

# THE LANCET Infectious Diseases

## Supplementary webappendix

This webappendix formed part of the original submission and has been peer reviewed. We post it as supplied by the authors.

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**Supplementary Methods Appendix**

Tracking total spending on malaria by source in 106 countries, 2000-2016

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## S1: Currency conversion

All malaria expenditure estimates were made and reported in 2018 United States dollars (USD). Data sources reported expenditure in either nominal local currency units (LCUs) or nominal USD. To convert nominal LCUs to USD, we applied deflators to nominal LCUs to inflate to 2018 LCUs. We then applied exchange rates to produce 2018 USD. When LCUs were not reported, we extracted reported expenditure in nominal USD, applied corresponding nominal exchange rates to produce nominal LCUs, inflated nominal LCUs to 2018 LCUs with deflators, and finally exchanged 2018 LCUs to 2018 USD. All deflators and exchange rates were extracted from the World Bank,<sup>1</sup> International Monetary Fund,<sup>2</sup> Penn World Tables,<sup>3</sup> the United Nations National Accounts<sup>4</sup> and the World Health Organization,<sup>5</sup> and were imputed to provide a complete series for each of the variables between 1950 and 2018. We then used several models including ordinary least-squares regression and mixed effects models, to complete each source series. More information about the approach to converters and deflators may be found in Global Burden of Disease Health Financing Collaborator Network (2019).<sup>6</sup>

## S2: Government health expenditure as a source on malaria

### Data

Government spending on malaria was drawn from three main sources. First, we extracted data on government spending reported by National Malaria Control Programmes (NMCPs) to the World Health Organization (WHO) and published in the WHO’s annual World Malaria Reports (WMRs).<sup>7</sup> We conducted a web search of all existing National Health Accounts, including those hosted by the WHO on the Global Health Expenditure Database, and found 40 reports that estimated government expenditure as a source dedicated to malaria prevention, control, and treatment.<sup>8</sup> Finally, we extracted the government spending reported by governments submitting proposals and concept notes to the Global Fund. We excluded any projections for spending reported in these documents submitted to the Global Fund. Table 1 shows the number of countries-years available for each data source.

**Table S1: Main data sources for government health expenditure as a source for malaria**

<b>Data source</b>	<b>Country-years of data</b>
NMCP reports in the WMRs	890
NHAs	86
Global Fund proposals and concept notes	381

The spending reported by NMCPs to the WMRs typically capture expenditure on prevention activities, such as insecticide-treated nets, indoor residual spraying, and chemoprevention, as well as the purchase of antimalarial drugs and diagnostics. However, they do not include spending on patient care – e.g. spending on the labor, facilities, and others costs involved in providing care to malaria patients in government health facilities outside of drugs and diagnostics. Because the government spending numbers reported in the Global Fund concept notes and proposals are typically submitted by the same source – NMCPs – and aligned well with the reported numbers in the WMR, we assumed that this spending also did not include patient care.

## Modeling government spending on patient care

To estimate government spending on patient care, we built a price-volume model focused on spending on inpatient and outpatient care, respectively, as shown in (1).

$$\begin{aligned}
 Gov_{mal\ patient\ care} = & \hspace{15em} (1) \\
 & (Gov\ cost\ per\ admission_{mal} * Public\ admissions_{mal}) + \\
 & (Gov\ cost\ per\ outpatient\ visit_{mal} * Public\ outpatient\ visits_{mal})
 \end{aligned}$$

In (2) - (5) below, we show the equations used to estimate each element of  $Gov_{mal\ patient\ care}$ .

Estimates of  $Gov\ cost\ per\ admission_{mal}$ , shown in (2), were based on country-specific average *inpatient unit cost* of all health conditions from Moses et al. (2018).<sup>9</sup> We extracted estimates of malaria inpatient unit costs for 22 country-years from 13 peer-reviewed articles, as shown in Table 2.<sup>10-22</sup> Only 11 country-years from these studies reported inpatient unit costs without spending on drugs and diagnostics. Therefore, we took the median share of non-drug, non-diagnostic spending and applied it to the remaining 11 country-years to generate  $mal\ inpatient\ unit\ cost_{non\ drug\ \&\ non\ diagnostic}$ . We converted these values to 2018 US dollars and took the ratio of these values to the inpatient unit costs from Moses et al. (2018) in the country and year in which the study took place. The median of this ratio (.69) was applied to all inpatient unit costs to calculate  $Gov\ cost\ per\ admission_{mal}$ .

