of the model.

(B) Experimental data from [Figure 5](#page-9-0) collapse onto a single master curve as a function of the free energy [Equation 12](#page-10-1). The free energy for each strain was calculated from [Equation 12](#page-10-1) using  $n=2$ ,  $\Delta \varepsilon_{A I}=4.5$   $k_B T$ ,  $K_A=139\times10^{-6}$  M,  $K_I=0.53\times10^{-6}$  M, and the strain-specific *R* and  $\Delta \varepsilon_{RA}$ . All data points represent the mean, and error bars are the SEM for eight or more replicates.

explores a large but degenerate space of parameters with multiple, equally valid paths.

#### **DISCUSSION**

Since the early work by Monod, Wyman, and Changeux [\(Monod](#page-14-13) [et al., 1963, 1965\)](#page-14-13), an array of biological phenomena have been tied to the existence of macromolecules that switch between inactive and active states. Examples can be found in a wide variety of cellular processes, including ligand-gated ion channels ([Auerbach, 2012](#page-13-16)), enzymatic reactions [\(Velyvis et al.,](#page-14-14) [2007; Einav et al., 2016\)](#page-14-14), chemotaxis [\(Keymer et al., 2006](#page-13-14)), quorum sensing ([Swem et al., 2008](#page-14-15)), G-protein-coupled receptors [\(Canals et al., 2012](#page-13-17)), physiologically important proteins ([Milo et al., 2007; Levantino et al., 2012\)](#page-14-16), and beyond. One of the most ubiquitous examples of allostery is in the context of gene expression, where an array of molecular players bind to transcription factors to influence their ability to regulate gene activity ([Huang et al., 2011; Li et al., 2014\)](#page-13-3). A number of studies have focused on developing a quantitative understanding of allosteric regulatory systems. [Martins and Swain \(2011\)](#page-13-13) and [Marzen et al. \(2013\)](#page-14-4) analytically derived fundamental properties of the MWC model, including the leakiness and dynamic range described in this work, noting the inherent trade-offs in these properties when tuning the model's parameters. Work in the Church and Voigt labs, among others, has expanded on the availability of allosteric circuits for synthetic biology [\(Lutz and](#page-13-18) [Bujard, 1997; Moon et al., 2012; Rogers et al., 2015; Rohlhill](#page-13-18) [et al., 2017\)](#page-13-18). Recently, [Daber et al. \(2009\)](#page-13-10) theoretically explored the induction of simple repression within the MWC model and experimentally measured how mutations alter the induction pro-files of transcription factors ([Daber et al., 2011\)](#page-13-7). Vilar and Saiz analyzed a variety of interactions in inducible *lac*-based systems including the effects of oligomerization and DNA folding on tran-scription factor induction ([Saiz and Vilar, 2008; Vilar and Saiz,](#page-14-17) [2013](#page-14-17)). Other work has attempted to use the *lac* system to reconcile *in vitro* and *in vivo* measurements ([Tungtur et al., 2011;](#page-14-18) [Sochor, 2014\)](#page-14-18).

Although this body of work has done much to improve our understanding of allosteric transcription factors, there have been few attempts to explicitly connect quantitative models to experiments. Here, we generate a predictive model of allosteric transcriptional regulation and then test the model against a thorough set of experiments using well-characterized regulatory components. Specifically, we used the MWC model to build upon a well-established thermodynamic model of tran-scriptional regulation ([Bintu et al., 2005a; Garcia and Phillips,](#page-13-19) [2011\)](#page-13-19), allowing us to compose the model from a minimal set of biologically meaningful and experimentally accessible parameters. We argue that one would not be able to generate such a wide array of quantitative predictions by using a Hill function, which abstracts away the biophysical meaning of the parameters into phenomenological parameters (Forsé[n and](#page-13-20) [Linse, 1995](#page-13-20)). Furthermore, our model reveals systematic relationships between behaviors that previously were only determined empirically.

One such property is the dynamic range, which is of considerable interest when designing or characterizing a genetic circuit, and is revealed to have an interesting property: although changing the value of  $\Delta \varepsilon_{RA}$  causes the dynamic range curves to shift to the right or left, each curve has the same shape and in particular the same maximum value. This means that strains with strong or weak binding energies can attain the same dynamic range when the value of *R* is tuned to compensate for the binding energy. This feature is not immediately apparent from the IPTG induction curves, which show very low dynamic ranges for several of the O1 and O3 strains. Without the benefit of models that can predict such phenotypic traits, efforts to engineer genetic circuits with allosteric transcription factors must rely on trial and error to achieve specific responses ([Rogers et al., 2015; Rohlhill](#page-14-19) [et al., 2017](#page-14-19)). Other calculable properties, such as leakiness, saturation, [EC<sub>50</sub>], and the effective Hill coefficient, agree well

with experimental measurement. One exception is the titration profile of the weakest operator, O3. While performing a global fit for all model parameters marginally improves the prediction of all properties for O3 (see [STAR Methods,](#page-15-0) section ''[Global Fit](#page-21-0) [of All Parameters'](#page-21-0)'), a noticeable difference remains when inferring the effective Hill coefficient or the [EC<sub>50</sub>]. We further tried including additional states (such as allowing the inactive repressor to bind to the operator), relaxing the weak promoter approximation, accounting for changes in gene and repressor copy number throughout the cell cycle ([Jones et al., 2014\)](#page-13-21), and refitting the original binding energies from [Garcia et al. \(2011\),](#page-13-22) but such generalizations were unable to account for the O3 data. It remains an open question as to how the discrepancy between the theory and measurements for O3 can be reconciled.

Despite the diversity observed in the induction profiles of each of our strains, our data are unified by their reliance on fundamental biophysical parameters. In particular, we have shown that our model for fold-change can be rewritten in terms of the free energy [Equation 12,](#page-10-1) which encompasses all of the physical parameters of the system. This has proved to be an illuminating technique in a number of studies of allosteric proteins (Sourijk [and Berg, 2002; Keymer et al., 2006; Swem et al., 2008\)](#page-14-11). Although it is experimentally straightforward to observe system responses to changes in effector concentration *c*, framing the input-output function in terms of *c* can give the misleading impression that changes in system parameters lead to fundamentally altered system responses. Alternatively, if one can find the ''natural variable'' that enables the output to collapse onto a single curve, it becomes clear that the system's output is not governed by individual system parameters, but rather the contributions of multiple parameters that define the natural variable. Plotting the fold-change data against their respective free energies leads to a clean collapse onto a single curve (see [Figure 7](#page-11-0)). This enables us to analyze how parameters can compensate each other. For example, rather than viewing strong repression as a consequence of low IPTG concentration *c* or high repressor copy number *R*, we can now observe that strong repression is achieved when the free energy  $F(c) \le -5 k_B T$ , a condition which can be reached in a number of ways.

While our experiments validated the theoretical predictions in the case of simple repression, we expect the framework presented here to apply much more generally to different biological instances of allosteric regulation. For example, we can use this model to study more complex systems such as when transcription factors interact with multiple operators [\(Bintu et al., 2005a\)](#page-13-19). We can further explore different regulatory configurations such as corepression, activation, and coactivation, each of which are found in *E*. *coli* (see Appendix E, accessible through [https://doi.org/10.22002/D1.743\)](https://doi.org/10.22002/D1.743). This work can also serve as a springboard to characterize not just the mean but the full gene expression distribution and thus quantify the impact of noise on the system [\(Eldar and Elowitz, 2010\)](#page-13-23). Another extension of this approach would be to theoretically predict and experimentally verify whether the repressor-inducer dissociation constants  $\mathcal{K}_\mathcal{A}$  and  $\mathcal{K}_\mathcal{I}$  or the energy difference  $\Delta \varepsilon_{\mathcal{A}\mathcal{I}}$  between the allosteric states can be tuned by making single amino acid substitutions in the transcription factor [\(Daber et al., 2011; Phillips,](#page-13-7) [2015\)](#page-13-7). Finally, we expect that the kind of rigorous quantitative description of the allosteric phenomenon provided here will

make it possible to construct biophysical models of fitness for allosteric proteins similar to those already invoked to explore the fitness effects of transcription factor binding site strengths and protein stability [\(Gerland and Hwa, 2002; Berg et al., 2004;](#page-13-24) [Zeldovich and Shakhnovich, 2008\)](#page-13-24). In total, our approach shows that a thermodynamic formulation of the MWC model supersedes phenomenological fitting functions for understanding transcriptional regulation by allosteric proteins.

#### STAR+METHODS

Detailed methods are provided in the online version of this paper and include the following:

- **[KEY RESOURCES TABLE](#page-15-1)**
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#### SUPPLEMENTAL INFORMATION

Supplemental Information includes 15 figures and 5 tables and can be found with this article online at <https://doi.org/10.1016/j.cels.2018.02.004>.

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#### AUTHOR CONTRIBUTIONS

M.R.-M., S.L.B., N.M.B., G.C., and T.E. contributed equally to this work. M.R.-M., S.L.B., N.M.B., and G.C. performed experiments. T.E. and M.R.-M. laid groundwork for the model. M.R.-M., S.L.B., N.M.B., G.C., and T.E. performed the data analysis. M.R.-M., G.C., N.M.B., and S.L.B. wrote code used for all experimental analysis and parameter estimation. G.C. made the figures for the main text and G.C., M.R.-M., S.L.B., and N.M.B. made figures for the Supplemental Information. M.R.-M., S.L.B., N.M.B., G.C., T.E., and

R.P. wrote the paper. M.L. and R.P. provided useful insight and advice in designing and executing the work.

#### DECLARATION OF INTERESTS

The authors declare no competing interests.

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#### <span id="page-15-0"></span>STAR+METHODS

#### <span id="page-15-1"></span>KEY RESOURCES TABLE



#### <span id="page-15-2"></span>CONTACT FOR REAGENT AND RESOURCE SHARING

Further information and requests for resources and reagents should be directed to and will be fulfilled by the Lead Contact, Rob Phillips [\(phillips@pboc.caltech.edu](mailto:phillips@pboc.caltech.edu)).

#### <span id="page-15-3"></span>EXPERIMENTAL MODEL AND SUBJECT DETAILS

#### Bacterial Strains and DNA Constructs

All strains used in these experiments were derived from *E*. *coli* K12 MG1655 with the *lac* operon removed, adapted from those created and described in [Garcia and Phillips \(2011\)](#page-13-2). Briefly, the operator variants and YFP reporter gene were cloned into a pZS25 background which contains a *lacUV5* promoter that drives expression as is shown schematically in [Figure 2](#page-4-0). These constructs carried a kanamycin resistance gene and were integrated into the *galK* locus of the chromosome using  $\lambda$  Red recombineering [\(Sharan](#page-14-20) [et al., 2009](#page-14-20)). The *lacI* gene was constitutively expressed via a P<sub>LtetO-1</sub> promoter ([Lutz and Bujard, 1997](#page-13-18)), with ribosomal binding site mutations made to vary the LacI copy number as described in [Salis et al. \(2009\)](#page-14-21) using site-directed mutagenesis (Quickchange II; Stratagene), with further details in [Garcia and Phillips \(2011\)](#page-13-2). These *lacI* constructs carried a chloramphenicol resistance gene and were integrated into the *ybcN* locus of the chromosome. Final strain construction was achieved by performing repeated P1 transduction ([Thomason et al., 2007](#page-14-22)) of the different operator and *lacI* constructs to generate each combination used in this work. Integration was confirmed by PCR amplification of the replaced chromosomal region and by sequencing. Primers and final strain genotypes are listed in Tables S1 and S2, respectively.

