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## **BMJ Open**

### Exploring data quality and use of the routine health information system in Ethiopia: a mixed-methods study

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# Exploring data quality and use of the routine health information system in Ethiopia: a mixed-methods study

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#### Abstract (292/300)

**Objective** A routine health information system (RHIS) enables decision-making in the health care system. We aimed to analyse data quality at the district and regional level and explore factors and perceptions affecting the quality and use of routine data.

**Design** This was a mixed-methods study. We used the World Health Organization toolkit for analysing data quality and interviewed staff at the point of data generation and along with the flow of data. Data were analysed using the Performance of Routine Information System Management framework.

**Setting** This study was performed in eight districts in four regions of Ethiopia. The study was nested within a two-year programme of the Operational Research and Coaching for government Analysts.

**Participants** We visited 45 health posts, 1 district hospital, 16 health centres, and eight district offices for analysis of routine RHIS data and interviewed 117 staff members for the qualitative assessment.

**Outcome measures** We assessed availability of source documents, completeness, timeliness, and accuracy of reporting of routine data, and explored data quality and use perceptions.

**Results** There was variable quality of both indicator and data element. Data on maternal health and immunization were of higher quality than data on child nutrition. Issues ranged from simple organizational factors, such as availability of register books, to intricate technical issues, like complexity of indicators and choice of denominators based on population estimates. Respondents showed knowledge of the reporting procedures, but

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also demonstrated limited skills, lack of supportive supervision, and reporting to please the next level. We saw limited examples of the use of data by the staff who were responsible for data reporting.

**Conclusion** We identified important organizational, technical, behavioural, and process factors that need further attention to improve the quality and use of routine health information system data in Ethiopia.

#### Strengths and limitations of this study

- We assessed data quality and explored perceptions around data quality and use across a range of health indicators
- Over 100 staff from different levels of Ethiopia's health system were interviewed and we attained thematic saturation.
- The qualitative findings suggested similar data quality problems as the quantitative results
- We conducted a member check test, confirming that our results were credible
- Our results from the quantitative data have limited generalizability, because we took

a small sample size which was purposive rather than representative.

#### Background (377)

High-quality, real-time data on the burden of disease and performance of the health sector are critical for decision-making and resource allocation [1]. A routine Health Information System (RHIS) aggregates information across the health system [2–4]. Despite improvements, efforts to increase coverage, quality, equity, and accountability of health services are often hampered by the lack of reliable data [5–7]. Page 11 of 36

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The Ethiopian Ministry of Health named the *Information Revolution* as one of four agendas in its first Health Sector Transformation Plan [8], aiming to advance information collection, analysis, presentation, and dissemination. RHIS data are generated at the point of service delivery at primary level (health posts, health centres, primary hospitals), secondary level (general hospitals) and tertiary-level health care (specialised hospitals). The web-based open-source computer software District Health Information System was introduced in 2015 [9,10]. Data are forwarded and aggregated at district, regional and national administrative levels. However, the quality and use of RHIS data continues to be a challenge in Ethiopia [11–14] and elsewhere [15–17].

Factors affecting data quality can be classified as technical, behavioural and organizational according to the Performance of Routine Information System Management (PRISM) framework. Technical factors relate to the ease of data collection, collation, analysis and reporting while behavioural factors include individuals' knowledge, attitude and skills related to RHIS processes. Organizational factors focus on availing human capital, infrastructure and a functional control system [18]. These factors directly affect RHIS performance but also interact with each other, requiring an integrated approach to produce favourable outcomes [19]. Understanding how these factors function at national level using the PRISM conceptual framework is an appropriate way to identify and implement appropriate interventions.

The overall aim of this study was to analyse RHIS data quality and use at district and regional levels, and explore perceptions of factors affecting data quality through a mixed-methods approach. This paper brings together findings from the Operational Research and Coaching for Analysts (ORCA) work at district and regional level to contribute to understanding and

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strengthening the RHIS across the whole health system. The specific objectives were to analyse the timeliness, completeness, and accuracy of reporting of RHIS data generated at primary health care level, and to explore reasons for problems in data quality and use along the flow of data.

#### **Methods** (671)

#### Study setting and design

The Ethiopian Ministry of Health (MOH) initiated the ORCA project in collaboration with the Ethiopian Public Health Institute (EPHI), the Ethiopian Pharmaceutical Supply Agency (EPSA) and London School of Hygiene & Tropical Medicine (LSHTM). ORCA was designed to guide participants through a research cycle that diagnosed and investigated the current state of data quality and use within the Ethiopian health system, taking into consideration key strategic health metrics. A group of 36 analysts from the MOH, EPHI, and EPSA participated alongside their normal work duties from June 2018 to June 2020. The ORCA participants chose to work in six thematic groups: Maternal Health, Neonatal Survival, Immunization, Child Nutrition, Malaria, and Tuberculosis

This was a mixed-methods study performed by the ORCA participants including quantitative analysis of district-level data, complemented by qualitative interviews with key informants at different levels. Fieldwork was conducted by each ORCA thematic group. Data were collected in eight districts in four regions in Ethiopia (Afar, Oromia, Southern Nations, Nationalities and People's region, and Tigray), selected in consultation with the regional health offices, from August to December 2019.

#### Sampling and recruitment

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Health centres and health posts providing services for more than one year were included in the quantitative data collection. In each district, aggregated data were also assessed at district health offices. For the qualitative assessment, key informants were recruited purposively along the flow of data from health posts, health centres, district health offices, zonal health offices, regional health bureaus and the MOH. Informants had served for at least one year in their respective post, and could provide in-depth information about RHIS data. The informants' professional designations were health extension worker, head of health facility, RHIS focal person, head of district health office, and program expert at district, zonal, regional or federal level.

#### Data collection and processing

Each ORCA thematic group prepared a desk review checklist for relevant indicators, drawing on standard data quality assessment tools [20]. The checklists were pre-tested in similar settings. Data were collected at health facilities from primary source documents and entered into Microsoft Excel for analysis.

A qualitative topic guide was prepared in English by each thematic group and translated into local languages (Amharic, Oromiffaa, Tigrigna or Afar). Interview guides were pre-tested and refined, and further adapted during fieldwork to improve comprehensibility. Data collectors were ORCA team members trained in qualitative and mixed-methods research. Interviews lasted 30 to 60 minutes, recorded, and field notes were taken by group members. After data collection, group members reflected on their work and identified points for exploration during subsequent interviews. Recordings were transcribed verbatim. Ten percent of the transcripts were cross-checked with the audio for completeness and accuracy.

#### **Quantitative information**

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All definitions were based on the WHO toolkit [20]; *Availability of source document and report* was presented as a percentage, i.e. facilities with records, divided by the total facility months investigated; *Completeness of reporting* indicated the percentage of monthly reports received by the next level; *Timeliness of reporting* covered the proportion sent on time; and *Accuracy of reporting* indicated the ratio of numbers recounted and classified as exact match, within the data quality range (0.9-1.1), over-reporting (<0.9), or underreporting (>1.1). Results were categorized by type of indicators and presented as percentage of health facility months.

#### Qualitative data analysis

Each group conducted thematic content analysis. After reading the verbatim transcripts, all group members coded the same interview and agreed on a coding framework. The group members divided interviews among themselves for coding, and met regularly to add codes to capture emerging ideas. Groups categorized codes into broader thematic areas. Each group prepared a report on qualitative results that were shared across groups. The joint results from all six thematic groups were synthesised using the PRISM framework [18]. Regular discussions were held to reflect on similarities and differences across the data sets, check for outliers and contradictory findings, and agree on distribution of key themes within the simplified structure of the framework. Finally, the result was shared with seven respondents at MOH to check for credibility.

#### 

#### **Results** (w2174)

In total, 62 facilities and eight district health offices were visited for analysis of RHIS data

and 117 key informants were interviewed (Table 1). Of all interviews, 35/117 (30%) were

with health extension workers at health posts.

#### Table 1: Desk reviews and qualitative interviews conducted by ORCA thematic groups and

other background information, Ethiopia, 2019/20

Characteristics	Desk review (n=70)	Qualitative interviews (n=117)
Health facilities/ offices visited		
Health Post	45 (64%)	35 (30%)
Health Centre	16 (23%)	33 (28%)
District Hospital	1 (1%)	2 (2%)
District Health Offices	8 (11%)	21 (18%)
Zonal health office	0 (0%)	1 (1%)
Regional health office	0 (0%)	17 (15%)
Federal ministry of Health	0 (0%)	8 (7%)
Region		
Tigray	5 (7%)	15 (13%)
Afar	19 (27%)	37 (32%)
Oromia	17 (24%)	25 (21%)
SNNPR	29 (41%)	32 (27%)
National	0 (0%)	8 (7%)
Thematic group		
Maternal health <sup>1</sup>	12 (17%)	18 (15%)
Neonatal Survival <sup>2</sup>	17 (24%)	14 (12%)
Immunization <sup>3</sup>	9 (13%)	12 (10%)
Child nutrition <sup>4</sup>	9 (13%)	25 (21%)
Malaria <sup>5</sup>	6 (9%)	17 (15%)
Tuberculosis <sup>6</sup>	17 (24%)	31 (27%)

<sup>5</sup> Suspected malaria, Positive malaria, All malaria

<sup>&</sup>lt;sup>1</sup> 1<sup>st</sup> antenatal care, 4<sup>th</sup> antenatal care, postnatal care & skilled delivery

<sup>&</sup>lt;sup>2</sup> early institutional death (0-6 days), early community death (0-6 days), live birth in Kebele

<sup>&</sup>lt;sup>3</sup> Pentavalent vaccine third dose, Measles, fully vaccinated

<sup>&</sup>lt;sup>4</sup> Vitamin A supplementation, Deworming, Severe acute malnutrition, Growth monitoring promotion

<sup>&</sup>lt;sup>6</sup> New and relapse tuberculosis, & Treated tuberculosis

#### Availability of source documents, completeness, timeliness and accuracy of reporting

The availability of source document ranged from 55% to 100%. Only documents for skilled birth attendance reached 100% in observed health facilities (fig 1).

The majority of indicators had gaps in reporting. Maternal health and postnatal indicators had the most gaps in reporting. Completeness of reporting for nutrition was also low, at slightly over 50% for the facility-months reviewed. Completeness was much higher for immunization. Timeliness was over 90% for maternal health indicators, whereas just over half of reports for nutrition indicators were submitted on time (fig 2).

Maternal and immunization indicators had lower proportions of reports within the range for acceptable quality, whereas nutrition indicators were mainly reported within the quality range. Varying levels of over-reporting were observed in all service coverage indicators, but not for severe acute malnutrition. (fig 2 and 3).

#### Respondents' views on data processes and quality

Interview respondents reported that data generation and flow mostly occurred as intended. At health facilities, data were usually recorded by hand using standard on paper forms, while district health offices were more likely to use computers.

"There is already an established database up to Ministry of Health. Here in the District, it is totally electronic and we do not send data to the next level with a hard copy. Hard copy is only sent from lower level up-to to District level." (Focal person)

Data were compiled mainly for reporting to the next level, with the exception of health centres, where performance monitoring teams used data to monitor health service delivery.

Little was done to triangulate different sources of data in the system. For instance, logistics data on drug consumption were merely used to validate the service delivery report.

"EPSA only knows consumption data and doesn't have patient data. It only compares what is supplied and what is consumed. Therefore, it is difficult to compare the discrepancy" (Administrative staff)

#### Data quality check

Respondents described a formal approach to data quality checks, i.e., standard tools and procedures used to check RHIS data. This process addresses data quality attributes such as reporting timeliness and accuracy.

"Recorded data, report, register, and tally are crosschecked. If the three are equal, we said the data are quality.... Based on this the quality of data will be ranked. ... The report and register will be checked for the specified period for each month." (Administrative staff)

Data and reports were verified before being sent to the next level either through phone call or in person review. This approach was reported to be more common than use of standard tools for checking data quality. Respondents said challenges come from lack of transportation, or competing demands on time.

"As soon as the report is finalized, the health centre immediately reports to the district without any verification by the performance management team and the district health office then immediately send it to zone health office without a review. This is due to other competing priorities." (Focal person)

Sometimes reports were amended without consulting the source:

"We will call and ask them to clarify. Most of the time, their phone will not work. Now for instance if they reported PCV 1 as zero or left it blank, I will take the figure of penta 1 because it is the same. I will take all antigens reported as first dose and third dose and fill the missing part." (Focal person)

#### Perceived quality of RHIS data

Most respondents agreed that the RHIS data lacked consistency and were reported late. Lack of consistency was attributed to incorrect recording, modification or manipulation of data to compensate for the lack of data or resulting from poor understanding of the RHIS process. (Table 2).

Table 2: Perceived data quality as reported by the respondents, Ethiopia, 2019/20

Perceived data	Illustrative quote
quality issue	
Data not	"Staff fill the registration over night when they have information that the
recorded on time	supervisors from district health office will come." (Focal person)
Wrong recording	"The patients are taking drugs but are not reported. This creates under
	reporting. On the other hand, sometimes there is a practice of reporting
	patients of other diseases" (Health care provider)
	"The health extension workers may include and report to us information which
	is not found in their tally sheet or register. That is what we evaluated." (Foca person)
Double counting	"Yes! There is double reporting in ANC. They are confusing. I meanehh if
	they did not understand well each other, who didn't go, who comes there
	(health centre & Hospital), who is referred, they might report twice. A
	mother who just got a first ANC service there (health post) and comes for
	second service (health centre/Hospital) is also reported as first ANC again"
	(Administrative staff).
Data	"For instance, nutrition indicators are mostly reported as zero from the health
manipulation	post but sometimes we (the health centre) just put numbers that we think is
	appropriate by evaluating the health posts previous performance. And
	sometimes we get reports that are left blank and we just assume that as
	being zero and we fill the space with "0"." (Data manager)
	"So far, we did not come across [any] neonatal death report. However, I could
	not say there is no neonatal death at allThe weakness here is the death is
	not correctly reported" (Data Manager).
Delayed reporting	"The report doesn't come on time, for example the report is closed on 20th and
	from health posts it will be sent to us from 20th to 22th, we, in turn, we
	aggregate the health posts report including our health facility and we send the
	report to district until 26th of every month". (data manager)
	"I would say the data has quality although there is a gap in timeliness. Fo example, one health post in our catchment area is relatively difficult fo
	transportation. Due to that their report gets delayed for three or four days,
	a anoperation. Due to that then report gets delayed for three of jour days,

Respondents mentioned several reasons for inadequate data quality, presented below as technical, organizational or behavioural factors.