$$\begin{aligned}
 Gov\ cost\ per\ admission_{mal} = & \hspace{15em} (2) \\
 & inpatient\ unit\ cost * med \left( \frac{mal\ inpatient\ unit\ cost_{non\ drug\ \&\ non\ diagnostic}}{inpatient\ unit\ cost} \right)
 \end{aligned}$$

**Table S2: Malaria inpatient unit costs extracted from peer-reviewed literature**

<b>Country</b>	<b>Year</b>	<b>Inpatient unit costs (2018 USD)</b>	<b>Non-drug, non-diagnostic inpatient unit costs (2018 USD)</b>	<b>Study</b>
Bangladesh	2003-2005	60.9		Lubell et al. 2009
Cameroon	2013-2014	69.09	39.08	Maka et al. 2016
China	2014	926.17	175.11	Tang et al. 2017
Democratic Republic of the Congo	2005	37.97		Tsakala et al. 2005
Ghana	2009	29.37		Sicuri et al. 2013
India	1996-98	27.95	18.66	Gogtay et al. 2003
India	2003-2005	67.32		Lubell et al. 2009
Indonesia	2003-2005	72.25		Lubell et al. 2009
Kenya	2004-2005	151.86		Ayieko et al. 2009
Kenya	2015	86.51		Rakuomi et al. 2017
Kenya	2009	29.17		Sicuri et al. 2013
Myanmar	2003-2005	35.23		Lubell et al. 2009
Nigeria	2009	96.44	87.04	Lubell et al. 2011
Papua New Guinea	2007-2008		3.44	Davis et al. 2011
South Africa	2001	408.75		Muheki et al. 2004
Tanzania	2009	65.54	40.3	Lubell et al. 2011
Tanzania	2009	20.12		Sicuri et al. 2013
Thailand	2001	211.67	110.57	Kyaw et al. 2014
Uganda	2009	56.54	46.88	Lubell et al. 2011
Zimbabwe	2000	3120.64	2912.34	Hongoro and McPake 2003

*Public admissions*<sub>mal</sub>, shown in (3), represents the number of inpatient admissions for malaria in government-run health facilities. NMCP programs reported the total number of *inpatient cases*<sub>mal</sub> to the WHO (not disaggregated by the public and private sector but capturing admissions in both sectors) and they are published in WMRs annually. Some missingness characterizes these reported values – malaria inpatient cases were available for 35% of country-years in our sample of 106 countries. For this reason, we modeled logit-transformed malaria admissions as a share of total admissions (from Moses et al. 2018) with spatiotemporal Gaussian process regression (ST-GPR) and the following covariates: malaria Lysenko 5 from the Global Burden of Disease (GBD) study 2017,<sup>23</sup> natural log transformed ten-year lag-distributed income per capita (LDI per capita), whether a country had a policy of providing artemisinin-based combination therapy (ACT) free-of-charge in the public sector as reported in WMRs, and random effects on country, region, and super-region. We back-transformed the dependent variable and multiplied the ratio with *inpatient cases*<sub>mal</sub> from Moses et al. (2018) to produce total malaria inpatient admissions for each of the 106 countries in our sample over 2000-2016.

$$Public\ admissions_{mal} = \tag{3}$$

$$inpatient\ cases_{mal} * \left( \frac{public\ treated\ cases_{mal}}{treated\ cases_{mal}} \right)$$

*public treated cases*<sub>mal</sub> were based on estimates of treatment-seeking in the public sector among children under five with a fever in the last two weeks, as estimated by Battle et al. (2016).<sup>24</sup>

*treated cases*<sub>mal</sub> were from the same source but focused on all treatment-seeking among children under five with a fever in the last two weeks. These are the only comprehensive set of estimates of malaria treatment-seeking available to-date. Furthermore, treatment-seeking rates for malaria among children have been shown to be similar to treatment-seeking among adults.<sup>25,26</sup>

To impute data for countries not included in the original study, we used a similar approach to Battle et al. (2016) – we modeled logit-transformed public treatment-seeking as a share of children under five with a fever in the last two weeks with ST-GPR and the following covariates: logit-transformed out of-pocket (OOP) expenditure as a share of total health expenditure from Global Burden of Disease Health Financing Collaborator Network (2019),<sup>27</sup> log LDI per capita, coverage of the diphtheria-tetanus-pertussis vaccine, four antenatal care visits, and skilled birth attendance, and the sociodemographic index (SDI),



all from the GBD 2017 study, and random effects on country, region, and super-region.

