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## Purchasing high-cost medical equipment in hospitals: A systematic review

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## [TITLE PAGE]

### TITLE

Purchasing high-cost medical equipment in hospitals: A systematic review

### Authors

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### Keywords

Purchasing, procurement, high-cost equipment, medical devices, hospitals, systematic review, materials management

### ABSTRACT

**Objectives:** To systematically review academic literature for empirical studies on any processes, procedures, methods or approaches to purchasing high-cost medical equipment within hospitals in high-income countries.

**Design:** Systematic review

**Methods:** On 13 August 2020, we searched the following from inception: Cost-Effectiveness Analysis Registry, EconLit and ProQuest Dissertations & Theses A&I via ProQuest, Embase, MEDLINE, and MEDLINE in Process via Ovid SP, Google and Google Scholar, Health Management and Policy Database via Ovid SP, IEEE Xplore Digital Library, International HTA Database, NHS EED via CRD Web, Science Citation Index-Expanded, Conference Proceedings Citation Index-Science, and Emerging Sources Citation Index via Web of Science, Scopus, and Zetoc conference search. Studies were included if they described the approach to purchasing (also known as procurement or acquisition) of high-cost medical devices and/or equipment conducting within hospitals in high-income countries between 2000-2020. Studies were screened, data extracted, and summarised.

**Results:** Of 9437 records, 24 were included, based in 12 different countries and covering equipment types ranging from surgical robots to MRI scanners and orthopaedic implants. Study types included descriptions of processes taking place within or across hospitals (n=14), out of which three reported cost savings; empirical studies in which hospital records or participant data were analysed (n=8), and evaluations or pilots of proposed purchasing processes (n=2). Studies mainly highlight the importance of multidisciplinary involvement (especially clinical engineers and clinicians) in purchasing decision-making to balance technical, financial, safety and clinical aspects of device selection, and the potential of increasing evidence-based decisions using approaches ranging from hospital-based health technology assessments, ergonomics, to conducting user 'trials' of the device in use before purchase.

**Conclusions:** We highlight the lack of rigorous empirical work on this topic, calling for more intervention based and empirical work to advance the evidence base in this domain to advance knowledge, policy and practice.

### Strengths and limitations of this study

- First systematic review of empirical work conducted in hospitals on purchasing of high-cost medical devices
- Broad search covering a range of disciplines and study types
- Limited to high-cost equipment which is challenging to differentiate across studies and has no standardised 'value' globally

## [MAIN TEXT]

### INTRODUCTION

#### Context

According to the World Health Organisation (WHO), medical devices and equipment are essential for maintaining health system performance.[1] Inadequate selection and distribution of technologies can create inefficiencies and waste,[2] or create risks to quality of health services, such as in a pandemic.[3,4] To avoid these risks, a large body of literature concentrates on designing devices for patient safety, while other studies have focussed on adhering to regulatory requirements to ensure devices are safe enough for the market. Following this, devices may be evaluated to understand its impacts in specific healthcare contexts and compared against available alternatives, which encompass the field of Health Technology Assessment (HTA).[5] However, there has been less attention paid to the next steps: acquiring, purchasing or procurement of these devices by the health system.

Medical device purchasing, more comprehensively known as procurement, goes beyond basic contracting between the supplier and health provider; it requires consideration of user needs, technical maintenance, training needs, adequate consumables, and how they can be disposed.[6] Despite the potential role purchasing processes play in promoting patient safety[7,8] and efficiency,[9] studies suggest these are not optimised for efficiency and quality. A study comparing medical device purchasing across five countries found that there is more focus on cost-containment, and less on quality and health outcomes.[10] Empirical studies of purchasers in UK hospitals have shown that there are a wide range of stakeholders potentially involved in purchasing decisions (from clinicians, nurses, biomedical engineers, finance staff and/or managers), but their responsibilities and protocols are ill-defined, their skills and expertise differ,[11] they often work in silos and make decisions under high pressure conditions,[12] and that the lack of stakeholder analysis as part of purchasing planning processes resulted in conflicts and delays in decisions.[13] A more recent scoping literature review of the logistics function in hospitals demonstrated that logistics functions can be highly inefficient and fragmented.[14]

#### Need for this review

Understanding purchasing processes can help us uncover why some of these inefficiencies and tensions exist, by exploring the inner workings of the environment, protocols, behaviours and organization of purchasing staff and departments, and thereby identifying areas for improved practices. In this review, we sought to identify studies that specifically focus on the purchasing of high-cost medical equipment in hospitals, in high-income settings. Specifically, this meant identifying any process, procedure, method, or approach used within a hospital to reach decisions about which equipment would be purchased. While there are reviews of good practice in purchasing and supply chain management and their applications in health care settings generally,[15,16] to our knowledge there are no comprehensive reviews that demonstrate existing approaches, practices and methods used for purchasing of medical devices and equipment in hospitals specifically in high-income settings. The most similar existing reviews that we found so far include a review of methods for procurement of medical devices and equipment focussing exclusively on low- and middle-income countries,[17] a realist review of theoretical and empirical literature on procurement and supply chain management practices more generally,[15] and a rapid evidence assessment of literature with lessons from the non-health sector to inform health purchasing and supply chain management.[16] None of these systematically searched for academic studies that focussed on the internal workings of a hospital to identify current practices and understand purchasing behaviours, processes and approaches. Two exceptions which do cover activities within hospitals, but with a different scope, are the review by Volland et al 2017[18] which examined studies covering materials management and logistics in hospitals, but with a focus on quantitative methods, and Trindade et al 2019 who focussed on the qualitative assessment of devices, not the process of procurement as a whole.[19]

#### Objective and scope of the review

Our research question in this review is framed as: What does the academic literature tell us about the way in which high-cost equipment is purchased in hospitals in higher income settings?

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3 Our review focuses on the steps in hospitals that occur after any HTA exercise, whether it was national- or  
4 hospital-based. Medical device purchasing sits within other activities in hospitals, including: health technology  
5 management, materials management, supply chain and logistics. Our focus is on what is commonly termed the  
6 acquisition process, which begins the moment the need for a new or replacement device is identified, to the  
7 moment it is installed and ready for operation. For a comprehensive view of how the medical device and  
8 equipment purchasing function of a hospital fits within its wider activities, we refer readers to the WHO  
9 procurement process guide.[20]  
10

## 11 12 **METHOD**

13 We followed Cochrane Collaboration's methods in conducting this systematic review [21] and complied with  
14 Preferred Reporting Items for Systematic Reviews and Meta-Analyses (PRISMA).[22] The full protocol for this  
15 systematic review is published elsewhere[23] and summarised below.  
16

### 17 **Search methods**

18 On 13 August 2020, we searched the following from inception: Cost-Effectiveness Analysis Registry, EconLit  
19 and ProQuest Dissertations & Theses A&I via ProQuest, Embase, MEDLINE, and MEDLINE in Process via Ovid  
20 SP, Google and Google Scholar, Health Management and Policy Database via Ovid SP, IEEE Xplore Digital  
21 Library, International HTA Database, NHS EED via CRD Web, Science Citation Index-Expanded, Conference  
22 Proceedings Citation Index-Science, and Emerging Sources Citation Index via Web of Science, Scopus, and  
23 Zetoc conference search. An information scientist designed, tested, revised, and ran the searches in  
24 collaboration with the review team. The search consisted of three main blocks of setting, product, and process.  
25 All search strategies for all sources are reported in Appendix 1.  
26

### 27 **Eligibility criteria**

28 We included the studies if they met the following criteria:

29 **Process:** The study describes the process for the purchase (also known as procurement or acquisition) of high-  
30 cost medical devices and/or equipment; **Setting:** The study setting is one or more hospitals or departments  
31 within the hospital(s) in high-income countries (using OECD countries as a proxy indicator for high-income);  
32 **Product:** The purchased product is a single or a group of high-cost (also known as high-value or capital)  
33 medical devices or equipment; **Practice:** Studies conducted between 2000-2020 to represent 'current'  
34 processes reported in hospitals. Studies not demonstrating influence on purchasing decisions or theoretical  
35 models not assessed, piloted or evaluated in hospital settings were excluded.  
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### 38 **Study selection**

39 We used EndNote to remove the duplicates and Rayyan for screening the titles and abstracts. Two  
40 independent reviewers piloted the screening based on eligibility criteria before conducting a sensitive  
41 screening. Two independent reviewers re-screened these relevant/possibility relevant records from sensitive  
42 screening and resolved the disagreements in weekly group meetings. We followed dual-screening and  
43 arbitration by a third reviewer for the full text screening step. We recorded and reported the reasons for  
44 exclusion for any excluded paper at full text stage (Figure 1).  
45

46 Figure 1. PRISMA flowchart  
47

### 48 **Data extraction**

49 We designed and tested the data extraction form in a spreadsheet shared via Google Sheets to enter: year in  
50 which the study was published, country in which the study took place, and number of hospitals included in the  
51 study, type of high-cost equipment that is the subject of the study (if specified), purchasing process, approach  
52 or method outlined in the study ('intervention'), outcomes, lessons and/or recommendations emerging from  
53 the study, research method adopted in the study, limitations of the study as reported by the study authors.  
54 One reviewer extracted the information from each study, and the work was double-checked and, if necessary,  
55 completed by another reviewer. Any questions were discussed in the bi-weekly meetings.  
56

### 57 **Data synthesis** 58 59 60

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3 We summarised the information from the literature in tables and lists. Because of heterogeneity of study  
4 designs across the small number of included studies, we did not conduct any quality assessment of the  
5 included studies; however, we reported the limitations listed by the researchers for their study.  
6

#### 7 **Protocol registration**

8 This review was registered in Open Science Framework.[24]  
9  
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### 11 **RESULTS**

12 Out of an initial 9437 retrieved records, 24 studies were selected for inclusion (shown in Table 1). These  
13 included research articles (n=21), PhD/Masters theses (n=2), and one book chapter. Countries in which the  
14 hospitals were based for these studies were USA (n=10), UK (n=7), Italy (n=2), Mexico (n=2), Canada (n=2), and  
15 one from Australia, Greece, Switzerland, Germany, Netherlands, and Scotland, including cross-country  
16 comparisons. Most studies were conducted in one hospital, with a few reporting work across 2-44 hospitals.  
17 The types of equipment that were the focus of these studies ranged from orthopaedic implants, to diagnostic  
18 lab equipment, and larger investments such as MRI scanners and surgical robots. We identified a diversity of  
19 disciplines represented by the journals where these studies were published, reflecting the diversity in how the  
20 subject of purchasing high-cost medical equipment is addressed in academic work. Study types included  
21 descriptions of processes taking place within or across hospitals (n=14), which had no formal evaluations but  
22 three of which reported cost savings; empirical studies in which hospital records or participant data were  
23 analysed (n=8), and evaluations or pilots of proposed purchasing processes (n=2).  
24

25 Although excluded in our own review during full-text filtering, we had identified 20 studies that combined HB-  
26 HTA or other assessment methods with decision criteria directed towards a purchasing decision, which we had  
27 to exclude because of their lack of clarity on whether these methods had direct influence on the purchasing  
28 process or final decision itself within a hospital context. Examples include Jurickova et al 2014 using value-  
29 engineering and multicriteria methods,[58] Girginer et al 2008 using analytical hierarchy methods,[59] and  
30 Hospodková et al 2019 using hospital-based HTA.[60]  
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Table 1 Full list of included studies

Study name	Type of article	Journal	Year	Country	Setting	Device/Equipment	Main aim of paper	Research methods	Intervention/Approach	Lessons/Outcome	Limitations
Callea et al. (2017) [25]	Journal article	Social science & medicine	2017	Italy	44 hospitals	Devices for interventional cardiology, interventional neurology, neuro-surgery, and orthopedics (distinguishing between "costly" and "inexpensive" devices)	To investigate the combined effect of various health technology assessment (HTA) governance models and procurement practices on the two steps of the medical device purchasing process (i.e., selecting the product and setting the unit price).	<b>Empirical study (using hospital records):</b> Existing survey data, document and literature review, model calculations to investigate effects	Use of regional HTA and/or hospital-based HTA functions; arrangements for centralised procurement	Regional HTA increases the probability of purchasing the costliest devices, whereas hospital-based HTA functions more like a cost-containment unit. Centralized regional procurement reports savings averaged 13.4% for most expensive products. Hospitals located in regions with active regional HTA programs pay higher prices for the same device (9.8% for costly devices). Teaching hospitals pay higher unit prices than non-teaching hospitals for costly products (34.3%). Compared with independent trusts (public hospital groups), research institutes pay 18.1% less on average for costly devices.	Devices are "neither costly nor inexpensive per se" because the definition relies not on a reference price but rather on the actual unit price paid by the hospitals in the sample. Sample size is only 18% of Italian hospitals. Study assumes costliest device is most innovative which is contested.
Eagle et al. (2002) [26]	Journal article	The American Journal of Managed Care	2002	USA	1 hospital	Defibrillators, pacemakers, coronary stents, and coronary balloon catheters	To assess the magnitude of savings and develop concepts for "best strategies" in reducing costs in the purchasing of high-technology, high-cost materials used in coronary interventions and electrophysio	<b>Description of process (with reported cost savings):</b> Case study reporting on experience	Iterative negotiation following a broad request for proposal sent to a diverse group of vending organizations in high-technology areas of cardiology. Product costs and volume usage were assessed before and after the process to estimate annualized cost reduction achieved. Collaborative consensus among physicians, administration,	Aggressive, collaborative, fair, and competitive bidding for high-cost products used for coronary interventions and electrophysiologic treatments leads to substantial cost savings and can promote provider-industry partnerships that further enhance product use, provision, and tracking.	None listed



							logic treatments.		materials management, purchasing, and vendors.		
Greenwood et al. (2014) [27]	Journal article	Journal of Clinical Engineering	2014	Canada	1 hospital	Capital Equipment (examples given are: table, examination; scanner, ultrasonic, bladder)	To examine the effect of a clinical engineering role change (from equipment maintenance to health technology management)	<b>Description of process (with reported cost savings):</b> Case study using experience and data from the previous three 5-year clinical capital equipment plans were collected and analysed.	Development of in-house clinical engineering expertise who develops Risk Ranking System and Long-range technology plan: (1) a theoretical replacement plan, (2) an emerging technology plan, and (3) a fleet equipment plan	Developing in-house clinical engineering (CE) expertise enables the facility to keep its capital equipment current and keep clinician acceptance high by maintaining a fair and methodical process. Hospital has made its clinical environment safer through the use of planning tools such as fleet management, equipment standardization, and a balanced request scoring system while keeping within its long-range capital equipment budgetary limits. The average age of clinical equipment has dropped substantially to just over 5 years as of the 2011 plan. Annual contingency fund expense for clinical capital equipment no longer absorbs between 15% and 25% of the overall CE budget. It has now been fixed at the relatively small amount of 5% of the overall budget, and this threshold has been reached in only 1 of the last 5 fiscal years. .	None listed.
Haas et al. (2017) [28]	Journal article	The Journal of arthroplasty	2017	USA	27 hospitals	Prosthetic implants	To determine the drivers of variation in prosthetic implant purchase prices for primary total knee and hip arthroplasties (total knee arthroplasty (TKA) and total hip arthroplasty (THA), respectively) across providers.	<b>Empirical study (using hospital records):</b> Multivariate linear regressions to identify which variables had greatest influence on purchase price	Use of a hospital physician committee for implant vendor selection and negotiation	The use of a hospital-physician committee was associated with lower purchase prices relative to the hospitals where the physicians selected which vendors to use and the hospital separately negotiated prices with those vendors.	Small, non-randomised sample; retrospective observational study with no longitudinal data; did not assess whether hospitals changed approach during the study year; used self-reported data; not able to examine details of price variations
Haselkorn et al (2007)	Journal article	American Journal	2007	USA	27 hospitals	Unspecified	To assess the structure,	<b>Empirical study (using</b>	Technology planning and	Having an organizational culture ready and committed to a well thought out, structured	None listed

[29]		of Medical Quality					processes, and cultural support behind hospital committees for new technology planning and approval.	<b>participants):</b> Survey (n=35 responses from 27 organisations )	approval process (described as well-organised, consistent, standardised/centralised process, and with a committee with authority to give direct approval of new purchases)	approach to technology planning and assessment is a crucial component for success	
Kuper et al. (2011) [30]	Journal article	BMJ	2011	UK	3 hospitals	Oesophageal Doppler cardiac output monitor for fluid administration	To identify barriers to procurement and implementation of oesophageal Doppler monitoring	<b>Evaluation of process (across hospitals):</b> Comparative before (retrospective data from matched controls)/after (prospectively collected data from patients) study for patients' outcome data; qualitative data from survey of anaesthetists and meetings	A campaign for adopting technology in major surgical specialties explored clinical and managerial barriers throughout the procurement and implementation process. A business case was prepared by each team with support from NHS Technology Adoption Centre, allowing senior management to overcome the unequal spread of costs versus benefits. A survey of anaesthetists revealed concerns about familiarity with the device, which we dealt with by clinicians volunteering to "champion" the technique, supported by standard training provided by the manufacturer. Team encouraged appropriate use of	Managerial barriers consisted of silo budgeting, difficulties with preparing a business case, and fears about uncontrolled implementation. By collecting outcome data, we convinced senior managers to support and sustain investment. Clinical barriers consisted mainly of scepticism regarding clinical effectiveness and worries about training. Clinicians "championing" the technology took on responsibility for data collection, education, advocacy, and spanning boundaries. The project generated a web based guide to provide tools and resources to support implementation. Patient outcomes improved after managerial and clinical barriers to implementation were identified and overcome	Non-randomised "before and after" project. Despite matching for specialty and severity of operation, the control and implementation groups had differences in age and physical status scores. Results could have been confounded by other changes occurring over the same time period. At one site, in elective colorectal surgery only, a multidisciplinary enhanced recovery programme was introduced and may have contributed to the observed improvement. Any implementation study of this type is vulnerable to a Hawthorne effect, whereby performance improves as a result of close observation.

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									the technology by collecting intraoperative patient related data and postoperative patient outcomes and by giving regular, timely feedback.		
Langenburg et al. (2003) [31]	Journal article	Pediatric Endosurgery & Innovative Techniques	2003	USA	1 hospital	Surgical robotics	To describe experiences in developing and implementing a program for computer-assisted, robot-enhanced surgery	<b>Description of process:</b> Case study based on experience	Defined a core group of individuals who shared vision: pediatric surgeons, our institutional research director, a biomedical engineer and physicist, and hospital chief executive officer. Partnership developed to continue research and development of equipment and surgical techniques. Developed short-term and long-term educational, research, and business plans; shared with hospital administration and hospital board of trustees to garner support. The staff of the hospital development office was also involved in generating financial support.	Institutional and private donor support has allowed implementation of a robotic minimally invasive surgical suite in operating room and in research building. Within one year of embarking on program the team performed our first robot-assisted minimally invasive surgery on a patient. Many of pediatric subspecialty colleagues have been utilizing suites for procedure development in their areas of interest. The key elements in developing a new program are to define a core group of committed individuals, define your vision, create corporate partners, and garner financial support with a sound educational, research, and business plan.	None listed
Larios et al. (2000) [32]	Journal article	Technology and Health Care	2000	Greece	1 hospital	Microbiology equipment such as blood analysers and medical imaging	To streamline the management process related to procurement	<b>Evaluation of process (within hospital):</b> Process model	Proposing a procurement process for new hospital sites or expanding sites using a	The success criteria of the proposed process are time-cycle and efficiency gains in the biomedical equipment procurement procedure, Consistency gains and Information Integration, Knowledge Re-use, and shifting the core of the decision-maker's	None listed

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						modalities such as Computer Tomography(CT), Magnetic Resonance Imaging (MRI), Ultrasound and typical X-Ray equipment	to increase efficiency using a Management Information System (Biomedical-equipment Information System=BIS)	development; pilot test conducted to measure time cycle of procurement process	management information system: Addressing the tasks of: a) defining appropriate biomedical equipment specifications; and b) supporting the selection of the best bids among a huge-range of alternatives, on the basis of quality, cost and time-efficiency of the process. The proposed re-designed process was evaluated during the assessment of bids during the equipment purchasing process of the Micro-biology and Radiology Departments of a large hospital complex in Athens, Greece, as a pilot application. This paper proposes a streamlined decision-making process, addressing the tasks of: a) defining appropriate biomedical equipment specifications; and b) supporting the selection of the best bids among a huge-range of alternatives, on the basis of quality,	work towards operations that are of more judgmental than data-handling nature. Time-cycle of the Biomedical-equipment Procurement Process has been reduced from an average of 154 days to an average of 92.5 days.
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									cost and time-efficiency of the process.		
Lindgreen et al. (2009) [33]	Journal article	Journal of Business Ethics	2009	Netherlands	7 hospitals & 1 private center	MRI scanning equipment	To investigate how environmental and social dimensions are perceived and how it supports health technology purchasing in hospitals	Document analysis, Focus group, interviews, questionnaire	N/A	<p>None of Philips Medical Systems’s five “green focal areas” indicators are universally considered important as influences on the purchasing decisions of interviewees. All interviewees identified health and safety as an important influence. Philips Medical Systems was perceived to engage proactively in enhancing safety during usage and equipment maintenance, based on the assumption of duty of care rather than tangible evidence. Both “operator comfort” and “patientcomfort” universally are perceived as important, but their influence differs because of the involvement timescale ( operators spend their entire working day scanning, whereas patients spend just a fraction of that time). The interviewees consider both “ethical production” and “ethical production at the producer’s suppliers” synonymous, but even though unethical production has high media impact, only 68% of interviewees consider this indicator professionally important, though the majority consider it personally so. Only one interviewee thought product accessibility professionally important. 90% of the interviewees believe the “contribute to science” indicator is important, because they perceive it to mean that the scanner advances the science of diagnosis. The findings highlight that not all indicators can measure performance.</p>	<p>single-case approach; focus on the purchasing stage, patients as customer stake-holders do not appear in the study, which limits understanding of how their views about indicators such as safety and comfort might influence the opinions of the decision makers and thus prevents are commendation about the desirability and practicability of targeting marketing effort to them. Study relies on historical information and interviewees’ recall; real-time data collection could identify transitory influences on stakeholder’s views, and longitudinal research might distinguish how these influences have affected company policy</p>
Li et al. (2015) [34]	Journal article	Journal of Long-Term Effects of Medical Implants	2015	USA, Canada, Scotland	26 hospitals	Orthopedic Implants	To determine the factors that affect purchasing decisions related to osteoarthritis	<b>Empirical study (using participants):</b> Qualitative Electronic Survey	N/A	<p>Items related to clinical evidence and cost effectiveness had a greater influence than those related to a specific individual’s personal preference in the process of making purchasing decisions, whether it was the administrator, surgeon, or patient. However, surgeon preference did have a higher average ranking compared to device</p>	<p>Canadian hospitals were underrepresented. Low response rate. Sample was more representative of smaller hospitals serving smaller populations and with a lower number of orthopedic surgeons on</p>

										cost reassuring that patients are receiving the most clinically effective care and that the type of treatment that they receive is not heavily influenced by costs. The most important considerations for adopting new technology were whether there was sufficient evidence in the literature, followed by thoughts of key opinion leaders, and cost of intervention/device.	staff. The authors may consider restructuring our survey in order to make it simpler to complete, yet capture all of the same information and hopefully encourage more participants to respond.
Licona et al. (2009) [35]	Journal article	International Journal of Technology Assessment in Health Care	2009	Mexico	1 hospital	CT scanner	To demonstrate the experience of a managed network of professionals inputting into equipment management in one institution	<b>Description of process:</b> Case study reporting on experience	Involvement of a multidisciplinary group (drawn from researchers, undergraduate and graduate students in fields that range from architecture to civil and biomedical engineering) to deal with large and complex issues within the field of hospital engineering. Steps involved specifically in the equipment planning phase include: assessing availability of similar equipment at locations in the vicinity; cost-effectiveness planning; incorporation of data on equipment availability at the state-wide level combined with morbidity and mortality figures, incorporation of information regarding "plant" installations including electrical,	During this study, several anomalies were discovered: The equipment being bought was constructed by one of the three major vendors of imaging equipment worldwide. However, they did not participate in the bidding process. A local company won the bid and then proceeded to subcontract the equipment from the major vendor. The questions arose as to who was installing the equipment, because it appeared that the major vendor was providing the technicians, which was a breach of contract (bid-winning companies should provide training and do installations themselves). A second question arose regarding the existence of replacement parts within the winning company's warehouses, and finally, there was a major question posed as to the adequacy of the equipment being bought (sixty-four-slice CT specially built for cardiac studies) for a general hospital with no cardiac specialties, as well as the elevated sale price (as much as a magnetic resonance imaging scanner). The hospital took these results in hand and acted in accordance to its administrative procedures to correct the anomalies	None listed

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									hydraulic, and telecommunications . Specifically for the case of the CT scanner purchase: The BME branch of this group analyzed the bidding procedures, the contracts and asked several questions that needed to be answered before the formalization of the reception could be signed.		
Lingg et al. (2016) [36]	Journal article	BMC Health Services Research	2016	Mexico, Germany, Switzerland, UK	N/A representatives across countries and settings	Orthopaedic devices (high-risk)	To better understand the impact of procurement on clinical procedures and outcomes	<b>Empirical study (using participants):</b> 59 in-depth interviews with stakeholders from Mexico, Switzerland, Germany, and UK: orthopaedic specialists, government officials, other experts, and social security system managers or administrators	Involvement of orthopaedic specialists in procurement process, and use of post market surveillance data to inform decision-making	Procurement processes for orthopaedic HRMDs may have an impact on clinical practice and outcomes. Three areas of deficiency were identified: 1) HRMD regulations based on insufficiently robust clinical evidence (mainly noted by European countries); 2) Follow-up on Health Technology Assessments is inadequate (noted by Mexico) and methodology not always good enough (noted by European countries); and, 3) Lowest-acquisition price often guides procurement decisions and thus may not align with needs of clinical procedures (noted by Mexico and some European countries)	Micro level stakeholder (patients or representatives from rehabilitation centres) not included in study.
Madhlambudzi and Papanagnou (2019) [37]	Journal article	International Journal of Healthcare Technology	2019	UK	2 hospitals	Diagnostic equipment	To describe analysis of decision-making processes when the public	<b>Description of process:</b> Case studies and semi-structured interviews (n=121,	N/A	NHS hospitals fail to identify key stakeholders resulting in possible delays and conflicts. Throughout our research, it was ascertained that NHS hospitals do not tend to apply stakeholder analysis as a part of their project planning process. This has in some cases resulted in leaving out key	None listed

		gy and Management				hospitals purchase diagnostic equipment and it discovers how the hospitals use stakeholder identification and salience during the purchase of diagnostic equipment	narratives of people involved in decision making on outsourcing laboratory diagnostic equipment), document analysis		stakeholders and thereby bringing about conflict and delays in the process. NHS hospitals are bound by strict guidelines in their procurement processes to avoid bias and ensure competition among potential suppliers and get the best deal. Technical personnel, however, came up with some valid reasons why it would be more suitable to upgrade the present equipment than to undertake radical adjustments or changes. It is, therefore, important that at any stage of the process the weight of the stakeholders should be considered in deciding whether their input is acceptable or not.		
McCue (2011) [38]	Journal article	Health Care Management Reviews	2011	USA	Short-term acute hospitals in state of California (number unspecified)	Unspecified (Capital expenditures of equipment included CTscanners, MRIs, picture archiving and communication systems, and surgical systems)	To identify the market, organisational, and financial factors associated with capital expenditure projects (of which capital medical equipment was one category)	<b>Empirical study (using hospital records):</b> Secondary data analysis: association study using ordinary least squares regression analysis on retrospectively collected hospital capital expenditure data from 2002 to 2007	N/A	Hospitals located in urban markets with greater share of the market had a greater number of medical equipment purchases per hospital. Hospitals with greater market share had a greater number of medical equipment purchases per hospital. The positive coefficient for hospitals with over 350 staffed beds suggests that these facilities had a greater number of medical equipment purchases per hospital, whereas negative coefficient for hospitals with less than 100 staffed beds had fewer number of medical equipment purchases per hospital. The positive coefficient for system affiliation indicates that hospitals owned by large systems had a greater number of medical equipment purchases per hospital. Hospitals with greater liquidity had a greater number of medical equipment purchases per hospital. hospitals with an aging plant and equipment had fewer number of medical equipment purchases per hospitals. Hospitals serving a greater percentage of government payers had fewer medical equipment purchases. Teaching hospitals had greater number of medical equipment purchases per hospital. Investor-owned hospitals had fewer medical equipment purchases.	The primary limitation of this study is that the findings can only be generalized to the state of California.



