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# Eradicating large white butterfly from New Zealand eliminates a threat to endemic Brassicaceae --Manuscript Draft--

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Abstract:	In May 2010 the large white butterfly, Pieris brassicae L. (Lepidoptera: Pieridae), was discovered to have established in New Zealand. It is a Palearctic species that—due to its wide host plant range within the Brassicaceae—was regarded as a risk to New Zealand's native brassicas. New Zealand has 86 native species of Brassicaceae including 81 that are endemic, and many are threatened by both habitat loss and herbivory by other organisms. Initially a program was implemented to slow its spread, then an eradication attempt commenced in November 2012. The P. brassicae population was distributed over an area of approximately 100 km2 primarily in urban residential gardens. The eradication attempt involved promoting public engagement and reports of sightings, including offering a bounty for a two week period, systematically searching gardens for P. brassicae and its host plants, removing host plants, spraying insecticide to kill eggs and larvae, searching for pupae, capturing adults with nets, and augmenting natural enemy populations. The attempt was supported by research that helped to progressively refine the eradication strategy and evaluate its performance. The last New Zealand detection of P. brassicae occurred on 16 December 2014, the eradication program ceased on 4 June 2016 and P. brassicae was officially declared eradicated from New Zealand on 22 November 2016, 6.5 years after it was first detected and 4 years after the eradication attempt commenced. This is the first species of butterfly ever to have been eradicated.
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Additional Information:	
Question	Response
Financial Disclosure  Enter a financial disclosure statement that describes the sources of funding for the work included in this submission. Review the submission guidelines for detailed requirements. View published research	Details of all costs are publicly available on-line in the Department of Conservation's 2015-16 Pieris brassicae eradication program annual report: www.doc.govt.nz/about-us/science-publications/conservation-publications/threats-and-impacts/animal-pests/pieris-brassicae-great-white-butterfly-eradication-annual-report/ Operational aspects of the eradication program were funded by the New Zealand Department of Conservation (DOC; www.doc.govt.nz). Vegetables New Zealand (www.freshvegetables.co.nz) contributed some funds to DOC to support operational

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aspects of the eradication program.

KB CG, and KB are full time employees of DOC, which fully supported their research contributions. DOC also partly supported the research contributions of RT, who is a private consulting entomologist (www.entecol.co.nz).

The New Zealand government research institutes AgResearch (www.agresearch.co.nz) and Plant and Food Research (www.plantandfood.co.nz) are partners in a New Zealand research collaboration called Better Border Biosecurity (www.b3nz.org). The collaboration aims to help reduce the rate at which non-native insects, weeds and diseases that could harm valued New Zealand plants are becoming established in New Zealand. CP is an employee of AgResearch and GW of Plant and Food Research, and their research contributions to the eradication programme were funded largely via their employers' contributions to the Better Border Biosecurity collaboration.

The New Zealand Ministry for Primary Industries (www.mpi.govt.nz) also provided financial support for some of the research costs of CP, GW and RT, and the New Zealand TR Ellet Agricultural Trust contributed support for some of the research costs of CP.

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- 2 endemic Brassicaceae
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# Abstract

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In May 2010 the large white butterfly, *Pieris brassicae* L. (Lepidoptera: Pieridae), 15 16 was discovered to have established in New Zealand. It is a Palearctic species that— 17 due to its wide host plant range within the Brassicaceae—was regarded as a risk to 18 New Zealand's native brassicas. New Zealand has 86 native species of 19 Brassicaceae including 81 that are endemic, and many are threatened by both 20 habitat loss and herbivory by other organisms. Initially a program was implemented 21 to slow its spread, then an eradication attempt commenced in November 2012. The 22 P. brassicae population was distributed over an area of approximately 100 km<sup>2</sup> 23 primarily in urban residential gardens. The eradication attempt involved promoting public engagement and reports of sightings, including offering a bounty for a two 24 25 week period, systematically searching gardens for *P. brassicae* and its host plants, 26 removing host plants, spraying insecticide to kill eggs and larvae, searching for 27 pupae, capturing adults with nets, and augmenting natural enemy populations. The 28 attempt was supported by research that helped to progressively refine the 29 eradication strategy and evaluate its performance. The last New Zealand detection 30 of *P. brassicae* occurred on 16 December 2014, the eradication program ceased on 31 4 June 2016 and *P. brassicae* was officially declared eradicated from New Zealand 32 on 22 November 2016, 6.5 years after it was first detected and 4 years after the 33 eradication attempt commenced. This is the first species of butterfly ever to have 34 been eradicated. 35 36 **Keywords**: invasive; non-native; alien; pest; impact; endemic plant; threat; urban; 37 public awareness; sightings

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# 1. Introduction

Unintentional introductions of nonnative species, including arthropods, are contributing to declining global biodiversity (Cicconardi et al., 2017; Vitousek et al., 1997; Wardle et al., 2011). Eradicating destructive nonnative species is challenging, but when successful can provide substantial benefits (Jones et al., 2016; Myers et al., 1998). The first organised attempt to eradicate a nonnative arthropod probably began in 1890 against the gypsy moth, *Lymantria dispar*, in the USA (Liebhold et al., 2016). Subsequently over 1200 programs in about 100 countries have attempted to

eradicate at least 138 insect species (Kean et al., 2019). About 285 attempts (24%)

have targeted 27 Lepidoptera species, which have all been moths rather than butterflies (Kean et al., 2019).

In May 2010, the Palaearctic large white butterfly, *Pieris brassicae* L. (Lepidoptera: Pieridae), was detected for the first time in New Zealand in Nelson (Fig. 1; Richardson and Voice, 2010). It had previously been accidentally introduced to South Africa (Geertsema, 1996) and Chile (Gardiner, 1974), and may have reached Nelson via its seaport as pupae on imported shipping containers, which is a known pathway for *P. brassicae* (Anonymous, 2002; Molet, 2011).

All of *P. brassicae*'s many host plants are brassicas (Brassicaceae) (Feltwell, 1982). Each female lays about 500 eggs, which are laid on host plants in batches of 50–150 eggs (Gardiner, 1963). Larvae feed gregariously and may defoliate several plants during their development. Fifth instar larvae crawl away from their host plants to pupate, typically on vertical surfaces in sheltered locations (Feltwell, 1982).