#### **Technical factors**

Respondents expressed concern about the number and complexity of forms. Parallel reporting posed additional burdens on the system and contributed to poor data quality, occurring because some indicators that are relevant to several programs were not captured centrally in the RHIS.

"Many partners need reports from us. Their data needs are different... The parallel report is still a problem and ignorance is there, in the higher level" (Administrative staff).

Understanding indicators varied between respondents. Maternal health indicators such as first and fourth antenatal care visits were considered challenging, with additional complexity due to wrongly including information on gestational age:

"ANC1 is a visit by a woman for the first time. A pregnant woman within 16-24 week of gestational age is ANC1." (Health care provider)

*"....starting from the first visit, if a pregnant mother comes 28 week for the second, and 32 week for third, eeh..... 36 for third time consecutively and comes again from 36 to 40<sup>th</sup> week, I take her last visit as ANC4." (Health care provider)* 

Understanding RHIS indicators was also limited by language issues as not all forms and job aids were translated into local languages. This posed a challenge especially at the health post.

"The problem is [the] integrated card and even [the family] folder is difficult to understand since it is in English" (Health care provider)

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"The Amharic version [of EPI card] was printed and distributed. How could the people do the work? Those down there [at health posts] do not understand Amharic. (Administrative staff).

Another cross-cutting technical issue was inappropriate denominators used for calculating health service coverage. Targets for different services were based on population estimates using the last available census from 2007. Thus, set targets can differ from actual numbers of individuals requiring the service (e.g., pregnant women or children eligible for vaccines) in a district or catchment.

*"We are mostly being challenged by this [denominator issue]. For example, there is one kebele which was given a target of 46 for ANC service based on the population conversion factor, but there are only 18 pregnant mothers found in the kebele." (Administrative staff)* 

Not all health facilities had access to computers, but where health centres had computers and internet access and in most districts, reports were sent online. This was considered progress despite significant variations in use of technology.

"Out of the three health centres, one of them submits its report online. It is 22 km away from here, they have electricity but there was no connection, now the zonal health department provided them 3G CDMA [Code Division Multiple Access] and they are using that. The other two submits offline using a flash disk." (Focal person)

#### **Organizational factors**

The RHIS utilizes nationally developed standard forms and registers. Selected service registration books come from the ministry, while remaining forms are sent from regional,

zonal and district health offices. Shortage of supplies such as registration books, tally sheet and other forms were repeatedly mentioned.

*"For example, now there is no tally sheet for postnatal, and even a registration book...it is not available in the district either. We are using attaching papers as register; we can show you ...." (Health care provider)* 

The district office diverted resources allocated to other activities or duplicated forms to address supply gaps. It was not uncommon for health care workers to use their own money.

"....budget is not allocated separately for activities related to health information, this is a problem in our district and it is also a problem in our zone, there is no direct budget allocated for this, we use from other funds that we get from aid." (Administrative staff)

Limited electricity, computers and transportation often affected health posts. At health centres, frequent interruption of power coupled with lack of backup affected timely reporting, and availability of forms for registration and reporting. Table 3 lists resource and infrastructure challenges reported by respondents.

Table 3: Resource and infrastructure related challenges as reported by respondents, in
Ethiopia, 2019/20

Resource constraint	Illustrative quote
Lack of transportation	"Transportation is our biggest challenge. In the summer season, sometimes we can't send the report. It is difficult to cross the rivers. We try to cross by walking. Once when I was crossing the river, I lost my report papers by the flood" (Health care provider).
Lack or interruption of electricity	"Especially [when] a report gets delayed; there is no backup, this power is not how you see it, sometimes when it interrupts it's not fixed soon; because of this, when power is off, everything disrupts, even we can't print; we can't send the report." (Administrative staff)
No computer	"It was not possible to send report using CDs (compact discs) as there were no computers in some places." (Focal person). "There are a lot of Health centres that have no computer, and even those who have computers, some of them have no electricity." (Focal person).
Printer	<i>"Having printer is a problem, we [HEWs] can't get printed reporting forms when we need them, and it is not always available "(Health care provider).</i>
Poor access to internet	"Even in the areas where the online system is launched there is an internet problem. So generally, theoretically we are shifted to digitalization, [but] practically there is no enabling condition to digitalization." (Focal person)
	"Since there is no regular telecommunication cable line we use offline; unfortunately, we have taken the computer to the district for installing the offline application and, we believe its electronic based on the District health information system 2(DHIS2)." (Administrative staff)

Except in a few health facilities, health workers were responsible for RHIS activities in addition to their clinical work. Human resource shortages were more prominent at health post level where one or two health extension workers provide more than 16 health service packages and produce reports for each. This workload was said to contribute to poor data quality.

"..... because what comes from the districts puts pressure on us [health extension workers]. What comes from the (kebele) cabinet brings pressure on us [health extension workers]. There are times we even do agricultural activities, which doesn't concern us so it is very difficult. And when it is time to work on report, there are a lot of forms to fill and it is difficult for us." (Health care provider)

There was a clear demand for training although a few respondents mentioned that training hadn't posed problems. Where training was lacking, staff turnover was mentioned as the main cause. Moreover, recent changes to RHIS tools called for more training.

"Even we have no a clear understanding on the data element in the DHIS-2, the data elements are so many, it is not user-friendly. There is confusion among us which data element to use and the District level supervisor seems clueless on this issue as we have witnessed during the recent supervision" (Focal person).

District health offices supervise and support health centres in the district, and each health centre does the same for health posts in its catchment area. There is also a performance monitoring team at the health centre that should provide regular feedback to health centres and health posts. However, supervision was said to be infrequent and not always supportive.

"They came once or twice per year. In the last three months, no one came to our health post from health centre or district [district] or zone." (Health care provider)

Supervision was said to rarely focus on data quality. Furthermore, supervisory staff were considered inexperienced in providing technical support on data quality to lower level staff.

"The support focuses on technical coaching on the [health] service, but not on the data quality" (Health care provider)

The local performance monitoring team serves as a check-and balance system; it monitors the service delivery output and provides the necessary support to improve performance as

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well as data quality. However, several respondents reported that the team met infrequently and was sub-optimal.

Respondents, including administrative staff, believed there ought to ways to holding people accountable when data quality is compromised. It was felt over-reporting of health service coverage rewards health facilities, which are seen to achieve targets without anyone confirmation of reporting accuracy.

"If there is any reward planned from the higher level, it will go directly to those who reported higher coverage. When additional budget is assigned, the district with higher coverage is given priority. Other districts see this and inflate their coverage to get the same advantage and never report the actual figures." (Focal person)

There was also fear of reporting low service coverage or unwanted results such as neonatal death, leading to data manipulation to please higher-level administrative staff.

"I want to report the actual figures, by the way I am happy when you told me to interview me without the presence of my boss, because it is hard to explain in his presence. For instance, there is an intention to over report delivery service and decrease or report zero for still births and the like." (Focal person)

#### **Behavioural factors**

Gaps in knowledge and skill related to the RHIS process was expressed by administrative staff and some health care providers, including difficulties understanding the registration and other forms, performance management, and basics of data entry and analysis. In addition, lack of knowledge and skill on checking data quality was reported. "We do not have information and skill on how to work on the quality of data and we have limited knowledge on how to work on performance management, comparison and so on." (Focal person).

Health workers repeatedly mentioned lack of interest in RHIS resulting from low personal motivation and work overload.

"Sometimes we get fed up, because the format asks for too many things and we don't understand, we say: -What? We don't fill it and we submit without filling the information" (Health care provider)

#### Perceived use of data

A culture of data use was not well developed and the utility of generating data routinely not well understood.

"The purpose of the analysed health data is for decision making, this is the fact, but still there is a gap in using the data. It should be good if the stakeholders of the health facility use the analysed data". (Administrative staff)

Data use for programming was appreciated more at higher levels of the health system. It was reported that data were used for monitoring performance and identifying gaps during annual planning or to manage drug supply. There were also initiatives as reported by administrative staff to improve data use.

"I believe that conducting data verification regularly at lower level and provide close support to the Health centre and Health post staff will help to improve data quality and use problem" (focal person)

#### **Discussion (W835)**

We assessed quality of RHIS data in Ethiopia across multiple health indicators and explored reasons affecting quality, from data generation through to reporting and use. We observed variations in quality between indicators. Whereas there was timely reporting of some indicators but with less accuracy, others were reported accurately, but not on time or completely, adding to concerns about RHIS data quality and utility. Determinants of data quality ranged from simple logistical issues, such as supply of registry books, to complex technical issues, such as the size of a target population used as the denominator to calculate coverage. Organizational factors related to training and supervision stretched into more complex behavioural issues of motivation and fear of reporting unfavourable events.

One strength of this study is that we interviewed over 100 informants representing a mix of staff in the health system and achieved thematic saturation, suggesting our findings have relevance throughout the Ethiopian health system. We also tested the credibility of our result using a member check approach and confirmed the results. A potential limitation of this study was the small quantitative assessment sample; however, this part of the study was designed to prepare the background for the in-depth qualitative assessment rather than to yield statistically representative results. Our qualitative findings reflected similar data quality problems.

Both quantitative and qualitative results confirmed limited availability of source documents. Availability varied by indicator, and only one indicator had source documents for the whole observation period. Respondents described registration book and tally sheet shortages.

Completeness, timeliness, and accuracy of reporting were found to be inadequate for selected key indicators. Endrivas et al. showed a similar pattern of variability of accuracy

> among indictors in Ethiopia, with maternal indicators exhibiting better quality [7]. This may result from a national focus on maternal and child health services. Endrivas et al. and other studies have also described over-reporting of service coverage and under-reporting of disease similar to our findings [21–23].

> Complexity of registration forms and language barriers detrimentally affect accurate data recording [23,24]. While inadequate knowledge of RHIS is a cross-cutting issue, it proved more problematic at lower levels of the health system, where data are generated. Other studies report that not understanding indicators [25] and poor competency in recording [26] affect data quality.

Human resource shortages appeared to affect all levels of the RHIS process, most prominently at health facilities, where health workers are responsible for data collection on top of their clinical service. This creates workload and reduces motivation for RHIS. Similar human resource challenges have been found elsewhere [7,12,23,26]. Furthermore, access to technology that might ease this workload remains low. Disruption and shortages of data collection forms and registration books also contributed to delayed or inaccurate recording. Others have found that simplified data collection forms or digital tools can reduce the RHIS burden [27] and improve data quality [28,29].

The delay in data transmission emerged as a common problem at health facility level. As mentioned above, access to technology such as computers and internet would improve timely data transmission, although this would not address the problem of parallel reporting requirements that also add to workload and reporting delays, as cited by Gebreslassie et al. [30]. Page 29 of 36

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Data processing and analysis occurred primarily at higher levels. Gaps in knowledge and skill were reported to challenge these processes in other settings [26,31]. Use of outdated population data for denominators has already been raised as a concern in previous analyses of Ethiopian RHIS [11]. Similarly, inconsistency of denominators used to estimate coverage was reported by Bosch-Capblanch et al [21].

Although data quality checking and feedback systems using standard tools exist, these are rarely implemented. Other studies have noted this determinant of poor data quality [7,23,30,32], and have shown that regular data quality assurance with appropriate feedback can motivate positive changes in data quality and use [16,33]. What was unique here was the establishment of performance monitoring teams to oversee activities in the health system including data quality, but lack of budget and gap in skills negatively affected the functionality of this mechanism.

Although staff fear reporting unfavourable data, we nonetheless found demand for a system that holds health workers and health facilities accountable for generating inaccurate data.

In terms of data use, this was uncommon at sites of data generation although administrative staff did employ local data for planning and monitoring local performance. Similar findings were reported elsewhere [14,22]. Many studies have recognized the effect data use and data quality have on one another [4,7,16,34].

In summary, many factors negatively affecting data quality persist within Ethiopia's RHIS. Some of these factors could be tackled with existing resources, such as ensuring availability of registration forms and tally sheets in local languages. On-the-job training for health care workers at the lower level can boost their knowledge and skills, but also their motivation.

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Strengthening the existing data quality and feedback system is essential. Human resources for RHIS, infrastructure and budget are cross-cutting factors that affect the whole RHIS process and require longer-term planning and multi-sectoral engagement.

#### Figure 1 Availability of source documents and reports for the facility-months observed

Figure 2 Completeness, timeliness and accuracy of reporting for selected indicators in the routine health information system

Figure 3 Accuracy of reporting for selected indicators in the routine health information system

#### **Ethics approval**

The ORCA thematic groups' proposals were reviewed and approved by the EPHI Institutional Review Board (EPHI-IRB-188-2019, EPHI-IRB-196-2019, EPHI-IRB-190-2019, EPHI-IRB-202-2019, EPHI-IRB-189-2019, and EPHI-IRB-2014-2019). Permission was also obtained to conduct the fieldwork from each regional health office, district health office and health facility visited prior to data collection. Written informed consent was obtained from all participants and measures taken to ensure anonymity. Translators were not chosen among supervisory staff or others on whom the respondent could be dependent. Staff categories were expressed in general terms, such as "administrative" to ensure anonymity.

#### Abbreviations

EPHI Ethiopia Public Health Institute EPSA Ethiopian Pharmaceutical Supply Agency LSHTM London School of Hygiene and Tropical Medicine MOH Ministry of Health ORCA Operational Research and Coaching for Analysts PRISM Performance of Routine Information System Management

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RHIS Routine Health Information System

VF Verification Factor

#### Patient and public involvement

Patients or the public were not involved in the design, or conduct, or reporting, or

dissemination plans of our research.

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#### **Competing interest statement**

No potential conflict of interest reported by the authors.

#### Data availability statement

The quantitative data are available upon request to the corresponding author.