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Mitchell et al. (2010) [39]	Journal article	International Journal of Technology Assessment in Health Care	2010	USA	1 hospital in 1st case; 3 hospitals in 2nd case.	Cardiac catheterization lab; ICU telemedicine services	To describe two evidence reports from our hospital-based HTA center which required the integration of local data. Both cases illustrate how local evidence can be used at the institutional level to support the quality, safety, and cost-effectiveness of patient care.	<b>Description of process:</b> Two case studies (one using qualitative and one using quantitative data); 1st Case: equipment service records, and interviews with physicians, technicians, and administrative staff. 2nd Case: systematic review of effectiveness of service, the hospital's administrative and claims databases (including Mortality and Length of stay)	Integration of local qualitative and quantitative data into hospital-based HTA to select a new technology or inform a decision on whether to continue services.	Hospital-based HTA using local data can fill gaps in the published evidence, and also improve the generalizability of evidence to the local setting. To take advantage of local evidence, health systems should encourage the development of hospital-based HTA centers, seek out local preference data, and maintain databases of patient outcomes and utilization of services. The use of local evidence to support institutional decision making can also reduce problems of external validity. In both case studies, important differences among the hospitals within health system was found. These differences affect the prioritization of different attributes of a technology, and could result in different conclusions being drawn about how the technology should be used at each hospital, even within the same healthcare network; the experience and expertise of local clinicians should be respected when making decisions at the hospital or health network level (it helps decision makers understand possible differences in local patient populations or in processes of care that may affect the cost or effectiveness of the technology, and it promotes "buy-in" from the clinicians who must implement the decision).	While analyses were done in retrospect (Data have to have been collected and available for analysis), the research could not control variables such as changes in staffing or new infection control policies. In analysis of ICU outcomes, the study lacked APACHE scores for ICU patients before the introduction of telemedicine coverage, so the ability to control for patient acuity was limited. The available claims information did not include enough detail to ascertain whether possible lapses in care happened in the ICU or elsewhere. While there was no such problem with availability for the survey data used in cardiac imaging decision, gathering that data required considerable fieldwork.
Mosessian (2016) [40]	PhD thesis	NA	2016	USA	Multiple hospitals (unspecified)	Orthopaedic implants	To examine the extent to which Value Based Purchasing is being used to purchase implanted orthopaedic medical devices, and the decision-making	<b>Description of process:</b> A survey tool was developed (with input from a focus group with 10 professionals) and responses obtained from two	Use of Value-based committee: physicians and surgeons make decisions, hospital administrator makes decision, bundles corporate purchase agreements, request for proposals issued, group purchasing	Results include: (1) the two most important decision-making attributes for both groups were quality of care and cost-containment. (2) most health care settings now use decision-making systems more amenable to value-based purchasing than previous ad-hoc decisions driven by surgeons, (3) decisions are commonly, but not universally, made by committees with representation from surgeons, administrators and often others, who work together to choose implants, and that (4) their processes are still mostly based on information derived	Data based on USA hospitals only; reimbursement entities, patients nor regulators' views not included; general limitations of survey responses noted.

							processes that are being implemented to support those acquisitions.	groups of stakeholders, hospital executives (n=29) and orthopedic surgeons (n=40)	organisations. Intervention specifically studied: value based purchasing and knowledge of procurement officers use (rather than HTAs)	from the clinical experience of clinicians and local knowledge of procurement officers, with less influence from more formalized health technology assessments.	
Nisbet et al. (2001) [41]	Journal article	The British Journal of Radiology	2001	UK	1 hospital	Radiotherapy equipment	To describe financial factors affecting decision to purchase or lease radiotherapy equipment in one hospital and to describe technical consideration to be taken into account	<b>Description of process:</b> Case study. Financial analysis (over 10 years to correspond with the assumed economic lifetime of the equipment) and Operating Lease Test	Overview of the procurement process, including a summary of the advantages and disadvantages of leasing, with the figures from the financial analysis; a detailed description is given of the technical considerations to be taken into account in the financial analysis and negotiation of any lease contract. Comparison of leasing as defined in the Statement of Standard Accounting Practice 21 (SSAP21) and purchase.	It is essential that technical staff are involved in the discussion and detailed negotiations on the content of the lease, and ideally the financial aspects of these considerations should be taken into account during the financial analysis of purchase vs lease.	Larger centres with a rolling programme of replacement equipment would expect to keep up to date with technological advances, and the conclusion reached for this hospital may not apply.
Obremskey et al. 2012 (Vanderbilt case) [42]	Journal article	Clinical Orthopaedics and Related Research	2012 (2008 start of intervention)	USA	1 academic medical centre	VANDERBILT Case: Surgical Implants (Physician Preference Items): Surgical endomechanical stapling devices, orthopaedic joint arthroplasty,	To describe the challenges, implementation, and outcomes of cost reduction and product stabilization of a value-based	<b>Description of process (with reported cost savings):</b> Case study	Vanderbilt case: Implementation (2008) of a physician-driven Facility-based Technology Assessment Committee (=Medical Economic Outcome Committee) that standardized and	Utilizing this physician-driven committee, we provided access to new products, standardized some products, decreased costs of physician preference items 11% to 26% across service lines, and achieved savings of greater than \$8 million per year. The implementation of a facility-based technology assessment committee that critically evaluates new technology can decrease hospital costs on implants and standardize some product lines.	VANDERBILT: First, the study describes the experience of only one institution. Each institution has its own challenges in physician alignment, history, and culture. Each institution's process will be unique to its individual characteristics. Second, the institution is an academic setting with

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						<p>spine internal fixation, trauma internal fixation, cardiac rhythm management implants, drug-eluting stents, and cardiac valve implants. In Table: Endomechanical, Total joints, Cardiac rhythm management, Drug-eluting stents, Spine implants, Interventional cardiology, Cardiac surgery, Trauma, Abdominal mesh. 2013 report: + Closure Devices, Transcription, Oral Care, and Reference Lab Phase I.</p>	<p>process for purchasing medical devices at a major academic medical center.</p>		<p>utilized evidence-based, clinically sound, and financially responsible methods for introducing or consolidating new supplies, devices, and technology for patient care. This committee worked with institutional finance and administrative leaders to accomplish its goals.</p>	<p>closely aligned faculty and hospital. Academic practices that are not directly affiliated with the hospital and community hospital with community-based surgeons will have to establish a mechanism to partner with each other for mutual benefit. Third, the institution established the committee a short time ago, and long-term effects of the process cannot be described. Finally, while other institutions could reproduce this process, it will not guarantee the reproducibility of the effects of this study. Each institution will need to develop and modify the described process to fit the culture, history, and geography of their situation.</p>	
<p>Olson et al. (2013): Cases: Vanderbilt and Duke [43]</p>	<p>Journal article</p>	<p>Clinical Orthopaedics and Related Research</p>	<p>2013 (Intervention since 2008 and 2010)</p>	<p>USA</p>	<p>2 academic Medical Centers</p>	<p>DUKE: Endo-Mechanical, Total Joints, Cardiac Rhythm Management, Drug Eluting Stents, Spine Implants* (Hardware Only), Trauma, MESH, Heart Valves Rings, Nerve Stimulation, Kypho-</p>	<p>To describe physician-led processes for introduction of new surgical products and technologies; and to inform physicians of potential cost savings of physician-led product contract</p>	<p><b>Description of process (with reported cost savings):</b> Case studies (2)</p>	<p>Duke case: Implementation (2010) of Medical Staff Committee with a charge to evaluate Equipment, Devices, and Information Technology (EDIT) to be brought into the operating room (OR)</p>	<p>A collaborative arrangement should address three objectives in which hospitals must find ways to meet three objectives: (1) collaborate with medical staff leadership to provide surgeons with feedback regarding the financial impact of their implant selection on the cost of an episode of care; (2) ensure that medical staff leadership has an effective means of communication with hospital administration regarding the medical evidence supporting the use of newer, more expensive technologies or implants to benefit patient care; and (3) both the hospital and physicians need a system that allows tracking of the impact of</p>	<p>See Obremskey et al. 2012 + First there is very little peer-reviewed research and literature in this area. Second, the experiences in academic centers may not be applicable to other environments. Third, to achieve physician participation in these programs, some higher form of alignment between physicians and hospital or the health system must be in place.</p>

						Vertebral Plasty, Negative wound pressure, EP Catheters and Accessories, Bare Metal Stents, Duke University Hospital System total. VANDERBILT: endo-mechanical, total joints, cardiac rhythm management, drug eluting stents, spine implants, closure devices, interventional cardiology, cardiac surgery, transcription, trauma, MESH, oral care, reference lab phase I.	negotiations and approval of new technology.			efforts to manage implant use. There are potential disadvantages in setting up a physician-led system as well. For physicians leading such efforts, a substantial amount of time may be required. The value for hospital systems from these programs is centered around cost savings, whereas the value for surgeons is centered around access to technology and products required for cutting-edge medical care. Thoughtful communication to each of these key groups of stakeholders is necessary to ensure the successful work of the program is shared to each group.	Fourth, we have very little published peer-reviewed data on cost savings. Such data will need to be accumulated in the future in a form that can be subject to peer-reviewed publication.
Pandit et al. (2011) [44]	Journal article	Anaesthesia	2011	UK	N/A	airway management devices	To establish a process to create appropriate level of evidence to inform purchasing decisions within hospitals (in UK) with a working party (Airway Device Evaluation Project Team)	<b>Description of process:</b> Case study of process developed to support adoption	Difficult Airway society working party advises on how to set up design of a trial appropriate specifically for airway devices and guides hospital in implementation of this trial together with company (who sponsors it); results published for other hospitals and results in final purchase	NA - does not report on implementation of proposed procurement process	("Weaknesses of strategy") ADEPT's decision to leave many judgements to individual discretion was a pragmatic one, and arguably, there is not enough dictated from the centre. Some trusts may continue to ignore anaesthetic opinion, prioritising instead the financial consideration. Some manufacturers may try to use a non-evidence-based approach to marketing their products.

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Saaid et al. (2011) [45]	Journal article	American Medical Journal	2011 (Study in 2010)	Australia	4 hospitals	Unspecified	To examine the decision-making processes for acquiring new health technologies in selected hospitals, guided by approaches from a decision-making model and a mini-Health Technology Assessment (HTA) model	<b>Empirical study (using hospital records and participants):</b> Two Studies: 1. A multiple case study method using convenience sampling: Document analysis (mini-HTA checklist as a benchmark) and 2. Qualitative: In-depth, face-to-face interviews via content and thematic analysis	Use of business strategy and cost effectiveness analyses.	Decision making processes were described as informal in not-for-profit private hospitals and as formal in public hospitals. At the public hospital, HTA is a requirement for new health technology decision making. Decisions in not-for-profit private hospitals were driven by business strategy and the cost effectiveness of the technologies. In the public hospital, the main factors were safety and clinical effectiveness although budget also has some impact. The costs of the new technologies determine the complexity of the decision processes. In the public hospital, the ethics and legality of the technologies also affect the decisions. The impact of HTA as a support tool for decision makers at institutional level is still relatively minimal. Decision makers in both types of hospitals were unclear about HTA and its agencies. They also were not aware of mini-HTA, even though they were searching for a suitable support tool for decision making. The respondents stated that an open and innovative organisational culture was critical as a facilitator for the adoption of new health technologies, whereas limited resources and space were seen as major barriers. Respondents did not view human resources as a factor, because staff can be trained and up-skilled. Participants from the Public hospital believed that bureaucracy is also an important barrier to the introduction of new technologies. Resistance to change among the staff is another barrier. In terms of future improvement, 90% of the decision makers in the Private hospitals believe that the decision making process should be more structured, because structured processes ensure that the decisions are supported by facts and will reduce unfairness and prejudiced responses. Participants also spoke about timely information, they want the information be there when they need it, because the technologies are rapidly change and after one or two years there will	None listed
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										undoubtedly be a newer technology available. Participants also believe it would be valuable if they could get information on new technology from an independent body, such as HTA agencies. The participants from public hospitals suggested that the product review committee members in their hospital should have more variation in membership so as to include representatives from doctors, nurses, pharmacies, and administrators, and not just from nurses.	
Satta et al. (2019) [46]	Book chapter	Clinical Engineering Handbook (Second Edition)	2019	Italy	1 hospital	ophthalmic surgery femtosecond laser	To describe a tender of ophthalmic equipment	<b>Description of process:</b> case study based on experience	To test a procedure for regional public tender purchase (ESTAR) including: accessories, consumables needed for sustained use, quantitative/financial evaluation (all included in the contract for true costing, which includes number of interfaces with technicians expressed in days, and limitations set in contract for locking prices over 5 years). User "trial" performed for 10months to test each option in real-life settings.	ESTAR tender procedure gave an excellent result in terms of quality of equipment and awarded prices but the total time to achieve the result is quite long. (±4 years)	During the installation, emerged technical problems could probably be addressed during the tender design phase. Furthermore, the aspects related to the data flow would have the deserved deeper analysis already from the drafting of the specifications and then also during the assessment.
Verma & Peacock (2014) [47]	Journal article	Ultrasound	2014	UK	1 hospital	Ultrasound imaging	To describe the management structures concerning ultrasound equipment in hospital.	<b>Description of process:</b> Case study based on experience	Use of medical equipment management group	Medical equipment management group created successes: 1) oversight of ultrasound equipment improves handling financial implications and plan yearly expenditure 2) consolidating equipment from one manufacturer in a department improves procedures 3) redistributing equipment within hospital prevents unnecessary buying 4) buying with research	None listed

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											funding; maintenance costs after grand period taken into account	
Wong (2007) [48]	Master thesis	NA	2007	UK	2 hospitals	Case 2 most relevant: x-ray equipment	To generate a detailed understanding of the relationship between the risks which the private sectors bear and the returns they actually earn, to highlight how risks are allocated appropriately with the stage of the procurement process, and, to identify how the current risk management model control and manage Public Finance Initiative (PFI) project risks	<b>Description of process:</b> <b>Two</b> case studies: interviews, questionnaire , document analysis	Use of PFI procurement	Risks in PFI contracts are appropriately transferred and mitigated under the current risk management system in technology and equipment management NHS projects. The transfer of technology and obsolescence risks to the private sector is fundamental to the delivery of Value For Money (VFM) in PFI procurement in health sector. PFI procurement in hospital projects results in a more structured approach to operating, maintaining and replacing medical equipment assets.	None listed	

**Key findings from studies**

The two most prominent elements of purchasing processes identified across most of the included studies were (a) the roles of various stakeholders involved, and (b) the approaches to balancing technical, financial and clinical requirements.

**Stakeholders and teams involved**

Table 2 shows the involvement of roles in the procurement process as mentioned in the included studies, representing a combination of roles either involved in the studies themselves, and in the project teams observed in the studies. The studies reviewed were specific and emphatic about the importance of stakeholders as part of the decision-making process, specifying who exactly should be involved and how. Two stakeholder groups in particular were emphasised: clinicians and the clinical engineers, sometimes explicitly as the sole focus of the study, and at other times mentioned implicitly as part of the process. Greenwood et al 2014 reported on how the role of the clinical engineer in a children’s hospital in Canada progressed from a primary responsibility in equipment maintenance to health technology management more generally.[27] Madhlambudzi & Papanagnou(2019) studied the involvement and salience of several stakeholders in purchasing of diagnostic equipment and found that hospitals fail to identify key stakeholders resulting in possible delays and conflicts.[37] Haas et al. (2017) concluded that a hospital committee resulted in lower purchasing prices than when physicians selected vendors directly in a study of the selection of prosthetic implants.[28] However, committees are not flawless; Licona et al (2009) described a case study to demonstrate involvement of an interdisciplinary network of professionals in health technology management: despite the involved network several anomalies were identified such as uncertainty of who would install equipment after a bidding process.[35]

Table 2: Stakeholders involved in purchasing processes as identified in the studies

Source/Role	Clinical engineer	Operator	Clinician	Procurement representative	Research representative	Strategic manager	Hospital directorate	Public institution advisor	Supplier representative	Hospital department manager	Hospital administration [unspecified]	Finance	Nurse	Materials managers	Risk/Safety	Audit facilitator	Estates
Satta et al. (2019)	X		X					X									
Lindgreen et al. (2009)		X	X			X			X								
Langenburg et al. (2003)	X		X		X		X										
Greenwood et al. (2014)	X		X														
Girginer et al. (2018)				X		X				X							
Haselkorn et al. (2007)	X		X	X		X	X			X	X	X	X	X			
Pandit et al. (2011)			X					X	X								
Verma & Peacock (2014)	X														X		
Licona et al (2009)	X																
Kuper et al. (2011)			X							X						X	
Lingg et al. (2016)			X														



Saaid et al. (2011)						X	X				X		X				
Haas et al. (2017)			X	X													
Healy et al. (2000)			X														
Obremskey et al (2012)			X	X		X					X	X					
Mosessian (2016)			X	X							X						
Li et al. (2015)				X			X			X	X			X			
Olson et al. (2013)	X		X	X						X	X						
Eagle et al. (2002)			X	X				X	X	X				X			
Mitchell et al. (2010)	X		X				X			X	X			X			
Madhlambudzi & Papanagnou (2019)	X			X			X				X						X

**Note:** Not all studies are included in the table as the table is limited to studies describing a decision making team. The table is not an indication of the size of project teams in the involved studies as specific roles may have been aggregated under overarching concepts. Naming might not be true to their sources. Materials managers might be not differentiated and accommodated under clinical engineers, therefore the two are not mutually exclusive.

Although not always the primary focus of the study, some made explicit that some form of approach that unifies how various purchasing stakeholders come together is important: Langenburg et al 2003, for instance, describe their new process as developing a 'vision' with paediatric surgeons, research director, a biomedical engineer and a physicist and the hospital chief executive officer, to collaborative (with industry partners) develop a short- and long-term education, research and education plan for robotic surgery.[31] Haselkorn et al (2007) also described the importance of an organizational culture as a crucial component for success in the procurement process.[29] Regardless of it being a cultural or difference in vision, fundamental differences in purchasing projects can be identified. McCue (2011) identified differences in market, organizational and financial factors associated with capital expenditure between hospitals of different size (e.g. beds) or located in different areas (e.g. urban, rural).[38] Finally, two studies specifically elicited challenges and barriers to effective purchasing. Kuper et al (2011) identified barriers to procurement and implementation of oesophageal Doppler monitoring in three UK hospitals, noting that silo budgeting and skepticism about new products challenged investment decisions; which were overcome by 'championing' the technology via clinicians while providing evidence of the potential benefits of the proposed technology.[30]

#### Evaluating technical, financial, and clinical elements

In the procurement of high cost, often specialized medical equipment it is necessary to balance technical, financial and clinical factors as different interests are at stake. In essence a hospital is often a company which means in the long run it should be financially feasible, but companies with big personal interests for its clients, the patients. Continuity and quality, or safety, must be guaranteed by setting technical requirements and at the same time advanced (or novel) interventions must be continuously developed and challenged in clinical aspirations. Langenburg et al. (2003) described a program combining technical, financial, and clinical elements condensed in a training, implementation and development program for surgical robotics, and found that cooperation of surgeons, staff, and a corporate partner were key to the development of a successful new program (e.g. within one year minimally invasive surgery on a patient is performed).[12] Nisbet et al (2001) describe a process in which financial and technical considerations were taken into account to decide on whether to lease or purchase radiotherapy equipment.[41] Li et al. (2015) ranked factors that influence purchasing decisions and demonstrated that clinical evidence and cost effectiveness are more important than personal preference, regardless of the stakeholder role.[34] Another example of combining multiple disciplines in order to successfully reduce costs is implementing a value based process.[40,42,43]

In order to evaluate the clinical, technical and financial elements, more formal methods are described in some studies. Pandit et al. (2011) describe a working party set up nationally to advise on how to set up a 'trial' specifically for airway devices and guides hospital in implementation of this trial together with company (who sponsors it); results published for other hospitals and results in final purchase.[44] The notion of more

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3 information or 'evidence' to inform selection is reported in different ways. Satta et al. 2019 conducted 'user  
4 trials' for 10 months to test each ophthalmic surgery femtosecond laser in real-life settings before selecting a  
5 supplier.[46] Other studies reported on the role of hospital-based HTA as a means to bring evidence into  
6 decision. Mitchell et al. (2010) describe how hospital based HTA provides more reliable data to the selection  
7 process by including local data when there is too little peer-reviewed evidence.[39] According to the study by  
8 Callea et al. 2017, hospital-based HTAs turn out to serve mainly as a cost containment tool in the selection  
9 process while at the same time hospitals using this method are found to pay actually 8.3% more for the same  
10 equipment.[25]

### 11 12 **Additional findings**

13 In this section we report on approaches and processes identified less frequently across the included studies.  
14 Less prominent approaches and processes identified in the studies included the need for strategic and long-  
15 term planning, streamlining management processes, varied approaches to the tendering process, and  
16 relationships with suppliers. Greenwood et al 2014 described a system in which clinical engineers adopt the  
17 role of a long-term manager for health technology using three long term planning variants (e.g. theoretical  
18 replacement, emerging technology and fleet equipment), resulting in an improvement in safety and  
19 continuation of clinician acceptance.[27] A suggestion to streamline the management process is the  
20 implementation of a management information system described by Larios et al. 2000,[32] where necessary  
21 information for specification and selection of medical equipment can be documented and it is found to  
22 improve timeliness, procedural efficiency, consistency and information integration. For the development of  
23 new programs a business plan is essential), according to two studies[29,31] and proper planning and  
24 management can result in prevention of unnecessary buying according to Verma and Peacock 2014.[47] With  
25 regards to tendering, Satta et al 2019 described a process in which stringent specifications were laid out in a  
26 tender specifications for an ophthalmic surgery femtosecond laser, but note the disadvantage that their whole  
27 process of laying such specific specifications and conducting trials took about 4 years.[46] Licona et al. (2009)  
28 describe several iterations in the specification process to avoid last minute changes, and discuss that stringent  
29 specifications may lead to the selection of products with the lowest technical and qualitative  
30 requirements.[35] In another study, less stringent tender specifications actually showed to lead to substantial  
31 cost savings: instead, an iterative negotiation process with multiple vendors after a broad request for  
32 proposals led to an aggressive form of competition with varying strategies to form a solution.[26] Finally, there  
33 appears to be a reciprocity between industry and hospitals: as clinical trials with equipment have the potential  
34 to deliver evidence of functionality for devices, healthcare and industry are incentivised to cooperate in  
35 creating and obtaining this evidence.[44]

### 36 37 **DISCUSSION**

38 In this systematic review we sought to identify studies that focus on approaches to purchasing of high-cost  
39 medical equipment in hospitals, in high-income countries (using OECD countries as a proxy indicator for higher  
40 income). Given the heterogeneity of study designs considered in this review, we did not apply formal quality  
41 rating system to the studies, and did not seek to find examples of 'best' practices, but rather attempt to  
42 identify and describe any empirical work conducted in hospital environments focussing on purchasing  
43 processes, to characterise the nature of the studies and types of approaches or interventions reported.

### 44 45 **Limitations of this review**

46 We note in our introduction that this review fulfils a gap in current academic literature, which is the evidence  
47 on empirical work conducted in hospitals for purchasing medical devices and equipment. We only partly fill  
48 this gap because our review is limited to 'high-cost' equipment and to high-income countries, resulting in a  
49 limited picture of the purchase of other materials, supplies and devices in hospitals in a variety of contexts.  
50 Our main reasoning for this is the very different nature of processes and financial accounting for higher cost  
51 equipment in hospitals compared to lower cost devices, consumables and other supplies, which helped give a  
52 specific focus to our study. However, we found the distinction between high- and low- cost extremely  
53 challenging and consulted expert practitioners involved in hospital purchasing to advise on an appropriate  
54 demarcation, and checked for conflicts in inclusion decisions across the review team. However, we also note  
55 that studies that did not specify whether they were dealing with high- or low-cost equipment were excluded  
56 (n=47 during full text review), although some important insights could have been drawn from these. Finally,  
57 we note that another major limitation is that investment decisions do not only account for the single price of a  
58 product, but might be creating a contract of high value through bulk purchases of lower-priced devices. Again,  
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3 through consultation with our experts we concluded that these specific demarcations can vary between  
4 hospitals within and across countries, and the themes derived from our review are still helpful indications of  
5 how these processes work.  
6

7 Conference papers in the field of operations management and supply chains can provide useful insights into  
8 current innovations in the field – we did include them if the full text was available for review, but had to  
9 exclude those with only abstracts available. We note that we excluded studies not written in English (about 40  
10 studies post-2000) which might have included important lessons of practice and research conducted in various  
11 global settings. During our first exclusion step (abstract/title) we came across many articles written by  
12 professional and academic experts, with no reported empirical work, but potentially extremely useful  
13 experiences to inform future practice. As our study was limited to academic research, these were excluded but  
14 could provide the basis for a targeted review of professional practice. Finally, we defined the scope of this  
15 review to start when the need for equipment is identified. We note that this leaves out a major factor of  
16 influence to the technology management process: how the need is identified, which can influence cost  
17 containment and risk assessment further down in the procurement process.  
18

### 19 **Limitations of the reviewed studies: the nature of ‘evidence’ in this field**

20 The motivation for conducting this review stemmed from an initial scoping search for literature on how  
21 different disciplines and researchers approach the subject of purchasing in hospitals. We sought empirical  
22 work (broadened to include single case studies) in order to provide an overview of the current evidence base  
23 for approaches to purchasing of high-cost medical equipment in hospitals. However, only three studies  
24 included any form of evaluation of their ‘purchasing process’ intervention, including one which was a pilot  
25 study based on the model developed in the study. The majority of the studies described the purchasing  
26 process in the hospital and reported outcomes such as cost savings, but did not fully report how these  
27 outcomes were assessed. We concluded that there is not yet a solid ‘evidence base’ for how to improve the  
28 process of purchasing. Conscious that we make this conclusion for studies only of high-cost medical  
29 equipment, we propose that more research that encompasses a variety of health technologies in intramural  
30 care settings can begin to provide a more comprehensive evidence base. Despite our limited focus, however,  
31 our conclusions echo those made by previous studies. A review of non-health approaches to purchasing and  
32 supply chain management literature noted that empirical work was limited, and studies “frequently fail to  
33 assess (or describe) the robustness of their methodological approaches when linking interventions with  
34 outcomes, such as cost savings or improved performance”.[16]  
35

36 Conducting strong empirical work in this domain can be challenging: the theories, frameworks and  
37 methodologies necessary to address the organisational domain of healthcare (of which purchasing is one  
38 component) need to be drawn from fields such as operations research, economics, and supply chain  
39 management, and draw on approaches such as decision theory, and systems and design approaches. This  
40 presents challenges: first, the fields of purchasing and supply chain management, for example, has in itself  
41 been criticised for the lack of strong empirical work[49] and poor quality of theoretical development and  
42 discussion, and coherence,[50] and second, the application of these approaches in real health care settings has  
43 also been limited, exemplified by a recent systematic review of application of systems approaches in  
44 healthcare.[51] A recent review on logistical parameters within international research on hospitals noted that  
45 “the international literature does not, by definition, reflect what really happens in hospitals.”[52] Generally, it  
46 has been noted that evidence-based management (if we consider procurement processes to fall under a  
47 hospital’s management) in healthcare is not yet commonplace and takes various forms.[53]  
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### 51 **Implications for practice: lessons learned for hospital purchasing**

52 Despite the limitations discussed above, there are some repeating actions identified in our studies that have  
53 implications for practice. Specifically, the necessity of bringing together a skilled multidisciplinary team for  
54 large investment items is highlighted across most of the studies as the key ‘intervention’ for their purchasing  
55 process. We recognise these are not conclusions made based on evaluations, but their prominence in  
56 reporting this as a key feature merits its mention. Specifically, the role of the clinician in some form of  
57 committee or decision team is emphasised, as well as the clinical engineering team as a genuine stakeholder in  
58 the final decision. Studies conducted elsewhere on lower value equipment have also highlighted the role of the  
59 clinical engineer, and the WHO’s technical series on medical device procurement specifically mentions clinical  
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3 engineers as the primary role for health technology management in hospitals.[54] But how seriously this role is  
4 taken when it comes to the final investment decision remains unknown in practice.  
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6 The second most prominent theme across the studies is the importance of balancing technical, financial and  
7 clinical requirements, specifically by using some formalised method for this assessment. This could be  
8 implemented through user trials to gather the necessary evidence on device performance, literature reviews  
9 or indeed through a formal hospital-based HTA process. However, we note from some of the other studies we  
10 came across on the emergence and progress of HB-HTA, that there is limited evidence on whether or not these  
11 processes end up influencing investment or purchasing decisions (see, for example, Gagnon 2014[55] and  
12 Almeida et al. 2019,[56] and research suggests that there has been a low to moderate use of economics  
13 frameworks or value-oriented decisions in local hospital technology decision-making.[57]  
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### 15 16 **Implications for future research**

17 Based on the limitations and implications discussed above, we recommend where research is needed to  
18 improve the evidence base for improving medical equipment purchasing decisions in hospitals. First, the  
19 demarcation challenges identified earlier (in our case, between high- and low-cost equipment), highlight the  
20 importance of encouraging specificity in studies pertaining to any management of technology in hospitals in  
21 future research. Some studies simply mention 'supplies' or 'materials' or 'technology' or 'equipment', and are  
22 insufficient to glean best practices and to ascertain how the lessons learned from the studies can be applied in  
23 both future research and practice. Specificity can also help create other ways of investigating the processes for  
24 different types of hospital purchases: in practice, many materials and supplies tend to involve different  
25 processes simply depending on their cost (and not unit cost, but cost of the whole purchase contract). Future  
26 studies could also investigate how creating processes differentiated by risk (or patient safety or criticality)  
27 rather than cost, would affect the effectiveness of the purchasing processes in supporting clinical needs.  
28 Second, it would be worth investigating the increase in assessment and evaluation methods (such as HB-HTA  
29 and human factors engineering), and how this connects and affects the ultimate purchasing decision.  
30 Connecting HB-HTA to final hospital investments in particular has been shown to be limited, the research  
31 challenge would be to investigate why, whether and how barriers need to be overcome to enable more  
32 evidence-informed hospital purchases. Finally, we challenge the research community to increase the  
33 evaluation of interventions within hospital's organisational domain, explore the application of theories from  
34 different disciplines (including, but not limited to, operations research, engineering design, systems theory and  
35 decision theory) in this domain, and use future empirical work to further inform the theoretical advances back  
36 into those fields.  
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### 38 39 **CONCLUSIONS**

40 In this review, we sought to identify studies that focus on the purchasing of high-cost medical equipment in  
41 hospitals, in high-income countries. Our 24 included studies point to the importance of multidisciplinary  
42 involvement (especially clinical engineers and clinicians) in purchasing decision-making to balance technical,  
43 financial, safety and clinical aspects of device selection, and highlight the potential of increasing evidence-  
44 informed decisions using approaches such as hospital-based health technology assessments or conducting user  
45 'trials' of the device in use before purchase. Our recommendations for future research is to have increased  
46 specificity in the types of materials, devices or equipment being studied and reported, given that the diversity  
47 of such purchases with and across hospitals globally means lessons learned can otherwise not be applied in  
48 practice. Echoing other scholarship on the domains of management, operations research and supply chain  
49 management, we advocate for more intervention-based and empirical work to advance the evidence base in  
50 this domain.  
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## OTHER INFORMATION

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### Author contributions

FS and SHK drafted the protocol. HB, BD, AC, JE commented on the draft protocol. FS and JE piloted the title and abstract screening stage for the first 500 records. FS completed the first round of screening. SHK, HB and AC screened the Included and Maybe folders. SHK made the final decisions when disagreements continued. FS, HB, and BD extracted the data and SHK double-checked and completed the extracted data when needed. SHK and BD summarised the results and drafted the final report. All authors read, commented, revised and approved the final manuscript before submission.

### Ethics statement

This review did not involve experiments on any animal or human subjects.

### Patient and Public Involvement

This review involved studying of academic literature only and therefore the involvement of patients or the public was not applicable.

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### Competing interests

The authors declare no competing interests.

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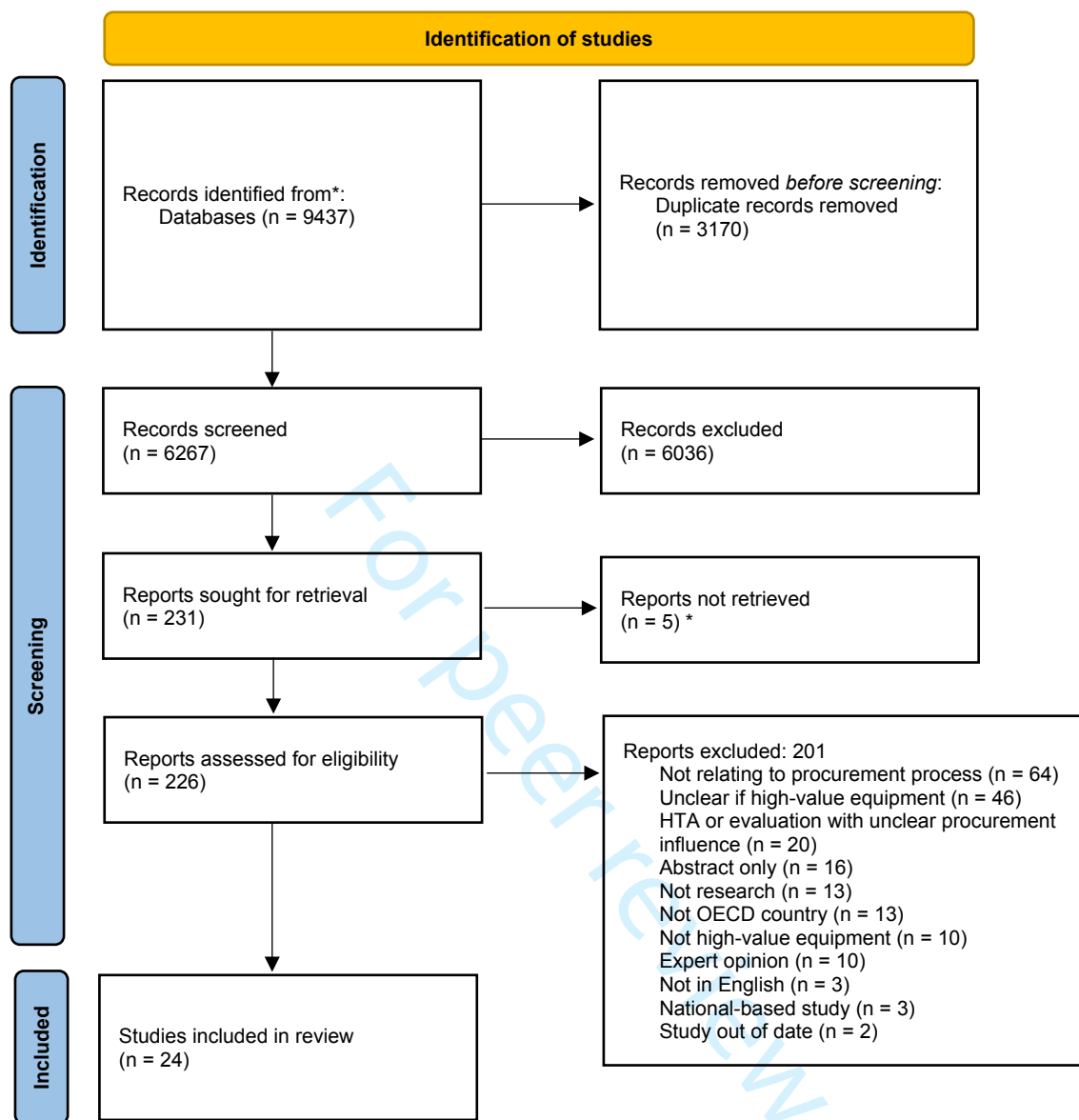
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For peer review only





\* We contacted the authors and tried inter-library loan before giving up on retrieving the full texts.