New Zealand has 86 native brassica species, of which 81 are endemic. Fifty seven have received threat classifications under a New Zealand system that was adapted from the International Union for Conservation of Nature Red List (Townsend et al., 2008): Twenty seven New Zealand brassicas are listed as Nationally Critical; eight are Nationally Endangered; six are Nationally Vulnerable; two are Declining; and 12 are Naturally Uncommon (de Lange et al., 2018). A further two species are presumed extinct, and ten are presumed threatened but are too data deficient to rank (S. Courtney, DOC, pers. comm. 2018). Many occur in small isolated populations that are expensive to protect and vulnerable to various threats, including herbivory by the closely related butterfly *P. rapae*; this species was accidentally introduced to New Zealand in 1930 (Hasenbank et al., 2011). *Pieris brassicae* also posed a risk to cultivated brassicas in New Zealand.

73 The Ministry for Primary Industries (MPI) is New Zealand's lead biosecurity 74 agency with responsibilities to protect New Zealand's environment, economy, health 75 and socio-cultural values under the Biosecurity Act 1993. MPI responded to P. 76 brassicae by alerting the public, establishing a monitoring program to slow its spread 77 and evaluating an eradication attempt. Pieris brassicae adults migrate long distances 78 in Europe (Spieth and Cordes, 2012), which suggested it could spread quickly in 79 New Zealand, and this impression was reinforced by *P. rapae* which took just 5–8 80 years to spread throughout New Zealand (Muggeridge, 1942). Surprisingly, however, 81 P. brassicae still appeared to be restricted to Nelson 2 years after it was first 82 recorded there (Philip, 2012). Nevertheless, MPI terminated its response in 83 November 2012 because it considered an eradication attempt would probably fail 84 and the expected benefit to cost ratio was too small (Brown et al., 2019). 85 New Zealand's Department of Conservation (DOC) is responsible for protecting 86 native biodiversity under the Conservation Act 1987 and was concerned that the cold 87 tolerance and dispersal ability of P. brassicae would put all New Zealand endemic 88 brassica populations at risk except those on sub Antarctic islands (Phillips and Kean, 89 2013). Indeed, some vulnerable populations were within 10 km of Nelson. 90 Accordingly, in November 2012 DOC began the first-ever attempt globally to 91 eradicate a butterfly. 92 The operational details of many previous eradication programs reside in 93 relatively inaccessible grey literature, which limits opportunities for learning 94 (Genovesi, 2005; Simberloff, 2009, 2002). This paper aims to help inform future 95 eradication programs by summarising the methods used and results obtained. 96 2. Methods 97 98 We define a 'detection' as the discovery of one or more *P. brassicae* at one location 99 at one time. Thus, detections refer to the number of inspections that revealed P. 100 brassicae rather than to the number of P. brassicae individuals found. 101 102 2.1 Management and review 103 A strategy was prepared before the eradication attempt commenced that 104 documented the program's goal, objectives, actions, timeframes, stopping rules, and 105 staff roles and responsibilities (Toft et al., 2012). A Coordinated Incident 106 Management System (CIMS) framework was used to structure roles and

responsibilities (New Zealand Government, 2014; Additional Information 1). The program implemented a cycle of "plan, implement, monitor, report and review", and emphasised team work, effective communication, and openness to suggestions for improvement.

A Technical Advisory Group (TAG) of six people with expertise in eradication and invertebrate ecology was assembled and led by DOC (author K. Brown). It produced plans; provided advice on the scale, intensity and timing of the response; conducted research; lobbied for financial support; and reported results. The group comprised three animal pest technical advisors from DOC including an entomologist, two entomologists from two government research institutes, and a private consulting entomologist.

The TAG assessed program feasibility in November 2013 (Phillips et al., 2013b), and the program was reviewed in August 2013 and December 2013. The first review was conducted by DOC and sought to both confirm the program was being well managed and identify opportunities for improvement (Briden and Broome, 2013). The second review was conducted by MPI and had similar goals to the first, plus it also evaluated the program's likelihood of success (Gill, 2013a). Participants included three TAG members, nine independent experts, and five MPI staff (Gill, 2013b). Prior to the review, participants were sent a report describing program progress (Phillips et al., 2013a).

From 2013 to 2015, DOC managers were provided with estimates of the probability of eradication success. Five TAG members and another expert independently provided estimates using nine criteria developed by the TAG (Phillips et al., 2019) and the range and mean were reported to managers. Progress was also publicly reported via a series of annual reports (Phillips et al., 2014a, 2015a, 2016; Toft, 2013).

# 2.2 Operational area

An area of ca. 10000 ha was intensively managed during the eradication attempt and is termed the 'operational area'. It included Nelson City (41.29°S, 173.28°E), the adjoining urban area of Richmond, and farmland (Fig. 1). It was populated by ca. 47000 people living in ca. 28000 households, and the main *P. brassicae* host plants present were brassica vegetables in home gardens, and nasturtium (*Tropaleum majus*) in gardens and wasteland. Some naturalised brassicas were also present

(Phillips et al., 2013a). Commercial brassica crops mainly occurred outside the operational area.

Nelson has a temperate oceanic climate with a summer average maximum temperature of 22 °C and a summer minimum of 12 °C. Winter average maximum and minimum temperatures are 14 °C and 4 °C. Average annual rainfall is 1043 mm, and average annual sunshine is 2449 hours. Mountains border Nelson's eastern perimeter from the south to the northeast, ocean lies to the northwest, and to the southwest is an intensively farmed plain.

To facilitate management, the operational area was divided into 46 management blocks (Additional Information 2) with areas ranging from 27–1944 ha. Within blocks, the units searched were mostly residential properties, though some commercial properties and public green spaces were also searched. Properties per block ranged from just two in a block that was predominantly farm land to ca. 2000.

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- 155 2.3 Active surveillance
- We define active surveillance as planned systematic searching for *P. brassicae* by
- 157 DOC staff.

