

Supplement table 3: Qualitative spectrum of criteria and procedures in data access and use governance in clinical data warehouses

Main category	Subcategory	Subcategory	Subcategory	Subcategory	Example quotes	Source	
Requirements							
	Recipient requirements	Recipient categorization	Roles		When logging into the system, users must choose one of four user role types (Table 2) and provide the appropriate IRB protocol numbers that authenticate against the DUHS IRB database.	Horvath	
			Status	Authorized vs. non-authorized		The same holds for authenticated users who have been granted data access.	Winter
				Internal vs. external		Supported by service-oriented Data Transfer Units, selected representatives from multiple stakeholder groups, including physicians, researchers and data protection commissioners, decide transparently and objectively on data access applications from internal and external requestors.	Haarbrandt
		Recipient background	Professional background	Academic staff		In order to allow end users (faculty, residents, students) to access the i2b2 web client, we used the InCommon federation (incommon.org) which provides a secure and trusted identity management system for member universities and other research institutions.	Walji
				Healthcare professionals		Access to the CDW is provided to all HEGP healthcare professionals (e.g., clinicians, pharmacists, nurses, and researchers).	Jannot
				Office staff		Additionally, as mentioned previously, SEMBC also facilitated regular physician and office staff user groups to share early lessons learned and to iterate on interventions.	Des Jardins
				Researchers		Access to the CDW is provided to all HEGP healthcare professionals (e.g., clinicians, pharmacists, nurses, and researchers).	Jannot
			Other background	Organizations		This agreement is reciprocal, and these organizations must be accepted by current participants.	Turley
				Patients		Third, the Trust Center is also responsible for handling various processes, such as consent withdrawal or providing patients with access to their data.	Prasser
				Students		In order to allow end users (faculty, residents, students) to access the i2b2 web client, we used the InCommon federation (incommon.org) which provides a secure and trusted identity	Walji

					management system for member universities and other research institutions.	
		Recipient qualifications	Human-subjects training		Appropriate human-subjects training is verified by the user's sponsoring institution.	Turley
		Recipient relation to CDW	Affiliation		A second requirement is an appropriate affiliation with SLaM for those accessing the data, most usually taking the form of an honorary or substantive contract, or a 'research passport', but also covered on occasions by appropriate between-institution legal agreements as directed by the SLaM Caldicott Guardian—the statutory office overseeing the use of patient information in the NHS.	Perera
			Reciprocity		For any organization to access the data, they must also contribute to the repository.	Walij
Reuse requirements	Reuse purpose	Research purposes	General research		It specifies to individual users the limitations of their use of the data for research purposes and the agreements they must adhere to, including not using the tool to try to identify patients or systems.	Turley
			Clinical trials		HMORN VDW data are used for studies on a broad range of topics in health services research and epidemiology, in observational studies and clinical trials.	Ross
			Epidemiological studies		Clinical epidemiology (studies on disease risk factors, prognosis and semiology)	Jannot
			Feasibility check for research		Access by Healthix to De-Identified Data or Limited Data Sets to advise a third party that is designing a clinical trial or study, as to the feasibility of identifying sufficient potential subjects to meet the qualifying criteria being considered for the clinical trial or study (...)	Healthix
			Health services research		Projects reusing CDW data have been classified according to 3 groups: • Clinical epidemiology (studies on disease risk factors, prognosis and semiology) • Health service research including evaluation of professional practice and decision-making support evaluation • Clinical research such as projects to support clinical trials recruitment and management	Jannot
			(Non-)human subject research		Research exempt from IRB review (non-human-subjects research) [Fig.]	Horvath
			Observational studies		HMORN VDW data are used for studies on a broad range of topics in health services research and epidemiology, in observational studies and clinical trials.	Ross
			Personalized treatments		Data will be made available to researchers for cross-site (distributed) analyses and to physicians by providing	Prasser