It is important to note that the rest of the *lac* operon (*lacZYA*) was never expressed. The LacY protein is a transmembrane protein which actively transports lactose as well as IPTG into the cell. As LacY was never produced in our strains, we assume that the extracellular and intracellular IPTG concentration was approximately equal due to diffusion across the membrane into the cell as is suggested by previous work (Fernández-Castané et al., 2012).

To make this theory applicable to transcription factors with any number of DNA binding domains, we used a different definition for repressor copy number than has been used previously. We define the LacI copy number as the average number of repressor dimers per cell whereas in [Garcia and Phillips \(2011\),](#page-13-2) the copy number is defined as the average number of repressor tetramers in each cell. To motivate this decision, we consider the fact that the LacI repressor molecule exists as a tetramer in *E*. *coli* [\(Lewis et al., 1996\)](#page-13-26) in which a single DNA binding domain is formed from dimerization of LacI proteins, so that wild-type LacI might be described as dimer of dimers. Since each dimer is allosterically independent (i.e., either dimer can be allosterically active or inactive, independent of the configuration of the other dimer) [\(Daber et al., 2009](#page-13-10)), a single LacI tetramer can be treated as two functional repressors. Therefore, we have simply multiplied the number of repressors reported in [Garcia and Phillips \(2011\)](#page-13-2) by a factor of two. This factor is included as a keyword argument in the numerous Python functions used to perform this analysis, as discussed in the code documentation.

A subset of strains in these experiments were measured using fluorescence microscopy for validation of the flow cytometry data and results. To aid in the high-fidelity segmentation of individual cells, the strains were modified to constitutively express an mCherry fluorophore. This reporter was cloned into a pZS4\*1 backbone [\(Lutz and Bujard, 1997\)](#page-13-18) in which mCherry is driven by the *lacUV5* promoter. All microscopy and flow cytometry experiments were performed using these strains.

#### Growth Conditions for Flow Cytometry Measurements

All measurements were performed with *E*. *coli* cells grown to mid-exponential phase in standard M9 minimal media (M9 5X Salts, Sigma-Aldrich M6030; 2 mM magnesium sulfate, Mallinckrodt Chemicals 6066-04; 100  $\mu$ M calcium chloride, Fisher Chemicals C79-500) supplemented with 0.5% (w/v) glucose. Briefly, 500 µL cultures of *E. coli* were inoculated into Lysogeny Broth (LB Miller Powder, BD Medical) from a 50% glycerol frozen stock  $(-80^{\circ}C)$  and were grown overnight in a 2 mL 96-deep-well plate sealed with a breathable nylon cover (Lab Pak - Nitex Nylon, Sefar America, Cat. No. 241205) with rapid agitation for proper aeration. After approximately 12 to 15 hr, the cultures had reached saturation and were diluted 1000-fold into a second 2 mL 96-deep-well plate where each well contained 500  $\mu$ L of M9 minimal media supplemented with 0.5% w/v glucose (anhydrous D-Glucose, Macron

Chemicals) and the appropriate concentration of IPTG (Isopropyl  $\beta$ -D-1-thiogalactopyranoside, Dioxane Free, Research Products International). These were sealed with a breathable cover and were allowed to grow for approximately 8 hr. Cells were then diluted ten-fold into a round-bottom 96-well plate (Corning Cat. No. 3365) containing 90  $\mu$ L of M9 minimal media supplemented with 0.5% w/v glucose along with the corresponding IPTG concentrations. For each IPTG concentration, a stock of 100-fold concentrated IPTG in double distilled water was prepared and partitioned into 100  $\mu$ L aliquots. The same parent stock was used for all experiments described in this work.

#### E. coli Primer and Strain List

Here we provide additional details about the genotypes of the strains used, as well as the primer sequences used to generate them. *E*. *coli* strains were derived from K12 MG1655. For those containing *R* = 22, we used strain HG104 which additionally has the *lacYZA* operon deleted (positions 360,483 to 365,579) but still contains the native *lacI* locus. All other strains used strain HG105, where both the *lacYZA* and *lacI* operons have both been deleted (positions 360,483 to 366,637).

All 25x+11-yfp expression constructs were integrated at the *galK* locus (between positions 1,504,078 and 1,505,112) while the 3\*1x-lacI constructs were integrated at the *ybcN* locus (between positions 1,287,628 and 1,288,047). Integration was performed with  $\lambda$  Red recombineering ([Sharan et al., 2009\)](#page-14-20) as described in [Garcia and Phillips \(2011\)](#page-13-2) using the primers listed in Table S1. We follow the notation of Lutz and Bujard ([Lutz and Bujard, 1997\)](#page-13-18) for the nomenclature of the different constructs used. Specifically, the first number refers to the antibiotic resistance cassette that is present for selection  $(2 =$  kanamycin,  $3 =$  chloramphenicol, and 4 = spectinomycin) and the second number refers to the promoter used to drive expression of either YFP or LacI (1 =  $P_{\text{Leto-1}}$ , and 5 = *lacUV5*). Note that in 25x+11-yfp, x refers to the LacI operator used, which is centered at +11 (or alternatively, begins at the transcription start site). For the different LacI constructs, 3\*1x-lacI, x refers to the different ribosomal binding site modifications that provide different repressor copy numbers and follows from [Garcia and Phillips \(2011\)](#page-13-2). The asterisk refers to the presence of FLP recombinase sites flanking the chloramphenicol resistance gene that can be used to lose this resistance. However, we maintained the resistance gene in our constructs. A summary of the final genotypes of each strain is listed in Table S2. In addition, each strain also contained the plasmid pZS4\*1-mCherry and provided constitutive expression of the mCherry fluorescent protein. This pZS plasmid is a low copy (SC101 origin of replication) where like with  $3*1x$ -lacI, mCherry is driven by a  $P_{1\text{ tetO-1}}$  promoter.

#### <span id="page-16-1"></span>METHOD DETAILS

In this method details section we provide extensive and rigorous explanation of both the theoretical and experimental results shown in this work. First in the '['Flow Cytometry](#page-16-0)'' section we detail the specifications of the equipment and the corresponding settings used to experimentally determine the fold-change in gene expression. We also provide an explanation of the pipeline used to process the raw data, and compare the flow cytometry results with other indirect measurements of gene expression.

In the next section "Inferring Allosteric Parameters from Previous Data" we specify how we inferred the free energy difference between the active and inactive state of the repressor using data from [Brewster et al. \(2014\)](#page-13-9). In combination with an extension of the theory that accounts for competition for transcription factors between multiple binding sites we show how this data can lead to an estimate of the  $\Delta \varepsilon_{\!A\!I}$  parameter from the model.

The '['Alternate Characterizations of Induction'](#page-19-0)' section explores the use of alternative formulations for the allosteric nature of the transcriptional repressor. By comparing our MWC formulation with the Hill function we explain the advantages and limitations of the approach presented in the main text.

For the "[Global Fit of All Parameters](#page-21-0)" section we follow a different procedure than the one followed in the main text in which only two parameters were fit to a single data set. In this section we use all of the experimental data and perform a Bayesian parameter inference where all model parameters including the repressor copy number and the repressor-DNA binding energy are allowed to vary. By doing so we show that the minimum set of parameters fit in the main text gives almost as good characterization as including all the extra degrees of freedom.

In section ''[Comparison of Parameter Estimation and Fold-Change Predictions across Strains'](#page-22-0)' we perform a cross-comparison of the fitting procedure followed in the main text in which we use each of the single strains to fit the dissociation constants of the inducer,  $K_A$  and  $K_I$ , and use these values to predict the rest of the strains with the same operator. This comparison aims to show how the characterization of these dissociation constants is for the most part independent of the strain chosen for the fit as long as there is enough dynamic range in the strain to get a reliable estimate of these parameters.

Finally, in section ''Properties of Induction Titration Curves'' we derive the theoretical expressions for the induction curve properties shown in [Figures 4](#page-8-0) and [6.](#page-10-0)

#### <span id="page-16-0"></span>Flow Cytometry

In this section, we provide information regarding the equipment used to make experimental measurements of the fold-change in gene expression in the interests of transparency and reproducibility. We also provide a summary of our unsupervised method of gating the flow cytometry measurements for consistency between experimental runs.

#### **Equipment**

Due to past experience using the Miltenyi Biotec MACSQuant flow cytometer during the Physiology summer course at the Marine Biological Laboratory, we used the same flow cytometer for the formal measurements in this work graciously provided by the Pamela

Björkman lab at Caltech. All measurements were made using an excitation wavelength of 488 nm with an emission filter set of 525/ 50 nm. This excitation wavelength provides approximately 40% of the maximum YFP absorbance ([Chroma Technology Corporation,](#page-13-27) [2016](#page-13-27)), and this was found to be sufficient for the purposes of these experiments. A useful feature of modern flow cytometry is the high-sensitivity signal detection through the use of photomultiplier tubes (PMT) whose response can be tuned by adjusting the voltage. Thus, the voltage for the forward-scatter (FSC), side-scatter (SSC), and gene expression measurements were tuned manually to maximize the dynamic range between autofluorescence signal and maximal expression without losing the details of the population distribution. Once these voltages were determined, they were used for all subsequent measurements. Extremely low signal producing particles were discarded before data storage by setting a basal voltage threshold, thus removing the majority of spurious events. The various instrument settings for data collection are given in Table S3.

#### Experimental Measurement

Prior to each day's experiments, the analyzer was calibrated using MACSQuant Calibration Beads (Cat. No. 130-093-607) such that day-to-day experiments would be comparable. A single data set consisted of seven bacterial strains, all sharing the same operator, with varying repressor copy numbers (*R* = 0, 22, 60, 124, 260, 1220, and 1740), in addition to an autofluorescent strain, under twelve IPTG concentrations. Data collection took place over 2 to 3 hr. During this time, the cultures were held at approximately  $4^{\circ}$ C by placing the 96-well plate on a MACSQuant ice block. Because the ice block thawed over the course of the experiment, the samples measured last were approximately at room temperature. This means that samples may have grown slightly by the end of the experiment. To confirm that this continued growth did not alter the measured results, a subset of experiments were run in reverse meaning that the fully induced cultures were measured first and the uninduced samples last. The plate arrangements and corresponding foldchange measurements are shown in Figures S1A and S1B, respectively. The measured fold-change values in the reverse ordered plate appear to be drawn from the same distribution as those measured in the forward order, meaning that any growth that might have taken place during the experiment did not significantly affect the results. Both the forward and reverse data sets were used in our analysis.