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- 159 2.3.1 Field staff
- All field staff underwent police vetting and employment checks prior to appointment
- and received Authorised Persons training to give them legal access to private
- 162 properties without landowner permission under the New Zealand Biosecurity Act
- 163 1993. Training included communicating with property owners, managing aggressive
- dogs, first aid, identifying *P. brassicae* and its host plants (Anonymous, 2013),
- search methods, handling and applying pesticides, and data recording.

The eradication attempt began in November 2012 with only three field staff. As the scale of the eradication challenge became clearer, this number was increased to 24 by April 2013 and to 35 by November 2014. Field staff were divided into eight teams, each comprising 2–8 people. Six teams searched for *P. brassicae*, one specialised in controlling larger areas of host plants, and one responded to residents' reports of sightings and reinspected previously treated properties. Teams were issued with VHF and UHF radios, and team leaders carried mobile phones. Each

day teams were assigned to search particular properties specified via analysis of

previous surveillance results (see below).

2.3.2 Prioritising locations to search

The program aimed first to eliminate *P. brassicae*, then to continue surveillance to confirm eradication. During the elimination phase, the program prioritised the destruction of small peripheral *P. brassicae* populations to minimise spread beyond the operational area, while simultaneously treating the larger central population to reduce population growth and emigration pressure (Brown et al., 2013). During spring and autumn, the emphasis was on properties with host plants in blocks exhibiting comparatively high detection rates. Search locations were regularly reprioritised based on recent surveillance results, plus factors such as logistics and season (Phillips, 2014). During elimination, locations where *P. brassicae* and its host plants had seldom been recorded were searched relatively infrequently and mostly in summer or winter.

The program's transition from elimination to monitoring demanded confidence that *P. brassicae* was absent from the entire operational area, including locations infrequently searched during the elimination phase. Again, the emphasis of searching was on properties with host plants. Allocating search effort across all 46 blocks to maximise confidence *P. brassicae* had been eradicated was informed by a model that estimated relative probabilities of *P. brassicae* being present in each block (Kean and Phillips, in preparation; Phillips et al., 2016).

# 2.3.3 Search timing and frequency

The phenology of *P. brassicae* was modeled (Kean and Phillips, 2013, in preparation) using published data for its developmental responses to temperature (e.g., Davies and Gilbert, 1985) and day length (e.g., Spieth and Sauer, 1991). The model was validated against observations of *P. brassicae* both in the Northern Hemisphere and New Zealand, and helped to define the timing and frequency of searches.

Pieris brassicae had 2–4 generations per year in Nelson. Most *P. brassicae* overwintered as pupae, from which adults emerged in spring to lay eggs. In summer, approximately half of the population aestivated as pupae, with second generation adults emerging in autumn, which coincided with the emergence of third and fourth generation adults emerging from non-aestivating pupae (Kean and Phillips, 2013).

Pieris brassicae pupae were difficult to find (Phillips et al., 2014b) and prevailed in summer and winter. Thus, during these seasons all blocks were surveilled for host plants to enable the highest risk properties to be targeted the following autumn or spring when other more detectable life stages predominated. Nevertheless, some searching for pupae was also conducted in winter (see below).

During spring and autumn, consecutive bouts of surveillance in the same location occurred at different intervals depending on if and when *P. brassicae* had been detected there. In general, the program aimed to search properties in high priority blocks frequently enough to prevent any *P. brassicae* eggs laid after the previous search from becoming pupae before the next search; ca. every 2–4 weeks. However, if *P. brassicae* was detected on a property, the property was searched again before any eggs overlooked in the previous search could reach the pupal stage; ca. every 1–2 weeks. Reinspections of infested properties usually continued until no *P. brassicae* had been detected in two consecutive inspections. These short interval reinspections enabled the efficacy of searches for *P. brassicae* to be estimated (Phillips et al., 2014b).

# 2.3.4 Search methods

Properties were visited during the day and, if residents were present, permission to search was requested. If residents were absent, gardens were searched for *P. brassicae* and its host plants, and notification of the search was left. When properties could not be searched (e.g., due to threatening dogs, locked gates or unhelpful residents), contact was made again by phone or letter and access arranged.

Eggs and larvae were sought by systematically inspecting all host plants. Any found were removed, then host plants were treated. Immature *P. brassicae* were either killed upon detection, or kept in captivity to monitor parasitism then killed.

Pupae were searched for throughout the year, but were explicitly targeted during winter on properties where mid–late stage larvae had been detected the previous autumn. Inanimate objects such as fences, garden sheds and house exteriors were searched using ladders and torches as necessary to inspect cracks and crevices. Adjacent properties were also searched if it was suspected that larvae had crawled off the property to pupate.

Adults were searched for in sunny locations with abundant nectar sources and captured with hand-held nets. This was often difficult and time consuming due to *P. brassicae*'s rapid and evasive flight, but was considered worthwhile because: Capturing gravid females minimised the number of eggs they could otherwise have laid, potentially over many hectares; and capturing males when adult populations were low potentially inhibited mate finding and reduced female fecundity.

Research was conducted to develop attractants for *P. brassicae* adults, but did not produce practicably useful results (Sullivan et al., 2014; GP Walker et al., 2013). However in 2014 a DOC staff member, W. Wragg, developed an ultra-violet (UV) reflective lure that was attractive to *P. brassicae* adults. Its efficacy was optimised by measuring the UV reflectivity of various materials (Phillips et al., 2015b) to identify one with similar reflectivity to *P. brassicae* wings (e.g., Obara et al., 2008; Stavenga and Arikawa, 2006). A cloth with suitable UV reflectivity was glued to ornamental butterflies' wings, which moved by solar power, and the models were used to attract *P. brassicae* adults towards staff with nets.