From: Page MJ, McKenzie JE, Bossuyt PM, Boutron I, Hoffmann TC, Mulrow CD, et al. The PRISMA 2020 statement: an updated guideline for reporting systematic reviews. *BMJ* 2021;372:n71. doi: 10.1136/bmj.n71

## Appendix 1 – Search strategies

### Cost-Effectiveness Analysis Registry

#### Search for Methods

1	Procurement	17
2	Procuring	2
3	Procure	17
4	Procured	1
5	Purchasing	28
6	Purchase	38
7	Purchased	6
8	Hospital HTA	0
9	Hospitals HTA	0
10	Hospitals Health Technology Assessment	0
11	Hospital Health Technology Assessment	0
12	Total	103

#### EconLit via ProQuest

S1	ti(Hospital OR Hospitals OR Hospice OR Hospices) OR ab(Hospital OR Hospitals OR Hospice OR Hospices)	6700
S2	ti(Device OR Devices OR Equipment OR Supply OR Supplies) OR ab(Device OR Devices OR Equipment OR Supply OR Supplies)	64074
S3	ti(Procure OR Procurement OR Procuring OR Procured OR Purchase OR Purchasing OR Purchased OR HTA OR HTAs OR miniHTA or miniHTAs OR (Technolog* N/1 Appais*) OR (Technolog* N/1 Assess*) OR (Technolog* N/1 Evaluat*)) OR ab(Procure OR Procurement OR Procuring OR Procured OR Purchase OR Purchasing OR Purchased OR HTA OR HTAs OR miniHTA or miniHTAs OR (Technolog* N/1 Appais*) OR (Technolog* N/1 Assess*) OR (Technolog* N/1 Evaluat*))	23950
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#### Embase via Ovid SP <1974 to 2020 Week 32>

1 exp \*Health Care Facility/ or exp \*Hospital/ or \*Hospice/ or \*Hospital Department/ or exp \*"Hospital Subdivisions and Components"/ or exp \*Hospital Equipment/ or \*Hospital Purchasing/ or (Hospital or Hospitals or Hospice\*).ti,ab. (1993371)

2 exp \*Medical Device/ or exp \*Hospital Equipment/ or \*Dental Technology/ or exp \*Medical Technology/ or \*Surgical Technology/ or (Device\* or Equipment\* or Supply or Supplies).ti,ab. (1662432)

3 \*Hospital Purchasing/ or exp \*Purchasing/ or \*Biomedical Technology Assessment/ or (Procur\* or Purchas\* or HTA or HTAs or miniHTA or miniHTAs or (Technolog\* adj1 (Appais\* or Assess\* or Evaluat\*))).ti,ab. (83007)

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### Google Scholar

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device | devices | equipment | supply | supplies | technology | technologies  
procurement | procure | procuring | procured | purchasing | purchase | purchased | HTA | "Technology Assessment" | minihta

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### Google

allintitle: hospital | hospitals | hospice | hospices  
device | devices | equipment | supply | supplies | technology | technologies  
procurement | procure | procuring | procured | purchasing | purchase | purchased | HTA | "Technology Assessment" | minihta

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### HMIC Health Management Information Consortium via Ovid SP <1979 to July 2020>

1 exp Hospitals/ or exp Hospital Departments/ or Hospices/ or exp Hospital Supplies/ or exp Hospital Equipment/ or (Hospital or Hospitals or Hospice\*).ti,ab. (57617)

2 Equipment/ or Supplies/ or Health Service Equipment/ or Health Service Supplies/ or exp Hospital Supplies/ or exp Hospital Equipment/ or Medical Equipment/ or Medical Supplies/ or Ambulance Equipment/ or Ventilation Equipment/ or exp Surgical Equipment/ or exp Medical Instruments/ or Health Technology/ or exp Medical Technology/ or (Device\* or Equipment\* or Supply or Supplies).ti,ab. (14344)

3 Procurement/ or Purchasing/ or Baby Buying/ or Bulk Purchasing/ or Central Purchasing/ or Contract Purchasing/ or Joint Purchasing/ or Locality Purchasing/ or Total Purchasing/ or Purchasing Plans/ or Total Purchasing Projects/ or Purchasing Policies/ or exp Purchasing Officers/ or Purchasing Intelligence/ or Health Technology Assessment/ or (Procur\* or Purchas\* or HTA or HTAs or miniHTA or miniHTAs or (Technolog\* adj1 (Appais\* or Assess\* or Evaluat\*))).ti,ab. (9457)

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**INAHTA HTA database**

("Health Facilities"[mh] OR "Hospitals"[mhe] OR "Hospital Departments"[mhe] OR "Equipment and Supplies, Hospital"[mhe] OR "Purchasing, Hospital"[mhe] OR (Hospital\* OR Hospice\*)[Title] OR (Hospital\* OR Hospice\*)[abs]) AND ("Equipment and Supplies"[mh] OR "Equipment and Supplies, Hospital"[mhe] OR "Biomedical Technology"[mhe] OR (Device\* OR Equipment\* OR Supply OR Supplies)[Title] OR (Device\* OR Equipment\* OR Supply OR Supplies)[abs]) AND ("Purchasing, Hospital"[mhe] OR "Value-Based Purchasing"[mh] OR "Technology Assessment, Biomedical"[mhe] OR (Procur\* OR Purchas\* OR HTA\* OR miniHTA\* OR "Technology Assessment")[Title] OR (Procur\* OR Purchas\* OR HTA\* OR miniHTA\* OR "Technology Assessment")[abs]) 43

**Ovid MEDLINE(R) and Epub Ahead of Print, In-Process & Other Non-Indexed Citations and Daily <1946 to August 12, 2020>**

- 1 \*Health Facilities/ or exp \*Hospitals/ or exp \*Hospital Departments/ or exp \*"Equipment and Supplies, Hospital"/ or exp \*Purchasing, Hospital/ or (Hospital or Hospitals or Hospice\*).ti,ab. (1281022)
- 2 \*"Equipment and Supplies"/ or exp \*"Equipment and Supplies, Hospital"/ or exp \*Biomedical Technology/ or (Device\* or Equipment\* or Supply or Supplies).ti,ab. (674647)
- 3 exp \*Purchasing, Hospital/ or \*Value-Based Purchasing/ or exp \*Technology Assessment, Biomedical/ or (Procur\* or Purchas\* or HTA or HTAs or miniHTA or miniHTAs or (Technolog\* adj1 (Appais\* or Assess\* or Evaluat\*))).ti,ab. (60766)

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7 **NHS EED and HTA via CRD**

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10 Any Field Purchas\* OR Procur\* OR "Technology Assessment" OR HTA\*

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19 **Open Access Theses and Dissertations**

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21 hta OR "health technology assessment") AND title:(hospital OR hospitals OR hospice OR hospices) AND  
22 title:(device OR devices OR equipment OR supply OR supplies)

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29 **ProQuest Dissertations & Theses A&I**

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S1	ti(Hospital OR Hospitals OR Hospice OR Hospices) OR ab(Hospital OR Hospitals OR Hospice OR Hospices)	50088
S2	ti(Device OR Devices OR Equipment OR Supply OR Supplies) OR ab(Device OR Devices OR Equipment OR Supply OR Supplies)	247605
S3	ti(Procure OR Procurement OR Procuring OR Procured OR Purchase OR Purchasing OR Purchased OR HTA OR HTAs OR miniHTA or miniHTAs OR (Technolog* N/1 Appais*) OR (Technolog* N/1 Assess*) OR (Technolog* N/1 Evaluat*)) OR ab(Procure OR Procurement OR Procuring OR Procured OR Purchase OR Purchasing OR Purchased OR HTA OR HTAs OR miniHTA or miniHTAs OR (Technolog* N/1 Appais*) OR (Technolog* N/1 Assess*) OR (Technolog* N/1 Evaluat*))	32069
S4	(ti(Hospital OR Hospitals OR Hospice OR Hospices) OR ab(Hospital OR Hospitals OR Hospice OR Hospices)) AND (ti(Device OR Devices OR Equipment OR Supply OR Supplies) OR ab(Device OR Devices OR Equipment OR Supply OR Supplies)) AND (ti(Procure OR Procurement OR Procuring OR Procured OR Purchase OR Purchasing OR Purchased OR HTA OR HTAs OR miniHTA OR miniHTAs OR (Technolog* NEAR/1 Appais*) OR (Technolog* NEAR/1 Assess*) OR (Technolog* NEAR/1 Evaluat*)) OR ab(Procure OR Procurement OR Procuring OR Procured OR Purchase OR Purchasing OR Purchased OR HTA OR HTAs OR miniHTA OR miniHTAs OR (Technolog* NEAR/1 Appais*) OR (Technolog* NEAR/1 Assess*) OR (Technolog* NEAR/1 Evaluat*)))	153

## Scopus

#4 #1 AND #2 AND #3 2,014

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#2 ( TITLE ( device\* OR equipment\* OR supply OR supplies ) OR ABS ( device\* OR equipment\* OR supply OR supplies ) ) 3,225,577

#1 ( TITLE ( hospital OR hospitals OR hospice OR hospices ) OR ABS ( hospital OR hospitals OR hospice OR hospices ) ) 1,449,788

## Web of Science databases

- Science Citation Index Expanded (SCI-EXPANDED) --1900-present
- Conference Proceedings Citation Index- Science (CPCI-S) --1990-present
- Emerging Sources Citation Index (ESCI) --2015-present

(TI=(Hospital OR Hospitals OR Hospice OR Hospices) OR AB=(Hospital OR Hospitals OR Hospice OR Hospices)) AND (TI=(Device\* OR Equipment\* OR Supply OR Supplies) OR AB=(Device\* OR Equipment\* OR Supply OR Supplies)) AND (TI=(Procur\* OR Purchas\* OR HTA OR HTAs OR miniHTA OR miniHTAs OR (Technolog\* NEAR/1 Appais\*) OR (Technolog\* NEAR/1 Assess\*) OR (Technolog\* NEAR/1 Evaluat\* ) ) OR AB=(Procur\* OR Purchas\* OR HTA OR HTAs OR miniHTA OR miniHTAs OR (Technolog\* NEAR/1 Appais\*) OR (Technolog\* NEAR/1 Assess\*) OR (Technolog\* NEAR/1 Evaluat\* ) ) )

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## Zetoc Conference Search

Search	Hits	Search terms
1	1	tip:Procure Hospital
2	0	tip:Procured Hospital
3	5	tip:Procurement Hospital
4	0	tip:Procuring Hospital
5	0	tip:Procure Hospitals
6	0	tip:Procured Hospitals
7	2	tip:Procurement Hospitals
8	0	tip:Procuring Hospitals
9	1	tip:Purchase Hospital
10	0	tip:Purchased Hospital
11	3	tip:Purchasing Hospital
12	0	tip:Purchase Hospitals
13	0	tip:Purchased Hospitals
14	3	tip:Purchasing Hospitals
15	2	tip:Health Technology Assessment Hospital

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16	3	tip:HTA Hospital
17	0	tip:Health Technology Assessment Hospitals
18	0	tip:HTA Hospitals
Total	20	

For peer review only



## PRISMA 2020 Checklist

Section and Topic	Item #	Checklist item	Location where item is reported
<b>TITLE</b>			
Title	1	Identify the report as a systematic review.	Page 1
<b>ABSTRACT</b>			
Abstract	2	See the PRISMA 2020 for Abstracts checklist.	Page 1
<b>INTRODUCTION</b>			
Rationale	3	Describe the rationale for the review in the context of existing knowledge.	Page 2 'Need for this review'
Objectives	4	Provide an explicit statement of the objective(s) or question(s) the review addresses.	Pages 2-3 Objectives and scope of review
<b>METHODS</b>			
Eligibility criteria	5	Specify the inclusion and exclusion criteria for the review and how studies were grouped for the syntheses.	Page 3 and in the published protocol
Information sources	6	Specify all databases, registers, websites, organisations, reference lists and other sources searched or consulted to identify studies. Specify the date when each source was last searched or consulted.	Page 3 and in the published protocol
Search strategy	7	Present the full search strategies for all databases, registers and websites, including any filters and limits used.	Appendix I
Selection process	8	Specify the methods used to decide whether a study met the inclusion criteria of the review, including how many reviewers screened each record and each report retrieved, whether they worked independently, and if applicable, details of automation tools used in the process.	Page 3 Selection Process
Data collection process	9	Specify the methods used to collect data from reports, including how many reviewers collected data from each report, whether they worked independently, any processes for obtaining or confirming data from study investigators, and if applicable, details of automation tools used in the process.	Page 3 Data extraction
Data items	10a	List and define all outcomes for which data were sought. Specify whether all results that were compatible with each outcome domain in each study were sought (e.g. for all measures, time points, analyses), and if not, the methods used to decide which results to collect.	Page 3 Data synthesis
	10b	List and define all other variables for which data were sought (e.g. participant and intervention characteristics, funding sources). Describe any assumptions made about any missing or unclear information.	PAGE 3 Data synthesis
Study risk of bias assessment	11	Specify the methods used to assess risk of bias in the included studies, including details of the tool(s) used, how many reviewers assessed each study and whether they worked independently, and if applicable, details of automation tools used in the process.	Page 3 study selection for automated tool Rayyan use





## PRISMA 2020 Checklist

Section and Topic	Item #	Checklist item	Location where item is reported
Effect measures	12	Specify for each outcome the effect measure(s) (e.g. risk ratio, mean difference) used in the synthesis or presentation of results.	Not applicable to review
Synthesis methods	13a	Describe the processes used to decide which studies were eligible for each synthesis (e.g. tabulating the study intervention characteristics and comparing against the planned groups for each synthesis (item #5)).	Page 3 data synthesis
	13b	Describe any methods required to prepare the data for presentation or synthesis, such as handling of missing summary statistics, or data conversions.	Page 3 data synthesis
	13c	Describe any methods used to tabulate or visually display results of individual studies and syntheses.	Page 3 data synthesis
	13d	Describe any methods used to synthesize results and provide a rationale for the choice(s). If meta-analysis was performed, describe the model(s), method(s) to identify the presence and extent of statistical heterogeneity, and software package(s) used.	Page 3 data synthesis
	13e	Describe any methods used to explore possible causes of heterogeneity among study results (e.g. subgroup analysis, meta-regression).	Page 3 data synthesis
	13f	Describe any sensitivity analyses conducted to assess robustness of the synthesized results.	Page 3 data synthesis
Reporting bias assessment	14	Describe any methods used to assess risk of bias due to missing results in a synthesis (arising from reporting biases).	Not applicable to review
Certainty assessment	15	Describe any methods used to assess certainty (or confidence) in the body of evidence for an outcome.	Not applicable to review
<b>RESULTS</b>			
Study selection	16a	Describe the results of the search and selection process, from the number of records identified in the search to the number of studies included in the review, ideally using a flow diagram.	Page 4
	16b	Cite studies that might appear to meet the inclusion criteria, but which were excluded, and explain why they were excluded.	Page 4
Study characteristics	17	Cite each included study and present its characteristics.	Pages 5-16 table 1
Risk of bias in studies	18	Present assessments of risk of bias for each included study.	Not applicable
Results of individual studies	19	For all outcomes, present, for each study: (a) summary statistics for each group (where appropriate) and (b) an effect estimate and its precision (e.g. confidence/credible interval), ideally using structured tables or plots.	Not applicable
Results of syntheses	20a	For each synthesis, briefly summarise the characteristics and risk of bias among contributing studies.	Not applicable
	20b	Present results of all statistical syntheses conducted. If meta-analysis was done, present for each the summary estimate and its precision (e.g. confidence/credible interval) and measures of statistical heterogeneity. If comparing groups, describe the direction of the effect.	Not applicable
	20c	Present results of all investigations of possible causes of heterogeneity among study results.	Not applicable



## PRISMA 2020 Checklist

Section and Topic	Item #	Checklist item	Location where item is reported
	20d	Present results of all sensitivity analyses conducted to assess the robustness of the synthesized results.	Not applicable
Reporting biases	21	Present assessments of risk of bias due to missing results (arising from reporting biases) for each synthesis assessed.	Not applicable
Certainty of evidence	22	Present assessments of certainty (or confidence) in the body of evidence for each outcome assessed.	Not applicable
<b>DISCUSSION</b>			
Discussion	23a	Provide a general interpretation of the results in the context of other evidence.	Page 20
	23b	Discuss any limitations of the evidence included in the review.	Page 20
	23c	Discuss any limitations of the review processes used.	Page 19
	23d	Discuss implications of the results for practice, policy, and future research.	Pages 20-21
<b>OTHER INFORMATION</b>			
Registration and protocol	24a	Provide registration information for the review, including register name and registration number, or state that the review was not registered.	Page 4
	24b	Indicate where the review protocol can be accessed, or state that a protocol was not prepared.	Page 4
	24c	Describe and explain any amendments to information provided at registration or in the protocol.	Page 4
Support	25	Describe sources of financial or non-financial support for the review, and the role of the funders or sponsors in the review.	Page 22
Competing interests	26	Declare any competing interests of review authors.	Page 22
Availability of data, code and other materials	27	Report which of the following are publicly available and where they can be found: template data collection forms; data extracted from included studies; data used for all analyses; analytic code; any other materials used in the review.	Not applicable

From: Page MJ, McKenzie JE, Bossuyt PM, Boutron I, Hoffmann TC, Mulrow CD, et al. The PRISMA 2020 statement: an updated guideline for reporting systematic reviews. *BMJ* 2021;372:n71. doi: 10.1136/bmj.n71  
 For more information, visit: <http://www.prisma-statement.org/>

# BMJ Open

## Purchasing high-cost medical equipment in hospitals: A systematic review

Journal:	<i>BMJ Open</i>
Manuscript ID	bmjopen-2021-057516.R1
Article Type:	Original research
Date Submitted by the Author:	18-Mar-2022
Complete List of Authors:	Hinrichs-Krapels, Saba; Delft University of Technology, Faculty of Technology, Policy and Management Ditewig, Bor; Delft University of Technology Boulding, Harriet; King's College London Chalkidou, Anastasia; King's College London Erskine, Jamie; King's College London Shokraneh, Farhad; King's College London
<b>Primary Subject Heading</b>:	Health services research
Secondary Subject Heading:	Health policy
Keywords:	BIOTECHNOLOGY & BIOINFORMATICS, HEALTH SERVICES ADMINISTRATION & MANAGEMENT, HEALTH ECONOMICS, Information management < BIOTECHNOLOGY & BIOINFORMATICS, Organisation of health services < HEALTH SERVICES ADMINISTRATION & MANAGEMENT

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## [TITLE PAGE]

### TITLE

Purchasing high-cost medical equipment in hospitals: A systematic review

### Authors

Saba Hinrichs-Krapels<sup>1\*</sup>, Bor Ditewig<sup>1</sup>, Harriet Boulding<sup>2</sup>, Anastasia Chalkidou<sup>3</sup>, Jamie Erskine<sup>3</sup>, Farhad Shokraneh<sup>3</sup>

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\*CORRESPONDING AUTHOR

### Keywords

Purchasing, procurement, high-cost equipment, medical devices, hospitals, systematic review, materials management

### ABSTRACT

**Objectives:** To systematically review academic literature for studies on any processes, procedures, methods or approaches to purchasing high-cost medical equipment within hospitals in high-income countries.

**Methods:** On 13 August 2020, we searched the following from inception: Cost-Effectiveness Analysis Registry, EconLit and ProQuest Dissertations & Theses A&I via ProQuest, Embase, MEDLINE, and MEDLINE in Process via Ovid SP, Google and Google Scholar, Health Management and Policy Database via Ovid SP, IEEE Xplore Digital Library, International HTA Database, NHS EED via CRD Web, Science Citation Index-Expanded, Conference Proceedings Citation Index-Science, and Emerging Sources Citation Index via Web of Science, Scopus, and Zetoc conference search. Studies were included if they described the approach to purchasing (also known as procurement or acquisition) of high-cost medical devices and/or equipment conducted within hospitals in high-income countries between 2000-2020. Studies were screened, data extracted, and results summarised in tables under themes identified.

**Results:** Of 9437 records, 24 were included, based in 12 different countries and covering equipment types including surgical robots, medical imaging equipment, defibrillators and orthopaedic implants. We found heterogeneity in methods and approaches; including descriptions of processes taking place within or across hospitals (n=14), out of which three reported cost savings; empirical studies in which hospital records or participant data were analysed (n=8), and evaluations or pilots of proposed purchasing processes (n=2). Studies highlight the importance of balancing technical, financial, safety and clinical aspects of device selection through multidisciplinary involvement (especially clinical engineers and clinicians) in decision-making, and the potential of increasing evidence-based decisions using approaches such as hospital-based health technology assessments, ergonomics, and device 'user trials'.

**Conclusions:** We highlight the need for more empirical work that evaluates purchasing approaches or interventions, and greater specificity in study reporting (e.g., equipment type, evaluation outcomes) to build the evidence base required to influence policy and practice.

### Strengths and limitations of this study

- Broad databases searched covering a comprehensive range of disciplines and study types
- Limited to high-cost equipment which is challenging to differentiate across studies and has no standardised 'value' globally
- Quality assessments of articles not conducted due to heterogeneity of study types

**Protocol registration:** This review was registered in Open Science Framework:

Shokraneh F, Hinrichs-Krapels S, Chalkidou A, Boulding H, Erskine J. Purchasing high-cost medical equipment in hospitals in OECD countries: A systematic review. Open Science Framework 2021; doi:10.17605/OSF.IO/GTXN8. Available at: <https://osf.io/gtxn8/> (accessed 12 February 2022)

## [MAIN TEXT]

### INTRODUCTION

#### Context

According to the World Health Organisation (WHO), medical devices and equipment are essential for maintaining health system performance.[1] Inadequate selection and distribution of technologies can create inefficiencies and waste,[2] or create risks to quality of health services, such as in a pandemic.[3,4] To avoid these risks, there are design guidelines to ensure the safety of medical devices,[5] as well as regulatory requirements to ensure devices are safe enough for the market. Following these steps, devices may be evaluated to understand their impacts in specific healthcare contexts and compared against available alternatives, which encompass the field of Health Technology Assessment (HTA).[6] However, there has been less attention paid to the next steps: acquiring, purchasing or procurement of these devices by the health system.

Medical device purchasing, more comprehensively known as procurement, goes beyond basic contracting between the supplier and health provider; it requires consideration of user needs, technical maintenance, training needs, adequate consumables, and how they can be disposed.[7] Despite the potential role purchasing processes play in promoting patient safety[8] and efficiency,[9] studies suggest these are not optimised for efficiency and quality. For example, a study comparing medical device purchasing across five countries found that there is more focus on cost-containment, and less on quality and health outcomes.[10] Empirical studies of purchasers in UK hospitals have shown that there are a wide range of stakeholders potentially involved in purchasing decisions (from clinicians, nurses, biomedical engineers, finance staff and/or managers), but their responsibilities and protocols are ill-defined, their skills and expertise differ,[11] they often work in silos and make decisions under high pressure conditions,[12] and that the lack of stakeholder analysis as part of purchasing planning processes resulted in conflicts and delays in decisions.[13] A more recent scoping literature review of the logistics function in hospitals demonstrated that logistics functions can be highly inefficient and fragmented.[14]

#### Need for this review

Understanding purchasing processes can help us uncover why some of these inefficiencies and tensions exist, by exploring the inner workings of the environment, protocols, behaviours and organization of purchasing staff and their departments, and thereby identifying areas for improved practices. In this review, we sought to identify studies that specifically focus on the purchasing of high-cost medical equipment in hospitals, in high-income settings. Specifically, this meant identifying any process, procedure, method, or approach used within a hospital to reach decisions about which equipment would be purchased. While there are reviews of good practice in purchasing and supply chain management and their applications in health care settings generally,[15,16] to our knowledge there are no specific reviews that demonstrate existing approaches, practices and methods used for purchasing of medical devices and equipment in hospitals specifically in high-income settings. The most similar existing reviews that we found so far include a review of methods for procurement of medical devices and equipment focussing exclusively on low- and middle-income countries,[17] a realist review of theoretical and empirical literature on procurement and supply chain management practices more generally,[15] and a rapid evidence assessment of literature with lessons from the non-health sector to inform health purchasing and supply chain management.[16] None of these systematically searched for academic studies that focussed on the internal workings of a hospital to identify current practices and understand purchasing behaviours, processes and approaches. Two exceptions which do cover activities within hospitals, but with a different scope, are the review by Volland et al 2017[18] which examined studies covering materials management and logistics in hospitals, but with a focus on quantitative methods, and Trindade et al 2019 which focussed on the qualitative assessment of devices, not the process of procurement as a whole.[19]

## Objective and scope of the review

Our research question in this review is framed as: What does the academic literature tell us about the way in which high-cost equipment is purchased in hospitals in high-income settings?

Our review focuses on the steps in hospitals that occur after any HTA exercise, whether it was national- or hospital-based HTA (sometimes referred to as 'mini'-HTA). Medical device purchasing sits within other activities in hospitals, including: health technology management, materials management, supply chain and logistics. Our focus is on what is commonly termed the acquisition process, which begins the moment the need for a new or replacement device is identified, before the moment it is installed and ready for operation (Figure 1). For a comprehensive view of how the medical device and equipment purchasing function of a hospital fits within its wider activities, we refer readers to the WHO procurement process guide.[20]

FIGURE 1

## METHOD

We followed Cochrane Collaboration's methods in conducting this systematic review [21] and complied with Preferred Reporting Items for Systematic Reviews and Meta-Analyses (PRISMA).[22] The full protocol for this systematic review is published elsewhere[23] and summarised below.

### Search methods

On 13 August 2020, we searched the following from inception: Cost-Effectiveness Analysis Registry, EconLit and ProQuest Dissertations & Theses A&I via ProQuest, Embase, MEDLINE, and MEDLINE in Process via Ovid SP, Google and Google Scholar, Health Management and Policy Database via Ovid SP, IEEE Xplore Digital Library, International HTA Database, NHS EED via CRD Web, Science Citation Index-Expanded, Conference Proceedings Citation Index-Science, and Emerging Sources Citation Index via Web of Science, Scopus, and Zetoc conference search. An information scientist designed, tested, revised, and ran the searches in collaboration with the review team. The search consisted of three main blocks of setting, product, and process. All search strategies for all sources are reported in Appendix 1.

### Eligibility criteria

We included the studies if they met the following criteria:

**Process:** The study describes the process for the purchase (also known as procurement or acquisition) of high-cost medical devices and/or equipment.

**Setting:** The study setting is one or more hospitals or departments within the hospital(s) in high-income countries (using OECD countries as a proxy indicator for high-income).

**Practice:** Studies conducted between 2000-2020 to represent 'current' processes reported in hospitals. Studies not explicitly demonstrating influence on purchasing decisions or theoretical models not assessed, piloted nor evaluated within hospital settings were excluded.

**Product:** The purchased product is a single or a group of high-cost (also known as high-value or capital) medical devices or equipment, as stated in the study. Studies that did not specify the type of equipment studied (and therefore no assessment could be made on whether it referred to high-cost equipment) were excluded. Studies that used a general term to describe the studied equipment (e.g. "cardiology equipment") with no specificity were excluded, unless authors referred to the equipment in their study as 'capital' or 'high-cost' equipment.

Studies that did specify the type of equipment studied, but did not explicitly state they referred to 'capital' or 'high' cost equipment, were deemed eligible according to the following criteria:

- Studies in which capital equipment was purchased as part of a larger process which included some lower-cost equipment (e.g. buying an examination table as well as higher cost scanners) were included, if it could be ascertained that the findings related to the purchase of high-cost equipment. If this could not be ascertained, the study was excluded.
- Single-use devices were excluded as they were assumed to be lower cost.
- Bulk or high-volume purchases were assumed to be low-cost devices/equipment and were excluded. In all cases we could not discern if the results related specifically to high-cost equipment, confirming above exclusion criterion.



- Device and equipment that could be considered 'mid-range cost' (e.g., laryngoscopes, or different types of implants) were discussed among the review team. This was necessary for items that were not of very high-cost which tended to include equipment over £5000 in the UK cases which is considered a 'capital' purchase), nor low-cost devices such as thermometers. If no consensus was reached, advice was sought from a group of five practitioners (biomedical and clinical engineers with purchasing and maintenance responsibilities in hospitals in the UK and The Netherlands) to assess their eligibility. These practitioners discerned whether or not the equipment would go through similar purchasing decision-making processes as the very high-cost equipment, and, if so, the equipment was considered high-cost and the study included.

### Study selection

We used EndNote to remove the duplicates and Rayyan for screening the titles and abstracts. Two independent reviewers piloted the screening based on eligibility criteria before conducting sensitive screening. Two independent reviewers re-screened these relevant/possibility relevant records from sensitive screening and resolved the disagreements in fortnightly group meetings. We followed dual-screening and arbitration by a third reviewer for the full text screening step. We recorded and reported the reasons for exclusion for any excluded paper at full text stage (Figure 2).

Figure 2. PRISMA flowchart

### Data extraction

We designed and tested the data extraction form in a spreadsheet shared via Google Sheets to enter: year in which the study was published, country in which the study took place, number of hospitals included in the study, type of high-cost equipment that is the subject of the study (if specified), purchasing process, approach or method outlined in the study ('intervention'), outcomes, lessons and/or recommendations emerging from the study, research method adopted in the study, limitations of the study as reported by the study authors. One reviewer extracted the information from each study, and the work was double-checked and, if necessary, completed by another reviewer. Any questions were discussed in the fortnightly meetings.

### Data synthesis

We summarised the information from the literature in tables and lists. Because of heterogeneity of study designs across the small number of included studies, we did not conduct any quality assessment of the included studies; however, we reported the limitations listed by the researchers for their study.