#### Unsupervised Gating

Flow cytometry data will frequently include a number of spurious events or other undesirable data points such as cell doublets and debris. The process of restricting the collected data set to those data determined to be ''real'' is commonly referred to as gating. These gates are typically drawn manually ([Maecker et al., 2005\)](#page-13-28) and restrict the data set to those points which display a high degree of linear correlation between their forward-scatter (FSC) and side-scatter (SSC). The development of unbiased and unsupervised methods of drawing these gates is an active area of research [\(Lo et al., 2008; Aghaeepour et al., 2013](#page-13-29)).

For this study, we used an automatic unsupervised gating procedure to filter the flow cytometry data based on the front and sidescattering values returned by the MACSQuant flow cytometer. We assume that the region with highest density of points in these two channels corresponds to single-cell measurements. Everything extending outside of this region was discarded in order to exclude sources of error such as cell clustering, particulates, or other spurious events.

<span id="page-17-0"></span>In order to define the gated region we fit a two-dimensional Gaussian function to the  $log_{10}$  forward-scattering (FSC) and the  $log_{10}$ side-scattering (SSC) data. We then kept a fraction  $\alpha \in [0,1]$  of the data by defining an elliptical region given by

$$
(\mathbf{x} - \boldsymbol{\mu})^T \boldsymbol{\Sigma}^{-1} (\mathbf{x} - \boldsymbol{\mu}) \leq \chi^2_{\alpha}(\boldsymbol{\rho}),
$$
 (Equation 13)

where x is the 2  $\times$  1 vector containing the log(FSC) and log(SSC),  $\mu$  is the 2  $\times$  1 vector representing the mean values of log(FSC) and log(SSC) as obtained from fitting a two-dimensional Gaussian to the data, and  $\Sigma$  is the 2  $\times$  2 covariance matrix also obtained from the Gaussian fit.  $\chi^2_\alpha(p)$  is the quantile function for probability  $p$  of the chi-squared distribution with two degrees of freedom. Figure S2 shows an example of different gating contours that would arise from different values of  $\alpha$  in [Equation 13](#page-17-0). In this work, we chose  $\alpha$  = 0.4 which we deemed was a sufficient constraint to minimize the noise in the data. As explained in Appendix B on [https://doi.](https://doi.org/10.22002/D1.743) [org/10.22002/D1.743](https://doi.org/10.22002/D1.743) in we compared our high throughput flow cytometry data with single cell microscopy, confirming that the automatic gating did not introduce systematic biases to the analysis pipeline. The specific code where this gating is implemented can be found in GitHub repository [\(http://doi.org/10.5281/zenodo.1163620](http://doi.org/10.5281/zenodo.1163620)).

#### Comparison of Flow Cytometry with Other Methods

Previous work from our lab experimentally determined fold-change for similar simple repression constructs using a variety of different measurement methods ([Garcia et al., 2011; Brewster et al., 2014\)](#page-13-22). Garcia and Phillips used the same background strains as the ones used in this work, but gene expression was measured with Miller assays based on colorimetric enzymatic reactions with the LacZ protein [\(Garcia and Phillips, 2011](#page-13-2)). [Brewster et al. \(2014\)](#page-13-9) used a LacI dimer with the tetramerization region replaced with an mCherry tag, where the fold-change was measured as the ratio of the gene expression rate rather than a single snapshot of the gene output.

Figure S3 shows the comparison of these methods along with the flow cytometry method used in this work. The consistency of these three readouts validates the quantitative use of flow cytometry and unsupervised gating to determine the fold-change in gene expression. However, one important caveat revealed by this figure is that the sensitivity of flow cytometer measurements is not sufficient to accurately determine the fold-change for the high repressor copy number strains in O1 without induction. Instead, a method with a large dynamic range such as the Miller assay is needed to accurately resolve the fold-change at such low expression levels.

#### <span id="page-18-0"></span>Inferring Allosteric Parameters from Previous Data

The fold-change profile described by [Equation 5](#page-4-2) features three unknown parameters  $\kappa_A$ ,  $\kappa_h$  and  $\Delta \varepsilon_{Al}$ . In this section, we explore different conceptual approaches to determining these parameters. We first discuss how the induction titration profile of the simple repression constructs used in this paper are not sufficient to determine all three MWC parameters simultaneously, since multiple degenerate sets of parameters can produce the same fold-change response. We then utilize an additional data set from [Brewster](#page-13-9) [et al. \(2014\)](#page-13-9) to determine the parameter  $\Delta \varepsilon_{AI}$  = 4.5  $k_BT$ , after which the remaining parameters  $K_A$  and  $K_I$  can be extracted from any induction profile with no further degeneracy.

#### Degenerate Parameter Values

In this section, we discuss how multiple sets of parameters may yield identical fold-change profiles. More precisely, we shall show that if we try to fit the data in [Figure 4](#page-8-0)C to the fold-change [Equation 5](#page-4-2) and extract the three unknown parameters (K<sub>A</sub>, K,, and Δε<sub>ΑΙ</sub>), then multiple degenerate parameter sets would yield equally good fits. In other words, this data set alone is insufficient to uniquely determine the actual physical parameter values of the system. This problem persists even when fitting multiple data sets simultaneously as in Section ''[Global Fit of All Parameters](#page-21-0)''.

In Figure S4A, we fit the  $R$  = 260 data by fixing  $\Delta \varepsilon_{AI}$  to the value shown on the *x*-axis and determine the parameters  $K_A$  and  $K_I$  given this constraint. We use the fold-change function [Equation 5](#page-4-2) but with  $\beta\Delta\varepsilon_{\mathsf{FA}}$  modified to the form  $\beta\Delta\varepsilon_{\mathsf{FA}}$  in Equation 5 to account for the underlying assumptions used when fitting previous data (see Section " ${\rm Computing}\,\Delta\epsilon_{AI}$  ${\rm Computing}\,\Delta\epsilon_{AI}$  ${\rm Computing}\,\Delta\epsilon_{AI}$ " for a full explanation of why this modification is needed).

The best-fit curves for several different values of  $\Delta \varepsilon_{A I}$  are shown in Figure S4B. Note that these fold-change curves are nearly overlapping, demonstrating that different sets of parameters can yield nearly equivalent responses. Without more data, the relationships between the parameter values shown in Figure S4A represent the maximum information about the parameter values that can be extracted from the data. Additional experiments, which independently measure any of these unknown parameters, could resolve this degeneracy. For example, NMR measurements could be used to directly measure the fraction  $(1+e^{-\beta\Delta\varepsilon_{Al}})^{-1}$  of active repressors in the absence of IPTG [\(Gardino et al., 2003; Boulton and Melacini, 2016\)](#page-13-30).

#### <span id="page-18-1"></span>Computing  $\Delta \varepsilon_{AI}$

As shown in the previous section, the fold-change response of a single strain is not sufficient to determine the three MWC parameters  $(\mathcal{K}_A,\mathcal{K}_I)$  and  $\Delta \varepsilon_A$ ), since degenerate sets of parameters yield nearly identical fold-change responses. To circumvent this degeneracy, we now turn to some previous data from the *lac* system in order to determine the value of  $\Delta \varepsilon_{Al}$ . Specifically, we consider two previous sets of work from: (1) [Garcia and Phillips \(2011\)](#page-13-2) and (2) [Brewster et al. \(2014\)](#page-13-9), both of which measured fold-change with the same simple repression system in the absence of inducer (*c* = 0) but at various repressor copy numbers *R*. The original analysis for both data sets assumed that in the absence of inducer all of the Lac repressors were in the active state. As a result, the effective binding energies they extracted were a convolution of the DNA binding energy  $\Delta \varepsilon_{AA}$  and the allosteric energy difference  $\Delta \varepsilon_{AI}$  between the Lac repressor's active and inactive states. We refer to this convoluted energy value as  $\Delta\tilde{\epsilon}_{\sf RA}$ . We first disentangle the relationship between these parameters in Garcia and Phillips and then use this relationship to extract the value of  $\Delta \varepsilon_{Al}$  from the Brewster et al. dataset.

Garcia and Phillips determined the total repressor copy numbers *R* of different strains using quantitative western blots. Then they measured the fold-change at these repressor copy numbers for simple repression constructs carrying the O1, O2, O3, and Oid *lac* operators integrated into the chromosome. These data were then fit to the following thermodynamic model to determine the repressor-DNA binding energies  $\Delta\tilde{\epsilon}_{RA}$  for each operator,

fold-change
$$
(c = 0) = \left(1 + \frac{R}{N_{NS}} e^{-\beta \Delta \tilde{\epsilon}_{RA}}\right)^{-1}
$$
. (Equation 14)

<span id="page-18-2"></span>Note that this functional form does not exactly match our fold-change [Equation 5](#page-4-2) in the limit *c*=0,

fold-change(c = 0) = 
$$
\left(1 + \frac{1}{1 + e^{-\beta \Delta \epsilon_{AI}}} \frac{R}{N_{NS}} e^{-\beta \Delta \epsilon_{RA}} \right)^{-1}
$$
, (Equation 15)

since it is missing the factor  $\frac{1}{1+e^{-\beta\Delta\varepsilon_{Al}}}$  which specifies what fraction of repressors are in the active state in the absence of inducer,

$$
\frac{1}{1 + e^{-\beta \Delta \varepsilon_{A_i}}} = p_A(0).
$$
 (Equation 16)

<span id="page-18-3"></span>In other words, Garcia and Phillips assumed that in the absence of inducer, all repressors were active. In terms of our notation, the convoluted energy values  $\Delta \tilde{\epsilon}_{RA}$  extracted by Garcia and Phillips (namely, for O1 and for Oid) represent

$$
\beta \Delta \tilde{\varepsilon}_{RA} = \beta \Delta \varepsilon_{RA} - \log \left( \frac{1}{1 + e^{-\beta \Delta \varepsilon_{AI}}} \right).
$$
 (Equation 17)

Note that if  $e^{-\beta\Delta\varepsilon_{A}}\ll 1$ , then nearly all of the repressors are active in the absence of inducer so that  $\Delta\tilde\varepsilon_{RA}\approx\Delta\varepsilon_{RA}.$  In simple repres-sion systems where we definitively know the value of Δε<sub>RA</sub> and R, we can use [Equation 15](#page-18-2) to determine the value of Δε<sub>ΑΙ</sub> by comparing with experimentally determined fold-change values. However, the binding energy values that we use from [Garcia and Phillips \(2011\)](#page-13-2) are effective parameters  $\Delta\tilde{\epsilon}_{BA}$ . In this case, we are faced with an undetermined system in which we have more variables than

equations, and we are thus unable to determine the value of  $\Delta \varepsilon_{Al}$ . In order to obtain this parameter, we must turn to a more complex regulatory scenario which provides additional constraints that allow us to fit for  $\Delta \varepsilon_{AI}$ .