# 2.4 Passive surveillance

Publicity aimed to engender support for the eradication program and promote reports of *P. brassicae*, and occurred at times when *P. brassicae* adults, eggs and larvae were about to appear. Communication methods included: DOC's website; a Facebook page; newspapers; magazines; billboards; leaflets and letters dropped in letter boxes; information displays and fridge magnet giveaways at events; face to face discussions with vegetable sellers and other groups; public talks; school visits; thank you cards to helpful property owners; newsletters regularly sent to stakeholders; advertisements at a local cinema; and advertisements, interviews and articles on local and national radio stations. Information given included descriptions of risks associated with: Accidentally moving P. brassicae pupae out of Nelson on vehicles such as campers and caravans, which are often stored near gardens; accidentally moving P. brassicae larvae out of Nelson on home-grown brassica seedlings, vegetables and vegetable waste; and use of brassicas as winter cover crops. Automobile mechanics were asked to be vigilant for *P. brassicae* pupae when conducting safety checks of vehicles, trailers, and caravans. Interpreters were employed to talk to recent New Zealand immigrants in their first language. The public were asked to report sightings of *P. brassicae* via a continuously monitored toll-free

273	number operated by MPI. Reports were immediately conveyed to DOC, which
274	responded within 48 hours, usually visiting the properties for verification.
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276	2.4.1 Bounty hunt
277	A NZ\$10 bounty was offered for each dead P. brassicae adult given to DOC during a
278	2 week school holiday in spring 2013. The bounty was only offered for this one
279	period to minimise any motivation to culture P. brassicae for profit.
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281	2.5 Population delimitation
282	Monitoring for P. brassicae outside the operational area occurred via active
283	surveillance, passive surveillance, monitoring of native brassica populations by DOC,
284	and searching commercial brassica crops by staff from a nearby crop research
285	institute, who searched for P. brassicae when conducting routine scouting for other
286	pests in brassica crops.
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288	2.6 Treatments
289	2.6.1 Insecticides
290	A program review recommended that all P. brassicae host plants at a site should be
291	sprayed with insecticide whenever eggs or larvae were found because search
292	efficacy was likely < 100% (Briden and Broome, 2013). Consequently, the BioGro-
<b>293</b>	certified organic insecticide Entrust <sup>®</sup> SC Naturalyte <sup>®</sup> was chosen as the most socially
294	acceptable option. The horticultural oil D-C-Tron® was added to improve spray
295	coverage and increase egg mortality. Spraying was usually conducted after gaining
296	consent from property occupants, but occasionally occurred without consent when
297	the occupants could not be contacted and late-stage larvae were found. If occupants
298	were opposed to this treatment then one of the following alternatives were used:
299	Either removing or regularly inspecting host plants, or applying a microbial
300	insecticide containing toxins from the bacterium Bacillus thuringiensis (Bt).
301	
302	2.6.2 Host plant control
303	Host plant patches were prioritised for control based on their size and proximity to <i>P.</i>
304	brassicae detections, and treated sites were reinspected to verify treatment efficacy.
305	Staff with abseiling experience accessed host plants on steep terrain. Nasturtium

306 growing in unpopulated areas was treated with a mixture of glyphosate, a desiccant 307 (carfentrazone-ethyl), a surfactant, plus an insecticide in case any *P. brassicae* were 308 present. 309 310 2.6.3 Biological control 311 During the 1930s, two parasitic wasp species were introduced to New Zealand for 312 biological control of *P. rapae*: Cotesia glomerata L. (Hymenoptera: Braconidae), 313 which parasitises larvae, and *Pteromalus puparum* L. (Hymenoptera: Pteromalidae), 314 which parasitises late-stage larvae and pupae (Muggeridge, 1943). Both species 315 also parasitise *P. brassicae* (Muggeridge, 1943) and were present in Nelson before 316 P. brassicae was detected there. 317 Parasitism of *P. brassicae* by *C. glomerata* within the operational area was 318 evaluated from October 2013 until June 2014 during active surveillance. *Pieris* 319 brassicae larvae were subsampled (ca. 10 larvae per brood) and individuals were 320 placed in separate pottles with brassica leaf for food then reared to fate (adulthood, 321 death or parasitoid emergence) (Walker et al., 2014). 322 To attempt to augment parasitism in the operational area, C. glomerata cocoons 323 were collected from P. rapae infestations in several New Zealand locations (G 324 Walker et al., 2013; Walker et al., 2014) and from P. brassicae infestations in 325 Nelson. Cocoons were maintained until adult emergence, and adults were provided 326 with sugar solution and allowed to mate. During autumn 2014 and autumn 2015, C. 327 glomerata adults were released in locations where there had been either: Recent 328 repeated P. brassicae detections; recent detections in areas that were difficult to 329 search; or few recent searches. No attempt was made to evaluate if the releases 330 increased parasitism rates. 331 In autumn 2015, laboratory cultured Pt. puparum were released as larvae 332 developing within *P. rapae* pupae at locations where there was a high risk of *P.* 333 brassicae late-stage larvae and pupae being present (Richards et al., 2016). To 334 measure if the releases increased parasitism rates, unparasitized sentinel *P. rapae* 335 pupae were situated in cages accessible to *Pt. puparum* adults either within 2–3 m of 336 the release locations, or > 200 m from them, then monitored for parasitism (Richards 337 et al., 2016).

2.7 Data collection and management

Data management was continuously refined and ultimately rested on a Geospatial

Information System (GIS) built on an Environmental Services Research Institute

ArcGIS Server. Web GIS (Geocortex Essentials) Version 4.4.2 was used to enter

property inspection data. ArcGIS Version 10.3.1 was used to analyse spatial data

and produce interactive maps, with dynamic queries indicating the highest priority

properties to surveil. It was also used to help update the underlying Nelson cadastre

to ensure that teams visited the correct addresses.

Field teams took a map of locations to be searched, conducted the inspections, and manually recorded details of any *P. brassicae*, host plants and access issues (Additional Information 3). This information was transferred to the GIS typically within 48 hours and used to produce updated maps for subsequent surveillance. A data analyst refined processes for data entry, capture, storage and analysis, and developed models that provided staff with access to reports on factors such as blocked access, safety (e.g. aggressive dogs), surveillance results, host plant control, and properties to be searched.

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# 355 2.8 Preparing this paper

- 356 Data were manipulated and Figures 1–3 created using the statistical programming
- language R version 3.6.0 (R Core Team, 2019) and functions in the R packages
- 358 'tidyverse' (Wickham, 2017), 'sf' (Pebesma, 2018) and 'ggsn' (Baguero, 2019).
- 359 Figures 1 and 3 used data sourced from the Land Information New Zealand Data
- 360 Service licensed for reuse under CC BY 4.0.