#### Author contributions

All members of the ORCA team contributed to designing and conducting the study. the following authors drafted the manuscript collaboratively: Abyot Adane, Tewabe M. Adege, Habtamu A. Anteneh, Emiamrew S. Ayalew, Della Berhanu, Netsanet Berhanu, Misrak G. Beyene, Tesfahun Bishaw, Joanna Busza, Eshetu Cherinet, Mamo Dereje, Tsega H. Desta,

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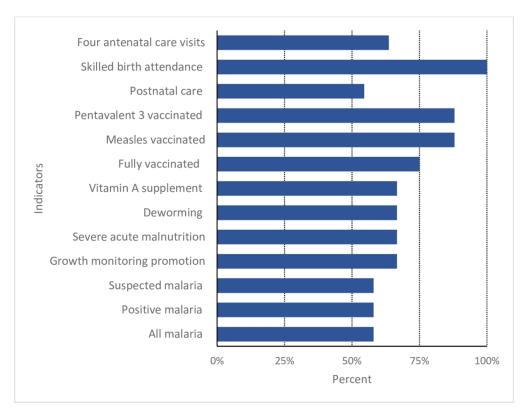
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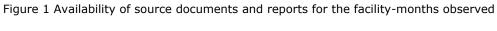
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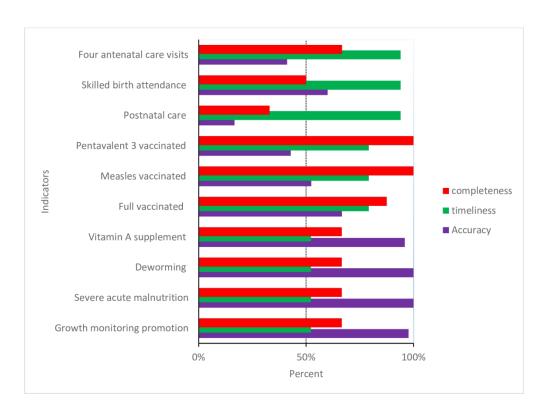


Figure 2 Completeness, timeliness and accuracy of reporting for selected indicators in the routine health information system

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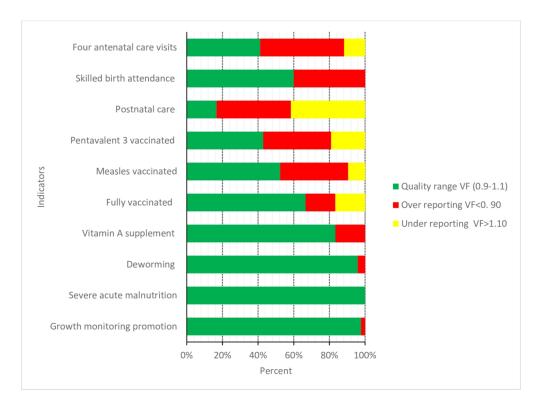


Figure 3 Accuracy of reporting for selected indicators in the routine health information system

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# **BMJ Open**

# Exploring data quality and use of the routine health information system in Ethiopia: a mixed-methods study

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	Lemma, Seblewengel ; London School of Hygiene & Tropical Medicine
<b>Primary Subject Heading</b> :	Health informatics
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25	Keywords:
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27	Perceptions, Performance of Routine Information System Management, Routine Health
28	Information System, WHO Data Quality Review toolkit

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1 Abstract (292/300)

Objective A routine health information system (RHIS) enables decision-making in the health
care system. We aimed to analyse data quality at the district and regional level and explore
factors and perceptions affecting the quality and use of routine data.

Design This was a mixed-methods study. We used the World Health Organization toolkit for
analysing data quality and interviewed staff at the point of data generation and along with
the flow of data. Data were analysed using the Performance of Routine Information System

8 Management framework.

9 Setting This study was performed in eight districts in four regions of Ethiopia. The study was
10 nested within a two-year programme of the Operational Research and Coaching for
11 government Analysts.

Participants We visited 45 health posts, 1 district hospital, 16 health centres, and eight
district offices for analysis of routine RHIS data and interviewed 117 staff members for the
qualitative assessment.

Outcome measures We assessed availability of source documents, completeness,
timeliness, and accuracy of reporting of routine data, and explored data quality and use
perceptions.

Results There was variable quality of both indicator and data element. Data on maternal
 health and immunization were of higher quality than data on child nutrition. Issues ranged
 from simple organizational factors, such as availability of register books, to intricate
 technical issues, like complexity of indicators and choice of denominators based on
 population estimates. Respondents showed knowledge of the reporting procedures, but

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1	also demonstrated limited skills, lack of supportive supervision, and reporting to please the
2	next level. We saw limited examples of the use of data by the staff who were responsible for
3	data reporting.
4	Conclusion We identified important organizational, technical, behavioural, and process
5	factors that need further attention to improve the quality and use of routine health
6	information system data in Ethiopia.
7	Strengths and limitations of this study
8	We assessed data quality and explored perceptions around data quality and use
9	across a range of health indicators
10	Over 100 staff from different levels of Ethiopia's health system were interviewed and
11	we attained thematic saturation.
12	• The qualitative findings suggested similar data quality problems as the quantitative
13	results
14	We conducted a member check test, confirming that our results were credible
15	• Our results from the quantitative data have limited generalizability, because we took
16	a small sample size which was purposive rather than representative.
17	Background (377)
18	High-quality, real-time data on the burden of disease and performance of the health sector
19	are critical for decision-making and resource allocation [1]. A routine Health Information
20	System (RHIS) aggregates information across the health system [2–4]. Despite

- 21 improvements, efforts to increase coverage, quality, equity, and accountability of health
- services are often hampered by the lack of reliable data [5–7].

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1	The Ethiopian Ministry of Health named the Information Revolution as one of four agendas
2	in its first Health Sector Transformation Plan [8], aiming to advance information collection,
3	analysis, presentation, and dissemination. RHIS data are generated at the point of service
4	delivery at primary level (health posts, health centres, primary hospitals), secondary level
5	(general hospitals) and tertiary-level health care (specialised hospitals). The web-based
6	open-source computer software District Health Information System was introduced in 2015
7	[9,10]. Data are forwarded and aggregated at district, regional and national administrative
8	levels. However, the quality and use of RHIS data continues to be a challenge in Ethiopia
9	[11–14] and elsewhere [15–17].
10	Factors affecting data quality can be classified as technical, behavioural and organizational
11	according to the Performance of Routine Information System Management (PRISM)
12	framework. Technical factors relate to the ease of data collection, collation, analysis and
13	reporting while behavioural factors include individuals' knowledge, attitude and skills
14	related to RHIS processes. Organizational factors focus on availing human capital,
15	infrastructure and a functional control system [18]. These factors directly affect RHIS
16	performance but also interact with each other, requiring an integrated approach to produce
17	favourable outcomes [19]. Understanding how these factors function at national level using
18	the PRISM conceptual framework is an appropriate way to identify and implement
19	appropriate interventions.
20	The overall aim of this study was to analyse RHIS data quality and use at district and regional
21	levels, and explore perceptions of factors affecting data quality through a mixed-methods
22	approach. This paper brings together findings from the Operational Research and Coaching
22	

23 for Analysts (ORCA) work at district and regional level to contribute to understanding and

strengthening the RHIS across the whole health system. The specific objectives were to
analyse the timeliness, completeness, and accuracy of reporting of RHIS data generated at
primary health care level, and to explore reasons for problems in data quality and use along
the flow of data.

5 Methods (712)

### 6 Study setting and design

The Ethiopian Ministry of Health (MOH) initiated the ORCA project in collaboration with the Ethiopian Public Health Institute (EPHI), the Ethiopian Pharmaceutical Supply Agency (EPSA) and London School of Hygiene & Tropical Medicine (LSHTM). ORCA was designed to guide participants through a research cycle that diagnosed and investigated the current state of data quality and use within the Ethiopian health system, taking into consideration key strategic health metrics. A group of 36 analysts from the MOH, EPHI, and EPSA participated alongside their normal work duties from June 2018 to June 2020. The ORCA participants chose to work in six thematic groups: Maternal Health, Neonatal Survival, Immunization, Child Nutrition, Malaria, and Tuberculosis This was a mixed-methods study performed by the ORCA participants including quantitative analysis of district-level data, complemented by qualitative interviews with key informants at different levels. Fieldwork was conducted by each ORCA thematic group. Data were collected in eight districts in four regions in Ethiopia (Afar, Oromia, Southern Nations, Nationalities and People's region, and Tigray), selected in consultation with the regional health offices, from August to December 2019.

#### 22 Sampling and recruitment

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1	Health centres and health posts providing services for more than one year were included in
2	the quantitative data collection. In each district, aggregated data were also assessed at
3	district health offices. For the qualitative assessment, key informants were recruited
4	purposively along the flow of data from health posts, health centres, district health offices,
5	zonal health offices, regional health bureaus and the MOH. Informants had served for at
6	least one year in their respective post, and could provide in-depth information about RHIS
7	data. The informants' professional designations were health extension worker, head of
8	health facility, RHIS focal person, head of district health office, and program expert at
9	district, zonal, regional or federal level.
10	Data collection and measuring
10	Data collection and processing
11	Each ORCA thematic group prepared a desk review checklist for relevant indicators, drawing
12	on standard data quality assessment tools [20] (supplementary file 1-4). The checklists were
13	pre-tested in similar settings. Data were collected at health facilities from primary source
14	documents and entered into Microsoft Excel for analysis.
15	A qualitative topic guide was prepared in English by each thematic group and translated into
16	local languages (Amharic, Oromiffaa, Tigrigna or Afar). Interview guides were pre-tested and
17	refined, and further adapted during fieldwork to improve comprehensibility. Data collectors
18	were ORCA team members trained in qualitative and mixed-methods research. Interviews
19	lasted 30 to 60 minutes, recorded, and field notes were taken by group members. After data
20	collection, group members reflected on their work and identified points for exploration
21	during subsequent interviews. Recordings were transcribed verbatim. Ten percent of the
22	transcripts were cross-checked with the audio for completeness and accuracy

transcripts were cross-checked with the audio for completeness and accuracy.

# 23 Quantitative information

All definitions were based on the WHO toolkit [20]. Details of the toolkit were discussed in our previous similar work [11]; Availability of source document and report was presented as a percentage, i.e. facilities with records, divided by the total facility months investigated; *Completeness of reporting* indicated the percentage of monthly reports received by the next level; Timeliness of reporting covered the proportion sent on time; and Accuracy of reporting indicated the ratio of numbers recounted and classified as exact match, within the data quality range (0.9-1.1), over-reporting (<0.9), or under-reporting (>1.1). Results were categorized by type of indicators and presented as percentage of health facility months. Qualitative data analysis Each group conducted thematic content analysis. After reading the verbatim transcripts, all group members coded the same interview and agreed on a coding framework. The group members divided interviews among themselves for coding, and met regularly to add codes to capture emerging ideas. Groups categorized codes into broader thematic areas. Each group prepared a report on qualitative results that were shared across groups. The joint results from all six thematic groups were synthesised using the PRISM framework [18] (supplementary file 5). Regular discussions were held to reflect on similarities and differences across the data sets, check for outliers and contradictory findings, and agree on distribution of key themes within the simplified structure of the framework. Finally, the result was shared with seven respondents at MOH to check for credibility. Patient and public involvement Patients or the public were not involved in the design, or conduct, or reporting, or 

22 dissemination plans of our research.

# **Results** (w2255)

2 In total, 62 facilities and eight district health offices were visited for analysis of RHIS data

3 and 117 key informants were interviewed (Table 1). Of all interviews, 35/117 (30%) were

4 with health extension workers at health posts.

### 5 Table 1: Desk reviews and qualitative interviews conducted by ORCA thematic groups and

6 other background information, Ethiopia, 2019/20

Characteristics	Desk review (n=70)	Qualitative interviews (n=117)
Gender		
Male		75 (64%)
Female	~	42 (36%)
Health facilities/ offices visited		
Health Post	45 (64%)	35 (30%)
Health Centre	16 (23%)	33 (28%)
District Hospital	1 (1%)	2 (2%)
District Health Offices	8 (11%)	21 (18%)
Zonal health office	0 (0%)	1 (1%)
Regional health office	0 (0%)	17 (15%)
Federal ministry of Health	0 (0%)	8 (7%)
Region		
Tigray	5 (7%)	15 (13%)
Afar	19 (27%)	37 (32%)
Oromia	17 (24%) 🔷	25 (21%)
SNNPR	29 (41%)	32 (27%)
National	0 (0%)	8 (7%)
Thematic group		
Maternal health <sup>1</sup>	12 (17%)	18 (15%)
Neonatal Survival <sup>2</sup>	17 (24%)	14 (12%)
Immunization <sup>3</sup>	9 (13%)	12 (10%)
Child nutrition <sup>4</sup>	9 (13%)	25 (21%)

<sup>1</sup> 1<sup>st</sup> antenatal care, 4<sup>th</sup> antenatal care, postnatal care & skilled delivery

<sup>2</sup> early institutional death (0-6 days), early community death (0-6 days), live birth in Kebele

<sup>3</sup> Pentavalent vaccine third dose, Measles, fully vaccinated

<sup>&</sup>lt;sup>4</sup> Vitamin A supplementation, Deworming, Severe acute malnutrition, Growth monitoring promotion

IV	∕lalaria <sup>5</sup>	6 (9%)	17 (15%)
	uberculosis <sup>6</sup>	17 (24%)	31 (27%)
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2	Availability of source documents, complete	eness, timeliness and ac	curacy of reporting
3	The availability of source document ranged	d from 55% to 100%. Or	nly documents for skille
4	birth attendance reached 100% in observed	l health facilities (fig 1).	
5	The majority of indicators had gaps in repor	rting. Maternal health an	d postnatal indicators
6	had the most gaps in reporting. Completen	ess of reporting for nutri	tion was also low, at
7	slightly over 50% for the facility-months rev	viewed. Completeness w	as much higher for
8	immunization. Timeliness was over 90% for	maternal health indicate	ors, whereas just over
9	half of reports for nutrition indicators were	submitted on time (fig 2	).
.0	Maternal and immunization indicators had	lower proportions of rep	orts within the range fo
.1	acceptable quality, whereas nutrition indica	ators were mainly report	ed within the quality
2	range. Varying levels of over-reporting were	e observed in all service	coverage indicators, but
.3	not for severe acute malnutrition (fig 2 and	3).	
.4	Respondents' views on data processes and	quality	
.5	Interview respondents reported that data g	eneration and flow most	tly occurred as intended
.6	At health facilities, data were usually record	led by hand using standa	ard on paper forms,
.7	while district health offices were more likel	y to use computers.	

<sup>&</sup>lt;sup>5</sup> Suspected malaria, Positive malaria, All malaria

<sup>&</sup>lt;sup>6</sup> New and relapse tuberculosis, & Treated tuberculosis

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"There is already an established database up to Ministry of Health. Here in the District,
it is totally electronic and we do not send data to the next level with a hard copy. Hard
copy is only sent from lower level up to District level." (Focal person)

Data were compiled mainly for reporting to the next level, with the exception of health
centres, where performance monitoring teams used data to monitor health service delivery.
Little was done to triangulate different sources of data in the system. For instance, logistics
data on drug consumption were merely used to validate the service delivery report.

8 *"EPSA only knows consumption data and doesn't have patient data. It only compares* 9 what is supplied and what is consumed. Therefore, it is difficult to compare the 10 discrepancy" (Administrative staff)

#### 11 Data quality check

Respondents described a formal approach to data quality checks, i.e., standard tools and
 procedures used to check RHIS data. This process addresses data quality attributes such as

14 reporting timeliness and accuracy.