A variation on simple repression in which multiple copies of the promoter are available for repressor binding (for instance, when the simple repression construct is on plasmid) can be used to circumvent the problems that arise when using  $\Delta\tilde{\epsilon}_{RA}$ . This is because the behavior of the system is distinctly different when the number of active repressors  $p_A(0)R$  is less than or greater than the number of available promoters N. Repression data for plasmids with known copy number N allows us to perform a fit for the value of Δε<sub>Α</sub>ι.

<span id="page-19-4"></span>To obtain an expression for a system with multiple promoters *N*, we follow [Weinert et al. \(2014\)](#page-14-2), writing the fold-change in terms of the the grand canonical ensemble as

fold-change = 
$$
\frac{1}{1 + \lambda_r e^{-\beta \Delta \epsilon_{RA}}}
$$
, (Equation 18)

where  $\lambda_r=e^{\beta\mu}$  is the fugacity and  $\mu$  is the chemical potential of the repressor. The fugacity will enable us to easily enumerate the possible states available to the repressor.

<span id="page-19-3"></span>To determine the value of  $\lambda_r$ , we first consider that the total number of repressors in the system,  $R_{\text{tot}}$ , is fixed and given by

$$
R_{\text{tot}} = R_{\text{S}} + R_{\text{NS}}, \tag{Equation 19}
$$

<span id="page-19-1"></span>where  $R_S$  represents the number of repressors specifically bound to the promoter and  $R_{NS}$  represents the number of repressors nonspecifically bound throughout the genome. The value of  $R<sub>S</sub>$  is given by

$$
R_{\rm S} = N \frac{\lambda_r e^{-\beta \Delta \epsilon_{\rm RA}}}{1 + \lambda_r e^{-\beta \Delta \epsilon_{\rm RA}}},
$$
 (Equation 20)

<span id="page-19-2"></span>where *N* is the number of available promoters in the cell. Note that in counting *N*, we do not distinguish between promoters that are on plasmid or chromosomally integrated provided that they both have the same repressor-operator binding energy ([Weinert et al., 2014](#page-14-2)). The value of *RNS* is similarly give by

$$
R_{NS} = N_{NS} \frac{\lambda_r}{1 + \lambda_r},
$$
 (Equation 21)

<span id="page-19-5"></span>where  $N_{NS}$  is the number of non-specific sites in the cell (recall that we use  $N_{NS} = 4.6 \times 10^6$  for *E*. *coli*). Substituting in [Equations 20](#page-19-1) and [21](#page-19-2) into the modified [Equation 19](#page-19-3) yields the form

$$
p_A(0)R_{\text{tot}} = \frac{1}{1 + e^{-\beta \Delta \epsilon_{AI}}} \left( N \frac{\lambda_r e^{-\beta \Delta \epsilon_{RA}}}{1 + \lambda_r e^{-\beta \Delta \epsilon_{RA}}} + N_{NS} \frac{\lambda_r}{1 + \lambda_r} \right),\tag{Equation 22}
$$

where we recall from [Equation 17](#page-18-3) that  $\beta\Delta\varepsilon_{FA}=\beta\Delta\tilde{\epsilon}_{RA}+\log\left(\frac{1}{1+e^{-\beta\Delta\varepsilon_{Al}}}\right)$ . Numerically solving for  $\lambda_r$  and plugging the value back into

[Equation 18](#page-19-4) yields a fold-change function in which the only unknown parameter is  $\Delta \varepsilon_{AI}$ .

With these calculations in hand, we can now determine the value of the  $\Delta \varepsilon_{A I}$  parameter. Figure S5A shows how different values of  $\Delta\varepsilon_{\mathcal{A}_I}$ lead to significantly different fold-change response curves. Thus, analyzing the specific fold-change response of any strain with a known plasmid copy number *N* will fix Δε<sub>ΑΙ</sub>. Notably, the inflection point of [Equation 22](#page-19-5) occurs near  $\rho_A(0)R_{\rm tot}$  = *N* (as shown by the triangles in Figure S5A), so that merely knowing where the fold-change response transitions from concave down to concave up is  ${\sf sufficient}$  to obtain a rough value for  $\Delta \epsilon_{\cal A I}$ . We note, however, that for  $\Delta \epsilon_{\cal A I} \gtrsim 5$   $k_B T$ , increasing  $\Delta \epsilon_{\cal A I}$  further does not affect the foldchange because essentially every repressor will be in the active state in this regime. Thus, if the  $\Delta \epsilon_{Al}$  is in this regime, we can only bound it from below.

We now analyze experimental induction data for different strains with known plasmid copy numbers to determine  $\Delta \varepsilon_{AI}$ . Figure S5B shows experimental measurements of fold-change for two O1 promoters with *N* = 64 and *N* = 52 copy numbers and one Oid promoter with  $N$  = 10 from [Brewster et al. \(2014\).](#page-13-9) By fitting these data to [Equation 18,](#page-7-2) we extracted the parameter value  $\Delta \varepsilon_{Al}$  = 4.5  $k_BT$ . Substituting this value into [Equation 16](#page-4-1) shows that 99% of the repressors are in the active state in the absence of inducer and  $\Delta\tilde{\epsilon}_{RA}$  ≈ $\Delta\epsilon_{RA}$ , so that all of the previous energies and calculations made by [Garcia and Phillips \(2011; Brewster et al., 2014](#page-13-2)) were accurate.

#### <span id="page-19-0"></span>Alternate Characterizations of Induction

In this section we discuss a different way to describe the induction data, namely, through using the conventional Hill approach. We first demonstrate how using a Hill function to characterize a single induction curve enables us to extract features (such as the midpoint and sharpness) of that single response, but precludes any predictions of the other seventeen strains. We then discuss how a thermodynamic model of simple repression coupled with a Hill approach to the induction response can both characterize an induction profile and predict the response of all eighteen strains, although we argue that such a description provides no insight into the allosteric nature of the protein and how mutations to the repressor would affect induction. We conclude the section by discussing the differences between such a model and the statistical mechanical model used in the main text.

#### Fitting Induction Curves Using a Hill Function Approach

The Hill equation is a phenomenological function commonly used to describe data with a sigmoidal profile [\(Murphy et al., 2007; Mur](#page-14-6)[phy et al., 2010; Rogers et al., 2015](#page-14-6)). Its simplicity and ability to estimate the cooperativity of a system (through the Hill coefficient) has led to its widespread use in many domains of biology [\(Frank, 2013\)](#page-13-31). Nevertheless, the Hill function is often criticized as a physically unrealistic model and the extracted Hill coefficient is often difficult to contextualize in the physics of a system ([Weiss, 1997](#page-14-23)). In the present work, we note that a Hill function, even if it is only used because of its simplicity, presents no mechanism to understand how a regulatory system's behavior will change if physical parameters such as repressor copy number or operator binding energy are varied. In addition, the Hill equation provides no foundation to explore how mutating the repressor (e.g., at its inducer-binding interface) would modify its induction profile, although statistical mechanical models have proved capable of characterizing such scenarios [\(Keymer et al., 2006; Swem et al., 2008; Einav et al., 2016\)](#page-13-14).

<span id="page-20-0"></span>Consider the general Hill equation for a single induction profile given by

fold-change = (leakiness) + (dynamic range) 
$$
\frac{\left(\frac{C}{K}\right)^n}{1 + \left(\frac{C}{K}\right)^n}
$$
, (Equation 23)

where, as in the main text, the leakiness represents the minimum fold-change, the dynamic range represents the difference between the maximum and minimum fold-change, *K* is the repressor-inducer dissociation constant, and *n* denotes the Hill coefficient that characterizes the sharpness of the curve (*n* > 1 signifies positive cooperativity, *n* = 1 denotes no cooperativity, and *n* < 1 represents negative cooperativity). Figure S6 shows how the individual induction profiles can be fit (using the same Bayesian methods as described in Section ''[Global Fit of All Parameters'](#page-21-0)') to this Hill response, yielding a similar response to that shown in [Figure 4D](#page-8-0). However, characterizing the induction response in this manner is unsatisfactory because each curve must be fit independently thus removing our predictive power for other repressor copy numbers and binding sites.

The fitted parameters obtained from this approach are shown in Figure S7. These are rather unsatisfactory because they do not clearly reflect the properties of the physical system under consideration. For example, the dissociation constant *K* between LacI and inducer should not be affected by either the copy number of the repressor or the DNA binding energy, and yet we see upward trends as *R* is increased or the binding energy is decreased. Here, the *K* parameter ultimately describes the midpoint of the induction curve and therefore cannot strictly be considered a dissociation constant. Similarly, the Hill coefficient *n* does not directly represent the cooperativity between the repressor and the inducer as the molecular details of the copy number and DNA binding strength are subsumed in this parameter as well. While the leakiness and dynamic range describe important phenotypic properties of the induction response, this Hill approach leaves us with no means to predict them for other strains. In summary, the Hill equation [Equation 23](#page-9-1) cannot predict how an induction profile varies with repressor copy number, operator binding energy, or how mutations will alter the induction profile. To that end, we turn to a more sophisticated approach where we use the Hill function to describe the available fraction of repressor as a function of inducer concentration.

#### Fitting Induction Curves Using a Combination Thermodynamic Model and Hill Function Approach

Motivated by the inability in the previous section to characterize all eighteen strains using the Hill function with a single set of parameters, here we combine the Hill approach with a thermodynamic model of simple repression to garner predictive power. More specifically, we will use the thermodynamic model in [Figure 2](#page-4-0)A but substitute the statistical model in [Figure 2B](#page-4-0) with the phenomenological Hill function [Equation 23.](#page-20-0)

<span id="page-20-2"></span>Following [Equations 1,](#page-3-1) [2](#page-3-2), and [3](#page-3-0), fold-change is given by

fold-change = 
$$
\left(1 + p_A(c)\frac{R}{N_{NS}}e^{-\beta \Delta \epsilon_{RA}}\right)^{-1}
$$
, (Equation 24)

<span id="page-20-1"></span>where the Hill function

 $p_A(c) = p_A^{\text{max}} - p_A^{\text{range}}$  *c KD n*  $1 + \left(\frac{c}{\sqrt{c}}\right)$ *KD (Equation 25)* 

represents the fraction of repressors in the allosterically active state, with  $p_A^{max}$  denoting the fraction of active repressors in the absence of inducer and  $\rho_A^{\rm max}-\rho_A^{\rm range}$  the minimum fraction of active repressors in the presence of saturating inducer. The Hill function characterizes the inducer-repressor binding while the thermodynamic model with the known constants  $R$ ,  $N_{NS}$ , and  $\Delta \varepsilon_{RA}$  describes how the induction profile changes with repressor copy number and repressor-operator binding energy.