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# 3. Results

- 3.1 Management and review
- The September 2013 feasibility assessment (Phillips et al., 2013b) concluded that
- seven of the nine criteria of Phillips et al. (2019) were being substantially met
- 366 whereas two were only being marginally met: These were (i) *Irrespective of its*
- density, the population can be forced to decline from one year to the next, and (ii)
- 368 Immigration and emigration can be prevented.

DOC's August 2013 review made recommendations, all subsequently implemented, to increase insecticide use on infested properties, prepare a formal communication plan, and increase public awareness and community involvement in the program (Briden and Broome, 2013). MPI's December 2013 review concluded

that the program was being appropriately managed, it was too early to evaluate feasibility, and the program was worth continuing, but was concerned about *P. brassicae* escaping from the operational area (Curran, 2013).

An October 2013 estimate of the program's probability of success had a mean of 56% (range 50–60 %, n = 6). However, the estimates increased in November 2014 to 80 % (range 70–92 %, n = 6) and in July 2015 to 91 % (range 81–98 %, n = 6).

3.2 Active surveillance

Repeated inspections of infested properties enabled the efficacy of searches for *P.* 

brassicae to be estimated (Phillips et al., 2014b). Following a single inspection, the

proportion of properties where eggs or larvae were detected during the subsequent

inspection declined from 32–52% in April–May 2013 when most staff were

inexperienced to 5–25% in September–October 2013 when staff were fully trained.

After late 2013 when insecticide use on infested properties increased, the proportion

of properties where some P. brassicae eggs or larvae remained after an inspection

declined to 1–11%. Thus, an insecticide treatment plus just one follow up inspection

were sufficient to ensure all eggs and larvae had been eliminated from ≥ 99 % of

infested properties (Phillips et al., 2014b). However, the program generally

maintained two follow up inspections to maximise treatment efficacy.

Early in the program, field staff suspected that infested properties occurred in clusters with radii of ca. 50–250 m. Thus, when *P. brassicae* was detected on a property, an early practice was to also inspect adjacent properties within these radii (Phillips et al., 2014a). However, a spatial analysis of surveillance data found no evidence for clustered detections, thus it was concluded that searching properties that surround an infested property was unlikely to increase detection rates above searching randomly chosen properties in the same block (Phillips and van Koten, 2014) and the practice was discontinued. Further evidence that individual *P. brassicae* females often oviposited in disparate locations 2–5 km apart was obtained by analysing genetic variation in the mitochondrial COI gene of all detected specimens (Hiszczynska-Sawicka and Phillips, 2014). Because the location and life stage of every detected specimen had been recorded, the spatial distributions of potential offspring of each captured female could be modelled by matching the

406 mitochondrial genotypes of female and immature P. brassicae while assuming a 407 range of values for female longevity (Phillips, Sawicka and Kean, unpublished). 408 The UV lures were first deployed in October 2014 when detection rates had 409 already declined to low levels (Fig. 2). Pieris brassicae adults approached the lures 410 in a manner similar to *P. rapae* (Obara et al., 2008a, b), but never alighted on them. 411 From 10 October 2014 to 3 November 2014, it took 180 person-hours to capture 412 three *P. brassicae* adults without a lure, whereas it took 44 person-hours to capture 413 seven with a lure. 414 Overall, field staff conducted ca. 260000 inspections, of which ca. 3000 (1 %) 415 detected *P. brassicae* (Phillips et al., 2016). At any one time, ca. 60% of residential 416 properties had gardens and ca. 40% had *P. brassicae* host plants, though the actual 417 properties making up these proportions varied with time, thus necessitating ongoing 418 monitoring to track properties with host plants. The most abundant host plant in 419 Nelson was nasturtium and ca. 35% of detections occurred on this plant (Phillips et 420 al., 2014a). A similar proportion of detections occurred on broccoli, even though it 421 was recorded less frequently in Nelson, which suggested it was a preferred host 422 (Phillips et al., 2014a). 423 424 3.3 Passive surveillance 425 A bounty for *P. brassicae* was offered for 2 weeks in spring 2013. In all, 319 426 individuals or groups handed in 3268 adults comprising 133 P. brassicae (4 %) and 427 3135 P. rapae (96 %) (Phillips et al., 2013a). The P. rapae were from locations up to 428 130 km from Nelson, whereas *P. brassicae* only came from within the operational 429 area. 430 The public submitted 1936 reports (additional to the bounty) of which 586 (30 431 %) proved to be *P. brassicae* (Phillips et al., 2016). Most reports (76 %) were made via the toll-free number, and the remainder were largely reported by phone directly to 432 433 DOC's office in Nelson (Phillips et al., 2016). 434 435 3.4 Temporal changes in spatial distribution 436 Pieris brassicae was first detected in May 2010 and by October 2010 it had been 437 found at eight properties in urban Nelson up to 12 km apart (Philip, 2010). Over the 438 next 2 years, passive surveillance reports suggested its distribution had not

dramatically changed (Philip, 2012) (Fig. 3, 'Before 1 Dec 2012').

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When the eradication program began in summer 2012, there were several detections outside the operational area. In summer 2012-13 (Fig. 3), one (parasitised) P. brassicae larva was found ca. 25 km west of Port Nelson near Upper Moutere (Fig. 1). This required intensive work to gain confidence additional *P.* brassicae had not escaped from the operational area, including increased publicity between Upper Moutere, Motueka and Nelson (Fig. 1). The larva was likely taken to Upper Moutere from Nelson on an infested cabbage. Between autumn 2013 and autumn 2014 (Fig. 3), several P. brassicae were detected ca. 11 km north of Port Nelson at Glenduan (Fig. 1), which also required significant treatment. In summer 2013-14 (Fig. 3), one adult was detected ca.15 km southwest of Port Nelson at Hope and another was detected ca. 10 km northeast of Port Nelson at Lud Valley (Fig. 1). Intensive searching in the vicinities of these detections revealed no further *P*. brassicae. Despite such dispersal events, from autumn 2014 *P. brassicae* became increasingly confined to central Nelson (Fig. 3), and it became apparent during 2016 that the last detection had occurred near central Nelson in summer 2014-15 (Fig. 3). Thereafter, active surveillance persisted until winter 2016 when confidence that *P.* brassicae had been eliminated was sufficient to terminate the program (Fig. 3). 3.5 Temporal changes in detection rates Eggs, larvae and adults of *P. brassicae* were more detectable than pupae, thus there were peaks in detection rates during spring and autumn when they were more prevalent than pupae (Fig. 2). Monthly rates peaked in September 2013 when P. brassicae (including all life stages) was detected on 9% of 2931 inspected properties. By this time, staff had been fully trained, *P. brassicae* was relatively abundant, and most of the population was exposed to control (i.e., few pupae). Thereafter, rates generally declined, though they showed regular smaller peaks each autumn and spring until the end of 2014. They declined to zero in January 2015 and remained there until 4 June 2016 when surveillance ended (Fig. 2).