### Protocol registration

This review was registered in Open Science Framework.[24]

## RESULTS

Out of an initial 9437 retrieved records, 24 studies were selected for inclusion (shown in Tables 1a-c). These included research articles (n=21), PhD/Masters theses (n=2), and one book chapter. Countries in which the hospitals were based for these studies were USA (n=10), UK (n=7), Italy (n=2), Mexico (n=2), Canada (n=2), and one from Australia, Greece, Switzerland, Germany, Netherlands, and Scotland, including cross-country comparisons. Most studies were conducted in one hospital, with a few reporting work across two to 44 hospitals. The types of equipment that were the focus of these studies ranged from orthopaedic implants, to diagnostic lab equipment, and larger investments such as MRI scanners and surgical robots. We identified a diversity of disciplines represented by the journals where these studies were published, reflecting the diversity in how the subject of purchasing high-cost medical equipment is addressed in academic work. Study types included descriptions of processes taking place within or across hospitals (n=14, Table 1a), which had no formal evaluations but three of which reported cost savings; empirical studies in which hospital records or participant data were analysed (n=8, Table 1b), and evaluations or pilots of proposed purchasing processes (n=2, Table 1c).

Although excluded in our own review during full-text filtering, we had identified 20 studies that combined hospital-based HTAs or other assessment methods with decision criteria directed towards a purchasing



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3 decision, which we had to exclude because of their lack of clarity on whether these methods had direct  
4 influence on the purchasing process or final decision itself within a hospital context. These were not deemed  
5 eligible according to our inclusion criteria. Examples include Jurickova et al 2014 using value-engineering and  
6 multicriteria methods,[25] Girginer et al 2008 using analytical hierarchy methods,[26] and Hospodková et al  
7 2019 using hospital-based HTA.[27]  
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Table 1a Included studies under study type “descriptions of processes taking place within or across hospitals” (n=14)

Study name	Type of article	Journal	Year	Country	Setting	Device/ Equipment	Main aim of paper	Research methods	Intervention/Approach	Lessons/Outcome	Limitations
Eagle et al. (2002) [28]	Journal article	The American Journal of Managed Care	2002	USA	1 hospital	Defibrillators, pacemakers, coronary stents, and coronary balloon catheters	To assess the magnitude of savings and develop concepts for “best strategies” in reducing costs in the purchasing of high-technology, high-cost materials used in coronary interventions and electrophysiologic treatments.	<b>Description of process (with reported cost savings):</b> Case study reporting on experience	Iterative negotiation following a broad request for proposal sent to a diverse group of vending organizations in high-technology areas of cardiology. Product costs and volume usage were assessed before and after the process to estimate annualized cost reduction achieved. Collaborative consensus among physicians, administration, materials management, purchasing, and vendors.	Aggressive, collaborative, fair, and competitive bidding for high-cost products used for coronary interventions and electrophysiologic treatments leads to substantial cost savings and can promote provider-industry partnerships that further enhance product use, provision, and tracking.	None listed
Greenwood et al. (2014) [29]	Journal article	Journal of Clinical Engineering	2014	Canada	1 hospital	Capital Equipment (examples given are: table, examination; scanner, ultrasonic, bladder)	To examine the effect of a clinical engineering role change (from equipment maintenance to health technology management)	<b>Description of process (with reported cost savings):</b> Case study using experience and data from the previous three 5-year clinical capital equipment plans were collected and analysed.	Development of in-house clinical engineering expertise who develops Risk Ranking System and Long-range technology plan: (1) a theoretical replacement plan, (2) an emerging technology plan, and (3) a fleet equipment plan	Developing in-house clinical engineering (CE) expertise enables the facility to keep its capital equipment current and keep clinician acceptance high by maintaining a fair and methodical process. Hospital has made its clinical environment safer through the use of planning tools such as fleet management, equipment standardization, and a balanced request scoring system while keeping within its long-range capital equipment budgetary limits. The average age of clinical equipment has dropped substantially to just over 5 years as of the 2011 plan. Annual contingency fund expense for clinical capital equipment no longer absorbs between 15% and 25% of the overall CE budget. It has now been fixed at the relatively small amount of 5% of the overall budget, and	None listed.

											this threshold has been reached in only 1 of the last 5 fiscal years. .
Langenburg et al. (2003) [30]	Journal article	Pediatric Endosurgery & Innovative Techniques	2003	USA	1 hospital	Surgical robotics	To describe experiences in developing and implementing a program for computer-assisted, robot-enhanced surgery	<b>Description of process:</b> Case study based on experience	Defined a core group of individuals who shared vision: pediatric surgeons, our institutional research director, a biomedical engineer and physicist, and hospital chief executive officer. Partnership developed to continue research and development of equipment and surgical techniques. Developed short-term and long-term educational, research, and business plans; shared with hospital administration and hospital board of trustees to garner support. The staff of the hospital development office was also involved in generating financial support.	Institutional and private donor support has allowed implementation of a robotic minimally invasive surgical suite in operating room and in research building. Within one year of embarking on program the team performed our first robot-assisted minimally invasive surgery on a patient. Many of pediatric subspecialty colleagues have been utilizing suites for procedure development in their areas of interest. The key elements in developing a new program are to define a core group of committed individuals, define your vision, create corporate partners, and garner financial support with a sound educational, research, and business plan.	None listed
Licona et al. (2009) [31]	Journal article	International Journal of Technology Assessment in Health Care	2009	Mexico	1 hospital	CT scanner	To demonstrate the experience of a managed network of professionals inputting into equipment management in one institution	<b>Description of process:</b> Case study reporting on experience	Involvement of a multidisciplinary group (drawn from researchers, undergraduate and graduate students in fields that range from architecture to civil and biomedical engineering) to deal with large and complex issues within the field of	During this study, several anomalies were discovered: The equipment being bought was constructed by one of the three major vendors of imaging equipment worldwide. However, they did not participate in the bidding process. A local company won the bid and then proceeded to subcontract the equipment from the major vendor. The questions arose as to who was installing the equipment, because it appeared that the major vendor was providing the technicians, which was a breach of contract (bid-winning companies should provide training and do	None listed

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									hospital engineering. Steps involved specifically in the equipment planning phase include: assessing availability of similar equipment at locations in the vicinity; cost-effectiveness planning; incorporation of data on equipment availability at the state-wide level combined with morbidity and mortality figures, incorporation of information regarding "plant" installations including electrical, hydraulic, and telecommunications . Specifically for the case of the CT scanner purchase: The BME branch of this group analyzed the bidding procedures, the contracts and asked several questions that needed to be answered before the formalization of the reception could be signed.	installations themselves). A second question arose regarding the existence of replacement parts within the winning company's warehouses, and finally, there was a major question posed as to the adequacy of the equipment being bought (sixty-four-slice CT specially built for cardiac studies) for a general hospital with no cardiac specialties, as well as the elevated sale price (as much as a magnetic resonance imaging scanner). The hospital took these results in hand and acted in accordance to its administrative procedures to correct the anomalies	
Madhlambudzi and Papanagnou (2019) [13]	Journal article	International Journal of Healthcar	2019	UK	2 hospitals	Diagnostic equipment	To describe analysis of decision-making processes	<b>Description of process:</b> Case studies and semi-structured	N/A	NHS hospitals fail to identify key stakeholders resulting in possible delays and conflicts. Throughout our research, it was ascertained that NHS hospitals do not tend to apply stakeholder analysis as a part of	None listed

		e Technolo gy and Manage ment					when the public hospitals purchase diagnostic equipment and it discovers how the hospitals use stakeholder identification and salience during the purchase of diagnostic equipment	interviews (n=121, narratives of people involved in decision making on outsourcing laboratory diagnostic equipment), document analysis		their project planning process. This has in some cases resulted in leaving out key stakeholders and thereby bringing about conflict and delays in the process. NHS hospitals are bound by strict guidelines in their procurement processes to avoid bias and ensure competition among potential suppliers and get the best deal. Technical personnel, however, came up with some valid reasons why it would be more suitable to upgrade the present equipment than to undertake radical adjustments or changes. It is, therefore, important that at any stage of the process the weight of the stakeholders should be considered in deciding whether their input is acceptable or not.	
Mitchell et al. (2010) [32]	Journal article	Internati onal Journal of Technolo gy Assesse ment in Health Care	2010	USA	1 hospital in 1st case; 3 hospitals in 2nd case.	Cardiac catheterization lab; ICU telemedicine services	To describe two evidence reports from our hospital-based HTA center which required the integration of local data. Both cases illustrate how local evidence can be used at the institutional level to support the quality, safety, and cost-effectiveness of patient care.	<b>Description of process:</b> Two case studies (one using qualitative and one using quantitative data); 1st Case: equipment service records, and interviews with physicians, technicians, and administrative staff. 2nd Case: systematic review of effectiveness of service, the hospital's administrative and claims databases	Integration of local qualitative and quantitative data into hospital-based HTA to select a new technology or inform a decision on whether to continue services.	Hospital-based HTA using local data can fill gaps in the published evidence, and also improve the generalizability of evidence to the local setting. To take advantage of local evidence, health systems should encourage the development of hospital-based HTA centers, seek out local preference data, and maintain databases of patient outcomes and utilization of services. The use of local evidence to support institutional decision making can also reduce problems of external validity. In both case studies, important differences among the hospitals within health system was found. These differences affect the prioritization of different attributes of a technology, and could result in different conclusions being drawn about how the technology should be used at each hospital, even within the same healthcare network; the experience and expertise of local clinicians should be respected when making decisions at the hospital or health network level (it helps decision makers understand possible differences in local patient populations or in processes of care that may affect the cost or effectiveness of the technology, and it promotes "buy-in" from the clinicians who must implement the decision).	While analyses were done in retrospect (Data have to have been collected and available for analysis), the research could not control variables such as changes in staffing or new infection control policies. In analysis of ICU outcomes, the study lacked APACHE scores for ICU patients before the introduction of telemedicine coverage, so the ability to control for patient acuity was limited. The available claims information did not include enough detail to ascertain whether possible lapses in care happened in the ICU or elsewhere. While there was no such problem with availability for the survey data used in cardiac imaging decision, gathering that data required considerable fieldwork.

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								(including Mortality and Length of stay)			
Mosessian (2016) [33]	PhD thesis	NA	2016	USA	Multiple hospitals (unspecified)	Orthopaedic implants	To examine the extent to which Value Based Purchasing is being used to purchase implanted orthopaedic medical devices, and the decision-making processes that are being implemented to support those acquisitions.	<b>Description of process:</b> A survey tool was developed (with input from a focus group with 10 professionals) and responses obtained from two groups of stakeholders, hospital executives (n=29) and orthopedic surgeons (n=40)	Use of Value-based committee: physicians and surgeons make decisions, hospital administrator makes decision, bundles corporate purchase agreements, request for proposals issued, group purchasing organisations. Intervention specifically studied: value based purchasing and knowledge of procurement officers use (rather than HTAs)	Results include: (1) the two most important decision-making attributes for both groups were quality of care and cost-containment. (2) most health care settings now use decision-making systems more amenable to value-based purchasing than previous ad-hoc decisions driven by surgeons, (3) decisions are commonly, but not universally, made by committees with representation from surgeons, administrators and often others, who work together to choose implants, and that (4) their processes are still mostly based on information derived from the clinical experience of clinicians and local knowledge of procurement officers, with less influence from more formalized health technology assessments.	Data based on USA hospitals only; reimbursement entities, patients nor regulators' views not included; general limitations of survey responses noted.
Nisbet et al. (2001) [34]	Journal article	The British Journal of Radiology	2001	UK	1 hospital	Radiotherapy equipment	To describe financial factors affecting decision to purchase or lease radiotherapy equipment in one hospital and to describe technical consideration to be taken into account	<b>Description of process:</b> Case study. Financial analysis (over 10 years to correspond with the assumed economic lifetime of the equipment) and Operating Lease Test	Overview of the procurement process, including a summary of the advantages and disadvantages of leasing, with the figures from the financial analysis; a detailed description is given of the technical considerations to be taken into account in the financial analysis and negotiation of any lease contract. Comparison of leasing as defined in	It is essential that technical staff are involved in the discussion and detailed negotiations on the content of the lease, and ideally the financial aspects of these considerations should be taken into account during the financial analysis of purchase vs lease.	Larger centres with a rolling programme of replacement equipment would expect to keep up to date with technological advances, and the conclusion reached for this hospital may not apply.

									the Statement of Standard Accounting Practice 21 (SSAP21) and purchase.		
Obremskey et al. 2012 (Vanderbilt case) [35]	Journal article	Clinical Orthopaedics and Related Research	2012 (2008 start of intervention)	USA	1 academic medical centre	VANDERBILT Case: Surgical Implants (Physician Preference Items): Surgical endomechanical stapling devices, orthopaedic joint arthroplasty, spine internal fixation, trauma internal fixation, cardiac rhythm management implants, drug-eluting stents, and cardiac valve implants. In Table: Endomechanical, Total joints, Cardiac rhythm management, Drug-eluting stents, Spine implants, Interventional cardiology, Cardiac surgery, Trauma, Abdominal mesh. 2013 report: + Closure Devices, Transcription, Oral Care, and	To describe the challenges, implementation, and outcomes of cost reduction and product stabilization of a value-based process for purchasing medical devices at a major academic medical center.	<b>Description of process (with reported cost savings):</b> Case study	Vanderbilt case: Implementation (2008) of a physician-driven Facility-based Technology Assessment Committee (=Medical Economic Outcome Committee) that standardized and utilized evidence-based, clinically sound, and financially responsible methods for introducing or consolidating new supplies, devices, and technology for patient care. This committee worked with institutional finance and administrative leaders to accomplish its goals.	Utilizing this physician-driven committee, we provided access to new products, standardized some products, decreased costs of physician preference items 11% to 26% across service lines, and achieved savings of greater than \$8 million per year. The implementation of a facility-based technology assessment committee that critically evaluates new technology can decrease hospital costs on implants and standardize some product lines.	VANDERBILT: First, the study describes the experience of only one institution. Each institution has its own challenges in physician alignment, history, and culture. Each institution's process will be unique to its individual characteristics. Second, the institution is an academic setting with closely aligned faculty and hospital. Academic practices that are not directly affiliated with the hospital and community hospital with community-based surgeons will have to establish a mechanism to partner with each other for mutual benefit. Third, the institution established the committee a short time ago, and long-term effects of the process cannot be described. Finally, while other institutions could reproduce this process, it will not guarantee the reproducibility of the effects of this study. Each institution will need to develop and modify the described process to fit the culture, history, and geography of their situation.

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						Reference Lab Phase I.					
Olson et al. (2013): Cases: Vanderbilt and Duke [36]	Journal article	Clinical Orthopaedics and Related Research	2013 (Intervention since 2008 and 2010)	USA	2 academic Medical Centers	<p>DUKE: Endo-Mechanical, Total Joints, Cardiac Rhythm Management, Drug Eluting Stents, Spine Implants* (Hardware Only), Trauma, MESH, Heart Valves Rings, Nerve Stimulation, Kypho-Vertebral Plasty, Negative wound pressure, EP Catheters and Accessories, Bare Metal Stents, Duke University Hospital System total.</p> <p>VANDERBILT: endo-mechanical, total joints, cardiac rhythm management, drug eluting stents, spine implants, closure devices, interventional cardiology, cardiac surgery, transplantation, trauma, MESH, oral care, reference lab phase I.</p>	To describe physician-led processes for introduction of new surgical products and technologies; and to inform physicians of potential cost savings of physician-led product contract negotiations and approval of new technology.	<b>Description of process (with reported cost savings):</b> Case studies (2)	Duke case: Implementation (2010) of Medical Staff Committee with a charge to evaluate Equipment, Devices, and Information Technology (EDIT) to be brought into the operating room (OR)	A collaborative arrangement should address three objectives in which hospitals must find ways to meet three objectives: (1) collaborate with medical staff leadership to provide surgeons with feedback regarding the financial impact of their implant selection on the cost of an episode of care; (2) ensure that medical staff leadership has an effective means of communication with hospital administration regarding the medical evidence supporting the use of newer, more expensive technologies or implants to benefit patient care; and (3) both the hospital and physicians need a system that allows tracking of the impact of efforts to manage implant use. There are potential disadvantages in setting up a physician-led system as well. For physicians leading such efforts, a substantial amount of time may be required. The value for hospital systems from these programs is centered around cost savings, whereas the value for surgeons is centered around access to technology and products required for cutting-edge medical care. Thoughtful communication to each of these key groups of stakeholders is necessary to ensure the successful work of the program is shared to each group.	See Obremskey et al. 2012 + First there is very little peer-reviewed research and literature in this area. Second, the experiences in academic centers may not be applicable to other environments. Third, to achieve physician participation in these programs, some higher form of alignment between physicians and hospital or the health system must be in place. Fourth, we have very little published peer-reviewed data on cost savings. Such data will need to be accumulated in the future in a form that can be subject to peer-reviewed publication.



Pandit et al. (2011) [37]	Journal article	Anaesthesia	2011	UK	N/A	airway management devices	To establish a process to create appropriate level of evidence to inform purchasing decisions within hospitals (in UK) with a working party (Airway Device Evaluation Project Team)	<b>Description of process:</b> Case study of process developed to support adoption	Difficult Airway society working party advises on how to set up design of a trial appropriate specifically for airway devices and guides hospital in implementation of this trial together with company (who sponsors it); results published for other hospitals and results in final purchase	NA - does not report on implementation of proposed procurement process	("Weaknesses of strategy") ADEPT's decision to leave many judgements to individual discretion was a pragmatic one, and arguably, there is not enough dictated from the centre. Some trusts may continue to ignore anaesthetic opinion, prioritising instead the financial consideration. Some manufacturers may try to use a non-evidence-based approach to marketing their products.
Satta et al. (2019) [38]	Book chapter	Clinical Engineering Handbook (Second Edition)	2019	Italy	1 hospital	ophthalmic surgery femtosecond laser	To describe a tender of ophthalmic equipment	<b>Description of process:</b> case study based on experience	To test a procedure for regional public tender purchase (ESTAR) including: accessories, consumables needed for sustained use, quantitative/financial evaluation (all included in the contract for true costing, which includes number of interfaces with technicians expressed in days, and limitations set in contract for locking prices over 5 years). User "trial" performed for 10months to test each option in real-life settings.	ESTAR tender procedure gave an excellent result in terms of quality of equipment and awarded prices but the total time to achieve the result is quite long. (±4 years)	During the installation, emerged technical problems could probably be addressed during the tender design phase. Furthermore, the aspects related to the data flow would have the deserved deeper analysis already from the drafting of the specifications and then also during the assessment.
Verma & Peacock (2014) [39]	Journal article	Ultrasound	2014	UK	1 hospital	Ultrasound imaging	To describe the management structures	<b>Description of process:</b> Case study	Use of medical equipment management group	Medical equipment management group created successes: 1) oversight of ultrasound equipment improves handling financial implications and plans yearly	None listed

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							concerning ultrasound equipment in hospital.	based on experience		expenditure 2) consolidating equipment from one manufacturer in a department improves procedures 3) redistributing equipment within hospital prevents unnecessary buying 4) buying with research funding; maintenance costs after grand period taken into account	
Wong (2007) [40]	Master thesis	NA	2007	UK	2 hospitals	Case 2 most relevant: x-ray equipment	To generate a detailed understanding of the relationship between the risks which the private sectors bear and the returns they actually earn, to highlight how risks are allocated appropriately with the stage of the procurement process, and, to identify how the current risk management model control and manage Public Finance Initiative (PFI) project risks	<b>Description of process:</b> Two case studies: interviews, questionnaire, document analysis	Use of PFI procurement	Risks in PFI contracts are appropriately transferred and mitigated under the current risk management system in technology and equipment management NHS projects. The transfer of technology and obsolescence risks to the private sector is fundamental to the delivery of Value For Money (VFM) in PFI procurement in health sector. PFI procurement in hospital projects results in a more structured approach to operating, maintaining and replacing medical equipment assets.	None listed

Table 2b Included studies under study type “empirical studies in which hospital records or participant data were analysed” (n=8)

Study name	Type of article	Journal	Year	Country	Setting	Device/Equipment	Main aim of paper	Research methods	Intervention/Approach	Lessons/Outcome	Limitations
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							behind hospital committees for new technology planning and approval.	from 27 organisations )	consistent, standardised/centralised process, and with a committee with authority to give direct approval of new purchases)		
Lindgreen et al. (2009) [44]	Journal article	Journal of Business Ethics	2009	Netherlands	7 hospitals & 1 private center	MRI scanning equipment	To investigate how environmental and social dimensions are perceived and how it supports health technology purchasing in hospitals	Document analysis, Focus group, interviews, questionnaire	N/A	<p>None of Philips Medical Systems’s five “green focal areas” indicators are universally considered important as influences on the purchasing decisions of interviewees. All interviewees identified health and safety as an important influence. Philips Medical Systems was perceived to engage proactively in enhancing safety during usage and equipment maintenance, based on the assumption of duty of care rather than tangible evidence. Both “operator comfort” and “patientcomfort” universally are perceived as important, but their influence differs because of the involvement timescale ( operators spend their entire working day scanning, whereas patients spend just a fraction of that time). The interviewees consider both “ethical production” and “ethical production at the producer’s suppliers” synonymous, but even though unethical production has high media impact, only 68% of interviewees consider this indicator professionally important, though the majority consider it personally so. Only one interviewee thought product accessibility professionally important. 90% of the interviewees believe the “contribute to science” indicator is important, because they perceive it to mean that the scanner advances the science of diagnosis. The findings highlight that not all indicators can measure performance.</p>	single-case approach; focus on the purchasing stage, patients as customer stake-holders do not appear in the study, which limits understanding of how their views about indicators such as safety and comfort might influence the opinions of the decision makers and thus prevents are commendation about the desirability and practicability of targeting marketing effort to them. Study relies on historical information and interviewees’ recall; real-time data collection could identify transitory influences on stakeholder’s views, and longitudinal research might distinguish how these influences have affected company policy
Li et al. (2015) [45]	Journal article	Journal of Long-Term Effects of	2015	USA, Canada,	26 hospitals	Orthopedic Implants	To determine the factors that affect purchasing	<b>Empirical study (using participants):</b> Qualitative	N/A	<p>Items related to clinical evidence and cost effectiveness had a greater influence than those related to a specific individual’s personal preference in the process of</p>	Canadian hospitals were underrepresented. Low response rate. Sample was more representative of

		Medical Implants		Scotland			decisions related to osteoarthritis	Electronic Survey		making purchasing decisions, whether it was the administrator, surgeon, or patient. However, surgeon preference did have a higher average ranking compared to device cost reassuring that patients are receiving the most clinically effective care and that the type of treatment that they receive is not heavily influenced by costs. The most important considerations for adopting new technology were whether there was sufficient evidence in the literature, followed by thoughts of key opinion leaders, and cost of intervention/device.	smaller hospitals serving smaller populations and with a lower number of orthopedic surgeons on staff. The authors may consider restructuring our survey in order to make it simpler to complete, yet capture all of the same information and hopefully encourage more participants to respond.
Lingg et al. (2016) [46]	Journal article	BMC Health Services Research	2016	Mexico, Germany, Switzerland, UK	N/A representative across countries and settings	Orthopaedic devices (high-risk)	To better understand the impact of procurement on clinical procedures and outcomes	<b>Empirical study (using participants):</b> 59 in-depth interviews with stakeholders from Mexico, Switzerland, Germany, and UK: orthopaedic specialists, government officials, other experts, and social security system managers or administrators	Involvement of orthopaedic specialists in procurement process, and use of post market surveillance data to inform decision-making	Procurement processes for orthopaedic HRMDs may have an impact on clinical practice and outcomes. Three areas of deficiency were identified: 1) HRMD regulations based on insufficiently robust clinical evidence (mainly noted by European countries); 2) Follow-up on Health Technology Assessments is inadequate (noted by Mexico) and methodology not always good enough (noted by European countries); and, 3) Lowest-acquisition price often guides procurement decisions and thus may not align with needs of clinical procedures (noted by Mexico and some European countries)	Micro level stakeholder (patients or representatives from rehabilitation centres) not included in study.
McCue (2011) [47]	Journal article	Health Care Management Reviews	2011	USA	Short-term acute hospitals in state of California (number unspecified)	Unspecified (Capital expenditures of equipment included CTscanners, MRIs, picture archiving and communication systems, and	To identify the market, organisational, and financial factors associated with capital expenditure projects (of which capital	<b>Empirical study (using hospital records):</b> Secondary data analysis: association study using ordinary least squares regression	N/A	Hospitals located in urban markets with greater share of the market had a greater number of medical equipment purchases per hospital. Hospitals with greater market share had a greater number of medical equipment purchases per hospital. The positive coefficient for hospitals with over 350 staffed beds suggests that these facilities had a greater number of medical equipment purchases per hospital, whereas negative coefficient	The primary limitation of this study is that the findings can only be generalized to the state of California.

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						surgical systems)	medical equipment was one category)	analysis on retrospectively collected hospital capital expenditure data from 2002 to 2007		for hospitals with less than 100 staffed beds had fewer number of medical equipment purchases per hospital. The positive coefficient for system affiliation indicates that hospitals owned by large systems had a greater number of medical equipment purchases per hospital. Hospitals with greater liquidity had a greater number of medical equipment purchases per hospital. hospitals with an aging plant and equipment had fewer number of medical equipment purchases per hospitals. Hospitals serving a greater percentage of government payers had fewer medical equipment purchases. Teaching hospitals had greater number of medical equipment purchases per hospital. Investor-owned hospitals had fewer medical equipment purchases.	
Saaid et al. (2011) [48]	Journal article	American Medical Journal	2011 (Study in 2010)	Australia	4 hospitals	Unspecified	To examine the decision-making processes for acquiring new health technologies in selected hospitals, guided by approaches from a decision-making model and a mini-Health Technology Assessment (HTA) model	<b>Empirical study (using hospital records and participants):</b> Two Studies: 1. A multiple case study method using convenience sampling: Document analysis (mini-HTA checklist as a benchmark) and 2. Qualitative: In-depth, face-to-face interviews via content and thematic analysis	Use of business strategy and cost effectiveness analyses.	Decision making processes were described as informal in not-for-profit private hospitals and as formal in public hospitals. At the public hospital, HTA is a requirement for new health technology decision making. Decisions in not-for-profit private hospitals were driven by business strategy and the cost effectiveness of the technologies. In the public hospital, the main factors were safety and clinical effectiveness although budget also has some impact. The costs of the new technologies determine the complexity of the decision processes. In the public hospital, the ethics and legality of the technologies also affect the decisions. The impact of HTA as a support tool for decision makers at institutional level is still relatively minimal. Decision makers in both types of hospitals were unclear about HTA and its agencies. They also were not aware of mini-HTA, even though they were searching for a suitable support tool for decision making. The respondents stated that an open and innovative organisational culture was critical as a facilitator for the adoption of new health technologies, whereas limited resources and space were seen as major	None listed

										<p>barriers. Respondents did not view human resources as a factor, because staff can be trained and up-skilled. Participants from the Public hospital believed that bureaucracy is also an important barrier to the introduction of new technologies. Resistance to change among the staff is another barrier. In terms of future improvement, 90% of the decision makers in the Private hospitals believe that the decision making process should be more structured, because structured processes ensure that the decisions are supported by facts and will reduce unfairness and prejudiced responses. Participants also spoke about timely information, they want the information be there when they need it, because the technologies are rapidly change and after one or two years there will undoubtedly be a newer technology available. Participants also believe it would be valuable if they could get information on new technology from an independent body, such as HTA agencies. The participants from public hospitals suggested that the product review committee members in their hospital should have more variation in membership so as to include representatives from doctors, nurses, pharmacies, and administrators, and not just from nurses.</p>	
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Table 3c Included studies under study type “evaluations or pilots of proposed purchasing processes” (n=2)

Study name	Type of article	Journal	Year	Country	Setting	Device/ Equipment	Main aim of paper	Research methods	Intervention/Approach	Lessons/Outcome	Limitations
Kuper et al. (2011) [49]	Journal article	BMJ	2011	UK	3 hospitals	Oesophageal Doppler cardiac output monitor for fluid administration	To identify barriers to procurement and implementation of oesophageal Doppler monitoring	<b>Evaluation of process (across hospitals):</b> Comparative before (retrospectively available data from	A campaign for adopting technology in major surgical specialties explored clinical and managerial barriers throughout the procurement and implementation	Managerial barriers consisted of silo budgeting, difficulties with preparing a business case, and fears about uncontrolled implementation. By collecting outcome data, we convinced senior managers to support and sustain investment. Clinical barriers consisted mainly of scepticism regarding clinical effectiveness and worries about training. Clinicians “championing” the	Non-randomised “before and after” project. Despite matching for specialty and severity of operation, the control and implementation groups had differences in age and physical status scores. Results could have been

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								matched controls)/after (prospectively collected data from patients) study for patients' outcome data; qualitative data from survey of anaesthetists and meetings	process. A business case was prepared by each team with support from NHS Technology Adoption Centre, allowing senior management to overcome the unequal spread of costs versus benefits. A survey of anaesthetists revealed concerns about familiarity with the device, which we dealt with by clinicians volunteering to "champion" the technique, supported by standard training provided by the manufacturer. Team encouraged appropriate use of the technology by collecting intraoperative patient related data and postoperative patient outcomes and by giving regular, timely feedback.	technology took on responsibility for data collection, education, advocacy, and spanning boundaries. The project generated a web based guide to provide tools and resources to support implementation. Patient outcomes improved after managerial and clinical barriers to implementation were identified and overcome	confounded by other changes occurring over the same time period. At one site, in elective colorectal surgery only, a multidisciplinary enhanced recovery programme was introduced and may have contributed to the observed improvement. Any implementation study of this type is vulnerable to a Hawthorne effect, whereby performance improves as a result of close observation.
Larios et al. (2000) [50]	Journal article	Technology and Health Care	2000	Greece	1 hospital	Microbiology equipment such as blood analysers and medical imaging modalities such as Computer Tomography(CT), Magnetic	To streamline the management process related to procurement to increase efficiency using a Management	<b>Evaluation of process (within hospital):</b> Process model development; pilot test conducted to measure time	Proposing a procurement process for new hospital sites or expanding sites using a management information system: Addressing the tasks of: a) defining	The success criteria of the proposed process are time-cycle and efficiency gains in the biomedical equipment procurement procedure, Consistency gains and Information Integration, Knowledge Re-use, and shifting the core of the decision-maker's work towards operations that are of more judgmental than data-handling nature. Time-cycle of the Biomedical-equipment Procurement Process has been reduced	None listed



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						Resonance Imaging (MRI), Ultrasound and typical X-Ray equipment	Information System (Biomedical-equipment Information System=BIS)	cycle of procurement process	appropriate biomedical equipment specifications; and b) supporting the selection of the best bids among a huge-range of alternatives, on the basis of quality, cost and time-efficiency of the process. The proposed re-designed process was evaluated during the assessment of bids during the equipment purchasing process of the Micro-biology and Radiology Departments of a large hospital complex in Athens, Greece, as a pilot application. This paper proposes a streamlined decision-making process, addressing the tasks of: a) defining appropriate biomedical equipment specifications; and b) supporting the selection of the best bids among a huge-range of alternatives, on the basis of quality, cost and time-efficiency of the process.	from an average of 154 days to an average of 92.5 days.	
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## Key findings from studies

The two most prominent elements of purchasing processes identified across most of the included studies were (a) the roles of various stakeholders involved, and (b) the approaches to balancing technical, financial and clinical requirements.