$treated\ cases_{mal}$  were imputed with a linear mixed model with fixed effects on year and year squared and random effects on region and super-region. Since both  $public\ treated\ cases_{mal}$  and  $treated\ cases_{mal}$  were modeled as a share of fever cases, we multiplied these ratios by malaria incident cases from GBD 2017 to calculate counts of each measure. We assumed that the share of total admissions in the public sector is similar to the share of all treatment seeking that occurred in the public sector and thus apply the ratio  $\frac{public\ treated\ cases_{mal}}{treated\ cases_{mal}}$  to  $inpatient\ cases_{mal}$  to estimate  $Public\ admissions_{mal}$ .

Estimating  $Gov\ cost\ per\ outpatient\ visit_{mal}$ , shown in (4), deploys a similar approach to  $Gov\ cost\ per\ admission_{mal}$  in (2). Estimates of  $outpatient\ unit\ cost$  for all health conditions were sourced from Moses et al. (2018).<sup>28</sup> Malaria inpatient unit costs were extracted from 9 peer-reviewed articles.<sup>29-37</sup> Only 5 country-years reported outpatient unit costs without spending on drugs and diagnostics. The median share of non-drug, non-diagnostic spending was thus applied to the remaining 4 country-years studies to generate  $mal\ outpatient\ unit\ cost_{non\ drug\ \&\ non\ diagnostic}$ . We converted these values to 2018 US dollars and took the ratio of these values to the outpatient unit costs from Moses et al. (2018) in the country and year in which the study took place. The median of this ratio (.54) was applied to all outpatient unit costs to calculate  $Gov\ cost\ per\ outpatient\ visit_{mal}$ . Table 3 shows each of the point estimates extracted from peer reviewed literature.

$$Gov\ cost\ per\ outpatient\ visit_{mal} = \text{outpatient unit cost} * med \left( \frac{mal\ outpatient\ unit\ cost_{non\ drug\ \&\ non\ diagnostic}}{outpatient\ unit\ cost} \right) \quad (4)$$

**Table S3: Malaria outpatient unit costs extracted from peer-reviewed literature**

Country	Year	Outpatient unit costs (2018 USD)	Non-drug, non-diagnostic outpatient unit costs (2018 USD)	Study
China	2013-2014	1236.21		Liu et al. 2016
Ghana	2009	3.08		Sicuri et al. 2013
Kenya	2009	3.87		Sicuri et al. 2013
Nigeria	2013	24.38	20.11	Ezenduka et al. 2017
Nigeria	2016	15.57	1.60	Salwu et al. 2016
Papua New Guinea	2007-2008		0.517	Davis et al. 2011
South Africa	2004	27.01		Muheki et al. 2004
Tanzania	2003	2.55		Njau et al. 2008
Tanzania	2009	1.89		Sicuri et al. 2013
Tanzania	2005	6.64	5.51	Wiseman et a. 2006
Zambia	2005	6.99	1.81	Chanda et al. 2007

Estimates of *Public outpatient visits<sub>mal</sub>*, shown in (5), was based on *Public admissions<sub>mal</sub>*, estimated as in (3), and the *public treated cases<sub>mal</sub>* which is an input to those estimates. *Public admissions<sub>mal</sub>* were subtracted from *public treated cases<sub>mal</sub>* to calculate all outpatient visits for malaria in each country over 2000-2016.

$$\begin{aligned}
 & \textit{Public outpatient visits}_{mal} = & (5) \\
 & \textit{public treated cases}_{mal} - \textit{Public admissions}_{mal}
 \end{aligned}$$

## Modeling total government spending on malaria

Total government spending is the sum of  $Gov_{mal\ patient\ care}$  as described above and the government spending from the NMCP programs, as reported in WMRs and Global Fund proposals and concept notes ( $NMCP\ Gov_{mal}$ ), appended by the government spending on malaria estimated in NHAs ( $NHA\ Gov_{mal}$ ), as shown in (6).

$$\begin{aligned} Gov\ total_{mal} &= NMCP\ Gov_{mal} + Gov_{mal\ patient\ care} \\ &= NHA\ Gov_{mal} \end{aligned} \quad (6)$$

To estimate a full time series for all years and countries in our study, we modelled  $Gov\ total_{mal}$  as a share of total government spending excluding government spending on HIV with ST-GPR. We first considered the following covariates: malaria incidence, malaria prevalence, LDI per capita, coverage of indoor residual spraying (IRS), insecticide-treated nets (ITNs), and ACTs, the plasmodium falciparum parasite rate (PFPR), PFPR adjusted for IRS and ITNS, malaria Lysenko 1, 2 and 5 measures, one- and four-visit antenatal care coverage, the healthcare access and quality index (HAQI), the proportion of the population living in an urban area, coverage of skilled birth attendance (SBA), the sociodemographic index (SDI) and the universal health coverage (UHC) index. All the covariates measured as a proportion were logit-transformed. We sourced all covariate estimates from the GBD Study 2017 and from Malaria Atlas Project.