				innovative views on integrated data and decision support components for personalized treatments.		
			Health care purposes	Audit	Activity for projects using linked data sets held by CDLS is audited by the CDLS Safe Haven Officer, helping to ensure that the user's project requirements (eg, clinical research, surveillance, service improvement or audit) are met, and projects progress within the agreed policy and practice framework.	Perera
				Care management	Level 1 Uses mean Treatment, Quality Improvement, Care Management, and Insurance Coverage Reviews.	Healthix
				Clinical care coordination	The Healthix Participant Agreement, signed by all participating organizations, and the Healthix Privacy and Security Policy, approved by the Healthix Board of Directors, both provide for the sharing of clinical and encounter data across the HIE for clinical care coordination and quality assurance purposes, provided that the patient has given consent.	Fleischmann
				Clinical quality improvement	This user-friendly data extraction system is envisioned as a multiple-tool environment that will expedite access to clinical data stored in the organizational data warehouse, supporting grant applications, research projects, and quality improvement (QI) activities	Horvath
				Facilitating organ, eye or tissue donation and transplantation	Healthix will provide Organ Procurement Organizations with access to Protected Health Information without Affirmative Consent solely for the purposes of facilitating organ, eye or tissue donation and transplantation.	Healthix
				Public health reporting	If a Data Supplier or Participant is permitted to disclose Protected Health Information to a government agency for purposes of public health (...) Healthix may make that disclosure on behalf of the Data Supplier or Participant without Affirmative Consent.	Healthix
			Other reuse purposes	Grant application support	This user-friendly data extraction system is envisioned as a multiple-tool environment that will expedite access to clinical data stored in the organizational data warehouse, supporting grant applications, research projects, and quality improvement (QI) activities	Horvath
				Marketing	Level 2 Uses mean any uses of Protected Health Information other than Level 1 Uses, including but not limited to Payment, Research and Marketing.	Healthix

		Reuse setup	Clear documentation provided	The medical records department based on the explicit documentation of the project and predetermined procedures manages the attribution of security level to individual data fields.	Grant
			Dissemination plan provided	CHC involvement in the approval of all data sharing activities, including manuscript review prior to publication, was a critical component of the DUAs.	Laws
			Feasibility assessment provided	Researchers who use this type of data sometimes incorrectly assume that the presence of variables in the data model implies that those variables are populated at every site over all time; users are advised to ensure the availability of the data they need in a study feasibility assessment.	Ross
			Funding provided	Inform researcher, proposal comes back to IRB, if funded (...) Proposal funded? [Fig.]	Laws
			Process details provided	Clear definition is required of which data, by whom, when (for what time period), where and why the data will be analysed and how the data will be published.	Grant
		Reuse risk mitigation	Data protection	Upon first entry into the system and every 6 months afterwards, the user must agree to the terms of use: Protect data; do not share data outside of Duke without approval; and store data only on Duke computer drives.	Horvath
			HIPAA compliance	Activities included developing necessary policies and procedures governing use and protection of data, and HIPAA and Health Information Technology for Economic and Clinical Health (HITECH) Act protocols; (...) exercising due diligence in making sure SEMBC's vendors and participants are HIPAA compliant; and conducting training, among other activities.	Des Jardins
			IRB authorization	Project-specific IRB approvals are required prior to provisioning of any data set, and are provided by the IRB of record for the site in which research is being performed, most often the IRB of the requesting principal investigator.	Turley
			No contacting data subjects	Before any data is made accessible, applicants must sign a Data Use Agreement, where they agree in writing to adhere to the terms and conditions of usage (e.g. that the data are to be used solely for the requested and approved purpose and that the recipient must not try to identify or contact the data subjects).	Prasser
			No reidentification	Before any data is made accessible, applicants must sign a Data Use Agreement, where they agree in writing to adhere to the terms and conditions of usage (e.g. that the data are to be	Prasser

					used solely for the requested and approved purpose and that the recipient must not try to identify or contact the data subjects).		
			No resharing without approval		Upon first entry into the system and every 6 months afterwards, the user must agree to the terms of use: Protect data; do not share data outside of Duke without approval; and store data only on Duke computer drives.	Horvath	
		Reuse values	Ethical soundness	Responsibleness	Compliance	Data users are required to sign an access agreement that they will behave responsibly and comply with all policy and security measures in place before they are provided with the user account.	Ford
					Privacy	Respecting the privacy of Participant and Patient data: The applicant shall commit to adhere to Healthix Policy, including Section 1.8.6	Healthix
					Responsible reuse	For this to happen, further data transformations are carried out to control the risk of disclosure, and the data user signs an access agreement for responsible data utilisation, in accordance with the policies in place and the specifications of the IGRP to comply with Information Governance.	Ford
				Patient-centricity	Clinical relevance	Clinical relevance, not mere technical feasibility, is the driver for our clinical use cases and design choices.	Haarbrandt
					Patients first	Patients first: All activities in HiGHmed are centered on the question what benefits patients most.	Haarbrandt
				Non-competitiveness	Business issues	The DRRC reviews data set requests from the perspectives of the clinical systems, and the IRBs review requests from the perspective of research systems; this ensures that research regulations, ethical concerns, and competitive business issues are systematically addressed for each request.	Turley
					Collaboration principles	The governance structure is designed to ensure that OMOP adheres to its guiding principles of transparency (work products are released in the public domain), collaboration, and empirical evaluation.	Stang
					Non-profit	Access to De-Identified Data or a Limited Data Set via Healthix by an entity that is not eligible under Healthix Policy to be a Participant, for Research reviewed and approved or granted a waiver by an Institutional Review Board organized and operated in accordance with 45 C.F.R. §164, provided that: Such entity is a not-for-profit organization whose mission is consistent with the mission of Healthix and its Participants	Healthix