15 *"Recorded data, report, register, and tally are crosschecked. If the three are equal,* 

16 we said the data are quality.... Based on this the quality of data will be ranked. ...

17 The report and register will be checked for the specified period for each month."

18 (Administrative staff)

Data and reports were verified before being sent to the next level either through phone call
or in person review. This approach was reported to be more common than use of standard
tools for checking data quality. Respondents said challenges come from lack of transportation,
or competing demands on time.

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"As soon as the report is finalized, the health centre immediately reports to the district
without any verification by the performance management team and the district health
office then immediately send it to zone health office without a review. This is due to
other competing priorities." (Focal person)

5 Sometimes reports were amended without consulting the source:

- 6 *"We will call and ask them to clarify. Most of the time, their phone will not work. Now*
- 7 for instance if they reported PCV 1 as zero or left it blank, I will take the figure of penta
- 8 1 because it is the same. I will take all antigens reported as first dose and third dose
- 9 and fill the missing part." (Focal person)

# 10 Perceived quality of RHIS data

Most respondents agreed that the RHIS data lacked consistency and were reported late. Lack
of consistency was attributed to incorrect recording, modification or manipulation of data to
compensate for the lack of data or resulting from poor understanding of the RHIS process.
(Table 2).

# 15 Table 2: Perceived data quality as reported by the respondents, Ethiopia, 2019/20

Perceived data quality issue	Illustrative quote
Data not recorded on time	"Staff fill the registration over night when they have information that the supervisors from district health office will come." (Focal person)
Wrong recording	"The patients are taking drugs but are not reported. This creates under reporting. On the other hand, sometimes there is a practice of reporting patients of other diseases" (Health care provider)
	"The health extension workers may include and report to us information which is not found in their tally sheet or register. That is what we evaluated." (Focal person)
Double counting	"Yes! There is double reporting in ANC. They are confusing. I meanehh if they did not understand well each other, who didn't go, who comes there

	(health centre & Hospital), who is referred, they might report twice. A mother who just got a first ANC service there (health post) and comes for second service (health centre/Hospital) is also reported as first ANC again" (Administrative staff).
Data	"For instance, nutrition indicators are mostly reported as zero from the healt
manipulation	post but sometimes we (the health centre) just put numbers that we think is
	appropriate by evaluating the health posts previous performance. And
	sometimes we get reports that are left blank and we just assume that as
	being zero and we fill the space with "0"." (Data manager)
	"So far, we did not come across [any] neonatal death report. However, I coul
	not say there is no neonatal death at allThe weakness here is the death is
	not correctly reported" (Data Manager).
Delayed reporting	"The report doesn't come on time, for example the report is closed on 20th ar
	from health posts it will be sent to us from 20th to 22th, we, in turn, w
	aggregate the health posts report including our health facility and we send th
	report to district until 26th of every month". (data manager)
	"I would say the data has quality although there is a gap in timeliness. Fo
	example, one health post in our catchment area is relatively difficult f
	transportation. Due to that their report gets delayed for three or four days
	(Focal person)

Respondents mentioned several reasons for inadequate data quality, presented below as

3 technical, organizational or behavioural factors.

# 4 Technical factors

Respondents expressed concern about the number and complexity of forms. Parallel
reporting posed additional burdens on the system and contributed to poor data quality,
occurring because some indicators that are relevant to several programs were not captured
centrally in the RHIS.

*"Many partners need reports from us. Their data needs are different… The parallel report is still a problem and ignorance is there, in the higher level" (Administrative staff).* 

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> Understanding indicators varied between respondents. Maternal health indicators such as first and fourth antenatal care visits were considered challenging, with additional complexity due to wrongly including information on gestational age: "ANC1 is a visit by a woman for the first time. A pregnant woman within 16-24 week of gestational age is ANC1." (Health care provider) "....starting from the first visit, if a pregnant mother comes 28 week for the second, and 32 week for third, eeh..... 36 for third time consecutively and comes again from 36 to 40<sup>th</sup> week, I take her last visit as ANC4." (Health care provider) Understanding RHIS indicators was also limited by language issues as not all forms and job aids were translated into local languages. This posed a challenge especially at the health post. "The problem is [the] integrated card and even [the family] folder is difficult to understand since it is in English" (Health care provider) "The Amharic version [of EPI card] was printed and distributed. How could the people do the work? Those down there [at health posts] do not understand Amharic. (Administrative staff). Another cross-cutting technical issue was inappropriate denominators used for calculating health service coverage. Targets for different services were based on population estimates using the last available census from 2007. Thus, set targets can differ from actual numbers of individuals requiring the service (e.g., pregnant women or children eligible for vaccines) in a district or catchment. "We are mostly being challenged by this [denominator issue]. For example, there is one kebele which was given a target of 46 for ANC service based on the population

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3 4	1	conversion factor, but there are only 18 pregnant mothers found in the kebele."
5 6 7	2	(Administrative staff)
, 8 9	3	Not all health facilities had access to computers, but where health centres had computers
10 11	4	and internet access and in most districts, reports were sent online. This was considered
12 13 14	5	progress despite significant variations in use of technology.
15 16 17	6	"Out of the three health centres, one of them submits its report online. It is 22 km
18 19	7	away from here, they have electricity but there was no connection, now the zonal
20 21 22	8	health department provided them 3G CDMA [Code Division Multiple Access] and they
23 24	9	are using that. The other two submits offline using a flash disk." (Focal person)
25 26 27 28	10	Organizational factors
29 30 31	11	The RHIS utilizes nationally developed standard forms and registers. Selected service
32 33	12	registration books come from the ministry, while remaining forms are sent from regional,
34 35 36	13	zonal and district health offices. Shortage of supplies such as registration books, tally sheet
37 38 39	14	and other forms were repeatedly mentioned.
40 41	15	"For example, now there is no tally sheet for postnatal, and even a registration
42 43 44	16	bookit is not available in the district either. We are using attaching papers as register;
45 46	17	we can show you" (Health care provider)
47 48 49	18	The district office diverted resources allocated to other activities or duplicated forms to
50 51 52	19	address supply gaps. It was not uncommon for health care workers to use their own money.
53 54 55	20	"budget is not allocated separately for activities related to health information, this
55 56 57	21	is a problem in our district and it is also a problem in our zone, there is no direct budget
58 59 60	22	allocated for this, we use from other funds that we get from aid." (Administrative staff)
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1 Limited electricity, computers and transportation often affected health posts. At health

2 centres, frequent interruption of power coupled with lack of backup affected timely

3 reporting, and availability of forms for registration and reporting. Table 3 lists resource and

4 infrastructure challenges reported by respondents.

# 5 Table 3: Resource and infrastructure related challenges as reported by respondents, in

6 Ethiopia, 2019/20

Resource	Illustrative quote
constraint	
Lack of	"Transportation is our biggest challenge. In the summer season, sometimes
transportation	we can't send the report. It is difficult to cross the rivers. We try to cross by
	walking. Once when I was crossing the river, I lost my report papers by the flood" (Health care provider).
Lack or	"Especially [when] a report gets delayed; there is no backup, this power is no
interruption of	how you see it, sometimes when it interrupts it's not fixed soon; because o
electricity	this, when power is off, everything disrupts, even we can't print; we can't send
	the report." (Administrative staff)
No computer	"It was not possible to send report using CDs (compact discs) as there were
	no computers in some places." (Focal person).
	"There are a lot of Health centres that have no computer, and even those
	who have computers, some of them have no electricity." (Focal person).
Printer	"Having printer is a problem, we [HEWs] can't get printed reporting forms
	when we need them, and it is not always available "(Health care provider).
Poor access to internet	"Even in the areas where the online system is launched there is an internet problem. So generally, theoretically we are shifted to digitalization, [but] practically there is no enabling condition to digitalization." (Focal person)
	"Since there is no regular telecommunication cable line we use offline,
	unfortunately, we have taken the computer to the district for installing the
	offline application and, we believe its electronic based on the District health
	information system 2(DHIS2)." (Administrative staff)

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8 Except in a few health facilities, health workers were responsible for RHIS activities in addition

9 to their clinical work. Human resource shortages were more prominent at health post level

10 where one or two health extension workers provide more than 16 health service packages

11 and produce reports for each. This workload was said to contribute to poor data quality.

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2 3 4	1	" because what comes from the districts puts pressure on us [health extension
5 6	2	workers]. What comes from the (kebele) cabinet brings pressure on us [health
7 8 9	3	extension workers]. There are times we even do agricultural activities, which doesn't
10 11	4	concern us so it is very difficult. And when it is time to work on report, there are a lot
12 13 14	5	of forms to fill and it is difficult for us." (Health care provider)
15 16 17	6	There was a clear demand for training although a few respondents mentioned that training
18 19	7	hadn't posed problems. Where training was lacking, staff turnover was mentioned as the
20 21 22	8	main cause. Moreover, recent changes to RHIS tools called for more training.
23 24 25	9	"Even we have no a clear understanding on the data element in the DHIS-2, the data
26 27	10	elements are so many, it is not user-friendly. There is confusion among us which data
28 29 30	11	element to use and the District level supervisor seems clueless on this issue as we have
31 32 33	12	witnessed during the recent supervision" (Focal person).
34 35	13	District health offices supervise and support health centres in the district, and each health
36 37 38	14	centre does the same for health posts in its catchment area. There is also a performance
39 40	15	monitoring team at the health centre that should provide regular feedback to health centres
41 42 43	16	and health posts. However, supervision was said to be infrequent and not always supportive.
44 45 46	17	"They came once or twice per year. In the last three months, no one came to our health
47 48 49	18	post from health centre or district [district] or zone." (Health care provider)
50 51	19	Supervision was said to rarely focus on data quality. Furthermore, supervisory staff were
52 53 54	20	considered inexperienced in providing technical support on data quality to lower level staff.
55 56 57	21	"The support focuses on technical coaching on the [health] service, but not on the
58 59	22	data quality" (Health care provider)
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The local performance monitoring team serves as a check-and balance system; it monitors the service delivery output and provides the necessary support to improve performance as well as data quality. However, several respondents reported that the team met infrequently and was sub-optimal. Respondents, including administrative staff, believed there ought to ways to holding people accountable when data quality is compromised. It was felt over-reporting of health service coverage rewards health facilities, which are seen to achieve targets without anyone confirmation of reporting accuracy. "If there is any reward planned from the higher level, it will go directly to those who reported higher coverage. When additional budget is assigned, the district with higher coverage is given priority. Other districts see this and inflate their coverage to get the same advantage and never report the actual figures." (Focal person) There was also fear of reporting low service coverage or unwanted results such as neonatal death, leading to data manipulation to please higher-level administrative staff. "I want to report the actual figures, by the way I am happy when you told me to interview me without the presence of my boss, because it is hard to explain in his presence. For instance, there is an intention to over report delivery service and decrease or report zero for still births and the like." (Focal person) **Behavioural factors** Gaps in knowledge and skill related to the RHIS process was expressed by administrative staff and some health care providers, including difficulties understanding the registration and

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2 3 4	1	other forms, performance management, and basics of data entry and analysis. In addition,
5 6 7	2	lack of knowledge and skill on checking data quality was reported.
8 9 10	3	"We do not have information and skill on how to work on the quality of data and we
11 12	4	have limited knowledge on how to work on performance management, comparison
13 14 15	5	and so on." (Focal person).
16 17	6	Health workers repeatedly mentioned lack of interest in RHIS resulting from low personal
18 19 20	7	motivation and work overload.
21 22 23	8	"Sometimes we get fed up, because the format asks for too many things and we don't
24 25 26	9	understand, we say: -What? We don't fill it and we submit without filling the
27 28 29 30 31 32 33 34	10	information" (Health care provider)
	11	Perceived use of data
	12	A culture of data use was not well developed and the utility of generating data routinely not
35 36 37	13	well understood.
38 39 40 41 42 43 44 45 46 47 48 49 50 51 52 53 54 55	14	"The purpose of the analysed health data is for decision making, this is the fact, but
	15	still there is a gap in using the data. It should be good if the stakeholders of the
	16	health facility use the analysed data". (Administrative staff)
	17	"Drugs are distributed to health posts monthly depending on the consumption status
	18	and we (Logistic focal) don't give them unless they report number of cases. Otherwise
	19	drugs will expire there" (Focal person)
	20	Data use for programming was appreciated more at higher levels of the health system. It was
56 57 58 59 60	21	reported that data were used for monitoring performance and identifying gaps during annual

planning or to manage drug supply. There were also initiatives as reported by administrative
staff to improve data use.

"I believe that conducting data verification regularly at lower level and provide close support to the Health centre and Health post staff will help to improve data quality and use problem" (Focal person)

"We (nutrition expert) use HMIS data; we found over reporting and lack of reporting sometimes, conducted performance reviews; our data source [was] HMIS, besides, we use the nutrition data base as alternative source of information. .... Data utilization [is] better at woreda health office where nutrition experts are available." (Focal person)

12 Discussion (W969)

We assessed quality of RHIS data in Ethiopia across multiple health indicators and explored reasons affecting quality, from data generation through to reporting and use. We observed variations in quality between indicators. Whereas there was timely reporting of some indicators but with less accuracy, others were reported accurately, but not on time or completely, adding to concerns about RHIS data quality and utility. Determinants of data quality ranged from simple logistical issues, such as supply of registry books, to complex technical issues, such as the size of a target population used as the denominator to calculate coverage. Organizational factors related to training and supervision stretched into more complex behavioural issues of motivation and fear of reporting unfavourable events.

22 One strength of this study is that we interviewed over 100 informants representing a mix of

23 staff in the health system and achieved thematic saturation, suggesting our findings have

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relevance throughout the Ethiopian health system. We also tested the credibility of our result using a member check approach and confirmed the results. A potential limitation of this study was the small quantitative assessment sample; however, this part of the study was designed to prepare the background for the in-depth qualitative assessment rather than to yield statistically representative results. Our qualitative findings reflected similar data quality problems. The data quality assessment tool we used may not rule out mistakes or wrong reporting in the RHIS processes. It could be argued that PRISM framework used to guide our analysis may not clearly delineate some of the factors to either behavioural or organizational factor. Both quantitative and qualitative results confirmed limited availability of source documents. Availability varied by indicator, and only one indicator had source documents for the whole observation period. Respondents described registration book and tally sheet shortages. Completeness, timeliness, and accuracy of reporting were found to be inadequate for selected key indicators. Endrivas et al. showed a similar pattern of variability of accuracy among indictors in Ethiopia, with maternal indicators exhibiting better quality [7]. This may result from a national focus on maternal and child health services. Endrivas et al. and other studies have also described over-reporting of service coverage and under-reporting of disease similar to our findings [21–23]. Complexity of registration forms and language barriers detrimentally affect accurate data recording [23,24]. While inadequate knowledge of RHIS is a cross-cutting issue, it proved more problematic at lower levels of the health system, where data are generated. Other studies report that not understanding indicators [25] and poor competency in recording [26] 

23 affect data quality.