Because the availability of covariate data is higher for sub-Saharan Africa and patterns of incidence and intervention strategies differ from other regions, we split the government malaria spending data into two groups – sub-Saharan African and non-sub-Saharan African countries – and modeled each group separately. We performed covariate selection for each dataset, starting with the set of 19 potential covariates.

We first conducted a lasso regression to determine which covariates were least correlated, conditional on other covariates, with the fraction of government spending on malaria as the dependent variable. Covariates with an estimated coefficient of zero were removed from the set of possible covariates. We then used linear mixed effects regression to estimate all models including all possible combinations of the remaining covariates.

We then selected the intersection of 1000 best models with the lowest Akaike information criterion (AIC) and Bayesian information criterion (BIC) values. Finally, we completed a 10-fold cross-validation with out-of-sample predictions on these selected 1000 models. We selected the best model based on out-of-sample root mean squared error. The top-five models are shown in Table 4. Our final model is model 1 in both SSA and non-SSA sections.

Finally, we used a spatiotemporal Gaussian process regression (ST-GPR) to model government spending on malaria, independently modeling sub-Saharan African countries and non-sub-Saharan African countries. The first stage of ST-GPR was a mixed-effect model with random effects on Global Burden of Disease region and country, as well as the covariates selected using the method described above. To detect and reduce the influence of outlier data points, we used the selected model to measure Cooke's distance for each data point. We excluded each data point if Cooke's distance was greater than  $4/n$  where  $n$  is the total number of  $Gov\ total_{mal}$  data points.

**Table S4: Top government spending models based on out-of-sample root-mean square error**

<b>SSA</b>	<b>Covariates</b>	<b>OOS RMSE</b>
1	Malaria prevalence, ACT coverage, Malaria Lysenko PFPR (Highest Endemicity), Antenatal Care (4 visits) Coverage (proportion)	0.751537
2	Malaria prevalence, ACT coverage, Antenatal Care (4 visits) Coverage (proportion)	0.751913
3	Malaria prevalence, ACT coverage, Malaria Lysenko PFPR (Highest Endemicity), Antenatal Care (4 visits) Coverage (proportion), Healthcare access and quality index	0.752229
4	Malaria prevalence ACT coverage , Malaria Lysenko PFPR (Highest Endemicity), Antenatal Care (4 visits) Coverage (proportion) , Skilled Birth Attendance (proportion)	0.752298
5	Malaria prevalence , ACT coverage , Antenatal Care (4 visits) Coverage (proportion) , Healthcare access and quality index	0.752587
<b>Non - SSA</b>	<b>Covariates</b>	<b>OOS RMSE</b>
1	PFPR adjusted for ITN and IRS coverage, Malaria Lysenko PFPR (Epidemic), urbanicity, Skilled Birth Attendance (proportion)	0.824391
2	PFPR adjusted for ITN and IRS coverage, Malaria Lysenko PFPR (Epidemic), Skilled Birth Attendance (proportion)	0.824412
3	PFPR adjusted for ITN and IRS coverage, urbanicity, Skilled Birth Attendance (proportion)	0.824696

4	PFPR adjusted for ITN and IRS coverage, Skilled Birth Attendance (proportion)	0.824799
5	Malaria Lysenko PFPR (Epidemic), urbanicity, Skilled Birth Attendance (proportion)	0.824862

## S3: Out-of-pocket expenditure on malaria

### Price-volume model

We found only 55 points of malaria OOP expenditure, all sourced from NHAs. To augment this sparse dataset, we developed a price-volume model of malaria OOP, focused on the OOP costs of malaria treatment. Because of the substantial investment of governments and donors into malaria prevention and control, including financing of insecticide-treated nets, indoor residual spraying, community outreach and chemoprevention,<sup>38</sup> we assumed that the OOP spending on prevention is minimal, and focused on estimating the OOP spending on malaria treatment. Our price-volume model is shown in (7). The estimation strategy for each component of (7) is described in (8)-(12).