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470 3.6. Treatments 471 3.6.1 Insecticides 472 Following a detection, ca. 30 % of property owners asked for an alternative treatment 473 to Entrust® SC Naturalyte®: About 20 % chose host plant removal, 5 % chose regular 474 host plant checks, and the remainder chose Bt (Phillips et al., 2015a). 475 476 3.6.2 Host plant control 477 Host plants were controlled on a mean of 2620 ± 489 (± SD) properties per year, 478 with some properties treated up to three times annually to manage regrowth. 479 Specialist abseiling skills and/or commercial herbicide sprayers were needed to 480 apply treatments on ca. 15 properties per year. Nasturtium and other naturalised 481 brassicas such as wallflower (*Erysimum* spp.) most often required specialist 482 attention, with patches of up to 500 m<sup>2</sup> present in some steep locations. 483 484 3.6.3 Biological control 485 Monitoring of *C. glomerata* parasitism of *P. brassicae* during October 2013–June 486 2014 revealed that 65% of *P. brassicae* broods (n = 130) contained *C. glomerata*, 487 and a mean of 35% of larvae (n = 999) per brood were parasitised (Walker et al., 488 2014). To augment parasitism, ca. 10000 C. glomerata adults were released in the 489 operational area during autumn 2014 and a further ca. 6600 were released in 490 autumn 2015, though it is unknown if this increased parasitism rates (Phillips et al., 491 2015a). 492 During autumn 2015, over 14000 Pt. puparum adults were released at 17 493 Nelson properties (Richards et al., 2016). Parasitism of sentinel *P. rapae* was rare— 494 as were detections of *P. brassicae* pupae—and no effect of the releases on 495 parasitism rates by Pt. puparum was detected (Richards et al., 2016). 496 497 3.7 Data collection and management Early data entry issues included a GIS interface that: Allowed users to inadvertently 498 enter incorrect/invalid inspection dates and misspelled addresses; and provided 499 500 users with inadequate confirmation that new records had been successfully entered 501 and saved, which often provoked duplicate entries. These issues were compounded 502 by the Nelson cadastre initially being incomplete and out of date, which sometimes 503 created confusion for field staff about the spatial locations of addresses and resulted

in inspection records being assigned to incorrect addresses. These problems created a dataset that was time-consuming to correct before it could be reliably used for analysis. In November 2014, a data manager with GIS expertise was assigned full time to the eradication program, and remaining issues with the cadastre and GIS interface were resolved by early 2015.

## 4. Discussion

The attempt to eradicate *P. brassicae* was officially declared successful by MPI and DOC in November 2016 (Klein, 2016), thus becoming New Zealand's 69th successful arthropod eradication (Kean et al., 2019). However, unlike many other successful programs in New Zealand and elsewhere, powerful detection tools such as pheromone traps were unavailable for *P. brassicae*, and detection largely depended on host/habitat searches. A meta analysis of arthropod eradication attempts (Tobin et al., 2014) found that programs relying on such methods were unlikely to succeed, though this effect became non-significant when programs directed against just two species for which effective detection methods are available, Lymantria dispar dispar (n = 73 programs) and Ceratitis capitata (n = 56), were excluded from analysis. Limitations of the available *P. brassicae* detection methods may have been partly compensated by P. brassicae eggs, larvae and adults being relatively conspicuous, and eggs and larvae having a distinctive appearance among New Zealand insects. People are more likely to report distinctive looking insects, particularly if they are pests (Caley et al., 2019). Moreover, P. brassicae eggs and larvae occurred on low growing, readily accessible host plants, and larval feeding damage often became increasingly conspicuous as defoliation proceeded. New Zealand conservationists, particularly DOC, have also had many successes eradicating mammalian pests for which there are few powerful detection tools (Clout and Russell, 2006; Russell and Broome, 2016; Towns et al., 2018).

Tobin et al. (2014) found that the probability of eradication success declined, and total program cost grew, with increasing infestation size. The *P. brassicae* infestation in New Zealand had a maximum extent of about 100 km² and previous attempts to eradicate similar sized infestations had a probability of success of about 0.75 (Tobin et al., 2014). The *P. brassicae* program cost US\$3.28 million (NZ\$4.97 million, €2.93 million), which was less than the approximately US\$5 million predicted by the meta analysis (Tobin et al., 2014).

Numerous aspects of the eradication program additional to *P. brassicae*'s conspicuousness and accessibility likely contributed to its success at relatively low cost. The program engendered strong public support and received valuable reports of sightings that accounted for ca. 20% of all *P. brassicae* detections. This support was fostered by comprehensive publicity, rapid responses to public reports, respectful and communicative staff, and the availability of an effective organic insecticide which was more acceptable to many residents than synthetic chemical alternatives. The bounty particularly excited public interest, plus it eliminated some *P. brassicae* and provided independent evidence that the population had been correctly delimited. It was also helpful that in 2001 MPI had declared *P. brassicae* an Unwanted Organism under the New Zealand Biosecurity Act 1993 because it gave authorised staff the legal right to search and treat private properties for *P. brassicae*. Moreover, some DOC staff had this authorisation before the program began, and after it commenced they expedited training to authorise additional staff.