1	Human resource shortages appeared to affect all levels of the RHIS process, most
2	prominently at health facilities, where health workers are responsible for data collection on
3	top of their clinical service. This creates workload and reduces motivation for RHIS. Similar
4	human resource challenges have been found elsewhere [7,12,23,26]. Furthermore, access
5	to technology that might ease this workload remains low. Disruption and shortages of data
6	collection forms and registration books also contributed to delayed or inaccurate recording.
7	Others have found that simplified data collection forms or digital tools can reduce the RHIS
8	burden [27] and improve data quality [28,29].
9	The delay in data transmission emerged as a common problem at health facility level. As
10	mentioned above, access to technology such as computers and internet would improve
11	timely data transmission, although this would not address the problem of parallel reporting
12	requirements that also add to workload and reporting delays, as cited by Gebreslassie et al.
13	[30].
14	Data processing and analysis occurred primarily at higher levels. Gaps in knowledge and skill
15	were reported to challenge these processes in other settings [26,31]. Use of outdated
16	population data for denominators has already been raised as a concern in previous analyses
17	of Ethiopian RHIS [11]. Similarly, inconsistency of denominators used to estimate coverage
18	was reported by Bosch-Capblanch et al [21].
19	Although data quality checking and feedback systems using standard tools exist, these are
20	rarely implemented. Other studies have noted this determinant of poor data quality
21	[7,23,30,32], and have shown that regular data quality assurance with appropriate feedback
22	can motivate positive changes in data quality and use [16,33]. What was unique in this study

23 was the establishment of performance monitoring teams to oversee activities in the health

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system including data quality, but lack of budget and gap in skills negatively affected the

functionality of this mechanism. Although staff fear reporting unfavourable data, we nonetheless found hopes for a system that holds health workers and health facilities accountable for generating inaccurate data, even while long-term challenges persist. Respondents may have recognised elements of "blame culture" in the Ethiopian RHIS, described by others as emerging where hierarchical management structures reward compliance over efforts to expose poor quality and function [34]. The result is that staff eschew negative attention, which does not predispose them to raise awareness of systemic weaknesses or help develop genuine accountability. In terms of data use, this was uncommon at sites of data generation although administrative staff did employ local data for planning and monitoring local performance. Similar findings were reported elsewhere [14,22]. Many studies have recognized the effect data use and data quality have on one another [4,7,16,35]. In summary, many factors negatively affecting data quality persist within Ethiopia's RHIS. Some of these factors could be tackled with existing resources, such as ensuring availability of registration forms and tally sheets in local languages. On-the-job training for health care workers at the lower level can boost their knowledge and skills, but also their motivation. Strengthening the existing data quality and feedback system is essential. Human resources for RHIS, infrastructure and budget are cross-cutting factors that affect the whole RHIS process and require longer-term planning and multi-sectoral engagement, as does introducing a work culture that values proactive challenges to existing weaknesses. More

22 qualitative work on data use could help understand barriers that could be tackled.

23 Figure 1 Availability of source documents and reports for the facility-months observed

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1	Figure 2 Completeness, timeliness and accuracy of reporting for selected indicators in the
2	routine health information system
3	Figure 3 Accuracy of reporting for selected indicators in the routine health information
4	system
5	Ethics approval
6	The ORCA thematic groups' proposals were reviewed and approved by the Ethiopian Public
7	Health Institute Institutional Review Board (EPHI-IRB-188-2019, EPHI-IRB-196-2019, EPHI-
8	IRB-190-2019, EPHI-IRB-202-2019, EPHI-IRB-189-2019, and EPHI-IRB-2014-2019).
9	Permission was also obtained to conduct the fieldwork from each regional health office,
10	district health office and health facility visited prior to data collection. Written informed
11	consent was obtained from all participants and measures taken to ensure anonymity.
12	Translators were not chosen among supervisory staff or others on whom the respondent
13	could be dependent. Staff categories were expressed in general terms, such as
14	"administrative" to ensure anonymity.
15	Abbreviations
16	EPHI Ethiopia Public Health Institute
17	EPSA Ethiopian Pharmaceutical Supply Agency
18	LSHTM London School of Hygiene and Tropical Medicine
19	MOH Ministry of Health
20	ORCA Operational Research and Coaching for Analysts
21	PRISM Performance of Routine Information System Management
22	RHIS Routine Health Information System
23	VF Verification Factor
24	Acknowledgment

1 ว		
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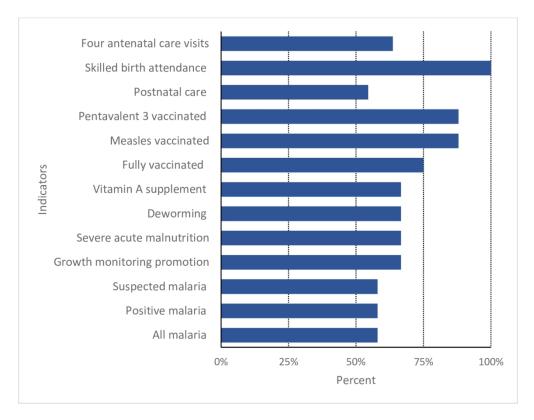
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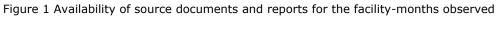
2 3 4	1	and approved of the final manuscript and agreed to be accountable for all aspects of the								
5 6 7	2	work.								
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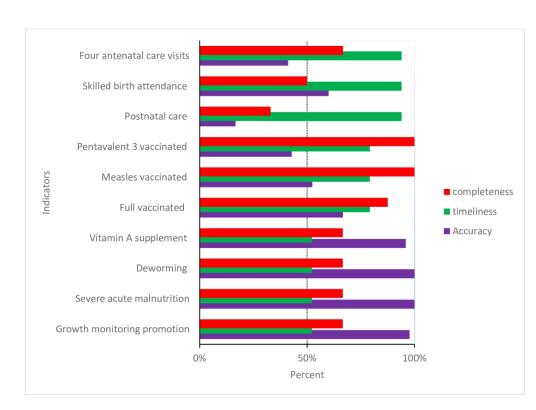


Figure 2 Completeness, timeliness and accuracy of reporting for selected indicators in the routine health information system

162x119mm (300 x 300 DPI)

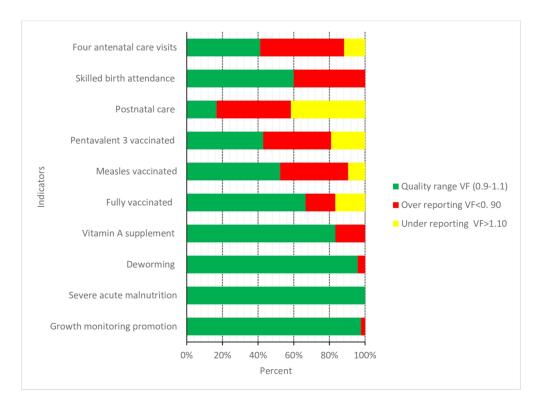


Figure 3 Accuracy of reporting for selected indicators in the routine health information system

171x126mm (300 x 300 DPI)

Data collection Site/level; woreda/ hospital/ health centre/health post Date of data collection						
		Response (Yes/No). Note every 'yes'				
	Description	answer will score '1' and '0' for				
S.N		answer 'No'. If not applicable, NA	Comments/clarifications			
4	A. Demographic/planning					
			Obtain the target value and previous review			
	Is there a target number of children that the	1. Yes	period's annual total. Even if the target is			
	woreda or health facility strives to vaccinate a	2. No	unrealistically high/low, as long as they			
1.	calendar year or reporting period?	3. NA	have set a target they score 1			
		1. Yes				
	Ask this question at woreda health office only	2. No				
	Is the denominator value (for infant	3. NA				
	immunization) found at the woreda level the	Denominator set at national				
2.	same as the one found at the national level?		Refer in the record in the log book.			
		1. Yes				
	Is the proportion of infants for pentavalent3,	2. No	Strategy; fixed, outreach, mobile. A			
	measles and fully vaccination type known for	3. NA	proportion (%) by each antigen should be			
3.	the woreda and service delivery points		available and known			
			Plan should include the planning process to			
	Is there an up-to-date plan for:	1. Yes	increase routine vaccinated coverage. It			
	The woreda and	2. No	may be integrated with other health			
	• The health delivery point (current review	3. NA	services			
4.	period)		Please review reference document			
	Is there a woreda and health facilities map of	1. Yes				
	catchment areas (including outreach sites)	2. No				
_	showing health facility providing immunization	3. NA	The map should include denominator,			
5.	strategy  . Monitoring and evaluation		target, strategy type			

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	Is there an up-to-date chart/table of the		Yes		
	current review period's vaccinated coverage	2.	-		The chart should be displayed in a visib
6.	displayed any where	3.	NA		site
	Is the completeness of the immunization	1.	. Y	es	
	reports monitored at each reporting level?	2.	. N	lo	
7.	(woreda and health facilities)	3.	. N	IA	Refer document for evidence
	Does the woreda and health facility monitor	1.	. Y	es	
	reporting timelines for health facility	2.	. N	lo	
8.	immunization reporting	3.	. N	IA	Refer document for evidence
					Refer document for evidence
					Can be on the same chart or table
	Is there an up to date data monitoring of the	1.	. Y	es	coverage. but score 1 if the health work
	current review period's immunization dropout	2.	. N	lo	can tell you the dropout rate of his heal
9.	rates?	3.	. N	IA	facility
					Refer document for evidence
					Feedback mean written summary
					analysis of immunization data (woreda
					health centres, health centers to heal
					posts).
	Ask this question for woreda and health				Routine means regular feedbacks
	centre only	1.	. Y	'es	monthly bases (not ad hoc). Format mea
	Is there a routine feedback format for the next	2.	. N	lo	written if distributed or if in from of
10.	lower level	3.	. N	IA	meeting is minutes of meeting
					Refer document for evidence
					Such meetings should occur outsi
		1.	. Y	es	supervisions and involve workers fro
		2.	. N	lo	several health units
	Are there regular meetings with health unit	3.	. N	IA	If yes, how often is this meeti
11.	workers to discuss immunization performance				happening???
	Are there designated staffs responsible for	1.	. Y	es	
	reviewing the quality of data (i.e., accuracy,	2.	. N	lo	
	completeness and timeliness) received from	3.	. N	IA	Designated staffs can be PMT or HMIS for
12.	sub-reporting levels (e.g., service points)?.				assigned to do this task

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		1.	Yes	
		2.	No	
	Does all designated staff have received training	3.	NA	
13.	on the data management processes and tools?			
				Refer document for evidence.
				A written schedule of supervision that
				includes visiting every health unit with as
	Ask this question for woreda and health	1.	Yes	specified period of time. Supervision must
	centre only	2.	No	include immunization, record should
	Are supervision activities are conducted	3.	NA	include list of health facilities, date visited
14.	weekly, monthly or quarterly?			and by whom. Check core indicator
				The manager should able to say (based on
		0		written information) weather one health
				unit has encountered a vaccine stock out. If
				no vaccine stock out reported, ensure that
		1.	Yes	the monitoring is possible and done. Stock
	Is there a mechanism of monitoring vaccine	2.	No	out means interruption in vaccine supply
15.	stock outs at of health facility level?	3.	NA	(for any vaccine)
(	C. Recording practices			
	Dear volunteer, now we are going to switch the	he discussi	ons to immunization data r	ecording practices.
				If no Ledger book, or inappropriate record
				keeping of vaccine receipts and issues,
		1.	Yes	score 'No'. If it is not sufficient to have bin
		2.	No	card, but an appropriate carder system will
	Are vaccines receipt and issues recorded in	3.	NA	suffice provided it is correctly maintained,
16.	vaccine ledger book			stored and archived
		1.	Yes	
		2.	No	
	Is the current ledger book up to date for all	3.	NA	
17.	vaccines reviewed (including dry supplies)			Refer document for evidence
	Were immunization forms (tally sheets,	1.	Yes	
	reporting formats, vaccine requisition formats)	2.	No	
	sufficiently available in the visited health units	3.	NA	Check the availability of formats. If one of
18.	during the review period			the format is missing, score 'zero'

19.	Ask this question at service delivery level only Are there tally sheets for infant vaccinations on the desk (or easily available)?		No NA		Check the availability of the tally sheet. If tally sheets completed by month and not each immunization session, ensure that tally sheet has month/review period clearly marked. Check the numbers given during the last immunization session
			Yes		
	Do tally chaots have entries for the last	2.	-		
20	Do tally sheets have entries for the last	3.	NA		Poviow the document
20.	immunization day?				Review the document
	Did the individual reporting and recording				If there was an official change in the report
	form (tally sheets) from the respective health	1.	Yes		format, a four month flexibility should be
	units use the same form/format for the	2.	No		allowed (mix of old and new forms for a
	current review period	3.	NA		maximum of 4 months)
21.					
			1. Ye	25	
	Ask this question at service delivery level only		2. No		
	Are registers (or pre-printed forms) used for		3. NA	4	Check the child registers. These may be
	recording individual information about child				child health cards, if cards are kept in health
22.	immunization			<u> </u>	facility
					Review the document. A new dose should
		1.			not be entered as a complete new entry but
	<u>Ask this question at service delivery level only</u>	2.			entered in the location where previous
	Can a child's vaccination history be easily and	3.	NA		doses have been entered. Score 0 if register
23.	rapidly retrieved in the registers				is used as a new entry for any immunization
					Observe immunization of five (among
			Yes		infants) and check the child card. If no
	<u>Ask this question at service delivery level only</u>	2.			observation score, NA. If you can observe
	Was the correct individual record completed	3.	NA		five immunizations, then skip child health
24.	for every vaccination observed				card exercise.
	<u>Ask this question at service delivery level only</u>		Yes		Observe immunization of five (among
	Was the correct date to return given for every		No		infants) and check the child card. If no
25.	vaccination observed	3.	NA		observation score, NA.