$$\begin{aligned} OOP_{mal} = & \quad (7) \\ & (OOP \text{ cost per admission}_{mal} * Admissions_{mal}) + \\ & (OOP \text{ cost per outpatient visit}_{mal} * Outpatient \text{ visits}_{mal}) + \\ & OOP \text{ drug expenditure}_{mal} \end{aligned}$$

The approach to estimating volume of malaria treatment-seeking, both  $Admissions_{mal}$  and  $Outpatient \text{ visits}_{mal}$ , are described above. Briefly, inpatient cases were sourced from the WHO's WMRs and were modeled as share of all inpatient stays with ST-GPR.  $Outpatient \text{ visits}_{mal}$  are  $treated \text{ cases}_{mal}$ , or treatment-seeking among children under five with a fever in the last two weeks based on Battle et al. (2016), minus  $Admissions_{mal}$ .

$OOP \text{ cost per admission}_{mal}$ , as shown in (8), was estimated similarly to  $Gov \text{ cost per admission}_{mal}$ , with some modifications. Moses et al. (2018) was the source of  $inpatient \text{ unit cost}$ . We adjusted these country-specific values to reflect the share of unit costs sourced OOP with  $\frac{OOP \text{ inpatient spend}}{Total \text{ inpatient spend}}$  data extracted from 471 NHAs.  $\frac{OOP \text{ inpatient spend}}{Total \text{ inpatient spend}}$  was logit-transformed and modeled with ST-GPR with the following covariates: logit-transformed OOP/THE from the Global Burden of Disease Financing Global Health Collaborator Network (2019), natural log-transformed LDI per capita and country, region,

and super-region effects. Estimates of OOP spending on malaria admissions (*mal OOP inpatient unit cost*) were extracted from nine peer-reviewed articles,<sup>39-47</sup> shown in Table S5, and converted to 2018 US dollars. To adjust average OOP inpatient unit costs to represent OOP costs per inpatient stay, we computed the median of the ratio  $\frac{mal\ OOP\ inpatient\ unit\ cost}{(inpatient\ unit\ cost * \frac{OOP\ inpatient\ spend}{Total\ inpatient\ spend})}$ , which amounted to .30, and applied it to all other estimates of  $inpatient\ unit\ cost * \frac{OOP\ inpatient\ spend}{Total\ inpatient\ spend}$  to generate *OOP cost per admission*<sub>mal</sub>.

$$OOP\ cost\ per\ admission_{mal} = \tag{8}$$

$$inpatient\ unit\ cost * \frac{OOP\ inpatient\ spend}{Total\ inpatient\ spend} * med \left( \frac{mal\ OOP\ inpatient\ unit\ cost}{(inpatient\ unit\ cost * \frac{OOP\ inpatient\ spend}{Total\ inpatient\ spend})} \right)$$

**Table S5: Malaria OOP inpatient unit costs extracted from peer-reviewed literature**

Country	Year	OOP malaria inpatient unit costs (2018 USD)	Study
China	2012	441.80	Xia et al. 2016
DRC	2011	217.19	Ilunga-Ilunga et al. 2015
Ethiopia	2003	67.49	Deressa et al. 2007
Ghana	2009	27.80	Sicuri et al. 2013
Kenya	2009	12.34	Sicuri et al. 2013
Malawi	2012	8.18	Hennessee et al. 2017
Mozambique	2001-2002	7.15	Castillo-Riquelme et al. 2008
Nigeria	2009	7.90	Onwujekwe O et al. 2013
South Africa	2001-2002	1.49	Castillo-Riquelme et al. 2008

Tanzania	2009	6.19	Sicuri et al. 2013
Uganda	2009	8.62	Nabyonga Orem et al. 2013
Zimbabwe	2014-2015	58.99	Gunda et al. 2017

Estimating *OOP cost per outpatient visit<sub>mal</sub>* employed a similar approach to strategy applied in (8). We used *outpatient unit cost* from Moses et al. (2018) and adjusted those country-specific estimates to reflect the OOP unit costs of outpatient spending by applying the fraction of outpatient spending sourced OOP ( $\frac{OOP\ outpatient\ spend}{Total\ outpatient\ spend}$ ). These data were extracted from 471 NHAs and were modeled with ST-GPR. As covariates, we used logit-transformed OOP/THE, log LDI per capita and random effects on country, region and super region. As shown in table 6, we extracted 13 country-years of data from 10 peer-reviewed articles to create *mal OOP outpatient unit cost<sub>non drug</sub>*.<sup>48-59</sup> To adjust average OOP outpatient unit costs to represent malaria OOP non-drug unit costs, we computed the median of the ratio  $\frac{mal\ OOP\ outpatient\ unit\ cost\ non\ drug}{(outpatient\ unit\ cost * \frac{OOP\ outpatient\ spend}{Total\ outpatient\ spend})}$ , which amounted to .37, and applied it to all other estimates of *outpatient unit cost \*  $\frac{OOP\ outpatient\ spend}{Total\ outpatient\ spend}$*  to generate *OOP cost per outpatient visit<sub>mal</sub>*.