## Stakeholders and teams involved

Table 2 shows the involvement of roles in the procurement process as mentioned in the included studies, representing a combination of roles either involved in the studies themselves, and in the project teams observed in the studies. The studies reviewed were specific and emphatic about the importance of stakeholders as part of the decision-making process, specifying who exactly should be involved and how. Two stakeholder groups in particular were emphasised: clinicians and the clinical engineers, sometimes explicitly as the sole focus of the study, and at other times mentioned implicitly as part of the process. Greenwood et al 2014 reported on how the role of the clinical engineer in a children's hospital in Canada progressed from a primary responsibility in equipment maintenance to health technology management more generally.[29] Madhlambudzi & Papanagnou(2019) studied the involvement and salience of several stakeholders in purchasing of diagnostic equipment and found that hospitals fail to identify key stakeholders resulting in possible delays and conflicts.[13] Haas et al. (2017) concluded that a hospital committee resulted in lower purchasing prices than when physicians selected vendors directly in a study of the selection of prosthetic implants.[42] However, committees are not flawless; Licona et al (2009) described a case study to demonstrate involvement of an interdisciplinary network of professionals in health technology management: despite the involved network several anomalies were identified such as uncertainty of who would install equipment after a bidding process.[31]

Table 2: Stakeholders involved in purchasing processes as identified in the studies

Source/Role	Engineering & Safety		Clinical/end-users			Procurement and materials		Finance, Management, Administration					External				
	Clinical engineer	Risk/Safety	Clinician	Operator	Nurse	Materials managers	Procurement representative	Strategic manager	Hospital directorate	Hospital department manager	Hospital administration [unspecified]	Estates	Finance	Audit facilitator	Research representative	Supplier representative	Public institution advisor
Satta et al. (2019)	X		X														X
Lindgreen et al. (2009)			X	X				X								X	
Langenburg et al. (2003)	X		X						X						X		
Greenwood et al. (2014)	X		X														
Girginer et al. (2018)							X	X		X							
Haselkorn et al. (2007)	X		X		X	X	X	X	X	X	X		X				
Pandit et al. (2011)			X													X	X
Verma & Peacock (2014)	X	X															
Licona et al (2009)	X																
Kuper et al. (2011)			X							X				X			

Lingg et al. (2016)			X																
Saaid et al. (2011)				X				X	X		X								
Haas et al. (2017)			X				X												
Healy et al. (2000)			X																
Obremskey et al (2012)			X				X	X			X		X						
Mosessian (2016)			X				X				X								
Li et al. (2015)						X	X		X	X	X								
Olson et al. (2013)	X		X				X			X	X								
Eagle et al. (2002)			X			X	X			X	X								X
Mitchell et al. (2010)	X		X		X					X	X	X							
Madhlambudzi & Papanagnou (2019)	X						X			X		X	X						

**Note:** Not all studies are included in the table as the table is limited to studies describing a decision-making team. The table is not an indication of the size of project teams in the involved studies as specific roles may have been aggregated under overarching concepts. Naming might not be true to their sources. Materials managers might be not differentiated in some hospitals and accommodated under clinical engineers, therefore the two are not mutually exclusive.

Although not always the primary focus of the study, it was made explicit that some form of approach that unifies how various purchasing stakeholders come together is important: Langenburg et al 2003, for instance, describe their new process as developing a ‘vision’ with paediatric surgeons, research director, a biomedical engineer and a physicist and the hospital chief executive officer, to collaboratively (with industry partners) develop a short- and long-term education, research and education plan for robotic surgery.[30] Haselkorn et al (2007) also described the importance of an organizational culture as a crucial component for success in the procurement process.[43] Regardless of it being a cultural or difference in vision, fundamental differences in purchasing projects can be identified. Finally, one study specifically elicited challenges and barriers to effective purchasing. Kuper et al (2011) identified barriers to procurement and implementation of oesophageal Doppler monitoring in three UK hospitals, noting that silo budgeting and skepticism about new products challenged investment decisions; which were overcome by ‘championing’ the technology via clinicians while providing evidence of the potential benefits of the proposed technology.[49]

**Evaluating technical, financial, and clinical elements**

The procurement of high-cost, often specialized, medical equipment requires balancing technical, financial and clinical factors. In some studies, this balancing was emphasised, but no formalised approaches were followed to achieve it. For example, Langenburg et al. (2003) described a program combining technical, financial, and clinical elements condensed in a training, implementation and development program for surgical robotics, and found that cooperation of surgeons, staff, and a corporate partner were key to the development of a successful new program (e.g. within one year minimally invasive surgery on a patient is performed).[30] Nisbet et al (2001) describe a process in which financial and technical considerations were taken into account to decide on whether to lease or purchase radiotherapy equipment.[34] Li et al. (2015) ranked factors that influence purchasing decisions and demonstrated that clinical evidence and cost effectiveness are more important than personal preference, regardless of the stakeholder role.[45] Another example of combining multiple disciplines in order to successfully reduce costs is implementing a value based process.[33,35,36]

More formalised approaches included user trials, and hospital-based HTA. Pandit et al. (2011) describe a working party set up nationally to advise on how to set up a ‘trial’ specifically for airway devices and guides hospital in implementation of this trial together with company (who sponsors it); results published for other hospitals and results in final purchase.[37] The notion of more information or ‘evidence’ to inform selection is

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3 reported in different ways. Satta et al. 2019 conducted 'user trials' for 10 months to test each ophthalmic  
4 surgery femtosecond laser in real-life settings before selecting a supplier.[38] Other studies reported on the  
5 role of hospital-based HTA as a means to bring evidence into decision. Mitchell et al. (2010) describe how  
6 hospital based HTA provides more reliable data to the selection process by including local data when there is  
7 too little peer-reviewed evidence.[32] According to the study by Callea et al. 2017, hospital-based HTAs turn  
8 out to serve mainly as a cost containment tool in the selection process while at the same time hospitals using  
9 this method are found to pay actually 8.3% more for the same equipment.[41]

### 11 **Additional findings: managing the procurement process and supplier relationships**

12 In this section we report on approaches and processes identified less frequently across the included studies.  
13 Less prominent approaches and processes identified in the studies included the need for strategic and long-  
14 term planning, streamlining management processes, varied approaches to the tendering process, and  
15 relationships with suppliers. Greenwood et al 2014 described a system in which clinical engineers adopt the  
16 role of a long-term manager for health technology using three long term planning variants (e.g. theoretical  
17 replacement, emerging technology and fleet equipment), resulting in an improvement in safety and  
18 continuation of clinician acceptance.[29] A suggestion to streamline the management process is the  
19 implementation of a management information system described by Larios et al. 2000,[50] where necessary  
20 information for specification and selection of medical equipment can be documented and it is found to  
21 improve timeliness, procedural efficiency, consistency and information integration. For the development of  
22 new programs a business plan is essential, according to two studies[30,43] and proper planning and  
23 management can result in prevention of unnecessary buying according to Verma and Peacock 2014.[40] With  
24 regards to tendering, Satta et al 2019 described a process in which stringent specifications were laid out in a  
25 tender specifications for an ophthalmic surgery femtosecond laser, but note the disadvantage that their whole  
26 process of laying such specific specifications and conducting trials took about 4 years.[38] Licon et al. (2009)  
27 describe several iterations in the specification process to avoid last minute changes, and discuss that stringent  
28 specifications may lead to the selection of products with the lowest technical and qualitative  
29 requirements.[31] In another study, less stringent tender specifications actually showed to lead to substantial  
30 cost savings: instead, an iterative negotiation process with multiple vendors after a broad request for  
31 proposals led to an aggressive form of competition with varying strategies to form a solution.[28] Finally, there  
32 appears to be a reciprocity between industry and hospitals: as clinical trials with equipment have the potential  
33 to deliver evidence of functionality for devices, healthcare and industry are incentivised to cooperate in  
34 creating and obtaining this evidence.[37]

## 37 **DISCUSSION**

38 In this systematic review we sought to identify studies that focus on approaches to purchasing of high-cost  
39 medical equipment in hospitals, in high-income countries (using OECD countries as a proxy indicator for higher  
40 income). Given the heterogeneity of study designs considered in this review, we did not apply formal quality  
41 rating system to the studies, and did not seek to find examples of 'best' practices, but rather attempt to  
42 identify and describe any empirical work conducted in hospital environments focussing on purchasing  
43 processes, to characterise the nature of the academic literature on this topic and types of approaches or  
44 interventions reported.

### 46 **Limitations of this review**

47 We note in our introduction that this review fulfils a gap in current academic literature, which is the evidence  
48 on empirical work conducted in hospitals for purchasing medical devices and equipment. We only partly fill  
49 this gap because our review is limited to 'high-cost' equipment and to high-income countries, resulting in a  
50 limited picture of the purchase of other materials, supplies and devices in hospitals in a variety of contexts.  
51 Our main reasoning for this is the very different nature of processes and financial accounting for higher cost  
52 equipment in hospitals compared to lower cost devices, consumables and other supplies, which helped give a  
53 specific focus to our study. However, we note that studies that did not specify whether they were dealing with  
54 high- or low-cost equipment were excluded (n=47 during full text review), although some important insights  
55 could have been drawn from these.

57 Overall we found the distinction between high- and low- cost extremely challenging and consulted expert  
58 practitioners involved in hospital purchasing to advise on an appropriate demarcation, and checked for  
59 conflicts in inclusion decisions across the review team. These consultations with practitioners highlighted two

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3 further issues: first, investment decisions do not only account for the single price of a product, but might be  
4 creating a contract of high value through bulk purchases of lower-priced devices, which means that the  
5 process of purchasing a lower-cost item, if bought as a larger contract, might be similar. Second, the single cost  
6 purchase of equipment is not always the main factor in deciding which purchasing process takes place, but  
7 rather, whether or not the item has implications for full life-cycle costing in terms of maintenance, repair and  
8 decommissioning in the hospital's accounts. Items, for example, that are of very high-value, but are given to  
9 the patient to use in a home or community setting, would not fall in the hospital's budget line. Despite these  
10 limitations, through consultation with our expert practitioners we concluded that these specific demarcations  
11 can vary between hospitals within and across countries, and the themes derived from our review are still  
12 helpful indications of how these internal hospital processes work for the items we did include.  
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14 Conference papers in the field of operations management and supply chains can provide useful insights into  
15 current innovations in the field. We did include them if the full text was available for review, but had to  
16 exclude those with only abstracts available. We note that we excluded studies not written in English (about 40  
17 studies post-2000) which might have included important lessons of practice and research conducted in various  
18 global settings. During our first exclusion step (abstract/title) we came across many articles written by  
19 professional and academic experts, with no reported empirical work, but potentially extremely useful  
20 experiences to inform future practice. As our study was limited to academic research, these were excluded but  
21 could provide the basis for a future targeted review of professional practice. We note that time will have  
22 elapsed between the date of our search and time of publication: while we note that the paucity of studies in  
23 this area may not have resulted in hugely different conclusions, we still recommend any further studies and  
24 similar searches to keep our search dates in mind. Finally, we defined the scope of this review to start when  
25 the need for equipment is identified. We note that this leaves out a major factor of influence to the technology  
26 management process: how the need is identified, which can influence cost containment and risk assessment  
27 further down in the procurement process.  
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### 29 **Limitations of the reviewed studies: the nature of 'evidence' in this field**

30 The motivation for conducting this review stemmed from an initial scoping search for literature on how  
31 different disciplines and researchers approach the subject of purchasing in hospitals. We sought empirical  
32 work (broadened to include single case studies) in order to provide an overview of the current evidence base  
33 for approaches to purchasing of high-cost medical equipment in hospitals. However, only three studies  
34 included any form of evaluation of their 'purchasing process' intervention, including one which was a pilot  
35 study based on the model developed in the study. The majority of the studies described the purchasing  
36 process in the hospital and reported outcomes such as cost savings, but did not fully report how these  
37 outcomes were assessed. We concluded that there is not yet a solid 'evidence base' for how to improve the  
38 process of purchasing. Conscious that we make this conclusion for studies only of high-cost medical  
39 equipment, we propose that more research that encompasses a variety of health technologies in intramural  
40 care settings can begin to provide a more comprehensive evidence base. Despite our limited focus, however,  
41 our conclusions echo those made by previous studies. A review of non-health approaches to purchasing and  
42 supply chain management literature noted that empirical work was limited, and studies "frequently fail to  
43 assess (or describe) the robustness of their methodological approaches when linking interventions with  
44 outcomes, such as cost savings or improved performance".[16]  
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47 Conducting strong empirical work in this domain can be challenging: the theories, frameworks and  
48 methodologies necessary to address the organisational domain of healthcare (of which purchasing is one  
49 component) need to be drawn from fields such as operations research, economics, and supply chain  
50 management, and include approaches such as decision theory, and systems and design approaches. This  
51 presents challenges: first, the fields of purchasing and supply chain management, for example, has in itself  
52 been criticised for the lack of strong empirical work[51] and poor quality of theoretical development and  
53 discussion, and coherence,[52] and second, the application of design and systems approaches in real  
54 healthcare settings has also been limited, exemplified by a recent systematic review of application of systems  
55 approaches in healthcare.[53] A recent review on logistical parameters within international research on  
56 hospitals noted that "the international literature does not, by definition, reflect what really happens in  
57 hospitals." [14] Generally, it has been noted that evidence-based management (if we consider procurement  
58 processes to fall under a hospital's management) in healthcare is not yet commonplace and takes various  
59 forms.[54]  
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### Implications for practice: lessons learned for hospital purchasing

Despite the limitations discussed above, there are some repeating actions identified in our studies that have implications for practice. Specifically, the necessity of bringing together a skilled multidisciplinary team for large investment items is highlighted across most of the studies as the key 'intervention' for their purchasing process. We recognise these are not conclusions made based on evaluations, but their prominence in reporting this as a key feature merits its mention. Specifically, the role of the clinician in some form of committee or decision team is emphasised, as well as the clinical engineering team as a genuine stakeholder in the final decision. Studies conducted elsewhere on lower value equipment have also highlighted the role of the clinical engineer, and the WHO's technical series on medical device procurement specifically mentions clinical engineers as the primary role for health technology management in hospitals.[55] But how seriously this role is taken when it comes to the final investment decision remains unknown in practice and in the academic literature.

The second most prominent theme across the studies is the importance of balancing technical, financial and clinical requirements, specifically by using some formalised method for this assessment. This could be implemented through user trials to gather the necessary evidence on device performance, literature reviews or indeed through a formal hospital-based HTA process. However, we note from some of the other studies we came across on the emergence and progress of hospital-based HTA, that there is limited evidence on whether or not these processes end up influencing investment or purchasing decisions (see, for example, Gagnon 2014 [56] and Almeida et al. 2019,[57] and research suggests that there has been a low to moderate use of economics frameworks or value-oriented decisions in local hospital technology decision-making.[58] So while it is not yet clear if such formalised methods are influencing better purchasing decisions, the studies we reviewed imply that some approach to do this is necessary, and this is also a way of incorporating the different expertise from multiple stakeholders in a hospital.

### Implications for future research

Based on the limitations and implications discussed above, we recommend where research is needed to improve the evidence base for improving medical equipment purchasing decisions in hospitals. First, the demarcation challenges identified earlier (in our case, between high- and low-cost equipment), highlight the importance of encouraging specificity in studies pertaining to any management of technology in hospitals in future research. Some studies simply mention 'supplies' or 'materials' or 'technology' or 'equipment', and are insufficient to glean best practices and to ascertain how the lessons learned from the studies can be applied in both future research and practice. Specificity can also help create other ways of investigating the processes for different types of hospital purchases: in practice, many materials and supplies tend to involve different processes simply depending on their cost (and not unit cost, but cost of the whole purchase contract). Future studies could also investigate how creating processes differentiated by risk (or patient safety or criticality) rather than cost, would affect the effectiveness of the purchasing processes in supporting clinical needs. Second, it would be worth investigating the increase in assessment and evaluation methods (such as hospital-based HTA and human factors engineering), and how this connects and affects the ultimate purchasing decision. Connecting hospital-based HTA to final hospital investments in particular has been shown to be limited, the research challenge would be to investigate why this is so, and whether and how barriers need to be overcome to enable more evidence-informed hospital purchases. Further, we feel there could be other future reviews that would provide additional insights in the literature: for example, a targeted search on experiences derived from expert practitioners in the field, which can be found from grey literature, as well as a scoping review of all studies relating to health technology purchasing in general. Finally, we challenge the research community to increase the evaluation of interventions within hospital's organisational domain, explore the application of theories from different disciplines (including, but not limited to, operations research, engineering design, systems theory and decision theory) in this domain, and use future empirical work in hospital settings to further inform the theoretical advances back into those fields.

### CONCLUSIONS

In this review, we sought to identify studies that focus on the purchasing of high-cost medical equipment in hospitals, in high-income countries. Our 24 included studies point to the importance of multidisciplinary involvement (especially clinical engineers and clinicians) in purchasing decision-making to balance technical,



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3 financial, safety and clinical aspects of device selection, and highlight the potential of increasing evidence-  
4 informed decisions using approaches such as hospital-based health technology assessments or conducting user  
5 'trials' of the device in use before purchase. Our recommendations for future research is to have increased  
6 specificity in the types of materials, devices or equipment being studied and reported, given that the diversity  
7 of such purchases with and across hospitals globally means lessons learned can otherwise not be applied in  
8 practice. Alongside this, we advocate for more intervention-based and empirical work in hospital settings and  
9 evaluations to advance the evidence base in this domain.  
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## 20 OTHER INFORMATION

### 21 Acknowledgements

22 We are grateful to the expert practitioners working in hospital purchasing who provided guidance and advice  
23 during this project.  
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### 27 Author contributions

28 FS and SHK drafted the protocol. HB, BD, AC, JE commented on the draft protocol. FS and JE piloted the title  
29 and abstract screening stage for the first 500 records. FS completed the first round of screening. SHK, HB and  
30 AC screened the Included and Maybe folders. SHK made the final decisions when disagreements continued. FS,  
31 HB, and BD extracted the data and SHK double-checked and completed the extracted data when needed. SHK  
32 and BD summarised the results and drafted the final report. All authors read, commented, revised and  
33 approved the final manuscript before submission.  
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35

### 36 Ethics statement

37 This review did not involve experiments on any animal or human subjects.  
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39

### 40 Patient and Public Involvement

41 This review involved studying of academic literature only and therefore the involvement of patients or the  
42 public was not applicable.  
43  
44  
45

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47 This project was initially funded through an internal grant from King's College London awarded to SHK, and  
48 later subsidised through the internal grant for the Delft Technology Fellowship awarded to SHK. No other  
49 external funding supported this work.  
50  
51

### 52 Competing interests

53 The authors declare no competing interests.  
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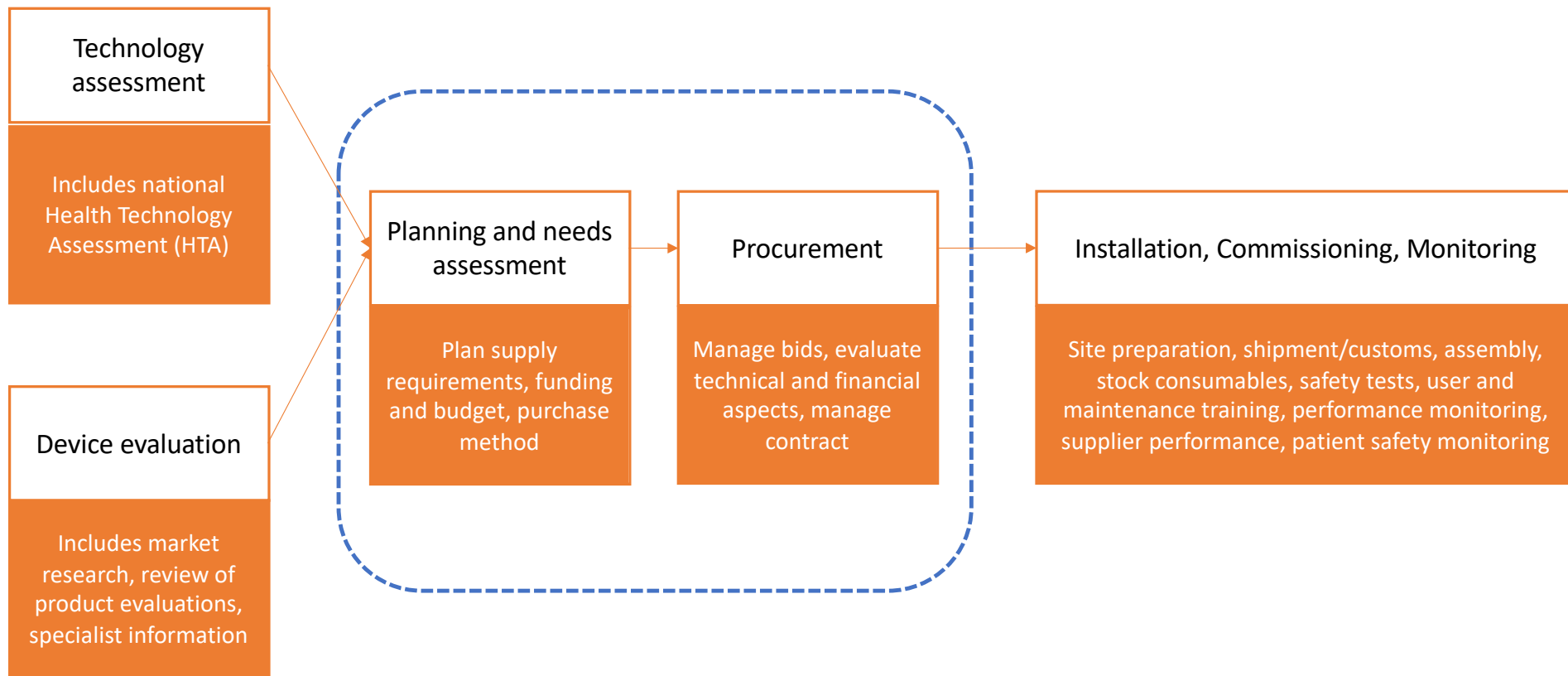
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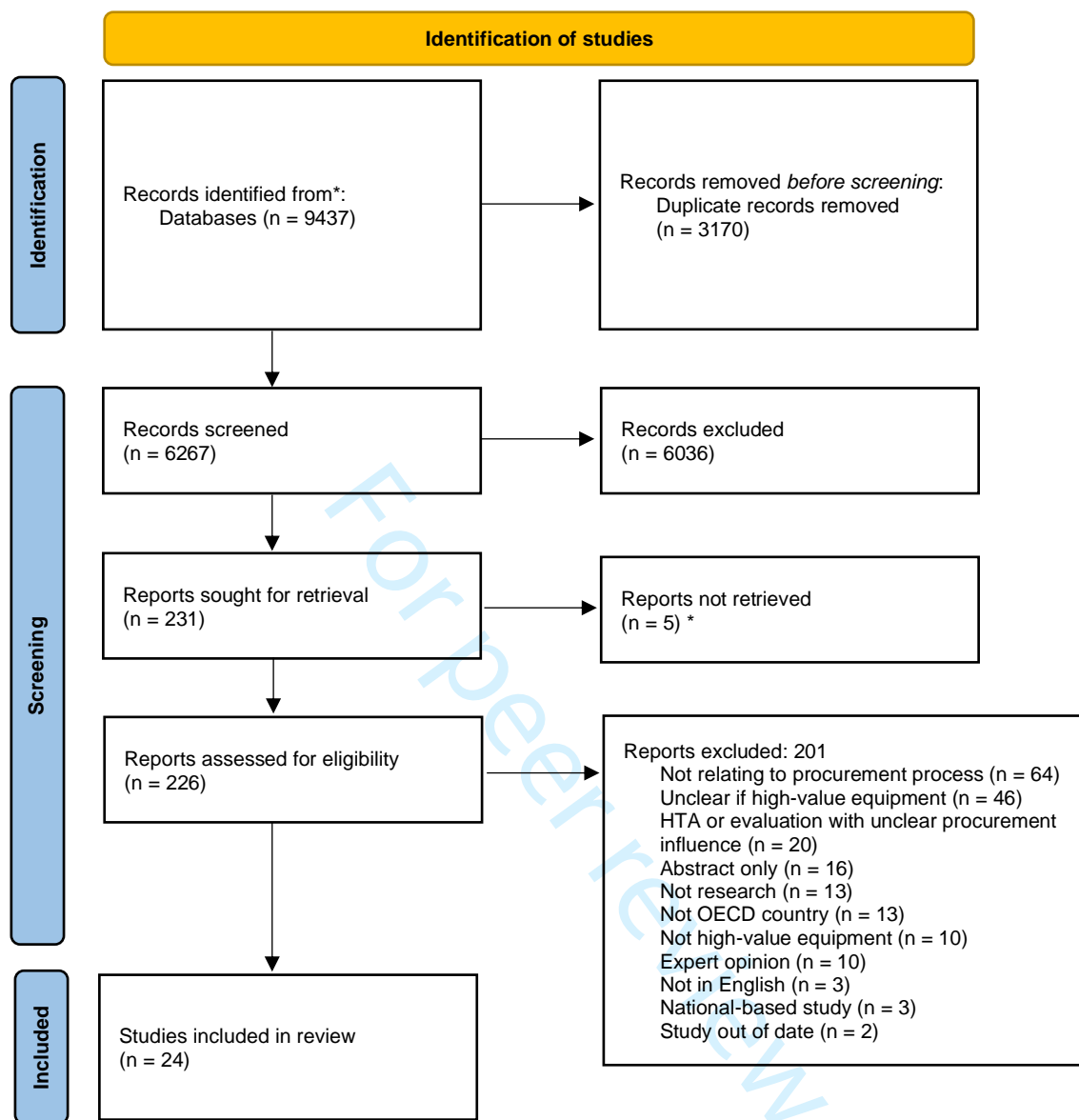
#### LEGENDS FOR FIGURES

**Figure 1** Overview of steps involved in purchasing medical devices and equipment (**focus of this review in dashed lines**). Items in each step taken from WHO procurement process guide [20]

**Figure 2.** PRISMA flowchart



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\* We contacted the authors and tried inter-library loan before giving up on retrieving the full texts.

From: Page MJ, McKenzie JE, Bossuyt PM, Boutron I, Hoffmann TC, Mulrow CD, et al. The PRISMA 2020 statement: an updated guideline for reporting systematic reviews. *BMJ* 2021;372:n71. doi: 10.1136/bmj.n71

## Appendix 1 – Search strategies

## Cost-Effectiveness Analysis Registry

## Search for Methods

1	Procurement	17
2	Procuring	2
3	Procure	17
4	Procured	1
5	Purchasing	28
6	Purchase	38
7	Purchased	6
8	Hospital HTA	0
9	Hospitals HTA	0
10	Hospitals Health Technology Assessment	0
11	Hospital Health Technology Assessment	0
12	Total	103

## EconLit via ProQuest

S1	ti(Hospital OR Hospitals OR Hospice OR Hospices) OR ab(Hospital OR Hospitals OR Hospice OR Hospices)	6700
S2	ti(Device OR Devices OR Equipment OR Supply OR Supplies) OR ab(Device OR Devices OR Equipment OR Supply OR Supplies)	64074
S3	ti(Procure OR Procurement OR Procuring OR Procured OR Purchase OR Purchasing OR Purchased OR HTA OR HTAs OR miniHTA or miniHTAs OR (Technolog* N/1 Apprais*) OR (Technolog* N/1 Assess*) OR (Technolog* N/1 Evaluat*)) OR ab(Procure OR Procurement OR Procuring OR Procured OR Purchase OR Purchasing OR Purchased OR HTA OR HTAs OR miniHTA or miniHTAs OR (Technolog* N/1 Apprais*) OR (Technolog* N/1 Assess*) OR (Technolog* N/1 Evaluat*))	23950
S4	(ti(Hospital OR Hospitals OR Hospice OR Hospices) OR ab(Hospital OR Hospitals OR Hospice OR Hospices)) AND (ti(Device OR Devices OR Equipment OR Supply OR Supplies) OR ab(Device OR Devices OR Equipment OR Supply OR Supplies)) AND (ti(Procure OR Procurement OR Procuring OR Procured OR Purchase OR Purchasing OR Purchased OR HTA OR HTAs OR miniHTA OR	40

	miniHTAs OR (Technolog* NEAR/1 Apprais*) OR (Technolog* NEAR/1 Assess*) OR (Technolog* NEAR/1 Evaluat*) OR ab(Procure OR Procurement OR Procuring OR Procured OR Purchase OR Purchasing OR Purchased OR HTA OR HTAs OR miniHTA OR miniHTAs OR (Technolog* NEAR/1 Apprais*) OR (Technolog* NEAR/1 Assess*) OR (Technolog* NEAR/1 Evaluat*))	
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### Embase via Ovid SP <1974 to 2020 Week 32>

- 1 exp \*Health Care Facility/ or exp \*Hospital/ or \*Hospice/ or \*Hospital Department/ or exp \*"Hospital Subdivisions and Components"/ or exp \*Hospital Equipment/ or \*Hospital Purchasing/ or (Hospital or Hospitals or Hospice\*).ti,ab. (1993371)
- 2 exp \*Medical Device/ or exp \*Hospital Equipment/ or \*Dental Technology/ or exp \*Medical Technology/ or \*Surgical Technology/ or (Device\* or Equipment\* or Supply or Supplies).ti,ab. (1662432)
- 3 \*Hospital Purchasing/ or exp \*Purchasing/ or \*Biomedical Technology Assessment/ or (Procur\* or Purchas\* or HTA or HTAs or miniHTA or miniHTAs or (Technolog\* adj1 (Apprais\* or Assess\* or Evaluat\*))).ti,ab. (83007)
- 4 1 and 2 and 3 (4837)
- 5 limit 4 to (conference abstracts or embase) (2582)

### Google Scholar

allintitle: hospital | hospitals | hospice | hospices  
 device | devices | equipment | supply | supplies | technology | technologies  
 procurement | procure | procuring | procured | purchasing | purchase | purchased | HTA | "Technol  
 ogy Assessment" | minihta  
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### Google

allintitle: hospital | hospitals | hospice | hospices  
 device | devices | equipment | supply | supplies | technology | technologies  
 procurement | procure | procuring | procured | purchasing | purchase | purchased | HTA | "Technol  
 ogy Assessment" | minihta  
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### HMIC Health Management Information Consortium via Ovid SP <1979 to July 2020>

1 exp Hospitals/ or exp Hospital Departments/ or Hospices/ or exp Hospital Supplies/ or  
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3 exp Hospital Equipment/ or (Hospital or Hospitals or Hospice\*).ti,ab. (57617)

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9 Ambulance Equipment/ or Ventilation Equipment/ or exp Surgical Equipment/ or exp Medical  
10 Instruments/ or Health Technology/ or exp Medical Technology/ or (Device\* or Equipment\*  
11 or Supply or Supplies).ti,ab. (14344)

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14 3 Procurement/ or Purchasing/ or Baby Buying/ or Bulk Purchasing/ or Central Purchasing/  
15 or Contract Purchasing/ or Joint Purchasing/ or Locality Purchasing/ or Total Purchasing/ or  
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19 or Evaluat\*))).ti,ab. (9457)

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#### IEEE Xplore digital library

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			AND	HTA*	0
			AND	miniHTA*	0
			AND	"Technology Assessment"	1
	AND	Equipment	AND	Procur*	1
			AND	Purchas*	0
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			AND	miniHTA*	0
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### INAHTA HTA database

("Health Facilities"[mh] OR "Hospitals"[mhe] OR "Hospital Departments"[mhe] OR "Equipment and Supplies, Hospital"[mhe] OR "Purchasing, Hospital"[mhe] OR (Hospital\* OR Hospice\*))[Title] OR (Hospital\* OR Hospice\*).[abs]) AND ("Equipment and Supplies"[mh] OR "Equipment and Supplies, Hospital"[mhe] OR "Biomedical Technology"[mhe] OR (Device\* OR Equipment\* OR Supply OR Supplies)[Title] OR (Device\* OR Equipment\* OR Supply OR Supplies).[abs]) AND ("Purchasing, Hospital"[mhe] OR "Value-Based Purchasing"[mh] OR "Technology Assessment, Biomedical"[mhe] OR (Procur\* OR Purchas\* OR HTA\* OR miniHTA\* OR "Technology Assessment"))[Title] OR (Procur\* OR Purchas\* OR HTA\* OR miniHTA\* OR "Technology Assessment"))[abs]) 43