Sometimes when nonnative organisms are discovered in new regions, little technical information is available to support effective responses (Pluess et al., 2012). However, numerous studies of *P. brassicae* in its native range were available to support aspects of the eradication attempt including species diagnosis, identifying effective chemical treatments, defining the butterfly's host range and natural enemies, and developing a phenology model and lure. Unfortunately, such information had not been used to develop preparedness plans prior to the establishment of *P. brassicae* in New Zealand, which might have further increased the probability of eradication success (Pluess et al., 2012).

Several aspects of *P. brassicae*'s New Zealand habitat and ecology were fortuitously helpful to the program. Numerous *P. brassicae* natural enemies were present in Nelson and probably facilitated population suppression. These included: the insect parasitoids *C. glomeratus* and *Pt. puparum* (Muggeridge, 1943); and insect predators such as *Vespula vulgaris*, *V. germanica* (Brodmann et al., 2008), *Polistes chinenis antennalis* (Clapperton, 1999), various species of ants (Jones, 1987), spiders, harvestmen and predatory beetles (Dempster, 1967) and birds (Baker, 1970). The butterfly's potential population growth rate in Nelson was also limited by a proportion of the population entering aestivation, which reduced that part of the population's annual number of generations (Spieth et al., 2011; Kean and Phillips, 2013).

Throughout the program, doubt persisted that the feasibility criterion *Immigration and emigration can be prevented* (Phillips et al., 2019) could be met. The possibility that people would accidentally carry *P. brassicae* immatures beyond the operational area (e.g., on infested host material) and the ability of *P. brassicae* adults to fly long distances (Spieth and Cordes, 2012) meant there was constant potential for the pest to escape the operational area and establish elsewhere. This risk was partly mitigated by both comprehensive publicity and assiduous treatment of pest populations on the periphery of the operational area. Nelson's topography probably also helped to reduce emigration rates because ocean lies to its northwest, the mountains to its east contained few host plants, and arguably the sole benign pathway for natural dispersal was across the agricultural plains to its south.

Moreover, the abundant and diverse *P. brassicae* natural enemies in New Zealand might have reduced the chance that emigrants could found new populations: Such biotic resistance has been observed in other insect host–natural enemy systems (Funderburk et al., 2016; Schulz et al., 2019).

An effective program structure, sound leadership, and emphases on assiduous field work, team spirit, open communication and an 'eradication attitude' (Brown and Brown, 2015) were undoubtedly curcial to the program's success, as was scientific support. However, some TAG members and scientists conducted work that was beyond their role if they possessed expertise that the program urgently needed. Examples included governance, project management, operational planning and management, data cleaning and analysis, and species diagnostics. Such role flexibility and commitment were important for maintaining the momentum of the eradication program whenever bottlenecks in staff numbers or expertise became evident.

The data management issues experienced predominantly during the first 2 years of the program reduced operational and analytical efficiency, but did not create serious doubt about achieving the feasibility criterion, "*Programme is effectively managed, and its status is reliably monitored and accurately recorded*" (Phillips et al., 2019). This was because it was always apparent that the data were being collected and corrected. However, the inefficiencies suffered would probably have been avoided by employing a qualified full-time data manager with access to a suitable GIS from the outset.

Although the eradication attempt was assisted by numerous factors, it still presented many ecological, technical and operational uncertainties (Brown et al., 2019) and, like most other eradication programs, it was complex (Vreysen et al., 2007; Simberloff et al., 2013). Quantifying benefits and assessing feasibility are important prerequisites to commencing an eradication program (Broome et al., 2005; Brown et al., 2019; Vreysen et al., 2007). With *P. brassicae*, an inability to measure the conservation values at risk in dollars terms and uncertainty about feasibility delayed the program's commencement by 2.5 years (Brown et al., 2019) even as *P. brassicae* population growth was increasing the eradication challenge. Nevertheless, the delay between detection and program commencement was less than the threshold of about 4 years beyond which eradication success becomes much less likely, as identified from a meta analysis of 173 eradication programs (Pluess et al., 2012).

The program began just as DOC was being restructured, which disrupted internal communication, created uncertainty about roles and budgets, and distracted managers. This culminated in the program receiving inadequate funding during January—June 2015 and being forced to reduce field staff, whose numbers were approximately halved during February—March 2015, then cut to zero during May—June 2015. However, in July 2015 the program's budget was renewed, many of the program's former field staff returned, and the eradication attempt recovered from what was widely perceived as a critical threat to its success. It subsequently became apparent that the last detection of *P. brassicae* had already occurred on 16 December 2014 and, critically, the renewed funding enabled the species' absence from Nelson to be demonstrated. The program ceased on 4 June 2016 and *P. brassicae* was officially declared eradicated from New Zealand on 22 November 2016 (Office of the Minister of Conservation, 2016), 6.5 years after it was first detected and 4 years after the eradication attempt commenced.

