

**Supplementary Table 4. Priority Similarity Matrix** Scores are generated by comparing the list of 10 health priorities of actor A with that of actor B and the number of matching priorities is counted. Topic similarity scores range from 0-10.

	USA	UK	BMGF	WHO	World Bank	UNAIDS	UNFPA	UNICEF	UNITAID	GAVI	Oxfam	Global Fund	CDC	EU CDC	NIH	FAO	UNDP	MSF	PATH	Save the Children
USA		7	6	5	6	3	4	4	2	2	5	4	3	1	2	3	7	4	2	6
UK	7		4	4	6	2	3	5	2	3	5	4	2	2	2	4	6	5	3	6
BMGF	6	4		8	4	3	3	4	3	3	3	6	2	1	2	1	6	3	4	3
WHO	5	4	8		3	3	3	4	3	5	4	7	3	3	2	1	5	4	5	2
World Bank	6	6	4	3		2	4	4	1	3	6	3	3	0	1	5	6	3	2	5
UNAIDS	3	2	3	3	2		3	2	4	1	2	3	2	1	2	1	3	3	3	1
UNFPA	4	3	3	3	4	3		4	1	2	3	3	2	0	1	1	4	4	2	3
UNICEF	4	5	4	4	4	2	4		1	3	4	3	2	1	1	3	5	4	4	4
UNITAID	2	2	3	3	1	4	1	1		3	1	4	2	3	2	0	3	4	5	1
GAVI	2	3	3	5	3	1	2	3	3		3	6	3	2	2	1	2	4	5	2
Oxfam	5	5	3	4	6	2	3	4	1	3		5	2	1	1	4	6	4	3	5
Global Fund	4	4	6	7	3	3	3	3	4	6	5		2	3	2	1	5	6	4	2
CDC	3	2	2	3	3	2	2	2	2	3	2	2		2	0	1	3	1	2	2
EU CDC	1	2	1	3	0	1	0	1	3	2	1	3	2		1	0	1	3	1	0
NIH	2	2	2	2	1	2	1	1	2	2	1	2	0	1		1	2	2	2	1
FAO	3	4	1	1	5	1	1	3	0	1	4	1	1	0	1		4	1	1	3
UNDP	7	6	6	5	6	3	4	5	3	2	6	5	3	1	2	4		3	3	5
MSF	4	5	3	4	3	3	4	4	4	4	4	6	1	3	2	1	3		3	4
PATH	2	3	4	5	2	3	2	4	5	5	3	4	2	1	2	1	3	3		3
Save the Children	6	6	3	2	5	1	3	4	1	2	5	2	2	0	1	3	5	4	3	