			Scientific soundness	Good research conduct	The institutional IRBs have to guarantee that the protocols respect national legislation regarding the protection of patient privacy and various codes of ethics and good conduct of research.	Jannot	
				Innovation	The committee will then evaluate its merits and ensure that it has not been previously undertaken.	Stark	
				Merits	The committee will then evaluate its merits and ensure that it has not been previously undertaken.	Stark	
			Appropriateness	Appropriateness of requests	A Collaboration Review System, including an independent Information Governance Review Panel, was established to assess the appropriateness of requests to use the data, and of project results before publication.	Ford	
				Appropriateness of results	A Collaboration Review System, including an independent Information Governance Review Panel, was established to assess the appropriateness of requests to use the data, and of project results before publication.	Ford	
				Mission consistent with CDW	Access to De-Identified Data or a Limited Data Set via Healthix by an entity that is not eligible under Healthix Policy to be a Participant, for Research reviewed and approved or granted a waiver by an Institutional Review Board organized and operated in accordance with 45 C.F.R. §164, provided that: Such entity is a not-for-profit organization whose mission is consistent with the mission of Healthix and its Participants (...)	Healthix	
				Reputation	Not compromising the reputation of Healthix or its Participants: the Research Committee shall determine that the study is not intended to reduce the good reputation of Healthix or any of its Participants	Healthix	
			Formal requirements	Data reuse documents	Data access/ sharing/ use agreement	Before any data is made accessible, applicants must sign a Data Use Agreement, where they agree in writing to adhere to the terms and conditions of usage (e.g. that the data are to be used solely for the requested and approved purpose and that the recipient must not try to identify or contact the data subjects).	Prasser
					Data collaboration agreement	The CDW is an integrated clinical data research platform with a system of operation and use based on a comprehensive Data Collaboration Agreement (DCA).	Turley
					Ethical agreements	It consists of identifying 10 basic requirements: platform and data provider information, institution information, study information, ethical agreements (coming from an independent IRB-like comity), Data Sharing Agreement (from	Bouzille

				data providers who are involved in the study), approved users (external users and internal operators of the platform), authentication and access, data use, audit and accounting, patient rights, data segregation.		
			Honorary/ substantive contract	A second requirement is an appropriate affiliation with SLaM for those accessing the data, most usually taking the form of an honorary or substantive contract, or a 'research passport', but also covered on occasions by appropriate between-institution legal agreements as directed by the SLaM Caldicott Guardian—the statutory office overseeing the use of patient information in the NHS.	Perera	
			Participation agreement	Participation Agreement means the agreement made by and between Healthix and each of its Participants, which sets forth the terms and conditions governing the operation of Healthix and the rights and responsibilities of the Participants and Healthix with respect to participation in Healthix.	Healthix	
			Term license agreement	CERTAIN executed a term license agreement with Caradigm for the provision of an Amalga instance for each participant hospital, and therefore Caradigm was acting as a service provider on behalf of UW and was obligated under the same consulting-services and business-associate agreements executed between UW and the participant hospital.	Van Eaton	
		General policies and regulations	Ethics	Consent	Based on a fine-grained use-and-access control mechanism, usage of medical data by individuals and organizations is strictly controlled, documented and requires authorization through the patient's consent.	Haarbrandt
				IRB approval	Investigators can obtain identifiable data for research use after an Institutional Review Board (IRB) approval is obtained.	Liu
			Laws	General laws	Data will be imported into the DIC and be shared in strict accordance with data use agreements, applicable laws and informed consent.	Prasser