$$\begin{aligned}
 &OOP\ cost\ per\ outpatient\ visit_{mal} = \tag{9} \\
 &outpatient\ unit\ cost * \frac{OOP\ outpatient\ spend}{Total\ outpatient\ spend} * med \left( \frac{mal\ OOP\ outpatient\ unit\ cost\ non\ drug}{(outpatient\ unit\ cost * \frac{OOP\ outpatient\ spend}{Total\ outpatient\ spend})} \right)
 \end{aligned}$$



**Table S6: Malaria OOP non-drug outpatient unit costs extracted from peer-reviewed literature**

Country	Year	OOP non-drug outpatient unit cost	Study
Burkina Faso	2000	22.84	Mugisha et al. 2002
China	2012	22.65	Xia et al. 2016
Kenya	2010	1.06	Chuma et al. 2010
Malawi	2009-2010	3	Ewing et al. 2011
Malawi	2004	6.48	Mota et al. 2009
Mozambique	2002	0.22	Castillo-Riquelme M et al. 2008
Nigeria	2013	0.34	Onwujekwe O et al. 2013
South Africa	2002	0.13	Castillo-Riquelme M et al. 2008
Sri Lanka	2004	3.65	Mustafa & Babiker 2007
Uganda	2012	0.03	Matovu et al. 2014
Uganda	2009	3.28	Nabyonga Orem et al. 2013
Vietnam	2004	3.13	Morel et al. 2008

We modeled drug expenditure on malaria broken down by spending on ACTs, which tend to be higher and have a different trend over 2000-2016, separately from other antimalarials, which included monotherapies, chloroquine, and other antimalarials, as shown in (10).

$$\begin{aligned}
 & \text{OOP drug expenditure}_{mal} = & (10) \\
 & \text{ACT price} * \text{ACT covered cases} + \\
 & \text{Other antimalarial price} * \text{Other antimalarial covered cases}
 \end{aligned}$$

Data on OOP spending on ACTs and other antimalarials were sourced from reports on the outlet surveys conducted by ACTwatch (169),<sup>60</sup> Health Action International (738),<sup>61</sup> and as reported in a report by the Affordable Medicines Facility – malaria (AMFm).<sup>62</sup> The outlet surveys captured the price charged to

patients for an array of malaria drugs as well as their availability in private and public drug outlets, including government-run health facilities. For each outlet survey country-year, we took the average across the different ACTs and other antimalarials, respectively, weighted by their availability in different outlet types to approximate access to public and private OOP prices of drugs. All OOP drug prices were converted to 2018 USD. We modeled ACT and other antimalarial OOP prices separately. Since 2000, the average cost of an antimalarial treatment course has decreased substantially,<sup>63</sup> influenced by negotiations to lower prices by AMF-m and the Global Fund. Furthermore, since 2000, many countries have instituted policies to provide ACTs free-of-charge in the public sector. Therefore, we modeled a country-specific trend for ACTs, incorporating changes to ACT-free policies.

Our main covariate for modeling OOP drug prices was the public procurement price of ACTs, sourced from the WHO's Global Price Reporting Mechanism (GPRM),<sup>64</sup> and the Global Fund's Price and Quality Reporting database,<sup>65</sup> which capture ACTs procured by NMCPs, non-governmental organizations and other institutions that received grants from the Global Fund or participate in the GPRM. For each country-year, we took the average procurement price paid for ACTs, weighted by the volume of drugs purchased, and converted all prices to 2018 US dollars. A full time series of ACT procurement prices was modeled with ST-GPR with log-transformed average global price of an ACT treatment course from Management Sciences for Health,<sup>66</sup> and random effects on country, region and super region. We log-transformed OOP ACT price, and applied a robust regression to log-transformed ACT procurement price, and an indicator for whether not a ACTs were provided free in the public sector in that country-year, as reported in the WHO's WMRs.

Average prices for other antimalarials have not changes substantially in real terms since 2000.<sup>67</sup> However, we wanted to capture regional and country variation in antimalarial OOP drug prices. We therefore modeled log-transformed other antimalarial OOP price with random effects on country, region and super-region with a linear mixed effects model.