As in the main text, we can fit the four Hill parameters – the vertical shift and stretch parameters  $\rho_A^\text{max}$  and  $\rho_A^\text{range}$ , the Hill coefficient  $n,$ and the inducer-repressor dissociation constant  $K<sub>D</sub>$  – for a single induction curve and then use the fully characterized [Equation 24](#page-10-1) to describe the response of each of the eighteen strains. Figure S8 shows this process carried out by fitting the O2  $R = 260$  strain (white circles in [B]) and predicting the behavior of the remaining seventeen strains.

Although the curves in Figure S8 are nearly identical to those in [Figure 4](#page-8-0) (which were made using the MWC model [Equation 5\)](#page-4-2), we stress that the Hill function approach is more complex than the MWC model (containing four parameters instead of three) and it obscures the relationships to the physical parameters of the system. For example, it is not clear whether the fit parameter  $K_D = 4\frac{+2}{-1} \times 10^{-6}$  M relays the dissociation constant between the inducer and active-state repressor, between the inducer and the inactive-state repressor, or some mix of the two quantities.

In addition, the MWC model [Equation 5](#page-4-2) naturally suggests further quantitative tests for the fold-change relationship. For example, mutating the repressor's inducer binding site would likely alter the repressor-inducer dissociation constants  $K_A$  and  $K_I$ , and it would be interesting to find out if such mutations also modify the allosteric energy difference  $\Delta \varepsilon_{A I}$  between the repressor's active and inac-tive conformations. For our purposes, the Hill function [Equation 25](#page-20-1) falls short of the connection to the physics of the system and provides no intuition about how transcription depends upon such mutations. For these reasons, we present the thermodynamic model coupled with the statistical mechanical MWC model approach in the paper.

#### <span id="page-21-0"></span>Global Fit of all Parameters

In the main text, we used the repressor copy numbers  $R$  and repressor-DNA binding energies  $\Delta\varepsilon_{RA}$  as reported by [Garcia and Phillips](#page-13-2)  $(2011)$ . However, any error in these previous measurements of  $R$  and  $\Delta\varepsilon_{RA}$  will necessarily propagate into our own fold-change predictions. In this section we take an alternative approach to fitting the physical parameters of the system to that used in the main text. First, rather than fitting only a single strain, we fit the entire data set in [Figure 5](#page-9-0) along with microscopy data for the synthetic operator Oid (see Appendix D accessible through [https://doi.org/10.22002/D1.743\)](https://doi.org/10.22002/D1.743). In addition, we also simultaneously fit the parameters *R* and  $\Delta \varepsilon_{\mathit{FA}}$  using the prior information given by the previous measurements. By using the entire data set and fitting all of the parameters, we obtain the best possible characterization of the statistical mechanical parameters of the system given our current state of knowledge. As a point of reference, we state all of the parameters of the MWC model derived in the text in Table S3.

To fit all of the parameters simultaneously, we follow a similar approach to the one detailed in the [Quantification and Statistical](#page-23-0) [Analysis](#page-23-0) section. Briefly, we perform a Bayesian parameter estimation of the dissociation constants  $K_A$  and  $K_I$ , the six different repressor copy numbers *R* corresponding to the six *lacI* ribosomal binding sites used in our work, and the four different binding energies  $\Delta \varepsilon_{FA}$  characterizing the four distinct operators used to make the experimental strains. As in the main text, we fit the logarithms

 $\tilde{k}_A = -\log \frac{K_A}{1 \text{ M}}$  and  $\tilde{k}_I = -\log \frac{K_I}{1 \text{ M}}$  of the dissociation constants which grants better numerical stability.

As in [Equations 24](#page-20-2) and [25](#page-20-1), we assume that deviations of the experimental fold-change from the theoretical predictions are normally distributed with mean zero and standard deviation  $\sigma$ . We begin by writing Bayes' theorem,

$$
P(\tilde{k}_A, \tilde{k}_I, \mathbf{R}, \Delta \varepsilon_{\mathbf{RA}}, \sigma | D) = \frac{P(D | \tilde{k}_A, \tilde{k}_I, \mathbf{R}, \Delta \varepsilon_{\mathbf{RA}}, \sigma) P(\tilde{k}_A, \tilde{k}_I, \mathbf{R}, \Delta \varepsilon_{\mathbf{RA}}, \sigma)}{P(D)},
$$
(Equation 26)

where **R** is an array containing the six different repressor copy numbers to be fit,  $\Delta \varepsilon_{\bm{RA}}$  is an array containing the four binding energies to be fit, and *D* is the experimental fold-change data. The term *P* ( $\tilde{k}_A$ ,  $\tilde{k}_I$ , *R*,  $\Delta \varepsilon_{\bm{RA}},\, \sigma |D)$  gives the probability distributions of all of the parameters given the data. The term  $P\left(\mathsf{D}|\tilde{k}_A,\tilde{k}_I,\bm{R},\Delta\epsilon_{\bm{RA}},\sigma\right)$  represents the likelihood of having observed our experimental data given some value for each parameter.  $P$  ( $\tilde{k}_A$ ,  $\tilde{k}_I$ ,  $\bm{R},\Delta\varepsilon_{\bm{R}\bm{A}},\sigma$ ) contains all the prior information on the values of these parameters. Lastly,  $P(D)$ serves as a normalization constant and hence can be ignored.

Given *n* independent measurements of the fold-change, the first term in can be written as

$$
P(D|\tilde{k}_A, \tilde{k}_I, R, \Delta \varepsilon_{RA}, \sigma) = \frac{1}{(2\pi\sigma^2)^{\frac{p}{2}}} \prod_{i=1}^n \exp\left[-\frac{\left(\hbar c_{\exp}^{(i)} - \hbar c\left(\tilde{k}_A, \tilde{k}_I, R^{(i)}, \Delta \varepsilon_{RA}^{(i)}, c^{(i)}\right)\right)^2}{2\sigma^2}\right],
$$
\n(Equation 27)

where fc $_{\rm exp}^{(i)}$  is the *i*<sup>th</sup> experimental fold-change and fc $(\cdots)$  is the theoretical prediction. Note that the standard deviation  $\sigma$  of this distribution is not known and hence needs to be included as a parameter to be fit.

The second term in represents the prior information of the parameter values. We assume that all parameters are independent of each other, so that

$$
P(\tilde{k}_A, \tilde{k}_I, R, \Delta \varepsilon_{RA}, \sigma) = P(\tilde{k}_A) \cdot P(\tilde{k}_I) \cdot \prod_i P(R^{(i)}) \cdot \prod_j P(\Delta \varepsilon_{RA}^{(j)}) \cdot P(\sigma),
$$
 (Equation 28)

where the superscript (*i*) indicates the repressor copy number of index *i* and the superscript (*j*) denotes the binding energy of index *j*. As above, we note that a prior must also be included for the unknown parameter  $\sigma$ .

<span id="page-21-1"></span>Because we knew nothing about the values of  $k_A$ ,  $k_I$ , and  $\sigma$  before performing the experiment, we assign maximally uninformative priors to each of these parameters. More specifically, we assign uniform priors to  $k_A$  and  $k_I$  and a Jeffreys prior to  $\sigma$ , indicating that  $K_A$ , K<sub>I</sub>, and  $\sigma$  are scale parameters [\(Sivia and Skilling, 2006](#page-14-8)). We do, however, have prior information for the repressor copy numbers and the repressor-DNA binding energies from [Garcia and Phillips \(2011\).](#page-13-2) This prior knowledge is included within our model using an informative prior for these two parameters, which we assume to be Gaussian. Hence each of the  $R^{(i)}$  repressor copy numbers to be fit satisfies

$$
P(R^{(i)}) = \frac{1}{\sqrt{2\pi\sigma_{R_i}^2}} \exp\left(-\frac{\left(R^{(i)} - \overline{R}^{(i)}\right)^2}{2\sigma_{R_i}^2}\right),\tag{Equation 29}
$$

where  $\overline{R}^{(i)}$  is the mean repressor copy number and  $\sigma_{R_i}$  is the variability associated with this parameter as reported in [Garcia and Phil](#page-13-2)[lips \(2011\).](#page-13-2) Note that we use the given value of  $\sigma_{R_i}$  from previous measurements rather than leaving this as a free parameter.

Similarly, the binding energies  $\Delta \varepsilon^{(j)}_{RA}$  are also assumed to have a Gaussian informative prior of the same form. We write it as

$$
P\left(\Delta \varepsilon_{RA}^{(j)}\right) = \frac{1}{\sqrt{2\pi \sigma_{\varepsilon_j}^2}} \exp\left(-\frac{\left(\Delta \varepsilon_{RA}^{(j)} - \Delta \overline{\varepsilon}_{RA}^{(j)}\right)^2}{2\sigma_{\varepsilon_j}^2}\right),\tag{Equation 30}
$$

where  $\Delta\bar{\epsilon}_{RA}^{(j)}$  is the binding energy and  $\sigma_{\epsilon_j}$  is the variability associated with that parameter around the mean value as reported in [Garcia](#page-13-2) [and Phillips \(2011\)](#page-13-2).

The  $\sigma_{R_i}$  and  $\sigma_{\varepsilon_j}$  parameters will constrain the range of values for  $R^{(i)}$  and  $\Delta \varepsilon_{RA}^{(j)}$  found from the fitting. For example, if for some *i* the standard deviation  $\sigma_R$  is very small, it implies a strong confidence in the previously reported value. Mathematically, the exponential in [Equation 29](#page-21-1) will ensure that the best-fit  $R^{(i)}$  lies within a few standard deviations of  $\overline{R}^{(i)}$ . Since we are interested in exploring which values could give the best fit, the errors are taken to be wide enough to allow the parameter estimation to freely explore parameter space in the vicinity of the best estimates. Putting all these terms together, we use Markov chain Monte Carlo to sample the posterior distribution *P (* $\tilde{k}_A$ *,*  $\tilde{k}_I$ *, R,*  $\Delta \varepsilon_{$ *ra,*  $\sigma$ *|D), enabling us to determine both the most likely value for each physical parameter as well as its asso*ciated credible region (see the GitHub repository [\(http://doi.org/10.5281/zenodo.1163620](http://doi.org/10.5281/zenodo.1163620)) for the implementation).

Figure S9 shows the result of this global fit. When compared with [Figure 5](#page-9-0) we can see that fitting for the binding energies and the repressor copy numbers improves the agreement between the theory and the data. Table S4 summarizes the values of the parameters as obtained with this MCMC parameter inference. We note that even though we allowed the repressor copy numbers and repressor-DNA binding energies to vary, the resulting fit values were very close to the previously reported values. The fit values of the repressor copy numbers were all within one standard deviation of the previous reported values provided in [Garcia and Phillips](#page-13-2) [\(2011\)](#page-13-2). And although some of the repressor-DNA binding energies differed by a few standard deviations from the reported values, the differences were always less than  $1 \, k_B T$ , which represents a small change in the biological scales we are considering. The biggest discrepancy between our fit values and the previous measurements arose for the synthetic Oid operator, which we discuss in more detail in Appendix D accessible through [https://doi.org/10.22002/D1.743.](https://doi.org/10.22002/D1.743)

Figure S10 shows the same key properties as in [Figure 6](#page-10-0), but uses the parameters obtained from this global fitting approach. We note that even by increasing the number of degrees of freedom in our fit, the result does not change substantially, due to in general, only minor improvements between the theoretical curves and data. For the O3 operator data, again, agreement between the predicted [EC<sub>50</sub>] and the effective Hill coefficient remain poor due the theory being unable to capture the steepness of the response curves.