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				Needs to be answered as such by
				woreda medical officer or person a
				health facility manager in charge immunization services (i.e., is
				monitoring of timeliness systematic a
	Does the woreda office and health facility	1.	Yes	organized). This must be the first date, t
	stamp or write the date of report from health	2.	No	report was seen (received) at woreda
	facility is received at woreda level on the	3.	NA	health facility level, not the date the rep
26.	report			was processed
[	D. Storing/Reporting Practices			
	Dear respondent, we are now going to discus	s on immu	nization data storing and	reporting process
		- O ,		Processing means, entering data in
			Yes	whatever system they use (electronic
	Have all available health facility reports from		No	paper). Ideally there should be a writ
	the period previous to the last one been	3.	NA	instructions about the process a
27.	processed			procedures
		1.	Yes	Monthly or quarterly depending
	Are all the health facility reports available for	2.	No	country. Record in the logbook all the da
28.	the entire review period	3.	NA	that are missing.
				Information coming late should be sent
				the national level. The explanat
			Yes	provided should be in line with natio
	Is there a procedure/ system of dealing with		No	guidelines. If no national guideline,
29.	late reporting	3.	NA	system should be functional.
				Review the document
			Yes	Storage should facilitate retrieval
		2.	No	monitoring (and be well organized). If
20	Does each health facility have its own file or	3.	NA	storage is filled by date only (not by hea
30.	sub file?			centre) score yes if any report search is e

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31.	Does each health facility papers files are filed by date?	1. Yes 2. No 3. NA	Review the document
		1. Yes	
	Is there a written back up procedure for every	2. No	
32.	reporting to the next level?	3. NA	If not computerized score 'na'
	Can the official immunization tabulation for the review period be reproduced from an	1. Yes 2. No	If not computerized score 'na' official immunization tabulation means final summary of review period data. Archive electronic file means stored file from hard
33.	archive electronic file?	3. NA	disk/diskettes
	Is the data of printing/production on every tabulation/chart or, if the data is archived, the	1. Yes 2. No	
34.		3. NA	If not computerized score 'na'
11.	Data verifications at the woreda health	office and service delivery points	

Data verifications at the woreda health office and service delivery points

A. Immunization service data comparison between reports and records
 Date \_\_\_\_\_\_ Health institution code \_\_\_\_\_\_

Description	Immuniza	Immunization data reports and records in the review period							
Description	Pentavalent 3				Measles		Fully vaccinated		
Recount results from the periodic reports sent from service sites to the Woreda and compare to the value reported by the									
Woreda.	Month 1	Month 2	Month 3	Month 1	Month 2	Month 3	Month 1	Month 2	Month 3
Reported by the health centre/hospital (By EPI unit)									
Recounted health center/hospital (tally sheet)									
Recounted health center/hospital (registration book)									
Ratio of reported over recorded									

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Aggregated PHCU reported to woreda (including health posts)					
Reported by health post to health centre					
Recounted health post (tally sheet)					
Recounted health post (registration book)					
Ratio reported over recorded					

B. Immunization logistics data reports and records

Date \_\_\_\_\_ Time \_\_\_\_\_ Health institution code \_\_\_\_\_ Logistics data in the review period Antigen Month 1 Month 2 Month 3 Begin End-Endning ing ing balanc Quantity Loss/ bala Beginning Quantity Loss/ Ending Beginning Quantity Loss/ bala received balance received balance received adj balance е adj adj nce nce Pentavalent PCV Rota BCG IPV BOPV Measles

C. Immunization data reports timeliness and completeness check list\*

Date	Ti	me		Health institu	ition code	
	Reporting period					Total
	Month	Month	Month		Total	timeliness
	1/date of	2/date of	3/date of		completeness	
Health facilities	the report	the report	the report	Agreed reporting		
	received	received	received	time line		
Health centre 1						
Health centre 2						

Health centre 3				
Health centre 4				
Health post 1				
Health post 2				
Health post 3				
Health post 4				
Health post 5				
Hospital				
Total received this month (NO)	1 h			
Total received this month (%)				
Cumulative completeness (%)				
Total on time this month (NO)				
Cumulative timeliness (%)				

\*Adapted from the immunization data quality self-assessment (DQS) tool (WHO, 2005)

#### Кеу

- Insert the date the health facility reports were received at the health institution. If a report is received after the deadline, enter the date in red.
- Total completeness or timeliness: refers to the reporting completeness of the health facility. Cumulative completeness: reports received up to that month divided by reports expected up to that month.

Cumulative timeliness: reports received on time up to that month divided by reports expected up to that month.

CONF	FIRMED AND SUSPECTED MALARIA CASES		
1	Does this facility diagnose and treat malaria?	1. Yes 🗆	0. No 🗆
SOUF	RCE DOCUMENTS AND REPORTS		
2	Does this facility report malaria data to a reporting system?	1. Yes 🗆	0. No 🗆
3	To which of the following reporting systems does the facility report malaria data?	<ol> <li>Health Management Informat System (HMIS)</li> <li>Public health Emergency Man (PHEM)</li> <li>Malaria program</li> <li>Nongovernmental organization institutions</li> <li>Other reporting system (Spection)</li> </ol>	agement ons or
4	What is the source document used by this facility for monthly/weekly reporting of malaria?	<ol> <li>Laboratory register</li> <li>OPD register</li> <li>Inpatient register</li> <li>Emergency register</li> <li>Other (specify)</li> </ol>	
REPO	ORT TIMELINESS		
5	Is there a deadline for submission of the malaria report by the health facilities?	<u>1. Yes</u> <u>2. No</u>	
6	If yes, what is the deadline (date of month)? (Write the end date of the deadline)	Reporting deadline:	
7	Does the health facility record the dates of submission of monthly/weekly malaria reports to the Woreda/Zone/Region (see logbook/computer)?	1. <u>Yes</u> 2. <u>No</u>	
IF AV	AILABLE, REVIEW THE RECORDS AND CHE	CK THE DATES OF SUBMISSION FO	R THE
	E REVIEW MONTHS		
8	Month 1	Reported date	
	Month 2 Month 3	Reported date	
9	If any discrepancy is observed between Reporting deadline and each reporting date, what are the possible reason?	<ol> <li>Shortage of man power</li> <li>Interruption of electricity/com</li> <li>Shortage of reporting formats</li> <li>Competing priority (Campaign</li> <li>Reporting date aligned with he</li> <li>Other (Specify)</li> </ol>	is no discre
10	What method of reporting system does the facility use	<ol> <li>Paper based system</li> <li>Electronic system</li> </ol>	

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			3.	Both				
DATA	USE FOR DECISION	ON MAKING						
11		h facility have analysed e.g., summary tables,	2.	No Yes, observed paper-b Yes, observed electron Both				
12		h facility uses analysed or decision making	1. ` 2.				lf no Skip to Q14	
13	If Yes, for wha	t purpose	2. 3 3. 4. 5.	Performance managen and reporting) Supply requesting and Priority setting Monitoring targets Advocacy Other (Specify)		5	Skip to Q16	
14	If no, what are the possible bases for decision making in your health facility			<ol> <li>Personal preference for decision making</li> <li>Superior directives</li> <li>What was done in last year</li> <li>Funding directives from higher level.</li> <li>Political considerations</li> <li>Other (Specify)</li> </ol>				
15	for not using n	e the possible reasons nalaria data for decision r health facility		<ol> <li>Poor data quality</li> <li>Unavailability of data</li> <li>Negative Perceptic</li> <li>Other (Specify)</li> </ol>				
REVIE	W THE SOURCE	DOCUMENTS AND MONT	'HLY I	REPORT FOR SUSPECT	ED MALARIA	CASE	Ξ	
	Please confirm the availability of source documents for malaria for month 1 to month 3. If available, please Recount the number of Suspected malaria cases recorded in the source document month 1 to month 3.	(A) Source doc	umer	nts available	(B) Recount the number of Suspected malaria cases in the source documents (if none, please enter 0)	m Su: n cas m	Record onthly spected nalaria ses from onthly report	

66			BMJ Open				
	Months	Yes, available	Yes, available	Yes,	No		
		and complete*	but partly**	available			
			complete	but no			
				data			
				recorded			
01	Month 1	1	2	3	0		
02	Month 2	1	2	3	0		
03	Month 3	1	2	3	0		
		DOCUMENTS AND			CONFIRM		
2	Please confirm	(A) Sou	irce documents	available		(B) Recount	
	the availability					the number	
	of <b>source</b>					of conf.	confi
	documents for					malaria	mal
	malaria for					cases in the	
	month 1 to					source	mor
	month 3. If					documents	rep
	available,					(if none,	
	please					please	
	Recount the					enter 0)	
	number of	C					
	conf. malaria						
	cases recorded						
	in the <b>source</b>	or pec					
	document month 1 to						
	month 3.						
	Months	Yes, available	Yes, available	Yes,	No		
	WOITINS	and complete*	but partly**	available	NO		
			complete	but no			
			complete	data			
				recorded			
	Month 1	1	2	3	0		
	Month 2	1	2	3	0		
	Month 3	1			0		
REVI	EW THE SOURCE	DOCUMENTS AND	MONTHLY REP	PORT FOR 1	TOTAL M	ALARIA CASE	
1	Please confirm	(A) Sou	irce documents	available		(B) Recount	(C)Re
	the availability					the number	mon
	of <b>source</b>					of total	to
	documents for					malaria	mal
	malaria for					cases in the	
	month 1 to					source	mon
	month 3. lf					documents	rep
	available,					(if none,	
	please					please	
	Recount the					enter 0)	
	number of						
	total malaria	1					

	cases recorded in the source document month 1 to month 3. Months	Yes, available and complete*	Yes, available but partly**	available	No	
			complete	but no data recorded		
	Month 1	1	2	3	0	
	Month 2	1	2	3	0	
	Month 3	1	2		0	
2	ARTLY: the register If the source document (Lab	1. Storage o archiving				
2						
	available, what	2. Absence o	of			
	are the possible	designate				
	reasons?	3. Stock out source do				
		4. Other (spe				
3	If the source documents (Lab register/) are partially complete or has no data,	1. Staffing issue(s)(sh absence) e 2. Not understar		40		
	what are the possible reasons for the missing data?	the data e 3. Presence other vert reporting	of		3	
		requireme 4. Data burd much data elements recorded)	en (too a to be			
		<ol> <li>The recorrection tool is not designed friendly</li> <li>Other (spectrum)</li> </ol>	ding as user			

6	report for malaria is not available, what are the possible reasons? If the monthly report of malaria	3. 4. 1.	Absence of designated staff Stock out of source document Other (specify): Staffing issue(s)(shortage, absence)
6	possible reasons? If the monthly	1.	
6	If the monthly		Staffing issue(s)(shortage_absonce)
	•		Staffing issue(s)(shortage, absonce)
	report of malaria		
	•		Not understanding the data element
	is partially complete or has		Presence of other vertical reporting requirement Data burden (too much data elements to be recorded)
	no data, what are		The recording tool is not designed as user friendly
	the possible		There is no client to be reported
	reasons for the		Other (specify):
	missing data?		
DISCR	EPANCIES		
1	If there was a		Data entry errors
	discrepancy		Arithmetic errors
	observed		Information from all source documents not compiled correctly
	between the source document		Data burden (too much data elements to be reported)
	and the <b>monthly</b>		Illegible writing on the source document (not readable) Lack of emphasis for data accuracy
	<b>report</b> , what are		Other (specify)
	the reasons for		
	the discrepancy?		
	If there was a		Data entry errors
	discrepancy		Arithmetic errors
	observed		Information from all source documents not compiled correctly
	between the source document		Data burden (too much data elements to be reported) Illegible writing on the source document (not readable)
	and the <b>monthly</b>		Lack of emphasis for data accuracy
	report, what are		Other (specify)
	the reasons for		
	the discrepancy?		

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#### Data collection tool for Maternal Health Indicators

Checklists for collecting data on quality at woreda and health facility level, adapted from USAID RDQA Measure Evaluation

This questionnaire will be used to collect data from the health facilities and woreda health offices in order to assess the data quality and data management system. Facility Identification

Interviewer Name: \_\_\_\_\_

Full referer	nce of report (name, year, pub	lisher etc.)			
Type of Do	cument				
Study Desig	gn				
Study area	/s				
Study perio					
Study popu					
Sample size	e 🔺	Definition	Devented	C	
Indicators		Definition (Numerator	Reported		
		/Denominator)	National	Benishangul G	umz
				Region	
Antenatal o	care visits at least one (ANC1)				
Antenatal o	care 4th visit (ANC4)				
Skilled deli	very attendance				
	,		-		
Postnatal C	Care	4	-		
Comments				·	
Number	Question	Result			
SECTION 1	COVER PAGE				
Date	DAY	MONTH	YEA	\R	
	Day	Month	Yea	ar	
FACILITY ID	ENTIFICATION				
Q001	Region Name				
Q002	Zone/sub-city name				
Q003	Facility ID				
Q004	Official name of facility				

Number	Question	Result	
Q005	Woreda Name		
Q006	Town Name		
Q007	Kebele Name		
Q008	Type of facility	HEALTH CENTRE HEALTH POST	1 2
Q009	Urban/Rural	URBAN RURAL	1 2

# 1. Service Delivery Sites (health facilities)

Demog	raphic data						
	Information		Response Yes=	1 <i>,</i> No=2		Remar	k
	Does the facility have the ca				If 'yes'	how m	uch
	population the calendar year						
	Does the health center know						
	number of eligible mothers						
	service to be provided in th	e calendar					
	year?						
3	Is the denominator value (fe	or ANC,					
	delivery and PNC) found in	the health					
	center level the same as the	e one found					
	in the national level						
	umentation Review:			1			
	availability and completene						
	ents for the selected reporti	• • • • •	•				
	ents/facility reports are avai			ANC1	ANC4	SBA	EPNC
	ents/facility reports are not	available, 2= N	o otherwise the				
answer	will be 3=Yes partly						
	Review available data s						
SDS_1	A being verified. Are all n (registers tally and repo	•					
		Tally					
		Tikmit 2010/Octo Register					
	2017		the lower level				
		Tally					
	Hidar 2010/Nov 2017	Register					
		Report from	the lower level				
	T-1	Tally					
	Tahisas 2010/ Dec	Register					
	2017	Report from	the lower level				
SDS_2	A Are all available data so and/or tally sheet for 2						

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	Tikmit 2010/Octo	Tally					
	2017	Register					
	2017	Report from th	e lower level				
		Tally					
	Hidar 2010/Nov 2017	Register					
		Report from th	e lower level				
	Tahisas 2010/ Dec	Tally					
	2017	Register	<u> </u>				
	Review the dates on th	Report from th					
SDS_3A	fall within the 2nd quar						
			Tes-1, NO-2 )				
	Tikmit 2010/October 20	J17					
	Hidar 2010/Nov 2017	-					
	Tahisas 2010/ Dec 2017						
	If the source document not available, what are						
	1. Storage or archiv	ving problems					
SDS_4A	2. Stock out of sour	ce document					
	3. Absence of designated staff						
	4. Other (specify)						
	If the source document not completely filled in for the missing data?	· · · · · · · · · · · · · · · · · · ·	• ·				
	1. Staffing issue(s) (shortage, absence )						
	2. Not understanding the data element						
SDS_5A	3. Presence of other	•					
	4. Data burden (too recorded)	much data eleme	ents to be				
	5. The recording too	l is not designed	as user				
	friendly						
	6. other (specify):						
	TIMELINESS						
SDS_1B	Does the health facili submission of monthly Health center logbook/computer)?	•		□ 0.	No		
SDS_2B	If ' <i>Yes'</i> for SDS_1`B, rev review months	view the records	and check the c	lates of s	ubmissic	n for th	e three
	1	-	Fikmit	Hidar		Tahisa	s 2010/
			2010/Octo	2010/N	ov	Dec 20	-