### Ovid MEDLINE(R) and Epub Ahead of Print, In-Process & Other Non-Indexed Citations and Daily <1946 to August 12, 2020>

- 1 \*Health Facilities/ or exp \*Hospitals/ or exp \*Hospital Departments/ or exp \*"Equipment and Supplies, Hospital"/ or exp \*Purchasing, Hospital/ or (Hospital or Hospitals or Hospice\*).ti,ab. (1281022)
- 2 \*"Equipment and Supplies"/ or exp \*"Equipment and Supplies, Hospital"/ or exp \*Biomedical Technology/ or (Device\* or Equipment\* or Supply or Supplies).ti,ab. (674647)
- 3 exp \*Purchasing, Hospital/ or \*Value-Based Purchasing/ or exp \*Technology Assessment, Biomedical/ or (Procur\* or Purchas\* or HTA or HTAs or miniHTA or miniHTAs or (Technolog\* adj1 (Apprais\* or Assess\* or Evaluat\*))).ti,ab. (60766)
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### NHS EED and HTA via CRD

Any Field Device\* OR Equipment\* OR Supply OR Supplies AND

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In NHS EED and HTA

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### Open Access Theses and Dissertations

title:(procurement OR procure OR procuring OR procured OR purchase OR purchasing OR purchased OR hta OR "health technology assessment") AND title:(hospital OR hospitals OR hospice OR hospices) AND title:(device OR devices OR equipment OR supply OR supplies)

5 results



## ProQuest Dissertations &amp; Theses A&amp;I

Set#	Searched for	Results
S1	ti(Hospital OR Hospitals OR Hospice OR Hospices) OR ab(Hospital OR Hospitals OR Hospice OR Hospices)	50088
S2	ti(Device OR Devices OR Equipment OR Supply OR Supplies) OR ab(Device OR Devices OR Equipment OR Supply OR Supplies)	247605
S3	ti(Procure OR Procurement OR Procuring OR Procured OR Purchase OR Purchasing OR Purchased OR HTA OR HTAs OR miniHTA or miniHTAs OR (Technolog* N/1 Apprais*) OR (Technolog* N/1 Assess*) OR (Technolog* N/1 Evaluat*)) OR ab(Procure OR Procurement OR Procuring OR Procured OR Purchase OR Purchasing OR Purchased OR HTA OR HTAs OR miniHTA or miniHTAs OR (Technolog* N/1 Apprais*) OR (Technolog* N/1 Assess*) OR (Technolog* N/1 Evaluat*))	32069
S4	(ti(Hospital OR Hospitals OR Hospice OR Hospices) OR ab(Hospital OR Hospitals OR Hospice OR Hospices)) AND (ti(Device OR Devices OR Equipment OR Supply OR Supplies) OR ab(Device OR Devices OR Equipment OR Supply OR Supplies)) AND (ti(Procure OR Procurement OR Procuring OR Procured OR Purchase OR Purchasing OR Purchased OR HTA OR HTAs OR miniHTA OR miniHTAs OR (Technolog* NEAR/1 Apprais*) OR (Technolog* NEAR/1 Assess*) OR (Technolog* NEAR/1 Evaluat*)) OR ab(Procure OR Procurement OR Procuring OR Procured OR Purchase OR Purchasing OR Purchased OR HTA OR HTAs OR miniHTA OR miniHTAs OR (Technolog* NEAR/1 Apprais*) OR (Technolog* NEAR/1 Assess*) OR (Technolog* NEAR/1 Evaluat*)))	153

## Scopus

#4 #1 AND #2 AND #3 2,014

#3 (TITLE (procur\* OR purchas\* OR hta OR htas OR minihta OR minihtas OR (technolog\* PRE/1 apprais\*) OR (technolog\* PRE/1 assess\*) OR (technolog\* PRE/1 evaluat\*)) OR ABS (procur\* OR purchas\* OR hta OR htas OR minihta OR minihtas OR (technolog\* PRE/1 apprais\*) OR (technolog\* PRE/1 assess\*) OR (technolog\* PRE/1 evaluat\*))) 231,105

#2 (TITLE (device\* OR equipment\* OR supply OR supplies) OR ABS (device\* OR equipment\* OR supply OR supplies)) 3,225,577

#1 (TITLE ( hospital OR hospitals OR hospice OR hospices ) OR ABS ( hospital OR hospitals OR hospice OR hospices )) 1,449,788

### Web of Science databases

- Science Citation Index Expanded (SCI-EXPANDED) --1900-present
- Conference Proceedings Citation Index- Science (CPCI-S) --1990-present
- Emerging Sources Citation Index (ESCI) --2015-present

(TI=(Hospital OR Hospitals OR Hospice OR Hospices) OR AB=(Hospital OR Hospitals OR Hospice OR Hospices)) AND (TI=(Device\* OR Equipment\* OR Supply OR Supplies) OR AB=(Device\* OR Equipment\* OR Supply OR Supplies)) AND (TI=(Procur\* OR Purchas\* OR HTA OR HTAs OR miniHTA OR miniHTAs OR (Technolog\* NEAR/1 Apprais\*) OR (Technolog\* NEAR/1 Assess\*) OR (Technolog\* NEAR/1 Evaluat\*) ) OR AB=(Procur\* OR Purchas\* OR HTA OR HTAs OR miniHTA OR miniHTAs OR (Technolog\* NEAR/1 Apprais\*) OR (Technolog\* NEAR/1 Assess\*) OR (Technolog\* NEAR/1 Evaluat\*) ))

Indexes=SCI-EXPANDED, CPCI-S, ESCI Timespan=All years 804

### Zetoc Conference Search

Search	Hits	Search terms
1	1	tip:Procure Hospital
2	0	tip:Procured Hospital
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4	0	tip:Procuring Hospital
5	0	tip:Procure Hospitals
6	0	tip:Procured Hospitals
7	2	tip:Procurement Hospitals
8	0	tip:Procuring Hospitals
9	1	tip:Purchase Hospital
10	0	tip:Purchased Hospital
11	3	tip:Purchasing Hospital
12	0	tip:Purchase Hospitals
13	0	tip:Purchased Hospitals
14	3	tip:Purchasing Hospitals
15	2	tip:Health Technology Assessment Hospital
16	3	tip:HTA Hospital
17	0	tip:Health Technology Assessment Hospitals
18	0	tip:HTA Hospitals
Total	20	



## PRISMA 2020 Checklist

Section and Topic	Item #	Checklist item	Location where item is reported
<b>TITLE</b>			
Title	1	Identify the report as a systematic review.	Page 1
<b>ABSTRACT</b>			
Abstract	2	See the PRISMA 2020 for Abstracts checklist.	Page 1
<b>INTRODUCTION</b>			
Rationale	3	Describe the rationale for the review in the context of existing knowledge.	Page 2 'Need for this review'
Objectives	4	Provide an explicit statement of the objective(s) or question(s) the review addresses.	Page 3 Objectives and scope of review
<b>METHODS</b>			
Eligibility criteria	5	Specify the inclusion and exclusion criteria for the review and how studies were grouped for the syntheses.	Page 3 and in the published protocol
Information sources	6	Specify all databases, registers, websites, organisations, reference lists and other sources searched or consulted to identify studies. Specify the date when each source was last searched or consulted.	Page 3 and in the published protocol
Search strategy	7	Present the full search strategies for all databases, registers and websites, including any filters and limits used.	Appendix I
Selection process	8	Specify the methods used to decide whether a study met the inclusion criteria of the review, including how many reviewers screened each record and each report retrieved, whether they worked independently, and if applicable, details of automation tools used in the process.	Page 4 study selection
Data collection process	9	Specify the methods used to collect data from reports, including how many reviewers collected data from each report, whether they worked independently, any processes for obtaining or confirming data from study investigators, and if applicable, details of automation tools used in the process.	Page 4 Data extraction
Data items	10a	List and define all outcomes for which data were sought. Specify whether all results that were compatible with each outcome domain in each study were sought (e.g. for all measures, time points, analyses), and if not, the methods used to decide which results to collect.	Page 4 Data synthesis
	10b	List and define all other variables for which data were sought (e.g. participant and intervention characteristics, funding sources). Describe any assumptions made about any missing or unclear information.	PAGE 4 Data synthesis
Study risk of bias assessment	11	Specify the methods used to assess risk of bias in the included studies, including details of the tool(s) used, how many reviewers assessed each study and whether they worked independently, and if applicable, details of automation tools used in the process.	Page 4 study selection for automated tool Rayyan use



## PRISMA 2020 Checklist

Section and Topic	Item #	Checklist item	Location where item is reported
Effect measures	12	Specify for each outcome the effect measure(s) (e.g. risk ratio, mean difference) used in the synthesis or presentation of results.	Not applicable to review
Synthesis methods	13a	Describe the processes used to decide which studies were eligible for each synthesis (e.g. tabulating the study intervention characteristics and comparing against the planned groups for each synthesis (item #5)).	Page 4 data synthesis
	13b	Describe any methods required to prepare the data for presentation or synthesis, such as handling of missing summary statistics, or data conversions.	Page 4 data synthesis
	13c	Describe any methods used to tabulate or visually display results of individual studies and syntheses.	Page 4 data synthesis
	13d	Describe any methods used to synthesize results and provide a rationale for the choice(s). If meta-analysis was performed, describe the model(s), method(s) to identify the presence and extent of statistical heterogeneity, and software package(s) used.	Page 4 data synthesis
	13e	Describe any methods used to explore possible causes of heterogeneity among study results (e.g. subgroup analysis, meta-regression).	Page 4 data synthesis
	13f	Describe any sensitivity analyses conducted to assess robustness of the synthesized results.	Page 4 data synthesis
Reporting bias assessment	14	Describe any methods used to assess risk of bias due to missing results in a synthesis (arising from reporting biases).	Not applicable to review
Certainty assessment	15	Describe any methods used to assess certainty (or confidence) in the body of evidence for an outcome.	Not applicable to review
<b>RESULTS</b>			
Study selection	16a	Describe the results of the search and selection process, from the number of records identified in the search to the number of studies included in the review, ideally using a flow diagram.	Page 4
	16b	Cite studies that might appear to meet the inclusion criteria, but which were excluded, and explain why they were excluded.	Page 4
Study characteristics	17	Cite each included study and present its characteristics.	Pages 6-16 table 1
Risk of bias in studies	18	Present assessments of risk of bias for each included study.	Not applicable
Results of individual studies	19	For all outcomes, present, for each study: (a) summary statistics for each group (where appropriate) and (b) an effect estimate and its precision (e.g. confidence/credible interval), ideally using structured tables or plots.	Not applicable
Results of syntheses	20a	For each synthesis, briefly summarise the characteristics and risk of bias among contributing studies.	Not applicable
	20b	Present results of all statistical syntheses conducted. If meta-analysis was done, present for each the summary estimate and its precision (e.g. confidence/credible interval) and measures of statistical heterogeneity. If comparing groups, describe the direction of the effect.	Not applicable
	20c	Present results of all investigations of possible causes of heterogeneity among study results.	Not applicable



## PRISMA 2020 Checklist

Section and Topic	Item #	Checklist item	Location where item is reported
	20d	Present results of all sensitivity analyses conducted to assess the robustness of the synthesized results.	Not applicable
Reporting biases	21	Present assessments of risk of bias due to missing results (arising from reporting biases) for each synthesis assessed.	Not applicable
Certainty of evidence	22	Present assessments of certainty (or confidence) in the body of evidence for each outcome assessed.	Not applicable
<b>DISCUSSION</b>			
Discussion	23a	Provide a general interpretation of the results in the context of other evidence.	Page 19-20
	23b	Discuss any limitations of the evidence included in the review.	Page 19-20
	23c	Discuss any limitations of the review processes used.	Page 19-20
	23d	Discuss implications of the results for practice, policy, and future research.	Pages 20-21
<b>OTHER INFORMATION</b>			
Registration and protocol	24a	Provide registration information for the review, including register name and registration number, or state that the review was not registered.	Page 4
	24b	Indicate where the review protocol can be accessed, or state that a protocol was not prepared.	Page 4
	24c	Describe and explain any amendments to information provided at registration or in the protocol.	Page 4
Support	25	Describe sources of financial or non-financial support for the review, and the role of the funders or sponsors in the review.	Page 22
Competing interests	26	Declare any competing interests of review authors.	Page 22
Availability of data, code and other materials	27	Report which of the following are publicly available and where they can be found: template data collection forms; data extracted from included studies; data used for all analyses; analytic code; any other materials used in the review.	Not applicable

From: Page MJ, McKenzie JE, Bossuyt PM, Boutron I, Hoffmann TC, Mulrow CD, et al. The PRISMA 2020 statement: an updated guideline for reporting systematic reviews. *BMJ* 2021;372:n71. doi: 10.1136/bmj.n71

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# BMJ Open

## Purchasing high-cost medical equipment in hospitals: A systematic review

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## [TITLE PAGE]

### TITLE

Purchasing high-cost medical equipment in hospitals: A systematic review

### Authors

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### Keywords

Purchasing, procurement, high-cost equipment, medical devices, hospitals, systematic review, materials management

### ABSTRACT

**Objectives:** To systematically review academic literature for studies on any processes, procedures, methods or approaches to purchasing high-cost medical equipment within hospitals in high-income countries.

**Methods:** On 13 August 2020, we searched the following from inception: Cost-Effectiveness Analysis Registry, EconLit and ProQuest Dissertations & Theses A&I via ProQuest, Embase, MEDLINE, and MEDLINE in Process via Ovid SP, Google and Google Scholar, Health Management and Policy Database via Ovid SP, IEEE Xplore Digital Library, International HTA Database, NHS EED via CRD Web, Science Citation Index-Expanded, Conference Proceedings Citation Index-Science, and Emerging Sources Citation Index via Web of Science, Scopus, and Zetoc conference search. Studies were included if they described the approach to purchasing (also known as procurement or acquisition) of high-cost medical devices and/or equipment conducted within hospitals in high-income countries between 2000-2020. Studies were screened, data extracted, and results summarised in tables under themes identified.

**Results:** Of 9437 records, 24 were included, based in 12 different countries and covering equipment types including surgical robots, medical imaging equipment, defibrillators and orthopaedic implants. We found heterogeneity in methods and approaches; including descriptions of processes taking place within or across hospitals (n=14), out of which three reported cost savings; empirical studies in which hospital records or participant data were analysed (n=8), and evaluations or pilots of proposed purchasing processes (n=2). Studies highlight the importance of balancing technical, financial, safety and clinical aspects of device selection through multidisciplinary involvement (especially clinical engineers and clinicians) in decision-making, and the potential of increasing evidence-based decisions using approaches such as hospital-based health technology assessments, ergonomics, and device 'user trials'.

**Conclusions:** We highlight the need for more empirical work that evaluates purchasing approaches or interventions, and greater specificity in study reporting (e.g., equipment type, evaluation outcomes) to build the evidence base required to influence policy and practice.

### Strengths and limitations of this study

- Broad databases searched covering a comprehensive range of disciplines and study types
- Limited to high-cost equipment which is challenging to differentiate across studies and has no standardised 'value' globally
- Quality assessments of articles not conducted due to heterogeneity of study types

**Protocol registration:** This review was registered in Open Science Framework:



Shokraneh F, Hinrichs-Krapels S, Chalkidou A, Boulding H, Erskine J. Purchasing high-cost medical equipment in hospitals in OECD countries: A systematic review. Open Science Framework 2021; doi:10.17605/OSF.IO/GTXN8. Available at: <https://osf.io/gtxn8/> (accessed 12 February 2022)

## [MAIN TEXT]

### INTRODUCTION

#### Context

According to the World Health Organisation (WHO), medical devices and equipment are essential for maintaining health system performance.[1] Inadequate selection and distribution of technologies can create inefficiencies and waste,[2] or create risks to quality of health services, such as in a pandemic.[3,4] To avoid these risks, there are design guidelines to ensure the safety of medical devices,[5] as well as regulatory requirements to ensure devices are safe enough for the market. Following these steps, devices may be evaluated to understand their impacts in specific healthcare contexts and compared against available alternatives, which encompass the field of Health Technology Assessment (HTA).[6] However, there has been less attention paid to the next steps: acquiring, purchasing or procurement of these devices by the health system.

Medical device purchasing, more comprehensively known as procurement, goes beyond basic contracting between the supplier and health provider; it requires consideration of user needs, technical maintenance, training needs, adequate consumables, and how they can be disposed.[7] Despite the potential role purchasing processes play in promoting patient safety[8] and efficiency,[9] studies suggest these are not optimised for efficiency and quality. For example, a study comparing medical device purchasing across five countries found that there is more focus on cost-containment, and less on quality and health outcomes.[10] Empirical studies of purchasers in UK hospitals have shown that there are a wide range of stakeholders potentially involved in purchasing decisions (from clinicians, nurses, biomedical engineers, finance staff and/or managers), but their responsibilities and protocols are ill-defined, their skills and expertise differ,[11] they often work in silos and make decisions under high pressure conditions,[12] and that the lack of stakeholder analysis as part of purchasing planning processes resulted in conflicts and delays in decisions.[13] A more recent scoping literature review of the logistics function in hospitals demonstrated that logistics functions can be highly inefficient and fragmented.[14]

#### Need for this review

Understanding purchasing processes can help us uncover why some of these inefficiencies and tensions exist, by exploring the inner workings of the environment, protocols, behaviours and organization of purchasing staff and their departments, and thereby identifying areas for improved practices. In this review, we sought to identify studies that specifically focus on the purchasing of high-cost medical equipment in hospitals, in high-income settings. Specifically, this meant identifying any process, procedure, method, or approach used within a hospital to reach decisions about which equipment would be purchased. While there are reviews of good practice in purchasing and supply chain management and their applications in health care settings generally,[15,16] to our knowledge there are no specific reviews that demonstrate existing approaches, practices and methods used for purchasing of medical devices and equipment in hospitals specifically in high-income settings. The most similar existing reviews that we found so far include a review of methods for procurement of medical devices and equipment focussing exclusively on low- and middle-income countries,[17] a realist review of theoretical and empirical literature on procurement and supply chain management practices more generally,[15] and a rapid evidence assessment of literature with lessons from the non-health sector to inform health purchasing and supply chain management.[16] None of these systematically searched for academic studies that focussed on the internal workings of a hospital to identify current practices and understand purchasing behaviours, processes and approaches. Two exceptions which do cover activities within hospitals, but with a different scope, are the review by Volland et al 2017[18] which examined studies covering materials management and logistics in hospitals, but with a focus on quantitative methods, and Trindade et al 2019 which focussed on the qualitative assessment of devices, not the process of procurement as a whole.[19]

## Objective and scope of the review

Our research question in this review is framed as: What does the academic literature tell us about the way in which high-cost equipment is purchased in hospitals in high-income settings?

Our review focuses on the steps in hospitals that occur after any HTA exercise, whether it was national- or hospital-based HTA (sometimes referred to as 'mini'-HTA). Medical device purchasing sits within other activities in hospitals, including: health technology management, materials management, supply chain and logistics. Our focus is on what is commonly termed the acquisition process, which begins the moment the need for a new or replacement device is identified, before the moment it is installed and ready for operation (Figure 1). For a comprehensive view of how the medical device and equipment purchasing function of a hospital fits within its wider activities, we refer readers to the WHO procurement process guide.[20]

FIGURE 1

## METHOD

We followed Cochrane Collaboration's methods in conducting this systematic review [21] and complied with Preferred Reporting Items for Systematic Reviews and Meta-Analyses (PRISMA).[22] The full protocol for this systematic review is published elsewhere[23] and summarised below.

### Search methods

On 13 August 2020, we searched the following from inception: Cost-Effectiveness Analysis Registry, EconLit and ProQuest Dissertations & Theses A&I via ProQuest, Embase, MEDLINE, and MEDLINE in Process via Ovid SP, Google and Google Scholar, Health Management and Policy Database via Ovid SP, IEEE Xplore Digital Library, International HTA Database, NHS EED via CRD Web, Science Citation Index-Expanded, Conference Proceedings Citation Index-Science, and Emerging Sources Citation Index via Web of Science, Scopus, and Zetoc conference search. An information scientist designed, tested, revised, and ran the searches in collaboration with the review team. The search consisted of three main blocks of setting, product, and process. All search strategies for all sources are reported in Appendix 1.

### Eligibility criteria

We included the studies if they met the following criteria:

**Process:** The study describes the process for the purchase (also known as procurement or acquisition) of high-cost medical devices and/or equipment.

**Setting:** The study setting is one or more hospitals or departments within the hospital(s) in high-income countries (using OECD countries as a proxy indicator for high-income).

**Practice:** Studies conducted between 2000-2020 to represent 'current' processes reported in hospitals. Studies not explicitly demonstrating influence on purchasing decisions or theoretical models not assessed, piloted nor evaluated within hospital settings were excluded.

**Product:** The purchased product is a single or a group of high-cost (also known as high-value or capital) medical devices or equipment, as stated in the study. Studies that did not specify the type of equipment studied (and therefore no assessment could be made on whether it referred to high-cost equipment) were excluded. Studies that used a general term to describe the studied equipment (e.g. "cardiology equipment") with no specificity were excluded, unless authors referred to the equipment in their study as 'capital' or 'high-cost' equipment.

Studies that did specify the type of equipment studied, but did not explicitly state they referred to 'capital' or 'high' cost equipment, were deemed eligible according to the following criteria:

- Studies in which capital equipment was purchased as part of a larger process which included some lower-cost equipment (e.g. buying an examination table as well as higher cost scanners) were included, if it could be ascertained that the findings related to the purchase of high-cost equipment. If this could not be ascertained, the study was excluded.
- Single-use devices were excluded as they were assumed to be lower cost.
- Bulk or high-volume purchases were assumed to be low-cost devices/equipment and were excluded. In all cases we could not discern if the results related specifically to high-cost equipment, confirming above exclusion criterion.

- Device and equipment that could be considered ‘mid-range cost’ (e.g., laryngoscopes, or different types of implants) were discussed among the review team. This was necessary for items that were not of very high-cost which tended to include equipment over £5000 in the UK cases which is considered a ‘capital’ purchase), nor low-cost devices such as thermometers. If no consensus was reached, advice was sought from a group of five practitioners (biomedical and clinical engineers with purchasing and maintenance responsibilities in hospitals in the UK and The Netherlands) to assess their eligibility. These practitioners discerned whether or not the equipment would go through similar purchasing decision-making processes as the very high-cost equipment, and, if so, the equipment was considered high-cost and the study included.

### Study selection

We used EndNote to remove the duplicates and Rayyan for screening the titles and abstracts. Two independent reviewers piloted the screening based on eligibility criteria before conducting sensitive screening. Two independent reviewers re-screened these relevant/possibility relevant records from sensitive screening and resolved the disagreements in fortnightly group meetings. We followed dual-screening and arbitration by a third reviewer for the full text screening step. We recorded and reported the reasons for exclusion for any excluded paper at full text stage (Figure 2).

Figure 2. PRISMA flowchart

### Data extraction

We designed and tested the data extraction form in a spreadsheet shared via Google Sheets to enter: year in which the study was published, country in which the study took place, number of hospitals included in the study, type of high-cost equipment that is the subject of the study (if specified), purchasing process, approach or method outlined in the study (‘intervention’), outcomes, lessons and/or recommendations emerging from the study, research method adopted in the study, limitations of the study as reported by the study authors. One reviewer extracted the information from each study, and the work was double-checked and, if necessary, completed by another reviewer. Any questions were discussed in the fortnightly meetings.

### Data synthesis

We summarised the information from the literature in tables and lists. Because of heterogeneity of study designs across the small number of included studies, we did not conduct any quality assessment of the included studies; however, we reported the limitations listed by the researchers for their study.

### Protocol registration

This review was registered in Open Science Framework.[24]

## RESULTS

Out of an initial 9437 retrieved records, 24 studies were selected for inclusion (shown in Tables 1a-c). These included research articles (n=21), PhD/Masters theses (n=2), and one book chapter. Countries in which the hospitals were based for these studies were USA (n=10), UK (n=7), Italy (n=2), Mexico (n=2), Canada (n=2), and one from Australia, Greece, Switzerland, Germany, Netherlands, and Scotland, including cross-country comparisons. Most studies were conducted in one hospital, with a few reporting work across two to 44 hospitals. The types of equipment that were the focus of these studies ranged from orthopaedic implants, to diagnostic lab equipment, and larger investments such as MRI scanners and surgical robots. We identified a diversity of disciplines represented by the journals where these studies were published, reflecting the diversity in how the subject of purchasing high-cost medical equipment is addressed in academic work. Study types included descriptions of processes taking place within or across hospitals (n=14, Table 1a), which had no formal evaluations but three of which reported cost savings; empirical studies in which hospital records or participant data were analysed (n=8, Table 1b), and evaluations or pilots of proposed purchasing processes (n=2, Table 1c).

Although excluded in our own review during full-text filtering, we had identified 20 studies that combined hospital-based HTAs or other assessment methods with decision criteria directed towards a purchasing

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3 decision, which we had to exclude because of their lack of clarity on whether these methods had direct  
4 influence on the purchasing process or final decision itself within a hospital context. These were not deemed  
5 eligible according to our inclusion criteria. Examples include Jurickova et al 2014 using value-engineering and  
6 multicriteria methods,[25] Girginer et al 2008 using analytical hierarchy methods,[26] and Hospodková et al  
7 2019 using hospital-based HTA.[27]  
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For peer review only

Table 1a Included studies under study type “descriptions of processes taking place within or across hospitals” (n=14)

Study name	Type of article	Journal	Year	Country	Setting	Device/ Equipment	Main aim of paper	Research methods	Intervention/Approach	Lessons/Outcome	Limitations
Eagle et al. (2002) [28]	Journal article	The American Journal of Managed Care	2002	USA	1 hospital	Defibrillators, pacemakers, coronary stents, and coronary balloon catheters	To assess the magnitude of savings and develop concepts for “best strategies” in reducing costs in the purchasing of high-technology, high-cost materials used in coronary interventions and electrophysiologic treatments.	<b>Description of process (with reported cost savings):</b> Case study reporting on experience	Iterative negotiation following a broad request for proposal sent to a diverse group of vending organizations in high-technology areas of cardiology. Product costs and volume usage were assessed before and after the process to estimate annualized cost reduction achieved. Collaborative consensus among physicians, administration, materials management, purchasing, and vendors.	Aggressive, collaborative, fair, and competitive bidding for high-cost products used for coronary interventions and electrophysiologic treatments leads to substantial cost savings and can promote provider-industry partnerships that further enhance product use, provision, and tracking.	None listed
Greenwood et al. (2014) [29]	Journal article	Journal of Clinical Engineering	2014	Canada	1 hospital	Capital Equipment (examples given are: table, examination; scanner, ultrasonic, bladder)	To examine the effect of a clinical engineering role change (from equipment maintenance to health technology management)	<b>Description of process (with reported cost savings):</b> Case study using experience and data from the previous three 5-year clinical capital equipment plans were collected and analysed.	Development of in-house clinical engineering expertise who develops Risk Ranking System and Long-range technology plan: (1) a theoretical replacement plan, (2) an emerging technology plan, and (3) a fleet equipment plan	Developing in-house clinical engineering (CE) expertise enables the facility to keep its capital equipment current and keep clinician acceptance high by maintaining a fair and methodical process. Hospital has made its clinical environment safer through the use of planning tools such as fleet management, equipment standardization, and a balanced request scoring system while keeping within its long-range capital equipment budgetary limits. The average age of clinical equipment has dropped substantially to just over 5 years as of the 2011 plan. Annual contingency fund expense for clinical capital equipment no longer absorbs between 15% and 25% of the overall CE budget. It has now been fixed at the relatively small amount of 5% of the overall budget, and	None listed.

											this threshold has been reached in only 1 of the last 5 fiscal years. .	
Langenburg et al. (2003) [30]	Journal article	Pediatric Endosurgery & Innovative Techniques	2003	USA	1 hospital	Surgical robotics	To describe experiences in developing and implementing a program for computer-assisted, robot-enhanced surgery	<b>Description of process:</b> Case study based on experience	Defined a core group of individuals who shared vision: pediatric surgeons, our institutional research director, a biomedical engineer and physicist, and hospital chief executive officer. Partnership developed to continue research and development of equipment and surgical techniques. Developed short-term and long-term educational, research, and business plans; shared with hospital administration and hospital board of trustees to garner support. The staff of the hospital development office was also involved in generating financial support.	Institutional and private donor support has allowed implementation of a robotic minimally invasive surgical suite in operating room and in research building. Within one year of embarking on program the team performed our first robot-assisted minimally invasive surgery on a patient. Many of pediatric subspecialty colleagues have been utilizing suites for procedure development in their areas of interest. The key elements in developing a new program are to define a core group of committed individuals, define your vision, create corporate partners, and garner financial support with a sound educational, research, and business plan.	None listed	
Licona et al. (2009) [31]	Journal article	International Journal of Technology Assessment in Health Care	2009	Mexico	1 hospital	CT scanner	To demonstrate the experience of a managed network of professionals inputting into equipment management in one institution	<b>Description of process:</b> Case study reporting on experience	Involvement of a multidisciplinary group (drawn from researchers, undergraduate and graduate students in fields that range from architecture to civil and biomedical engineering) to deal with large and complex issues within the field of	During this study, several anomalies were discovered: The equipment being bought was constructed by one of the three major vendors of imaging equipment worldwide. However, they did not participate in the bidding process. A local company won the bid and then proceeded to subcontract the equipment from the major vendor. The questions arose as to who was installing the equipment, because it appeared that the major vendor was providing the technicians, which was a breach of contract (bid-winning companies should provide training and do	None listed	

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									hospital engineering. Steps involved specifically in the equipment planning phase include: assessing availability of similar equipment at locations in the vicinity; cost-effectiveness planning; incorporation of data on equipment availability at the state-wide level combined with morbidity and mortality figures, incorporation of information regarding "plant" installations including electrical, hydraulic, and telecommunications . Specifically for the case of the CT scanner purchase: The BME branch of this group analyzed the bidding procedures, the contracts and asked several questions that needed to be answered before the formalization of the reception could be signed.	installations themselves). A second question arose regarding the existence of replacement parts within the winning company's warehouses, and finally, there was a major question posed as to the adequacy of the equipment being bought (sixty-four-slice CT specially built for cardiac studies) for a general hospital with no cardiac specialties, as well as the elevated sale price (as much as a magnetic resonance imaging scanner). The hospital took these results in hand and acted in accordance to its administrative procedures to correct the anomalies	
Madhlambudzi and Papanagnou (2019) [13]	Journal article	International Journal of Healthcar	2019	UK	2 hospitals	Diagnostic equipment	To describe analysis of decision-making processes	<b>Description of process:</b> Case studies and semi-structured	N/A	NHS hospitals fail to identify key stakeholders resulting in possible delays and conflicts. Throughout our research, it was ascertained that NHS hospitals do not tend to apply stakeholder analysis as a part of	None listed



		e Technolo gy and Manage ment					when the public hospitals purchase diagnostic equipment and it discovers how the hospitals use stakeholder identification and salience during the purchase of diagnostic equipment	interviews (n=121, narratives of people involved in decision making on outsourcing laboratory diagnostic equipment), document analysis		their project planning process. This has in some cases resulted in leaving out key stakeholders and thereby bringing about conflict and delays in the process. NHS hospitals are bound by strict guidelines in their procurement processes to avoid bias and ensure competition among potential suppliers and get the best deal. Technical personnel, however, came up with some valid reasons why it would be more suitable to upgrade the present equipment than to undertake radical adjustments or changes. It is, therefore, important that at any stage of the process the weight of the stakeholders should be considered in deciding whether their input is acceptable or not.	
Mitchell et al. (2010) [32]	Journal article	Internati onal Journal of Technolo gy Assesse ment in Health Care	2010	USA	1 hospital in 1st case; 3 hospitals in 2nd case.	Cardiac catheterization lab; ICU telemedicine services	To describe two evidence reports from our hospital-based HTA center which required the integration of local data. Both cases illustrate how local evidence can be used at the institutional level to support the quality, safety, and cost-effectiveness of patient care.	<b>Description of process:</b> Two case studies (one using qualitative and one using quantitative data); 1st Case: equipment service records, and interviews with physicians, technicians, and administrative staff. 2nd Case: systematic review of effectiveness of service, the hospital's administrative and claims databases	Integration of local qualitative and quantitative data into hospital-based HTA to select a new technology or inform a decision on whether to continue services.	Hospital-based HTA using local data can fill gaps in the published evidence, and also improve the generalizability of evidence to the local setting. To take advantage of local evidence, health systems should encourage the development of hospital-based HTA centers, seek out local preference data, and maintain databases of patient outcomes and utilization of services. The use of local evidence to support institutional decision making can also reduce problems of external validity. In both case studies, important differences among the hospitals within health system was found. These differences affect the prioritization of different attributes of a technology, and could result in different conclusions being drawn about how the technology should be used at each hospital, even within the same healthcare network; the experience and expertise of local clinicians should be respected when making decisions at the hospital or health network level (it helps decision makers understand possible differences in local patient populations or in processes of care that may affect the cost or effectiveness of the technology, and it promotes "buy-in" from the clinicians who must implement the decision).	While analyses were done in retrospect (Data have to have been collected and available for analysis), the research could not control variables such as changes in staffing or new infection control policies. In analysis of ICU outcomes, the study lacked APACHE scores for ICU patients before the introduction of telemedicine coverage, so the ability to control for patient acuity was limited. The available claims information did not include enough detail to ascertain whether possible lapses in care happened in the ICU or elsewhere. While there was no such problem with availability for the survey data used in cardiac imaging decision, gathering that data required considerable fieldwork.