#### <span id="page-22-0"></span>Comparison of Parameter Estimation and Fold-Change Predictions across Strains

The inferred parameter values for  $K_A$  and  $K_I$  in the main text were determined by fitting to induction fold-change measurements from a  $s$ ingle strain ( $R$  = 260,  $\Delta\varepsilon_{RA}$  =  $\,$  – 13.9  $k_BT,$   $n$ =2, and  $\Delta\varepsilon_{AI}$  = 4.5  $k_BT$ ). After determining these parameters, we were able to predict the fold-change of the remaining strains without any additional fitting. However, the theory should be independent of the specific strain used to estimate  $K_A$  and  $K_I$ ; using any alternative strain to fit  $K_A$  and  $K_I$  should yield similar predictions. For the sake of completeness, here we discuss the values for  $K_A$  and  $K_I$  that are obtained by fitting to each of the induction data sets individually. These fit parameters are shown in [Figure 5D](#page-9-0) of the main text, where we find close agreement between strains, but with some deviation and poorer inferences observed with the O3 operator strains. Overall, we find that regardless of which strain is chosen to determine the unknown parameters, the predictions laid out by the theory closely match the experimental measurements. Here we present a comparison of the strain specific predictions and measured fold-change data for each of the three operators considered.

We follow the approach taken in the main text and use [Equation 5](#page-4-2) to infer values for  $K_A$  and  $K_I$  by fitting to each combination of binding energy  $\varDelta \varepsilon_{\mathsf{FA}}$  and repressor copy number  $R.$  We then use these fitted parameters to predict the induction curves of all other strains. In Figure S11 we plot these fold-change predictions along with experimental data for each of our strains that contains an O1 operator. To make sense of this plot consider the first row as an example. In the first row,  $K_A$  and  $K_I$  were estimated using data from the strain containing *R*=22 and an O1 operator (top leftmost plot, shaded in gray). The remaining plots in this row show the predicted fold-change using these values for  $K_A$  and  $K_I$ . In each row, we then infer  $K_A$  and  $K_I$  using data from a strain containing a different repressor copy number ( $R = 60$  in the second row,  $R = 124$  in the third row, and so on). In Figures S12 and S13, we similarly apply this inference to our strains with O2 and O3 operators, respectively. We note that the overwhelming majority of predictions closely match the experimental data.The notable exception is that using the  $R = 22$  strain provides poor predictions for the strains with large copy numbers (especially  $R = 1220$  and  $R = 1740$ ), though it should be noted that predictions made from the  $R = 22$  strain have considerably broader credible regions. This loss in predictive power is due to the poorer estimates of  $K_A$  and  $K_I$  for the  $R = 22$  strain as shown in [Figure 5](#page-9-0)D.

#### Properties of Induction Titration Curves

In this section, we expand on the phenotypic properties of the induction response that were explored in the main text (see [Figure 1](#page-2-0)). We begin by expanding on our discussion of dynamic range and then show the analytic form of the  $[EC_{50}]$  for simple repression.

<span id="page-23-1"></span>As stated in the main text, the dynamic range is defined as the difference between the maximum and minimum system response, or equivalently, as the difference between the saturation and leakiness of the system. Using [Equations 6,](#page-7-2) [7,](#page-7-3) and [8,](#page-7-4) the dynamic range is given by

dynamic range = 
$$
\left(1 + \frac{1}{1 + e^{-\beta \Delta \epsilon_{AI}} \left(\frac{K_A}{K_I}\right)^n} \frac{R}{N_{NS}} e^{-\beta \Delta \epsilon_{RA}} \right)^{-1} - \left(1 + \frac{1}{1 + e^{-\beta \Delta \epsilon_{AI}}} \frac{R}{N_{NS}} e^{-\beta \Delta \epsilon_{RA}} \right)^{-1}.
$$
 (Equation 31)

The dynamic range, along with saturation and leakiness were plotted with our experimental data in [Figures 6A](#page-10-0)–6C as a function of repressor copy number. Figure S14 shows how these properties are expected to vary as a function of the repressor-operator binding energy. Note that the resulting curves for all three properties have the same shape as in [Figures 6](#page-10-0)A–6C, since the dependence of the fold-change upon the repressor copy number and repressor-operator binding energy are both contained in a single multiplicative term, *Re<sup>–β∆εϝ</sup>λ* . Hence, increasing *R* on a logarithmic scale (as in [Figures 6A](#page-10-0)–6C) is equivalent to decreasing ∆ε<sub>*RA*</sub> on a linear scale (as in Figure S14).

An interesting aspect of the dynamic range is that it exhibits a peak as a function of either the repressor copy number (or equiv-alently of the repressor-operator binding energy). Differentiating the dynamic range [Equation 31](#page-23-1) and setting it equal to zero, we find that this peak occurs at

$$
\frac{R^*}{N_{NS}} = e^{-\beta(\Delta \varepsilon_{AI} - \Delta \varepsilon_{RA})} \sqrt{e^{\Delta \varepsilon_{AI}} + 1} \sqrt{e^{\Delta \varepsilon_{AI}} + \left(\frac{K_A}{K_I}\right)^n}.
$$
 (Equation 32)

The magnitude of the peak is given by

max dynamic range = 
$$
\frac{\left(\sqrt{e^{\Delta \epsilon_{AI}} + 1} - \sqrt{e^{\Delta \epsilon_{AI}} + \left(\frac{K_A}{K_I}\right)^n}\right)^2}{\left(\frac{K_A}{K_I}\right)^n - 1},
$$
 (Equation 33)

which is independent of the repressor-operator binding energy  $\Delta \varepsilon_{FA}$  or  $R$ , and will only cause a shift in the location of the peak but not its magnitude.

We now consider the two remaining properties, the  $[EC_{50}]$  and effective Hill coefficient, which determine the horizontal properties of a system - that is, they determine the range of inducer concentration in which the system's response goes from its minimum to maximum values. The  $[EC_{50}]$  denotes the inducer concentration required to generate fold-change halfway between its minimum and maximum value and was defined implicitly in [Equation 9](#page-7-0). For the simple repression system, the  $[EC_{50}]$  is given by

$$
\frac{[EC_{50}]}{K_{A}} = \frac{\frac{K_{A}}{K_{I}} - 1}{\frac{K_{A}}{K_{I}} - \left(\frac{\left(1 + \frac{R}{N_{NS}}e^{-\beta \Delta \epsilon_{RA}}\right) + \left(\frac{K_{A}}{K_{I}}\right)^{n}\left(2e^{-\beta \Delta \epsilon_{A I}} + \left(1 + \frac{R}{N_{NS}}e^{-\beta \Delta \epsilon_{RA}}\right)\right)}{2\left(1 + \frac{R}{N_{NS}}e^{-\beta \Delta \epsilon_{RA}}\right) + e^{-\beta \Delta \epsilon_{A I}} + \left(\frac{K_{A}}{K_{I}}\right)^{n}e^{-\beta \Delta \epsilon_{A I}}}\right)^{\frac{1}{n}}}
$$
(Equation 34)

Using this expression, we can then find the effective Hill coefficient *h*, which equals twice the log-log slope of the normalized foldchange evaluated at *c* = [EC50] (see [Equation 10\)](#page-7-1). In [Figures 6D](#page-10-0) and 6E we show how these two properties vary with repressor copy number, and in Figure S15 we demonstrate how they depend on the repressor-operator binding energy. Both the [EC<sub>50</sub>] and *h* vary significantly with repressor copy number for sufficiently strong operator binding energies. Notably, for weak operator binding energies on the order of the O3 operator, it is predicted that the effective Hill coefficient should not vary with repressor copy number. In addition, the maximum possible Hill coefficient is roughly 1.75, which stresses the point that the effective Hill coefficient should not be interpreted as the number of inducer binding sites, which is exactly 2.

#### <span id="page-23-0"></span>QUANTIFICATION AND STATISTICAL ANALYSIS

<span id="page-23-2"></span>In this work, we determine the most likely parameter values for the inducer dissociation constants  $K_A$  and  $K_I$  of the active and inactive state, respectively, using Bayesian methods. We compute the probability distribution of the value of each parameter given the data *D*, which by Bayes' theorem is given by

$$
P(K_A, K_I|D) = \frac{P(D|K_A, K_I)P(K_A, K_I)}{P(D)},
$$
 (Equation 35)

where  $D$  is all the data composed of independent variables (repressor copy number  $R$ , repressor-DNA binding energy  $\Delta \varepsilon_{RA}$ , and inducer concentration *c*) and one dependent variable (experimental fold-change).  $P(D|K_A, K_I)$  is the likelihood of having observed the data given the parameter values for the dissociation constants,  $P(K_A, K_I)$  contains all the prior information on these parameters, and *P* (*D*) serves as a normalization constant, which we can ignore in our parameter estimation. [Equation 5](#page-4-2) assumes a deterministic relationship between the parameters and the data, so in order to construct a probabilistic relationship as required by [Equation 35](#page-23-2), we assume that the experimental fold-change for the *i*<sup>th</sup> datum given the parameters is of the form

fold 
$$
-\text{change}_{\text{exp}}^{(i)} = \left(1 + \frac{\left(1 + \frac{c^{(i)}}{K_A}\right)^2}{\left(1 + \frac{c^{(i)}}{K_A}\right)^2 + e^{-\beta \Delta \epsilon_M} \left(1 + \frac{c^{(i)}}{K_I}\right)^2} \frac{R^{(i)}}{N_{NS}} e^{-\beta \Delta \epsilon_{RA}^{(i)}}\right)^{-1} + \epsilon^{(i)},
$$
 (Equation 36)

<span id="page-24-1"></span>where  $\varepsilon^{(l)}$  represents the departure from the deterministic theoretical prediction for the  $i^{\text{th}}$  data point. If we assume that these  $\varepsilon^{(l)}$  errors are normally distributed with mean zero and standard deviation  $\sigma$ , the likelihood of the data given the parameters is of the form

$$
P(D|K_A,K_I,\sigma) = \frac{1}{(2\pi\sigma^2)^{\frac{n}{2}}}\prod_{i=1}^n exp\left[-\frac{\left(\text{fold} - \text{change}_{\text{exp}}^{(i)} - \text{fold} - \text{change}\left(K_A,K_I,R^{(i)},\Delta \varepsilon_{RA}^{(i)},c^{(i)}\right)\right)^2}{2\sigma^2}\right],
$$
 (Equation 37)

where fold – change ${}^{(i)}_{\rm exp}$  is the experimental fold-change and fold – change $(\cdots)$  is the theoretical prediction. The product  $\Pi_{i=1}^n$  captures the assumption that the *n* data points are independent. Note that the likelihood and prior terms now include the extra unknown parameter σ. In applying [Equation 37,](#page-24-1) a choice of K<sub>A</sub> and K<sub>I</sub> that provides better agreement between theoretical fold-change predictions and experimental measurements will result in a more probable likelihood.