	Were the HMIS monthly reports1. Yes □submitted on time?(Currentpractices is submission from 21th to26th of the month)		1. Yes □ 0. No □	1. Yes □ 0. No □	
C- Recour	nting reported Results (accuracy)	1			
verified n	results from source documents, compare the umbers to the site reported numbers and explain cies(if any)	ANC 1	ANC4	SBA	EPN
SDS_1C	Recount the number of people, cases or events during the reporting period by reviewing the data source (register HC)/tally HP) (A). Tikmit 2010/October 2017 Hidar 2010/Nov 2017 Tahisas 2010/ Dec 2017				
SDS_2C	Enter number of people, cases or events reported by the site during reporting period from site summary report(B) Tikmit 2010/October 2017 Hidar 2010/Nov 2017 Tahisas 2010/ Dec 2017				
SDS_4C	Calculate the ratio of recounted to reported (A/B) Tikmit 2010/October 2017				
	Hidar 2010/Nov 2017				
	Tahisas 2010/ Dec 2017				
SDS_5C	What are the reasons for discrepancy (if any) observed ((i.e. data entry errors, missing data sources, others)?	0			
	1. Storage or archiving problems				
	2. Absence of designated staff				
	3. Stock out of source document				
	4. other(specify)				

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D. Syster	ns Assessment	
	Functions and Capabilities (1.Yes completely 2. Partly 3. No 4.NA	
SDS_1D	Is there a designated staff responsible for reviewing aggregated numbers prior to submission to the next level? (e.g. to health center or wereda)	
SDS_2D	Have all relevant staff has received training on the data management processes and tools.	
	provided written guidelines to each sub-reporting level on (Yes=1, ad observe the available guidelines	
SDS-3D	What they are supposed to report on?	
SDS_4D	How (e.g. in what specific format) reports are to be submitted?	
SDS_5D	To whom the reports should be submitted?	
SDS_6D	When the reports are due?	
III - Data-collectio	on and Reporting Forms and Tools (Yes=1, No=2)	
SDS_7D	Have there been clear instruction/orientation given to relevant staffs on how to complete the data collection and reporting forms/tools.	
SDS_8D	Is the supply of standard reporting forms/tools consistent in the facility?	
SDS_9D	Do the M&E Unit monitor on the consistent utilization of standard reporting forms/tools at all reporting levels.	
SDS_10D	The standard forms/tools are consistently used by the Service Delivery Site.	
SDS_11D	Are all source documents and reporting forms relevant for measuring the indicator (s) are available (hard copy print outs) for auditing purposes. (Including dated print-outs in case of computerized system)	
IV- Data Managem	ent Processes (Yes=1, No=2) This section is only for Health Centers	
SDS_12D	If applicable, there are quality controls in place for when data from paper-based forms are entered into a computer (e.g. double entry, post-data entry verification, etc). <i>(if not computerized skip to SDS_15D)</i>	
SDS_13D	If applicable, there is a written back-up procedure for when data entry or data processing is computerized.	
SDS_14D	<i>if 'yes' for SDS_12D</i> the latest date of back-up is appropriate given the frequency of update of the computerized system (e.g., back-ups are weekly or monthly).	
SDS_15D	The recording and reporting system avoids double counting people within and across Service Delivery Points (e.g., a person receiving the same service twice in a reporting period, a person registered as receiving the same service in two different locations, etc).	

SDS_16D	The relevant national forms/tools are used for data-collection and reporting.	
SDS_17D	Data are reported through a single channel of the national information systems.	
VI – Us	se of Data for decision making (Yes=1, No=2)	
SDS_18D	The service delivery site develops charts, graphs, maps, etc(If yes, ask to see them)	
SDS_19D	Staff at the health facility has access to guideline/technical assistance on data use (e.g. peer review meetings or during supervisory visits)	
SDS_20D	The analyzed data/results are presented/ disseminated to stakeholders in a timely manner so that the information can be used for informed decisions. (observe examples)	
SDS_21D	There are programmatic decision taken by the facility based on the analyzed data (see/observe examples)	
2. Woreda lev	el assessment Questions	

# 2. Woreda level assessment Questions

	Information	formation			Remark	
1	Does the woreda health office have the catchmen population the calendar year?	Does the woreda health office have the catchment population the calendar year?			If <i>'yes'</i> how much	
2	Does the woreda health office know the total num eligible mothers for maternal service to be provide calendar year?					
3	Is the denominator value (for ANC, delivery and Pl found in the woreda the same as the one found in national level? (If not the same explain the difference)		L			
Α.	Recounting reported results (accuracy)					
sites	int results from the periodic reports sent from service to the Woreda and compare to the value reported by istrict. Explain discrepancies (if any)		ANC4	SBA	Early PNC	
WLA_	Re-aggregate the numbers from the reports					
	1A a Tikmit 2010 E.C / Oct. 2017					

	BMJ Open			Ра
WLA_1A_b	Hidar 2010 E.C / Oct. 2017			
WLA_1A_c	Tahisas 2010 E.C / Oct. 2017			
WLA_2A	What aggregated result was contained in the summary report prepared by the Woreda (and submitted to the next reporting level)? [B]			
WLA_2A_a	Tikmit 2010 E.C / Oct. 2017			
WLA_2A_b	Hidar 2010 E.C / Oct. 2017			
WLA_2A_c	Tahisas 2010 E.C / Oct. 2017			
WLA_3A	Calculate the ratio of recounted to reported results. [A/B]			
WLA_3A_a	Tikmit 2010 E.C / Oct. 2017			
WLA_3A_b	Hidar 2010 E.C / Oct. 2017			
WLA_3A_c	Tahisas 2010 E.C / Oct. 2017			
	What are the reasons for the discrepancy (if any) observed 1. data entry errors,			
WLA_4A	<ol> <li>arithmetic errors,</li> <li>missing data source,</li> <li>(Other please specify)?</li> </ol>			
	<ol> <li>arithmetic errors,</li> <li>missing data source,</li> <li>(Other please specify)?</li> </ol>			
	<ol> <li>arithmetic errors,</li> <li>missing data source,</li> </ol>			
	<ol> <li>arithmetic errors,</li> <li>missing data source,</li> <li>(Other please specify)?</li> </ol>	[A]		
В.	<ul> <li>2. arithmetic errors,</li> <li>3. missing data source,</li> <li>4. (Other please specify)?</li> </ul> Report performance Report completeness How many facilities were expected to report	[A]		
	<ul> <li>2. arithmetic errors,</li> <li>3. missing data source,</li> <li>4. (Other please specify)?</li> </ul> Report performance Report completeness	[A]		
В.	<ul> <li>2. arithmetic errors,</li> <li>3. missing data source,</li> <li>4. (Other please specify)?</li> </ul> Report performance Report completeness How many facilities were expected to report Tikmit 2010 E.C / Oct. 2017	[A]		
В.	<ul> <li>2. arithmetic errors,</li> <li>3. missing data source,</li> <li>4. (Other please specify)?</li> </ul> Report performance Report completeness How many facilities were expected to report Tikmit 2010 E.C / Oct. 2017 Hidar 2010 E.C / Oct. 2017	[A]		
B. WLA_5A	<ul> <li>2. arithmetic errors,</li> <li>3. missing data source,</li> <li>4. (Other please specify)?</li> </ul> Report performance Report completeness How many facilities were expected to report Tikmit 2010 E.C / Oct. 2017 Hidar 2010 E.C / Oct. 2017 Tahisas 2010 E.C / Oct. 2017	[A]		
В.	<ul> <li>2. arithmetic errors,</li> <li>3. missing data source,</li> <li>4. (Other please specify)?</li> </ul> Report performance Report completeness How many facilities were expected to report Tikmit 2010 E.C / Oct. 2017 Hidar 2010 E.C / Oct. 2017 Tahisas 2010 E.C / Oct. 2017 How many facilities actually reported [B] Tikmit 2010 E.C / Oct. 2017	[A]		
B. WLA_5A	<ul> <li>2. arithmetic errors,</li> <li>3. missing data source,</li> <li>4. (Other please specify)?</li> </ul> Report performance Report completeness How many facilities were expected to report Tikmit 2010 E.C / Oct. 2017 Hidar 2010 E.C / Oct. 2017 Tahisas 2010 E.C / Oct. 2017 How many facilities actually reported [B]	[A]		
B. WLA_5A	<ul> <li>2. arithmetic errors,</li> <li>3. missing data source,</li> <li>4. (Other please specify)?</li> </ul> Report performance Report completeness How many facilities were expected to report Tikmit 2010 E.C / Oct. 2017 Hidar 2010 E.C / Oct. 2017 Tahisas 2010 E.C / Oct. 2017 How many facilities actually reported [B] Tikmit 2010 E.C / Oct. 2017 Hidar 2010 E.C / Oct. 2017 How many facilities actually reported [B]	[A]		
B. WLA_5A WLA_6A	<ul> <li>2. arithmetic errors,</li> <li>3. missing data source,</li> <li>4. (Other please specify)?</li> </ul> Report performance Report completeness How many facilities were expected to report Tikmit 2010 E.C / Oct. 2017 Hidar 2010 E.C / Oct. 2017 Tahisas 2010 E.C / Oct. 2017 How many facilities actually reported [B] Tikmit 2010 E.C / Oct. 2017 Hidar 2010 E.C / Oct. 2017 Hidar 2010 E.C / Oct. 2017 Tahisas 2010 E.C / Oct. 2017 Hidar 2010 E.C / Oct. 2017 Tikmit 2010 E.C / Oct. 2017 Tikmit 2010 E.C / Oct. 2017 Tikmit 2010 E.C / Oct. 2017	[A]		
B. WLA_5A	<ul> <li>2. arithmetic errors,</li> <li>3. missing data source,</li> <li>4. (Other please specify)?</li> </ul> Report performance Report completeness How many facilities were expected to report Tikmit 2010 E.C / Oct. 2017 Hidar 2010 E.C / Oct. 2017 Tahisas 2010 E.C / Oct. 2017 How many facilities actually reported [B] Tikmit 2010 E.C / Oct. 2017 Hidar 2010 E.C / Oct. 2017 How many facilities actually reported [B] Tikmit 2010 E.C / Oct. 2017 Hidar 2010 E.C / Oct. 2017 Summary facilities actually reported [B] Tikmit 2010 E.C / Oct. 2017 Summary facilities actually reported [B] Tikmit 2010 E.C / Oct. 2017 Summary facilities actually reported [B] Summary facilities actual	[A]		
B. WLA_5A WLA_6A	<ul> <li>2. arithmetic errors,</li> <li>3. missing data source,</li> <li>4. (Other please specify)?</li> </ul> Report performance Report completeness How many facilities were expected to report Tikmit 2010 E.C / Oct. 2017 Hidar 2010 E.C / Oct. 2017 Tahisas 2010 E.C / Oct. 2017 How many facilities actually reported [B] Tikmit 2010 E.C / Oct. 2017 Hidar 2010 E.C / Oct. 2017 Hidar 2010 E.C / Oct. 2017 Tahisas 2010 E.C / Oct. 2017 Tahisas 2010 E.C / Oct. 2017 Tikmit 2010 E.C / Oct. 2017 Calculate % Available Reports [B/A] sum Tikmit 2010 E.C / Oct. 2017	[A]		

В.	Report performance	
	Report completeness	
	How many facilities were expected to report [A]	
WLA_5A	Tikmit 2010 E.C / Oct. 2017	
	Hidar 2010 E.C / Oct. 2017	
	Tahisas 2010 E.C / Oct. 2017	
	How many facilities actually reported [B]	
WLA 6A	Tikmit 2010 E.C / Oct. 2017	
	Hidar 2010 E.C / Oct. 2017	
	Tahisas 2010 E.C / Oct. 2017	
	Calculate % Available Reports [B/A] sum	
	Tikmit 2010 E.C / Oct. 2017	
WLA_7A	Hidar 2010 E.C / Oct. 2017	
	Tahisas 2010 E.C / Oct. 2017	
WLA 8A	Check the dates on the reports received. How many reports were	
VVLA_OA	received on time? (i.e., received by the due date). [C]	

2010/Nov.