			Specific laws	Activities included developing necessary policies and procedures governing use and protection of data, and HIPAA and Health Information Technology for Economic and Clinical Health (HITECH) Act protocols; monitoring policies, procedures and protocols for needed enhancements; developing and executing data sharing agreements, intervention-level memorandums of understanding and other required agreements; exercising due diligence in making sure SEMBC's vendors and participants are HIPAA compliant; and conducting training, among other activities.	Des Jardins
		Other general policies and regulations	FAIR principles	By establishing a shared information governance structure between all participating clinical sites in accordance with the FAIR principles of data reuse [13], and by iteratively introducing an extensible and scalable software architecture, the translation between care provision and biomedical research will be enhanced.	Haarbrandt
			Statewide policy guidance	Statewide Policy Guidance means the set of policies and procedures, including technical standards and SHIN-NY services and products, that are developed through the Statewide Collaboration Process and adopted by NYS DOH as provided in 10 N.Y.C.R.R. Section 300.3, including the statewide policy guidance incorporated by reference in subdivision (c) of that section.	Healthix
		Local policies and regulations	Information governance	For this to happen, further data transformations are carried out to control the risk of disclosure, and the data user signs an access agreement for responsible data utilisation, in accordance with the policies in place and the specifications of the IGRP to comply with Information Governance.	Ford
			Data access policies	The work of this UAC will be guided by local Use & Access Policies (UAP), which have been defined at each of the MIRACUM partner sites and are closely aligned to the "Cornerstone Use & Access Policy" defined by the NSC Working Group on Data Sharing.	Prokosch
			Data identifying/ access/ sharing/ publishing protocols	For the data warehouse, guidelines were defined to assure that CHCs reviewed and approved protocols for identifying data elements, for accessing and sharing data (within Nodes and with the DCC), and for publication.	Laws
			Data management policies	Together with HIRU, the IGRP assesses each proposal for compliance with Information Governance and with a suite of	Ford

				Standard Operating Procedures (SOPs) and data management policies.	
			Privacy/ security policies	The Healthix Participant Agreement, signed by all participating organizations, and the Healthix Privacy and Security Policy, approved by the Healthix Board of Directors, both provide for the sharing of clinical and encounter data across the HIE for clinical care coordination and quality assurance purposes, provided that the patient has given consent	Fleischmann
			Protocol review guidelines	For the data warehouse, guidelines were defined to assure that CHCs reviewed and approved protocols for identifying data elements, for accessing and sharing data (within Nodes and with the DCC), and for publication.	Laws
			Research policy	Compliance with Research policy: Healthix staff shall confirm that the proposal is consistent with Healthix Policy, before forwarding the proposal to the Research Committee.	Healthix
			SOPs	Together with HIRU, the IGRP assesses each proposal for compliance with Information Governance and with a suite of Standard Operating Procedures (SOPs) and data management policies.	Ford
		Fees		Healthix will establish a standard fee schedule to use Data for Research purposes, and the applicant will agree to pay such fees.	Healthix

Structures and procedures

	Review bodies	Governance bodies	Board of directors	The Healthix Participant Agreement, signed by all participating organizations, and the Healthix Privacy and Security Policy, approved by the Healthix Board of Directors, both provide for the sharing of clinical and encounter data across the HIE for clinical care coordination and quality assurance purposes, provided that the patient has given consent	Fleischmann
			Clinical committee	Any uses of Protected Health Information for evaluating and improving operations shall be subject to prior consideration by a subcommittee (Data Use Subcommittee) including members of the Healthix Privacy and Security Committee, the Healthix Clinical Committee, and Healthix staff.	Healthix
			Department head	Approve: Coordinate with Dept Head/Provider, comments to Researcher, research may proceed	Laws
			Director of professional services	All data are encrypted on storage into the database and data access is only sanctioned on a project by project basis by the director of professional services supported with reference as necessary to the institutional ethics committee.	Grant

			Executive board	The 10-member executive board is chaired by the director of the FDA's Center for Drug Evaluation and Research, with membership drawn from academia, regulatory agencies, the pharmaceutical industry, data holders, patient advocacy groups, and health care providers (Appendix, available at www.annals.org).	Stang
			IRB	Project-specific IRB approvals are required prior to provisioning of any data set, and are provided by the IRB of record for the site in which research is being performed, most often the IRB of the requesting principal investigator.	Turley
			Project review committee	When a member of COHRI is interested in undertaking a research project utilizing the pooled database, he or she will submit a written proposal to the Project Review Committee.	Stark
			Privacy board	Privacy Board means a review body that meets the membership requirements of HIPAA and is established to act upon requests for a waiver or an alteration of the authorization requirements under HIPAA for uses and disclosures of Protected Health Information for a particular Research study	Healthix
			Privacy and security committee	Any uses of Protected Health Information for evaluating and improving operations shall be subject to prior consideration by a subcommittee (Data Use Subcommittee) including members of the Healthix Privacy and Security Committee, the Healthix Clinical Committee, and Healthix staff.	Healthix
			Policy advisory groups	The policy advisory groups provide expert advice regarding data quality, stewardship, IRB requirements and interactions, data use, privacy, and security.	Turley
			Use and access committee	Further, every MIRACUM partner has established a scientific Use & Access Committee (UAC), which is responsible for managing and evaluating all project proposals aiming at the use of DIC data either within the environment of the local MIRACUM site, but also for data sharing proposals within the MIRACUM consortium or even across all consortia.	Prokosch
			Working groups	WG2 "Data Sharing and Access, Consent and Quality Management" will deal with all aspects and regulations concerning patient consent, data sharing and access to the data, quality management, IT security and data protection,	Prokosch