Both mathematically and numerically, it is convenient to define  $\tilde{K}_A = -\log \frac{K_A}{1~\rm M}$  and  $\tilde{K}_I = -\log \frac{K_I}{1~\rm M}$  and fit for these parameters on a log scale. Dissociation constants are scale invariant, so that a change from 10  $\mu$ M to 1  $\mu$ M leads to an equivalent increase in affinity as a change from 1  $\mu$ M to 0.1  $\mu$ M. With these definitions we assume for the prior *P* ( $\tilde{k}_A$ ,  $\tilde{k}_I$ ,  $\sigma$ ) that all three parameters are independent. In addition, we assume a uniform distribution for  $K_A$  and  $K_I$  and a Jeffreys prior ([Sivia and Skilling, 2006](#page-14-8)) for the scale parameter  $\sigma$ . This yields the complete prior

$$
P(\tilde{k}_A, \tilde{k}_I, \sigma) \equiv \frac{1}{(\tilde{k}_A^{\max} - \tilde{k}_A^{\min})} \frac{1}{(\tilde{k}_I^{\max} - \tilde{k}_I^{\min})} \frac{1}{\sigma}.
$$
 (Equation 38)

These priors are maximally uninformative meaning that they imply no prior knowledge of the parameter values. We defined the  $k_A$ and  $k_A$  ranges uniform on the range of -7 to 7, although we note that this particular choice does not affect the outcome provided the chosen range is sufficiently wide.

Putting all these terms together we can now sample from  $P(K_A, K_I, \sigma|D)$  using Markov chain Monte Carlo (see GitHub repository, <http://doi.org/10.5281/zenodo.1163620>) to compute the most likely parameter as well as the error bars (given by the 95% credible region) for  $K_A$  and  $K_I$ .

#### <span id="page-24-0"></span>DATA AND SOFTWARE AVAILABILITY

All of the data used in this work as well as all relevant code can be found at this dedicated website. Data were collected, stored, and preserved using the Git version control software in combination with off-site storage and hosting website GitHub. Code used to generate all figures and complete all processing step as and analyses are available on the GitHub repository. Many analysis files are stored as instructive Jupyter Notebooks. The scientific community is invited to fork our repositories and open constructive issues on the GitHub repository ([http://doi.org/10.5281/zenodo.1163620\)](http://doi.org/10.5281/zenodo.1163620).

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## Supplemental Information

## Tuning Transcriptional Regulation

## through Signaling: A Predictive

## Theory of Allosteric Induction

Manuel Razo-Mejia, Stephanie L. Barnes, Nathan M. Belliveau, Griffin Chure, Tal Einav, Mitchell Lewis, and Rob Phillips



Figure S1. Plate arrangements for flow cytometry, related to STAR Methods. (A) Samples were measured primarily in the forward arrangement with a subset of samples measured in reverse. The black arrow indicates the order in which samples were processed by the flow cytometer. (B) The experimentally measured fold-change values for the two sets of plate arrangements show that samples measured in the forward arrangement appear to be indistinguishable from those measured in reverse order.



Figure S2. Representative unsupervised gating contours, related to STAR Methods. Points indicate individual flow cytometry measurements of forward scatter and side scatter. Colored points indicate arbitrary gating contours ranging from  $100\%$  ( $\alpha = 1.0$ ) to 5% ( $\alpha = 0.05$ ). All measurements for this work were made computing the mean fluorescence from the  $40^{th}$  percentile  $(\alpha = 0.4)$ , shown as orange points.



Figure S3. Comparison of experimental methods to determine the fold-change, related to STAR Methods. The fold-change in gene expression for equivalent simple-repression constructs has been determined using three independent methods: flow cytometry (this work), colorimetric Miller assays (Garcia and Phillips 2011a), and video microscopy (Brewster et al. 2014). All three methods give consistent results, although flow cytometry measurements lose accuracy for fold-change less than  $10^{-2}$ . Note that the repressor-DNA binding energies  $\Delta \varepsilon_{RA}$  used for the theoretical predictions were determined in Garcia and Phillips (2011a).



Figure S4. Multiple sets of parameters yield identical fold-change responses, related to **STAR Methods.** (A) The data for the O2 strain  $(\Delta \varepsilon_{RA} = -13.9 \ k_B T)$  with  $R = 260$  in Fig. 4(C) was fit using Eq. (5) with  $n = 2$ .  $\Delta \varepsilon_{AI}$  is forced to take on the value shown on the *x*-axis, while the  $K_A$  and  $K_I$  parameters are fit freely. (B) The resulting best-fit functions for several value of  $\Delta \varepsilon_{AI}$  all yield nearly identical fold-change responses.



Figure S5. Fold-change of multiple identical genes, related to STAR Methods. (A) In the presence of  $N = 10$  identical promoters, the fold-change Eq.  $(6)$  depends strongly on the allosteric energy difference  $\Delta \varepsilon_{AI}$  between the Lac repressor's active and inactive states. The vertical dotted lines represent the number of repressors at which  $R_A = N$  for each value of  $\Delta \varepsilon_{AI}$ . (B) Using fold-change measurements from (Brewster et al. 2014) for the operators and gene copy numbers shown, we can determine the most likely value  $\Delta \varepsilon_{AI} = 4.5$  *k<sub>B</sub>T* for LacI.



Figure S6. Hill function and MWC analysis of each induction profile, related to STAR Methods. Data for each individual strain was fit to the general Hill function in Eq. (11). (A) strains with O1 binding site, (B) strains with O2 binding site, and (C) strains with O3 binding site. Shaded regions indicate the bounds of the 95% credible region.



Figure S7. Parameter values for the Hill equation fit to each individual titration, related to STAR Methods. The resulting fit parameters from the Hill function fits of Fig. S6 are summarized. The large parameter intervals for many of the O3 strains are due to the flatter induction profile (as seen by its smaller dynamic range), and the ability for a large range of *K* and *n* values to describe the data.



Figure S8. A thermodynamic model coupled with a Hill analysis can characterize induction, related to STAR Methods. Combining a thermodynamic model of simple repression with the Hill function to characterize the repressor-inducer binding successfully characterizes the induction profiles of all eighteen strains. As in the main text, data was only fit for the  $O2 R = 260$ strain using Eqs. (12) and (13) and the parameters  $p_A^{\text{max}} = 0.90^{+0.03}_{-0.01}$ ,  $p_A^{\text{range}} = -0.90^{+0.02}_{-0.03}$ ,  $n = 1.6^{+0.2}_{-0.1}$ , and  $K_D = 4^{+2}_{-1} \times 10^{-6}$  M. Shaded regions indicate bounds of the 95% credible region.



Figure S9. Global fit of dissociation constants, repressor copy numbers and binding energies, related to STAR Methods. Theoretical predictions resulting from simultaneously fitting the dissociation constants  $K_A$  and  $K_I$ , the six repressor copy numbers  $R$ , and the four repressor-DNA binding energies  $\Delta \varepsilon_{RA}$  using the entire data set from Fig. 5 as well as the microscopy data for the Oid operator. Error bars of experimental data show the standard error of the mean (eight or more replicates) and shaded regions denote the 95% credible region. Where error bars are not visible, they are smaller than the point itself. For the Oid operator, all of the data points are shown since a smaller number of replicates were taken. The shaded regions are significantly smaller than in Fig. 5 because this fit was based on all data points, and hence the fit parameters are much more tightly constrained. The dashed lines at 0 IPTG indicates a linear scale, whereas solid lines represent a log scale.



Figure S10. Key properties of induction profiles as predicted with a global fit using all available data, related to STAR Methods. Data for the  $(A)$  leakiness,  $(B)$  saturation, and  $(C)$ dynamic range are obtained from fold-change measurements in Fig. 5 in the absence and presence of IPTG. All prediction curves were generated using the parameters listed in S5. Both the (D) [*EC*50] and (E) effective Hill coefficient are inferred by individually fitting all parameters –  $K_A$ ,  $K_I$ ,  $R$ ,  $\Delta \varepsilon_{RA}$  – to each operator-repressor pairing in Fig.  $5(A)$ -(C) separately to Eq. (5) in order to smoothly interpolate between the data points. Note that where error bars are not visible, this indicates that the error bars are smaller than the point itself.



Figure S11. O1 strain fold-change predictions based on strain-specific parameter estimation of  $K_A$  and  $K_I$ , related to STAR Methods. Fold-change in expression is plotted as a function of IPTG concentration for all strains containing an O1 operator. The solid points correspond to the mean experimental value. The solid lines correspond to Eq. (5) using the parameter estimates of *K<sup>A</sup>* and *K<sup>I</sup>* . Each row uses a single set of parameter values based on the strain noted on the left axis. The shaded plots along the diagonal are those where the parameter estimates are plotted along with the data used to infer them. Values for repressor copy number and operator binding energy are from Garcia and Phillips (2011a). The shaded region on the curve represents the uncertainty from our parameter estimates and reflect the 95% highest probability density region of the parameter predictions.



Figure S12. O2 strain fold-change predictions based on strain-specific parameter estimation of  $K_A$  and  $K_I$ , related to STAR Methods. Fold-change in expression is plotted as a function of IPTG concentration for all strains containing an O2 operator. The plots and data shown are analogous to Fig. S11, but for the O2 operator.



Figure S13. O3 strain fold-change predictions based on strain-specific parameter estimation of  $K_A$  and  $K_I$ , related to STAR Methods. Fold-change in expression is plotted as a function of IPTG concentration for all strains containing an O3 operator. The plots and data shown are analogous to Fig. S11, but for the O3 operator. We note that when using the  $R = 22$  O3 strain to predict  $K_A$  and  $K_I$ , the large uncertainty in the estimates of these parameters (see Fig. 5(D)) leads to correspondingly wider credible regions.



Figure S14. Dependence of leakiness, saturation, and dynamic range on the operator binding energy and repressor copy number, related to STAR Methods. Increasing repressor copy number or decreasing the repressor-operator binding energy suppresses gene expression and decreases both the (A) leakiness and (B) saturation. (C) The dynamic range retains its shape but shifts right as the repressor copy number increases. The peak in the dynamic range can be understood by considering the two extremes for  $\Delta \varepsilon_{RA}$ : for small repressor-operator binding energies, the leakiness is small but the saturation increases with  $\Delta \varepsilon_{RA}$ ; for large repressor-operator binding energies the saturation is near unity and the leakiness increases with  $\Delta \varepsilon_{RA}$ , thereby decreasing the dynamic range. Repressor copy number does not affect the maximum dynamic range (see Eq. (21)). Circles, diamonds, and squares represent  $\Delta \varepsilon_{RA}$  values for the O1, O2, and O3 operators, respectively, demonstrating the expected values of the properties using those strains.