If No, skip to WLA 15A

Tahisas

2010 /

Dec.2017

WLA_9A	Calculate % On time Reports [C/	B]							
WLA_10A	How many reports were comple contained all the required indic report by the District, and the au	cator data, the	date of recept	tion of the					
WLA_11A	Calculate % Complete Reports [D/B]								
WLA_12A	reasons for the missing data? ( <i>N</i> issue(s) (e.g. staff shortage, absolute data element reporting requirements 4.Data	If any monthly HMIS reports were not complete, what are the possible reasons for the missing data? <i>(Multiple responses is possible)</i> 1. Staffing issue(s) (e.g. staff shortage, absence of designated staff, etc) 2. Not understanding the data element(s) 3.Presence of other vertical reporting requirements 4.Data burden (too much data elements to be recorded) 5.The design of the reporting form is not user friendly							
	Report timeliness								
WLA_13A	Does the Woreda office record receipt dates of monthly HMIS reports (observe logbook/electronic system)?	1. Yes 🗆	0. No 🗆	lf No, skip					
WLA 14A	If WLA_13A is 'yes', check the receipt dates for the three review months. How many		Tikmit 2010/Oct.2 017	Hidar 2010/Nov 2017					
VVLA_14A	reports were received on or before the 26th of the month	reports were received on or Health centre							
		Health post							
WLA_15A	Does the Woreda office keep a record of its submission of monthly aggregated HMIS reports to Zonal or regional offices (e.g. emails, stamps, receipts, log book, etc.)?	1. Yes 🗆	0. No 🗆						
WLA_16A	If WLA_16A is yes, check the submission dates (date from ) of the aggregate HMIS reports for the three review months.	Tikimt 2010/Oct 2017 1. Yes □0. No □	Hidar 2010/Nov.2 0171. Yes □0. No □	Tahisas 2010 / Dec.2017 1. Yes. 0. No					
	Part 2. Systems Assessment (	Woreda)							
	cture, Functions and Capabilities letely 2. Yes partly 3. No 4. NA )								
SAW_1A	Are there designated staffs response the quality of data (i.e., accuracy, timeliness) received from sub-rep service points)?	completeness a	nd						

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SAW_2A	Are there designated staff responsible for reviewing AW_2A aggregated numbers prior to submission to the next level (e.g., to the central M&E Unit).					
SAW_3A	Does all relevant staff have received training on the data management processes and tools?					
II DATA QU	ALITY ASSESSMENT MECHANISMS					
SAW_4	Has the Woreda conducted data quality assessments at all health facilities in the review three months? (Please observe)	<ul> <li>0. No RDQA conducted</li> <li>1. Yes, RDQA has been conducted in all health posts, Health centers, and hospitals</li> <li>2. RDQA has been conducted, but when in a second facilities</li> </ul>				
SAW_5	Does the Woreda use data quality assessment tools (e.g., RDQA/data verification, in-built electronic data quality validation rules/system)? (Please observe)	only in some facilities 0. No □ 1. Yes, observed □ 2. Yes, not observed				
SAW_6	Does the Woreda maintain a record of health facility data quality assessments conducted in the past three months? (Please observe)	<ol> <li>0. No □</li> <li>1. Yes, observed □</li> <li>2. Yes, not observed</li> </ol>				
SAW_7	Does the Woreda maintain records of feedback to health facilities on data quality assessment findings?0. NoI(Please observe)1. Yes, observed I2. Yes, not observed					
III- Indi	icator Definitions and Reporting Guidelines					
	The M&E Unit has provided written guidelines to each a (Yes=1, NO=2)	sub-reporting level on:-				
WID_1	What they are supposed to report on.					
WID_2	How (e.g., in what specific format) reports are to be sul	bmitted.				
WID_3	To whom the reports should be submitted.					
WID_4	To When the reports are due.					
IV - Da	ta-collection and Reporting Forms / Tools (Yes=1, No=2)					
WDC_1	Clear instructions have been provided by the M&F Unit on how to complete the					
WDC_2	The M&E Unit has identified standard reporting forms/tools to be used by all reporting levels					
WDC_3	The standard forms/tools are consistently used by the standard forms/tools are consistently used by the standard forms and the standard forms are consistently used by the standard forms are consistent	Service Delivery Site.				
WDC_4	All source documents and reporting forms relevant for measuring the					
V- Data	a Management Processes (Yes=1, No=2)					

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1	
2 3 4 WDM_1 5	Feedback is systematically provided to all service points on the quality of their reporting (i.e., accuracy, completeness and timeliness).
6 7 8 WDM_2 9	Are there quality controls in place for when data from paper-based forms are entered into a computer (e.g., double entry, post-data entry verification, etc)?
10 11 12 13 WDM_3	Is there a written back-up procedure for when data entry or data processing is computerized?
14 15 WDM_4	If WDM_3 'yes', the latest date of back-up is appropriate given the frequency of update of the computerized system (e.g., back-ups are weekly or monthly).
16 17 18 WDM_5	There is a written procedure to address late, incomplete, inaccurate and missing reports; including following-up with health facility on data quality issues.
19 20 VI - Lin	ks with National Reporting System (Yes=1, No=2)
21 WDM_6	The data are reported through a single channel of the national reporting system.
22 WDM_0 23 WDM_7 24	The relevant national forms/tools are used for data-collection and reporting.
25	I – Use of Data for decision making (Yes=1, No=2)
<sup>27</sup> WDU_1D	The wereda develops charts, graphs, maps, etc(If yes, ask to see them)
<sup>28</sup> <sup>29</sup> WDU 2D	Staff at the wereda has access to guideline/technical assistance on data
30	use (e.g. peer review meetings or during supervisory visits)
31 32 33 34	The analyzed data/results are presented/ disseminated to stakeholders in a timely manner so that the information can be used for informed decisions. (observe examples)
<sup>35</sup> 36 SDS_31D	There are programmatic decision taken by the wereda based on the analyzed data (see/observe examples of document)
37         38         39         40         41         42         43         44         45         46         47         48         49         50         51         52         53         54         55         56         57         58         59         60	
	For peer review only - http://bmjopen.bmj.com/site/about/guidelines.xhtml

1. Health center Checklist				
Person Interviewed ( title)				
Health center Name	inneant is subjected in the state			
(Interviewer: Please verify if the following equ	ipment is available in the He	eaith center)		
1. Equipment				
1.1. Computer (give a number)	1. yes	0. no		
1.2. Data Back-up Unit (e.g. CD, flash disc)	1. yes	0. no		
1.3. Printers	1. yes	0. no		
1.4. UPS	1. yes	0. no		
1.5. Generators	1. yes	0. no		
1.6. Regular telephone	1. yes	0. no		
1.7. Access to the internet	1. yes	0. no		
1.8. Calculator	1. yes	0. no		
2. Utilities				
2.1. Is there an electricity supply?	1. yes	0. no		
2.2. How often is the electricity supply interru				
0. Never/occasionally 1. Once a month 2	. Twice a month 3. Week			
2.3. Is the room, where the computer	1. yes	0. no		
hardware is kept, air-conditioned?				
3. Availability of registers, forms	6			
Type of record, report or register	Have you run out of this	Have you run out of this form in the past 6		
	month? If so, why?			
3.1 Integrated Management of Neonatal and		0. no		
Childhood Illnesses (IMNCI) register	Reasons:			
3.2. Comprehensive and Integrated Nutrition	1. yes	0. no		
Service for <5 years children tally sheet	Reasons:			
3.3 Outpatient Therapeutic Program (OTP)	1. yes	0. no		
card	Reasons:			
3.4 Stabilization Centre (SC) register	1. yes	0. no		
	Reasons:			
3.5 Stabilization Centre (SC) tally sheet	1. yes	0. no		
	Reasons:			
4. Trained staff				
Are there staff members who received any tra	0	essing, or reporting of		
health information during the last two years?	If yes;			
4.1. HMIS				
4.1.1. Health officer	1. yes	0. no		
4.1.2. Nurse	1. yes	0. no		
4.1.3. Health information technician (HIT)	1. yes	0. no		
4.1.4. Other (specify)				
4.2. CHIS				
4.2.1. Health officer	1. yes	0. no		
4.2.2. Nurse	1. yes	0. no		
4.2.3. Health information technician (HIT)	1. yes	0. no		
4.2.4. Other (specify)				

Data quality assessment tool for nuitrition indicators Data quality assessment tools for *health center* 

	4.3.1. Health officer	1. yes			0. no		
	4.3.2. Nurse	1. yes			0. no		
	4.3.3. Health information technician (HIT)	1. yes 0. no					
	4.3.4. Other (specify)						
	Technical factors- Health center						
18	Does a tally sheet exist?				s, Observed	d	
				0. No			
19	Do data processing procedures exist?				s, Observed	b	
				0. No			
20	Does the facility produce the following?			4.14		1	
20.1	Calculate nutrition indicators of the facility				s, Observed	a	
20.2	Comparisons with Warada targets			0. No		4	
20.2	Comparisons with Woreda targets			0. No	s, Observed	u	
20.3	Comparisons with National targets				s, Observed	4	
20.5	compansons with National targets			0. No	-	J	
20.4	Comparisons among types of nutrition services co	verage			s, Observed	ł	
_0.1				0. No	-	-	
20.5	Comparisons of nutrition services data over time (	monitorin	g over tim		s, Observed	d	
			-	0. No	-		
21	Does a procedure manual for nutrition services	data colle	ection (wi	th 1.Yes	, Observed		
	definitions) exist?			0. No			
Data	Completeness- at Health center level for the last si	x months					
22							
22	What is the number of Health posts in the						
22	catchment area that are supposed to report						
	catchment area that are supposed to report nutrition indicators?	2.					
22 23	<ul><li>catchment area that are supposed to report nutrition indicators?</li><li>What is the number of Health posts in the</li></ul>		)				
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	Count the number of monthly report	ts submitted						
	to the woreda health office by the he							
	for the last 6 months							
31		ly roport form	1 Voc. (	bconvod				
51	Does the health center fill the month	iy report form	1. res, c 0. No	bserved				
32	completely Count the number of nutrition indic	atova that ava	U. NO					
32								
	supposed to be filled in by this fa	•						
	blank without indicating "0" for the	last 6 months						
	reports							
Data t	timeliness- at Health center level for t	he last six men	the					
Dalai	timeliness- at Health center level for t	ine last six mon	uns					
33	When are you expecting to receive t	he HMIS						
55	report from health posts?							
34	Does the health center record receip	t datas of the	1.Yes	0.No				
54	HMIS monthly report?	i uales of the	1.165	0.110				
	If yes, check the dates of receipts for	the last six me	nthe					
	If yes, check the dates of receipts for		intris					
				HP 1	HP 2	HP 3	HP 4	HP 5
34.1	Month (specify)	1.Before dead	dline					
		0. After dead	line					
34.2	Month (specify)	1.Before dead	dline					
		0. After dead	line					
34.3	Month (specify)	1.Before dead	lline					
54.5	worth (speerly)	0. After dead						
34.4	Month (specify)	1.Before dead						
54.4	Worth (speerly)	0. After dead						
34.5	Month (specify)	1.Before dead						
54.5	Wonth (specify)	0. After dead						
34.6	Month (specify)	1.Before dead						
54.0	worth (specify)	0. After dead						
25	M/hon and you ave at a to ave head to	0. Alter dedd						
35	When are you expected to submit							
	HMIS report to woreda health office?							
20		1. Voo						
36	Does the health center have a	1.Yes						
	record of submitting data on time to woreda level?	0.No						
	If yes, check the dates of submission	for the last six	monthe	I				
36.1		1.Before dead						
30.1	Month (specify)	0. After dead						
36.2	Month (specify)	1.Before dead						
50.Z	Month (specify)	0. After dead						
36.3	Month (specify)	1.Before dead						
30.3		0. After dead						
36.4	Month (specify)	1.Before dead						
50.4		0. After dead						
26 5	North (crossify)							
36.5	Month (specify)	1.Before dead						
26.6		0. After dead		<u> </u>				
36.6	Month (specify)	1.Before dead						
		0. After dead	line	1				

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58 59 60	

	•	ck- health ce		r the last six	months						
37	er report from all the health posts Manually count the number of following data items from the HMIS monthly reports for the last 6 months.										
	Compare the		e figures with the reports from the computer or paper database.								
		Indicator									
	Denomin ator										
	Month (specify)	Number of <5 children received VAS				-	Total number of children received GMP (< 2 years )		Number of children with two doses of Deworming (2-5 years)		
		HMIS report received from health post aggregate d	HMIS report send to woreda health office	HMIS report received from health post aggregate d	HMIS report send to woreda health office	HMIS report received from health post aggregate d	HMIS report send to woreda health office	HMIS report received from health post aggrega ted	HMIS report send to woreda health office		
37.1											
37.2											
37.3											
37.4											
37.5											
37.6					4						

38	Manually count the number of following data items from the HMIS monthly reports for the last 6 months.								
	Compare the f	igures with	the reports	from the co	omputer or	<sup>-</sup> paper data	base.		
		Indicator							
	Denominator								
	Month	Number o	f <5	Number o	f <5	Total num	ber of	Number o	f children
	(specify) children received children With SAM children received with two dose							loses of	
		VAS				GMP (< 2 years )		Deworming (2-5 years)	
		HMIS	HMIS	HMIS	HMIS	HMIS	HMIS	HMIS	HMIS report
		report	report	report	report	report	report	report	send to
		received	send to	received	send to	received	send to	received	woreda
		from	woreda	from	woreda	from	woreda	from	health office
		health	health	health	health	health	health	health	
		post	office	post	office	post	office	post	
38.1									
38.2									

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PRISM themes	Themes from ORCA	Codes
Technical factors	Denominator	Wrong denominator
		Outdated denominator
	Complexity of forms and	Lack of guideline for recording
	procedures for data recording	<ul> <li>Complexity of Indicator definition</li> </ul>
	and reporting	<ul> <li>Multiple forms</li> </ul>
		<ul> <li>Parallel reporting</li> </ul>
	Language issues;	Language barrier
Behavioral Factors	Knowledge and skills to manage	<ul> <li>understanding of health data</li> </ul>
	HMIS	<ul> <li>Experience on data collection an</li> </ul>
		reporting
		<ul> <li>Lack of program knowledge</li> </ul>
		<ul> <li>Poor capacity on recording</li> </ul>
		<ul> <li>Low training</li> </ul>
		<ul> <li>Lack of skill operating computers</li> </ul>
	Indicator definitions	<ul> <li>Knowledge on Health data and</li> </ul>
		indicator definition
	motivation	motivation
	Perception towards data quality	<ul> <li>Perception towards data quality</li> </ul>
	and the level of emphasis given	and the level of emphasis given
	Available interventions to	Available interventions to improv
	improve Data quality and use,	Data quality and use,
	Data use	Data use
Organizational Factors	Communication between levels;	Communication platform between
		the hierarchy
		Communication between
		departments
		<ul> <li>HMIS Communication and</li> </ul>
		feedback
		<ul> <li>communication among HMIS,</li> </ul>
		logistic and nutrition focal
	Monitoring,	<ul> <li>Routine data quality assessment</li> </ul>
		Performance monitoring team
	supervision and evaluation	<ul> <li>feedback and learning</li> </ul>
		HMIS data quality assurance
		methods
		Report evaluation practice
	Accountability	Incentive mechanism
	Training: inadequate training,	<ul> <li>Capacity buildings</li> </ul>
		Trained man power
		training for a wrong person
	Staff turnover,	staff Turnover
	Staff retention	attrition
		Staff rotation
		lack of HR resource
	Workload	Workload

### Table 1 Coding framework

		I
Availability of	Supply and availability of	Shortage of HMIS tools
resources	equipment for HMIS activity	
	Availability of source	<ul> <li>HMIS budget, logistics and</li> </ul>
	documents;	infrastructure
		<ul> <li>transportation logistics</li> </ul>
	Availability of computers and	• availability of printing materials
	electricity	availability of computer
		<ul> <li>availability of electricity</li> </ul>
	Human resource for HMIS	Shortage of human resource for
	(shortage in number),	HMIS
	finance	Finance
RHIS Processes	Data flow	Data flow/Difference
	Data recording and	Wrong reporting/over
	reporting practice	reporting/under reporting
	Triangulation of data within	Different Reporting period
	routine health information	Separate Logistics and TB Service
	system	reporting
	Completeness,	double reporting during referral
	timeliness,	Delay in reporting
	accuracy of reporting	Source of data
		Reporting format difference (HC
		and HP)
		Under report for private sector