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								(including Mortality and Length of stay)			
Mosessian (2016) [33]	PhD thesis	NA	2016	USA	Multiple hospitals (unspecified)	Orthopaedic implants	To examine the extent to which Value Based Purchasing is being used to purchase implanted orthopaedic medical devices, and the decision-making processes that are being implemented to support those acquisitions.	<b>Description of process:</b> A survey tool was developed (with input from a focus group with 10 professionals) and responses obtained from two groups of stakeholders, hospital executives (n=29) and orthopedic surgeons (n=40)	Use of Value-based committee: physicians and surgeons make decisions, hospital administrator makes decision, bundles corporate purchase agreements, request for proposals issued, group purchasing organisations. Intervention specifically studied: value based purchasing and knowledge of procurement officers use (rather than HTAs)	Results include: (1) the two most important decision-making attributes for both groups were quality of care and cost-containment. (2) most health care settings now use decision-making systems more amenable to value-based purchasing than previous ad-hoc decisions driven by surgeons, (3) decisions are commonly, but not universally, made by committees with representation from surgeons, administrators and often others, who work together to choose implants, and that (4) their processes are still mostly based on information derived from the clinical experience of clinicians and local knowledge of procurement officers, with less influence from more formalized health technology assessments.	Data based on USA hospitals only; reimbursement entities, patients nor regulators' views not included; general limitations of survey responses noted.
Nisbet et al. (2001) [34]	Journal article	The British Journal of Radiology	2001	UK	1 hospital	Radiotherapy equipment	To describe financial factors affecting decision to purchase or lease radiotherapy equipment in one hospital and to describe technical consideration to be taken into account	<b>Description of process:</b> Case study. Financial analysis (over 10 years to correspond with the assumed economic lifetime of the equipment) and Operating Lease Test	Overview of the procurement process, including a summary of the advantages and disadvantages of leasing, with the figures from the financial analysis; a detailed description is given of the technical considerations to be taken into account in the financial analysis and negotiation of any lease contract. Comparison of leasing as defined in	It is essential that technical staff are involved in the discussion and detailed negotiations on the content of the lease, and ideally the financial aspects of these considerations should be taken into account during the financial analysis of purchase vs lease.	Larger centres with a rolling programme of replacement equipment would expect to keep up to date with technological advances, and the conclusion reached for this hospital may not apply.

									the Statement of Standard Accounting Practice 21 (SSAP21) and purchase.		
Obremskey et al. 2012 (Vanderbilt case) [35]	Journal article	Clinical Orthopaedics and Related Research	2012 (2008 start of intervention)	USA	1 academic medical centre	VANDERBILT Case: Surgical Implants (Physician Preference Items): Surgical endomechanical stapling devices, orthopaedic joint arthroplasty, spine internal fixation, trauma internal fixation, cardiac rhythm management implants, drug-eluting stents, and cardiac valve implants. In Table: Endomechanical, Total joints, Cardiac rhythm management, Drug-eluting stents, Spine implants, Interventional cardiology, Cardiac surgery, Trauma, Abdominal mesh. 2013 report: + Closure Devices, Transcription, Oral Care, and	To describe the challenges, implementation, and outcomes of cost reduction and product stabilization of a value-based process for purchasing medical devices at a major academic medical center.	<b>Description of process (with reported cost savings):</b> Case study	Vanderbilt case: Implementation (2008) of a physician-driven Facility-based Technology Assessment Committee (=Medical Economic Outcome Committee) that standardized and utilized evidence-based, clinically sound, and financially responsible methods for introducing or consolidating new supplies, devices, and technology for patient care. This committee worked with institutional finance and administrative leaders to accomplish its goals.	Utilizing this physician-driven committee, we provided access to new products, standardized some products, decreased costs of physician preference items 11% to 26% across service lines, and achieved savings of greater than \$8 million per year. The implementation of a facility-based technology assessment committee that critically evaluates new technology can decrease hospital costs on implants and standardize some product lines.	VANDERBILT: First, the study describes the experience of only one institution. Each institution has its own challenges in physician alignment, history, and culture. Each institution's process will be unique to its individual characteristics. Second, the institution is an academic setting with closely aligned faculty and hospital. Academic practices that are not directly affiliated with the hospital and community hospital with community-based surgeons will have to establish a mechanism to partner with each other for mutual benefit. Third, the institution established the committee a short time ago, and long-term effects of the process cannot be described. Finally, while other institutions could reproduce this process, it will not guarantee the reproducibility of the effects of this study. Each institution will need to develop and modify the described process to fit the culture, history, and geography of their situation.

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						Reference Lab Phase I.					
Olson et al. (2013): Cases: Vanderbilt and Duke [36]	Journal article	Clinical Orthopaedics and Related Research	2013 (Intervention since 2008 and 2010)	USA	2 academic Medical Centers	<p>DUKE: Endo-Mechanical, Total Joints, Cardiac Rhythm Management, Drug Eluting Stents, Spine Implants* (Hardware Only), Trauma, MESH, Heart Valves Rings, Nerve Stimulation, Kypho-Vertebral Plasty, Negative wound pressure, EP Catheters and Accessories, Bare Metal Stents, Duke University Hospital System total.</p> <p>VANDERBILT: endo-mechanical, total joints, cardiac rhythm management, drug eluting stents, spine implants, closure devices, interventional cardiology, cardiac surgery, transplantation, trauma, MESH, oral care, reference lab phase I.</p>	To describe physician-led processes for introduction of new surgical products and technologies; and to inform physicians of potential cost savings of physician-led product contract negotiations and approval of new technology.	<b>Description of process (with reported cost savings):</b> Case studies (2)	Duke case: Implementation (2010) of Medical Staff Committee with a charge to evaluate Equipment, Devices, and Information Technology (EDIT) to be brought into the operating room (OR)	A collaborative arrangement should address three objectives in which hospitals must find ways to meet three objectives: (1) collaborate with medical staff leadership to provide surgeons with feedback regarding the financial impact of their implant selection on the cost of an episode of care; (2) ensure that medical staff leadership has an effective means of communication with hospital administration regarding the medical evidence supporting the use of newer, more expensive technologies or implants to benefit patient care; and (3) both the hospital and physicians need a system that allows tracking of the impact of efforts to manage implant use. There are potential disadvantages in setting up a physician-led system as well. For physicians leading such efforts, a substantial amount of time may be required. The value for hospital systems from these programs is centered around cost savings, whereas the value for surgeons is centered around access to technology and products required for cutting-edge medical care. Thoughtful communication to each of these key groups of stakeholders is necessary to ensure the successful work of the program is shared to each group.	See Obremsky et al. 2012 + First there is very little peer-reviewed research and literature in this area. Second, the experiences in academic centers may not be applicable to other environments. Third, to achieve physician participation in these programs, some higher form of alignment between physicians and hospital or the health system must be in place. Fourth, we have very little published peer-reviewed data on cost savings. Such data will need to be accumulated in the future in a form that can be subject to peer-reviewed publication.

Pandit et al. (2011) [37]	Journal article	Anaesthesia	2011	UK	N/A	airway management devices	To establish a process to create appropriate level of evidence to inform purchasing decisions within hospitals (in UK) with a working party (Airway Device Evaluation Project Team)	<b>Description of process:</b> Case study of process developed to support adoption	Difficult Airway society working party advises on how to set up design of a trial appropriate specifically for airway devices and guides hospital in implementation of this trial together with company (who sponsors it); results published for other hospitals and results in final purchase	NA - does not report on implementation of proposed procurement process	("Weaknesses of strategy") ADEPT's decision to leave many judgements to individual discretion was a pragmatic one, and arguably, there is not enough dictated from the centre. Some trusts may continue to ignore anaesthetic opinion, prioritising instead the financial consideration. Some manufacturers may try to use a non-evidence-based approach to marketing their products.
Satta et al. (2019) [38]	Book chapter	Clinical Engineering Handbook (Second Edition)	2019	Italy	1 hospital	ophthalmic surgery femtosecond laser	To describe a tender of ophthalmic equipment	<b>Description of process:</b> case study based on experience	To test a procedure for regional public tender purchase (ESTAR) including: accessories, consumables needed for sustained use, quantitative/financial evaluation (all included in the contract for true costing, which includes number of interfaces with technicians expressed in days, and limitations set in contract for locking prices over 5 years). User "trial" performed for 10months to test each option in real-life settings.	ESTAR tender procedure gave an excellent result in terms of quality of equipment and awarded prices but the total time to achieve the result is quite long. (±4 years)	During the installation, emerged technical problems could probably be addressed during the tender design phase. Furthermore, the aspects related to the data flow would have the deserved deeper analysis already from the drafting of the specifications and then also during the assessment.
Verma & Peacock (2014) [39]	Journal article	Ultrasound	2014	UK	1 hospital	Ultrasound imaging	To describe the management structures	<b>Description of process:</b> Case study	Use of medical equipment management group	Medical equipment management group created successes: 1) oversight of ultrasound equipment improves handling financial implications and plans yearly	None listed

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							concerning ultrasound equipment in hospital.	based on experience		expenditure 2) consolidating equipment from one manufacturer in a department improves procedures 3) redistributing equipment within hospital prevents unnecessary buying 4) buying with research funding; maintenance costs after grand period taken into account	
Wong (2007) [40]	Master thesis	NA	2007	UK	2 hospitals	Case 2 most relevant: x-ray equipment	To generate a detailed understanding of the relationship between the risks which the private sectors bear and the returns they actually earn, to highlight how risks are allocated appropriately with the stage of the procurement process, and, to identify how the current risk management model control and manage Public Finance Initiative (PFI) project risks	<b>Description of process:</b> Two case studies: interviews, questionnaire, document analysis	Use of PFI procurement	Risks in PFI contracts are appropriately transferred and mitigated under the current risk management system in technology and equipment management NHS projects. The transfer of technology and obsolescence risks to the private sector is fundamental to the delivery of Value For Money (VFM) in PFI procurement in health sector. PFI procurement in hospital projects results in a more structured approach to operating, maintaining and replacing medical equipment assets.	None listed

Table 2b Included studies under study type “empirical studies in which hospital records or participant data were analysed” (n=8)

Study name	Type of article	Journal	Year	Country	Setting	Device/Equipment	Main aim of paper	Research methods	Intervention/Approach	Lessons/Outcome	Limitations
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							behind hospital committees for new technology planning and approval.	from 27 organisations )	consistent, standardised/centralised process, and with a committee with authority to give direct approval of new purchases)		
Lindgreen et al. (2009) [44]	Journal article	Journal of Business Ethics	2009	Netherlands	7 hospitals & 1 private center	MRI scanning equipment	To investigate how environmental and social dimensions are perceived and how it supports health technology purchasing in hospitals	Document analysis, Focus group, interviews, questionnaire	N/A	<p>None of Philips Medical Systems’s five “green focal areas” indicators are universally considered important as influences on the purchasing decisions of interviewees. All interviewees identified health and safety as an important influence. Philips Medical Systems was perceived to engage proactively in enhancing safety during usage and equipment maintenance, based on the assumption of duty of care rather than tangible evidence. Both “operator comfort” and “patientcomfort” universally are perceived as important, but their influence differs because of the involvement timescale ( operators spend their entire working day scanning, whereas patients spend just a fraction of that time). The interviewees consider both “ethical production” and “ethical production at the producer’s suppliers” synonymous, but even though unethical production has high media impact, only 68% of interviewees consider this indicator professionally important, though the majority consider it personally so. Only one interviewee thought product accessibility professionally important. 90% of the interviewees believe the “contribute to science” indicator is important, because they perceive it to mean that the scanner advances the science of diagnosis. The findings highlight that not all indicators can measure performance.</p>	single-case approach; focus on the purchasing stage, patients as customer stake-holders do not appear in the study, which limits understanding of how their views about indicators such as safety and comfort might influence the opinions of the decision makers and thus prevents are commendation about the desirability and practicability of targeting marketing effort to them. Study relies on historical information and interviewees’ recall; real-time data collection could identify transitory influences on stakeholder’s views, and longitudinal research might distinguish how these influences have affected company policy
Li et al. (2015) [45]	Journal article	Journal of Long-Term Effects of	2015	USA, Canada,	26 hospitals	Orthopedic Implants	To determine the factors that affect purchasing	<b>Empirical study (using participants):</b> Qualitative	N/A	<p>Items related to clinical evidence and cost effectiveness had a greater influence than those related to a specific individual’s personal preference in the process of</p>	Canadian hospitals were underrepresented. Low response rate. Sample was more representative of

		Medical Implants		Scotland			decisions related to osteoarthritis	Electronic Survey		making purchasing decisions, whether it was the administrator, surgeon, or patient. However, surgeon preference did have a higher average ranking compared to device cost reassuring that patients are receiving the most clinically effective care and that the type of treatment that they receive is not heavily influenced by costs. The most important considerations for adopting new technology were whether there was sufficient evidence in the literature, followed by thoughts of key opinion leaders, and cost of intervention/device.	smaller hospitals serving smaller populations and with a lower number of orthopedic surgeons on staff. The authors may consider restructuring our survey in order to make it simpler to complete, yet capture all of the same information and hopefully encourage more participants to respond.
Lingg et al. (2016) [46]	Journal article	BMC Health Services Research	2016	Mexico, Germany, Switzerland, UK	N/A representative across countries and settings	Orthopaedic devices (high-risk)	To better understand the impact of procurement on clinical procedures and outcomes	<b>Empirical study (using participants):</b> 59 in-depth interviews with stakeholders from Mexico, Switzerland, Germany, and UK: orthopaedic specialists, government officials, other experts, and social security system managers or administrators	Involvement of orthopaedic specialists in procurement process, and use of post market surveillance data to inform decision-making	Procurement processes for orthopaedic HRMDs may have an impact on clinical practice and outcomes. Three areas of deficiency were identified: 1) HRMD regulations based on insufficiently robust clinical evidence (mainly noted by European countries); 2) Follow-up on Health Technology Assessments is inadequate (noted by Mexico) and methodology not always good enough (noted by European countries); and, 3) Lowest-acquisition price often guides procurement decisions and thus may not align with needs of clinical procedures (noted by Mexico and some European countries)	Micro level stakeholder (patients or representatives from rehabilitation centres) not included in study.
McCue (2011) [47]	Journal article	Health Care Management Reviews	2011	USA	Short-term acute hospitals in state of California (number unspecified)	Unspecified (Capital expenditures of equipment included CTscanners, MRIs, picture archiving and communication systems, and	To identify the market, organisational, and financial factors associated with capital expenditure projects (of which capital	<b>Empirical study (using hospital records):</b> Secondary data analysis: association study using ordinary least squares regression	N/A	Hospitals located in urban markets with greater share of the market had a greater number of medical equipment purchases per hospital. Hospitals with greater market share had a greater number of medical equipment purchases per hospital. The positive coefficient for hospitals with over 350 staffed beds suggests that these facilities had a greater number of medical equipment purchases per hospital, whereas negative coefficient	The primary limitation of this study is that the findings can only be generalized to the state of California.



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						surgical systems)	medical equipment was one category)	analysis on retrospectively collected hospital capital expenditure data from 2002 to 2007		for hospitals with less than 100 staffed beds had fewer number of medical equipment purchases per hospital. The positive coefficient for system affiliation indicates that hospitals owned by large systems had a greater number of medical equipment purchases per hospital. Hospitals with greater liquidity had a greater number of medical equipment purchases per hospital. hospitals with an aging plant and equipment had fewer number of medical equipment purchases per hospitals. Hospitals serving a greater percentage of government payers had fewer medical equipment purchases. Teaching hospitals had greater number of medical equipment purchases per hospital. Investor-owned hospitals had fewer medical equipment purchases.	
Saaid et al. (2011) [48]	Journal article	American Medical Journal	2011 (Study in 2010)	Australia	4 hospitals	Unspecified	To examine the decision-making processes for acquiring new health technologies in selected hospitals, guided by approaches from a decision-making model and a mini-Health Technology Assessment (HTA) model	<b>Empirical study (using hospital records and participants):</b> Two Studies: 1. A multiple case study method using convenience sampling: Document analysis (mini-HTA checklist as a benchmark) and 2. Qualitative: In-depth, face-to-face interviews via content and thematic analysis	Use of business strategy and cost effectiveness analyses.	Decision making processes were described as informal in not-for-profit private hospitals and as formal in public hospitals. At the public hospital, HTA is a requirement for new health technology decision making. Decisions in not-for-profit private hospitals were driven by business strategy and the cost effectiveness of the technologies. In the public hospital, the main factors were safety and clinical effectiveness although budget also has some impact. The costs of the new technologies determine the complexity of the decision processes. In the public hospital, the ethics and legality of the technologies also affect the decisions. The impact of HTA as a support tool for decision makers at institutional level is still relatively minimal. Decision makers in both types of hospitals were unclear about HTA and its agencies. They also were not aware of mini-HTA, even though they were searching for a suitable support tool for decision making. The respondents stated that an open and innovative organisational culture was critical as a facilitator for the adoption of new health technologies, whereas limited resources and space were seen as major	None listed

											<p>barriers. Respondents did not view human resources as a factor, because staff can be trained and up-skilled. Participants from the Public hospital believed that bureaucracy is also an important barrier to the introduction of new technologies. Resistance to change among the staff is another barrier. In terms of future improvement, 90% of the decision makers in the Private hospitals believe that the decision making process should be more structured, because structured processes ensure that the decisions are supported by facts and will reduce unfairness and prejudiced responses. Participants also spoke about timely information, they want the information be there when they need it, because the technologies are rapidly change and after one or two years there will undoubtedly be a newer technology available. Participants also believe it would be valuable if they could get information on new technology from an independent body, such as HTA agencies. The participants from public hospitals suggested that the product review committee members in their hospital should have more variation in membership so as to include representatives from doctors, nurses, pharmacies, and administrators, and not just from nurses.</p>
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Table 3c Included studies under study type “evaluations or pilots of proposed purchasing processes” (n=2)

Study name	Type of article	Journal	Year	Country	Setting	Device/ Equipment	Main aim of paper	Research methods	Intervention/Approach	Lessons/Outcome	Limitations
Kuper et al. (2011) [49]	Journal article	BMJ	2011	UK	3 hospitals	Oesophageal Doppler cardiac output monitor for fluid administration	To identify barriers to procurement and implementation of oesophageal Doppler monitoring	<b>Evaluation of process (across hospitals):</b> Comparative before (retrospectively available data from	A campaign for adopting technology in major surgical specialties explored clinical and managerial barriers throughout the procurement and implementation	Managerial barriers consisted of silo budgeting, difficulties with preparing a business case, and fears about uncontrolled implementation. By collecting outcome data, we convinced senior managers to support and sustain investment. Clinical barriers consisted mainly of scepticism regarding clinical effectiveness and worries about training. Clinicians “championing” the	Non-randomised “before and after” project. Despite matching for specialty and severity of operation, the control and implementation groups had differences in age and physical status scores. Results could have been

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								matched controls)/after (prospectively collected data from patients) study for patients' outcome data; qualitative data from survey of anaesthetists and meetings	process. A business case was prepared by each team with support from NHS Technology Adoption Centre, allowing senior management to overcome the unequal spread of costs versus benefits. A survey of anaesthetists revealed concerns about familiarity with the device, which we dealt with by clinicians volunteering to "champion" the technique, supported by standard training provided by the manufacturer. Team encouraged appropriate use of the technology by collecting intraoperative patient related data and postoperative patient outcomes and by giving regular, timely feedback.	technology took on responsibility for data collection, education, advocacy, and spanning boundaries. The project generated a web based guide to provide tools and resources to support implementation. Patient outcomes improved after managerial and clinical barriers to implementation were identified and overcome	confounded by other changes occurring over the same time period. At one site, in elective colorectal surgery only, a multidisciplinary enhanced recovery programme was introduced and may have contributed to the observed improvement. Any implementation study of this type is vulnerable to a Hawthorne effect, whereby performance improves as a result of close observation.
Larios et al. (2000) [50]	Journal article	Technology and Health Care	2000	Greece	1 hospital	Microbiology equipment such as blood analysers and medical imaging modalities such as Computer Tomography(CT), Magnetic	To streamline the management process related to procurement to increase efficiency using a Management	<b>Evaluation of process (within hospital):</b> Process model development; pilot test conducted to measure time	Proposing a procurement process for new hospital sites or expanding sites using a management information system: Addressing the tasks of: a) defining	The success criteria of the proposed process are time-cycle and efficiency gains in the biomedical equipment procurement procedure, Consistency gains and Information Integration, Knowledge Re-use, and shifting the core of the decision-maker's work towards operations that are of more judgmental than data-handling nature. Time-cycle of the Biomedical-equipment Procurement Process has been reduced	None listed

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						Resonance Imaging (MRI), Ultrasound and typical X-Ray equipment	Information System (Biomedical-equipment Information System=BIS)	cycle of procurement process	appropriate biomedical equipment specifications; and b) supporting the selection of the best bids among a huge-range of alternatives, on the basis of quality, cost and time-efficiency of the process. The proposed re-designed process was evaluated during the assessment of bids during the equipment purchasing process of the Micro-biology and Radiology Departments of a large hospital complex in Athens, Greece, as a pilot application. This paper proposes a streamlined decision-making process, addressing the tasks of: a) defining appropriate biomedical equipment specifications; and b) supporting the selection of the best bids among a huge-range of alternatives, on the basis of quality, cost and time-efficiency of the process.	from an average of 154 days to an average of 92.5 days.	
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For peer review only

## Key findings from studies

The two most prominent elements of purchasing processes identified across most of the included studies were (a) the roles of various stakeholders involved, and (b) the approaches to balancing technical, financial and clinical requirements.

## Stakeholders and teams involved

Table 2 shows the involvement of roles in the procurement process as mentioned in the included studies, representing a combination of roles either involved in the studies themselves, and in the project teams observed in the studies. The studies reviewed were specific and emphatic about the importance of stakeholders as part of the decision-making process, specifying who exactly should be involved and how. Two stakeholder groups in particular were emphasised: clinicians and the clinical engineers, sometimes explicitly as the sole focus of the study, and at other times mentioned implicitly as part of the process. Greenwood et al 2014 reported on how the role of the clinical engineer in a children's hospital in Canada progressed from a primary responsibility in equipment maintenance to health technology management more generally.[29] Madhlambudzi & Papanagnou(2019) studied the involvement and salience of several stakeholders in purchasing of diagnostic equipment and found that hospitals fail to identify key stakeholders resulting in possible delays and conflicts.[13] Haas et al. (2017) concluded that a hospital committee resulted in lower purchasing prices than when physicians selected vendors directly in a study of the selection of prosthetic implants.[42] However, committees are not flawless; Licona et al (2009) described a case study to demonstrate involvement of an interdisciplinary network of professionals in health technology management: despite the involved network several anomalies were identified such as uncertainty of who would install equipment after a bidding process.[31]

Table 2: Stakeholders involved in purchasing processes as identified in the studies

Source/Role	Engineering & Safety		Clinical/end-users			Procurement and materials		Finance, Management, Administration					External				
	Clinical engineer	Risk/Safety	Clinician	Operator	Nurse	Materials managers	Procurement representative	Strategic manager	Hospital directorate	Hospital department manager	Hospital administration [unspecified]	Estates	Finance	Audit facilitator	Research representative	Supplier representative	Public institution advisor
Satta et al. (2019)	X		X														X
Lindgreen et al. (2009)			X	X				X								X	
Langenburg et al. (2003)	X		X						X						X		
Greenwood et al. (2014)	X		X														
Girginer et al. (2018)							X	X		X							
Haselkorn et al. (2007)	X		X		X	X	X	X	X	X	X		X				
Pandit et al. (2011)			X													X	X
Verma & Peacock (2014)	X	X															
Licona et al (2009)	X																
Kuper et al. (2011)			X							X				X			

Lingg et al. (2016)			X																
Saaid et al. (2011)				X				X	X		X								
Haas et al. (2017)			X				X												
Healy et al. (2000)			X																
Obremeskey et al (2012)			X				X	X			X		X						
Mosessian (2016)			X				X				X								
Li et al. (2015)						X	X		X	X	X								
Olson et al. (2013)	X		X				X			X	X								
Eagle et al. (2002)			X			X	X			X	X								X
Mitchell et al. (2010)	X		X		X					X	X	X							
Madhlambudzi & Papanagnou (2019)	X						X			X		X	X						

**Note:** Not all studies are included in the table as the table is limited to studies describing a decision-making team. The table is not an indication of the size of project teams in the involved studies as specific roles may have been aggregated under overarching concepts. Naming might not be true to their sources. Materials managers might be not differentiated in some hospitals and accommodated under clinical engineers, therefore the two are not mutually exclusive.

Although not always the primary focus of the study, it was made explicit that some form of approach that unifies how various purchasing stakeholders come together is important: Langenburg et al 2003, for instance, describe their new process as developing a ‘vision’ with paediatric surgeons, research director, a biomedical engineer and a physicist and the hospital chief executive officer, to collaboratively (with industry partners) develop a short- and long-term education, research and education plan for robotic surgery.[30] Haselkorn et al (2007) also described the importance of an organizational culture as a crucial component for success in the procurement process.[43] Regardless of it being a cultural or difference in vision, fundamental differences in purchasing projects can be identified. Finally, one study specifically elicited challenges and barriers to effective purchasing. Kuper et al (2011) identified barriers to procurement and implementation of oesophageal Doppler monitoring in three UK hospitals, noting that silo budgeting and skepticism about new products challenged investment decisions; which were overcome by ‘championing’ the technology via clinicians while providing evidence of the potential benefits of the proposed technology.[49]

**Evaluating technical, financial, and clinical elements**

The procurement of high-cost, often specialized, medical equipment requires balancing technical, financial and clinical factors. In some studies, this balancing was emphasised, but no formalised approaches were followed to achieve it. For example, Langenburg et al. (2003) described a program combining technical, financial, and clinical elements condensed in a training, implementation and development program for surgical robotics, and found that cooperation of surgeons, staff, and a corporate partner were key to the development of a successful new program (e.g. within one year minimally invasive surgery on a patient is performed).[30] Nisbet et al (2001) describe a process in which financial and technical considerations were taken into account to decide on whether to lease or purchase radiotherapy equipment.[34] Li et al. (2015) ranked factors that influence purchasing decisions and demonstrated that clinical evidence and cost effectiveness are more important than personal preference, regardless of the stakeholder role.[45] Another example of combining multiple disciplines in order to successfully reduce costs is implementing a value based process.[33,35,36]

More formalised approaches included user trials, and hospital-based HTA. Pandit et al. (2011) describe a working party set up nationally to advise on how to set up a ‘trial’ specifically for airway devices and guides hospital in implementation of this trial together with company (who sponsors it); results published for other hospitals and results in final purchase.[37] The notion of more information or ‘evidence’ to inform selection is

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3 reported in different ways. Satta et al. 2019 conducted 'user trials' for 10 months to test each ophthalmic  
4 surgery femtosecond laser in real-life settings before selecting a supplier.[38] Other studies reported on the  
5 role of hospital-based HTA as a means to bring evidence into decision. Mitchell et al. (2010) describe how  
6 hospital based HTA provides more reliable data to the selection process by including local data when there is  
7 too little peer-reviewed evidence.[32] According to the study by Callea et al. 2017, hospital-based HTAs turn  
8 out to serve mainly as a cost containment tool in the selection process while at the same time hospitals using  
9 this method are found to pay actually 8.3% more for the same equipment.[41]

### 11 **Additional findings: managing the procurement process and supplier relationships**

12 In this section we report on approaches and processes identified less frequently across the included studies.  
13 Less prominent approaches and processes identified in the studies included the need for strategic and long-  
14 term planning, streamlining management processes, varied approaches to the tendering process, and  
15 relationships with suppliers. Greenwood et al 2014 described a system in which clinical engineers adopt the  
16 role of a long-term manager for health technology using three long term planning variants (e.g. theoretical  
17 replacement, emerging technology and fleet equipment), resulting in an improvement in safety and  
18 continuation of clinician acceptance.[29] A suggestion to streamline the management process is the  
19 implementation of a management information system described by Larios et al. 2000,[50] where necessary  
20 information for specification and selection of medical equipment can be documented and it is found to  
21 improve timeliness, procedural efficiency, consistency and information integration. For the development of  
22 new programs a business plan is essential, according to two studies[30,43] and proper planning and  
23 management can result in prevention of unnecessary buying according to Verma and Peacock 2014.[40] With  
24 regards to tendering, Satta et al 2019 described a process in which stringent specifications were laid out in a  
25 tender specifications for an ophthalmic surgery femtosecond laser, but note the disadvantage that their whole  
26 process of laying such specific specifications and conducting trials took about 4 years.[38] Licona et al. (2009)  
27 describe several iterations in the specification process to avoid last minute changes, and discuss that stringent  
28 specifications may lead to the selection of products with the lowest technical and qualitative  
29 requirements.[31] In another study, less stringent tender specifications actually showed to lead to substantial  
30 cost savings: instead, an iterative negotiation process with multiple vendors after a broad request for  
31 proposals led to an aggressive form of competition with varying strategies to form a solution.[28] Finally, there  
32 appears to be a reciprocity between industry and hospitals: as clinical trials with equipment have the potential  
33 to deliver evidence of functionality for devices, healthcare and industry are incentivised to cooperate in  
34 creating and obtaining this evidence.[37]

## 36 **DISCUSSION**

37 In this systematic review we sought to identify studies that focus on approaches to purchasing of high-cost  
38 medical equipment in hospitals, in high-income countries (using OECD countries as a proxy indicator for higher  
39 income). Given the heterogeneity of study designs considered in this review, we did not apply formal quality  
40 rating system to the studies, and did not seek to find examples of 'best' practices, but rather attempt to  
41 identify and describe any empirical work conducted in hospital environments focussing on purchasing  
42 processes, to characterise the nature of the academic literature on this topic and types of approaches or  
43 interventions reported.