Figure S15. [ $EC_{50}$ ] and effective Hill coefficient depend strongly on repressor copy number and operator binding energy, related to STAR Methods. (A) [ $EC_{50}$ ] values range from very small and tightly clustered at weak operator binding energies (e.g. O3) to relatively large and spread out for stronger operator binding energies (O1 and O2). (B) The effective Hill coefficient generally decreases with increasing repressor copy number, indicating a flatter normalized response. The maximum possible Hill coefficient is roughly 1.75 for all repressor-operator binding energies. Circles, diamonds, and squares represent  $\Delta \varepsilon_{RA}$  values for the O1, O2, and O3 operators, respectively.

Primer	Sequence	Comment		
General sequencing primers:				
pZSForwSeq2	TTCCCAACCTTACCAGAGGGC	Forward primer for $3*1x$ -lacI		
251F	CCTTTCGTCTTCACCTCGA	Forward primer for $25x+11$ -yfp		
YFP1	ACTAGCAACACCAGAACAGCCC	Reverse primer for $3*1x$ -lacI and $25x+11$ -yfp		
Integration primers:				
HG6.1(ga lK)	gtttgcgcgcagtcagcgatatccattttcgcgaatccgg agtgtaagaaACTAGCAACACCAGAACAGCC	Reverse primer for $25x+11-yfp$ with homology to <i>galK</i> locus.		
HG6.3(galK)	ttcatattgttcagcgacagcttgctgtacggcaggcacc agctcttccgGGCTAATGCACCCAGTAAGG	Forward primer for $25x+11$ -yfp with homology to <i>qalK</i> locus.		
galK-control-upstream1	TTCATATTGTTCAGCGACAGCTTG	To check integration.		
galK-control-downstream1	CTCCGCCACCGTACGTAAATT	To check integration.		
HG11.1(ybcN)	acctctgcggaggggaagcgtgaacctctcacaagacggc atcaaattacACTAGCAACACCAGAACAGCC	Reverse primer for 3*1x-lacI with homology to ybcN locus.		
HG11.3(ybcN)	ctgtagatgtgtccgttcatgacacgaataagcggtgtag ccattacgccGGCTAATGCACCCAGTAAGG	Forward primer for 3*1x-lacI with homology to <i>ybcN</i> locus.		
ybcN-control-upstream1	AGCGTTTGACCTCTGCGGA	To check integration.		
$ybcN$ -control-downstream1	GCTCAGGTTTACGCTTACGACG	To check integration.		

Table S1. Primers used in this work, related to STAR Methods. Lower case sequences denote homology to a chromosomal locus used for integration of the construct into the *E. coli* chromosome. Uppercase sequences refer to the sequences used for PCR amplification.

Table S2. *E. coli* strains used in this work, related to STAR Methods. Each strain contains a unique operator-yfp construct for measurement of fluorescence and *R* refers to the dimer copy number as measured by Garcia and Phillips (2011a).

${\bf Strain}$	Genotype
O1, $R = 0$	$HG105::galK\langle$ 25O1+11-yfp
O1, $R = 22$	$HG104::galK\langle \rangle 25O1+11-yfp$
O1, $R = 60$	$HG105::galK\langle\rangle25O1+11-yfp, ybcN\langle\rangle3*1RBS1147-lacI$
O1, $R = 124$	$HG105::galK\langle 25O1+11-yfp, ybcN\langle 3*1RBS1027-lacI$
O1, $R = 260$	$HG105::galK\langle\rangle25O1+11-yfp, ybcN\langle\rangle3*1RBS446-lacI$
O1, $R = 1220$	$HG105::galK\langle 25O1+11\text{-}yfp, ybcN\langle 3*1RBS1-lacI$
O1, $R = 1740$	$HG105::galK\langle 25O1+11-yfp, ybcN\langle 3*1-lacI (RBS1L)$
O2, $R = 0$	$HG105::galK\langle \rangle 25O2+11-yfp$
O2, $R = 22$	$HG104::galK\langle \rangle 25O2+11$ -yfp
O2, $R = 60$	$HG105::galK\langle 25O2+11-yfp, ybcN\langle 3*1RBS1147-lacI$
O2, $R = 124$	$HG105::galK\langle 25O2+11\text{-}yfp, ybcN\langle 3*1RBS1027\text{-}lacI$
O2, $R = 260$	$HG105::galK\langle 25O2+11-yfp, ybcN\langle 3*1RBS446-lacI$
O2, $R = 1220$	$HG105::galK\langle\rangle 25O2+11-yfp$ , ybcN $\langle\rangle 3*1RBS1-1acI$
O2, $R = 1740$	HG105::galK $\langle$ 25O2+11-yfp, ybcN $\langle$ $\rangle$ 3*1-lacI (RBS1L)
$O3, R = 0$	$HG105::galK\langle \rangle 25O3+11-yfp$
O3, $R = 22$	$HG104::galK\langle \rangle 25O3+11-yfp$
O3, $R = 60$	$HG105::galK\langle\rangle 25O3+11-yfp, ybcN\langle\rangle 3*1RBS1147-lacI$
O3, $R = 124$	$HG105::galK\langle\rangle 25O3+11-yfp, ybcN\langle\rangle 3*1RBS1027-lacI$
O3, $R = 260$	$HG105::galK\langle\rangle 25O3+11-yfp, ybcN\langle\rangle 3*1RBS446-lacI$
O3, $R = 1220$	$HG105::galK\langle\rangle 25O3+11-yfp, ybcN\langle\rangle 3*1RBS1-lacI$
O3, $R = 1740$	$HG105::galK\langle \rangle 25O3+11-yfp$ , ybcN $\langle \rangle 3*1$ -lacI (RBS1L)
Oid, $R = 0$	$HG105::galK\langle \rangle 250id+11-yfp$
Oid, $R = 22$	$HG104::galK\langle\rangle25Oid+11-yfp$
Oid, $R = 60$	$HG105::galK\langle\rangle250id+11-yfp, ybcN\langle\rangle3*1RBS1147-lacI$
Oid, $R = 124$	$HG105::galK\langle\rangle250id+11-yfp, ybcN\langle\rangle3*1RBS1027-lacI$
Oid, $R = 260$	$HG105::galK\langle\rangle250id+11-yfp, ybcN\langle\rangle3*1RBS446-lacI$
Oid, $R = 1220$	$HG105::galK\langle \rangle 250id+11-yfp, ybcN\langle \rangle 3*1RBS1-lacI$
Oid, $R = 1740$	$HG105::galK\langle\rangle25Oid+11-yfp, ybcN\langle\rangle3*1-lacI (RBS1L)$

Table S3. Instrument settings for data collection using the Miltenyi Biotec MACSQuant flow cytometer, related to STAR Methods. All experimental measurements were collected using these values.

Laser	Channel	<b>Sensor Voltage</b>	
488 nm	Forward-Scatter (FSC)	423 V	
	488 nm Side-Scatter (SSC)	537 V	
488 nm	Intensity (B1 Filter, 525/50nm)	790 V	
488 nm	Trigger (debris threshold)	24.5V	

Table S4. Key model parameters for induction of an allosteric repressor, related to STAR Methods.

Parameter	Description
$\mathfrak{c}$	Concentration of the inducer
$K_A, K_I$	Dissociation constant between an inducer and the repressor in the active/inactive state
$\Delta\varepsilon_{AI}$	The difference between the free energy of repressor in the inactive and active states
$\Delta\varepsilon_P$	Binding energy between the RNAP and its specific binding site
$\Delta\varepsilon_{RA}, \Delta\varepsilon_{RI}$	Binding energy between the operator and the active/inactive repressor
$\boldsymbol{n}$	Number of inducer binding sites per repressor
$\boldsymbol{P}$	Number of RNAP
$R_A, R_I, R$	Number of active/inactive/total repressors
$p_A = \frac{R_A}{R}$	Probability that a repressor will be in the active state
$p_{\text{bound}}$	Probability that an RNAP is bound to the promoter of interest, assumed to be proportional to gene expression
fold-change	Ratio of gene expression in the presence of repressor to that in the absence of repressor
F	Free energy of the system
$N_{NS}$	The number of non-specific binding sites for the repressor in the genome
	The inverse product of the Boltzmann constant $k_B$ and the temperature T of the system

Table S5. Global fit of all parameter values using the entire data set. Related to Figure 5 and STAR Methods. In addition to fitting the repressor inducer dissociation constants *K<sup>A</sup>* and *K<sup>I</sup>* as was done in the text, we also fit the repressor DNA binding energy  $\Delta \varepsilon_{RA}$  as well as the repressor copy numbers *R* for each strain. The middle columns show the previously reported values for all  $\Delta \varepsilon_{RA}$ and *R* values, with  $\pm$  representing the standard deviation of three replicates. The right column shows the global fits from this work, with the subscript and superscript notation denoting the 95% credible region. Note that there is overlap between all of the repressor copy numbers and that the net difference in the repressor-DNA binding energies is less than 1  $k_B T$ . The logarithms  $\tilde{k}_A = -\log \frac{K_A}{1 M}$  and  $\tilde{k}_I = -\log \frac{K_I}{1 \text{ M}}$  of the dissociation constants were fit for numerical stability.

	Reported Values (Garcia and Phillips 2011a)	Global Fit
$\tilde{k}_A$		$-5.33^{+0.06}_{-0.05}$
$\tilde{k}_I$		$0.31^{+0.05}_{-0.06}$
$K_A$		$205^{+11}_{-12} \mu M$
$K_I$		$0.73^{+0.04}_{-0.04} \mu{\rm M}$
$R_{22}$	$22 \pm 4$	$20^{+1}_{-1}$
$R_\mathrm{60}$	$60 \pm 20$	$74^{+4}_{-3}$
$R_{124}$	$124 \pm 30$	$130^{+6}_{-6}$
$R_{260}$	$260 \pm 40$	$257^{+9}_{-11}$
$R_{1220}$	$1220 \pm 160$	$1191^{+32}_{-55}$
$R_{1740}$	$1740 \pm 340$	$1599^{+75}_{-87}$
O1 $\Delta\varepsilon_{RA}$	$-15.3 \pm 0.2 k_BT$	$-15.2^{+0.1}_{-0.1} k_BT$
O2 $\Delta\varepsilon_{RA}$	$-13.9 \pm 0.2 \; k_BT$	$-13.6^{+0.1}_{-0.1} k_BT$
O3 $\Delta \varepsilon_{RA}$	$-9.7 \pm 0.1 \; k_BT$	$-9.4^{+0.1}_{-0.1} k_BT$
Oid $\Delta \varepsilon_{RA}$	$-17.0 \pm 0.2 k_BT$	$-17.7^{+0.2}_{-0.1}~k_BT$