		Scientific review bodies	Academic staff	This manual review is carried out by the HIRU senior data analyst and the professor of public health, making use of the Office of National Statistics [32] guidance on disclosure control.	Ford	
			Data analysts	This manual review is carried out by the HIRU senior data analyst and the professor of public health, making use of the Office of National Statistics [32] guidance on disclosure control.	Ford	
			Health information research unit	Requests for data are assessed via a Collaboration Review System (CRS), which comprises review by the HIRU team and by an independent Information Governance Review Panel (IGRP).	Ford	
			Research committee	Proposal comes to Research Committee	Laws	
			Scientific peer-review	This is separate to the scientific peer-review process and review by a research ethics committee.	Ford	
		Patient review bodies	Patient-led oversight committee	Service user involvement is ensured in the decision-making process of approving projects working with linked data held by CDLS, and the patient-chaired CRIS Oversight Committee reviews and approves all projects using CRIS-linked data.	Perera	
	Review values		General values	Appropriate competency	The committee shall (1) have members with varying backgrounds and appropriate professional competency as necessary to review the effect of the Research protocol on individuals' privacy rights and related interests; (...)	Healthix
				Fine-grained control	Therefore, in addition to fine-grained use-and-access control, patients will be able to view and obtain their health data through user-friendly tools (e.g. mobile apps, patient portals) similar to the Personal Electronic Health Record (PEHR) approach [14, 15].	Haarbrandt
				Holistic governance	As well as risks due to data processing, levels of anonymisation, and possible disclosure, issues relating to responsible custodianship, control of the data and transparency would also be addressed to create a holistic governance framework.	Ford
			Reducing bias	Empirical evaluation	The governance structure is designed to ensure that OMOP adheres to its guiding principles of transparency (work products are released in the public domain), collaboration, and empirical evaluation.	Strang
No conflict of interest		The committee shall (...) (3) not have any member participating in a review of any project in which the member has a conflict of interest.		Healthix		

			Objective review	Supported by service-oriented Data Transfer Units, selected representatives from multiple stakeholder groups, including physicians, researchers and data protection commissioners, decide transparently and objectively on data access applications from internal and external requestors.	Haarbrandt
			Transparent review	Supported by service-oriented Data Transfer Units, selected representatives from multiple stakeholder groups, including physicians, researchers and data protection commissioners, decide transparently and objectively on data access applications from internal and external requestors.	Haarbrandt
		Reducing investment	Effective review	HSSC/HSHI oversee that process, assuring it is timely and effectively managed and, once approved, that the data provided are consistent with both the DRRC and IRB approvals and requirements.	Turley
			Timely review	HSSC/HSHI oversee that process, assuring it is timely and effectively managed and, once approved, that the data provided are consistent with both the DRRC and IRB approvals and requirements.	Turley
		Managing competitiveness	Collaboration	The governance structure is designed to ensure that OMOP adheres to its guiding principles of transparency (work products are released in the public domain), collaboration, and empirical evaluation.	Strang
			Community before individual	For example, relative to governance generally, stakeholders agreed to a set of principles that included placing community goals before individual organizational goals when deploying SEMBC work	Des Jardins

Access

	Access limitations	Limited data	Aggregated data set	For example, only coarsely aggregated race information was approved for V1 due to the potential for identifying patients falling into racial categories occurring with low frequency	Laws
			De-identified data set	Together, through this governance model, researchers and health systems are enabled both to use de-identified data and to establish a system to request and engage data and collaborators beyond one's own system.	Turley
			Limited data set	"LDS" (data shareable as a Limited Data Set for specific research purposes under HIPAA)	Hazelhurst
		Limited location	Remote access	In order to facilitate this, a dedicated office suite was set up in SlaM premises, the 'BRC Nucleus' to accommodate staff and visitors accessing Case Register data, although remote access, with appropriate security, is also possible.	Perera

			View only	Can export a limited dataset; PHI may be available on-screen only	Horvath
			Virtual access	Virtual Data Analysis Platform	Prasser
		Limited time		Delivery of the information can be arranged in combination of several forms, including (1) 1-time data download, (2) limited-access data mart browsing capability including allowed data elements, (3) limited-time hypothesis-generating query capability over specified data points, and (4) live, online reports that can be filtered and aggregated by user.	Foran