### 44 **Limitations of this review**

45 We note in our introduction that this review fulfils a gap in current academic literature, which is the evidence  
46 on empirical work conducted in hospitals for purchasing medical devices and equipment. We only partly fill  
47 this gap because our review is limited to 'high-cost' equipment and to high-income countries, resulting in a  
48 limited picture of the purchase of other materials, supplies and devices in hospitals in a variety of contexts.  
49 Our main reasoning for this is the very different nature of processes and financial accounting for higher cost  
50 equipment in hospitals compared to lower cost devices, consumables and other supplies, which helped give a  
51 specific focus to our study. However, we note that studies that did not specify whether they were dealing with  
52 high- or low-cost equipment were excluded (n=47 during full text review), although some important insights  
53 could have been drawn from these.

54 Overall we found the distinction between high- and low- cost extremely challenging and consulted expert  
55 practitioners involved in hospital purchasing to advise on an appropriate demarcation, and checked for  
56 conflicts in inclusion decisions across the review team. These consultations with practitioners highlighted two



1  
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3 further issues: first, investment decisions do not only account for the single price of a product, but might be  
4 creating a contract of high value through bulk purchases of lower-priced devices, which means that the  
5 process of purchasing a lower-cost item, if bought as a larger contract, might be similar. Second, the single cost  
6 purchase of equipment is not always the main factor in deciding which purchasing process takes place, but  
7 rather, whether or not the item has implications for full life-cycle costing in terms of maintenance, repair and  
8 decommissioning in the hospital's accounts. Items, for example, that are of very high-value, but are given to  
9 the patient to use in a home or community setting, would not fall in the hospital's budget line. Despite these  
10 limitations, through consultation with our expert practitioners we concluded that these specific demarcations  
11 can vary between hospitals within and across countries, and the themes derived from our review are still  
12 helpful indications of how these internal hospital processes work for the items we did include.  
13

14 Conference papers in the field of operations management and supply chains can provide useful insights into  
15 current innovations in the field. We did include them if the full text was available for review, but had to  
16 exclude those with only abstracts available. We note that we excluded studies not written in English (about 40  
17 studies post-2000) which might have included important lessons of practice and research conducted in various  
18 global settings. During our first exclusion step (abstract/title) we came across many articles written by  
19 professional and academic experts, with no reported empirical work, but potentially extremely useful  
20 experiences to inform future practice. As our study was limited to academic research, these were excluded but  
21 could provide the basis for a future targeted review of professional practice. We note that time will have  
22 elapsed between the date of our search and time of publication: while we note that the paucity of studies in  
23 this area may not have resulted in hugely different conclusions, we still recommend any further studies and  
24 similar searches to keep our search dates in mind. Finally, we defined the scope of this review to start when  
25 the need for equipment is identified. We note that this leaves out a major factor of influence to the technology  
26 management process: how the need is identified, which can influence cost containment and risk assessment  
27 further down in the procurement process.  
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### 29 **Limitations of the reviewed studies: the nature of 'evidence' in this field**

30 The motivation for conducting this review stemmed from an initial scoping search for literature on how  
31 different disciplines and researchers approach the subject of purchasing in hospitals. We sought empirical  
32 work (broadened to include single case studies) in order to provide an overview of the current evidence base  
33 for approaches to purchasing of high-cost medical equipment in hospitals. However, only three studies  
34 included any form of evaluation of their 'purchasing process' intervention, including one which was a pilot  
35 study based on the model developed in the study. The majority of the studies described the purchasing  
36 process in the hospital and reported outcomes such as cost savings, but did not fully report how these  
37 outcomes were assessed. We concluded that there is not yet a solid 'evidence base' for how to improve the  
38 process of purchasing. Conscious that we make this conclusion for studies only of high-cost medical  
39 equipment, we propose that more research that encompasses a variety of health technologies in intramural  
40 care settings can begin to provide a more comprehensive evidence base. Despite our limited focus, however,  
41 our conclusions echo those made by previous studies. A review of non-health approaches to purchasing and  
42 supply chain management literature noted that empirical work was limited, and studies "frequently fail to  
43 assess (or describe) the robustness of their methodological approaches when linking interventions with  
44 outcomes, such as cost savings or improved performance".[16]  
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47 Conducting strong empirical work in this domain can be challenging: the theories, frameworks and  
48 methodologies necessary to address the organisational domain of healthcare (of which purchasing is one  
49 component) need to be drawn from fields such as operations research, economics, and supply chain  
50 management, and include approaches such as decision theory, and systems and design approaches. This  
51 presents challenges: first, the fields of purchasing and supply chain management, for example, has in itself  
52 been criticised for the lack of strong empirical work[51] and poor quality of theoretical development and  
53 discussion, and coherence,[52] and second, the application of design and systems approaches in real  
54 healthcare settings has also been limited, exemplified by a recent systematic review of application of systems  
55 approaches in healthcare.[53] A recent review on logistical parameters within international research on  
56 hospitals noted that "the international literature does not, by definition, reflect what really happens in  
57 hospitals." [14] Generally, it has been noted that evidence-based management (if we consider procurement  
58 processes to fall under a hospital's management) in healthcare is not yet commonplace and takes various  
59 forms.[54]  
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### Implications for practice: lessons learned for hospital purchasing

Despite the limitations discussed above, there are some repeating actions identified in our studies that have implications for practice. Specifically, the necessity of bringing together a skilled multidisciplinary team for large investment items is highlighted across most of the studies as the key 'intervention' for their purchasing process. We recognise these are not conclusions made based on evaluations, but their prominence in reporting this as a key feature merits its mention. Specifically, the role of the clinician in some form of committee or decision team is emphasised, as well as the clinical engineering team as a genuine stakeholder in the final decision. Studies conducted elsewhere on lower value equipment have also highlighted the role of the clinical engineer, and the WHO's technical series on medical device procurement specifically mentions clinical engineers as the primary role for health technology management in hospitals.[55] But how seriously this role is taken when it comes to the final investment decision remains unknown in practice and in the academic literature.

The second most prominent theme across the studies is the importance of balancing technical, financial and clinical requirements, specifically by using some formalised method for this assessment. This could be implemented through user trials to gather the necessary evidence on device performance, literature reviews or indeed through a formal hospital-based HTA process. However, we note from some of the other studies we came across on the emergence and progress of hospital-based HTA, that there is limited evidence on whether or not these processes end up influencing investment or purchasing decisions (see, for example, Gagnon 2014 [56] and Almeida et al. 2019,[57] and research suggests that there has been a low to moderate use of economics frameworks or value-oriented decisions in local hospital technology decision-making.[58] So while it is not yet clear if such formalised methods are influencing better purchasing decisions, the studies we reviewed imply that some approach to do this is necessary, and this is also a way of incorporating the different expertise from multiple stakeholders in a hospital.

### Implications for future research

Based on the limitations and implications discussed above, we recommend where research is needed to improve the evidence base for improving medical equipment purchasing decisions in hospitals. First, the demarcation challenges identified earlier (in our case, between high- and low-cost equipment), highlight the importance of encouraging specificity in studies pertaining to any management of technology in hospitals in future research. Some studies simply mention 'supplies' or 'materials' or 'technology' or 'equipment', and are insufficient to glean best practices and to ascertain how the lessons learned from the studies can be applied in both future research and practice. Specificity can also help create other ways of investigating the processes for different types of hospital purchases: in practice, many materials and supplies tend to involve different processes simply depending on their cost (and not unit cost, but cost of the whole purchase contract). Future studies could also investigate how creating processes differentiated by risk (or patient safety or criticality) rather than cost, would affect the effectiveness of the purchasing processes in supporting clinical needs. Second, it would be worth investigating the increase in assessment and evaluation methods (such as hospital-based HTA and human factors engineering), and how this connects and affects the ultimate purchasing decision. Connecting hospital-based HTA to final hospital investments in particular has been shown to be limited, the research challenge would be to investigate why this is so, and whether and how barriers need to be overcome to enable more evidence-informed hospital purchases. Further, we feel there could be other future reviews that would provide additional insights in the literature: for example, a targeted search on experiences derived from expert practitioners in the field, which can be found from grey literature, as well as a scoping review of all studies relating to health technology purchasing in general. Finally, we challenge the research community to increase the evaluation of interventions within hospital's organisational domain, explore the application of theories from different disciplines (including, but not limited to, operations research, engineering design, systems theory and decision theory) in this domain, and use future empirical work in hospital settings to further inform the theoretical advances back into those fields.

### CONCLUSIONS

In this review, we sought to identify studies that focus on the purchasing of high-cost medical equipment in hospitals, in high-income countries. Our 24 included studies point to the importance of multidisciplinary involvement (especially clinical engineers and clinicians) in purchasing decision-making to balance technical,

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3 financial, safety and clinical aspects of device selection, and highlight the potential of increasing evidence-  
4 informed decisions using approaches such as hospital-based health technology assessments or conducting user  
5 'trials' of the device in use before purchase. Our recommendations for future research is to have increased  
6 specificity in the types of materials, devices or equipment being studied and reported, given that the diversity  
7 of such purchases with and across hospitals globally means lessons learned can otherwise not be applied in  
8 practice. Alongside this, we advocate for more intervention-based and empirical work in hospital settings and  
9 evaluations to advance the evidence base in this domain.  
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## 20 OTHER INFORMATION

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24  
25  
26

### 27 Author contributions

28 FS and SHK drafted the protocol. HB, BD, AC, JE commented on the draft protocol. FS and JE piloted the title  
29 and abstract screening stage for the first 500 records. FS completed the first round of screening. SHK, HB and  
30 AC screened the Included and Maybe folders. SHK made the final decisions when disagreements continued. FS,  
31 HB, and BD extracted the data and SHK double-checked and completed the extracted data when needed. SHK  
32 and BD summarised the results and drafted the final report. All authors read, commented, revised and  
33 approved the final manuscript before submission.  
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### 36 Ethics statement

37 This review did not involve experiments on any animal or human subjects.  
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39

### 40 Patient and Public Involvement

41 This review involved studying of academic literature only and therefore the involvement of patients or the  
42 public was not applicable.  
43

44 **Data availability:** No additional data available.  
45

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50  
51

### 52 Competing interests

53 The authors declare no competing interests.  
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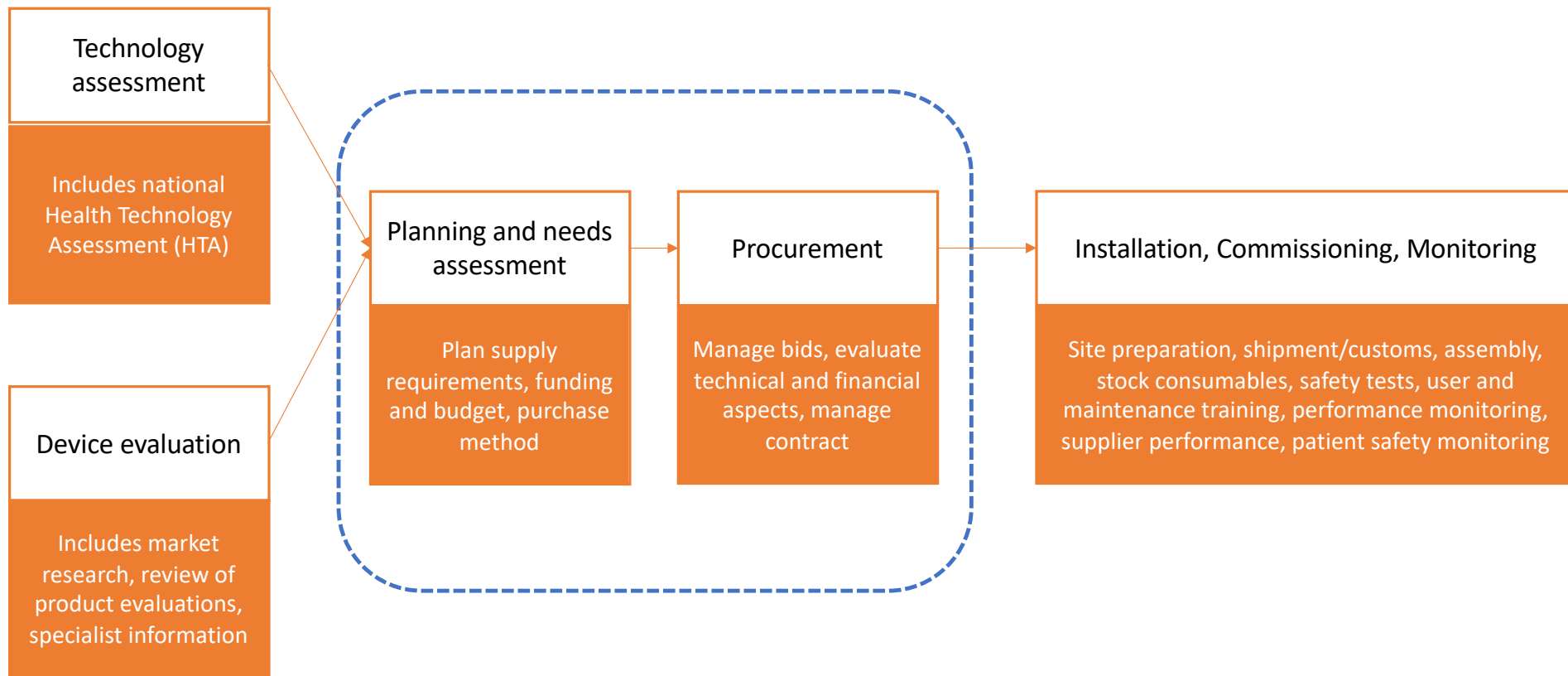
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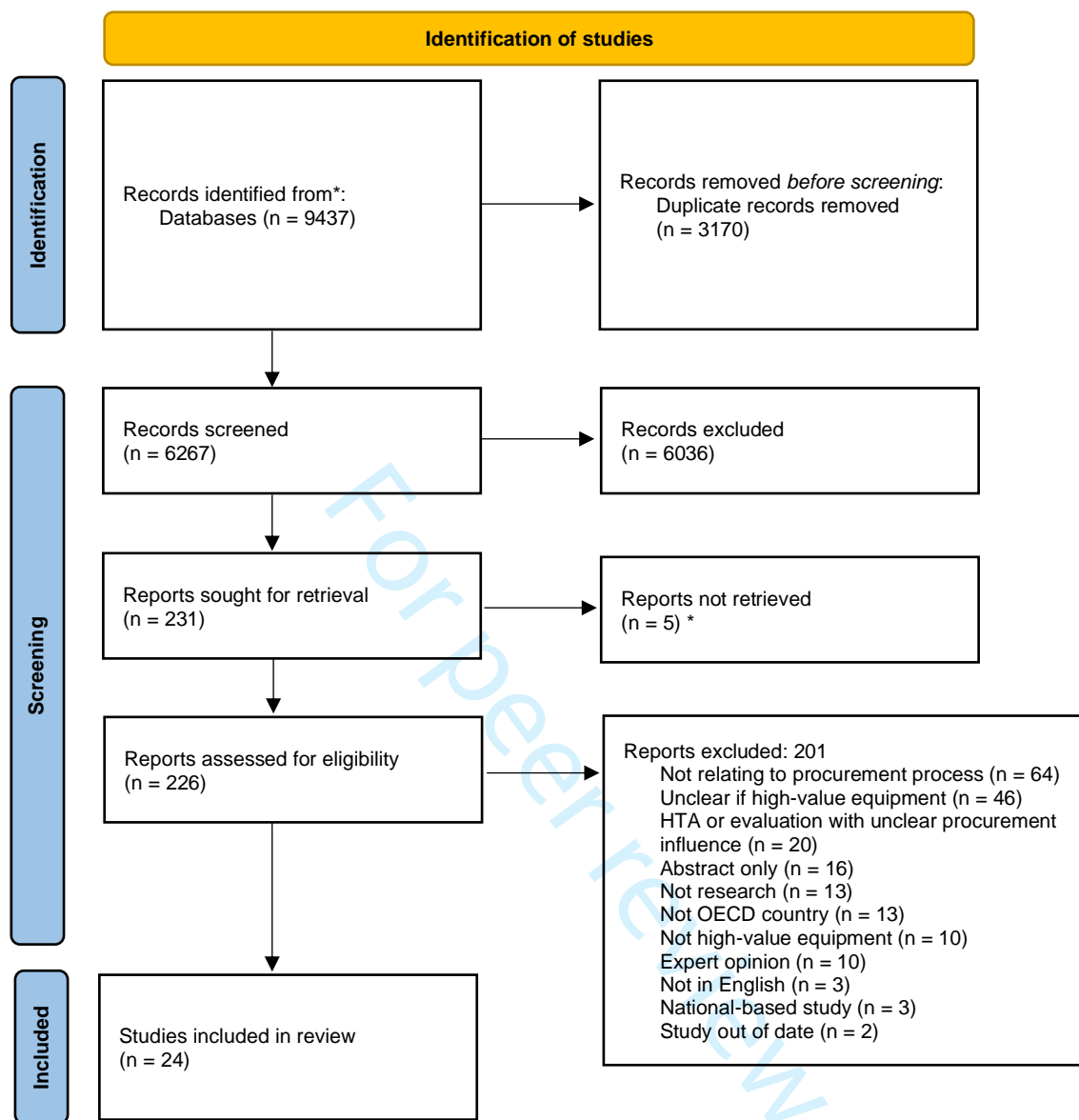
#### LEGENDS FOR FIGURES

**Figure 1** Overview of steps involved in purchasing medical devices and equipment (**focus of this review in dashed lines**). Items in each step taken from WHO procurement process guide [20]

**Figure 2.** PRISMA flowchart



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\* We contacted the authors and tried inter-library loan before giving up on retrieving the full texts.

From: Page MJ, McKenzie JE, Bossuyt PM, Boutron I, Hoffmann TC, Mulrow CD, et al. The PRISMA 2020 statement: an updated guideline for reporting systematic reviews. *BMJ* 2021;372:n71. doi: 10.1136/bmj.n71



## Appendix 1 – Search strategies

## Cost-Effectiveness Analysis Registry

## Search for Methods

1	Procurement	17
2	Procuring	2
3	Procure	17
4	Procured	1
5	Purchasing	28
6	Purchase	38
7	Purchased	6
8	Hospital HTA	0
9	Hospitals HTA	0
10	Hospitals Health Technology Assessment	0
11	Hospital Health Technology Assessment	0
12	Total	103

## EconLit via ProQuest

S1	ti(Hospital OR Hospitals OR Hospice OR Hospices) OR ab(Hospital OR Hospitals OR Hospice OR Hospices)	6700
S2	ti(Device OR Devices OR Equipment OR Supply OR Supplies) OR ab(Device OR Devices OR Equipment OR Supply OR Supplies)	64074
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### Embase via Ovid SP <1974 to 2020 Week 32>

1 exp \*Health Care Facility/ or exp \*Hospital/ or \*Hospice/ or \*Hospital Department/ or  
 2 exp \*"Hospital Subdivisions and Components"/ or exp \*Hospital Equipment/ or \*Hospital  
 3 Purchasing/ or (Hospital or Hospitals or Hospice\*).ti,ab. (1993371)

4 exp \*Medical Device/ or exp \*Hospital Equipment/ or \*Dental Technology/ or exp  
 5 \*Medical Technology/ or \*Surgical Technology/ or (Device\* or Equipment\* or Supply or  
 6 Supplies).ti,ab. (1662432)

7 \*Hospital Purchasing/ or exp \*Purchasing/ or \*Biomedical Technology Assessment/ or  
 8 (Procur\* or Purchas\* or HTA or HTAs or miniHTA or miniHTAs or (Technolog\* adj1 (Appais\*  
 9 or Assess\* or Evaluat\*))).ti,ab. (83007)

10 4 1 and 2 and 3 (4837)

11 5 limit 4 to (conference abstracts or embase) (2582)

### Google Scholar

12 allintitle: hospital | hospitals | hospice | hospices  
 13 device | devices | equipment | supply | supplies | technology | technologies  
 14 procurement | procure | procuring | procured | purchasing | purchase | purchased | HTA | "Technol  
 15 ogy Assessment" | minihta

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### Google

17 allintitle: hospital | hospitals | hospice | hospices  
 18 device | devices | equipment | supply | supplies | technology | technologies  
 19 procurement | procure | procuring | procured | purchasing | purchase | purchased | HTA | "Technol  
 20 ogy Assessment" | minihta

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### HMIC Health Management Information Consortium via Ovid SP <1979 to July 2020>

1 exp Hospitals/ or exp Hospital Departments/ or Hospices/ or exp Hospital Supplies/ or  
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3 exp Hospital Equipment/ or (Hospital or Hospitals or Hospice\*).ti,ab. (57617)

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11 or Supply or Supplies).ti,ab. (14344)

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#### IEEE Xplore digital library

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			AND	HTA*	0
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### INAHTA HTA database

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### Ovid MEDLINE(R) and Epub Ahead of Print, In-Process & Other Non-Indexed Citations and Daily <1946 to August 12, 2020>

- 1 \*Health Facilities/ or exp \*Hospitals/ or exp \*Hospital Departments/ or exp \*"Equipment and Supplies, Hospital"/ or exp \*Purchasing, Hospital/ or (Hospital or Hospitals or Hospice\*).ti,ab. (1281022)
- 2 \*"Equipment and Supplies"/ or exp \*"Equipment and Supplies, Hospital"/ or exp \*Biomedical Technology/ or (Device\* or Equipment\* or Supply or Supplies).ti,ab. (674647)
- 3 exp \*Purchasing, Hospital/ or \*Value-Based Purchasing/ or exp \*Technology Assessment, Biomedical/ or (Procur\* or Purchas\* or HTA or HTAs or miniHTA or miniHTAs or (Technolog\* adj1 (Appais\* or Assess\* or Evaluat\*))).ti,ab. (60766)
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### NHS EED and HTA via CRD

Any Field Device\* OR Equipment\* OR Supply OR Supplies AND

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### Open Access Theses and Dissertations

title:(procurement OR procure OR procuring OR procured OR purchase OR purchasing OR purchased OR hta OR "health technology assessment") AND title:(hospital OR hospitals OR hospice OR hospices) AND title:(device OR devices OR equipment OR supply OR supplies)

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## ProQuest Dissertations &amp; Theses A&amp;I

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S1	ti(Hospital OR Hospitals OR Hospice OR Hospices) OR ab(Hospital OR Hospitals OR Hospice OR Hospices)	50088
S2	ti(Device OR Devices OR Equipment OR Supply OR Supplies) OR ab(Device OR Devices OR Equipment OR Supply OR Supplies)	247605
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## Scopus

#4 #1 AND #2 AND #3 2,014

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#2 (TITLE (device\* OR equipment\* OR supply OR supplies) OR ABS (device\* OR equipment\* OR supply OR supplies)) 3,225,577

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### Web of Science databases

- Science Citation Index Expanded (SCI-EXPANDED) --1900-present
- Conference Proceedings Citation Index- Science (CPCI-S) --1990-present
- Emerging Sources Citation Index (ESCI) --2015-present

(TI=(Hospital OR Hospitals OR Hospice OR Hospices) OR AB=(Hospital OR Hospitals OR Hospice OR Hospices)) AND (TI=(Device\* OR Equipment\* OR Supply OR Supplies) OR AB=(Device\* OR Equipment\* OR Supply OR Supplies)) AND (TI=(Procur\* OR Purchas\* OR HTA OR HTAs OR miniHTA OR miniHTAs OR (Technolog\* NEAR/1 Appais\*) OR (Technolog\* NEAR/1 Assess\*) OR (Technolog\* NEAR/1 Evaluat\* ) ) OR AB=(Procur\* OR Purchas\* OR HTA OR HTAs OR miniHTA OR miniHTAs OR (Technolog\* NEAR/1 Appais\*) OR (Technolog\* NEAR/1 Assess\*) OR (Technolog\* NEAR/1 Evaluat\* ) )

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### Zetoc Conference Search

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7	2	tip:Procurement Hospitals
8	0	tip:Procuring Hospitals
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5 Note: We note that during the review process for the original manuscript, a  
6 typing error was discovered in the above search protocol. The term “appais\*”  
7 was incorrect and should have been written as “apprais\*”. In response to the  
8 reviewer, we ran a test search in MEDLINE to see if the correction retrieved any  
9 relevant papers. Fortunately, there was no change to the number of results. The  
10 test run is publicly available at <https://osf.io/gtxn8/files/>.  
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For peer review only



## PRISMA 2020 Checklist

Section and Topic	Item #	Checklist item	Location where item is reported
<b>TITLE</b>			
Title	1	Identify the report as a systematic review.	Page 1
<b>ABSTRACT</b>			
Abstract	2	See the PRISMA 2020 for Abstracts checklist.	Page 1
<b>INTRODUCTION</b>			
Rationale	3	Describe the rationale for the review in the context of existing knowledge.	Page 2 'Need for this review'
Objectives	4	Provide an explicit statement of the objective(s) or question(s) the review addresses.	Page 3 Objectives and scope of review
<b>METHODS</b>			
Eligibility criteria	5	Specify the inclusion and exclusion criteria for the review and how studies were grouped for the syntheses.	Page 3 and in the published protocol
Information sources	6	Specify all databases, registers, websites, organisations, reference lists and other sources searched or consulted to identify studies. Specify the date when each source was last searched or consulted.	Page 3 and in the published protocol
Search strategy	7	Present the full search strategies for all databases, registers and websites, including any filters and limits used.	Appendix I
Selection process	8	Specify the methods used to decide whether a study met the inclusion criteria of the review, including how many reviewers screened each record and each report retrieved, whether they worked independently, and if applicable, details of automation tools used in the process.	Page 4 study selection
Data collection process	9	Specify the methods used to collect data from reports, including how many reviewers collected data from each report, whether they worked independently, any processes for obtaining or confirming data from study investigators, and if applicable, details of automation tools used in the process.	Page 4 Data extraction
Data items	10a	List and define all outcomes for which data were sought. Specify whether all results that were compatible with each outcome domain in each study were sought (e.g. for all measures, time points, analyses), and if not, the methods used to decide which results to collect.	Page 4 Data synthesis
	10b	List and define all other variables for which data were sought (e.g. participant and intervention characteristics, funding sources). Describe any assumptions made about any missing or unclear information.	PAGE 4 Data synthesis
Study risk of bias assessment	11	Specify the methods used to assess risk of bias in the included studies, including details of the tool(s) used, how many reviewers assessed each study and whether they worked independently, and if applicable, details of automation tools used in the process.	Page 4 study selection for automated tool Rayyan use



## PRISMA 2020 Checklist

Section and Topic	Item #	Checklist item	Location where item is reported
Effect measures	12	Specify for each outcome the effect measure(s) (e.g. risk ratio, mean difference) used in the synthesis or presentation of results.	Not applicable to review
Synthesis methods	13a	Describe the processes used to decide which studies were eligible for each synthesis (e.g. tabulating the study intervention characteristics and comparing against the planned groups for each synthesis (item #5)).	Page 4 data synthesis
	13b	Describe any methods required to prepare the data for presentation or synthesis, such as handling of missing summary statistics, or data conversions.	Page 4 data synthesis
	13c	Describe any methods used to tabulate or visually display results of individual studies and syntheses.	Page 4 data synthesis
	13d	Describe any methods used to synthesize results and provide a rationale for the choice(s). If meta-analysis was performed, describe the model(s), method(s) to identify the presence and extent of statistical heterogeneity, and software package(s) used.	Page 4 data synthesis
	13e	Describe any methods used to explore possible causes of heterogeneity among study results (e.g. subgroup analysis, meta-regression).	Page 4 data synthesis
	13f	Describe any sensitivity analyses conducted to assess robustness of the synthesized results.	Page 4 data synthesis
Reporting bias assessment	14	Describe any methods used to assess risk of bias due to missing results in a synthesis (arising from reporting biases).	Not applicable to review
Certainty assessment	15	Describe any methods used to assess certainty (or confidence) in the body of evidence for an outcome.	Not applicable to review
<b>RESULTS</b>			
Study selection	16a	Describe the results of the search and selection process, from the number of records identified in the search to the number of studies included in the review, ideally using a flow diagram.	Page 4
	16b	Cite studies that might appear to meet the inclusion criteria, but which were excluded, and explain why they were excluded.	Page 4
Study characteristics	17	Cite each included study and present its characteristics.	Pages 6-16 table 1
Risk of bias in studies	18	Present assessments of risk of bias for each included study.	Not applicable
Results of individual studies	19	For all outcomes, present, for each study: (a) summary statistics for each group (where appropriate) and (b) an effect estimate and its precision (e.g. confidence/credible interval), ideally using structured tables or plots.	Not applicable
Results of syntheses	20a	For each synthesis, briefly summarise the characteristics and risk of bias among contributing studies.	Not applicable
	20b	Present results of all statistical syntheses conducted. If meta-analysis was done, present for each the summary estimate and its precision (e.g. confidence/credible interval) and measures of statistical heterogeneity. If comparing groups, describe the direction of the effect.	Not applicable
	20c	Present results of all investigations of possible causes of heterogeneity among study results.	Not applicable





## PRISMA 2020 Checklist

Section and Topic	Item #	Checklist item	Location where item is reported
	20d	Present results of all sensitivity analyses conducted to assess the robustness of the synthesized results.	Not applicable
Reporting biases	21	Present assessments of risk of bias due to missing results (arising from reporting biases) for each synthesis assessed.	Not applicable
Certainty of evidence	22	Present assessments of certainty (or confidence) in the body of evidence for each outcome assessed.	Not applicable
<b>DISCUSSION</b>			
Discussion	23a	Provide a general interpretation of the results in the context of other evidence.	Page 19-20
	23b	Discuss any limitations of the evidence included in the review.	Page 19-20
	23c	Discuss any limitations of the review processes used.	Page 19-20
	23d	Discuss implications of the results for practice, policy, and future research.	Pages 20-21
<b>OTHER INFORMATION</b>			
Registration and protocol	24a	Provide registration information for the review, including register name and registration number, or state that the review was not registered.	Page 4
	24b	Indicate where the review protocol can be accessed, or state that a protocol was not prepared.	Page 4
	24c	Describe and explain any amendments to information provided at registration or in the protocol.	Page 4
Support	25	Describe sources of financial or non-financial support for the review, and the role of the funders or sponsors in the review.	Page 22
Competing interests	26	Declare any competing interests of review authors.	Page 22
Availability of data, code and other materials	27	Report which of the following are publicly available and where they can be found: template data collection forms; data extracted from included studies; data used for all analyses; analytic code; any other materials used in the review.	Not applicable

From: Page MJ, McKenzie JE, Bossuyt PM, Boutron I, Hoffmann TC, Mulrow CD, et al. The PRISMA 2020 statement: an updated guideline for reporting systematic reviews. *BMJ* 2021;372:n71. doi: 10.1136/bmj.n71

For more information, visit: <http://www.prisma-statement.org/>