The equations used for ACT covered cases and other antimalarial covered cases are shown in (11) and (12). We assumed that all treated cases for malaria received some sort of antimalarial drug. We relied on estimates of ACT coverage among children under five with a fever in the last two weeks estimated by the Bennett et al. (2017).<sup>68</sup> These data did not cover countries outside of sub-Saharan Africa, however, and so we imputed ACT coverage for these countries by replicating the same approach employed by

Bennet et al. (2017). We extracted the ACTs delivered for each country, as reported in the WHO's WMR. To fill in missing values in this dataset, we modeled log ACTs delivered per incident case in ST-GPR, with log LDI per capita as the sole covariate and random effects on country, region and super-region. Finally, logit-transformed ACT coverage was modeled with ST-GPR with log ACTs per capita and log LDI per capita and random effects on country, region, and super region. We multiplied ACT coverage and incidence cases to calculate *ACT treated cases*. We assume that all treated cases that did not get an ACT received another antimalarial. As described in the government spending section, *treated cases<sub>mal</sub>* were based on Battle et al. (2016) and *inpatient cases<sub>mal</sub>* were modeled based on the inpatient cases reported in the WHO's WMRs. We subtracted *inpatient cases<sub>mal</sub>* from *treated cases<sub>mal</sub>* to focus on non-inpatient treatment seeking.

$$ACT \text{ covered cases} = \tag{11}$$

$$(treated\ cases_{mal} - inpatient\ cases_{mal}) * \frac{ACT\ treated\ cases}{treated\ cases_{mal}}$$

$$Other\ antimalarial\ covered\ cases = \tag{12}$$

$$(treated\ cases_{mal} - inpatient\ cases_{mal}) * \left(1 - \frac{ACT\ treated\ cases}{treated\ cases_{mal}}\right)$$

### Modeling total out-of-pocket spending on malaria

We appended *OOP<sub>mal</sub>* from the price-volume model to the 55 NHA points to create the full malaria OOP dataset. Using these data, we used ST-GPR to model logit-transformed OOP spending on malaria as a share of total OOP spending excluding OOP spending on HIV. The covariates for this model were LDI per capita, malaria incidence per capita, and the proportion of total OOP over total health expenditure, with random effects for country, region, and super-region.

## S4: Prepaid private expenditure on malaria

Just 31 country-years of NHA data included prepaid private (PPP) expenditure on malaria. We combined these data with the estimates outlined above for OOP and government spending on malaria and malaria-focused development assistance for health (DAH) data from the Institute for Health Metrics and Evaluation to calculate total spending on malaria.<sup>69</sup> As a share of total spending on malaria, median PPP from the 31 NHA country-years was 1.5%. We computed the median ratio of malaria PPP share of non-PPP malaria spending to total PPP over non-PPP all health spending, as shown in (13), to calculate  $\rho$  (.36).

$$\rho = med \left[ \frac{\left( \frac{PPP_{mal}}{DAH_{mal} + GHES_{mal} + OOP_{mal}} \right)}{\left( \frac{PPP}{DAH + GHES + OOP} \right)} \right] \quad (13)$$

We re-arranged terms and applied  $\rho$  to the estimated  $DAH_{mal} + GHES_{mal} + OOP_{mal}$  and total health terms, as shown in (14).

$$PPP_{mal} = \rho * \left( \frac{PPP}{DAH + GHES + OOP} \right) * (DAH_{mal} + GHES_{mal} + OOP_{mal}) \quad (14)$$

## S5: Malaria elimination status of the 106 countries

**Table S7: Malaria elimination status by country**

Elimination status in 2016	Countries
Control	Afghanistan Angola Benin Bolivia Brazil Burkina Faso Burundi Cameroon Central African Republic Chad Colombia Congo Cote d'Ivoire Democratic Republic of the Congo Djibouti Equatorial Guinea Eritrea Ethiopia Gabon Ghana Guinea Guinea-Bissau Guyana Kenya Liberia Madagascar Malawi Mali Mauritania Niger Nigeria Pakistan Papua New Guinea Peru Rwanda Senegal Sierra Leone Somalia South Sudan Sudan Suriname Tanzania The Gambia