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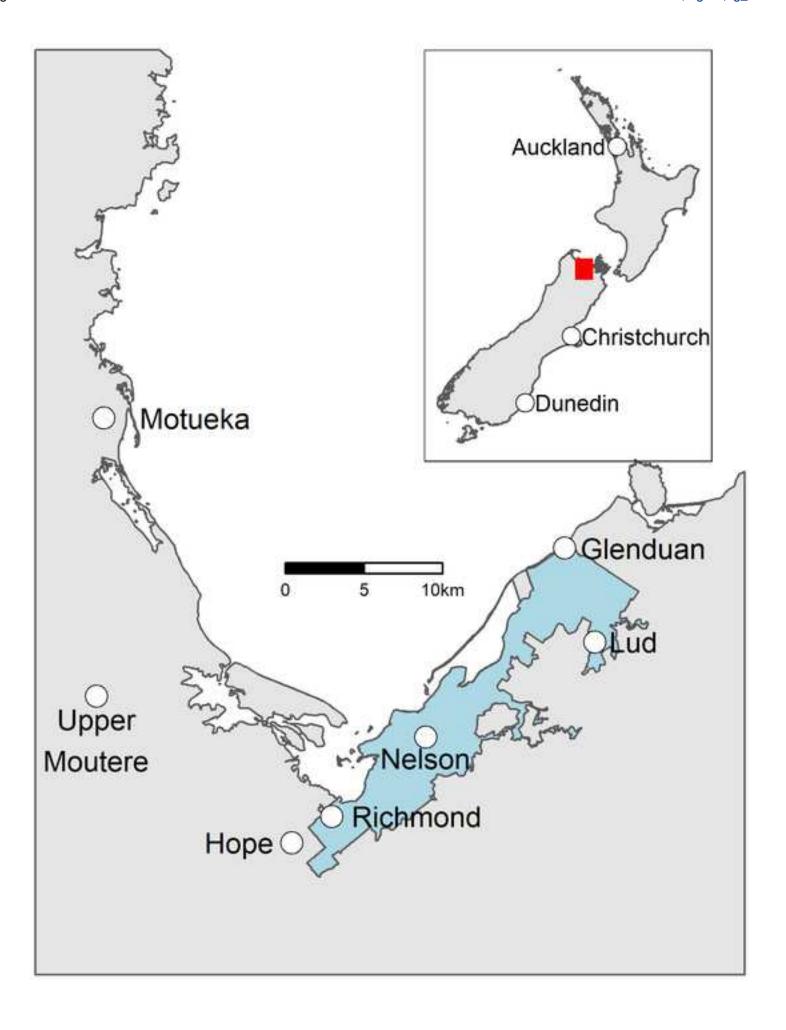
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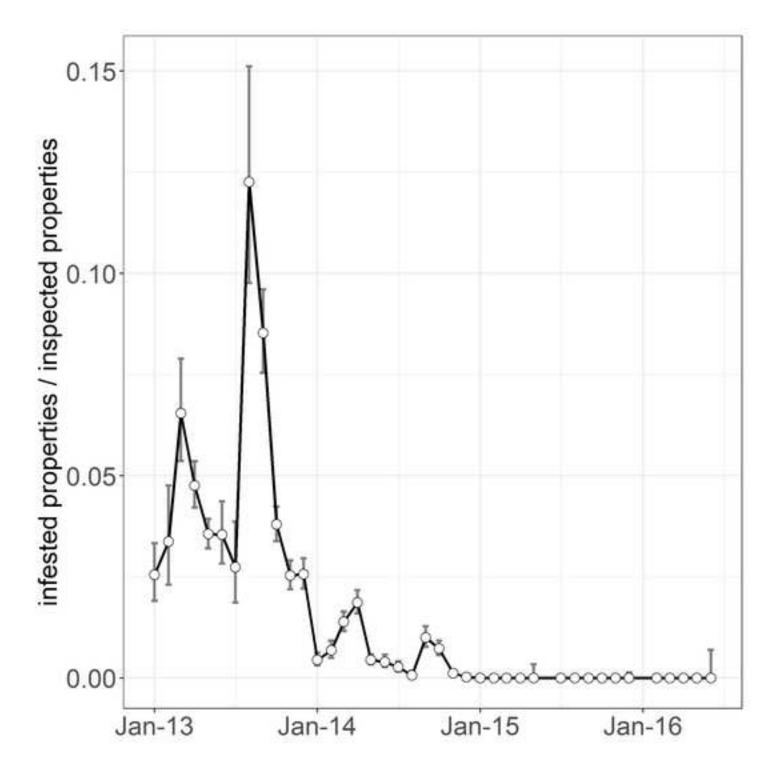
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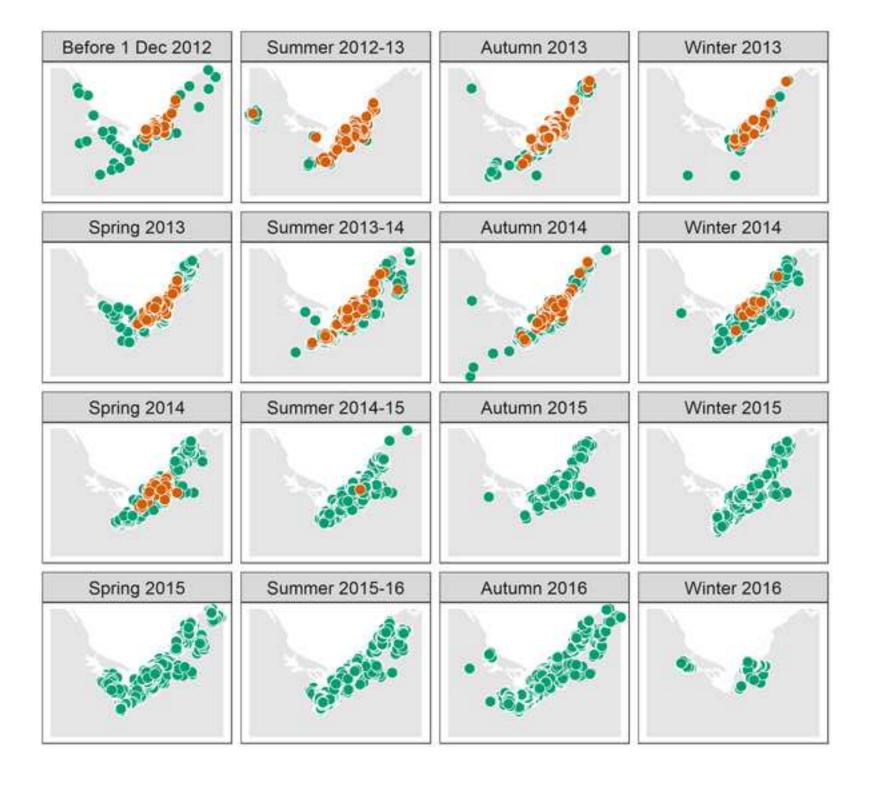
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904 Figure captions 905 906 Fig. 1. Map of Nelson and its environs with the Pieris brassicae eradication 907 operational area shaded in blue. The red rectangle in the inset map indicates the 908 position of the main map relative to the rest of New Zealand. 909 910 Fig. 2. Monthly Pieris brassicae detection rates from February 2013 to June 2016. 911 Error bars show 95% binomial confidence intervals. 912 913 Fig. 3. Spatial distribution of *Pieris brassicae* from May 2010 to June 2016. Green 914 markers show search locations where P. brassicae was not detected and red 915 markers show locations where it was detected.







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