	<p>Togo  Uganda  Venezuela  Yemen</p>
Eliminating	<p>Bangladesh  Belize  Bhutan  Botswana  Cambodia  Cape Verde  China  Comoros  Costa Rica  Dominican Republic  Ecuador  El Salvador  Guatemala  Haiti  Honduras  India  Indonesia  Iran  Laos  Malaysia  Mexico  Mozambique  Myanmar  Namibia  Nepal  Nicaragua  North Korea  Panama  Philippines  Sao Tome and Principe  Saudi Arabia  Solomon Islands  South Africa  South Korea  Swaziland  Thailand  Timor-Leste  Vanuatu  Vietnam  Zambia  Zimbabwe</p>
Malaria-free	<p>Algeria  Argentina  Armenia</p>

	Azerbaijan Egypt Georgia Iraq Kazakhstan Kyrgyzstan Morocco Oman Paraguay Sri Lanka Syria Tajikistan Turkey Turkmenistan Uzbekistan
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## S6: Data Density

**Table S8: Availability of data by source and country elimination status**

Source	Control	Eliminating	Malaria-Free	Total
ACTwatch	124	21		145
Affordable Medicine Facility - Malaria	127			127
Battle et al. (2016)	1598	1394	544	3536
Global Fund Concept Notes	73	55	6	134
Global Fund Price & Quality Reporting	3135	973	47	4155
Global Fund Proposals	131	81	12	224
Health Action International	207	21	1	229
Moses et al. (2018)	1598	1394	612	3604
NHA	120	29		149
WHO Global Price Reporting Mechanism	16074	2301	79	18454
WMR	2224	2367	690	5281
Total	25411	8636	1991	36038

**Table S9: Availability of data by source and GBD super-region**

Source	Central Europe, Eastern Europe, and Central Asia	High- income	Latin America and Caribbean	North Africa and Middle East	South Asia	Southeast Asia, East Asia, and Oceania	Sub- Saharan Africa	Total
ACTwatch						11	134	145
Affordable Medicine Facility - Malaria							127	127
Battle et al. (2016)	238	68	646	374	170	510	1530	3536



Global Fund Concept Notes	2		14	5	8	28	77	134
Global Fund Price & Quality Reporting	37		66	166	240	517	3129	4155
Global Fund Proposals	12		24	15	15	38	120	224
Health Action International			3	22	4	15	185	229
Moses et al. (2018)	272	68	646	408	170	510	1530	3604
NHAs				2		9	138	149
WHO Global Price Reporting Mechanism	69		604	917	254	1784	14826	18454
WMRs	317	96	1125	457	293	867	2126	5281
Total	947	232	3128	2366	1154	4289	23922	36038

## S7: Probabilistic sensitivity analyses

We conducted probabilistic sensitivity analyses using the inputs with the most sparse data: unit costs of malaria inpatient stays and outpatient visits, drug prices and the  $\rho$  in the PPP model. We used the 25<sup>th</sup> and 75<sup>th</sup> percentile of each input and ran the analysis through for the spending category affected by the input. In Table S10, we show the results of these scenarios.

In the *Government* scenario, we ran the patient care component of the government spending model at the 25<sup>th</sup> and 75<sup>th</sup> percentiles of the outpatient and inpatient unit costs based on the values in the extracted literature shown in Tables S2 and S3. Once the 25<sup>th</sup> and 75<sup>th</sup> percentiles of government spending on patient care was computed based on these inputs, these estimates of patient care were added to the NMCP and Global Fund data, appended to the NHA data, and the whole dataset was modeled with ST-GPR to generate total government spending on malaria.

Two scenarios were assessed for OOP malaria spending. First, similar to the *Government* probabilistic sensitivity analyses, in the *OOP – patient care* scenario, we took the 25<sup>th</sup> and 75<sup>th</sup> percentiles of the outpatient and inpatient OOP unit costs, as shown in Tables S4 and S5, and ran the whole model through with these two values. In the *OOP – drug spending* scenario, we used the 25<sup>th</sup> and 75<sup>th</sup> percentiles of the OOP drug price data to, similarly, run through the full OOP model and calculate 25<sup>th</sup> to 75<sup>th</sup> percentile bounds on OOP spending.

Finally, in the PPP scenario, we calculated the 25<sup>th</sup> and 75<sup>th</sup> percentile of  $\rho$ , as shown in equation (13) based on the 31 NHA points and computed PPP based on equation (14) using the two different values.

**Table S10: Estimates of government, OOP and PPP spending on malaria, using the 25<sup>th</sup> and 75<sup>th</sup> percentiles of select inputs for 2016**

Scenario	Lower	Upper
Government	\$ 962 million	\$ 1,909 million
OOP – patient care	\$ 281 million	\$ 2,268 million
OOP – drug spending	\$ 509 million	\$ 647 million
PPP	\$ 21 million	\$ 288 million

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